ENVIRONMENTAL IMPACT ASSESSMENT PROCESS FINAL ENVIRONMENTAL IMPACT REPORT

## PROPOSED SANNASPOS PHOTOVOLTAIC (PV) SOLAR ENERGY FACILITY-PHASE 1, FREE STATE PROVINCE

(DEA Ref No: 14/12/16/3/3/2/360)

## FINAL EIA REPORT FOR SUBMISSION TO DEPARTMENT OF ENVIRONMENTAL AFFAIRS

Prepared for: SolaireDirect Southern Africa 1st Floor, Birkdale 1, River Park, Glouchester Road, Mowbray, Cape Town



Prepared by:

Savannah Environmental Pty Ltd

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#### **EIA INFORMATION LIST – DEA & LEGAL REQUIREMENTS**

According to the requirements of the DEA, site, technical and environmental information on the proposed project is to be included in scoping / EIA reports or to be appended to these reports.

#### 1. General Site

No.	Information	Provided / Reference					
1.1	Descriptions of all affected farm portions	Refer to Chapter 1 of this report.					
1.2	21 digit Surveyor General codes of all affected farm Refer to Chapter 1 of th portions report.						
1.3	Copies of deeds of all affected farm portions	N/A					
1.4	Photos of areas that give a visual perspective of all parts of the siteVarious within the report (Chapter 5)						
1.5	Photographs from sensitive visual receptors (tourism routes, tourism facilities, etc.)						
1.6	<ul> <li>Solar plant design specifications including:</li> <li>Type of technology</li> <li>Structure height</li> <li>Surface area to be covered (including associated infrastructure such as roads)</li> <li>Structure orientation</li> <li>Laydown area dimensions (construction period and thereafter)</li> <li>Generation capacity of the facility as a whole at delivery points</li> </ul>	Refer to Chapter 2 of this report.					

#### 2. Site maps and GIS information

No.	Information	Provided
2.1	All maps/information layers must also be provided in ESRI Shapefile format	Contained in the CD version of this report
2.2	All affected farm portions must be indicated	Refer to Figure 1.1 of this report – locality map
2.3	The exact site of the application must be indicated (the areas that will be occupied by the application)	Refer to Figure 1.1 of this report – locality map
2.4	A status quo map/layer must be provided that includes the following: Current use of the land on site including:	See Figure 5.4 for land cover/land use map
	2.4.1 Buildings and other structures	Also shown on Figure 5.4
	2.4.2 Agricultural fields	Also shown on Figure 5.4
	2.4.3 Grazing areas	The entire farm portion is

No.	Information	Provided			
		used for grazing, and not limited to one area			
	2.4.4 Natural vegetation areas (natural veld not cultivated for the preceding 10 years) with an indication of the vegetation quality as well as fine scale mapping in respect of Critical Biodiversity Areas and Ecological Support areas	Appendix E – Ecology Report			
	2.4.5 Critically endangered and endangered vegetation areas that occur on the site	Not Applicable			
	2.4.6 Bare areas which may be susceptible to soil erosion	Appendix I - Soil Report			
	2.4.7 Cultural historical sites and elements	Figure 5.5			
	2.4.8 Rivers, streams and water courses	See Figure 7.2			
	2.4.9 Ridgelines and 20m continuous contours with height references in the GIS database	See Figure 1.1			
	2.4.10 Fountains, boreholes, dams (in-stream as well as off-stream) and reservoirs	Not Applicable to this site			
	2.4.11 High potential agricultural areas as defined by the Department of Agriculture, Forestry & Fisheries	Not Applicable to this site			
	<ul><li>2.4.12 Buffer zones (also where it is dictated by elements outside the site):</li><li>500m from any irrigated agricultural land</li><li>1km from residential areas</li><li>Indicate isolated residential, tourism facilities on or within 1km of the site</li></ul>	The site does not occur within these areas			
	<ul> <li>2.4.13 A slope analysis map / layer that include the following slope ranges:</li> <li>less than 8% slope</li> <li>between 8% and 12% slope</li> <li>between 12% and 14% slope</li> <li>steeper than 18 %slope</li> </ul>	See Figure 5.3			
	2.4.14 A map/layer that indicate locations of birds and' bats including roosting and foraging areas (specialist input required)	These areas do not occur within the site			
2.5	A site development proposal map(s)/layer(s) that indicate:	Refer to Appendix L			
	2.5.1 Position of solar facility				
	5.2 Foundation footprint				
	2.5.3 Permanent laydown area footprint				
	2.5.3 Construction period laydown footprint				
	2.5.4 Internal road indicating width (construction period width and operation period width) and with numbered sections between the other site elements which they serve (to make commenting on sections				

No.	Information	Provided
	possible)	
	2.5.5 River, stream and water crossing of roads and cables indicating the type of bridging structures that will be used	
	Substation (s) and/ transformer (s) sites including their entire footprint	
	2.5.6 Cable routes and trench dimensions (where they are not long internal roads)	
	2.5.7 Connection routes to the distribution / transmission network	
	2.5.8 Cut and fill areas along roads and at substation /transformer sites indicating the expected volume of each cut and fill	
	2.5.9 Borrow pits	
	2.5.10 Spoil heaps (temporary for topsoil & subsoil and permanently for excess material)	
	2.5.11 Buildings including accomodation	

### 3. Regional map and GIS information

No.	Information	Provided
3.1	All maps/information layers must also be provided in ESRI Shapefile format	Maps contained in the CD version of this report & Appendix L
3.2	The map/layer must cover an area of 20km around the site	Contained in the CD version of this report
3.3	<ul> <li>Indicate the following:</li> <li>roads including their types (tarred or gravel) and category (national, provincial, local or private)</li> <li>Railway lines and stations</li> <li>Industrial areas</li> <li>Harbours and airports</li> <li>Electricity transmission and distribution lines and substations</li> <li>Pipelines</li> <li>Water sources to be utilizes during the construction and operational phases</li> <li>Critical Biodiversity Areas and Ecological Support Areas</li> <li>Critically Endangered and Endangered vegetation areas</li> <li>Agricultural fields</li> <li>Irrigated areas</li> <li>An indication of new road or changes and</li> </ul>	Refer to Appendix L – Project maps

PROPOSED	SANNASPOS	SOLAR	ENERGY	FACILITY	AND	ASSOCIATED	INFRASTRUCTURE,	FREE	STATE
PROVINCE									
Final EIA Re	eport						Febru	ary 20	13

No.	Information	Provided
	upgrades that must be done to existing roads in	
	order to get equipment onto the site including cut	
	and fill areas and crossings of rivers and streams	

NEMA REGULATIONS	543,	SECTION	31	CROSS REFERENCE	IN
REQUIREMENTS FOR	THE	CONTENT	OF	THIS EIA REPORT	
ENVIRONMENTAL IMPACT	ASSESSI	MENT REPORTS	5		
(a) details of—				Section 1.5	
(i) the EAP who prepa					
(ii) the expertise of					
environmental impact					
(b) a detailed description of the	ne propos	ed activity		Chapter 1	
(c) a description of the prope	rty on wł	nich the activity	is to	Chapter 1	
be undertaken and the loca	ation of	the activity on	the		
property, or if it is—					
(i) a linear activity, a	descriptic	on of the route o	f the		
activity; or					
(ii) an ocean-based a	ctivity, th	e coordinates w	here		
the activity is to be ur	ndertaken	1			
(d) a description of the envir	onment t	hat may be affe	ected	Chapter 5	
by the activity and the ma	nner in	which the phys	sical,		
biological, social, economic	and cult	ural aspects of	the		
environment may be affected	by the pr	roposed activity			
(e) details of the public partie	cipation p	process conducte	ed in	Chapter 4 Section 4.1	
terms of subregulation (1), in	cluding—				
(i) steps undertaken i	n accorda	ance with the pla	an of		
study;					
(ii) a list of persons,	organisa	itions and orgar	ns of		
state that were re	gistered	as interested	and		
affected parties;					
(III) a summary of col	mments r	received from, a	nd a		
summary of issues ra	ised by r	registered intere	ested		
and anected parties,	the date	e of receipt of t	nese		
comments and the re	esponse o	OI THE EAP TO T	nose		
(iv) copies of any re	procontat	tions and comm	onte		
received from registe	presentat	rostod and affe			
narties	sieu inte	resteu anu ane	cieu		
(f) a description of the p	ood and	desirability of	tho	Section 2.3	
nronosed		desirability of	the	Section 2.5	
activity					
(a) a description of identified	Section 2.5				
proposed activity including a	dvantade	s and disadvant	ades		
that the proposed activity or	alternativ	es may have or	n the		
environment and the commu	nity that	may be affecte	d by		

NEMA RECULATIONS 542 SECTION 21	CROSS REFERENCE IN
DECULIDEMENTS FOD THE CONTENT OF	THE FLA DEPODE
REQUIREMENTS FOR THE CONTENT OF	
ENVIRONMENTAL IMPACT ASSESSMENT REPORTS	
the activity	
(h) an indication of the methodology used in determining	Section 6.1
the	
significance of potential environmental impacts	
(i) a description and comparative assessment of all	Section 2.5, Chapter 6,
alternatives identified during the environmental impact	Section 7.1.5
assessment process	
(j) a summary of the findings and recommendations of any	Section 7.3
specialist report or report on a specialised process	
(k) a summary of the issues raised by interested and	Appendix D
affected parties, the date of receipt of and the response of	
the EAP to those issues	
(i) a description of the need and desirability of the	Section 2.3
proposed activity	
(j) a description of identified potential alternatives to the	Section 2.5
proposed activity, including advantages and disadvantages	
that the proposed activity or alternatives may have on the	
environment and the community that may be affected by	
the activity	
(k) a description of all environmental issues that were	Chapter 6
identified during the environmental impact assessment	
process, an assessment of the significance of each issue	
and an indication of the extent to which the issue could be	
addressed by the adoption of mitigation measures	
(I) an assessment of each identified potentially significant	Chapter 6
impact, including—	
(i) cumulative impacts:	
(ii) the nature of the impact	
(iii) the extent and duration of the impact:	
(iv) the probability of the impact occurring:	
(v) the degree to which the impact can be	
reversed.	
(vi) the degree to which the impact may cause	
irrenlaceable loss of resources: and	
(vii) the degree to which the impact can be	
witigated	
(m) a description of any accurations were triating to	Section 4.2.4
(iii) a description of any assumptions, uncertainties and	Section 4.3.4
gaps in knowledge	
(n) a reasoned opinion as to whether the activity should or	Section 7.3
should not be authorised, and if the opinion is that it	
should be authorised, any conditions that should be made	
in respect of that authorisation	

PROPOSED SANNASPOS SOLAR ENERGY FACILITY AND ASSOCIATED INFRASTRUCTURE, FREE STATE PROVINCE Final EIA Report February 2013

NEMA REGULATIONS 543, SECTION 31	CROSS REFERENCE IN
REQUIREMENTS FOR THE CONTENT OF	THIS EIA REPORT
ENVIRONMENTAL IMPACT ASSESSMENT REPORTS	
(o) an environmental impact statement which contains—	Section 7.2 & 7.3
(i) a summary of the key findings of the	
environmental impact assessment; and	
(ii) a comparative assessment of the positive and	
negative implications of the proposed activity and	
identified alternatives;	
(p) a draft environmental management programme	Appendix K
containing the aspects contemplated in regulation 33	
(q) copies of any specialist reports and reports on	Appendix E-J
specialised processes complying with regulation 32	
(r) any specific information that may be required by the	Section 7.3
competent authority.	

#### **PROJECT DETAILS**

DEA Reference No.	:	14/12/16/3/3/2/360 (Phase 1)
Title	:	Environmental Impact Assessment Process Final Environmental Impact Report: Proposed Sannaspos Photovoltaic (PV) Solar Energy Facility Phase 1, Free State Province.
Authors	:	Savannah Environmental (Pty) Ltd Sheila Muniongo Jo-Anne Thomas Gabrielle Wood
Sub-consultants	:	<ul> <li>» Ecology – Savannah Environmental</li> <li>» Soil and agricultural potential – Viljoen and Associates</li> <li>» Heritage resources – Zone Land Solutions)</li> <li>» Visual – Zone Land Solutions</li> <li>» Social – Tony Barbour Consulting</li> <li>» Palaeontology –Wits University Institute for Human Evolution</li> </ul>
Client	:	SolaireDirect Southern Africa (Pty) Ltd
Report Status	:	Final Environmental Impact Assessment Report for submission to DEA

When used as a reference this report should be cited as: Savannah Environmental (2013) Final Environmental Impact Assessment Report: Proposed Sannaspos Photovoltaic (PV) Solar Energy Facility Phase 1, Free State Province for SolaireDirect Southern Africa (Pty) Ltd

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#### PURPOSE OF THE ENVIRONMENTAL IMPACT ASSESSMENT REPORT

SolaireDirect Southern Africa (Pty) Ltd is currently undertaking an Environmental Impact Assessment (EIA) process to determine the environmental feasibility of a proposed solar energy facility on a near Bloemfontein, in the Free State Province. SolaireDirect Southern Africa (Pty) Ltd has appointed Savannah Environmental, as independent environmental consultants, to undertake the EIA. The EIA process is being undertaken in accordance with the requirements of the National Environmental Management Act (NEMA; Act No. 107 of 1998).

The EIA Report consists of eight sections:

- **Chapter 1:** Provides background to the proposed facility and the environmental impact assessment.
- Chapter 2: Provides a description of the proposed project.
- **Chapter 3:** Provides an overview of the regulatory and legal context for electricity generation projects and the EIA process.
- **Chapter 4:** Outlines the process which was followed during the EIA Phase, including the consultation program that was undertaken and input received from interested parties.
- **Chapter 5:** Describes the existing biophysical and socio-economic environment.
- **Chapter 6:** Presents the assessment of environmental impacts associated with the proposed facility.
- **Chapter 7:** Presents the conclusions of the EIA, as well as an impact statement on the proposed project.
- **Chapter 8:** Provides a list of references and information sources used in undertaking the studies for this EIA Report.

The Scoping Phase of the EIA process identified potential issues associated with the proposed project, and defined the extent of the studies required within the EIA Phase. The EIA Phase addresses those identified potential environmental impacts and benefits associated with all phases of the project including design, construction and operation, and recommends appropriate mitigation measures for potentially significant environmental impacts. The EIA report aims to provide the environmental authorities with sufficient information to make an informed decision regarding the proposed project.

The release of a Final EIA Report provides stakeholders with an opportunity to verify that the issues they have raised to date have been captured and adequately considered within the study. The Final EIA Report will incorporate all issues and responses prior to submission to the National Department of Environmental Affairs (DEA), the decision-making authority for the project.

#### PUBLIC REVIEW PERIOD FOR THE DRAFT EIA REPORT

The Draft Environmental Impact Assessment (EIA) Report was made available for public review and comment by Interested and Affected Parties (I&APs) and stakeholders from:

15 January 2013 to 15 February 2013 at the:

- » Botshabelo Public Library
- » <u>www.savannahsa.com</u>

#### PUBLIC FEEDBACK MEETING

In order to further facilitate comments on the Draft EIA report and to provide feedback on the findings of the Draft EIA report, a public feedback meeting was held. All interested and affected parties were invited to attend a public meeting held as follows:

Date:	31 January 2013
Time:	14:00 – 16:00 pm
Venue:	Small church, Section F, Botshabelo

#### **EXECUTIVE SUMMARY**

SolaireDirect Southern Africa (Pty) Ltd an Independent Power Producer, is proposing the establishment of a commercial solar energy facility for the purpose of electricity generation. Radiant energy from the sun, a renewable form of energy will be used to power the proposed Sannaspos Solar Energy Facility-Phase 1

The facility is proposed on Portion 0 of Farm 1808 Besemkop and Portion 0 of Farm 2962 Lejwe which located approximately 45 km east of Bloemfontein which falls within the Mangaung Metropolitan Municipality of the Free State Province.

The proposed facility, which will be contained within entirely the identified farm portions, will have a developmental footprint of slightly less than the 135 ha extent of the site. The solar energy facility proposes to generate 75 MW of electricity (90 MW installed capacity) and will be comprised of the following infrastructure:

- » An on-site substation and 132 kV overhead power line to facilitate the connection between the solar energy facility and the Eskom electricity grid.
- » Internal access roads.
- » Guard house
- » Laydown, Campsite and assembly area.
- » Office and Control centre.

The nature and extent of this facility, as well as potential environmental impacts associated with the construction and operation of a facility of this nature are explored in more detail in this Environmental Impact Assessment (EIA) Report

In summary, the following conclusions have been drawn from the specialist studies undertaken:

- In terms of ecology, the potential significance was rated as having a predominately medium significance.
- In terms of soil, and agricultural potential, the potential significance was rated as having a predominately low to medium significance.
- In terms of heritage resources, the potential significance was rated as having a predominately low significance.
- In terms of visual impacts, the » potential significance was rated as having low-medium significance. The potential impact on users of arterial and secondary roads and on residents of towns and homesteads in close proximity of the facility will be of high significance. It is important to note that there is another proposed solar energy facilities that are located next to the proposed Sannaspos Solar Energy Facility-Phase 1.
- » In terms of social impacts, the potential significance was rated

as having a predominately medium significance.

No environmental fatal flaws were identified with the establishment of proposed Sannaspos the Solar Energy Facility-Phase 1. However a number of issues requiring mitigation have been highlighted. Environmental specifications for the management of potential impacts are within detailed the draft Environmental Management Plan (EMP) included within Appendix K.

# OVERALL CONCLUSION (IMPACT STATEMENT)

Internationally there is increasing pressure on countries to increase their share of renewable energy generation due to concerns such as climate change and exploitation of resources. The South African Government has set а 10-year cumulative target for renewable energy of 10 000 GWh renewable energy contribution to final energy consumption by 2013, to be produced mainly from biomass, wind, solar and small-scale hydro. This amounts to approximately 4% (1 667 MW) of the total estimated electricity demand (41 539 MW) by 2013.

The viability of establishing a solar plant on a site near Bloemfontein has been established by SolaireDirect (Pty) Ltd. The positive implications of establishing a solar energy facility on the identified site within the Free State include:

- The injection of electricity into the grid, at the proposed point, would serve to strengthen the power supply in the area.
- » Solar facilities utilise a renewable source of energy (considered as an international priority) to generate power and is therefore generally perceived in a positive light. It does not emit any harmful by-products or pollutants and is therefore not negatively associated with possible health risks to observers.
- The facility could become a major tourist attraction in its own right and could complement the existing tourism attractions in the area, thereby resulting in promoting a positive image of the area with resultant positive impact on the local tourism industry, economy, and environment.
- The project is anticipated to have positive social and health related impacts through the "greener" technology that will be used (limited noise, no emissions etc).
- » On a global scale the project has the potential to assist in reducing carbon dioxide emissions which would thus have an ameliorating impact on global climate change.
- The project will have numerous benefits during both the construction and the operation phase by way of employment opportunities, skills development, and capacity building within the local communities.

The significance levels of the of identified majority negative impacts can generally be reduced by the implementing recommended mitigation measures. With reference to the information available at this planning approval stage in the project cycle, the confidence in the assessment environmental undertaken is regarded as acceptable.

#### OVERALL RECOMMENDATION

Based on the nature and extent of the proposed project, the local level of disturbance predicted as a result of the construction and operation of the facility and associated infrastructure, the findings of the EIA, and the understanding of the significance level of potential environmental impacts, it is the opinion of the EIA project team that the application for the proposed Sannaspos Solar Energy Facility-Phase 1 can be mitigated to an acceptable level. In terms of this conclusion, the EIA project team support the decision for environmental authorisation.

Potential sensitive areas have been identified through the environmental scoping study and are listed below. In order to reduce the potential for on-site environmental impacts, these areas should be avoided as far as reasonably possible.

 Rocky outcrops, ridges, and small koppies which are a habitat for several protected species found

near the sites. Once these habitats have been physically altered, they cannot be recreated or returned to their former diversitv functionality and therefore should be treated as no-go areas i.e. No PV panels, roads, or underground cabling may be placed on these areas. Other sensitive ecological areas include dense vegetation of the riparian areas fringing the channels drainage which is essential in keeping the drainage channel intact and protects it from erosion as well as manmade wetland on site. It is thus imperative that a minimum legal buffer of developments of 32 m from drainage lines be extended the study area. in It is recommended that a buffer of at least 100 m be maintained around riparian areas.

- » Potential impacts on heritage sites relate to the findings of two cemeteries and a stone shed that are deemed to be of high significance, however these findings were located outside the study area.
- The visual impacts associated with the proposed facility will be largely contained within the broader region itself. However, there is another solar energy facility that is proposed next to the proposed Sannaspos Solar Energy Facility-Phase 1. (Refer to figure 2).

The following conditions would be required to be included within an authorisation issued for the project:

- » The preferred power evacuation option (i.e. connect directly to the Eskom substation).
- » All mitigation measures detailed within this report and the specialist reports contained within Appendices E to J should be implemented to limit the negative impacts and enhance the positives.
- The draft Environmental » Plan Management (EMP) as contained within Appendix K of this report should form part of the contract with the Contractors appointed to construct and maintain the proposed facility, and will be used to ensure compliance with environmental specifications and management measures. The implementation of this EMP for all life cycle phases of the proposed project is considered key in achieving the appropriate environmental standards management as detailed for this project. This EMP should be viewed as a dynamic document that should be updated throughout the life cycle of the facility, as appropriate.
- » Alien invasive plants should be controlled on site. Currently, the site contains very little alien vegetation. It is important to maintain this situation and not allow alien species to become established on site.

- » A permit is required for removal of protected plant species as a number of protected succulents are present on site.
- А detailed geotechnical investigation should be undertaken before the engineering design phase to provide more detail. Specialist geotechnical input is recommended during the construction of foundations.
- » Earthwork related mitigation measures should be included in the EMP and implemented during the construction phase to limit impacts on geology and soil.
- The management plan primarily focuses on the mitigation and management of potential secondary visual impacts, because the primary visual impact has very low mitigation potential. In this regard proper planning should be undertaken regarding the placement of lighting structures.



Figure 1:Locality Map



Figure 2: Locality map 2 showing the adjacent Solar Energy Facilities proposed adjacent to Sannaspos Solar Energy Facility-Phase 1



**Figure 3**: Sensitivity Map for the Sannaspos Solar Energy Facility-Phase 1.

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#### **DEFINITIONS AND TERMINOLOGY**

Alternatives: Alternatives are different means of meeting the general purpose and need of a proposed activity. Alternatives may include location or site alternatives, activity alternatives, process or technology alternatives, temporal alternatives or the 'do nothing' alternative.

Archaeological material: Remains resulting from human activities which are in a state of disuse and are in or on land and which are older than 100 years, including artefacts, human and hominid remains and artificial features and structures.

**Cumulative impacts:** The impact of an activity that in itself may not be significant, but may become significant when added to the existing and potential impacts eventuating from similar or diverse activities or undertakings in the area.

**Direct impacts:** Impacts that are caused directly by the activity and generally occur at the same time and at the place of the activity (e.g. noise generated by blasting operations on the site of the activity). These impacts are usually associated with the construction, operation or maintenance of an activity and are generally obvious and quantifiable

**'Do nothing' alternative:** The 'do nothing' alternative is the option of not undertaking the proposed activity or any of its alternatives. The 'do nothing' alternative also provides the baseline against which the impacts of other alternatives should be compared.

**Endangered species:** Taxa in danger of extinction and whose survival is unlikely if the causal factors continue operating. Included here are taxa whose numbers of individuals have been reduced to a critical level or whose habitats have been so drastically reduced that they are deemed to be in immediate danger of extinction.

**Endemic:** An "endemic" is a species that grows in a particular area (is endemic to that region) and has a restricted distribution. It is only found in a particular place. Whether something is endemic or not depends on the geographical boundaries of the area in question and the area can be defined at different scales.

**Environment:** the surroundings within which humans exist and that are made up of:

- i. The land, water and atmosphere of the earth;
- ii. Micro-organisms, plant and animal life;
- iii. Any part or combination of (i) and (ii) and the interrelationships among and between them; and

iv. The physical, chemical, aesthetic and cultural properties and conditions of the foregoing that influence human health and well-being.

Environmental impact: An action or series of actions that have an effect on the environment.

**Environmental impact assessment:** Environmental Impact Assessment (EIA), as defined in the NEMA EIA Regulations and in relation to an application to which scoping must be applied, means the process of collecting, organising, analysing, interpreting and communicating information that is relevant to the consideration of that application.

**Environmental management:** Ensuring that environmental concerns are included in all stages of development, so that development is sustainable and does not exceed the carrying capacity of the environment.

**Environmental management programme:** An operational plan that organises and co-ordinates mitigation, rehabilitation and monitoring measures in order to guide the implementation of a proposal and its ongoing maintenance after implementation.

**Fossil:** Mineralised bones of animals, shellfish, plants and marine animals. A trace fossil is the track or footprint of a fossil animal that is preserved in stone or consolidated sediment.

**Heritage:** That which is inherited and forms part of the National Estate (Historical places, objects, fossils as defined by the National Heritage Resources Act of 2000).

**Indigenous:** All biological organisms that occurred naturally within the study area prior to 1800

**Indirect impacts:** Indirect or induced changes that may occur as a result of the activity (e.g. the reduction of water in a stream that supply water to a reservoir that supply water to the activity). These types of impacts include all the potential impacts that do not manifest immediately when the activity is undertaken or which occur at a different place as a result of the activity.

**Interested and affected party:** Individuals or groups concerned with or affected by an activity and its consequences. These include the authorities, local communities, investors, work force, consumers, environmental interest groups and the general public. **Photovoltaic effect:** Electricity can be generated using photovoltaic panels (semiconductors) which are comprised of individual photovoltaic cells that absorb solar energy to produce electricity. The absorbed solar radiation excites the electrons inside the cells and produces what is referred to as the Photovoltaic Effect.

**Rare species:** Taxa with small world populations that are not at present Endangered or Vulnerable, but are at risk as some unexpected threat could easily cause a critical decline. These taxa are usually localised within restricted geographical areas or habitats or are thinly scattered over a more extensive range. This category was termed Critically Rare by Hall and Veldhuis (1985) to distinguish it from the more generally used word "rare".

**Red data species:** Species listed in terms of the International Union for Conservation of Nature and Natural Resources (IUCN) Red List of Threatened Species, and/or in terms of the South African Red Data list. In terms of the South African Red Data list, species are classified as being extinct, endangered, vulnerable, rare, indeterminate, insufficiently known or not threatened (see other definitions within this glossary).

**Significant impact:** An impact that by its magnitude, duration, intensity, or probability of occurrence may have a notable effect on one or more aspects of the environment.

#### ABBREVIATIONS AND ACRONYMS

BID	Background Information Document		
CO <sub>2</sub>	Carbon dioxide		
DEA	National Department of Environmental Affairs		
DEADP	Department of Environment Affairs and Development Planning		
DoE	Department of Energy		
DWA	Department of Water Affairs		
EAP	Environmental Assessment Practitioner		
EIA	Environmental Impact Assessment		
EMP	Environmental Management Plan		
GIS	Geographical Information Systems		
GG	Government Gazette		
GN	Government Notice		
GHG	Green House Gases		
GWh	Giga Watt Hour		
I&AP	Interested and Affected Party		
IDP	Integrated Development Plan		
IPP	Independent Power Producer		
km <sup>2</sup>	Square kilometres		
km/hr	Kilometres per hour		
kV	Kilovolt		
MAR	Mean Annual Rainfall		
m <sup>2</sup>	Square meters		
m/s	Meters per second		
MW	Mega Watt		
NEMA	National Environmental Management Act (Act No. 107 of 1998)		
NERSA	National Energy Regulator of South Africa		
NHRA	National Heritage Resources Act (Act No. 25 of 1999)		
NGOs	Non-Governmental Organisations		
NWA	National Water Act (Act No. 36 of 1998)		
SAHRA	South African Heritage Resources Agency		
SANBI	South African National Biodiversity Institute		
SANRAL	South African National Roads Agency Limited		
SDF	Spatial Development Framework		

#### INTRODUCTION

#### CHAPTER 1

SolaireDirect Southern Africa (Pty) Ltd proposes to establish a commercial solar energy facility with associated infrastructure on Portion 0 of Farm 1808 Besemkop and Portion 0 of Farm 2962 Lejwe which falls within the Mangaung Metropolitan Municipality of the Free State Province. The proposed site lies approximately 45 km east of Bloemfontein. The proposed facility and associated infrastructure (i.e. the development footprint) would be constructed over an area of approximately 150 hectares (ha) in extent. The larger project development site covers an area of approximately 600 ha. **Figure 1.1** indicates the farm portions that are currently being assessed as part of this Environmental Impact Assessment (EIA) (farm portion shown in blue).

The proposed project development site is preferred from a technical perspective due to the following site characteristics:

- Climatic conditions: Climatic conditions determine the economic viability of a solar energy facility as it is directly dependent on the annual direct solar irradiation values for a particular area. A study of available radiation data shows that the proposed site is uniformly irradiated by the sun. In addition, compared to other areas in the country with similar irradiation, the site experiences moderate temperatures which are suitable for PV technology.
- » Orographic conditions: The site conditions are optimum for a development of this nature. For instance the site slope and aspect for the proposed site is predominantly flat. A level surface area (i.e. with a minimal gradient in the region of 1%) is preferred for the installation of PV panels. The proposed area for the proposed PV plant is generally on a flat location with slopes less than 5 degrees.
- Extent of the site: Significant land area is required for the proposed development. The site is larger than the area required for development; and
- Proximity to grid connection: This site is in close proximity to an existing electricity grid connection with adequate connection capacity, which minimises the need for a long connection power line.

The nature and extent of this facility, as well as the potential environmental impacts associated with the construction, operation and decommissioning phases are explored in more detail in this Final EIA Report. The Final EIA Report consists of eight chapters, which include:

**Chapter 1:** Provides background to the proposed facility and the environmental impact assessment process.

- Chapter 2: Provides a description of the proposed project and project alternatives. Provides an overview of the regulatory and legal context for Chapter 3: electricity generation projects and the EIA process. Chapter 4: Outlines the process which was followed during the EIA Phase,
- including the consultation process that was undertaken and input received from interested parties.
- Chapter 5: Describes the existing biophysical and socio-economic environment.
- Presents the assessment of environmental impacts associated with Chapter 6: the proposed facility.
- Presents the conclusions of the EIA, as well as an impact statement Chapter 7: on the proposed project.
- Provides a list of references and information sources used in Chapter 8: undertaking the studies for this EIA Report.

#### 1.1. Summary of the proposed Development

The Sannaspos Solar Energy Facility-phase 1 is proposed to accommodate several arrays of photovoltaic (PV) panels with associated infrastructure in order to generate up to 75 MW (90MW installed capacity) of electricity. The facility will comprise of PV panels and associated infrastructural requirements which will include:

- An on-site substation and 132kV overhead power line to facilitate the » connection between the solar energy facility and the Eskom electricity grid.
- Internal access roads. »
- Guard house and security. >>>
- Laydown, campsite and assembly area. »
- Office and Control centre. »

This Sannaspos Solar Energy Facility-phase 1 is located adjacent to another proposed solar energy facility, i.e. the Sannaspos Solar Energy facility-phase 2 (10 MW). A separate Basic Assessment process<sup>1</sup> is being undertaken for this facility. The development of these projects in this area will result in a solar energy hub for the Free State and will concentrate solar generation projects in a single location.

<sup>&</sup>lt;sup>1</sup> This project has been registered with the Department of Environmental Affairs (DEA) under EIA Reference number: 14/12/16/3/3/1/615



Figure 1.1: Locality map illustrating the location of the assessed development site for the proposed Sannaspos Solar Energy Facility



**Figure 1.2:** Locality map illustrating the location of the Sannaspos solar energy facility-phase 2 to be constructed adjacent to the Sannaspos Solar Energy Facility-phase 1 site.

Table 1.1 provides the status of the environmental applications adjacent to the Sannaspos Solar Energy Facility submitted to DEA for authorisation.

 Table 1.1: Status of solar and related projects in the vicinity of the Sannaspos
 Solar Energy Facility

Project	DEA Reference Number	Status
Sannaspos Solar Energy Facility – phase 2 (10MW)	14/12/16/3/3/1/615	Submitted Final Basic Assessment Report to DEA, acknowledgment has been received.
facility		

The overarching objective for the solar energy facility is to maximise electricity production through exposure to the solar resource, while minimising infrastructure, operational and maintenance costs, as well as social and environmental impacts. In order to meet these objectives local level environmental and planning issues will be assessed through site-specific studies in order to delineate areas of sensitivity within the broader site of which will serve to inform the design of the facility.

The scope of the proposed Sannaspos Solar Energy Facility-phase 1, including details of all elements of the project (for the design/planning, construction, operation and decommissioning Phases) is discussed in more detail in **Chapter 2**.

#### 1.2. Conclusions from the Scoping Phase

The full extent of the project development site (i.e. the extent of the farm portions) was evaluated within the scoping study. It was found that:

- The study site falls within the Central Free State Grassland as described by Mucina and Rutherford (2006) towards the west and north-west of the study area, but beyond it, are patches of Highveld Alluvial Vegetation and Bloemfontein Dry Grasslands, the latter listed as a vulnerable ecosystem.
- The site is in a semi-arid region. There are unlikely to be any wetlands on site, but there are number of non-perennial streams / drainage lines that occur on the site. According to the National Water Act, dry stream beds and drainage areas (including non-perennial streams) are classified as wetlands or water resources. Drainage lines / non-perennial streams do provide habitat for a number of plant / animal species in the study area, including those with a restricted distribution or species with an elevated conservation status. Drainage lines (water resources) represent particularly vital natural corridors as they function both as wildlife habitat, providing resources needed for survival, reproduction and movement, and as biological corridors, providing for movement between habitat patches. The drainage lines shown in the desktop sensitivity map have been mapped as linear features only. The actual extent will be mapped from aerial imagery and field work during the next phase of the

assessment. Higher order drainage lines are more important to map correctly; the main drainage lines are more sensitive and therefore more important to protect than the ephemeral ones.

- » The sensitivity map (Figure 1.3) also highlights two cemeteries and a stone shed which are deemed to be of high significance from a heritage perspective and graded as level 3 (local significance)
- From a social (security issues), visual (visibility of the facility), reflection of panels (glint/ glare), health and safety (operation risks such as fire due to presence of infrastructure) and economic (job creation although limited) perspective, impacts could occur on people in close proximity to the PV facility. The EIA will consider the potential impacts and whether these are significant or not for known homesteads / farm houses and small farming settlements on / around the site.
- The sensitivity map highlights (Figure 1.3) areas of high agricultural potential. The agricultural potential of the bulk of the site is low-medium due to current land use. However this will be investigated and confirmed with a site visit and soil survey

No environmental fatal flaws were identified to be associated with the site. It was recommended that infrastructure should be placed considering the implementation of mitigation measures to minimise impacts to identified sensitive areas. These areas of sensitivity relate only to the ecological aspects of the site and are illustrated in the sensitivity map (refer to Figure 1.3). The soil sensitivity for the entire site is of medium sensitivity and the finds from the Heritage Impact Assessment (HIA) revealed one area outside of the study area where scatterings of surface stone tools were noticed, however these were not concentrated enough to be classified as a Stone Age Site. Their presence does indicate that such sites could still be found sub-surface within the study area.



Figure 1.3: Preliminary environmental sensitivity map for the proposed Sannaspos Solar Energy Facility-phase 1

From the conclusions of the Scoping Study, the potentially significant issues identified as being related to the **construction** of the Sannaspos Solar Energy Facility include, *inter alia*:

- » Effects on protected flora and fauna (local and site specific)
- » Impacts on agricultural potential and soils
- Socio-economic impacts, both positive and negative (including job creation and business opportunities, impacts associated with construction workers in the area)

The potentially significant issues related to the **operation** of the Sannaspos Solar Energy Facility include, *inter alia*:

- » Visual impacts and impacts on "sense of place" on nearby residential areas and observers travelling on main roads
- » Positive socio-economic impacts
- » Impacts on agricultural potential and land use of the site
- » Increased use of clean, renewable energy (positive)

#### 1.3. Requirement for an Environmental Impact Assessment Process

The proposed solar energy facility is subject to the requirements of the EIA Regulations published in terms of Section 24(5) of the National Environmental Management Act (NEMA, Act No. 107 of 1998). This section provides a brief overview of the EIA Regulations and their application to this project.

NEMA is the national legislation that provides for the authorisation of "listed activities". In terms of Section 24(1) of NEMA, the potential impact on the environment associated with these activities must be considered, investigated, assessed and reported on to the competent authority who has been charged by NEMA with the responsibility of granting environmental authorisations. As this is a proposed electricity generation project and thereby considered to be of national importance, the National Department of Environmental Affairs (DEA) is the competent authority and the Free State Department of Economic Development, Tourism and Environmental Affairs (FS DETEA) will act as a commenting authority for the application. An application for authorisation has been accepted by DEA under application reference number **14/12/16/3/3/2/360**.

Compliance with the requirements of the EIA Regulations ensures that decisionmakers are provided with an opportunity to consider the potential environmental impacts of a project early in the project development process and to assess if potential environmental impacts can be avoided, minimised or mitigated to acceptable levels. Comprehensive, independent environmental studies are required in accordance with the EIA Regulations to provide the competent authority with sufficient information in order to make an informed decision. SolaireDirect Southern Africa (Pty) Ltd appointed Savannah Environmental (Pty) Ltd as the independent Environmental Assessment Practitioner (EAP) to conduct the EIA process for the proposed project.

An EIA is an effective planning and decision-making tool for the project developer as it allows for the identification and management of potential environmental impacts. It provides the developer with the opportunity of being fore-warned of potential environmental issues. Subsequently it may assist with the resolution of issues reported on in the Scoping and EIA Phases as well as promoting dialogue with interested and affected parties (I&APs) and stakeholders. In terms of sections 24 and 24D of NEMA, as read with the EIA Regulations R543, a Scoping Phase and an EIA are required to be undertaken for this proposed project as the proposed project includes the following "listed activities" in terms of GN R544, R545 and R546 (GG No 33306 of 18 June 2010).

Number and	Activity	Description of each listed	Description of relevance
date of the	No (s)	activity	
relevant notice:			
GN544, 18 June 2010	10	<ul> <li>The construction of facilities or infrastructure for the transmission and distribution of electricity –</li> <li>i. Outside urban areas or industrial complexes with a capacity of more than 33kv but less than 275kv; or</li> <li>ii. Inside urban areas or industrial complexes with</li> </ul>	The substation and distribution line associated with facility will have a capacity of more than 33kV but less than 275kV.
		a capacity of 275kv or more.	Proposed power line is 132kV.
GN544, 18 June 2010	11	<ul> <li>The construction of:</li> <li>xi. Infrastructure or structures covering 50 square metres or more.</li> <li>Where such construction occurs within a watercourse or within 32 metres of a watercourse, measured from the edge of a watercourse, excluding where such construction will occur behind the development setback line.</li> </ul>	The construction of the proposed solar facility and associated infrastructure may impede on drainage lines on the site.

Number and	Activity	Description of each listed	Description of relevance
date of the relevant notice:	No (s)	activity	
GN 544, 18 June 2010	18	The crossing of drainage lines may result in the infilling or depositing of any material of more than 5 cubic metres into, or the dredging, excavation, removal or moving of soil, sand, shells, shell grit, pebbles or rock or more than 5 cubic metres from a watercourse	Potential infilling or depositing may occur as a result of the construction of the proposed facility and associated infrastructure.
GN545, 18 June 2010	1	The construction of facilities or infrastructure, for the generation of electricity where the output is 20 megawatts or more.	The PV facility will have a generation capacity of up to 75 MW (90 MW installed capacity).
GN545, 18 June 2010	15	Physical alteration of undeveloped, vacant or derelict land for residential, retail, commercial, recreational, industrial or institutional use where the total area to be transformed is 20 hectares or more; Except where such physical alteration takes place for: Linear development activities. Agriculture or afforestation where activity 16 in this schedule will apply.	The proposed solar energy facility would transform an area greater than 20 ha.
<del>GN546, 18 June</del> <del>2010</del>	<del>4 (a) (ii)</del> <del>(cc)</del>	The construction of a road wider than 4 metres with a reserve less than 13,5 metres	The site may be located withina Critical Biodiversity Area. Tobe confirmed through the EIAprocess.This activity will no longerbe applicable (site is notwithin a CBA)
<del>GN546, 18 June</del> <del>2010</del>	<del>10 (a) (ii)</del> <del>(ee)</del>	The construction of facilitiesor infrastructure for thestorage, or storage andhandling of a dangerousgood, where such storageoccurs in containers with acombined capacity of 30 butnot exceeding 80 cubic	The site may be located within a Critical Biodiversity Area. To be confirmed through the EIA process.

Number and date of the relevant notice:	Activity No (s)	Description of each listed activity	Description of relevance
		metres.	This activity will no longerbe applicable (site is notwithin a CBA)
GN546, 18 June 2010	14 (a) (i)	The clearance of an area of 5 hectares or more of vegetation where 75% or more of the vegetative cover constitutes indigenous vegetation	The site is approx. 150 ha and constitutes natural vegetation which will be cleared.
<del>GN546, 18 June</del> <del>2010</del>	<del>19 (a) (ii)</del> <del>(cc)</del>	The widening of a road by more than 4 metres, or the lengthening of a road by more than 1 kilometre.	The site may be located within a Critical Biodiversity Area. To be confirmed through the EIA process. This activity will no longer be applicable (site is not within a CBA)

The EIA phase was conducted in accordance with the requirements of the EIA Regulations in terms of Section 24(5) of NEMA.

#### 1.4. Objectives of the EIA Process

The Scoping Phase was completed in September 2012 with the receipt of the acceptance of scoping from DEA. The scoping phase served to identify potential impacts associated with the proposed project and to define the extent of studies required within the EIA Phase. The Scoping Phase included input from the project proponent, specialists with experience in the study area and in EIAs for similar projects, as well as a public consultation process with key stakeholders that included both government authorities and interested and affected parties (I&APs).

The EIA Phase (i.e. the current phase) addresses identified environmental impacts (direct, indirect, and cumulative as well as positive and negative) associated with the different project development phases (i.e. design, construction, operation, and decommissioning). The EIA Phase also recommends appropriate mitigation measures for potentially significant environmental impacts. The release of a Final EIA Report provides stakeholders with an opportunity to verify that issues they have raised through the EIA Process have been captured and adequately considered. The final EIA Report will incorporate all issues and responses raised during the public review phase prior to submission to DEA.
#### 1.5. Details of the Environmental Assessment Practitioner

Savannah Environmental was contracted by to SolaireDirect Southern Africa (Pty) Ltd as the independent EAP to undertake the EIA process for the proposed project. Neither Savannah Environmental nor any of its specialist sub-consultants are subsidiaries of or are affiliated to SolaireDirect Southern Africa (Pty). Furthermore, Savannah Environmental does not have any interests in secondary developments that may arise out of the authorisation of the proposed project.

Savannah Environmental is a specialist environmental consultancy which provides a holistic environmental management service, including environmental assessment and planning to ensure compliance with relevant environmental legislation. Savannah Environmental benefits from the pooled resources, diverse skills and experience in the environmental field held by its team that has been actively involved in undertaking environmental studies for a wide variety of projects throughout South Africa and neighbouring countries. Strong competencies have been developed in project management of environmental processes, as well as strategic environmental assessment and compliance advice, and the assessment of environmental impacts, the identification of environmental management solutions and mitigation/risk minimising measures.

The EAPs from Savannah Environmental who are responsible for this project are:

- Jo-Anne Thomas is a registered Professional Natural Scientist and holds a » Master of Science degree. She has 14 years' experience consulting in the environmental field. Her key focus is on strategic environmental assessment and advice; management and co-ordination of environmental projects, which includes integration of environmental studies and environmental processes into larger engineering-based projects and ensuring compliance to legislation and reporting; the identification of environmental guidelines; compliance management solutions and mitigation/risk minimising measures; and strategy and guideline development. She is currently involved in undertaking siting processes as well as EIAs for several renewable energy projects across the country.
- Sheila Muniongo the principle author of this report, holds an Honours Bachelor of Science degree in Environmental Management and 2 years' experience in the environmental field. Her key focus is on environmental impact assessments, public participation, environmental management plans and programmes, as well as mapping different Environmental Projects. She is currently the responsible EAP for several renewable energy project EIAs across the country.
- » Gabrielle Wood the public participation consultant for this project, hold an Honours Bachelor degree in Anthropology and has 5 years' experience in Public Participation and Social consultancy including professional execution of public

participation consulting for a variety of projects as well as managing and coordinating public participation processes for Environmental Impact Assessments (EIA).

In order to adequately identify and assess potential environmental impacts associated with the proposed project, Savannah Environmental has appointed the following specialist sub-consultants to conduct specialist impact assessments:

In order to adequately identify and assess potential environmental impacts associated with the proposed project, Savannah Environmental has appointed the following specialist sub-consultants to conduct specialist impact assessments:

- » Ecology Savannah Environmental
- » Soil and agricultural potential Viljoen and Associates
- » Heritage resources Zone Land Solutions
- » Visual Zone Land Solutions
- » Social Tony Barbour Consulting
- » Palaeontology Wits University Institute for Human Evolution

Savannah Environmental has developed a detailed understanding of impacts associated with the construction and operation of renewable energy facilities through their involvement in numerous EIA processes for these projects. In order to adequately identify and assess potential environmental impacts, Savannah Environmental has appointed specialist consultants as required. Curricula vitae for the Savannah Environmental project team and its specialist sub-consultants are included in Appendix A.

#### DESCRIPTION OF THE PROPOSED PROJECT

#### **CHAPTER 2**

This chapter provides an overview of the proposed Sannaspos Solar Energy Facilityphase 1 on a site located approximately 45 km east of Bloemfontein in the Free State. The project scope includes the planning/design, construction, operation and decommissioning phases during which potential impacts will vary in terms of their nature and significance. This chapter also explores the "Do-Nothing" alternative that is the alternative of not establishing the facility.

#### 2.1. Description of the Proposed Solar Energy Facility

The facility is proposed to accommodate several photovoltaic (PV) arrays, to make use of the solar resource on the site. The facility is proposed to have a generating capacity of up to 75 MW (90 MW installed capacity). An area of approximately 600 ha in extent is being investigated within the EIA process within which the facility is proposed.

Component	Description		
Location of the site	~ 45 km east of Bloemfontein		
Municipal Jurisdiction	Mangaung Metropolitan Municipality		
Extent of the proposed development footprint	±150 ha		
Extent of broader site available for development	~600 ha		
Site access	The project development site is accessible from the N8 highway towards Botsabelo linking into a secondary road S417 (gravel). The existing access road on the development site will be used; a new access road (4m wide) to the panels will be created.		
Generating capacity	75 MW (90 MW installed capacity)		
Proposed technology	Photovoltaic panels		
Associated infrastructure	<ul> <li>An on-site substation and 132kV overhead power line to facilitate the connection between the solar energy facility and the Eskom electricity grid.</li> <li>Internal access roads (~4m wide x 1350m in length)</li> </ul>		

The following table details the project components

Component	Description			
	<ul> <li>» Guard house</li> <li>» Laydown, campsite and assembly area.</li> <li>» Office and Control centre.</li> </ul>			
Water use	<ul> <li>~5.4 million litres/year required during the construction phase and 750,000 litres/year for operations, Water requirements for the construction phase of the PV power facility which will be supplied by the Local Water Users' Association alternatively water will be provided via a rainwater tank.</li> <li>No effluent will be produced except for the normal sewage from site and operations staff. This will be treated as per normal standards with a septic tank and disposed of at a facility offsite.</li> </ul>			

A preliminary layout of the proposed facility has been provided by the project developer, and is indicated in Figure 2.1. This is the layout which has been assessed within this EIA Report.

#### 2.2. Purpose of the Proposed Project

The Sannaspos Solar Energy Facility is proposed to be developed as a commercial energy facility. The purpose of the proposed facility is to add new capacity for generation of renewable energy to the national electricity supply (which is short of generation capacity to meet current and expected demand) and to aid in achieving the goal of a 30% share of all new power generation being derived from independent power producers (IPPs), as targeted by the Department of Energy (DoE).

Globally there is increasing pressure on countries to increase their share of renewable energy generation due to concerns such as climate change and exploitation of non-renewable resources. In order to meet the long-term goal of a sustainable renewable energy industry, a goal of 17,8GW of renewables by 2030 has been set by the Department of Energy (DoE) within the Integrated Resource Plan (IRP) 2010. This energy will be produced mainly from wind, solar, biomass, and small-scale hydro (with wind and solar comprising the bulk of the power generation capacity). This amounts to  $\sim$ 42% of all new power generation being

derived from renewable energy forms by 2030. This is however dependent on the assumed learning rates and associated cost reductions for renewable options.

In responding to the growing electricity demand within South Africa, as well as the country's targets for renewable energy, SolaireDirect Southern Africa (Pty) Ltd is proposing the establishment of the Sannaspos Solar Energy Facility-phase 1 to add new capacity to the national electricity grid. SolaireDirect Southern Africa (Pty) Ltd will be required to apply for a generation license from the National Energy Regulator of South Africa (NERSA), as well as a power purchase agreement from Eskom (typically for a period of 20 years) in order to build and operate the proposed facility. As part of the agreement, the SolaireDirect Southern Africa (Pty) Ltd will be remunerated per kWh by Eskom who will be financially backed by government. Depending on the economic conditions following the lapse of this period, the facility can either be decommissioned or the power purchase agreement may be renegotiated and extended.



Figure 2.1: Preliminary layout for the proposed Sannaspos Solar Energy Facility-phase 1.

It is considered viable that long-term benefits for the community and/or society in general can be realised should the site identified prove to be acceptable from a technical and environmental perspective for the establishment of the proposed PV facility. The Sannaspos Solar Energy Facility-phase 1 has the potential to contribute to national electricity supply and to increase the security of supply to consumers. In addition, it may provide both economic stimulus to the local economy through the construction process and long term employment (i.e. management and maintenance) during the operation phase.

#### 2.3. The Need and Desirability for the Proposed Project

According to the DEA Draft Guideline on Need and Desirability in terms of the Environmental Impact Assessment (EIA) Regulations, 2010 (October 2012) the need and desirability of a development must be measured against the contents of the Integrated Development Plan (IDP), Spatial Development Framework (SDF) and Environmental Management Framework (EMF) for an area, and the sustainable development vision, goals and objectives formulated in, and the desired spatial form and pattern of land use reflected in, the area's IDP and SDF.

## a) Mangaung Metropolitan Municipality Integrated Development Plan IDP(2012-2016)

The Vision of the MMM is "By 2030 Mangaung Metropolitan Municipality is recognised as "a globally safe and attractive municipality to live, work and invest in". The Mission Statement linked to the vision is "To improve social and economic livelihoods through public participation, effective and efficient integrated governance systems and programs".

Like most municipalities in South Africa, MMM is faces a number of daunting challenges regarding service provision and eradicating the legacy of high levels of unemployment, poverty and inequality. The development challenges listed in the 2012-2016 IDP include:

- » Poverty eradication, rural and economic development and job creation;
- » Financial sustainability (eg. revenue enhancement, clean audit);
- » Spatial development and the built environment;
- » Eradication of bucket system, VIP toilets in urban nodes;
- » building solar farming, power plant feasibility study, safety & security;
- » Human settlement;
- » Public transport;
- » Environmental management and climate change; and
- » Social and community services.

In terms of strategies, the Mangaung 'Five-Year Report' indicates that SMMEs have been earmarked as catalysts in creating employment in Mangaung (MLM, 2011). In addition, MMM is paying a particular attention on tourism development as a means of growing the local economy and creating jobs. Over the past five years, a number of activities have been embarked upon to promote tourism within the municipality. They include the annual tourism month. The key tourist related activities listed in the IDP include the Rose Festival and the Mangaung Arts Cultural Festival, which is generally known as MACUFE. Started in 1997, MACUFE is a cultural and music event that takes place over two weeks, every year. It is held mainly in Bloemfontein with other activities spread around MLM area. The event is major jobs creation stimuli in the area and contributes to the local economy. It also helps to market Mangaung to local and international investors and tourists. Based on this it would appear that the focus of the tourist related initiatives are focused on the City of Bloemfontein itself and are not dependent upon the surrounding environment. The establishment of the proposed Solar Park is therefore unlikely to impact negatively on the MMMs tourist potential and or tourist initiatives in the area. This will be assessed in more detail during the assessment phase of the SIA.

The influx of migrants to Bloemfontein and the surrounding settlements of Botshabelo and Thaba Nchu have placed pressure on the existing infrastructure and services. The IDP indicates that there is a desperate need to address the problems of ageing infrastructure networks with countless water leaks and sewage spillages. At the same time, roads and stormwater, parks, water and sanitation services are all deteriorating gradually. Service delivery and infrastructure maintenance and provision therefore represent key challenges facing the MMM. In addition, the MMM, like many other South African municipalities is also faced with the daunting challenge of the HIV/AIDS epidemic and the associated socio-economic impacts. In 2007, 31% of expectant mothers tested HIV-positive. For municipalities, such as the MMM, the epidemic implies that resources would normally have been allocated to addressing development challenges have to be diverted to HIV/AIDS programmes.

In terms of the MMM's alignment with the National Development Plan (Vision 2030), which aims to speed up and expand renewable energy, waste recycling, ensure buildings meet energy efficient standards and reach a target of 5 m solar water heaters by 2029, the IDP (2012-2016) states the following broad Metropolitan response aims and targets:

- » Promote environmental sustainability;
- » Increase the environmental literacy level of stakeholders;
- » Reduce the major sources of greenhouse gas emissions and *catalyzing the large-scale supply of clean energy*; and
- » Energy saving.

In addition, the IDP states that, "The Mangaung Metropolitan Municipality places high emphasis on clean environment and factors that mitigates the impact of climate change. The cleanliness of the Metros CBDs is high on the agenda of the Council. The municipality has deployed commendable resources to the campaign. The municipality is also keen to mitigate the negative impact of climate change by monitoring the air quality, promoting the energy safe campaigns as well *advocating and investing in alternative sources of energy, especially renewable energy such as air and sun.*" Table 1 below, summarises the relevant KPA identified by the MMM with respect to renewable energy. The table below confirms the proposed project's broad alignment with the MMM's development strategy as defined in the IDP 2012-2016.

Objective	Strategy	КРІ	5-Year Target	2012-13 Target	2013-14 Target	2014-15 Target	Project
Reduce the major sources of greenhouse gas emissions and catalyzing the large- scale supply of clean energy	Increased access to electricity among the poor and reduce frequent rolling blackouts	Identificati on of the a site for solar power farm and the viability study concluded	Site for solar power farm identified and viability study finalised	Identify a site based on the geographic location, the amount of sun that is available, the nature of the land available and conduct viability study	Continue with the viability study	Hold investors' summit to test private interest in the project	Solar power park project

 Table 1 Renewable Energy and Climate Change KPA (MMM IDP, 2012-16)

#### b) Free State Province Provincial Growth and Development Strategy

The Free State Provincial Growth and Development Strategy (FSPGDS) is a nineyear strategy (2004-2014) which aims to achieve the objectives of Vision 2014. As a provincial policy framework, it sets the tone and pace for shared growth and development in the Province. It addresses the key social, economic, environmental and spatial imperatives in the Province. Underlying the FSGDS are the following imperatives:

- » The need to effectively use scarce resources within the Province, whilst addressing the real causes of development challenges.
- » The need to accelerate service delivery based on a common provincial development agenda as the basis for provincial strategic direction.
- » The need to identify investment opportunities and provide an environment of certainty critical for private-sector investment.
- » The need to promote intergovernmental coordination between the three spheres of government.

- » The need to facilitate facilitates the implementation of the People's Contract within the Province.
- » The need to provide a common vision as the basis for common action amongst all stakeholders, both inside and outside government.
- » The need to provide a framework for budgets, implementation, performance management and spatial development.

The FSPGDS are states the importance of applying the principles of sustainable development, specifically:

- » Acknowledge the ecological limitation of the environment;
- » Ensure integrated development planning and implementation;
- » Actively address economic and social inequalities;
- » Promote economic infrastructure investment and development spending in areas of potential and need according to the principles of the NSDP;
- » Acknowledge the importance of BEE, as well as the need to broaden access to the economy;
- » Promote labour intensive approaches to development.

The FSPGDS identifies a number of key provincial priorities. The priorities that are relevant to the proposed Solar Park include:

- » Economic development, employment, and investment;
- » Human and social development. Economic growth is underpinned by a good socio-economic environment. Future strategies

The FSPGDS also identifies a number of natural constraints to economic growth and development. These include, low rainfall coupled with the limited soil potential and the impact of this on agriculture, limited water availability and depletion of mineral resources. What is of interest is that none of the natural constraints impact on the renewable energy sector, specifically the solar energy sector. Solar energy, specifically PV solar energy, therefore provides the Free State with an opportunity to diversify its economy in a way that is not affected by natural constraints such as low rainfall and limited water supplies.

#### c) Spatial Development Plan for Bloemfontein

At a spatial level, the Spatial Development Plan for Bloemfontein focuses on the urban area of Bloemfontein (Figure 2.2). The area on which the proposed Sannaspos Solar Park falls outside the focus of the SDF Plan, and, as such does not appear to be affected by or earmarked for future development of the town.



Figure 2.2: Spatial Development Plan for Bloemfontein

#### d) Financial Viability and Community Needs

In terms of the energy yield predicted from the facility, the developer considers the Sannaspos project to be financially viable. The "need and desirability" of the local community as reflected in an IDP and the Province Provincial Growth and Development Strategy for the area, is also considered in the EIA. In the South African context, developmental needs (community needs) are often determined through the above planning measures (IDP, SDF and/ EMF). The Sannaspos solar energy facility project is in line with the Mangaung Metropolitan Municipality Integrated Development Plan (IDP) (2010-2011), as discussed above. In terms of the needs on the local community, the SDF & SIA identified the need for development, social services, education and employment opportunities in this area. The Sannaspos project could potentially contribute positively to these community needs. The project will create employment and business opportunities, as well as the opportunity for skills development of for the local community. In addition, indirect benefits and spend in the local area will benefit the local community.

### e) The Need for the Sannaspos Solar Energy Facility Project

Globally there is increasing pressure on countries to increase their share of renewable energy generation due to concerns such as exploitation of nonrenewable resources and the rising cost of fossil fuels. In order to meet the longterm goal of a sustainable renewable energy industry and to diversify the energygeneration mix in South Africa, a goal of 17,8GW of renewables by 2030 has been set by the Department of Energy (DoE) within the Integrated Resource Plan (IRP) 2010. This energy will be produced mainly from wind, solar, biomass, and smallscale hydro (with wind and solar comprising the bulk of the power generation capacity). This amounts to ~42% of all new power generation being derived from renewable energy forms by 2030.

In responding to the growing electricity demand within South Africa, as well as the country's targets for renewable energy, SolaireDirect proposes the establishment of the Sannaspos Solar Energy Facility to add new capacity to the national electricity grid.

The development of the project would benefit the local/regional/national community by developing a renewable energy project. Surrounding communities would also benefit from the development through job creation and spin-offs. In addition, according to Department of Energy (DoE) bidding requirements the developer must plan for a percentage of the profit per annum from the solar energy facility to go back into the community through a social beneficiation scheme. Therefore there is a potential for creation of employment and business

opportunities, and the opportunity for skills development of for the local community.

#### f) The Desirability for the Sannaspos Solar Energy Facility Project

Use of solar for electricity generation is essentially a non-consumptive use of a natural resource. A solar energy facility also qualifies as a Clean Development Mechanism (CDM) project (i.e. a financial mechanism developed to encourage the development of renewable technologies) as it meets all international requirements in this regard. The proposed site was selected for the development of a solar energy facility based on its predicted solar radiation, suitable proximity in relation to the existing electricity grid, no completion and minimum technical constraints from a construction and technical point of view. SolaireDirect considers this area, and specifically the demarcated site, to be highly preferred for solar energy facility development.

The current land-use on the site is primarily used for a mixture of livestock farming and crop cultivation. Within a radius of 10 km of the study site, land uses also include formal settlements and game farming. The primary activity in the region is farming. Due to the agricultural activities in the area, the landscape is largely transformed. Therefore the current land-use will be retained, while also generating renewable energy from the sun. This represents a win-win situation of landowners, the site and the developer.

# *g)* How the principles of environmental management as set out in section 2 of NEMA have been taken into account in the planning for the proposed project

The principles of NEMA have been considered in this assessment through compliance with the requirements of the relevant legislation in undertaking the assessment of potential impacts, as well as through the implementation of the principle of sustainable development where appropriate mitigation measures have been recommended for impacts which cannot be avoided. In addition, the successful implementation and appropriate management of this proposed project will aid in achieving the principles of minimisation of pollution and environmental degradation.

The EIA process has been undertaken in a transparent manner and all effort has been made to involve interested and affected parties, stakeholders and relevant Organs of State such that an informed decision regarding the project can be made by the Regulating Authority. The general objectives of Integrated Environmental Management have been taken into account for this EIA report by means of identifying, predicting and evaluating the actual and potential impacts on the environment, socio-economic conditions and cultural heritage component. The risks, consequences, alternatives as well as options for mitigation of activities have also been considered with a view to minimise negative impacts, maximise benefits, and promote compliance with the principles of environmental management.

#### 2.4. Solar Energy as a Power Generation Technology

The generation of electricity can be easily explained as the conversion of energy from one form to another. Solar energy facilities operate by converting solar energy into a useful form (i.e. electricity). Solar technologies can be divided into two categories, those that use thermal energy from the sun and those that use the light energy. The former uses water (i.e. solar thermal) whereas the latter does not (i.e. photovoltaic technology which is proposed for this project).

The use of solar energy for electricity generation is a non-consumptive use of a natural resource and consumes no fuel for continuing operation. Renewable energy is considered a 'clean source of energy' with the potential to contribute greatly to a more ecologically, socially, and economically sustainable future. The challenge now is ensuring solar energy projects are able to meet all economic, social, and environmental sustainability criteria.

#### 2.4.1 How do Grid Connected Photovoltaic Facilities Function?

Solar energy facilities, such as those using PV technology use the energy from the sun to generate electricity through a process known as the Photovoltaic Effect (see Figure 2.3). This effect refers to photons of light colliding with electrons, and therefore placing the electrons into a higher state of energy to create electricity. This is achieved using the following components:

#### The Photovoltaic Cell

Individual PV cells are linked and placed behind a protective glass sheet to form a photovoltaic panel. Other technologies that can be used include thin film.

#### The Inverter

The photovoltaic effect produces electricity in direct current. Therefore an inverter must be used to change it to alternating current.

#### The Support Structure

The photovoltaic (PV) panels will be attached to a **support structure approximately 3.5 meters off the ground** set at an angle so to receive the maximum amount of solar radiation. The angle of the panel is dependent on the latitude of the proposed facility and the angles may be adjusted to optimise for summer or winter solar radiation characteristics. The PV panels are designed to operate continuously for more than 20 years, unattended and with low maintenance.



Figure 2.3: Illustration of a photovoltaic solar facility

#### 2.5. Project Alternatives

Due to the nature of the development (i.e. a renewable energy facility), the location of the project is largely dependent on technical factors such as solar irradiation (i.e. the fuel source), climatic conditions, available extent and the relief/topography of the site, and available grid connection. The proposed site was identified by the proposed developer as being technically feasible.

The following characteristics were considered in determining the feasibility of the proposed site. Based on these considerations, SolaireDirect Southern Africa (Pty) Ltd considers the proposed site as their highly preferred site for the development of the Sannaspos Solar Energy Facility-phase 1.

*Site extent:* Space is a restraining factor for a PV solar facility installation. The PV solar facility of 75 MW will require an area of approximately 150ha. There is therefore sufficient space for the proposed project within the 600ha area under consideration.

*Site access:* The project development site is accessible from the N8 highway towards Botsabelo linking into a secondary road S417 (gravel) and an existing access road (gravel) on the proposed farm portion. This will be upgraded and used to access the facility site.

#### Grid Connection

The proposed facility is in a close proximity (approx. 1500m) to the Sannaspos 132/22kV existing substation. This existing substation has sufficient capacity to accommodate the proposed PV Solar plant facility.

*Climatic conditions:* The economic viability of a PV facility is directly dependent on the annual direct solar irradiation values. A study of available radiation data shows that the proposed site is uniformly irradiated by the sun. In addition, compared to other areas in the country with similar irradiation, the site experiences moderate temperatures which are suitable for PV technology.

*Site slope and aspect:* A level surface area (i.e. with a minimal gradient in the region of 1%) is preferred for the installation of PV panels (Fluri, 2009) (refer to Figure 2.3). The proposed area for the proposed PV plant is generally on a flat location with slopes less than 5 degrees.

**Technology Alternatives**: Very few technological options exist in as far as PV technologies are concerned. Those that are available are usually differentiated by weather and temperature conditions that prevail – so that optimality is obtained by the final choice. There is no difference in the environmental impacts associated with any of the PV technology choices. Therefore, the choice of technology does not affect the environmental impact of the proposed development. The construction, operation and decommissioning of the facility will also be the same irrespective of the technology chosen. Static or Tracking PV technology is the most two widely used technology however following detailed investigation and analysis, it was found that tracking technology is a feasible alternative but not preferred as it produces less power and costs more than fixed structures, for the land area under consideration. Therefore, no alternatives were assessed in this regard.



Figure 2.4: Illustration of a tracking photovoltaic panel

Based on the above-mentioned considerations as well as for the fact that they are no competitors/developers located in immediate area of the proposed facility; SolaireDirect considers the proposed site as a highly preferred site for the development of a PV Solar Energy Facility. No feasible site alternatives have been identified for consideration in this EIA process.

#### 2.5.1 Electricity Evacuation Infrastructure

Energy generated by the Sannaspos Solar Energy Facility-phase 1 will be evacuated to the national grid via a new on-site substation. A 132kV overhead power line will be constructed from the new substation to connect to the Sannaspos Rural substation, which is located west of the proposed Sannaspos Solar Facility-phase 1.

#### 2.6. Proposed Activities during the Project Development Stages

In order to construct the proposed facility and its associated infrastructure, a series of activities will need to be undertaken during the design, pre-construction, construction, operation, and decommissioning phases which are discussed in more detail below.

#### 2.6.1. Construction Phase

The construction of the facility is unlikely to be phased, with the full 75 MW (90 MW installed capacity) most likely being installed in one phase (75 MW is the current limit for solar projects set by the Department of Energy). The construction phase is expected to extend over a period of 18-24 months and create approximately 291 employment opportunities at peak construction. It is anticipated that approximately 60% (175) of the employment opportunities will be available to low skilled (construction labourers, security staff etc), 15% (43) semi-skilled workers (drivers, equipment operators etc) and 25% (73) to skilled personnel (engineers, land surveyors, project managers etc). The majority of the employment opportunities, specifically the low and semi-skilled opportunities, are likely to be available to local residents in the area, specifically residents from the town of Botshabelo and Thaba Nchu. The majority of the beneficiaries are likely to be historically disadvantaged (HD) members of the community. This would represent a significant positive social benefit in an area with limited employment opportunities

The construction phase will entail a series of activities including:

#### Conduct Surveys

Prior to initiating construction, a number of surveys will be required including, but not limited to confirmation of the micro-siting footprint (i.e. the precise location of the PV panels, substation and the plant's associated infrastructure) and a geotechnical survey. Geotechnical surveys are executed by geotechnical engineers and geologists to acquire information regarding the physical characteristics of soil and rocks underlying a proposed site. The purpose is to design earthworks and foundations for structures and to execute earthwork repairs necessitated due to changes in the subsurface environment.

#### Establishment of Access Roads

Access to the site exists (from N8 Bloemfontein into a secondary roads then a gravel road). Where new roads are required, access track construction would normally comprise of compacted rock-fill with a layer of higher quality surfacing stone on top. A safety firebreak band and roadway will be constructed around the perimeter of the site in order to prevent the spread of external fires entering the park and accommodate light service and maintenance vehicles.

#### Undertake Site Preparation

Site preparation activities will include clearance of vegetation for most of the proposed area. In addition, site preparation will require the stripping of topsoil which will need to be stockpiled, backfilled and/or spread on site. If the terrain is undulating, then the ground may have to be levelled to one slope. Rocks may also be removed.

#### Transport of Components and Construction Equipment to Site

The components for the proposed facility will be transported to site by road. Some of the substation components may be defined as abnormal loads in terms of the Road Traffic Act (Act No. 29 of 1989)<sup>2</sup> by virtue of the dimensional limitations (i.e. size and weight). The typical civil engineering construction equipment will need to be brought to the site (e.g. excavators, trucks, graders, compaction equipment, cement trucks, etc.), as well as the components required for the establishment of the substation and power line.

#### Establishment of Construction Equipment Camp

Once the required equipment has been transported to site, a construction equipment camp on the site for the workshop will need to be established. The

<sup>&</sup>lt;sup>2</sup> A permit will be required for the transportation of these abnormal loads on public roads.

purpose of this camp is to confine activities and storage of equipment to one designated area to limit the potential ecological impacts associated with this phase of the project. The laydown area(s) will be used for assembly purposes and the general placement/storage of construction equipment. The storage of fuel for the on-site construction vehicles and equipment will need to be secured in a temporary bunded facility so as to prevent the possibility of leakages and soil contamination.

#### Establishment of the PV Panels

The PV panels will be mounted via steel structures which will be attached to uprights which are stabilised by concrete foundations where necessary. The foundation holes will be mechanically excavated to a depth of approximately 80 cm below finished ground level. The concrete foundations where necessary will be poured and then left for up to a week to cure. The installation of underground cables will require the excavation of trenches of approximately 40 cm – 100 cm deep within which they can then be laid.

#### Establishment of Ancillary Infrastructure

Ancillary infrastructure for the proposed development includes; Workshop, office and a change house. The establishment of these facilities/buildings will require the clearing of vegetation and levelling of the development site and the excavation of foundations prior to construction. A laydown area for building materials and equipment associated with these buildings will also be required.

#### Construct on-site substation and Power line

An on-site substation of approximately 50 m x 50 m will be required to be established on the site. The construction of the substation would include the construction of the foundations, erection and installation of equipment (including the transformer) and connection of the necessary conductors.

A new 132 kV overhead power line of ~1200m in length will connect the new substation to the Eskom Sannaspos rural 132kV substation.

#### Undertake Site Rehabilitation

As construction is completed in an area, and as all construction equipment is removed from the site, the site must be rehabilitated where practical and reasonable. On full commissioning of the facility, any access points to the site which are not required during the operation phase will be closed and prepared for rehabilitation.

#### 2.6.2. Operational Phase

The proposed operational phase is expected to extend for a period of approximately 20 years with plant maintenance. It is anticipated that during this phase ~ 60 permanent employment opportunities, of this total ~ 30 (50%) will be low skilled (security and maintenance), 10 (17%) semi-skilled and 20 (33%) skilled employees. As indicated above, due the proximity of the site to Bloemfontein, Botshabelo and Thaba Nchu, the majority of the work opportunities associated with the operational phase are likely to be taken up by members from the local community. It is expected that during this time, full time security, maintenance, supervision and monitoring teams will be required on site. Maintenance activities will include inter alia, replacement and cleaning of the panels (using water and/or pressurised air). The photovoltaic plant will be operational during daylight hours only. However, it will not be operational under circumstances of mechanical breakdown, extreme weather conditions or No energy storage mechanisms (i.e. batteries) which maintenance activities. would allow for continued generation at night or on cloudy days are proposed.

During construction phase the primary water use requirement will be for dust control. However, water may also be required to moisture condition the soils for proper compaction at roads and foundations. It is estimated that for dust control and compaction approximately 4,800,000 litres of water will be required. Water will also be required for the concrete foundations. Temporary ablution facilities will be required during construction. Water requirements for the construction phase of the PV power facility will be supplied by the Local Water Users' Association alternatively water will be provided via a rainwater tank.

It is estimated that PV panel cleaning will require a total of approximately 100 000 litres/year during the operational phase of the project. The PV panels will be cleaned manually with a window washer type device (covered with a specialized cloth material), soft brush, window squeegee or soft cloth. А composting toilet will be installed in the guard house requiring no water. During the operational phase drinking water and process water will also be supplied by existing boreholes and may require treatment for domestic use. It is the intention of SolaireDirect to source the required water from an existing reticulation system, either from the local municipality or the landowner. Water requirements for the operational phase of the PV power facility will also be supplied by the Local Water Users' Association or alternatively water will be provided via a rainwater tank.

#### 2.6.3. Decommissioning Phase

Depending on the economics of the development following the operational period, the plant will either be decommissioned or the operational phase will be extended. If it is deemed financially viable to continue, existing components would be dissembled and replaced with more appropriate technology/ infrastructure available at that time. However, if the decision is made to decommission the facility the following activities will form part of the project scope.

#### Site Preparation

Site preparation activities will include confirming the integrity of the access to the site to accommodate the required decommissioning equipment.

#### **Disassemble and Remove Existing Components**

The components of the plant will be disassembled and removed. Thereafter they will be reused and recycled (where possible) or disposed of in accordance with regulatory requirements.

#### **REGULATORY AND LEGAL CONTEXT**

#### CHAPTER 3

#### 3.1 Policy and Planning Context

The need to expand electricity generation capacity in South Africa is based on national policy and informed by on-going strategic planning undertaken by the Department of Energy (DoE). The hierarchy of policy and planning documentation that support the development of renewable energy projects such as solar energy facilities is illustrated in **Figure 3.1**. These policies are discussed in more detail in the following sections, along with the provincial and local policies or plans that have relevance to the development of the proposed solar energy facility.





#### 3.1.1 White Paper on the Energy Policy of South Africa, 1998

Development within the South African energy sector is governed by the White Paper on a National Energy Policy (DME, 1998). The White Paper identifies key objectives for energy supply, such as increasing access to affordable energy services, managing energy-related environmental impacts and securing energy supply through diversity.

As such, investment in renewable energy initiatives is supported, based on an understanding that renewable energy sources have significant medium - long-

term commercial potential and can increasingly contribute towards a long-term sustainable energy future.

#### 3.1.2 Renewable Energy Policy in South Africa, 1998

Internationally there is increasing development of the use of renewable technologies for the generation of electricity due to concerns such as climate change and exploitation of resources. In response, the South African government ratified the United Nations Framework Convention on Climate Change (UNFCCC) in August 1997 and acceded to the Kyoto Protocol, the enabling mechanism for the convention, in August 2002. In addition, national response strategies have been developed for both climate change and renewable energy.

Investment in renewable energy initiatives, such as the proposed solar energy facility, is supported by the National Energy Policy (DME, 1998). This policy recognises that renewable energy applications have specific characteristics which need to be considered. The Energy Policy is *"based on the understanding that renewables are energy sources in their own right, and are not limited to small-scale and remote applications, and have significant medium- and long-term commercial potential."* In addition, the National Energy Policy states that *"Renewable resources generally operate from an unlimited resource base and, as such, can increasingly contribute towards a long-term sustainable energy future"*.

The White Paper on Renewable Energy (DME, 2003) supplements the Energy Policy, and sets out Government's vision, policy principles, strategic goals and objectives for promoting and implementing renewable energy in South Africa. It also informs the public and the international community of the Government's vision, and how the Government intends to achieve these objectives; and informs Government agencies and organs of their roles in achieving the objectives.

The support for the Renewable Energy Policy is guided by a rationale that South Africa has a very attractive range of renewable resources, particularly solar and wind, and that renewable applications are, in fact, the least cost energy service in many cases from a fuel resource perspective (i.e. the cost of fuel in generating electricity from such technology); more so when social and environmental costs are taken into account. In spite of this range of resources, the National Energy Policy acknowledges that the development and implementation of renewable energy applications has been neglected in South Africa.

Government policy on renewable energy is therefore concerned with meeting the following challenges:

» Ensuring that economically feasible technologies and applications are implemented;

- » Ensuring that an equitable level of national resources is invested in renewable technologies, given their potential and compared to investments in other energy supply options; and
- » Addressing constraints on the development of the renewable industry.

In order to meet the long-term goal of a sustainable renewable energy industry, the South African Government has set the following 10-year target for renewable energy: *"10 000 GWh (0.8 Mtoe) renewable energy contribution to final energy consumption by 2013 to be produced mainly from biomass, wind, solar and small-scale hydro. The renewable energy is to be utilised for power generation and non-electric technologies such as solar water heating and bio-fuels. This is approximately 4% (1 667 MW) of the estimated electricity demand (41 539 MW) by 2013" (DME, 2003).* 

The White Paper on Renewable Energy states "It is imperative for South Africa to supplement its existing energy supply with renewable energies to combat Global Climate Change which is having profound impacts on our planet."

#### 3.1.3 Final Integrated Resource Plan, 2010 - 2030

The Energy Act of 2008 obligates the Minister of Energy to develop and publish an integrated resource plan for energy. Therefore, the Department of Energy (DoE), together with the National Energy Regulator of South Africa (NERSA) has compiled the Integrated Resource Plan (IRP) for the period 2010 to 2030. The objective of the IRP is to develop a sustainable electricity investment strategy for generation capacity and transmission infrastructure for South Africa over the next twenty years. The IRP is intended to:

- » Improve the long term reliability of electricity supply through meeting adequacy criteria over and above keeping pace with economic growth and development;
- » Ascertain South Africa's capacity investment needs for the medium term business planning environment;
- » Consider environmental and other externality impacts and the effect of renewable energy technologies; and
- » Provide the framework for Ministerial determination of new generation capacity (inclusive of the required feasibility studies).

The objective of the IRP is to evaluate the security of supply, and determine the least-cost supply option by considering various demand side management and supply-side options. The IRP also aims to provide information on the opportunities for investment into new power generating projects.

The outcome of the process confirmed that coal-fired options are still required over the next 20 years and that additional base load plants will be required from 2010. The first and interim IRP was developed in 2009 by the Department of Energy. The initial four years of this plan was promulgated by the Minister of Energy on

31 December 2009, and updated on 29 January 2010. The Department of Energy released the Final IRP in March 2011, which was accepted by Parliament at the end of the same month. This Policy-Adjusted IRP is recommended for adoption by Cabinet and subsequent promulgation as the final IRP. In addition to all existing and committed power plants (including 10 GW committed coal), the plan includes 9.6 GW of nuclear; 6.3 GW of coal; 17.8 GW of renewables (including 8,4GW solar); and 8.9 GW of other generation sources.

#### 3.1.4 Electricity Regulation Act, 2006

Under the National Energy Regulator Act, 2004 (Act No 40 of 2004), the Electricity Regulation Act, 2006 (Act No 4 of 2006) and all subsequent relevant Acts of Amendment, NERSA has the mandate to determine the prices at and conditions under which electricity may be supplied by licence to Independent Power Producers (IPPs). NERSA has recently awarded electricity generation licences for new generation capacity projects under the IPP procurement programme.

### 2.1.1 Free State Province Provincial Growth and Development Strategy (2004-2014)

The Free State Provincial Growth and Development Strategy (FSPGDS) is a nineyear strategy (2004-2014) which aims to achieve the objectives of Vision 2014. As a provincial policy framework, it sets the tone and pace for shared growth and development in the Province. It addresses the key social, economic, environmental and spatial imperatives in the Province. Underlying the FSGDS are the following imperatives:

- » The need to effectively use scarce resources within the Province, whilst addressing the real causes of development challenges.
- » The need to accelerate service delivery based on a common provincial development agenda as the basis for provincial strategic direction.
- » The need to identify investment opportunities and provide an environment of certainty critical for private-sector investment.
- » The need to promote intergovernmental coordination between the three spheres of government.
- » The need to facilitate the implementation of the People's Contract within the Province.

- » The need to provide a common vision as the basis for common action amongst all stakeholders, both inside and outside government.
- » The need to provide a framework for budgets, implementation, performance management and spatial development.

The implementation of the FSGDS is informed by the following vision, mission, and value statements.

Vision: A unified prosperous Free State the fulfils the needs of all its people

Mission: Serving the people of the Province by working effectively with our social partners through:

- » Economic growth, development, and employment.
- » Human and social development.
- » Justice and crime prevention.
- » Efficient governance and administration.

The FSPGDS are states the importance of applying the principles of sustainable development, specifically:

- » Acknowledge the ecological limitation of the environment;
- » Ensure integrated development planning and implementation;
- » Actively address economic and social inequalities;
- » Promote economic infrastructure investment and development spending in areas of potential and need according to the principles of the NSDP;
- » Acknowledge the importance of BEE, as well as the need to broaden access to the economy;
- » Promote labour intensive approaches to development.

The FSPGDS identifies a number of key provincial priorities. The priorities that are relevant to the proposed Solar Park include:

- » Economic development, employment, and investment;
- » Human and social development. Economic growth is underpinned by a good socio-economic environment. Future strategies

The following key objectives are set for economic development, employment and investment:

- » To achieve an economic growth rate of 6%-7% per annum;
- » To reduce unemployment from 30% to 15%;
- » To reduce the number of households living in poverty by 5% per annum;
- » To provide adequate infrastructure for economic growth and development.

Regarding the above objectives and the discussion of development trajectories, trade-offs, and barriers, the key strategic approaches towards the economy are divided into economic driving and economic enabling strategies. The key economic drivers that are relevant to the renewable energy sector are:

- » Expanding the manufacturing sector in key sub-sectors;
- » Developing tourism;

To enhance these drivers, the following enabling strategies are followed:

- » Emphasising SMME development;
- » Providing economic infrastructure;
- » Promoting human resource development;
- » Creating an enabling environment.

*SMME development*: The FSPGDS acknowledges the key role played by SMMEs in terms of economic development and job creation. To bolster economic growth and create employment opportunities, SMME development is high on the agenda of government.

*Tourism*: The emphasis in respect of tourism is to optimise its benefits. More specifically, the weekend tourism market for the north and north-eastern parts of the Province should be explicitly marketed. Emphasis is on nature tourism and heritage tourism. Events tourism should be focused on in the larger urban areas of Bloemfontein and Welkom.

*Human resource development and economic growth*: Providing the skills for a growing economy will be done by means of the learnerships, providing skills through the FET sector and internships.

The FSPGDS also identifies a number of natural constraints to economic growth and development. These include, low rainfall coupled with the limited soil potential and the impact of this on agriculture, limited water availability and depletion of mineral resources. What is of interest is that none of the natural constraints impact on the renewable energy sector, specifically the solar energy sector. Solar energy, specifically PV solar energy, therefore provides the Free State with an opportunity to diversify its economy in a way that is not affected by natural constraints such as low rainfall and limited water supplies.

#### 3.2 Municipal Level Planning and Spatial Policy Context

### Mangaung Metropolitan Municipality Integrated Development Plan (IDP) (2012-2016)

The status of the Mangaung Local Municipality (MLM) was elevated from a category B municipality to a category A metropolitan municipality on 1 July 2011. The municipality is now the Mangaung Metropolitan Municipality (MMM).

The Vision of the MMM is "By 2030 Mangaung Metropolitan Municipality is recognised as "a globally safe and attractive municipality to live, work and invest in". The Mission Statement linked to the vision is "To improve social and economic livelihoods through public participation, effective and efficient integrated governance systems and programs".

Like most municipalities in South Africa, MMM is facing a number of daunting challenges regarding service provision and eradicating the legacy of high levels of unemployment, poverty and inequality. The development challenges listed in the 2012-2016 IDP include:

- » Poverty eradication, rural and economic development and job creation;
- » Financial sustainability (e.g. revenue enhancement, clean audit);
- » Spatial development and the built environment;
- » Eradication of bucket system, VIP toilets in urban nodes;
- » building solar farming, power plant feasibility study, safety & security;
- » Human settlement;
- » Public transport;
- » Environmental management and climate change; and
- » Social and community services.

In terms of strategies, the Mangaung 'Five-Year Report' indicates that SMMEs have been earmarked as catalysts in creating employment in Mangaung (MLM, 2011). In addition, MMM is paying a particular attention on tourism development as a means of growing the local economy and creating jobs. Over the past five years, a number of activities have been embarked upon to promote tourism within the municipality. They include the annual tourism month. The key tourist related activities listed in the IDP include the Rose Festival and the Mangaung Arts Cultural Festival, which is generally known as MACUFE. Started in 1997, MACUFE is a cultural and music event that takes place over two weeks, every year. It is held mainly in Bloemfontein with other activities spread around MLM area. The event is major jobs creation stimuli in the area and contributes to the local economy. It also helps to market Mangaung to local and international investors and tourists. Based on this it would appear that the focus of the tourist related initiatives are focused on the City of Bloemfontein itself and are not dependent upon the surrounding environment. The establishment of the proposed Solar Park is therefore unlikely to impact negatively on the MMMs tourist potential and or tourist initiatives in the area. This will be assessed in more detail during the assessment phase of the SIA.

The influx of migrants to Bloemfontein and the surrounding settlements of Botshabelo and Thaba Nchu have placed pressure on the existing infrastructure and services. The IDP indicates that there is a desperate need to address the problems of ageing infrastructure networks with countless water leaks and sewage spillages. At the same time, roads and stormwater, parks, water and sanitation services are all deteriorating gradually. Service delivery and infrastructure maintenance and provision therefore represent key challenges facing the MMM. In addition, the MMM, like many other South African municipalities is also faced with the daunting challenge of the HIV/AIDS epidemic and the associated socio-economic impacts. In 2007, 31% of expectant mothers tested HIV-positive. For municipalities, such as the MMM, the epidemic implies that resources would normally have been allocated to addressing development challenges have to be diverted to HIV/AIDS programmes.

In terms of the MMM's alignment with the National Development Plan (Vision 2030), which aims to speed up and expand renewable energy, waste recycling, ensure buildings meet energy efficient standards and reach a target of 5 m solar water heaters by 2029, the IDP (2012-2016) states the following broad Metropolitan response aims and targets:

- » Promote environmental sustainability;
- » Increase the environmental literacy level of stakeholders;
- » Reduce the major sources of greenhouse gas emissions and catalyzing the large-scale supply of clean energy; and
- » Energy saving.

In addition, the IDP states that, "The Mangaung Metropolitan Municipality places high emphasis on clean environment and factors that mitigates the impact of climate change. The cleanliness of the Metros CBDs is high on the agenda of the Council. The municipality has deployed commendable resources to the campaign. The municipality is also keen to mitigate the negative impact of climate change by monitoring the air quality, promoting the energy safe campaigns as well **advocating and investing in alternative sources of energy, especially renewable energy such as air and sun**."

#### 3.3. Regulatory Hierarchy for Energy Generation Projects

The South African energy industry is evolving rapidly, with regular changes to legislation and industry role-players. The regulatory hierarchy for an energy generation project of this nature consists of three tiers of authority who exercise control through both statutory and non-statutory instruments – that is National,

Provincial and local levels. As solar energy development is a multi-sectorial issue (encompassing economic, spatial, biophysical, and cultural dimensions) various statutory bodies are likely to be involved in the approval process for solar energy facility project and the related statutory environmental assessment process.

#### 3.3.1. Regulatory Hierarchy

At National Level, the main regulatory agencies are:

- » *Department of Energy:* This Department is responsible for policy relating to all energy forms, including renewable energy, and are responsible for forming and approving the IRP (Integrated Resource Plan for Electricity)
- » *National Energy Regulator of South Africa (NERSA):* This body is responsible for regulating all aspects of the electricity sector, and will ultimately issue licenses for solar energy developments to generate electricity.
- » Department of Environmental Affairs (DEA): This department is responsible for environmental policy and is the controlling authority in terms of NEMA and the EIA Regulations. The DEA is the competent authority for this project, and charged with granting the relevant environmental authorisation.
- The South African Heritage Resources Agency (SAHRA): The National Heritage Resources Act (Act No 25 of 1999) and the associated provincial regulations provides legislative protection for listed or proclaimed sites, such as urban conservation areas, nature reserves and proclaimed scenic routes.
- » National Department of Agriculture, Forestry, and Fisheries (DAFF): This department is responsible for activities pertaining to subdivision and rezoning of agricultural land. The forestry section is responsible for the protection of tree species under the National Forests Act (Act No 84 of 1998).
- » South African National Roads Agency (SANNASPOSRAL): This department is responsible for all national routes.

At the Provincial Level, the main regulatory agencies are:

- » Free State Department of Economic Development, Tourism and Environmental Affairs DETEA This department is the commenting authority for this project.
- » Department of Police, Transport and Public Works: This department is responsible for roads and the granting of exemption permits for the conveyance of abnormal loads on public roads.
- » *Provincial Department of Water Affairs:* This department is responsible for water use licensing and permits.
- » *The Department of Agriculture:* This Department is responsible for all matters which affect agricultural land.

At the local level, the local and municipal authorities are the principal regulatory authorities responsible for planning, land use and the environment. In the Free State, both the local and district municipalities play a role. The local municipality is the Mangaung Metropolitan Municipality which forms part of the Motheo District Municipality. There are also numerous non-statutory bodies such as environmental non-governmental organisations (NGOs) and community based organisations (CBO) working groups that play a role in various aspects of planning and environmental monitoring that will have some influence on proposed solar energy development in the area.

### 3.3.2 Legislation and Guidelines that have informed the preparation of this EIA Report

The following legislation and guidelines have informed the scope and content of this EIA Report:

- » National Environmental Management Act (Act No 107 of 1998).
- » EIA Regulations, published under Chapter 5 of the NEMA (GNR543, GNR544, GNR545, and GNR546 in Government Gazette 33306 of 18 June 2010).
- » Guidelines published in terms of the NEMA EIA Regulations, in particular:
  - Companion to the National Environmental Management Act (NEMA) Environmental Impact Assessment (EIA) Regulations of 2010 (Draft Guideline; DEA, 2010).
  - \* Public Participation in the EIA Process (DEA, 2010).
- » International guidelines the Equator Principles

Several other acts, standards, or guidelines have also informed the project process and the scope of issues addressed and assessed in the EIA Report. A review of legislative requirements applicable to the proposed project is provided in the **Table 3.1**.

Legislation	Applicable Requirements		Compliance
			Requirements
National Environmental Management	The Environmental Impact Assessment Regulations have	Department of	The listed activities
Act (Act No 107 of 1998)	been promulgated in terms of Chapter 5 of the Act.	Environmental Affairs	triggered by the proposed
	Listed activities which may not commence without an	- competent authority	solar energy facility have
	environmental authorisation are identified within these		been identified and
	Regulations.	Free State	assessed in the
		Department of	Environmental Impact
	In terms of S24(1) of NEMA, the potential impact on the	Economic	Assessment Process being
	environment associated with these listed activities must	Development,	undertaken. This
	be assessed and reported on to the competent authority	Tourism and	Environmental Impact
	charged by NEMA with granting of the relevant	Environmental Affairs	Assessment Report will be
	environmental authorisation.	(FS DETEA)	submitted to the
		commenting authority	competent and
	In terms of GN R543, R544, R545 and R546 of 18 June		commenting authority in
	2010, an Environmental Impact Assessment Process is		support of the application
	required to be undertaken for the proposed project.		for authorisation.
National Environmental Management	In terms of the Duty of Care Provision in S28(1) the	Department of	While no permitting or
Act (Act No 107 of 1998)	project proponent must ensure that reasonable	Environmental Affairs	licensing requirements
	measures are taken throughout the life cycle of this		arise directly by virtue of
	project to ensure that any pollution or degradation of		the proposed project, this
	the environment associated with this project is avoided,		section has found
	stopped or minimised.		application during the
			Environmental Impact
	In terms of NEMA, it has become the legal duty of a		Assessment Process
	project proponent to consider a project holistically, and		through the consideration
	to consider the cumulative effect of a variety of impacts.		of potential impacts
			(cumulative, direct, and

#### **Table 3.1:** Relevant legislative permitting requirements applicable to the proposed solar energy facility

Legislation	Applicable Requirements	Relevant Authority	Compliance
			Requirements
			indirect). It will continue
			to apply throughout the life
			cycle of the project.
Environment Conservation Act (Act No	National Noise Control Regulations (GN R154 dated 10	Department of	Noise impacts are expected
73 of 1989)	January 1992)	Environmental Affairs	to be associated with the
			construction phase of the
		Free State	project and are not likely
		Department of	to present a significant
		Economic	intrusion to the local
		Development,	community. Therefore is
		Tourism and	no requirement for a noise
		Environmental Affairs	permit in terms of the
		(FS DETEA)	legislation.
		commenting authority	
			On-site activities should be
			limited to 6:00am -
			6:00pm, Monday –
			Saturday (excluding public
			holidays).
			Should activities need to
			be undertaken outside of
			these times, the
			surrounding communities
			will need to be notified and
			appropriate approval will
			be obtained from DEA and
			the Local Municipality.

Legislation	Applicable Requirements	Relevant Authority	Compliance
			Requirements
National Water Act (Act No 36 of 1998)	Water uses under S21 of the Act must be licensed, unless such water use falls into one of the categories listed in S22 of the Act or falls under the general authorisation (and then registration of the water use is required). Consumptive water uses may include the taking of water from a water resource - Sections 21a and b. Non-consumptive water uses may include impeding or diverting of flow in a water course - Section 21c; and altering of bed, banks or characteristics of a watercourse - Section 21i.	Department of Water Affairs Provincial Department of Water Affairs	A water use license (WUL) is required to be obtained if wetlands or drainage lines are impacted on, or if infrastructure lies within 500m of such features. Pans occur on the project site, but outside of the development footprint. Should water be abstracted from ground water/ a borehole on site for use within the facility, a water use license may be required.
Minerals and Petroleum Resources Development Act (Act No 28 of 2002)	A mining permit or mining right may be required where a mineral in question is to be mined (e.g. materials from a borrow pit) in accordance with the provisions of the Act. Requirements for Environmental Management Programmes and Environmental Management Plans are set out in S39 of the Act. S53 Department of Mineral Resources: Approval from the Department of Mineral Resources (DMR) may be required to use land surface contrary to the objects of the Act in terms of section 53 of the Mineral and Petroleum Resources Development Act, (Act No 28 of	Department of Mineral Resources	As no borrow pits are expected to be required for the construction of the facility, no mining permit or right is required to be obtained. A Section 53 application will be submitted the Free State DMR office.

Legislation	Applicable Requirements	Relevant Authority	Compliance
			Requirements
	2002): In terms of the Act approval from the Minister of Mineral Resources is required to ensure that proposed activities do not sterilise a mineral resources that might occur on site.		
National Environmental Management: Air Quality Act (Act No 39 of 2004)	Measures in respect of dust control (S32) – no regulations promulgated yet. Measures to control noise (S34) - no regulations promulgated yet.	Department of Environmental Affairs	No permitting or licensing requirements arise from this legislation. The Act provides that an air quality officer may require any person to submit an atmospheric impact report if there is reasonable suspicion that the person has failed to comply with the Act.
National Heritage Resources Act (Act No 25 of 1999)	<ul> <li>Stipulates assessment criteria and categories of heritage resources according to their significance (S7).</li> <li>Provides for the protection of all archaeological and palaeontological sites, and meteorites (S35).</li> <li>Provides for the conservation and care of cemeteries and graves by SAHRA where this is not the responsibility of any other authority (S36).</li> <li>Lists activities which require developers any person who intends to undertake to notify the responsible heritage resources authority and furnish it with details regarding the location, nature, and extent of</li> </ul>	South African Heritage Resources Agency	An HIA and PIA has been undertaken as part of the Environmental Impact Assessment Process to identify heritage sites.(See Appendix F)

Legislation	Applicable Requirements	Relevant Authority	Compliance
			Requirements
	<ul> <li>the proposed development (S38).</li> <li>Requires the compilation of a Conservation Management Plan as well as a permit from SAHRA for the presentation of archaeological sites as part of tourism attraction (S44).</li> </ul>		
National Environmental Management: Biodiversity Act (Act No 10 of 2004)	<ul> <li>Provides for the MEC/Minister to identify any process or activity in such a listed ecosystem as a threatening process (S53)</li> <li>A list of threatened and protected species has been published in terms of S 56(1) - Government Gazette 29657.</li> <li>Three government notices have been published, i.e. GN R 150 (Commencement of Threatened and Protected Species Regulations, 2007), GN R 151 (Lists of critically endangered, vulnerable and protected species) and GN R 152 (Threatened or Protected Species Regulations).</li> <li>Provides for listing threatened or protected ecosystems, in one of four categories: critically endangered (CR), endangered (EN), vulnerable (VU) or protected. The first national list of threatened terrestrial ecosystems has been gazetted, together with supporting information on the listing process including the purpose and rationale for listing ecosystems, the criteria used to identify listed ecosystems, the implications of listing ecosystems, and summary statistics and national maps of listed ecosystems (National Environmental Management: Biodiversity Act: National list of ecosystems that are</li> </ul>	Department of Environmental Affairs	As the applicant will not carry out any restricted activity, as is defined in S1 of the Act, no permit is required to be obtained in this regard. Specialist flora and fauna studies have been undertaken as part of the Environmental Impact Assessment Process (refer to <b>Appendix E</b> ). As such the potentially occurrence of critically endangered, endangered, vulnerable, and protected species and the potential for them to be affected has been considered.
Legislation	Applicable Requirements	Relevant Authority	Compliance
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			Requirements
	<ul> <li>threatened and in need of protection, (G 34809, GN 1002), 9 January 2011).</li> <li>This Act also regulates alien and invader species.</li> <li>Under this Act, a permit would be required for any activity which is of a nature that may negatively impact on the survival of a listed protected species.</li> </ul>		
Conservation of Agricultural Resources Act (Act No 43 of 1983)	<ul> <li>Prohibition of the spreading of weeds (S5)</li> <li>Classification of categories of weeds &amp; invader plants (Regulation 15 of GN R1048) &amp; restrictions in terms of where these species may occur.</li> <li>Requirement &amp; methods to implement control measures for alien and invasive plant species (Regulation 15E of GN R1048).</li> </ul>	Department of Agriculture	This Act will find application throughout the life cycle of the project. In this regard, soil erosion prevention and soil conservation strategies must be developed and implemented. In addition, a weed control and management plan must be implemented. The permission of agricultural authorities will be required if the Project requires the draining of vleis, marshes or water
			sponges on land outside urban areas.
National Forests Act (Act No. 84 of 1998)	According to this act, the Minister may declare a tree, group of trees, woodland or a species of trees as protected. The prohibitions provide that 'no person may	National Department of Forestry	There are no protected trees in the study area.

Legislation	Applicable Requirements	Relevant Authority	Compliance Requirements
	cut, damage, disturb, destroy or remove any protected tree, or collect, remove, transport, export, purchase, sell, donate or in any other manner acquire or dispose of any protected tree, except under a licence granted by the Minister'.		
National Veld and Forest Fire Act (Act 101 of 1998)	In terms of S12 the applicant must ensure that the firebreak is wide and long enough to have a reasonable chance of preventing the fire from spreading, not causing erosion, and is reasonably free of inflammable material. In terms of S17, the applicant must have such equipment, protective clothing, and trained personnel for extinguishing fires.	Department of Agriculture, Forestry and Fisheries (DAFF)	While no permitting or licensing requirements arise from this legislation, this act will find application during the construction and operational phase of the project.
Hazardous Substances Act (Act No 15 of 1973)	This Act regulates the control of substances that may cause injury, or ill health, or death due to their toxic, corrosive, irritant, strongly sensitising or inflammable nature or the generation of pressure thereby in certain instances and for the control of certain electronic products. To provide for the rating of such substances or products in relation to the degree of danger; to provide for the prohibition and control of the importation, manufacture, sale, use, operation, modification, disposal or dumping of such substances and products.	Department of Health	It is necessary to identify and list all the Group I, II, III, and IV hazardous substances that may be on the site and in what operational context they are used, stored or handled. If applicable, a license is required to be obtained from the Department of Health.

Legislation	Applicable Requirements	Relevant Authority	Compliance Requirements
	because it generates pressure through decomposition, heat or other means, cause extreme risk of injury etc., can be declared as Group I or Group II substance Group IV: any electronic product; and Group V: any radioactive material. The use, conveyance, or storage of any hazardous substance (such as distillate fuel) is prohibited without an appropriate license being in force.		
Development Facilitation Act (Act No 67 of 1995)	Provides for the overall framework and administrative structures for planning throughout the Republic. S (2 - 4) provide general principles for land development and conflict resolution.	Local Municipality	The applicant must submit a land development application in the prescribed manner and form as provided for in the Act. A land development applicant who wishes to establish a land development area must comply with procedures set out in the Act.
Subdivision of Agricultural Land Act (Act No 70 of 1970)	Details land subdivision requirements and procedures. Applies for subdivision of all agricultural land in the province	Department of Agriculture	Subdivision will have to be in place prior to any subdivision approval in terms of S24 and S17 of the Act.
National Environmental Management: Waste Act, 2008 (Act No. 59 of 2008)	The Minister may by notice in the <i>Gazette</i> publish a list of waste management activities that have, or are likely to have, a detrimental effect on the environment.	National Department of Water and Environmental Affairs	As no waste disposal site is to be associated with the proposed project, no permit is required in this

Legislation	Applicable Requirements	Relevant Authority	Compliance
			Requirements
	The Minister may amend the list by –	Provincial Department of Environmental	regard.
	<ul> <li>» Adding other waste management activities to the list.</li> <li>» Removing waste management activities from the list.</li> <li>» Making other changes to the particulars on the list.</li> </ul>	Affairs (general waste)	Waste handling, storage and disposal during construction and operation is required to be undertaken in accordance with the requirements of
	Act (GN 718), an Environmental Impact Assessment or Environmental Impact Assessment is required to be		EMP (refer to Appendix K).
	Any person who stores waste must at least take steps, unless otherwise provided by this Act, to ensure that:		generated and stored on the site during construction and operation of the facility
	<ul> <li>The containers in which any waste is stored, are intact and not corroded or in</li> <li>any other way rendered unlit for the safe storage of waste.</li> </ul>		license (provided these remain below the prescribed thresholds).
	<ul> <li>Adequate measures are taken to prevent accidental spillage or leaking.</li> <li>The waste cannot be blown away.</li> </ul>		
	<ul> <li>Nuisances such as odour, visual impacts and breeding of vectors do not arise; and</li> <li>Pollution of the environment and harm to health are provented</li> </ul>		
National Road Traffic Act (Act No 93 of	<ul> <li>» The technical recommendations for highways (TRH</li> <li>11), "Draft Guidelings for Counting of Supervision</li> </ul>	» South African	An abnormal load/vehicle

Legislation	Applicable Requirements	Relevant Authority	/ Compliance	
			Requirements	
	<ul> <li>Permits for the Conveyance of Abnormal Loads and for other Events on Public Roads" outline the rules and conditions which apply to the transport of abnormal loads and vehicles on public roads and the detailed procedures to be followed in applying for exemption permits are described and discussed.</li> <li>» Legal axle load limits and the restrictions imposed on abnormally heavy loads are discussed in relation to the damaging effect on road pavements, bridges, and culverts.</li> <li>» The general conditions, limitations, and escort requirements for abnormally dimensioned loads and vehicles are also discussed and reference is made to speed restrictions, power/mass ratio, mass distribution, and general operating conditions for abnormal loads and vehicles. Provision is also made for the granting of permits for all other exemptions</li> </ul>	Agency Limited (national roads) » Provincial Department of Transport	transport the various components to site for construction. These include route clearances and permits will be required for vehicles carrying abnormally heavy or abnormally dimensioned loads. Transport vehicles exceeding the dimensional limitations (length) of 22m. Depending on the trailer configuration and height when loaded, some of the power station components	
	from the requirements of the National Road Traffic Act and the relevant Regulations.		maynotmeetspecifieddimensionallimitations(height and width).	
Promotion of Access to Information Act (Act No 2 of 2000)	All requests for access to information held by state or private body are provided for in the Act under S11.	Department of Environmental Affairs	No permitting or licensing requirements.	
Promotion of Administrative Justice Act (Act No 3 of 2000)	In terms of S3 the government is required to act lawfully and take procedurally fair, reasonable, and rational decisions. Interested and affected parties have a right to be heard.	Department of Environmental Affairs	No permitting or licensing requirements.	

egislation	Applicable Requirements	Relevant Authority	Compliance
			Requirements
	Provincial Legislation		
The Free State Nature Conservation Bill 23 of 2010 (FSNCB)	According to this Bill- Chapter 10, Section 31: Except on authority of a permit issued by the MEC or under environmental authorisation no person may – Drain or mechanically disturb any wetland or portion thereof. Utilise a wetland or portion thereof in a manner that would damage the hydrological or ecological function thereof Engage in activities outside but adjacent to the wetland which would damage the hydrological or ecological functioning of such wetland Chapter 10, Section 32: No person may undertake any activity involving any species of wild animal or plant which causes or has the potential to cause a degradation in the natural state of the indigenous biodiversity of that area » The Act provides lists of protected species for the Province	Provincial Department of Environmental Affairs	Permitting or licensing requirements arise from this legislation for the proposed activities to be undertaken for the proposed project as there are protected succulent plant species on the proposed development site. A permit is required to remove these plants.

# APPROACH TO UNDERTAKING THE EIA PHASE

## **CHAPTER 4**

An EIA process is dictated by the EIA Regulations which involves the identification of and assessment of direct, indirect, and cumulative environmental impacts (both positive and negative) associated with a proposed project. The EIA process forms part of the feasibility studies for a project, and comprises a Scoping Phase and EIA Phase which culminates in the submission of an EIA Report together with an Environmental Management Programme (EMP) to the competent authority for decision-making.

The EIA Process for the proposed facility has been undertaken in accordance with the EIA Regulations in terms of Sections 24 and 24D of NEMA, as read with the EIA Regulations of GNR544; GNR545; and GNR546 of Section 24(5) of NEMA (Act No. 107 of 1998). The environmental studies for this proposed project were undertaken in two phases, in accordance with the EIA Regulations.

## 4.1. Phase 1: Scoping Phase

The Scoping Study, which was completed in September 2012 with the acceptance of Scoping by the DEA, served to identify potential issues associated with the proposed project, and define the extent of studies required within the EIA Phase. This was achieved through an evaluation of the proposed project, involving the project proponent, specialist consultants, and a consultation process with key stakeholders that included both relevant government authorities and interested and affected parties (I&APs).

I&APs were provided with the opportunity to receive information regarding the proposed project, to participate in the process and to raise issues or concerns. Furthermore, the Draft Scoping Report was made available at the Botshabelo Public Library and on the Savannah Environmental website for I&AP review and comment for a 30-day period. All the comments, concerns, and suggestions received during the Final Scoping Phase and the review period were included in the Final Scoping Report.

The Scoping Report was submitted to the National Department of Environmental Affairs in September 2012. The Final Scoping Report and Plan of Study for the EIA were accepted by the DEA, as the competent authority, in October 2012. In terms of this acceptance, an EIA was required to be undertaken for the proposed project.

# 4.2. Phase 2: Environmental Impact Assessment Phase

Through the Scoping Study, a number of issues requiring further study for all components of the project were highlighted. These issues have been assessed in detail within the EIA Phase of the process (refer to Chapter 6). The EIA Phase aims to achieve the following:

- » Provide a comprehensive assessment of the social and biophysical environments affected by the proposed alternatives put forward as part of the project.
- » Assess potentially significant impacts (direct, indirect, and cumulative, where required) associated with the proposed facility.
- » Comparatively assess any alternatives put forward as part of the project (i.e. in this case the options of storage versus no storage were assessed).
- » Identify and recommend appropriate mitigation measures for potentially significant environmental impacts.
- » Undertake a fully inclusive public participation process to ensure that I&AP are afforded the opportunity to participate, and that their issues and concerns are recorded.

The EIA Report addresses potential direct, indirect, and cumulative<sup>3</sup> impacts (both positive and negative) associated with all phases of the project including design, construction, operation and decommissioning. In this regard the EIA Report aims to provide the relevant authorities with sufficient information to make an informed decision regarding the proposed project.

# 4.2.1. Tasks completed during the EIA Phase

The EIA Phase has been undertaken in accordance with the EIA Regulations published in GN 33306 of 18 June 2010, in terms of NEMA. Key tasks undertaken within the EIA phase included:

- » Consultation with relevant decision-making and regulating authorities (at National, Provincial and Local levels).
- » Undertaking a public participation process throughout the EIA process in accordance with Regulation 54 of GN R543 of 2010 in order to identify any additional issues and concerns associated with the proposed project.
- » Preparation of a Comments and Response Report detailing key issues raised by I&APs as part of the EIA Process (in accordance with Regulation 57 of GN R543 of 2010).

<sup>&</sup>lt;sup>3</sup> "Cumulative environmental change or cumulative effects may result from the additive effect of individual actions of the same nature or the interactive effect of multiple actions of a different nature" (Spaling and Smit, 1993).

- » Undertaking of independent specialist studies in accordance with Regulation 32 of GN R543 of 2010.
- » Preparation of a Final EIA Report in accordance with the requirements of the Regulation 31 of GN R543 of 2010.
- » Comments and Response Report detailing key issues raised by I&APs as part of the EIA Process (in accordance with Regulation 57 of GN R543 of 2010).
- » Undertaking of independent specialist studies in accordance with Regulation 32 of GN R543 of 2010.
- » Preparation of a Final EIA Report in accordance with the requirements of the Regulation 31 of GN R543 of 2010.

# 4.2.2 Authority Consultation

As this is an energy generation project, the National DEA is the competent authority for this application. A record of all authority consultation undertaken prior to the commencement of the EIA Phase is included within the Scoping Report and this EIA report. Consultation with the regulating authorities (i.e. DEA and FS DETEA) has continued throughout the EIA process. On-going consultation included the following:

- » Submission of a final Scoping Report following a 30-day public review period and consideration of stakeholder comments received
- » Ad hoc discussions with DEA in order to clarify the findings of the Scoping Report and the issues identified for consideration in the EIA Phase.

The following will also be undertaken as part of this EIA process:

- » Submission of a final EIA Report following the 30-day public review period.
- » Provision of an opportunity for DEA and FS DETEA representatives to visit and inspect the proposed site, and the study area.
- » Consultation with Organs of State that may have jurisdiction over the project, including:
  - \* Provincial and local government departments (including South African Heritage Resources Agency, Department of Water Affairs, South African National Roads Agency Limited, Department of Agriculture, etc.).
  - \* Government Structures (including the Department of Public Works, Roads and Transport, etc)

A record of all authority consultation undertaken prior to the commencement of the EIA Phase is included within the Scoping Report. A record of the consultation in the EIA process is included within **Appendix B**.

# 4.3.1 Public Involvement and Consultation

The aim of the public participation process was primarily to ensure that:

- » Information containing all relevant facts in respect of the proposed project was made available to potential stakeholders and I&APs.
- » Participation by potential I&APs was facilitated in such a manner that all potential stakeholders and I&APs were provided with a reasonable opportunity to comment on the proposed project.
- » Comment received from stakeholders and I&APs was recorded and incorporated into the EIA process.

Below is a summary of the key public participation activities conducted thus far.

### » Identification of I&APs and establishment of a database

Identification of I&APs was undertaken by **Sustainable Futures** (specialist public participation consultants) through existing contacts and databases, recording responses to site notices and the newspaper advertisement, as well as through the process of networking. The key stakeholder groups identified include authorities, local and district municipalities, public stakeholders, Parastatals and Non-Governmental Organisations (refer to Table 4.1 below).

Stakeholder Group	Department
National and Provincial Authorities	<ul> <li>Free State Department of Economic Development, Tourism and Environmental Affairs (FS DETEA)</li> <li>Free State - Agriculture and Rural Development</li> <li>Free State - Police, Roads and Transport</li> <li>Free State - Water Affairs</li> <li>South African Heritage Resources Agency National Department of Agriculture, Forestry and Fisheries</li> <li>South African National Roads Agency</li> <li>Department of Energy</li> <li>Civil Aviation Authority.</li> </ul>
Municipalities	» Mangaung Metropolitan Municipality
Public stakeholders	» N/A
Parastatals & service providers NGOs/Business forums	<ul> <li>» Eskom Transmission and Distribution</li> <li>» South African Heritage Resources Agency</li> <li>» Birdlife South Africa</li> </ul>
	<ul> <li>Wildlife and Environmental Society of South Africa (WESSA)</li> </ul>

**Table 4.1:** Key stakeholder groups identified during the EIA Process

Through on-going consultation with key stakeholders and I&APs, issues raised through the Scoping Phase for inclusion within the EIA Phase were confirmed. All

relevant stakeholder and I&AP information has been recorded within a database of affected parties (refer to Appendix C). While I&APs were encouraged to register their interest in the project from the onset of the process, the identification and registration of I&APs has been on-going for the duration of the EIA Process and the project database has been updated on an on-going basis.

## » Newspaper Advertisements

During the scoping phase, in order to notify and inform the public of the proposed project and notify the public on the availability of the Draft Scoping report for public review and public meeting, a first round of adverts were placed as follows:

- \* Volksblad (Afrikaans advert placed on 20 June 2012)
- \* Snuffelblad (Afrikaans advert placed on 20 June 2012)

The advertisements informing the public of the Public meeting were advertised in the following newspapers:

- \* Volksblad (Afrikaans advert placed on 15 August 2012)
- \* Bloemnuus (Afrikaans advert placed on 17 August 2012)

During the EIA phase, a third round of newspaper adverts was placed to inform the public on the details of the availability of the Final EIA Report for public review as well as the public meeting in the following newspapers:

- \* Volksblad (Afrikaans advert placed on 17 January 2013)
- \* Bloemnuus (Afrikaans advert placed on 18 January 2013)

## » Consultation

In order to accommodate the varying needs of stakeholders and I&APs, the following opportunities have been provided for I&AP issues to be recorded and verified through the EIA phase, including:

- \* Focus group meetings (stakeholders invited to attend)
- \* Public meeting (advertised in the local press)
- \* Written, faxed or e-mail correspondence

In order to further facilitate comments on the Final EIA Report and to provide feedback on the findings of the specialist scoping studies, a public feedback meeting will be held during the public review period. All interested and affected parties are invited to attend a public meeting to be on:

- \* **Date**: 31 February 2013
- **Time**: 14:00 16:00 pm
- \* Venue: Small church, Section F, Botshabelo

Records of all consultation undertaken are included within **Appendix D**.

# 4.3.2 Identification and Recording of Issues and Concerns

Issues and comments raised by I&APs over the duration of the EIA process have been synthesised into Comments and Response Reports (refer to **Appendix D** for the Comments and Response Reports compiled from the EIA Process to date).

The Comments and Response Report includes responses from members of the EIA project team and/or the project proponent. Where issues are raised that the EIA team considers beyond the scope and purpose of this EIA process, clear reasoning for this view is provided.

## 4.3.3 Assessment of Issues Identified through the Scoping Process

Issues which require further investigation within the EIA Phase, as well as the specialists involved in the assessment of these impacts are indicated below.

Specialist	Area of Expertise	Refer Appendix
Marianne Strohbach of Savannah	Ecology	Appendix E
Environmental		
Nkosinathi Tomose of Zone Land	Heritage	Appendix F
Solutions		
Job Kibii of Wits University Institute	Palaeontology	Appendix G
for Human Evolution		
Tony Barbour of Tony Barbour	Social	Appendix H
Consulting		
Chris Viljoen of Viljoen and	Soils and Agricultural	Appendix I
Associates	potential	
Jacques Louis Volschenk of Zone	Visual	Appendix J
Land Solutions		

 Table 4.1:
 Specialist studies undertaken within the EIA Phase

Specialist studies considered direct, indirect, cumulative, and residual environmental impacts associated with the development of the proposed Sannaspos Solar Energy Facility. Issues were assessed in terms of the following criteria:

- » The **nature**, a description of what causes the effect, what will be affected, and how it will be affected
- » The extent, wherein it is indicated whether the impact will be local (limited to the immediate area or site of development), regional, national or international. A score of between 1 and 5 is assigned as appropriate (with a score of 1 being low and a score of 5 being high)

- » The **duration**, wherein it is indicated whether:
  - The lifetime of the impact will be of a very short duration (0–1 years) assigned a score of 1
  - \* The lifetime of the impact will be of a short duration (2-5 years) assigned a score of 2
  - Medium-term (5–15 years) assigned a score of 3
  - \* Long term (> 15 years) assigned a score of 4
  - \* Permanent assigned a score of 5
- » The **magnitude**, quantified on a scale from 0-10, where a score is assigned:
  - \* 0 is small and will have no effect on the environment
  - \* 2 is minor and will not result in an impact on processes
  - \* 4 is low and will cause a slight impact on processes
  - 6 is moderate and will result in processes continuing but in a modified way
  - 8 is high (processes are altered to the extent that they temporarily cease)
  - \* 10 is very high and results in complete destruction of patterns and permanent cessation of processes
- » The **probability of occurrence**, which describes the likelihood of the impact actually occurring. Probability is estimated on a scale, and a score assigned:
  - Assigned a score of 1–5, where 1 is very improbable (probably will not happen)
  - \* Assigned a score of 2 is improbable (some possibility, but low likelihood)
  - \* Assigned a score of 3 is probable (distinct possibility)
  - \* Assigned a score of 4 is highly probable (most likely)
  - Assigned a score of 5 is definite (impact will occur regardless of any prevention measures)
- » The significance, which is determined through a synthesis of the characteristics described above (refer formula below) and can be assessed as low, medium or high
- » The **status**, which is described as either positive, negative or neutral
- » The degree to which the impact can be reversed
- » The degree to which the impact may cause irreplaceable loss of resources
- » The degree to which the impact can be mitigated

The **significance** is determined by combining the criteria in the following formula:

S = (E+D+M) P; where

- S = Significance weighting
- E = Extent
- D = Duration

M = Magnitude

P = Probability

The **significance weightings** for each potential impact are as follows:

- > < 30 points: Low (i.e. where this impact would not have a direct influence on the decision to develop in the area)
- » 30-60 points: Medium (i.e. where the impact could influence the decision to develop in the area unless it is effectively mitigated)
- » > 60 points: High (i.e. where the impact must have an influence on the decision process to develop in the area)

As the developer has the responsibility to avoid or minimise impacts and plan for their management (in terms of the EIA Regulations), the mitigation of significant impacts is discussed. Assessment of impacts with mitigation is made in order to demonstrate the effectiveness of the proposed mitigation measures. A draft EMP is included as **Appendix K**.

# 4.3.4 Assumptions and Limitations

The following assumptions and limitations are applicable to the studies undertaken within this EIA Phase:

- » All information provided by the developer and I&APs to the environmental team was correct and valid at the time it was provided.
- It is assumed that the development site identified by the developer represents a technically suitable site for the establishment of the proposed solar facility.
- » It is assumed correct that the proposed connection to the National Grid is correct in terms of viability and need.
- » Studies assume that any potential impacts on the environment associated with the proposed development will be avoided, mitigated, or offset.
- » This report and its investigations are project-specific, and consequently the environmental team did not evaluate any other power generation alternatives.

Refer to the specialist studies in **Appendices E** – J for specialist study specific limitations.

## DESCRIPTION OF THE RECEIVING ENVIRONMENT

### **CHAPTER 5**

This section of the Final EIA Report provides a description of the environment that may be affected by the proposed Sannaspos Solar facility – Phase 1. This information is provided in order to assist the reader in understanding the receiving environment within which the proposed facility is situated. Features of the biophysical, social and economic environment that could directly or indirectly be affected by, or could affect, the proposed development have been described. This information has been sourced from both existing information available for the area as well as collected field data, and aims to provide the context within which this EIA is being conducted. A more detailed description of each aspect of the affected environment is included within the environmental and social specialist reports contained within **Appendices E – J**.

## 5.1 Regional Setting: Location of the Study Area

The site is located approximately 45 km east of Bloemfontein in the Free State Province, close to the province's border with Lesotho (Refer to Figure 5.1). Bloemfontein is the capital city of the Free State Province. Phase 1 of the Sannaspos PV Solar Energy Facility is proposed on Portion 0 of Farm 1808 Besemkop and Portion 0 of Farm 2962 Lejwe within the Mangaung Metropolitan Municipality of the Free State Province. The site is located in a fairly remote area, and the closest town and administrative centre is in the town of Thaba Nchu, which is located ~15km east of the site. The Sannaspos region is a farming area (Figure 5.2), with many farms which are relatively small (i.e. ~1000ha). Agricultural activities include sheep and cattle farming; and cultivation (crop production for animal feed).



Figure 5.1: Aerial photo of the site (site shown in red), showing proximity to Bloemfontein and Thaba Nchu

# 5.2 Climatic Conditions

The climate for the region is semi-arid region with a Highveld climate. On average the area receives approximately 410mm of rain per annum as shown on Figure 5.2 below, with most of the rainfall occurring mainly during summer. The average midday temperatures range from approximately 16°C in June to 29°C in January. The region is the coldest during July when temperatures drop to 0°C on average during the night.



Figure 5.2: Rainfall map of South Africa indicating the survey site

# 5.3 Biophysical Characteristics of the Study Area

## 5.3.1. Topographical Profile

A relief map is shown in Figure 5.3. The study area is situated on land that ranges in elevation varying between 1340m and 1410m above mean sea level over a distance of approximately 3.5km. The terrain surrounding the farm is generally flat to gently undulating with a slight downward easterly slope that forms part of the river floodplain of the Modder River.



Figure 5.3: Topography / Shaded Relief Map for the study area

The Digital Elevation Model (DEM) shows that there are very few prominent topographical manifestations in close proximity to the project site from which the proposed activity is particularly visually exposed. The project site is located below any ridgeline, sloping to the north. The most prominent topographical feature is the Korannaberg Mountains to the far-east.

# 5.3.2. Landuse and Landcover of the Study Area

The primary activity in the region is farming. As indicated in Figure 5.4, the area for the proposed site is predominantly covered in natural grassland with a small portion used for cultivation (agriculture). The land-use of the site is cattle and sheep farming.

## 5.3.3. Ecological Profile

The study site falls within the Central Free State Grassland as described by Mucina and Rutherford (2006). Towards the west and north-west of the study area, but beyond it, are patches of Highveld Alluvial Vegetation and Bloemfontein Dry Grasslands, the latter listed as a vulnerable ecosystem.

The Central Free State Grassland is relatively short grassland where in its original form; it is dominated by *Themeda triandra* whilst *Eragrostis curvula* and *E. chloromelas* become more dominant in degraded habitats. Severely degraded clayey bottomlands are often dominated by dwarf karooid shrubs, whilst riverine areas and severely overgrazed/trampled low-lying areas are prone to encroachment by *Acacia karroo* (Mucina and Rutherford 2006).

This vegetation type is not officially listed as a threatened ecosystem, but it is regarded as vulnerable (Mucina and Rutherford 2006) due to large portions of it being transformed either for cultivation or by dams, with only small portions that are protected such as in the nearby Rustfontein Dam Nature Reserve.

There are four vegetation associations that be identified in and around the site; *Searsia erosa – Eragrostis obtusa* shrublands, *Themeda triandra – Chrysocoma ciliata, Panicum coloratum – Chasmatophyllum musculinum*, and Paspalum – Schoenoplectus.

» Association 1: The Searsia erosa – Eragrostis obtusa shrublands are restricted to rocky outcrops, ridges and small koppies. The shrubland is relatively open with only patches of higher shrubs and low trees. Several species are restricted to these habitats only, including a multitude of geophytes, phanerophytes (ferns) and several succulents – amongst the latter large specimens of Euphorbia pulvinata.



Figure 5.4: Land Cover / Land Use of the Study Area

- » Association 2: The Themeda triandra Chrysocoma ciliata grasslands are widespread on the gently undulating plains surrounding the outcrops. Within the study area, species composition and plant density of the grasslands is very variable, influenced to a large degree by soil depth, but also grazing. Occasional bare patches do occur within the grasslands, and soils there are highly erodible, with moderate to severe sheet erosion and occasionally slight terracette erosion visible.
- » Association 3: The Panicum coloratum Chasmatophyllum musculinum grasslands occur on plains where soil moisture is less favourable, creating large expanses of variable vegetation, ranging from small clumps of shrubs to bare areas with succulents, interspersed by bands of low and variably dense grasslands. Moderate to severe sheet erosion as well as extensive soil surface capping is prominent. It can be expected that degraded states of Association 2 will become similar to this vegetation.
- » Association 4: The Paspalum Schoenoplectus species riparian areas are restricted to the small drainage channel traversing the study area in a northeasterly direction, ending up in the Modder River east of the study area. Most of the vegetation of this vegetation type, as it is adapted to higher moisture levels, was extremely dry and difficult to identify at the time of the survey. It can also be expected that several additional species, also restricted to these higher-moisture habitats, may occur after sufficient rains. The habitat of this association and immediate surrounds must be treated as a No Go area.

Few alien invasive species were encountered on the study area, with additional species within surrounding areas and along larger transport routes leading to the study area. Thus, a strong possibility exists that such species may be introduced to the study area during construction. The species of most concern are of the genera *Prosopis, Eucalyptus, and Opuntia.* These invasive alter ecosystem functionality by displacing indigenous vegetation. A detailed alien invasive management and monitoring program will thus have to be implemented throughout the construction and operational phase of the development.

## **Red Data Species**

The following red data plant species have been recorded from the area (2926) according to the new red data species list of SANBI:

Species	RD Status	Suitable Habitat	Possibility of being present	Threat
Brachystelma duplicatum	Critically Rare	Variable	Slight	Habitat destruction
Boophone disticha	Declining	Variable	Slight	Harvesting
Gunnera perpensa	Declining	Drainage lines, rivers, other wetlands	Slight	Habitat destruction
Hypoxis hemerocallidea	Declining	Rocky footslopes, grasslands	Likely	Harvesting
Pelargonium sidoides	Declining	Variable	Slight	Harvesting

### **Protected Species**

They are no protected tree species of conservation concern found on the site. However, the following plants species (mostly succulents) encountered on the study site are protected:

Ammocharis coranica	Stapelia species
Asclepias meyeriana	Albuca setosa
Duvalia species	Chasmatophyllum musculinum
Euphorbia pulvinata	Chortolirion latifolium
Gladiolus permeabilis	Hypoxis angustifolia
Gladiolus permeabilis	Hypoxis hemerocallidea
Helichrysum dregeanum	Moraea pallida
Helichrysum rugulosum	Moraea species
Helichrysum zeyheri	Rabiea albinota
Nerine species	Ruschia hamata
Olea europaea s. africana	Tulbaghia acutiloba
Raphionacme hirsute	

## 5.3.4 Soils and Agricultural Potential

The dominant soils in the study area according to the Taxonomical Soil Classification System of South Africa are Mispah and Sterkspruit soils. The effective depth of the Mispah and Sterkspruit soils is on average 300mm restricted to the Orthic A – Horizon. The Orthic A-horizon is typically characterised by a low dense structure and texture distribution of approximately 65% sand, 20% silt and 15% clay with drainage properties in order of 10mm/h. The dominant clay mineral in the Orthic A – Horizon is kaolinite (1:1 layer

silicate), with a low buffer capacity due to the low cation exchange capacity (<10cmol+/kg). The Orthic A soil horizon of the Mispah and Sterkspruit soil types are suitable for rehabilitation purposes.

The agricultural potential of the Mispah and Sterkspruit, soils is considered medium to low under dryland (650mm/y rainfall) and irrigation conditions (>10-15mm/week 33-1,500kPa plant available water). No evidence of soil erosion was observed on any of the soils during the investigation. The current land use includes 129ha natural veld and grazing land capability of 129ha. The Mispah and Sterkspruit soils are characterised by neutral pH values (5,3 and 7,2) and low electrical conductivity values (<250mS/m). Under these conditions plant available nitrogen (15-20mg/kg), phosphorus (10-15mg/kg) and potassium (>50mg/kg) are readily available for plant uptake and sustainable plant growth.

## 5.4. Social Characteristics of the Study Area and Surrounds

The Free State consists of 4 District Municipalities, namely Xhariep, Thabo Mofutsanyana, Fezile Dabi and Lejweleputswa District Municipalities, and 1 Metropolitan Municipality, the Manguang Metropolitan Area (MMM). The MMM was established in July 2001. Before this, the majority of what is now the MMM fell within a fifth District Municipality (DM), the Motheo DM. The Motheo DM contains the large population and comprises mainly open grassland, with mountains in the most eastern region. The majority of the Motheo was formal made up of what is now the MMM. The main urban centre is Bloemfontein. The city is the trade and administrative hub of the Province and boasts the provincial government and the seat of the Appeal Court of South Africa. The Mangaung Metro Municipality covers an area of 6 863 km<sup>2</sup>, and contains three prominent urban centres, which are surrounded by an extensive rural area. The three urban areas are Bloemfontein, Botshabelo and Thaba Nchu.

# 5.4.1 Demographic Profile

## Population

Over the last 10 years Mangaung has experienced rapid growth in population size. The population has increased from 645 440 in 2001 to 752 906 in 2007 (Stats SA, 2007), a combined growth rate of 16.6 % over the last 6 years. This translates to a growth rate of just more than 3% per annum and a projected population of ~ 900 000 people in 2011. During the same time, the number of households increased from 188 876 to 202 762 in the corresponding years (Stats SA, 2007). The increase in the population and the number of household has been attributed to the migration of people to the area seeking better livelihood opportunities from other towns in the Free State Province, other provinces and the neighbouring country of Lesotho.

This rapid growth in population size has placed pressure on the MMM to provide adequate services and prevent backlogs from developing. The challenge has been exacerbated by the large number of indigent families who have migrated to the area and their inability to pay for services. In terms of population distribution, the population is heavily skewed towards Bloemfontein. This is to be expected given the high level levels of inequalities between the Bloemfontein and the other two major settlements of Botshabelo and Thaba Nchu. Approximately 94% of the total population of the MMM are urban, while only 6% are rural.

### Education

'Access to education is critical for the development and economic growth in Mangaung' (IDP 2012/2016). It is one of key pillars of fighting the problem of universal poverty in the region. Mangaung has institutions that cater for all levels of education commencing from pre-school, primary and secondary education to FETs and tertiary institutions. As such, the City is well positioned to nurture the skills of its citizens as well as those of neighbouring municipalities. Over the years the levels of residents with no schooling has reduced by 53 % whereas access to primary and secondary education is on the rise. Access to FETs and tertiary education has increased significantly. One of the key challenges for Mangaung will be the ability to absorb and retain those skills for the future development of our Metro. (Mangaung IDP 2012/2016).

## Income

The IDP indicates that poverty levels in the MMM are very high with more than 50% of the residents earning less than R1000 per month (Stats SA, 2007). Township dwellers (Botshabelo, Thaba-Nchu and Mangaung township residents) are disproportionately affected.

## 5.4.2 Economic Profile

In terms of economic sectors, the Community Services sector (35.3%), followed by the Finance (26.8%), Trade (16%) and Transport (11.8%) represent the most important sectors in the MMM (Figure 3.6). This highlights the key role played by the general government services followed by financial, real estate and business services. Manufacturing is in serious decline in the Municipality. These sectors generally rely heavily on skilled personnel. The IDP notes that the large majority of South Africans, particularly Africans, have been disproportionately affected by the legacy of Bantu education which renders them redundant in the current economic juncture that requires skilled and highly specialised labour. The IDP goes on to note that there is a need to diversify the region's economy to cater for all the sectors of the population, including small-scale farmers, and those lacking key requisite skills. The Agricultural sector, which is a key sector at a Provincial level, only contributes 1.3% to the MMM's economy. The MMM has a relatively well developed economy and is the largest contributor to the GDP of the province at 31.35% (Stats SA, 2007). The IDP indicates that economic growth has remained consistent at 3% per annum. However, the MMM is characterised by a reliance on service industries, and (ii) unequal distribution of economic activities. As result there has been unemployment, poverty and inequality remain challenges. Despite this the level of unemployment decreased from 40% to 30% between 2001 and 2007. The financial crisis of 2008 has resulted in the loss of ~ 1 million jobs in South Africa. The MMM is also likely to have been affected job losses.

## 5.4.3. Heritage

The desktop study yielded information about the existence of heritage resources in the Free State regions. This included archaeological, historical and industrial heritage resources. The south-eastern Free State Province region proved, from a desktop search point of view, to be the most saturated region with known archaeological resources. This study area falls directly in the south east of the province, located some 28km south-east of the capital Bloemfontein. However, even though the south-eastern regions of the Free State are known to be saturated in archaeological sites and resources, the proposed area of development yielded insignificant number of such resources as shown on Figure 5.5. Two Middle Stone Age stone artefact scatters were found on the foothill of a Koppie in the Farm Besemkop. The bulk of sites identified within the proposed development area date to the historic period. Inscriptions were located on top of Besemkop Koppie, these inscriptions only date to 41 years ago and can therefore not be considered to be worth of being given a status of rock art using the 100 year rule as stipulated in the NHRA, No. 25 of 1999. The heritage survey only yielded three significant sites within the proposed development area. These sites include two cemeteries and a stone shed located within the Besemkop farmstead which has consist of modern buildings with exception to the shed itself.



Figure 5.5: Distribution of heritage sites within Sannaspos study area-the sites are located on Farm Besemkop.

# ASSESSMENT OF POTENTIAL IMPACTS

### **CHAPTER 6**

This chapter serves to assess the significance of the positive and negative environmental impacts (direct, indirect, and cumulative) expected to be associated with the development of the proposed SolaireDirect Facility-Phase 1. This assessment is undertaken for the 75 MW (90 MW installed capacity) solar facility and for all the facility's components which will comprise:

- » A solar array comprising strings of solar panels.
- » An on-site substation and 132 kV overhead power line to facilitate the connection between the solar energy facility and the Eskom electricity grid.
- » Internal access roads.
- » Guard house,
- » Laydown, Campsite and assembly area.
- » Office and Control centre.

The development of the Sannaspos Facility-Phase 1 will comprise the following phases:

- » Pre-Construction and Construction will include pre-construction surveys; site preparation; establishment of the access road, electricity generation infrastructure, power line servitudes, construction camps, laydown areas, transportation of components/construction equipment to site; and undertaking site rehabilitation and establishment and implementation of a storm water management plan. This phase is expected to take approximately 18-24 months.
- » Operation will include operation of the facility and the generation of electricity. The operational phase is expected to extend in excess of 20 years.
- » *Decommissioning* depending on the economic viability of the plant, the length of the operational phase may be extended. Alternatively decommissioning will include site preparation; disassembling of the components of the facility; clearance of the site and rehabilitation. Note that impacts associated with decommissioning are expected to be similar to construction. Therefore, these impacts are not considered separately within this chapter.

### 6.1. Methodology for the assessment of Potentially Significant Impacts

A broader site of 600 ha (i.e. on Portion 0 of Farm 1808 Besemkop and Portion 0 of Farm 2962 Lejwe) was identified by the project developer for the purpose of establishing the proposed SolaireDirect Facility-Phase 1. However, the developmental footprint will cover an extent of <150ha.

The assessment of potential issues has involved key input from specialist consultants, the project developer, key stakeholders, and interested and affected parties (I&APs). The Comments and Response Report included within Appendix D lists these issues and the responses given by the EAP during the Scoping Phase.

# 6.2. Assessment of the Potential Impacts associated with the Construction and Operation Phases

The sections which follow provide a summary of the findings of the assessment undertaken for potential impacts associated with the construction and operation of the proposed solar energy facility on the identified site. Issues were assessed in terms of the criteria detailed in Chapter 4 (Section 4.3.4). The nature of the potential impact is discussed, and the significance is calculated with and without the implementation of mitigation measures. Recommendations are made regarding mitigation/enhancement and management measures for potentially significant impacts and the possibility of residual and cumulative impacts are noted.

# 6.2.1 Potential Impacts on Ecology

Solar energy facilities require relatively large areas of land for placement of infrastructure. This PV facility requires <150 hectares. The main expected negative impact will be due to loss of habitat which may have direct or indirect impacts on individual species. Potential impacts and the relative significance of the impacts are summarised below (refer to **Appendix E - Ecology Report** for more details).

The ecological sensitivity assessment as shown on Figure 6.1 below identifies those parts of the study area that have high conservation value or that may be sensitive to disturbance. This sensitivity assessment is based on a desktop study, detailed field evaluation of the site and detailed analysis of aerial photography. A detailed methodology is included within the Ecology report (See Appendix E).

# (a) Summary of Ecological Impacts

The majority of impacts on ecology will occur during the construction of the proposed PV facility. A risk assessment was undertaken as part of the ecological impact assessment, which identified the main potential negative impacts on the ecological receiving environment. Potential impacts were identified as follows:

- » Loss of vegetation, increase in runoff and erosion;
- » Loss of micro-habitat, window of opportunity for the establishment of alien invasive species, altered topsoil characteristics prone to capping;

- Altered distribution of rainfall and resultant runoff patterns, increase in runoff and accelerated erosion, loss of faunal habitat and resource availability to terrestrial fauna;
- » Temporary displacement of terrestrial fauna; and
- » Increase in pollution, loss of faunal habitat and resource availability to terrestrial fauna

The following is assumed with regards to the ecological impacts that:

- » Existing access roads and tracks will be used and upgraded as far as possible, whilst new servitudes or power lines will coincide as far as possible with existing infrastructure;
- » The proposed development will be as close as possible to existing electricity infrastructure, thus minimising the need for additional overhead power lines to connect to the grid;
- » A thorough ecological investigation be conducted of all footprint areas to detect and relocate all plant species of conservation concern by a suitably qualified botanist prior to a geotechnical survey and construction;
- » Development of the PV-footprint area will retain a minimum 50 m (preferably 100 m) buffer from all drainage lines and/or wetlands within the area assessed; and
- » Prior to development the footprint area will be entirely cleared of all alien invasive plants.



**Figure 6.1:** Ecology sensitivity map for the study area: Red indicates areas with *High Sensitivity* that should be avoided as far as possible; the remainder of the study area has Medium-High and Low *Sensitivity* where development can take place with certain mitigation measures.

# Impact tables summarising the significance of impacts on ecology (with and without mitigation)

### Upgrading of internal Access Road

*Nature:* Loss of vegetation, increase in runoff and erosion (as the road already exists, no additional impact on terrestrial fauna is expected to arise from the development)

	Without mitigation	With mitigation
Extent	Local (3)	Local (1)
Duration	Long-term (4)	Long-term (4)
Magnitude	Low (4)	Small (0)
Probability	Definite (5)	Definite (5)
Significance	Medium (55)	Low (25)
Status (positive or negative)	Negative	Neutral
Reversibility	Not reversible	Partially reversible
Irreplaceable loss of resources?	Probable	Not likely
Can impacts be mitigated?	Reasonably	

### Mitigation:

» Make use of existing tracks as far as possible

» Ensure an adequate plant search and rescue program is developed and implemented prior to commencement of activity; especially geophytes may need to be relocated

- » Reinforce portions of existing access routes that are prone to erosion, create structures or low banks to drain the access road rapidly during rainfall events, yet preventing erosion of the track and surrounding areas
- » Ensure that runoff from compacted or sealed surfaces is slowed down and dispersed sufficiently to prevent accelerated erosion from being initiated (storm water and erosion management plan required, together with revegetation of adjacent areas)
- » Prevent leakage of oil or other chemicals or any other form of pollution
- » Monitor the establishment of alien invasive species and remove as soon as detected, whenever possible before regenerative material can be formed
- » After decommissioning, if access roads or a portion thereof will not be of further use to the landowner or project, remove all foreign material and rip area to facilitate the establishment of vegetation

### Cumulative impacts:

- » Possible erosion of areas lower than the access road, possible contamination of lowerlying wetlands due to oil or other spillage
- » Possible spread and establishment of alien invasive species

### Residual Impacts:

- » Altered vegetation composition and structure
- » Barren areas
- » Potential for erosion

### Fencing area – may also serve as access road to PV panels and fire-break

*Nature:* Loss of vegetation, loss of micro-habitat, increase in runoff and erosion, window of opportunity for the establishment of alien invasive species, altered topsoil characteristics

prone to capping, increased runoff and erosion			
(as fences already exist, no significant additional impact on terrestrial fauna is expected to			
arise from the development)			
	Without mitigation	With mitigation	
Extent	Local (2)	Local (1)	
Duration	Long-term (4)	Long term (4)	
Magnitude	Moderate (6)	Minor (2)	
Probability	Definite (5)	Definite (5)	
Significance	Medium (60)	Medium (35)	
Status (positive or negative)	Negative	Neutral	
Reversibility	Partially reversible	Partially reversible	
Irreplaceable loss of resources?	rreplaceable loss of resources? Probable		
Can impacts be mitigated? Reasonably			

### Mitigation:

- Minimise area affected, especially during construction »
- » Avoid development and disturbance on low rocky ridges or outcrops as well as plains adjacent to and drainage lines themselves
- Use topsoils removed for redistribution outside the LOWEST borders of the development » to stop erosion off the cleared areas, possibly to construct contour buffer strips to help limit erosion
- » Remove and collect all bulbous plants from cleared areas and transplant onto the newly redistributed topsoils, together with other species used for revegetation
- Prevent leakage of oil or other chemicals »
- Monitor the establishment of alien invasive species and remove as soon as detected, » whenever possible before regenerative material can be formed
- Should the area along the fence be used for occasional access and fire breaks, regular » mowing of the grass layer to reduce fire loads is recommended rather than the removal of vegetation

### Cumulative impacts:

- Possible erosion of cleared areas and thus also accelerated erosion from surrounding » areas
- » Possible excessive fragmentation and thus reduction of core habitats that may negatively influence species population viability

### Residual impacts:

- Altered vegetation composition »
- Compacted topsoils »
- Possibility for erosion »

## Construction and operation of PV panels

Nature: Loss of vegetation, loss of and alteration of microhabitats, altered vegetation cover, altered distribution of rainfall and resultant runoff patterns, increase in runoff and accelerated erosion, loss of faunal habitat and resource availability to terrestrial fauna

	Without mitigation	With mitigation
Extent	Local (5)	Local (2)
Duration	Long-term (4)	Long-term (4)
Magnitude	Very High (10)	Moderate (6)

Probability	Definite (5)	Definite (5)
Significance	High (95)	Medium (60)
Status (positive or negative)	Negative	Negative
Reversibility	Difficult to reverse	Partially reversible
Irreplaceable loss of resources?	Highly Probable	Probable
Can impacts be mitigated?	Reasonably	

### Mitigation:

- » Keep areas affected to a minimum
- » Utilise area as close as possible to existing infrastructure, keep buffer zone of a minimum of 50m, preferably 100 m, around drainage lines
- » Keep levelling earthworks and soil disturbance to the minimum practically possible
- » Develop and implement a comprehensive topsoil management, soil erosion control and rehabilitation plan once layouts have been finalised
- » Remove as little indigenous vegetation as practically possible
- » Revegetate areas below/between panels immediately after construction ceases
- » Relocate all geophytes, or use as far as possible in rehabilitation efforts
- » No development on drainage lines or other wetlands and low rocky ridges and outcrops, limit development on lower-lying plains adjacent to drainage lines
- » Monitor the area below the PV panels regularly after larger rainfall events to determine where erosion may be initiated and then mitigate by modifying the soil microtopography and revegetation efforts accordingly
- » Aim to maintain a reasonable cover of indigenous perennial vegetation throughout the operational phase within and on the periphery of the PV array, preferably low dense perennial grasses that can be mowed as required to reduce fuel loads
- » Prevent leakage of oil or other chemicals
- » Monitor the establishment of alien invasive species and remove as soon as detected, whenever possible before regenerative material can be formed

### Cumulative impacts:

- » possible erosion of areas lower than the panels
- » possible contamination and siltation of the drainage lines and lower-lying wetlands
- » possible fragmentation of plant populations
- » possible alteration of occupancy by terrestrial fauna
- » possible reduction of available habitat to terrestrial fauna
- » possible spread and establishment of alien invasive species

### **Residual Impacts:**

- » altered topsoil characteristics
- » altered vegetation composition
- » altered habitat and resource availability to terrestrial fauna

### Construction of power line and substation

Nature: Loss of vegetation, increase	in runoff and erosion, t	emporary displacement of
terrestrial fauna.		
After decommissioning: altered topsoil characteristics and altered vegetation.		
	Without mitigation	With mitigation
Extent	Without mitigation Local (2)	With mitigation Local (1)

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Magnitude	Minor (2)	Small (0)
Probability	Definite (5)	Definite (5)
Significance	Medium (40)	Low (25)
Status (positive or negative)	Negative	Neutral
Reversibility	Partially reversible	Partially reversible
Irreplaceable loss of resources?	Probable	Not likely
Can impacts be mitigated?	Reasonably	

### Mitigation:

- » Place pylons as far as possible on sites where the slope and erosion risk is minimal or negligible
- » No pylons may be placed within drainage lines or 32 m of such without the appropriate permits
- » Riparian areas may not be used as access points to pylon areas
- Conduct a search and rescue operation for bulbous plants prior to pylon construction »
- Prevent spillage of construction material beyond area affected
- Monitor the establishment of alien invasive species and remove as soon as detected, » whenever possible before regenerative material can be formed

### Cumulative impacts:

» Possible erosion of surrounding areas, no major cumulative impact on vegetation expected

### **Residual Impacts:**

Very localised alteration of soil surface characteristics

Nature: Avifauna habitat destruction and disturbance during construction of the facilities		
	Without mitigation	With mitigation
Extent	Local (2)	Local (1)
Duration	Long-term (4)	Long-term (4)
Magnitude	Minor (2)	Small (0)
Probability	Definite (5)	Definite (5)
Significance	Medium (40)	Low (25)
Status (positive or negative)	Negative	Neutral
Reversibility	Partially reversible	Partially reversible
Irreplaceable loss of resources?	Probable	Not likely
Can impacts be mitigated?	Reasonably	

### Mitigation:

- » Before development can continue the regions need to be checked for the presence of bird nesting sites, particularly those of ground nesting species.
- » Ensure bird-friendly tower designs are implemented to minimise the risk of electrocutions.
- Fit overhead power lines with appropriate flappers in areas of sensitivity to increase » the visibility thereof to avifauna.
- » Notes of electrocution and collision events must be sent to a qualified Ornithologist for the recommendation of further mitigation measures if necessary.

### Cumulative impacts:

Possible erosion of surrounding areas, no major cumulative impact on vegetation » expected

### Residual Impacts:

» None

### Construction and operation of workshop area and guard houses

Nature: Loss of vegetation, increase in runoff and erosion, pollution, loss of faunal habitat		
and resource availability to terrestrial fauna		
	Without mitigation	With mitigation
Extent	Local (4)	Local (2)
Duration	Long-term (4)	Long-term (4)
Magnitude	Moderate (6)	Minor (2)
Probability	Definite (5)	Definite (5)
Significance	High (70)	Medium (40)
Status (positive or negative)	Negative	Neutral
Reversibility	Difficult to reverse	Partially reversible
Irreplaceable loss of resources?	Probable	Probable
Can impacts be mitigated?	Reasonably	

### Mitigation:

- » Avoid placing infrastructure on rocky ridges and outcrops, within 100 m of any drainage line or in the lowest sections of the landscape (where no drainage lines have developed up to date but where moisture does accumulate seasonally due to the topography), restrict to vegetation Association 2 as far as possible
- » Limit disturbance to footprint area as far as practically possible including disturbance to soil
- » Implement a comprehensive topsoil management plan as soon as layout plans are finalised and site preparation commences
- » Conduct a search and rescue operation for bulbous plants prior to construction
- » Prevent spillage of construction material and other pollutants beyond area affected
- » Implement a comprehensive waste management plan for the operation of the facility
- » Rehabilitate and revegetate all areas outside footprint area that have been disturbed immediately after construction
- » Monitor adjacent areas for accelerated erosion and mitigate as required
- » Monitor the establishment of alien invasive species and remove as soon as detected, whenever possible before regenerative material can be formed

### Cumulative impacts:

- » possible erosion of adjacent or lower-lying areas
- » possible contamination and siltation of drainage lines and lower-lying wetlands
- » possible fragmentation of plant populations
- » possible alteration of occupancy by terrestrial fauna, reduction of available habitat to terrestrial fauna
- » possible spread and establishment of alien invasive species
- » Possible erosion of surrounding areas

### Residual Impacts:

- » altered topsoil characteristics
- » altered vegetation composition
- » altered habitat and resource availability to terrestrial fauna

## Implications for Project Implementation

- The proposed photovoltaic facility development on the site may have significant impacts on the ecology of the site and lower-lying wetlands, if mitigation measures are not strictly adhered to.
- » Potentially significant negative impacts on the ecological environment would be soil degradation issues (erosion, depletion of nutrients) as a result of construction activity and the operation of the facility; possible introduction of alien invasive plants; and a long-term (more than 8 months) low or absent vegetation cover after construction. In addition, a loss of niches and specialised habitats for flora and fauna could occur with the removal or significant degradation of large expanses of vegetation. With the diligent implementation of mitigating measures by the developer, contractors, and operational staff, the severity of these impacts can be minimised.
- The impact on fauna is expected to be negligible. Currently there is minimal presence of wild animals due to current land use patterns. Animals that may be present are mobile and will move away during construction, possibly resettling after construction. No restricted or specific habitat of vertebrates will be affected by the proposed development; especially if the proposed development remains outside the more sensitive areas identified through this study.

# 6.2.2 Impacts on Soils and Agricultural Potential

The proposed activity could carry potentially negative direct impacts in terms of soil degradation (erosion, soil removal, loosening, compaction, contamination/pollution, etc.) and agricultural potential. The activity may also lead to indirect impacts such as dust pollution and siltation away from the site. Negative impacts on soil would mainly occur during the construction phase. During the post construction and decommissioning phases the potential impacts are likely to be insignificant.

Potential positive impacts could potentially include a reduction in soil erosion in areas where new engineering solutions are put in place to rectify certain existing problems, such as improved drainage along poorly constructed and maintained roads. Other positive impacts relating to the geological environment on a regional/national scale could include a reduction in the demand for non-renewable energy sources (such as coal or uranium).

The dominant soils in the study area according to the Taxonomical Soil Classification System of South Africa are Mispah and Sterkspruit soils. The effective depth of the Mispah and Sterkspruit soils is on average 300mm restricted to the Orthic A – Horizon. The agricultural potential of the Mispah and Sterkspruit, soils is considered medium to low under dryland (650mm/y rainfall) and irrigation conditions (>10-15mm/week 33-1,500kPa plant available water). No evidence of soil erosion was observed on any of the soils during the investigation. The current
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land use includes 129ha natural veld and grazing land capability of 129ha. The Mispah and Sterkspruit soils are characterised by neutral pH values (5,3 and 7,2) and low electrical conductivity values (<250mS/m). Under these conditions plant available nitrogen (15-20mg/kg), phosphorus (10-15mg/kg) and potassium (>50mg/kg) are readily available for plant uptake and sustainable plant growth.

# Impact tables summarising the significance of impacts on soils and agricultural potential (with and without mitigation)

Nature: Loss of topsoil due to stripping, handling and placement of soil associated with pre				
construction land clearing and rehabilitation.				
	Without mitigation	With mitigation		
Extent	Local (1)	Local (1)		
Duration	Long Term (4)	Short Term (1)		
Magnitude	Moderate (6)	Low (4)		
Probability	Very Probable (4)	Very Probable (4)		
SignificanceModerate (44)Low (24)				
Status	tatus Negative Negative			
Reversibility	Irreversible Irreversible			
Irreplaceable loss of resources?	Irreplaceable	Irreplaceable		
Can impacts be mitigated?	Yes.			
Mitigation:				
» Strip all usable soil, irrespective of	soil depth and store for use	during rehabilitation?		
Cumulative impacts:				
» Cumulative impact of loss of topso	oil due to stripping and plac	ement associated with pre		
construction land clearing and rel	nabilitation is considered low	w due to the undeveloped		
nature of the area but further development will increase impact.				
Residual impacts:				

» Minor localised loss of topsoil

*Nature:* Change of soil's physical, chemical and biological properties due to loss of topsoil due to erosion, stockpiling, mixing of deep and surface soils during handling, stockpiling and subsequent placement.

	Without mitigation	With mitigation		
Extent	Local (1)	Local (1)		
Duration	Long Term (4)	Short Term (1)		
Magnitude	Moderate (8) Low (4)			
ProbabilityVery Probable (5)Very Probable (4)		Very Probable (4)		
Significance	SignificanceModerate (65)Low (24)			
Status Negative Negati		Negative		
Reversibility	Irreversible	Irreversible		
Irreplaceable loss of resources?	Irreplaceable	Irreplaceable		
Can impacts be mitigated?	Yes.			
Mitigation:				
» Implement live placement of so	» Implement live placement of soil where possible, improve organic status of soils,			

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maintain fertility levels and curb topsoil loss.

#### Cumulative impacts:

» Cumulative impact of soil's physical, chemical and biological properties due to loss of topsoil, due to erosion, stockpiling, mixing of deep surface soils during handling, stockpiling and subsequent placement is considered low due to the undeveloped nature of the area but further development will increase impact.

# Residual impacts:

<sup>»</sup> Minor localised degradation of topsoil's chemical, physical and biological properties

<i>Nature:</i> Change of natural surface topography due to reprofiling of surface after stripping.					
	Without mitigation With mitigation				
Extent	Local (1)	Local (1)			
Duration	Long Term (4)	Short Term (1)			
Magnitude	Moderate (8)	Low (4)			
Probability	Very Probable (5)	Very Probable (4)			
Significance	Moderate (65)	Low (24)			
Status	Negative	Negative			
Reversibility	Irreversible	Irreversible			
Irreplaceable loss of resources?	Irreplaceable	Irreplaceable			
Can impacts be mitigated?	Yes				

Mitigation:

» Implement mapping stormwater control system to ensure surface water control measures are implemented to ensure free draining system with minimal soil erosion.

#### Cumulative impacts:

» Cumulative impact of the change of surface topography due to reprofiling of surface after stripping is considered low due to the undeveloped nature of the area but further development will increase impact.

## Residual impacts:

» Minor localised degradation of topsoil's chemical, physical and biological properties

Nature: Loss of land with agricultural potential and land capability.					
Without mitigation With mitigation					
Extent	Local (1)	Local (1)			
Duration	Permanent (5) Permanent (5)				
Magnitude	Low (4)	Low (4)			
Probability	High Probable (4)High Probable (4)				
Significance	Moderate (40) Low (16)				
Status	Negative Negative				
Reversibility	Medium Medium				
Irreplaceable loss of resources?	? No No				
Can impacts be mitigated?	Direct impacts cannot be mitigated but direct				
	impacts can be minimised and avoided through				
	adequate planning of layout.				

» Loss of agricultural land is a long term loss and no mitigation measures exist. Mitigation is restricted to limitation of extent of impact to the immediate area of impact and minimisation of off-site impacts.

# Cumulative impacts:

» The cumulative impact of a loss in the agricultural potential is considered low at present due to the low potential of the area.

# Residual impacts:

» Minor loss of grazing land while facility is in use.

# **Implications for Project Implementation**

- The proposed development of a photovoltaic facility on the site will not have significant impacts on the agricultural potential of the site due to the low agricultural potential of the soils of the proposed development site.
- The results of the Impact Assessment for the proposed Sannaspos Solar Park find the proposed activity will have a medium to low impact on the immediate and surrounding soil systems. Implementation and management of proposed mitigation measures will minimise loss of topsoil, prevent contamination of topsoil and stockpiled soil and prevent overall soil erosion.
- » Renewable energy projects contribute to clean energy generation as a sustainable resource and holds huge benefits for the local region and the country as a whole.
- » It is recommended that the proposed project be approved subjected to the mitigation measures stipulated in the Impact Assessment and Environmental Management Programme

# 6.2.3 Assessment of Potential Impacts on Heritage and Paleontological sites

Potential impacts on heritage sites relate to the direct loss of these features during construction or an indirect impact in terms of visual impacts during operation.

The physical survey of the Proposed Development Area (PDA) yielded five heritage resources sites, namely: Sannas-1, Sannas-2, Sannas-3, Sannas-4 and Sannas-5 see Figure 6.2 below. The following is relevant in terms of these sites in relation to the proposed development:

» Out of the five sites yielded, only one archaeological site was observed in the form of two MSA stone tool scatters and has been named Sannas-2. The significance of this site is low and no further actions with regards to their management are required.

- » Inscriptions were found on top of a Koppie in the Farm Besemkop. These are also considered to be of low significance and no further action is required with regards to their management (Sannas-4).
- The three other sites, two cemeteries and a stone shed are deemed to be of high significance and graded to level 3 (local significance):
  - It is proposed that the three sites should be preserved in situ and not be disturbed or altered during the Sannaspos Solar Park construction activities.
  - Should construction activities come close to these sites, a buffer of approximately 20m should be retained between graves and construction activities – i.e., for Sannas-5 and Sannas-1.

The site of the proposed Sannaspos Solar Park is underlain by sandstone and shale sediments that form the Beaufort Group, part of the Karoo Supergroup (Groenewald 1989). The Beaufort Group (Karoo Supergroup) of formations are rich in Triassic and Permian fossils (Johnson et al., 2006). Vertebrate fossils including retiles, mammal-like reptiles (Therapsids) (Figure 3 in **Appendix G**), amphibians and fish remains occur in the Beaufort Group (Rubidge et al., 1995). Invertebrate fossils, invertebrate burrows and trails, well-preserved leaf impressions, silicified wood and stem impressions have also been recorded from a number of localities in the Beaufort Group (Anderson et al., 1998; McLachlan & Anderson 1973; 1977; Riek, 1973, 1976, Rubidge et al., 1995).



Figure 6.2: Five heritage sites found next to the study area.

# Impact tables summarising the significance of impacts on heritage and Paleontological sites or objects (with and without mitigation)

*Nature:* During cconstruction of PV facility and infrastructure the identified cemetery may be destroyed, exposing the remains and creating access challenges for the relatives of the deceased.

	Without Mitigation	With Mitigation
Extent	Local (5)	Local (3)
Duration	Permanent (5)	Medium-term (3)
Magnitude	High (10)	Moderate (6)
Probability	Highly probable (4)	Highly probable (4)
Significance	High (80)	Medium (48)
Status	Negative	Neutral
Reversibility	Low	Medium
Irreplaceable loss of resources?	Yes	No
Can impacts be mitigated?	Yes	

## Mitigation

The cemetery must be fenced-off from the rest of construction activities (& associated infrastructure development). A cemetery management plan must be developed to manage the graves and access to the grave site by the descendants of the deceased during the construction and operational phases of the project.

# Cumulative impacts:

» Archaeological and cultural sites are non-renewable and impact on any archaeological context or material will be permanent and destructive.

# Residual impacts:

Access to the grave site will be the only impact that remains after the construction phase of the project has passed. Any loss of heritage sites during construction is permanent and cannot be reversed.

*Nature:* During cconstruction of power line and substation the identified heritage sites may be destroyed, exposing the remains and creating access challenges for the relatives of the deceased.

	Without Mitigation	With Mitigation
Extent	Local (1)	Local (1)
Duration	Short-term (1)	Short-term (1)
Magnitude	Low (0)	Low (0)
Probability	Probable (3)	Improbable (3)
Significance	Low (6)	Low (6)
Status	Negative	Negative
Reversibility	Low	Low
Irreplaceable loss of resources?	No	No
Can impacts be mitigated?	Yes	

# Mitigation

The cemetery must be fenced-off from the rest of construction activities (& associated infrastructure development). A cemetery management plan must be developed to manage the graves and access to the grave site by the descendants of the deceased

during the construction and operational phases of the project.

#### Cumulative impacts:

» Archaeological and cultural sites are non-renewable and impact on any archaeological context or material will be permanent and destructive.

# Residual impacts:

Access to the grave site will be the only impact that remains after the construction phase of the project has passed. Any loss of heritage sites during construction is permanent and cannot be reversed.

*Nature:* Destruction of the two MSA stone artefact scatters during construction by either covering them in soil or removing them from their current context which is already secondary.

	Without Mitigation	With Mitigation
Extent	Local (1)	Local (1)
Duration	Short-term (1)	Short-term (1)
Magnitude	Low (0)	Low (0)
Probability	Probable (3)	Improbable (3)
Significance	Low (6)	Low (6)
Status	Positive	Positive
Reversibility	Low	Low
Irreplaceable loss of resources?	No	No
Can impacts be mitigated?	Yes	

# Mitigation

There are not mitigation measures proposed - the resources are insignificant stone artefact scatters in their secondary context

## Cumulative impacts:

» No cumulative impacts are predicted for the two MSA stone artefact scatters

## Residual impacts:

» No residual impacts are predicated – resources are two insignificant MSA stone artefact scatters

**Nature:** Discovery/destruction of unknown fossil deposits. Paleontological sites could be affected if bedrock was to be disturbed during the excavation activities associated with the construction

	Without Mitigation	With Mitigation
Extent	Local (2)	Local (2)
Duration	Short term (2)	Long term (5)
Magnitude	Low (2)	Low (1)
Probability	Improbable (2)	Improbable (1)
Significance	Low (12)	Low (8)
Status	Negative	Positive
Reversibility	Irreversible	Reversible
Irreplaceable loss of resources?	Yes	No
Can impacts be mitigated?	No	Yes

Mi	tigation measures:
<b>»</b>	Excavation activities should be monitored by a qualified heritage practitioner
Cu	mulative impact:
<b>»</b>	None

# Residual impact:

» Loss of heritage related information

# Implications for Project Implementation

- » From an archaeological perspective, the only sign of sites of heritage potential were the limited scatterings of surface stone tools outside the study area.
- » Should archaeological sites or graves be exposed during construction work, work in the area must be stopped and the find must immediately be reported to a suitably qualified heritage practitioner such that an investigation and evaluation of the finds can be made.

# 6.2.4 Assessment of Potential Visual Impacts

# <u>Visual Impact of the PV Facility and power line and substation –</u> <u>Operational Phase</u>

The viewshed<sup>4</sup> analysis for the proposed facility and associated infrastructure was undertaken in accordance with the *Guideline Document for involving Visual Specialists in EIA Processes.* Geographic Information Systems (GIS) technology was used to analyse and map information in order to understand the relationships that exist between the observer and the observed view. Key aspects of the viewshed are as follows:

- » It is based on a *single viewpoint* from the highest point of the project site.
- » It is calculated at 3.4m above the natural ground level to reflect the highest point of the PV panels.
- » It represents a 'broad-brush' designation, which implies that the zone of visual influence may include portions that are located in a view of shadow and it is therefore not visible from the project site and vice versa. This may be as a result of landscape features such as vegetation, buildings and infrastructure not taken into consideration by the DEM.
- The viewshed generated from each of the selected observation points referred to in Annexure 2 of the visual impact assessment (refer to Appendix J) is calculated at 1.7m above the natural ground level to reflect the average height of person either walking or sitting in a vehicle.

<sup>&</sup>lt;sup>4</sup> A viewshed is defined as *'the outer boundary defining a view catchment area, usually along crests and ridgelines. Similar to a watershed'.* A Viewshed Analysis is therefore the study into the extent to which a defined area is visible to its surroundings.

As illustrated by the generated viewsheds (refer to **Figure 6.3**), the primary *zone* of visual influence<sup>5</sup> is primarily located in a northern direction up to  $\pm 10$ km from the project site. A further zone of visual influence is located intermittently to the east up to 7km.

The GIS-generated viewshed illustrates a theoretical *zone of visual influence*. This does not mean that the proposed activity would be visible from all observation points in this area. The *zone of visual influence* is closely associated with the most prominent topographical features to the southeast.

# Key Aspects of the Viewshed

The distance between the observer and the observed activity is an important determinant of the magnitude of the visual impact. This is due to the visual impact of an activity diminishing as the distance between the viewer and the activity increases. Viewsheds are categorised into three broad categories of significance, namely:

- a) <u>Foreground:</u> The foreground is defined as the area within 1km from the observer within which details such as colour, texture, styles, forms and structure can be recognised. Objects in this zone are highly visible unless obscured by other landscape features, existing structures or vegetation.
- b) <u>Middle ground:</u> The middle ground is the area between 1km and 3km from the observer where the type of detail which is clearly visible in the foreground becomes indistinguishable. Objects in the middle ground can be classified as visible to moderately visible, unless obscured by other elements within the landscape.
- c) <u>Background:</u> the background stretches from approximately 3km onwards. Background views are only distinguishable by colour and lines, while structures, textures, styles and forms are often not visible (SRK Consulting, 2007).

The distance radii indicating the various viewing distances from the combined phases are illustrated by **Figure 6.3** below. Also illustrated by the figure is the view corridors and town of Botshabelo in the *background* of the project site. The N8 represents the corridor along which most of the visual receptors would be located. The only view corridor located in the foreground is the S417.

<sup>&</sup>lt;sup>5</sup> Zone of visual influence is defined as 'An area subject to the direct visual influence of a particular project'.



Figure 6.3: Viewshed generated from the individual phases of the project site – i.e. Phase 1 (subject of this report) and Phase 2 (subject of a separate EIA process)

# Impact tables summarising the significance of visual impacts of the PV facility power line and substation (with and without mitigation)

<i>Nature:</i> Potential visual impact on the sensitive receptors in the middle- and background.				
	Without	Without Score With		
	Mitigation		Mitigation	
Extent	Local	2	Site-related	1
Duration	Long term	4	Long term	4
Magnitude	Minor	4	Low	2
Probability	Probable	3	Improbable	2
Significance	Medium	30	Low	14
Status	Neutral		Neutral	
Reversibility	Recoverable	3	Recoverable	3
Irreplaceable Loss of Resource?	No		No	
Can Impacts Be Mitigated?	Yes			•

# Mitigation:

- Keep disturbed areas to a minimum. »
- No clearing of land to take place outside the demarcated development footprint. »
- Institute a rigorous planting regime along the western boundary of the property along the » S417. Only indigenous plant species to be introduced and planted in such a manner and location which would not cast shadows on the PV 'strings'.
- Buildings and similar structures must be in keeping with regional planning policy » documents, especially the principles of critical regionalism, namely sense of place, sense of history, sense of nature, sense of craft and sense of limits.
- Utilise existing roads and tracks to the extent possible. Where new roads are required, » they should be two-track gravel roads, maintained to prevent dust plumes and erosion.

# Cumulative impacts:

The existing Sannaspos Substation and its associated industrial-type infrastructure such as electrical transmission lines and pylons already exist in the immediate surroundings. Therefore, the cumulative impact will be increased with the establishment of the PV plant.

## Residual impacts:

The proposed infrastructure is of such a nature that the status quo could be regained after decommissioning of the plant. Providing that the site is rehabilitated to its current state, the visual impact will also be removed.

Nature: Potential visual impact on the intrinsic value and sense of place of the Sannaspos					
region.					
	Without	Score	With	Score	
	Mitigation		Mitigation		
Extent	Local	2	Site-related	1	
Duration	Long term	4	Long term	4	
Magnitude	Medium	6	Medium	6	
Probability	Highly probable	4	Probable	3	
Significance	Medium	48	Medium	33	
Status	Negative		Negative		
Reversibility	Recoverable	3	Recoverable	3	

Nature: Detential viewal impact on the intrinsic value and sonse of place of the Sannasnes

Irreplaceable	Loss	of	No	No	
Resource?					
Can Impacts Be	Mitigated?		Yes		

- » Keep disturbed areas to a minimum.
- » No clearing of land to take place outside the demarcated footprint.
- Institute a rigorous planting regime along the western boundary next to the S417. Only indigenous plant species to be introduced and planted in such a manner and location which would not cast shadows on the PV 'strings'.
- » Buildings and similar structures must be in keeping with regional planning policy documents, especially the principles of critical regionalism, namely sense of place, sense of history, sense of nature, sense of craft and sense of limits.
- » Utilise existing roads and tracks to the extent possible. Where new roads are required, they should be two-track gravel roads, maintained to prevent dust plumes and erosion.

## Cumulative impacts:

It is near impossible to distinguish built forms and structures at distances greater than 5km. However, the introduction of a PV plant with two phases of approximately 150ha in total might have a cumulative effect on the observer.

## Residual impacts:

The proposed infrastructure is of such a nature that the status quo could be regained after decommissioning of the plant. Providing that the site is rehabilitated to its current state, the visual impact will also be removed.

Nature: Potential visual impact of artificial lighting as a result of the activity.				
	Without Score With Score			Score
	Mitigation		Mitigation	
Extent	Local	2	Site-related	1
Duration	Long term	4	Long term	4
Magnitude	Minor	4	Low	2
Probability	Probable	3	Probable	3
Significance	Medium	30	Low	21
Status	Negative		Negative	
Reversibility	Recoverable	3	Recoverable	3
Irreplaceable Loss of Resource?	No		No	
Can Impacts Be Mitigated?	Yes	•	•	•

#### Mitigation:

- » Outdoor lighting must be strictly controlled so as to prevent light pollution.
- » All lighting must be installed at downward angles.
- » Sources of light must as far as possible be shielded by physical barriers.
- » Consider the application of motion detectors to allow the application of lighting only where and when it is required.
- » Only minimum wattage light fixtures must be used.

## Cumulative impacts:

The area within which the proposed activity is to be undertaken is relatively low lit. The occurrence of ancillary structures of the PV Plant will contribute to the cumulative lighting effect of the area but it is expected to be negligible in a local context.

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# Residual impacts:

The proposed infrastructure is of such a nature that the status quo could be regained after decommissioning of the plant. Providing that the site is rehabilitated to its current state, the visual impact will also be removed.

Nature: Potential visual impact of reflection of the PV Panels on sensitive receptors.				
	Without	Score	With	Score
	Mitigation		Mitigation	
Extent	Local	2	Local	2
Duration	Long term	4	Long term	4
Magnitude	Low	2	Low	2
Probability	Improbable	2	Improbable	2
Significance	Low	16	Low	16
Status	Neutral		Neutral	
Reversibility	Recoverable	3	Recoverable	3
Irreplaceable Loss of Resource?	No		No	
Can Impacts Be Mitigated?	Yes			

## Mitigation:

Consider installing anti-reflective coating or glass to reduce the sunlight that is reflected » and increase the amount of sunlight that is absorbed.

- Select the shortest possible route for power lines between individual phases and » substation to reduce its visual appearance.
- Consider laying electrical cables underground en-route to the substation.

## Cumulative impacts:

The introduction of the PV plant, coupled with the power line, proposed and existing substations, contribute to an increased cumulative visual impact.

## Residual impacts:

The proposed infrastructure is of such a nature that the status quo could be regained after decommissioning of the plant. Providing that the site is rehabilitated to its current state, the visual impact will also be removed.

# **Implications for Project Implementation**

- » The anticipated visual impacts identified are expected to be of low significance following the implementation of mitigation measures as recommended.
- » None of the remaining visual impacts are considered to be fatal flaws for the proposed solar energy facility. The primary considerations in this regard include the presence of power transmission infrastructure in the study area, the very contained extent of potential visual impact and the relatively low occurrence of visual receptors within a 2km radius.
- A lighting engineer should be consulted to assist in the planning and placement » of light fixtures in order to reduce visual impacts associated with glare and light trespass.
- It is herewith recommended that the proposed activity be approved subject to » the mitigation measures and the Environmental Management Programme.

# 6.3.5 Assessment of Potential Social Impacts

Impacts associated with the construction phase of a project are usually of a short duration, temporary in nature, but could have long term effects on the surrounding environment. The operational life of a PV facility is between 20 - 25 years, after which the facility would possibly be upgraded to continue its lifespan if feasible, or decommissioned. The impacts usually associated with the operational phase are therefore perceived by affected parties to be more severe.

# Impact tables summarising the significance of social impacts associated with the construction phase of the project (with and without mitigation)

The key social issues associated with the construction phase include:

# Potential positive impacts

» Creation of employment and business opportunities and opportunity for skills development and on-site training

# Potential negative impacts

- » Impacts associated with the presence of construction workers on site
- » Increased risk of stock theft, poaching and damage to farm infrastructure associated with presence of construction workers on the site
- » Increased risk of veld fires associated with construction-related activities
- » Threat to safety and security of farmers associated with the presence of construction workers on site
- » Impact of heavy vehicles, including damage to roads, safety, noise and dust
- » Potential loss of grazing land associated with construction-related activities.

*Nature of Impact:* Creation of employment and business opportunities during the construction phase

The construction phase for a 75MW PVSEF is expected to extend over a period of 18-24 months and create approximately 291 employment opportunities, depending on the final design. Of this total ~ 60% (175) will be available to low-skilled workers (construction labourers, security staff etc.), 15% (43) to semi-skilled workers (drivers, equipment operators etc.) and 25% (73) to skilled personnel (engineers, land surveyors, project managers etc.). The work associated with the construction phase will be undertaken by contractors and will include the establishment of the PVSEF and the associated components, including, access roads, services and power line.

Given the proximity of the site to Bloemfontein and the associated townships of Botshabelo and Thaba Nchu the majority of the low and semi-skilled employment opportunities are likely to benefit members from the local community. The majority of the beneficiaries are also likely to be historically disadvantaged (HD) members of the community.

	Without enhancement	With enhancement
Extent	Local – Regional (2)	Local – Regional (3)
	(Rated as 2 due to	(Rated as 3 due to
	potential opportunities	potential opportunities
	for local communities and	for local communities
	businesses)	and businesses)
Duration	Short Term (2)	Short Term (2)
Magnitude	Low (4)	Low (4)
Probability	Highly probable (4)	Highly probable (4)
Significance	Medium (32)	Medium (36)
Status (positive or negative)	Positive	Positive
Reversibility	N/A	N/A
Irreplaceable loss of resources?	N/A	N/A
Can impacts be enhanced?	Yes	

# Employment

- Where reasonable and practical, SolaireDirect should appoint local contractors and implement a 'locals first' policy, especially for semi- and low-skilled job categories. However, due to the low skills levels in the area, the majority of skilled posts are likely to be filled by people from outside the area.
- » Where feasible, efforts should be made to employ local contactors that are compliant with Black Economic Empowerment (BEE) criteria.
- Before the construction phase commences SolaireDirect should meet with representatives from the GLM to establish the existence of a skills database for the area. If such as database exists it should be made available to the contractors appointed for the construction phase.
- The local authorities, community representatives, and organisations on the interested and affected party database should be informed of the final decision regarding the project and the potential job opportunities for locals and the employment procedures that SolaireDirect intends following for the construction phase of the project.
- » Where feasible, training and skills development programmes for locals should be initiated prior to the initiation of the construction phase.
- » The recruitment selection process should seek to promote gender equality and the employment of women wherever possible.

## Business

- SolaireDirect should seek to develop a database of local companies, specifically BEE companies, which qualify as potential service providers (e.g. construction companies, catering companies, waste collection companies, security companies etc.) prior to the commencement of the tender process for construction contractors. These companies should be notified of the tender process and invited to bid for project-related work.
- Where possible, SolaireDirect should assist local BEE companies to complete and submit the required tender forms and associated information.
- The GLM, in conjunction with the local Chamber of Commerce and representatives from the local hospitality industry, should identify strategies aimed at maximising the potential

benefits associated with the project.

Note that while preference to local employees and companies is recommended, it is recognised that a competitive tender process may not guarantee the employment of local labour for the construction phase.

## Cumulative impacts:

» Opportunity to up-grade and improve skills levels in the area. However, due to relatively small number of local employment opportunities this benefit is likely to be limited.

# Residual impacts:

Improved pool of skills and experience in the local area. However, due to relatively small number of local employment opportunities this benefit is likely to be limited.

*Nature of Impact:* Potential impacts on family structures and social networks associated with the presence of construction workers

The presence of construction workers poses a potential risk to family structures and social networks in the area. In addition there are a number of potentially vulnerable farming activities, such as livestock farming. The most significant negative impact is associated with the disruption of existing family structures and social networks. This risk is linked to the potential behaviour of male construction workers, including:

- » An increase in alcohol and drug use
- » An increase in crime levels
- » The loss of girlfriends and or wives to construction workers
- » An increase in teenage and unwanted pregnancies
- » An increase in prostitution
- » An increase in sexually transmitted diseases (STDs)

Given the relatively small labour force (294) during the construction phase, of which approximately 200-220 can be sourced from the local area, the potential risk to local family structures and social networks is regarded as low.

The use of local residents to fill the low skilled job categories will also reduce the demand placed on local services (housing etc.) by construction workers. However, due to the potential mismatch of skills and low education levels, the potential employment opportunities for the members from these local communities may be low.

	Without enhancement	With enhancement
Extent	Local (3)	Local (2)
	(Rated as 3 due to potential	(Rated as 1 due to potential
	severity of impact on local	severity of impact on local
	communities)	communities)
Duration	Short term for community as a	Short term for community as a
	whole (2)	whole (2)
	Long term-permanent for	Long term-permanent for

	individuals who may be affected individuals who may		
	by STDs etc. (5) affected by STDs etc. (5)		
Magnitude	Low for the community as a	Low for community as a whole	
	whole (4)	(4)	
	High-Very High for specific	High-Very High for specific	
	individuals who may be affected	individuals who may be	
	by STDs etc. (10) affected by STDs etc. (10)		
Probability	Probable (3)	Probable (3)	
Significance	Low for the community as a	Low for the community as a	
	whole (27)	whole (24)	
	Moderate-High for specific	Moderate-High for specific	
	Moderate-High for specific individuals who may be affected	<b>Moderate-High</b> for specific individuals who may be	
	Moderate-HighforspecificindividualswhomaybebySTDsetc.(57)	Moderate-High for specific individuals who may be affected by STDs etc. (51)	
Status (positive or	Moderate-Highforspecificindividuals who may beaffectedby STDs etc. (57)Negative	Moderate-Highforspecificindividualswhomaybeaffected by STDs etc.(51)Negative	
Status (positive or negative)	Moderate-Highforspecificindividuals who may beaffectedby STDs etc.(57)Negative	Moderate-High for specific individuals who may be affected by STDs etc. (51) Negative	
Status (positive or negative) Reversibility	Moderate-Highforspecificindividuals who may be affectedby STDs etc. (57)NegativeNo in case of HIV and AIDS	Moderate-High for specific individuals who may be affected by STDs etc. (51) Negative	
Status (positive or negative) Reversibility Irreplaceable loss of	Moderate-High for specific individuals who may be affected by STDs etc. (57) Negative No in case of HIV and AIDS Yes, if people contract HIV/AIDS.	Moderate-High for specific individuals who may be affected by STDs etc. (51) Negative Human capital plays a critical	
Status (positive or negative) Reversibility Irreplaceable loss of resources?	Moderate-High for specific individuals who may be affected by STDs etc. (57) Negative No in case of HIV and AIDS Yes, if people contract HIV/AIDS. role in communities that rely on fa	Moderate-High for specific individuals who may be affected by STDs etc. (51) Negative Human capital plays a critical rming for their livelihoods	
Status(positiveornegative)ReversibilityIrreplaceablelossofresources?Canimpactsbe	Moderate-High for specific individuals who may be affected by STDs etc. (57) Negative No in case of HIV and AIDS Yes, if people contract HIV/AIDS. role in communities that rely on fa Yes, to some degree. However, th	Moderate-High for specific individuals who may be affected by STDs etc. (51) Negative Human capital plays a critical rming for their livelihoods e risk cannot be eliminated	
Status(positiveornegative)ReversibilityIrreplaceable lossofresources?Canimpactsbeenhanced?	Moderate-High for specific individuals who may be affected by STDs etc. (57) Negative No in case of HIV and AIDS Yes, if people contract HIV/AIDS. role in communities that rely on fa Yes, to some degree. However, th	Moderate-High for specific individuals who may be affected by STDs etc. (51) Negative Human capital plays a critical rming for their livelihoods e risk cannot be eliminated	

The potential risks associated with construction workers can be mitigated. The aspects that should be covered include:

- Where possible, SolaireDirect should make it a requirement for contractors to implement a 'locals first' policy for construction jobs, specifically semi and low-skilled job categories. This will reduce the potential impact that this category of worker could have on local family and social networks.
- SolaireDirect should consider the establishment of a Monitoring Forum (MF) for the construction phase which should be established before the construction phase commences and should include key stakeholders, including representatives from the local community, local councillors, farmers, and the contractor. The role of the MF would be to monitor the construction phase and the implementation of the recommended mitigation measures. The MF should also be briefed on the potential risks to the local community associated with construction workers.
- SolaireDirect and the contractor should, in consultation with representatives from the MF, develop a Code of conduct for the construction phase. The code should identify what types of behaviour and activities by construction workers are not permitted. Construction workers that breach the code of good conduct should be dismissed. All dismissals must comply with the South African labour legislation.
- SolaireDirect and the contractor should implement an HIV/AIDS awareness programme for all construction workers at the outset of the construction phase.
- The movement of construction workers on and off the site should be closely managed and monitored by the contractors. In this regard the contractors should be responsible for making the necessary arrangements for transporting workers to and from site on a daily basis.
- » The contractor should make the necessary arrangements for allowing workers from

outside the area to return home over weekends and or on a regular basis during the 6-12 month construction phase. This would reduce the risk posed by construction workers to local family structures and social networks.

- It is recommended that no construction workers, with the exception of security personnel, should be permitted to stay overnight on the site. This will make it possible to manage the potential impacts effectively.
- Cumulative impacts:
- Impacts on family and community relations that may, in some cases, persist for a long period of time. Also in cases where unplanned / unwanted pregnancies occur or members of the community are infected by an STD, specifically HIV and or AIDS, the impacts may be permanent and have long term to permanent cumulative impacts on the affected individuals and/or their families and the community.

# Residual impacts:

» See cumulative impacts.

*Nature of Impact:* Potential loss of livestock, poaching and damage to farm infrastructure associated with the presence of construction workers on site

The presence of construction workers on the site increases the potential risk of stock theft and poaching. The movement of construction workers on and off the site also poses a potential threat to farm infrastructure, such as fences and gates, which may be damaged. Stock and game losses may also result from gates being left open and/or fences being damaged.

	Without enhancement	With enhancement
Extent	Local (4)	Local (2)
	(Rated as 4 due to	
	potential severity of	
	impact on local farmers)	
Duration	Short Term (2)	Short Term (2)
Magnitude	Moderate (6)	Low (4)
	(Due to reliance on	
	agriculture and livestock	
	for maintaining livelihoods)	
Probability	Probable (3)	Probable (3)
Significance	Medium (36)	Low (24)
Status (positive or negative)	Negative	Negative
Reversibility	Yes, compensation paid for stock losses etc.	
Irreplaceable loss of resources?	No	
Can impacts be enhanced?	Yes	

## Mitigation:

SolaireDirect should enter into an agreement with the affected landowners whereby the company will compensate for damages to farm property and disruptions to farming activities. This includes losses associated with stock theft and damage to property etc.;

SolaireDirect should investigate the option of establishing a MF (see above) that includes local farmers and develop a Code of Conduct for construction workers. Should such a MF be required it should be established prior to commencement of the construction phase. The Code of Conduct should be signed by SolaireDirect and the contractors before the contractors move onto site;

- SolaireDirect should hold contractors liable for compensating farmers and communities in full for any stock losses and/or damage to farm infrastructure that can be linked to construction workers. This should be contained in the Code of Conduct to be signed between Sannaspos Solar Energy, the contractors and neighbouring landowners. The agreement should also cover loses and costs associated with fires caused by construction workers or construction related activities (see below);
- The Environmental Management Plan (EMP) must outline procedures for managing and storing waste on site, specifically plastic waste that poses a threat to livestock if ingested;
- Contractors appointed by SolaireDirect should ensure that all workers are informed at the outset of the construction phase of the conditions contained on the Code of Conduct, specifically consequences of stock theft and trespassing on adjacent farms.
- Contractors appointed by SolaireDirect should ensure that construction workers who are found guilty of stealing livestock, poaching and/or damaging farm infrastructure are dismissed and charged. This should be contained in the Code of Conduct. All dismissals must be in accordance with South African labour legislation;
- » The housing of construction workers on the site should be limited to security personnel

# Cumulative impacts:

» None, provided losses are compensated for

## Residual impacts:

» See cumulative impacts.

*Nature of impact:* Potential loss of livestock, crops and houses, damage to farm infrastructure and threat to human life associated with increased incidence of veld fires

The presence of construction workers and construction-related activities on the site poses an increased risk of veld fires that in turn pose a threat to the livestock, wildlife, and farmsteads in the area. In the process, farm infrastructure may also be damaged or destroyed and human lives threatened. The landowners interviewed identified that veld fires were an issue of concern. In this regard all of the farms in the area are dependent on grazing and any loss of grazing due to a fire would therefore impact negatively on the livelihoods of the affected farmers. The potential risk of veld fires is likely to be higher during the dry, winter months.

	Without enhancement	With enhancement
Extent	Local (4)	Local (2)
	(Rated as 4 due to potential	(Rated as 2 due to
	severity of impact on local	potential severity of
	farmers)	impact on local
		farmers)
Duration	Short Term (2)	Short Term (2)
Magnitude	Moderate-High due to	Low (4)
	reliance on livestock for	

	maintaining livelihoods (8)	
Probability	Probable (3)	Probable (3)
Significance	Medium (42)	Low (24)
Status (positive or negative)	Negative	Negative
Reversibility	Yes, compensation paid for sto	ock and crop losses etc.
Irreplaceable loss of resources?	No	
Can impacts be enhanced?	Yes	

SolaireDirect should enter into an agreement with the affected landowners whereby the company will compensate for damages. This includes losses associated veld fires. In addition, the potential increased risk of veld fires can be effectively mitigated. The detailed mitigation measures are outlined in the EMP for the construction and operation phases. The aspects that should be covered include:

- » Contractor to ensure that open fires on the site for cooking or heating are not allowed except in designated areas;
- Source of the second second
- » Contractor to provide adequate fire fighting equipment on-site;
- » Contractor to provide fire-fighting training to selected construction staff;
- As per the conditions of the Code of Conduct, in the advent of a fire being caused by construction workers and or construction activities, the appointed contractors must compensate farmers for any damage caused to their farms. The contractor should also compensate the fire fighting costs borne by farmers and local authorities.
- » In addition the landowner should ensure that they join the local fire protection agency.
- Cumulative impacts:
- » No, provided losses are compensated for.

# Residual impacts:

» Improvement in quality of life of local individuals

*Nature of impact:* Potential noise, dust and safety impacts associated with movement of construction related traffic to and from the site

The movement of heavy construction vehicles during the construction phase has the potential to damage roads and create noise, dust, and safety impacts for other road users and local communities in the area. Access to the site is via the N8, which links Bloemfontein in the west and Ladybrand and Maseru in the west. The number of heavy vehicle trips associated with the Phase 1 of the Sannaspos Solar Park is likely to be low due to the relatively small size of Phase 1 (75MW). The social impacts associated with the movement of construction related traffic along the N8 are therefore likely to be low. The impact on local farm roads is also likely to be low due to the relatively low volume of heavy vehicles associated with Phase 1.

	Without mitigation	With mitigation
Extent	Local (2)	Local (1)
Duration	Short Term (2)	Short Term (2)
Magnitude	Low (4)	Minor (2)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (15)
Status (positive or negative)	Negative	Negative
Reversibility	Yes	
Irreplaceable loss of resources?	No	
Can impacts be mitigated?	Yes	

SolaireDirect should enter into an agreement with the affected landowners whereby the company will compensate for damages. This includes losses associated with damage to local internal farm roads that are affected by the site. In addition, the potential impacts associated with heavy vehicles and dust can be effectively mitigated. The aspects that should be covered include:

- The contractor must ensure that damage caused to roads by the construction related activities, including heavy vehicles, is repaired before the completion of the construction phase. The costs associated with the repair must be borne by the contractor;
- Dust suppression measures must be implemented for heavy vehicles such as wetting of gravel roads on a regular basis and ensuring that vehicles used to transport Sannaspos and building materials are fitted with tarpaulins or covers;
- All vehicles must be road-worthy and drivers must be qualified and made aware of the potential road safety issues and need for strict speed limits..

#### Cumulative impacts:

 If damage to roads is not repaired then this will affect the farming activities in the area and result in higher maintenance costs for vehicles of local farmers and other road users. The costs will be borne by road users who were not responsible for the damage.

## Residual impacts:

» See cumulative impacts

*Nature of impact:* The activities associated with the construction phase, such as establishment of access roads and the construction camp, movement of heavy vehicles and preparation of foundations for the solar energy facility and power lines will damage farmlands and result in a loss of farmlands for future farming activities

The significance of these impacts can to some extent mitigated by the fact that the farming activities on the site are confined to sheep and cattle farming as opposed to crops. In addition, it is standard practice for the affected landowner/s is to enter into a lease agreement that includes monthly rental. The loss of productive farmland would therefore be offset by such an agreement. It may also be possible for livestock and game to graze between the PV panels. The final disturbance footprint can also be reduced by careful site design and placement of components. In addition, the footprint associated with a 10MW solar facility is likely to be relatively small. The impact on farmland associated with the

construction phase can therefore be mitigated by minimising the footprint of the construction related activities and ensuring that disturbed areas are fully rehabilitated on completion of the construction phase. Recommended mitigation measures are outlined below.

	Without mitigation	With mitigation
Extent	Local (3)	Local (1)
Duration	Long term-permanent if	Short term if damaged
	disturbed areas are not	areas are rehabilitated
	effectively rehabilitated (5)	(2)
Magnitude	Moderate, due to	Minor (2)
	importance of farming in	
	terms of local livelihoods (4)	
Probability	Definite (5)	Highly Probable (4)
Significance	High (60)	Low (20)
Status	Negative	Negative
Reversibility	Negative	
Irreplaceable loss of resources?	No, in case of footprint associated with solar thermal	
	plant	
Can impacts be mitigated?	Yes, loss of farmland. However, disturbed areas can	
	be rehabilitated	

# Mitigation:

The potential impacts associated with damage to and loss of farmland can be effectively mitigated. The aspects that should be covered include:

- The footprint associated with the construction related activities (access roads, construction platforms, workshop etc.) should be minimised;
- An Environmental Control Officer (ECO) should be appointed to monitor the establishment phase of the construction phase;
- All areas disturbed by construction related activities, such as access roads on the site, construction platforms, workshop area etc., should be rehabilitated at the end of the construction phase;
- The implementation of a rehabilitation programme should be included in the terms of reference for the contractor/s appointed. The specifications for the rehabilitation programme should be drawn up the Environmental Consultants appointed to undertake the EIA (CSIR);

The implementation of the Rehabilitation Programme should be monitored by the ECO.
Cumulative impacts:

> Overall loss of farmland could affect the livelihoods of the affected farmers, their families, and the workers on the farms and their families. However, disturbed areas can be rehabilitated.

## Residual impacts:

» None provided disturbed areas are rehabilitated.

# Impact tables summarising the significance of social impacts associated with the operation phase of the project (with and without mitigation)

The key social issues affecting the operational phase include:

# Potential positive impacts

- Creation of employment and business opportunities. The operational phase will also create opportunities for skills development and training;
- » Benefits associated with the establishment of a Community Trust;
- » The establishment of renewable energy infrastructure.

# Potential negative impacts

- » The visual impacts and associated impact on sense of place;
- » Potential impact on tourism.

*Nature of impact:* Creation of employment and business opportunities associated with the operational phase

The proposed solar energy facility will create ~ 60 permanent employment opportunities during the 20 year operational phase. Of this total ~ 30 (50%) will be low skilled (security and maintenance), 10 (17%) semi-skilled and 20 (33%) skilled employees. Due to the proximity of the site to Bloemfontein, Botshabelo and Thaba Nchu, the majority of the work opportunities associated with the operational phase are likely to be taken up by members from the local community. It will be possible to increase the number of local employment opportunities through the implementation of a skills development and training programme linked to the operational phase. Such a programme would support the strategic goals of promoting local employment and skills development contained in the MMM IDP. The IDP Manager for the MMM, Mr. Maine, indicated that the proposed project was in line with the vision of the MMM and was therefore supported.

Given the location of the proposed facility the majority of permanent staff is likely to reside in Bloemfontein, Botshabelo and Thaba Nchu. In terms of accommodation options, a percentage of the permanent employees may purchase houses in the town, while others may decide to rent. Both options would represent a positive economic benefit for the region. In addition, a percentage of the monthly wage bill earned by permanent staff would be spent in the regional and local economy, which will benefit local businesses in these towns. The benefits to the local economy will extend over the 20-year operational lifespan of the project.

The local hospitality industry in Bloemfontein is also likely to benefit from the operational phase. These benefits are associated with site visits by company staff members and other professionals (engineers, technicians etc.) who are involved in the company and the project but who are not linked to the day-to-day operations.

	Without mitigation	With mitigation
Extent	Local and Regional (1)	Local and Regional
		(2)
Duration	Long term (4)	Long term (4)
Magnitude	Low (4)	Low (4)
Probability	Probable (3)	Probable (3)
Significance	Low (27)	Medium (30)
Status (positive or negative)	Positive	Positive
Reversibility	N/A	·
Irreplaceable loss of resources?	No	
Can impacts be mitigated?	Yes	

SolaireDirect should implement a training and skills development programme for locals during the first 5 years of the operational phase. The aim of the programme should be to maximise the number of South African's and locals employed during the operational phase of the project.

## Cumulative impacts:

Creation of permanent employment and skills and development opportunities for members from the local community and creation of additional business and economic opportunities in the area.

#### Residual impacts:

» See cumulative impacts

*Nature of impact:* Establishment of a community trust funded by revenue generated from the sale of energy. The revenue can be used to fund local community development

In terms of the Request for Proposal document prepared by the Department of Energy all bidders for operating licences for renewable energy projects must demonstrate how the proposed development will benefit the local community. This can be achieved by establishing a Community Trust which is funded by revenue generated from the sale for energy.

Community Trusts provide an opportunity to generate a steady revenue stream that is guaranteed for a 20 year period. This revenue can be used to fund development initiatives in the area and support the local community.

The revenue from the proposed solar energy facility plant can be used to support a number of social and economic initiatives in the area, including:

- » Creation of jobs;
- » Education;
- » Support for and provision of basic services;
- » School feeding schemes;
- » Training and skills development;
- » Support for SMMEs.

In addition, the establishment of a solar energy facility plant is not likely to have a significant impact on the current agricultural land uses that underpin the local economic activities in the area. The loss of this relatively small area will not impact on the current and future farming activities.

	Without mitigation	With mitigation
Extent	Local (2)	Local and Regional (4)
Duration	Long term (4)	Long term (4)
Magnitude	Low (4)	Moderate (6)
Probability	Probable (3)	Definite (5)
Significance	Medium (30)	High (70)
Status (positive or negative)	Positive	Positive
Reversibility	N/A	
Irreplaceable loss of resources?	No	
Can impacts be mitigated?	Yes	

## Mitigation:

In order to maximise the benefits and minimise the potential for corruption and misappropriation of funds the following measures should be implemented:

- Clear criteria for identifying and funding community projects and initiatives in the area should be identified. The criteria should be aimed at maximising the benefits for the community as a whole and not individuals within the community;
- Strict financial management controls, including annual audits, should be instituted to manage the funds generated for the community trust from the solar park.

## Cumulative impacts:

Promotion of social and economic development and improvement in the overall wellbeing of the community

## Residual impacts:

» See cumulative impacts.

# *Nature of impact:* Promotion of clean, renewable energy

South Africa currently relies on coal-powered energy to meet more than 90% of its energy needs. As a result South Africa is one of the highest per capita producers of carbon emissions in the world and Eskom, as an energy utility, has been identified as the world's second largest producer carbon emissions. The establishment of a clean, renewable energy facility will therefore reduce, albeit minimally, South Africa's reliance on coal-generated energy and the generation of carbon emissions into the atmosphere.

However, the overall contribution of the proposed SolaireDirect Facility-Phase 1 to South Africa's total energy requirements will be small (75MW). In addition, the current application is not unique. In this regard, a significant number of solar energy facility developments are currently proposed in other parts of South Africa. The potential contribution of the proposed SolaireDirect Facility-Phase 1 should therefore be regarded as valuable, but should not be overestimated.

Without Mitigation	With Mitigation
--------------------	-----------------

		(The provision of
		renewable energy
		infrastructure is in itself
		a mitigation measure)
Extent	Local, Regional and National	Local, Regional and
	(4)	National (4)
Duration	Long term (4)	Long term (4)
Magnitude	Minor (2)	Low (4)
Probability	Highly Probable (4)	Highly Probable (4)
Significance	Medium (40)	Medium (48)
Status (positive or negative)	Positive	Positive
Reversibility	Yes	
Irreplaceable loss of resources?	Yes, impact of climate change	on ecosystems
Can impacts be mitigated?	Yes	

Implement a training and skills development programme for locals during the first 5 years of the operational phase. The aim of the programme should be to maximise the number of South African's employed during the operational phase of the project.

#### Cumulative impacts:

» Reduce carbon emissions via the use of renewable energy and associated benefits in terms of global warming and climate change.

#### Residual impacts:

» See cumulative impacts

*Nature of impact:* Visual impact associated with the proposed solar facility and the potential impact on the areas rural sense of place

The components associated with the proposed facility will have a visual impact and, in so doing, impact on the landscape and rural sense of the place of the area. Care therefore needs to be taken to ensure that the development of large renewable energy projects not impact on visual character and sense of place of the landscape. Based on the observations during the site visit, the visual impacts associated with the proposed SolaireDirect Facility-Phase 1 are likely to be low.

The potential visual impacts will also to some extent be mitigated by the existing infrastructure in the site, including the railway line and the power lines to the west of the site.

	Without mitigation	With mitigation
Extent	Local (2)	Local (2)
Duration	Long term (4)	Long term (4)
Magnitude	Medium (4)	Medium (4)
Probability	Probable (3)	Probable (3)
Significance	Medium (30)	Medium (30)
Status (positive or negative)	Negative	Negative
Reversibility	Yes, solar facility can be removed.	

Irı	replaceable loss of resources?	No	
Са	n impacts be enhanced or mitigated?	Yes	
Mi	tigation:		
<b>»</b>	» The recommendations contained in the VIA should be implemented.		
Cumulative impacts:			
<b>»</b>	Potential impact on current rural sense of place		
Residual impacts:			
<b>»</b>	None as the impact will be removed after	decommissioning.	

# Nature of impact: Potential impact of the solar facility on local tourism

The FSPGDP identifies tourism as an important economic sector. However, based on the findings of the SIA and the VIA the proposed facility is not likely to impact on the tourism sector in the area or the Province. This is due to the location of the proposed project and the areas altered sense of place. The significance of this issue is therefore rated as low negative. In some instances the plant may also attract tourists to the area. However, the significance of this potential benefit is also rated as low positive.

	Without mitigation	With mitigation
Extent	Local (2)	Local (3)
Duration	Long term (4)	Long term (4)
Magnitude	Low (2)	Low (2)
Probability	Probable (3)	Probable (3)
Significance	Low (24) (Applies to both	Low (27) (Applies to
	- and +)	both – and +)
Status (positive or negative)	Negative	Negative
	(Potential to distract from	(Potential to distract
	the tourist experience of	from the tourist
	the area) Positive	experience of the area)
	(Potential to attract people	Positive
	to the area)	(Potential to attract
		people to the area)
Reversibility	Yes	
Irreplaceable loss of resources?	No	
Can impacts be mitigated?	Yes	

## Mitigation:

In terms of mitigating the visual impacts, it is virtually impossible to hide the facility. The impact on the sense of place of the area cannot therefore be effectively mitigated. In terms of efforts to enhance the proposed benefits to tourism:

- » SolaireDirect should liaise with representatives from the GLM and local tourism representatives to raise awareness of the proposed facility;
- SolaireDirect should investigate the option of establishing a renewable energy interpretation centre at the entrance to the site. The centre should include a viewing area where passing visitors can stop and view the site.

## Cumulative impacts:

» Potential negative and or positive impacts on tourism in Mangaung Metropolitan Municipality area.

## **Residual impacts:**

» See cumulative impacts

*Nature of impact:* Potential visual impact and impact on sense of place associated with power line

The proposed facility includes the establishment of a 132 kV power line linking the on-site substation to the Eskom grid. The potential social impacts associated with the overhead power line are linked to the visual impact and associated impact on the sense of place and landscape character of the area. The findings of the SIA indicate that the significance of this impact is rated as low negative. This is due to the short length of the line required and the presence of existing power lines that traverse the site and the lines associated with the electrified railway line that runs along the western boundary of the site.

	Without mitigation	With mitigation
Extent	Local (2)	Local (1)
Duration	Long term (4)	Long term (4)
Magnitude	Minor (2)	Minor (2)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (21)
Status (positive or negative)	Negative	Negative
Reversibility	Yes	
Irreplaceable loss of resources?	No	
Can impacts be mitigated or enhanced?	Yes	

- Mitigation:
- » The recommendations contained in the VIA should be implemented.
- » The measures listed above to address the potential impacts associated with the construction phase of the PV facility also apply to the construction of the power line.

## Cumulative impacts:

» Limited visual and impact on sense of place

# Residual impacts:

» None as the impact will be removed after decommissioning

# Implications for Project Implementation

The findings of the SIA indicate that the development of Phase 1 (75MW) of the proposed Sannaspos solar park- will create employment and business opportunities for locals during both the construction and operational phase of the project. The establishment of a Community Trust funded by revenue generated from the sale of energy from Phase 1 of the proposed Sannaspos Solar Park also creates an opportunity to support local economic development in the area. This represents a social benefit for an area where there are limited opportunities.

The proposed development also represents an investment in clean, renewable energy infrastructure, which, given the challenges created by climate change, represents a positive social benefit for society as a whole. The establishment of Phase 1 (75MW) component of the proposed Sannaspos solar park is therefore supported by the findings of the SIA.

# 6.3. Summary of All Impacts

The following table provides a summary of the impact rating of the potential impacts identified and assessed through the EIA.

Nature	Positive (+) ,Negative (-)or neutral Impact	Positive (+) ,Negative (-)or neutral Impact
	Without mitigation	With mitigation
Impacts on Ecology: Upgrading of	of external Access Road	
Loss of vegetation, increase in runoff and erosion (as the road already exists, no additional impact on terrestrial fauna is expected to arise from the development)	Medium (Negative)	Low (Neutral)
Impacts on Ecology: Fencing area		
Loss of vegetation, loss of micro- habitat, increase in runoff and erosion, window of opportunity for the establishment of alien invasive species, altered topsoil characteristics prone to capping, increased runoff and erosion	Medium (Negative)	Medium (Neutral)
Impacts on Ecology: Construction	and operation of PV panel	<u>s</u>
Loss of vegetation, loss of and alteration of microhabitats, altered vegetation cover, altered distribution of rainfall and resultant runoff patterns, increase in runoff and accelerated erosion, loss of faunal habitat and resource availability to terrestrial fauna	High (Negative)	Medium (Negative)
Impacts on Ecology: Construction	of power line and substati	ion
Loss of vegetation, increase in runoff and erosion, temporary displacement of terrestrial fauna. of soils, creation of runoff zone, possible contamination	Medium (Negative)	Low (Neutral)

Nature	Positive (+) ,Negative (-)or neutral Impact	Positive (+) ,Negative (-)or neutral Impact
	Without mitigation	With mitigation
Avifauna habitat destruction and disturbance	Low (Negative)	Low (Negative)
Impacts on Ecology: Construction	and operation of worksho	<u>p area and guard</u>
Loss of vegetation, increase in runoff and erosion, pollution, loss of faunal habitat and resource availability to terrestrial fauna	High (Negative)	Medium (Neutral)
Impacts on Soils and Agricultural	Potential	
Loss of topsoil due to stripping, handling and placement of soil associated with pre construction land clearing and rehabilitation.	Moderate (Negative)	Low (Negative)
Change of soil's physical, chemical and biological properties due to loss of topsoil due to erosion, stockpiling, mixing of deep and surface soils during handling, stockpiling and subsequent placement.	Moderate (Negative)	Low (Negative)
Change of natural surface topography due to reprofiling of surface after stripping.	Moderate (Negative)	Low (Negative)
Loss of land with high agricultural potential and land capability.	Moderate (Negative)	Low (Negative)
Potential Impacts on Heritage and	Paleontological sites	
During cconstruction of PV facility and infrastructure the identified cemetery may be destroyed, exposing the remains and creating access challenges for the relatives of the deceased.	High (Negative)	Medium (Neutral)
During cconstruction of power line and substation the identified cemetery may be destroyed, exposing the remains and creating access challenges for the relatives of the deceased.	Low (Negative)	Low (Negative)
Destruction of the two MSA stone artefact scatters during construction by either covering the in soil removing them from their current	Low (Positive)	Low (Positive)

Nature	Positive (+) ,Negative (-)or neutral Impact	<i>Positive (+) ,Negative (-)or neutral Impact</i>
Mature	Without mitigation	With mitigation
context which is already secondary		
Discovery/destruction of unknown fossil deposits. Paleontological sites could be affected if bedrock was to be disturbed during the excavation activities associated with the construction	Low (Negative)	Low (Positive)
Potential Visual Impacts		
Potential visual impact of reflection of the PV Panels on the sensitive receptors.	Medium (Neutral)	Low (Neutral)
Potential visual impact on the intrinsic value and sense of place of the Sannaspos region.	Medium (Negative)	Medium (Negative)
Potential visual impact of artificial lighting as a result of the activity.	Medium (Negative)	Low (Negative)
Potential visual impact of reflection of the PV Panels on the sensitive receptors	Low (Neutral)	Low (Neutral)
Potential Social Impacts During Co	onstruction	
Creation of employment and business opportunities	Medium (Positive)	Medium (Positive)
Potential impacts on family structures and social networks associated with the presence of construction workers	Low for the community as a whole Moderate-High for specific individuals who may be affected by STDs etc.	Low for the community as a whole Moderate-High for specific individuals who may be affected by STDs etc.
Increased risk of stock theft, poaching and damage to farm infrastructure	Medium (Negative)	Low (Negative)
Potential increased incidence of veld fires	Medium (Positive)	Medium (Positive)
Potential noise, dust and safety impacts associated with movement of construction related traffic to and from the site	Low (Negative)	Low (Negative)
Loss of farmlands for future farming activities	High (Negative)	Low (Negative)
Potential Social Impacts During O	peration	
Creation of employment and	Low (Positive)	Medium (Positive)

Nature	Positive (+) ,Negative (-)or neutral Impact	Positive (+) ,Negative (-)or neutral Impact
	Without mitigation	With mitigation
business opportunities associated with the operational phase		
Establishment of a community trust funded by revenue generated from the sale of energy. The revenue can be used to fund local community development	Medium (Positive)	High (Positive)
Promotion of clean, renewable energy	Medium (Positive)	Medium (Positive)
Visual impact and impact on sense of place	Medium (Negative)	Medium (Negative)
Potential impact of the solar thermal plant on local tourism	Low (Negative)	Low (Negative)
Potential visual impact and impact on sense of place associated with power lines	Low (Negative)	Low (Negative)

As can be seen from this table, there are no impacts of high significance expected to be associated with the construction and operation of the proposed facility, provided that the recommended mitigation measures are implemented. All identified impacts can therefore be mitigated to acceptable levels.

# 6.4. Assessment of Potential Cumulative Impacts

A cumulative impact, in relation to an activity, refers to the impact of an activity that in it may not be significant, but may become significant when added to the existing and potential impacts eventuating from similar or diverse undertaking in the area6.

Based on information available at the time of undertaking the EIA, the impact of solar facilities on the landscape is likely to be a key issue in South Africa, specifically given South African's strong attachment to the land and the growing number of solar plant applications.

In the case of the proposed Sannaspos Solar Energy Facility-Phase 1, another solar energy facility is proposed on Farm 2962 Lejwe adjacent to the proposed project the same applicant. This project is referred to as the Sannaspos Solar Energy Facility-Phase 2 and has a capacity of 10 MW and will be established within a

<sup>&</sup>lt;sup>6</sup> Definition as provided by DEA in the EIA Regulations.

broader area of 20 ha. Another PV solar project is proposed north-west of the project by the same applicant and is referred to as the Proposed PV Solar Plant near Glen Thorne.

Based on the findings of the site visit, the potential cumulative impacts are likely to be low. This is due to the fact that all two other solar energy facilities are located in close proximity of the proposed project as shown on Figure 6.4 below. The impacts are therefore concentrated on one site as opposed to being spread over a number of sites. The overall effect is therefore the establishment of a single, large solar energy facility as opposed to separate facilities. This will result in a consolidation of the solar projects. Specific cumulative impacts expected are detailed below:

**Social:** The establishment of the other renewable energy projects in the area has the potential to result in significant positive cumulative socio-economic impacts for the region and the Free State Province as a whole. The positive cumulative impacts include creation of employment, skills development and training opportunities (construction and operational phase), creation of downstream business opportunities and stimulation of the local property market. The table below assesses the cumulative social impacts of the establishment of solar facility in the province.

*Nature:* The establishment of a number of solar energy facilities in the Free State Province will create employment, skills development and training opportunities, creation of downstream business opportunities and stimulation of the local property market.

	Without Enhancement	With Enhancement
Extent	Local and regional (3)	Local and regional (4)
Duration	Long term (4)	Long term (4)
Magnitude	Low (4)	Moderate (6)
Probability	Highly Probable (4)	Definite (5)
Significance	Medium (44)	High (70)
Status	Positive	Positive
Reversibility	Yes. Solar energy plan	t components and other
	infrastructure can be removed	
Irreplaceable loss of	No	
resources?		
Can impact be enhanced?	Yes	

# Mitigations:

The establishment of a number of large solar energy facilities in the area does have the potential to have a negative cumulative impact on the areas sense of place and the landscape. However, the Free State Province and the MMM support the establishment of renewable energy facilities in the area. The environmental authorities therefore need to take into account the potential positive and negative cumulative impacts before a final decision is taken with regard to the number and location of renewable energy facilities in an area.

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## Cumulative impacts:

Positive impact on the local and regional economy through the creation of downstream opportunities and wage spend in the local economy

Residual impacts: See cumulative impacts

Visual: The two projects known to be proposed in the area will be consolidated onto one area, and not scattered in different parts of the broader region. Visual impacts are expected to be low due to the limited number of sensitive receptors within a 2km radius of the facility. The table below assesses the cumulative visual impacts of the establishment of solar facility in the province.

Nature: Visual impacts associated with the establishment of more than one solar plant and the potential impact on the areas rural sense of place and character of the landscape.

	Without Mitigation	With Mitigation
Extent	Local and regional (2)	Local and regional (2)
Duration	Long term (4)	Long term (4)
Magnitude	Minor (2)	Minor (2)
Probability	Probable (3)	Probable (3)
Significance	Low (24)	Low (24)
Status	Negative	Negative
Reversibility	Yes. Solar energy plan	t components and other
	infrastructure can be removed	
Irreplaceable loss of	No	
resources?		
Can impact be mitigated?	Yes	

## Mitigations:

The establishment of a number of large renewable energy facilities in the area does have the potential to have a negative cumulative impact on the areas sense of place and the landscape. The environmental authorities should consider the overall cumulative impact on the rural character and the areas sense of place before a final decision is taken with regard to the optimal number of such plants in an area

## Cumulative impacts:

Impact on other activities whose existence is linked to linked to rural sense of place and character of the area, such as tourism, bird watching, and hunting.

## **Residual impacts:**

See cumulative impacts

Ecology: The cumulative impact on ecology regarding the loss of vegetation would be concentrated on that specific area affected by the proposed development. Among other cumulative impact on the ecology there is the possibility of erosion of areas lower than the access road, possible contamination of lower-lying wetlands due to oil or other spillage, possible spread and establishment of alien invasive species.

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Nature: Ecology impacts associated with the establishment of more than one solar plant on			
the environment.			
	Without Mitigation	With Mitigation	
Extent	Local and regional (2)	Local and regional (2)	
Duration	Long term (4)	Long term (4)	
Magnitude	Minor (2)	Minor (2)	
Probability	Probable (3)	Probable (3)	
Significance	Low (24)	Low (24)	
Status	Negative	Negative	
Reversibility	Yes. Solar energy plan	t components and other	
	infrastructure can be removed.		
Irreplaceable loss of	No		
resources?			
Can impact be mitigated?	Yes		

The cumulative impacts of developments on population viability of species can be reduced significantly if new developments are kept as close as possible to existing developed areas or, where such is not possible, different sections of a development be kept as close together as possible. Thus new power lines should follow routes of existing servitudes if such exist, renewable energy facilities should be constructed as close as possible to existing infrastructure or substations, and if several developments are planned within close proximity, these developments should be situated as close together as possible, not scattered throughout the landscape.

# Cumulative impacts:

none

**Residual impacts:** 

none



Figure 6.4: The location of the proposed Glen Thorne and Sannaspos phase 2 solar energy facilities relative to the proposed Sannaspos Solar Energy Facility-phase 1.
## 6.5. Assessment of the Do Nothing Alternative

The 'do-nothing' alternative is the option of not constructing the proposed Sannapos Solar Energy Facility-Phase 1. Should this alternative be selected, there would be no impacts on the site due to the construction and operation activities of a solar energy facility. However, there will be impacts at a local and a broader scale.

The primary considerations pertaining to the do-nothing alternative relate to:

- 1. The current land-use regime of the site; and
- 2. The need to diversify the energy mix in South Africa.

These are discussed in further detail below.

- 1. The agricultural potential of the site is mainly determined by climatic parameters such as rainfall distribution and frequency as well as wind prevalence. The site is considered to have low agricultural potential. The current land-use on the site is agriculture (livestock and game farming). The "do nothing" alternative would retain the current land-use, with a resultant lost opportunity to generate renewable energy from the wind and at the same time continue current agricultural activities on areas that fall outside of the proposed solar energy facility infrastructure. The development of the solar energy facility would allow current agricultural activities on areas of the farm portions which will not be occupied by solar panels and associated infrastructure. Therefore the current land-use will be retained, while also generating renewable energy from the sun. In addition, the landowner would obtain an income from the facility (as the developer would pay a percentage of the revenue generated to the landowner in accordance with the lease agreement for the use of the land). This would contribute towards the financial stability of the landowner which would in turn contribute to the financial viability of the farming practices on the property. The do nothing alternative would result in a lost opportunity for the landowner (in terms of revenue) and the country (in terms of renewable energy).
- 2. At a broader scale, the benefits of additional capacity to the electricity grid and those associated with the introduction of renewable energy would not be realised. Although the facility is only proposed to contribute 75 MW to the grid capacity, this would assist in meeting the growing electricity demand throughout the country and would also assist in meeting the government's goal for renewable energy.

At a broader scale, the benefits of this renewable energy facility would not be realised. The generation of electricity from renewable energy resources offers a range of potential socio-economic and environmental benefits for South Africa. These benefits include:

- Increased energy security: The current electricity crisis in South Africa highlights the significant role that renewable energy can play in terms of power supplementation. In addition, given that renewables can often be deployed in a decentralised manner close to consumers, they offer the opportunity for improving grid strength and supply quality, while reducing expensive transmission and distribution losses.
- Resource saving: Conventional coal fired plants are major consumers of water during their requisite cooling processes. It is estimated that the achievement of the targets in the Renewable Energy White Paper will result in water savings of approximately 16.5 million kilolitres, when compared with wet cooled conventional power stations. This translates into revenue savings of R26.6 million. As an already water-stressed nation, it is critical that South Africa engages in a variety of water conservation measures, particularly due to the detrimental effects of climate change on water availability.
- » Exploitation of our significant renewable energy resource: At present, valuable national resources including biomass by-products, solar radiation and wind power remain largely unexploited. The use of these energy flows will strengthen energy security through the development of a diverse energy portfolio.
- Pollution reduction: The releases of by-products through the burning of fossil fuels for electricity generation have a particularly hazardous impact on human health and contribute to ecosystem degradation. The use of solar radiation for power generation is considered a non-consumptive use of a natural resource which produces zero greenhouse gas emissions.
- Climate friendly development: The uptake of renewable energy offers the opportunity to address energy needs in an environmentally responsible manner and thereby allows South Africa to contribute towards mitigating climate change through the reduction of greenhouse gas (GHG) emissions. South Africa is estimated to be responsible for approximately 1% of global GHG emissions and is currently ranked 9<sup>th</sup> worldwide in terms of per capita carbon dioxide emissions.
- Support for international agreements: The effective deployment of renewable energy provides a tangible means for South Africa to demonstrate its commitment to its international agreements under the Kyoto Protocol, and for cementing its status as a leading player within the international community.

- » Employment creation: The sale, development, installation, maintenance and management of renewable energy facilities have significant potential for job creation in South Africa.
- » Acceptability to society: Renewable energy offers a number of tangible benefits to society including reduced pollution concerns, improved human and ecosystem health and climate friendly development.
- » Support to a new industry sector: The development of renewable energy offers the opportunity to establish a new industry within the South African economy.

The 'do nothing' alternative will not assist the South African government in addressing climate change, in reaching the set targets for renewable energy, nor will it assist in supplying the increasing electricity demand within the country. In addition the Free State power supply will be deprived of an opportunity to benefit from the additional generated power being evacuated directly into the Province's grids. The 'do nothing alternative is, therefore, not a preferred alternative.

## CONCLUSIONS AND RECOMMENDATIONS

## **CHAPTER 7**

The Sannaspos Solar Energy Facility-Phase 1 is proposed to be developed as a commercial solar energy facility located on Portion 0 of Farm 1808 Besemkop and Portion 0 of Farm 2962 Lejwe, which falls within the Mangaung Metropolitan Municipality of the Free State Province (refer to Figure 7.1). The purpose of the proposed facility is to add new capacity for generation of power from renewable energy to the national electricity supply (which is short of generation capacity to meet current and expected demand), and to aid in achieving the goal of a 30% share of all new power generation being derived from independent power producers (IPPs), as targeted by the Department of Energy (DoE).

Globally there is increasing pressure on countries to increase their share of renewable energy generation due to concerns such as climate change and exploitation of non-renewable resources. In order to meet the long-term goal of a sustainable renewable energy industry, a goal of 17,8GW of renewables by 2030 has been set by the Department of Energy (DoE) within the Integrated Resource Plan (IRP) 2010. This energy will be produced mainly from wind, solar, biomass, and small-scale hydro (with wind and solar comprising the bulk of the power generation capacity). This amounts to  $\sim$ 42% of all new power generation being derived from renewable energy forms by 2030. This is however dependent on the assumed learning rates and associated cost reductions for renewable options.

As such SolaireDirect Southern Africa (Pty) Ltd, as an IPP, is investigating the establishment of a 75 MW (90 installed capacity) photovoltaic solar energy facility and associated infrastructure for the purpose of commercial electricity generation. The proposed facility will require approximately 150 ha and will be comprised of the following primary elements (refer to Chapter 2 for more details):

- » An on-site substation and 132 kV overhead power line to facilitate the connection between the solar energy facility and the Eskom electricity grid.
- » Internal access roads.
- » Guard house,
- » Laydown, Campsite and assembly area.
- » Office and Control centre.



**Figure 7.1:** Locality map illustrating the location of the assessed development site for the proposed Sannaspos Solar Energy Facility-Phase 1 and preliminary layout of the proposed facility

An EIA process, as defined in the NEMA EIA Regulations, is a systematic process of identifying, assessing, and reporting environmental impacts associated with an activity. The EIA process forms part of the feasibility phase of a project and informs the final design of a development. In terms of the EIA Regulations published in terms of Section 24(5) of the National Environmental Management Act (NEMA, Act No. 107 of 1998), SolaireDirect Southern Africa (Pty) Ltd requires authorisation from the National Department of Environmental Affairs (DEA) (in consultation with the Northern Cape - Department of Environmental and Nature Conservation (DENC) for the establishment of the proposed facility. In terms of sections 24 and 24D of NEMA, as read with the EIA Regulations of GNR543, GNR544, GNR545; and GNR546, a Scoping and an EIA Phase have been undertaken for the proposed project. As part of this EIA process comprehensive, independent environmental studies have been undertaken in accordance with the EIA Regulations. The following key phases have been involved thus far in the EIA Process.

- » Notification Phase organs of state, stakeholders, and interested and affected parties (I&APs) were notified of the proposed project using adverts, site notices, background information documents, and stakeholder letters. Details of registered parties have been included within an I&AP database for the project.
- » Scoping Phase potential issues associated with the proposed project and environmental sensitivities (i.e. over the broader project development site), as well as the extent of studies required within the EIA Phase were identified.
- » EIA Phase potentially significant biophysical and social impacts<sup>7</sup> and identified feasible alternatives put forward as parts of the project have been comprehensively assessed through specialist investigations. Appropriate mitigation measures have been recommended as part of a draft Environmental Management Programme (EMP) (refer to Appendix K).

The conclusions and recommendations of this EIA are the result of the assessment of identified impacts by specialists, and the parallel process of public participation. The public consultation process has been extensive and every effort has been made to include representatives of all stakeholders in the study area. A summary of the recommendations and conclusions are provided in this Chapter.

# 7.1. Evaluation of Sannaspos Solar Energy Facility-Phase 1

The preceding chapters of this report together with the specialist studies contained within Appendices E - J provide a detailed assessment of the potential impacts that may result from the proposed project. This chapter concludes the EIA Report for Sannaspos Solar Energy Facility-Phase 1 by providing a summary of the conclusions

<sup>&</sup>lt;sup>7</sup> Direct, indirect, cumulative that may be either positive or negative.

of the assessment of the proposed site for the development of the PV solar energy facility. In so doing, it draws on the information gathered as part of the EIA process and the knowledge gained by the environmental specialist consultants and presents an informed opinion of the environmental impacts associated with the proposed project.

From the assessment of potential impacts undertaken within this EIA, it is concluded that there are no environmental fatal flaws which were identified to be associated with the site. No go areas identified include areas of high ecological sensitivity (rocky outcrops, ridges, and small koppies) in summary, the most significant environmental impacts associated with the Sannaspos Solar Energy Facility, as identified through the EIA, include:

- » Local site-specific biophysical (flora, fauna and soils) impacts as a result of physical disturbance/modification to the site with the establishment of the facility.
- » Visual impacts.
- » Impacts on the social environment.

## 7.1.1. Local Site-specific Impacts

The construction of the Sannaspos Solar Energy Facility-Phase 1 will lead to permanent disturbance of an area of < 150 ha in extent. Permanently affected areas include the area for the PV panels and associated infrastructure, as well as the internal power line route. From the specialist investigations undertaken for the proposed solar energy facility development site, it was determined that the majority of the site is in a natural state, but degraded due to continued heavy grazing. Areas of sensitivity within the proposed development site were identified through the EIA process. These relate to the local ecology (sensitive and protected vegetation, habitat for fauna, and man-made wetlands (degraded) that occurs in the centre of the site (refer to the sensitivity map – Figure 7.2).



**Figure 7.2:** Sensitivity map for the Sannaspos Solar Energy Facility-phase 1.

Areas of high sensitivity include rocky outcrops, ridges, and small koppies which are a habitat for several protected species found near the sites. Once these habitats have been physically altered, they cannot be recreated or returned to their former diversity and functionality therefore should be treated as no-go areas. Other sensitive ecological areas include dense vegetation of the riparian areas fringing the drainage channels which is essential in keeping the drainage channel intact and protects it from erosion as well as man-made wetlands on site. These areas should be avoided as far as possible, and where not possible to avoid, impacts on such sites should be minimised to reduce impacts to acceptable levels.

# 7.1.2. Visual Impacts

Due to its proximity to the site, the S417 is the only observation point located in the foreground of the project. Most of the potential impacts therefore relate to the *middle-* and *background* zone of visual influence. The visual analysis and assessment from all of the observation points used within the impact assessment found that portions of the proposed activity are potentially visible and recognisable from Key Observation Points along the N8 and S417. The results of the Visual Impact Assessment for the proposed Sannaspos Solar Energy Facility-phase 1 found that the proposed activity will have a medium to low impact from Key Observation Areas identified in the *middle* and *background* (>3km).

Another solar energy facility is proposed next to the proposed Sannaspos Solar Energy Facility-Phase 1 (Refer to Figure 7.3) which is the subject of a separate environmental process. Based on the findings of the specialist studies undertaken, the potential cumulative visual impacts are likely to be low. This is due to the fact that both solar energy facilities are located next to each other as shown on Figure 7.3 below. The impacts are therefore concentrated on one site as opposed to being spread over a number of sites. The overall effect is therefore the establishment of a single, large solar energy facility in an area as opposed to two separate facilities spread across the region. The potential cumulative impact on the area's sense of place is also mitigated by the existing infrastructure on the site, i.e. existing Eskom substation and power lines.



Figure 7.3: Locality map showing the adjacent Solar Energy Facility proposed adjacent to Sannaspos Solar Energy Facility-phase 1.

# 7.1.3. Impacts on the Social Environment

Impacts on the social environment are expected during both the construction phase and the operational phase of the solar energy facility. Impacts are expected at both a local and regional scale. Impacts on the social environment as a result of the construction of the solar energy facility can be mitigated to impacts of low significance or can be enhanced to be of positive significance to the region. Construction crew camps may be established on the site, and if required construction workers may also be housed in the nearest towns or other available/existing accommodation. Construction activities on the site will be largely restricted to daylight hours, and the construction phase is anticipated to extend for a minimum period of 18-months. Negative impacts during construction relate mainly to impacts due to the presence of construction workers and visual impact imposed by the facility on the local environment. The findings of the SIA undertaken for the proposed project indicate that the development will create employment and business opportunities for locals during both the construction and operational phase of the project. This will be a positive impact due to the high unemployment levels in the area. The positive impact due to employment creation will be lower during operation as there will be a limited number of staff required compared to the construction phase.

# 7.2. Overall Conclusion (Impact Statement)

Global climate change is widely recognised as being one of the greatest environmental challenges facing the world today. How a country sources its energy plays a big part in tackling climate change. As a net off-setter of carbon, renewable energy technologies can assist in reducing carbon emissions, and can play a big part in ensuring security of energy supply, as other sources of energy are depleted or become less accessible. South Africa currently relies on coal-powered energy to meet more than 90% of its energy needs. As a result, South Africa is one of the highest per capita producers of carbon emissions in the world and Eskom, as an energy utility, has been identified as the world's second largest producer of carbon emissions. With the aim of reducing South Africa's dependency on coal generated energy, and to address climate change concerns, the South African Government has set a target, through the Integrated Resource Plan (IRP) for electricity to develop 17.8 GW of renewables (including 8,4GW solar) within the period 2010 – 2030.

The technical viability of establishing a solar energy facility with a generating capacity of 75 MW (90 installed capacity) on a site located on Portion 0 of Farm 1808 Besemkop and Portion 0 of Farm 2962 Lejwe has been established by SolaireDirect Southern Africa (Pty) Ltd. The positive implications of establishing a

solar energy facility on the identified site within the Free State include the following:

- The potential to harness and utilise solar energy resources within the Free State Province.
- » The consolidation of solar facility infrastructure within an area (specifically considering the proximity to both Sannaspos phase 1 and phase 2 solar facilities to be developed).
- » The project would assist the South African government in reaching their set targets for renewable energy.
- The project would assist the South African government in the implementation of its green growth strategy and job creation targets.
- » The National electricity grid in the Free State Province would benefit from the additional generated power.
- » Promotion of clean, renewable energy in South Africa
- » Creation of local employment, business opportunities and skills development for the area.

The findings of the specialist studies undertaken within this EIA to assess both the benefits and potential negative impacts anticipated as a result of the proposed project conclude that there are **no environmental fatal flaws** that should prevent the proposed project from proceeding, provided that the recommended mitigation and management measures are implemented. The significance levels of the majority of identified negative impacts can be reduced by implementing the recommended mitigation measures. The project is therefore considered to meet the requirements of sustainable development. Environmental specifications for the management of potential impacts are detailed within the draft Environmental Management Programme (EMP) included within Appendix K.

With reference to the information available at this planning approval stage in the project cycle, the **confidence** in the environmental assessment undertaken is regarded as **acceptable**.

# 7.3. Overall Recommendation

Based on the nature and extent of the proposed project, the local level of disturbance predicted as a result of the construction and operation of the facility and associated infrastructure, the findings of the EIA, and the understanding of the significance level of potential environmental impacts, it is the opinion of the EIA project team that the developmental impacts of the Sannaspos Solar Energy Facility-Phase 1 project can be mitigated to an acceptable level. In terms of this conclusion, the EIA project team support the decision for environmental authorisation.

The following conditions would be required to be included within an authorisation issued for the project:

- As far as possible, any component of the facility which could potentially affect sensitive areas (i.e. rocky ridges and drainage areas) should be shifted in order to avoid these areas of high sensitivity. Other sensitive ecological areas include dense vegetation of the riparian areas fringing the drainage channels which is essential in keeping the drainage channel intact and protects it from erosion as well as man-made wetland on site. It is thus imperative that a minimum legal buffer of development of 32 m from drainage lines be extended in the study area. It is recommended that a buffer of at least 100 m be maintained around riparian areas. Where this is not possible, alternative mitigation measures as detailed in this report must be implemented and relevant permits must be obtained.
- » Following the final design of the facility, a final layout must be submitted to DEA for review and approval prior to commencing with construction.
- » An independent Environmental Control Officer (ECO) should be appointed to monitor compliance with the specifications of the EMP for the duration of the construction period.
- The draft Environmental Management Programme (EMP) as contained within Appendix K of this report should form part of the contract with the Contractors appointed to construct and maintain the proposed facility, and will be used to ensure compliance with environmental specifications and management measures. The implementation of this EMP for all life cycle phases of the proposed project is considered key in achieving the appropriate environmental management standards as detailed for this project. This EMP should be viewed as a dynamic document that should be updated throughout the life cycle of the facility, as appropriate.
- » Alien invasive plants should be controlled on site throughout the construction and operation of the facility.
- Before development can continue the regions need to be checked for the presence of bird nesting sites, particularly those of ground nesting species. Ensure bird-friendly tower designs are implemented to minimise the risk of electrocutions. Fit overhead power lines with appropriate flappers in areas of sensitivity to increase the visibility thereof to avifauna. Notes of electrocution and collision events must be sent to a qualified Ornithologist for the recommendation of further mitigation measures if necessary.
- » All relevant practical and reasonable mitigation measures detailed within this report and the specialist reports contained within Appendices E to J must be implemented.
- » During construction, unnecessary disturbance to habitats should be strictly controlled and the footprint of the impact should be kept to a minimum.
- » Existing access roads on site should be used as far as possible.

- » Disturbed areas should be rehabilitated as quickly as possible once construction is completed in an area, and an on-going monitoring programme should be established to detect, quantify, and manage any alien species.
- » A comprehensive storm water management plan should be compiled and implemented for the developmental footprint prior to construction.
- » Applications for all other relevant and required permits required to be obtained by SolaireDirect Southern Africa (Pty) Ltd must be submitted to the relevant regulating authorities.

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