

Cyraguard (Pty) Ltd

**PROPOSED HYPERION SOLAR  
DEVELOPMENT 2, NEAR KATHU, IN THE NORTHERN CAPE  
PROVINCE**

**VISUAL IMPACT SCOPING REPORT**

**AUGUST 2018**

**Prepared by:**

Environmental Planning and Design  
P.O. Box 2122,  
Westville, 3630

Tel: 083 703 2995

Email: [jon@enviroconsult.co.za](mailto:jon@enviroconsult.co.za)

**Prepared for:**

Savannah Environmental (Pty) Ltd  
1st Floor, Block 2, 5 Woodlands Drive Office Park  
Cnr Woodlands Drive & Western Service Road  
Woodmead

2191

Tel: 011 656 3237

Fax: 086 684 0547

Email: [shaun@savannahsa.com](mailto:shaun@savannahsa.com)



ENVIRONMENTAL PLANNING AND DESIGN

PO BOX 2122, WESTVILLE, 3630, SOUTH AFRICA

## TABLE OF CONTENTS

1	INTRODUCTION	4
1.1	GENERAL	4
1.2	PROJECT LOCATION	4
1.3	BACKGROUND OF SPECIALIST	4
1.4	TERMS OF REFERENCE AND RELEVANT GUIDELINES	4
1.4.1	Western Cape Guidelines	5
1.4.2	UK Guideline	5
1.5	THE NATURE OF VISUAL IMPACT	6
1.6	GENERAL SCOPING OBJECTIVES	7
2.	PROJECT DESCRIPTION	9
2.1	PROJECT DESCRIPTION	9
2.2	LIKELY SCALE OF DEVELOPMENT AND NATURE OF VISUAL IMPACTS	10
2.2.1	The PV Units	10
2.2.2	Substation and Inverters	10
2.2.3	Offices and Maintenance Buildings (Including Workshops)	10
2.2.4	Overhead Power Lines	10
2.2.5	Security Lighting	11
2.2.6	Road Access	11
3	DESCRIPTION OF RECEIVING ENVIRONMENT AND RECEPTORS	13
3.1	LANDSCAPE CHARACTER	13
3.1.1	Landform and Drainage	13
3.1.2	Landcover	14
3.2	LANDSCAPE CHARACTER AREAS & VISUAL ABSORPTION CAPACITY	15
3.3	LANDSCAPE QUALITY AND IMPORTANCE	16
3.4	VISUAL RECEPTORS	16
3.4.1	Definition	16
3.4.2	Possible visual receptors	16
4	THE NATURE OF POTENTIAL VISUAL IMPACTS	21
4.1	GENERAL	21
4.2	ZONES OF THEORETICAL VISIBILITY	21
4.3	POSSIBLE IMPLICATIONS FOR VISUAL RECEPTORS	22
a)	Views from Roads	22
b)	Homesteads	23
c)	Kathu Airport	23
d)	Lighting Impacts	24
4.4	Likely implications for Landscape Character	24
5	IDENTIFIED AREAS OF POTENTIAL IMPACT	26
5.1	POTENTIAL VISUAL IMPACTS TO BE CONSIDERED	26
5.2	TIMING OF POTENTIAL VISUAL IMPACTS	26
5.3	INITIAL REVIEW OF POTENTIAL IMPACTS	26
5.4	LIKELY SENSITIVITY OF VISUAL RECEPTORS	30
6	RECOMMENDED ASSESSMENT METHODOLOGY	32
6.1	REQUIREMENTS IN ACCORDANCE WITH THE WESTERN CAPE GUIDELINES	32
6.2	DETAILED METHODOLOGY	33
6.2.1	Identification of issues raised in scoping phase, and site visit	33
6.2.2	Description of the receiving environment and the proposed project	33
6.2.3	Establishment of view catchment area, view corridors, viewpoints and receptors	34
6.2.4	Indication of potential visual impacts using established criteria	34
6.2.5	Inclusion of potential lighting impacts at night	34
6.2.6	Description of alternatives, mitigation measures and monitoring programmes.	34
6.2.7	Review by independent, experienced visual specialist (if required).	35
7	CONCLUSIONS	36
	REFERENCES	38

## APPENDICES

- I SPECIALIST'S BRIEF CV
- II WESTERN CAPE GUIDELINES
- III FORMULA FOR DERIVING THE APPROXIMATE VISUAL HORIZON

## MAPS

- 1 SITE LOCATION
- 2 LANDFORM AND DRAINAGE
- 3 LANDCOVER
- 5 DEVELOPMENT CONTEXT
- 6 ZTV OF DEVELOPMENT AREA 2
- 7 VISUAL SENSITIVITY

# 1 INTRODUCTION

## 1.1 GENERAL

This Visual Impact Scoping Report (VISR) forms part of the Scoping and Environmental Impact Assessment that is being undertaken for the proposed Hyperion Solar Development 2 and associated infrastructure project by Savannah Environmental (Pty) Ltd on behalf of Cyraguard (Pty) Ltd.

In terms of the amended National Environmental Management Act (NEMA) Act No. 107 of 1998, the proposed development requires environmental authorisation. A key impact to be assessed comprises the visual impact that the proposed facility will have on surrounding areas.

This desktop VISR has been prepared for inclusion in the Scoping Report compiled for the proposed project.

## 1.2 PROJECT LOCATION

The proposed project is located in the Gamagara Local Municipality and the John Taolo Gaetsewe District Municipality. (Map 1: Locality Map).

The following terminology should be noted:

- a) Project site – refers to the Remainder of the Farm Lyndoch 432
- b) Development area – refers to the area within the project site which is specifically for PV 2.
- c) Development footprint – refers to the actual facility footprint.

The approximate geographic coordinates for the centre of the proposed development area are;

<b>South</b>	27 <sup>0</sup>	33'	14.41"
<b>East</b>	23 <sup>0</sup>	04'	23.04"

## 1.3 BACKGROUND OF SPECIALIST

Jon Marshall qualified as a Landscape Architect in 1978. He is also a certified Environmental Assessment Practitioner (EAP) of South Africa. He has been involved in Visual Impact Assessment over a period of approximately 30 years. He has developed the necessary computer skills to prepare viewshed analysis and three dimensional modelling to illustrate impact assessments. He has undertaken visual impact assessments for major buildings, industrial development, renewable energy, mining and infrastructure projects and has been involved in the preparation of visual guidelines for large scale developments.

A brief Curriculum Vitae outlining relevant projects is included as **Appendix I**.

## 1.4 TERMS OF REFERENCE AND RELEVANT GUIDELINES

The brief is to assess the visual impact that the proposed project will have on surrounding areas.

Work was undertaken in accordance with the following guideline documents:

- a. The Government of the Western Cape Guideline for Involving Visual and Aesthetic Specialists in EIA Processes (Western Cape Guideline) (Oberholzer, 2005). This is the only local relevant guideline available in South Africa, setting various levels of assessment subject to the nature of the proposed development and surrounding landscape (**Appendix II**); and
- b. The Landscape Institute and Institute of Environmental Management and Assessment (United Kingdom - UK) Guidelines for Landscape and Visual Impact Assessment (GVLIA) which provides detail of international best practice (UK Guidelines) (Landscape Institute and Institute of Environmental Assessment and Management, 2013).

#### **1.4.1 Western Cape Guidelines**

The Western Cape Guidelines provide a useful guide as to the level of impact necessary for various types of developments and in various types of landscape. It also provides guidance as to the necessary consideration and content of an assessment. This information is applied in Section 6, Methodology.

At this initial stage it is assumed that a Level 3 Assessment will be required in accordance with these guidelines. A Level 3 Assessment requires:

- a) Identification of issues raised in scoping phase, and site visit;
- b) Description of the receiving environment and the proposed development;
- c) Establishment of view catchment area, view corridors, viewpoints and receptors;
- d) Indication of potential visual impacts using established criteria;
- e) Inclusion of potential lighting impacts at night;
- f) Description of alternatives, mitigation measures and monitoring programmes; and
- g) Review by independent, experienced visual specialist (if required).

This desktop Scoping Assessment focuses on items a) to e) inclusive in order to provide stakeholders with relevant information to enable comment and in order to provide the necessary focus for the site investigation and compilation of the Visual Impact Assessment.

#### **1.4.2 UK Guideline**

This document provides the following criteria which, at least, should be borne in mind as it could help in carrying out the process of assessing the Landscape Effects as follows:

- Consider the physical state of the landscape. This includes the extent to which the typical character is represented in individual areas, the intactness of the landscape from visual, functional and ecological perspectives and the condition of individual elements of the landscape;
- Consider scenic quality which depends upon perception and reflects the particular combination and pattern of elements in the landscape, its aesthetic qualities, its more intangible sense of place or 'genius loci' and other more intangible qualities;
- Consider the rarity of the landscape, it might be valued because it is a rare type, or because it contains rare elements, features or attributes;

- Consider representativeness, as a landscape may be valued because it is considered to be a particularly good example of its type either in terms of its overall character or because of the elements or features it contains;
- Consider conservation interests, i.e. the presence of features of wildlife, earth science or archaeological or historical and cultural interest can add to the value of the landscape as well as having value in their own right.
- Consider perceptual aspects as a landscape may be valued for its perceptual qualities, notably wildness and/or tranquillity; and
- If public opinion has been sought consider if there may be a consensus of opinion, expressed by the public, informed professionals, interest groups, and artists, writers and other media, on the importance of the landscape.

As regards the Visual Effects, the Guideline suggests the selection of the final viewpoints used for the assessment should take account of a range of factors including:

- Accessibility to the public;
- Potential number and sensitivity of viewers who may be affected;
- Viewing distance (i.e. short, medium and long distance views) and elevation
- View type (for example panoramas, vistas, glimpses);
- Nature of viewing experience (for example static views, views from settlements and points along sequential routes); and
- Potential for cumulative views of the proposed development in conjunction with other developments in the surrounding landscape.

## **1.5 THE NATURE OF VISUAL IMPACT**

Visual impacts may relate to a general change in the character of an area or in the change in a specific view for a person or group of people.

Visual impacts can be positive or negative and a degree of subjectivity is required in deciding this point. The approach of any visual assessment should, as objectively as possible, describe a landscape and (as far as is possible) reflect the likely majority view regarding the positive / negative aspects of an impact. This can be difficult particularly in South Africa due to different values and cultures associated with various sectors of the population. For example, poorer and particularly rural based sectors of the population are possibly more concerned with the productive nature of a landscape than its appearance, whereas the wealthier sectors might be more concerned with scenic value particularly as it is associated with property values. If possible, the values and opinions of all impacted sectors of the community should be considered.

General change to a landscape might have greater or lesser significance subject to issues listed in Section 1.4.2.

In terms of change to a specific view, this might be defined as either visual intrusion or visual obstruction.

- a) Visual intrusion is a change in a view of a landscape that reduces the quality of the view. This can be a highly subjective judgement. Subjectivity has been removed as far as possible in this assessment by classifying the landscape character of each area and providing a description of the change in the landscape that will occur due to the proposed development.

- b) Visual obstruction is the blocking of views or foreshortening of views. This can generally be measured in terms of extent.

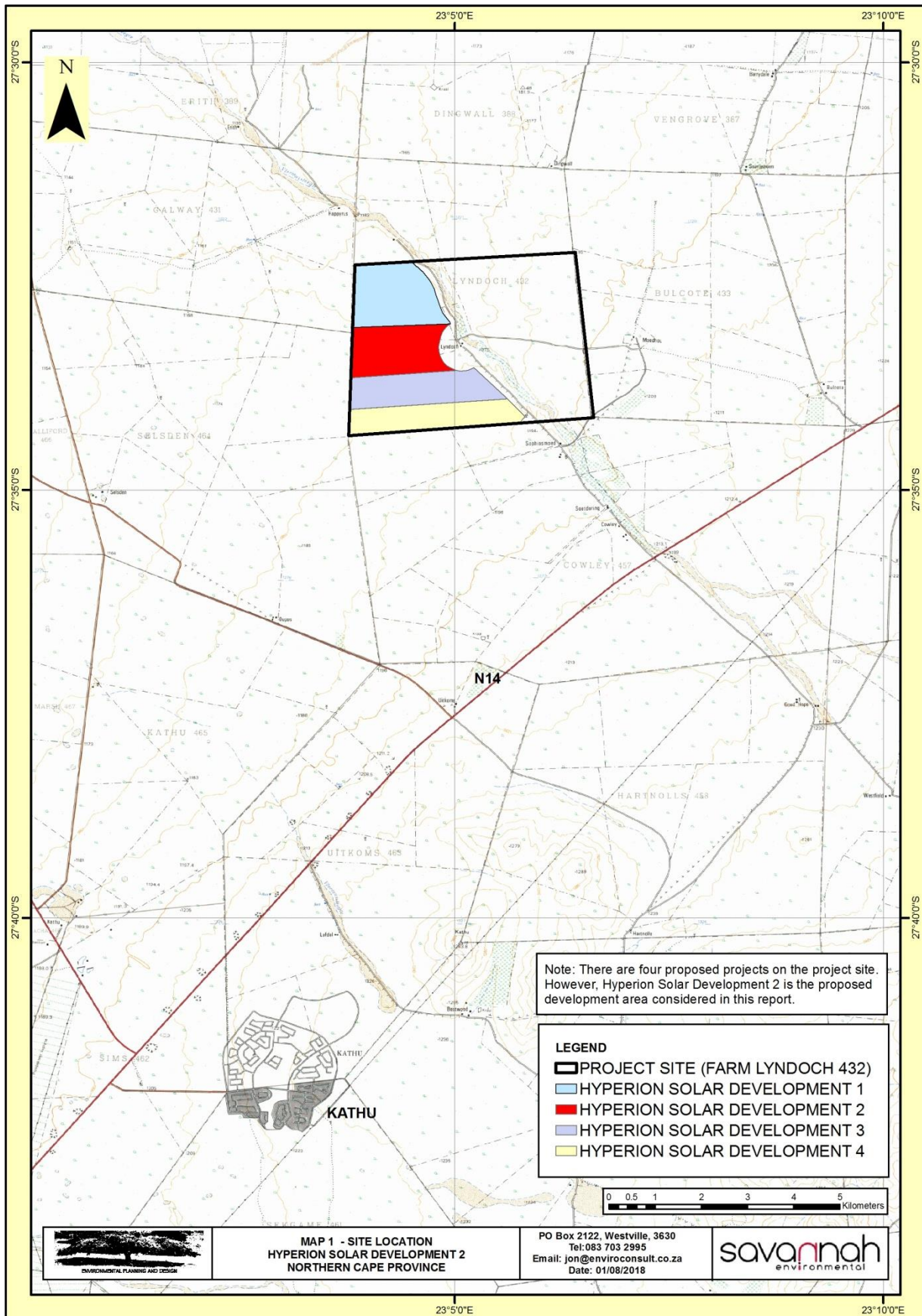
More often than not such an impact will be a combination of intrusion and obstruction. Obstruction can be measured in terms of the extent of an existing view that is screened by a development. However, judging intrusion requires a degree of subjectivity. It is however possible to relate this judgement to the manner in which proposed change would impact on the use or enjoyment of an area, which again requires an understanding of local values.

## **1.6 GENERAL SCOPING OBJECTIVES**

This Scoping Study identifies and evaluates potential environmental impacts associated with all aspects of the Proposed Project. In terms of the EIA Regulations, feasible and reasonable alternatives should be assessed within the Scoping Study. The scope of an environmental assessment is defined by the range of issues and feasible alternatives to be considered, and the approach towards the assessment that will follow.

The characteristics of a scoping exercise are as follows:

- a) Feasible and reasonable alternatives are identified and selected for further assessment;
- b) Important characteristics of the affected environment are identified;
- c) Significant issues that are to be examined in the assessment procedure are identified; and
- d) It provides the basis for determining terms of reference for the assessment procedure.





## **2. PROJECT DESCRIPTION**

### **2.1 PROJECT DESCRIPTION**

The proposed Hyperion Solar Development 2 Project is part of a larger overall PV development that includes three additional PV projects.

Each project will have a maximum generation output capacity of 75MWs and will include Battery Storage for each project. The projects will each include:

- Arrays of PV panels (static and tracking PV system) with a contracted capacity of up to 75MW.
- Mounting structures to support the PV panels.
- Cabling between the project components, to be laid underground where practical.
- On-site inverters to convert the power from a direct current to an alternating current.
- An on-site substation to facilitate the connection between the solar energy facility and the Eskom electricity grid.
- A new 132kV overhead power line (OHPL) between the on-site substation and the existing Ferrum Substation<sup>1</sup>.
- Battery storage mechanism with a storage capacity of up to 300MWh.
- Water purification plant.
- Site Offices and Maintenance Buildings, including workshop areas for maintenance and storage.
- Batching plant.
- Temporary laydown areas.
- Internal access roads and fencing around the development area.
- Access road from the project site to the N14 (two alternatives will be considered).

Each proposed facility will be connected to an on-site collector substation via a 132kV power line. The collector substation will be connected to the Eskom Ferrum substation in Kathu via a double circuit power line.

The Photovoltaic (PV) panels will be attached to a support structure up to 5m off the ground set at an angle so to receive the maximum amount of solar radiation (fixed technology), or set to track the sun (tracking technology) in order to increase the amount of energy produced. The PV panels can either comprise a fixed/static support structure set at an angle (fixed-tilt) so to receive the maximum amount of solar irradiation, or a tracking axis, where the system tracks the sun. The angle of the panel is dependent on the latitude of the proposed facility and the angles may be adjusted to optimise for summer or winter solar irradiation characteristics.

The PV panels are designed to operate continuously for more than 20 years, unattended and with low maintenance requirements.

---

<sup>1</sup> The construction of the 132kV overhead power line will be assessed as part of a separate Basic Assessment process which will consider feasible alternatives for the power line route.

## **2.2 LIKELY SCALE OF DEVELOPMENT AND NATURE OF VISUAL IMPACTS**

The locations of the various elements need to be confirmed prior to the assessment stage. As this is fundamental to visual impact, broad assumptions have been made based on experience of similar projects in order to progress the Scoping Assessment.

In visual terms, a PV array is generally comprised of a combination of elements that can be obvious in the landscape. The most obvious are likely to include:

### **2.2.1 The PV Units**

PV units are generally aligned in rows with only sufficient space between the rows to allow access for maintenance and replacement. This means that when an array is viewed from ground level, it appears as a single row of units. However when viewed from a slightly elevated position, the individual rows combine to increase the visual mass particularly if an overview of a facility is possible.

In addition to the way that a mass of PV units may change the landscape, reflection and glare is often highlighted as a potential issue. Whilst, PV units are designed to absorb as much energy as possible, the intensity of glare can be an issue when light is received at glancing angles as less light is absorbed and more light reflected. These conditions are likely to occur when the elevation of the sun is low during early morning and late afternoon for viewers at a similar level as the array. For observers that are significantly higher than the array however, such as those on an aircraft flight path, the timing of adverse conditions will vary subject to the location of the aircraft relative to the array.

If it is problematic, glare is likely to be a temporary impact in most instances only causing nuisance during a certain time of day and possibly time of year.

### **2.2.2 Substation and Inverters**

An on-site substation is necessary for each project to step up current to 132kV so that it can be fed into the National Grid. It is anticipated that this on-site substation will be an outdoor type within a fenced compound. From experience it is expected that the tallest structure other than connecting power lines would be in the region of 2m to 3m.

There will be a number of inverters within each project to convert direct current (DC) to alternating current (AC). Each inverter is likely to be in the order of 2 - 3m in height.

### **2.2.3 Offices and Maintenance Buildings (Including Workshops)**

A small workshop will be necessary to repair and maintain the electrical and support elements within each project. This is likely to be housed in a small building adjacent to each PV project.

Other ancillary buildings within each project will include an office, ablutions, first aid and rest room facilities. These are likely to be located within one or a small group of single storey buildings and are therefore likely to be a similar height as the proposed PV array.

### **2.2.4 Overhead Power Lines**

A new 132kV overhead power line will be required to connect the output from each of the facility sub-stations to the National Grid. The connection point is likely to be

the Eskom Ferrum substation in Kathu, approximately 18km to the south of the site area.

The necessary overhead power line will be the subject of a separate basic assessment process.

### **2.2.5 Security Lighting**

The facility will likely be lit by security lights to a level sufficient to ensure that security cameras can operate at night. This is likely to result in the array being obvious at night from surrounding areas.

### **2.2.6 Road Access**

In a flat landscape, road construction is likely to only have an impact on the area immediately surrounding it. Whilst a busy road might be obvious from a distance due to vehicles being obvious, for much of the time, a road that is lightly used where disturbance of surrounding vegetation has been minimised is unlikely to be obvious past 100m from the road edge.



**Plate 1, PV array viewed from approximately the same ground level as the array.** Note the array appears as a linear dark element in the landscape



**Plate 2, PV array viewed from above.** Note the array rows are read as one and have a similar impact as the roof of a large industrial building might.



**Plate 3, Glare experienced in the Control Tower at Boston Regional Airport from a PV array**

### **3 DESCRIPTION OF RECEIVING ENVIRONMENT AND RECEPTORS**

It is possible that landscape change due to the proposed development could impact the character of an important landscape. Landscape character can be derived from specific features relating to the urban or rural setting and may include key natural, historic or culturally significant elements. Importance might also relate to landscapes that are uncommon or under threat from development.

This section will:

- Provide an initial description of the types of landscape that may be impacted;
- Provide an initial Indication of the likely degree of sensitivity; and
- Provide an initial description of how the landscape areas may be impacted.

The study area is defined by the limit of visibility of the proposed project. As an initial guide, the limit has been set at 9km from the proposed site being the approximate limit of visibility of a 6m high structure. Refer to Section 5 for the justification for this distance.

#### **3.1 LANDSCAPE CHARACTER**

Landscape character is defined as “a distinct, recognisable and consistent pattern of elements in the landscape that makes one landscape different from another”<sup>2</sup>.

Landscape Character is a composite of a number of influencing factors including:

- Landform and drainage;
- Nature and density of development; and
- Vegetation patterns.

##### **3.1.1 Landform and Drainage**

**Refer to Map 2** for analysis of the landform and drainage.

The proposed project is located on a broad valley floor that is drained by the Vlermuisleegte which is an intermittent stream that flows from south to north through the proposed project site.

The valley floor falls from southeast to northwest at a gentle gradient of approximately 1:200.

The visual implications of landform are;

- Because the N14 is located approximately 7km to the south at an elevation approximately 30m higher than the proposed project, it is highly likely that the project will be visible from this road.
- The shallow gradient is likely to mean that the project will be viewed largely in elevation with little or no extended overview.

**Refer to Map 2, Landform and Drainage.**

---

<sup>2</sup> UK Guideline

### **3.1.2 Landcover**

The population density of the area immediately surrounding the proposed development varies.

Kathu is the largest town of five towns within the Gamagara Local Municipality. At the 2011 census, the municipality had a total population of approximately 41,617 people approximately 71% of which are based in urban areas.

The area of the Municipality is 2,619km<sup>2</sup>.

Rural homesteads were found to have an average occupancy of 3.5 people. This means that there is a rural homestead for approximately every 0.75km<sup>2</sup>.

Given the Province's dry conditions and dependence on irrigation, many Northern Cape farmers are branching out into value-added activities such as game farming. This is apparent in rural areas surrounding the proposed development as low intensity grazing appears to be mixed with game farming, hunting operations and bush lodges.

Kathu is primarily a rural service centre. It is likely also that a proportion of its economy is derived from local mining operations as well as its position on the N14 as it acts as a transit stop for travellers including tourists.

Kathu has a regional airport, located approximately 11.7km to the west of the proposed project.

Apart from agriculture, mining is the largest industrial activity in the area. Kathu is the centre of this activity. Mines in the area include iron ore and manganese. The mine to the west of Kathu and south of the proposed project is the Mamatwan Manganese Mine that is operated by Anglo American.

In addition to Mamatwan, there are numerous areas of degraded land as indicated on **Map 3**. It is possible that these areas have resulted from informal mining operations.

All major mining activities are a significant distance from the propose development area and are unlikely to have a significant influence on the character of the landscape surrounding the project.

Visual implications of landcover include the potential that homesteads on adjacent farms could have tourism importance if they have been developed with bush lodges and are used for game viewing or hunting operations.

**Refer to Map 3, Landcover.**

### **3.1.3 Vegetation Patterns**

According to Mucina and Rutherford<sup>3</sup> (2006), the proposed project is located in a relatively natural area. The vegetation types include:

---

<sup>3</sup> Vegetation types of South Africa (including Prince Edward and Marion Islands), Lesotho and Swaziland, 2006

- Kuruman Thornveld;
- Kathu Bushveld; and
- Kuruman Mountain Bushveld.

All vegetation types are usually open tree and shrub cover with a sparse grass layer.

Visual implications include;

- Where the viewer is amongst natural vegetation, it is possible that there will be a degree of screening provided by the natural vegetation.
- Where the viewer is set back from natural vegetation or where ground elevation provides a slightly elevated overview of the landscape, the extent of screening provided by natural vegetation is likely to be limited.

### **3.1.4 Future Development**

With reference to the Department of Environmental Affairs (DEA) web site that records the location of current renewable energy applications (<https://dea.maps.arcgis.com>), it is obvious that there are currently twelve other renewable energy projects within 30km of the proposed development. From reference to Google Earth, a number of these projects are under construction.

These developments are likely to result in a degree of industrialisation of what in essence is currently a rural landscape. The majority of the projects are located well away from main roads, so it is possible that the average person will not realise the extent of development. There are however six (6) other projects that are located at a similar distance or closer to the N14 as the proposed Hyperion Projects. Whilst no detailed work has been undertaken, this is likely to mean that other projects will be visible from the road.

## **3.2 LANDSCAPE CHARACTER AREAS & VISUAL ABSORPTION CAPACITY**

Landscape Character Areas (LCAs) are defined as "single unique areas which are the discrete geographical areas of a particular landscape type"<sup>4</sup>.

Visual Absorption Capacity (VAC) is defined as the landscape's ability to absorb physical changes without transformation in its visual character and quality. Where elements that contrast with existing landscape character are proposed, VAC is dependent on elements such as landform, vegetation and other developments to provide screening to a new element. The scale and texture of a landscape is also critical in providing VAC, for example; a new large scale industrial development located within a rural small scale field pattern is likely to be all the more obvious due to its scale.

The landscape within the Approximate Limit of Visibility appears relatively uniform.

Overlaying the landform, landcover and vegetation, all potentially affected areas appear to be a composite of relatively flat topography, natural landcover which is generally comprised of Kathu Bushveld. This combination of characteristics could provide a significant degree of VAC due to the following factors:

---

<sup>4</sup> UK Guidelines.

- Because the array will be viewed in a flat landscape it is likely to be seen in profile, meaning that at any distance it will appear as a narrow dark band in the landscape;
- The Kathu Bushveld is likely to include woody vegetation that extends above head height. This taller vegetation may not be very dense, but the cumulative screening effect is likely to increase with distance. Vegetation is therefore likely to at least visually break the horizontal dark line.

Approximately 15km to the east of the project area is a north south running ridgeline that forms the eastern side of the valley. This ridgeline rises approximately 150m above the relatively flat valley floor. Due to distance it is unlikely that this ridgeline will be significant either in contributing to landscape character or providing an area from which an overview of the development is possible.

Approximately 12km to the south of the project area is the settlement of Kathu which is also located on the flat valley floor. Due to distance it is unlikely that this settlement will be significant either in contributing to landscape character or providing an area from which an overview of the development is possible.

### **3.3 LANDSCAPE QUALITY AND IMPORTANCE**

The majority of the affected landscape currently appears to consist of relatively flat topography that is covered with natural bush veld. Low intensity grazing is likely to be the predominant agricultural activity. In areas, land owners are likely to have diversified into game farming, hunting and bush lodges. Sparsely scattered homesteads are likely to be apparent in the landscape.

### **3.4 VISUAL RECEPTORS**

#### **3.4.1 Definition**

Visual Receptors are defined as "individuals and / or defined groups of people who have the potential to be affected by the proposal"<sup>5</sup>.

It is also possible that an area might be sensitive due to an existing use. The nature of an outlook is generally more critical to areas that are associated with recreation, tourism and in areas where outlook is critical to land values.

#### **3.4.2 Possible visual receptors**

This section is intended to highlight possible Receptors within the landscape which, due to use, could be sensitive to landscape change. They include;

- Point Receptors that include homesteads that are scattered throughout the area. It is likely that the focus for this area is agricultural production. Unless farms have diversified into the tourism market it is unlikely that this group of receptors will be overly sensitive to the likely landscape change as long as it does not impact on agricultural productivity.
- Linear Receptors that include the N14, the R380 and local routes through the area:

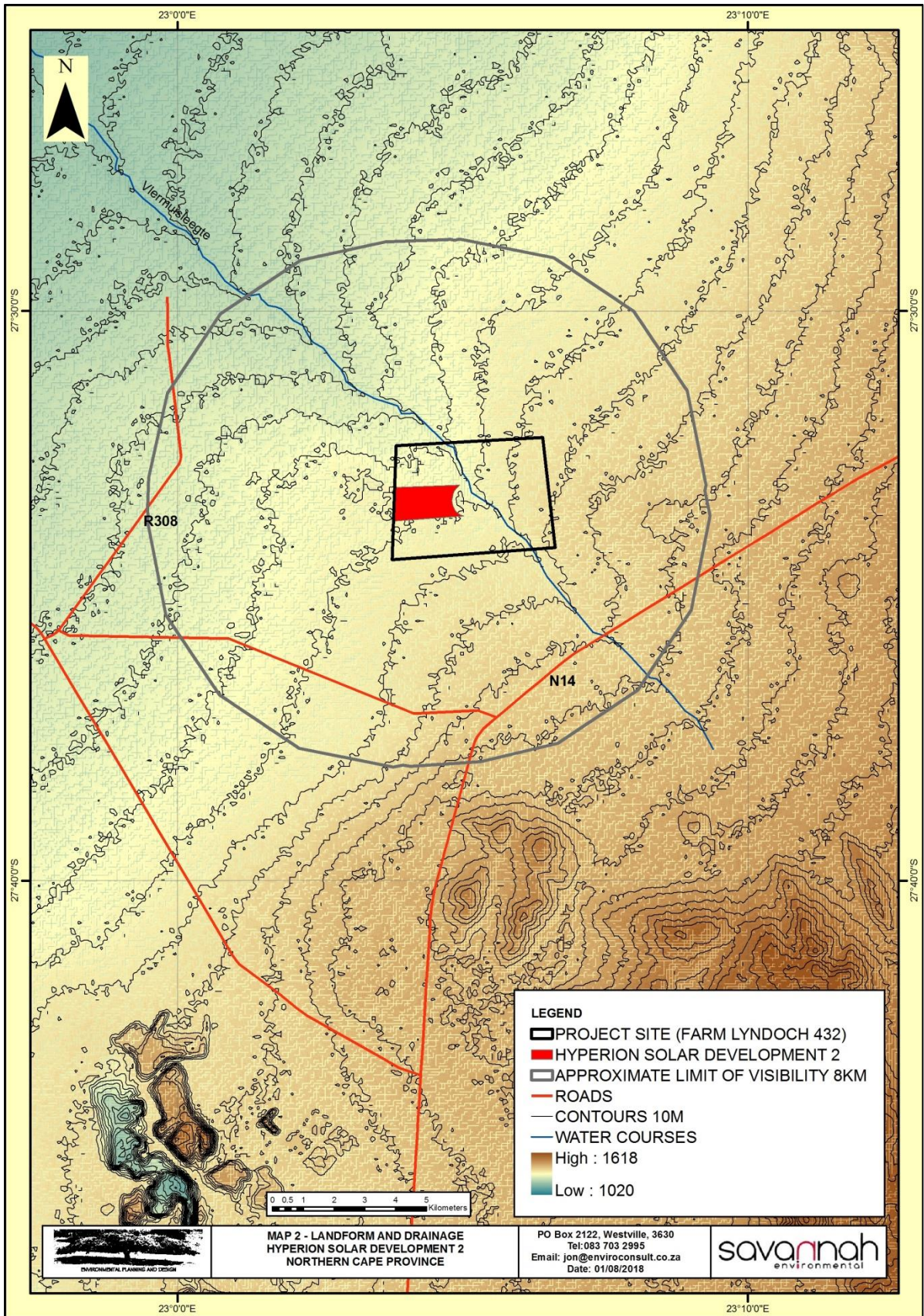
---

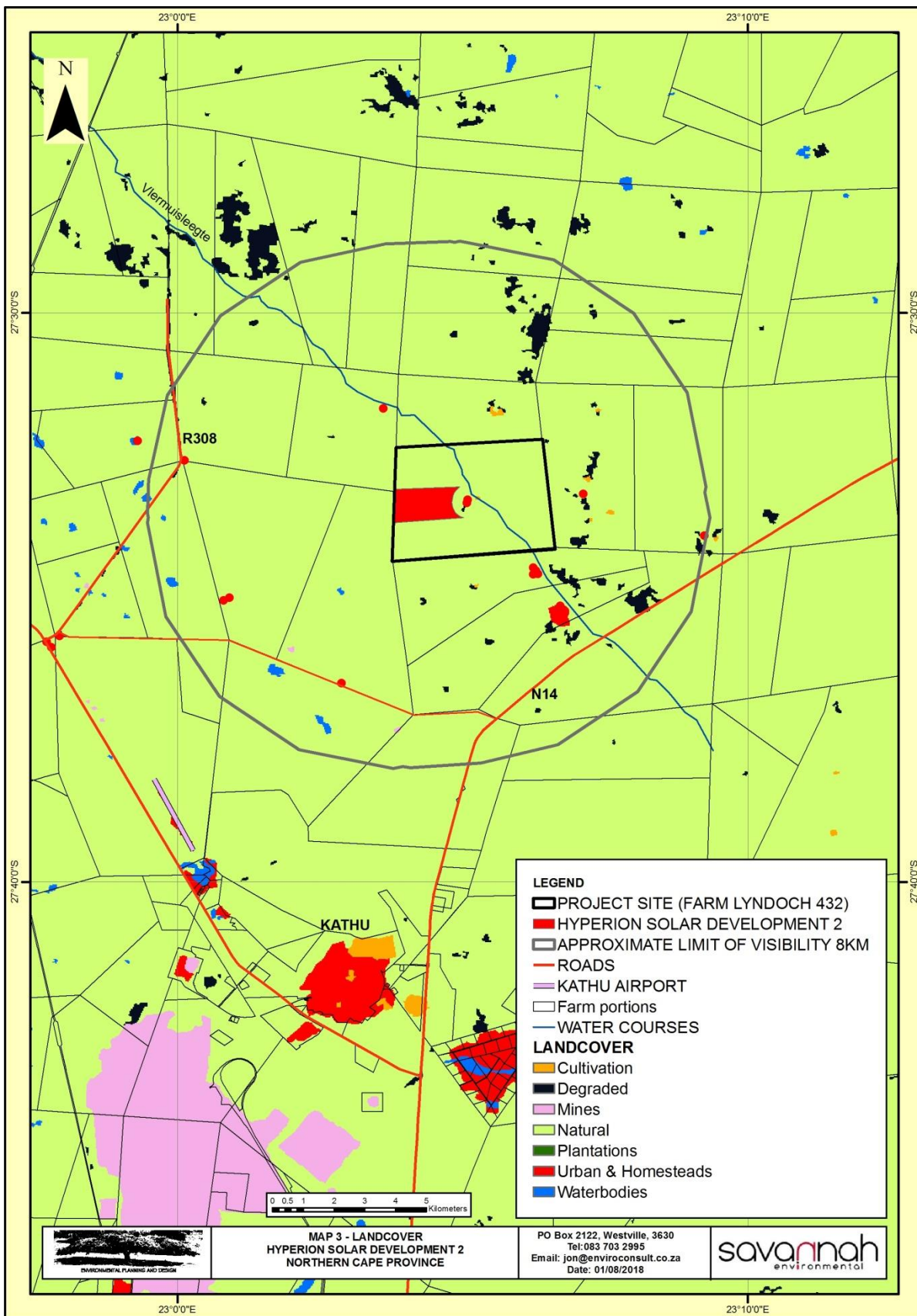
<sup>5</sup> UK Guidelines.

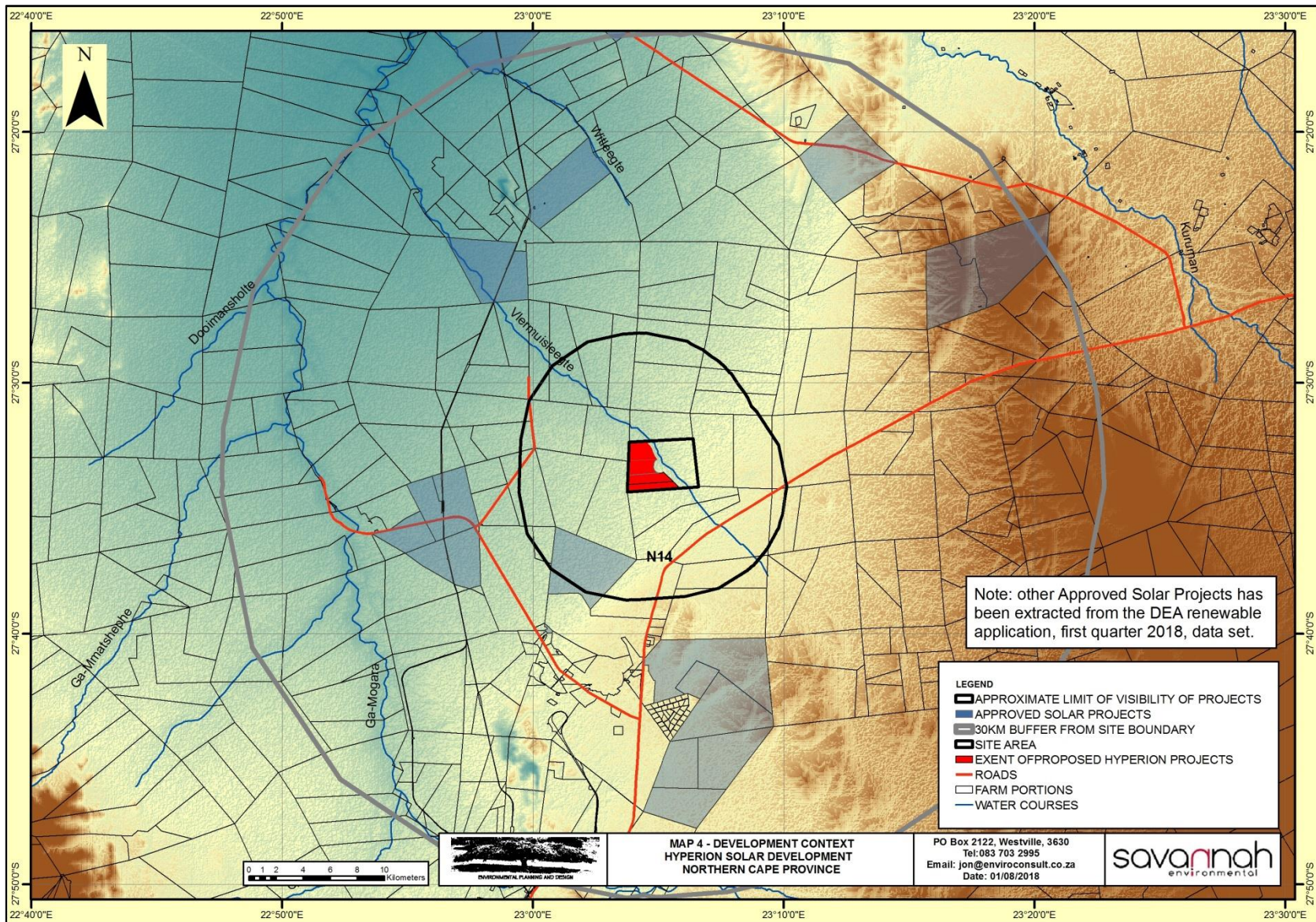


- The N14 is a primary tourism route. Local routes surrounding the proposed development is likely to be mainly used by local people and relate to agricultural activities;
- The R380 which provides access to mining areas around Hotazel, which is approximately 50km to the north of the proposed site. The road also links to northern Namibia and because of this, it probably carries a proportion of tourism traffic;
- Local roads including a minor road that runs to the south and south west of the site that provides a link between the N14 and the R380;
- The Kathu (Sishen) Airport is located approximately 11.7km to the southwest of the proposed array. The airport is a regional airport with daily SA Airlink flights to and from O R Tambo. The main concern that is likely with regard to the airport is the potential for glint and glare affecting flights particularly on approach to the airport.

Visual receptors will be subject to verification during the EIA phase.







## **4 THE NATURE OF POTENTIAL VISUAL IMPACTS**

### **4.1 GENERAL**

Impacts could include general landscape change, due to the proposed development, as it could detract from the existing character as well as change of view for affected people and / or activities:

- a. General landscape change or degradation. This is particularly important for protected areas where the landscape character might be deemed to be exceptional or rare. However, it can also be important in non-protected areas particularly where landscape character is critical to a specific broad scale use such as tourism or just for general enjoyment of an area. This is generally assessed by the breaking down of a landscape into components that make up the overall character and understanding how proposed elements may change the balance of the various elements. The height, mass, form and colour of new elements all help to make new elements more or less obvious as does the structure of an existing landscape which can provide screening ability or texture that helps to assimilate new elements. This effect is known as visual absorption capacity (VAC); and
- b. Change in specific views within the affected area from which the character of a view may be important for a specific use or enjoyment of the area:
  - Visual intrusion is a change in a view of a landscape that reduces the quality of the view. This can be a highly subjective judgement. Subjectivity has however been removed as far as is possible by classifying the landscape character of each area and providing a description of the change in the landscape that will occur due to the proposed development. The subjective part of the assessment is to define whether the impact is negative or positive. Again to make the assessment as objective as possible, the judgement is based on the level of dependency of the use in question on existing landscape characteristics; and
  - Visual obstruction is the blocking of views or foreshortening of views. This can generally be measured in terms of extent.

Due to the nature of the proposed development, visual impacts are expected to relate largely to intrusion.

### **4.2 ZONES OF THEORETICAL VISIBILITY**

Zones of Theoretical Visibility (ZTV) are defined by the UK Guidelines as “a map usually digitally produced showing areas of land within which a development is theoretically visible”.

The proposed order of height of the proposed array is 5m.

The ZTV analysis has been undertaken using Arc Spatial Analyst Geographic Information System (GIS). The assessment is based on terrain data that has been derived from satellite imagery. This data was originally prepared by the National Aeronautics and Space Administration (NASA) and is freely available on the

International Center for Tropical Agriculture's- Climate Change, Agriculture and Food Security (CIAT-CCAFS) website (<http://www.cgiar-csi.org>).

The GIS Assessment does not take the curvature of the earth into account. In order to provide an indication of the likely limit of visibility (due to this effect), a universally accepted navigational formula has been used to calculate the likely distance that the proposed structures might be visible over (**Appendix III**). This indicates that in a flat landscape the proposed structures may be visible for the following distances;

#### **Approximate limit of Visibility**

<b>ELEMENT</b>	<b>APPROXIMATE LIMIT OF VISIBILITY</b>
Array solar PV panels 5m high	8.0 kilometres

In reality these distances could be reduced by:

- Weather conditions that limit visibility. This could include hazy conditions during fine weather as well as mist and rain; and
- Scale and colour of individual elements making it difficult to differentiate structures from the background.

#### **4.2.1 Likely Visibility of the proposed elements**

The ZTV analysis indicated on **Map 5** is based on a matrix of points located throughout the proposed development site. The analysis is therefore an indication of the areas to which the proposed project may be visible. This analysis will be refined in the EIA phase when the layout of the project is known. The mapping indicates that key receptors are likely to include travellers on the N14, the R380, other minor local roads as well as inhabitants of local homesteads.

### **4.3 POSSIBLE IMPLICATIONS FOR VISUAL RECEPTORS**

Visual implications of the proposed project for identified receptors are likely to include:

#### **a) Views from Roads**

The proposed development may be visible from the N14. The proposed development is approximately 6.5km from the road. The ZTV analysis indicates that the proposed development could potentially be seen over approximately 12.6km length of the road.

Due to the relatively flat topography, the proposed PV array is likely to be seen as a narrow dark band in the landscape that, at this distance, is unlikely to be obvious. It is also likely that vegetation between the road and the array is likely to at least break views of the proposed development.

It also has to be understood that there are two additional solar PV projects that are proposed on the same property (Remainder of the Farm Lyndoch 432) similar to Hyperion Solar Development 2, between the proposed development and the road. Should these projects be developed they are likely to screen Hyperion Solar Development 2 from the road.

The project may also be visible to the R380 which at its closest is approximately 6.4km to the west of the proposed array. As with views from the N14, the proposed

array will be viewed over flat topography and through natural vegetation. The ZTV analysis indicates that views from this road may be possible over approximately 0.9km of the road, and at a distance of approximately 7.6km. Given the topography, screening provided by vegetation and the distance, it is highly unlikely that the array will be visible from the R380.

The ZTV analysis indicates that views may be possible of the proposed array from approximately 7.6km of a minor road that runs to the south and south west of the site at a distance of approximately 7.3km. However given the flat topography, the likelihood that at least a degree of screening will be provided by vegetation and the distance involved, it seems highly unlikely that the proposed array will be visible from this road.

### **b) Homesteads**

There are fourteen (14) groups of buildings within the Approximate Limit of Visibility of which eight (8) fall within the ZTV.

The closest homestead is approximately 500m from the edge of the proposed development. From discussion with the Environmental Assessment Practitioner (EAP), this homestead is inhabited by the land owner who is in agreement with the project proceeding. In order to ensure that views from the homestead are not totally compromised, a buffer of 500m has been allowed for in development planning. From reference to Google Earth, the buildings seem to be orientated in a manner that focuses outlook towards the south and away from the proposed development.

There is a homestead approximately 2.6km to the north of the proposed array. From Google Earth, the main house appears to be orientated east to west with relatively dense trees on its southern side. It is therefore unlikely that it will be possible to see the proposed array from the house. Views of the array may be possible however from the surrounding area. However, it is likely that existing vegetation will at least partly screen the proposed development.

There is also a group of buildings approximately 2.6km to the southeast of the proposed array. It is possible that this could include two homesteads. However, from Google Earth, it appears to be a single homestead with other farm buildings. These buildings are also surrounded by trees which are likely to provide a degree of screening. Any visual impact is also likely to be partly mitigated by distance as well as screening that is likely to be provided by existing natural vegetation.

The remaining five groups of buildings are in excess of 3.5km from the proposed array. It is possible that glimpses of the proposed development may be possible from these, however, distance and intervening natural vegetation is likely to largely screen views.

### **c) Kathu Airport**

Kathu Airport is approximately 10.9km from the proposed array. Largely due to distance, the proposed array is highly unlikely to be visible from the airport. It is likely to be visible from planes on approach and exit from the airport. However, there are other solar facilities, some of which are closer to the airport, that will also be visible.

#### **d) Lighting Impacts**

It is likely that security and operational lighting at night could make the proposed development obvious to receptors.

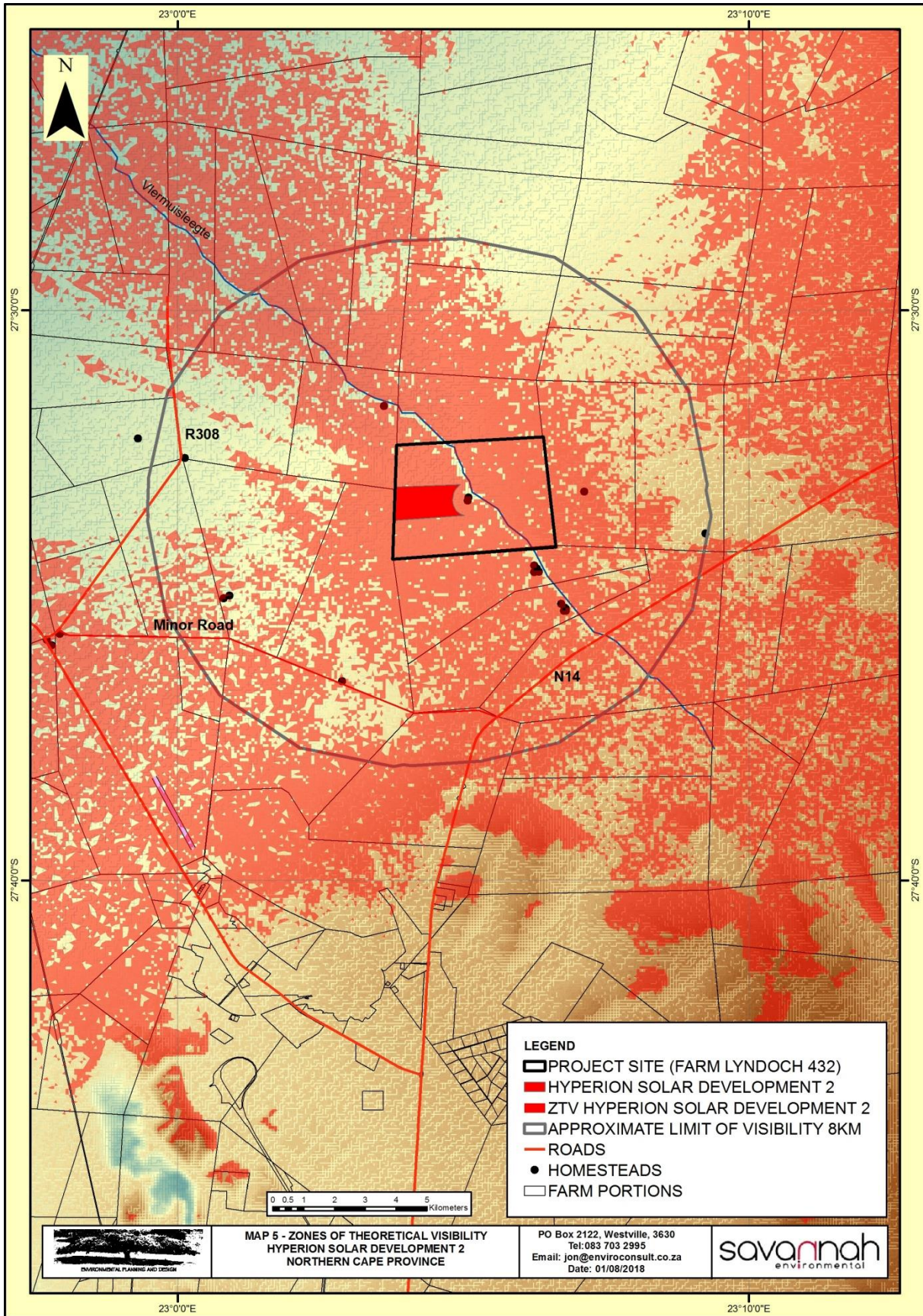
#### **4.4 LIKELY IMPLICATIONS FOR LANDSCAPE CHARACTER**

As indicated in Section 4.3, the visibility of the proposed development is likely to be limited. It is therefore unlikely to have a major influence on the character of the landscape as experienced by the majority of people.

It is possible that glimpses of the proposed array may be possible through existing vegetation. From reference to Map 4, it seems that other solar projects in the area will be experienced in a similar way. The proposed development is therefore likely to reinforce the general impression that the landscape is partly industrialised.

At night, lighting could make the proposed development obvious in the landscape. This will be seen against the backdrop of other projects in the area. The general area is not a pristine night time landscape as lighting is also likely to be obvious from mining operations as well as the Kathu Airport.





## **5 IDENTIFIED AREAS OF POTENTIAL IMPACT**

### **5.1 POTENTIAL VISUAL IMPACTS TO BE CONSIDERED**

From the review of the proposed project, it is proposed that the following issues should be addressed during the EIA phase;

- a) The proposed development could impact on the general rural landscape character of the area;
- b) The proposed development could impact on views from roads including the N14, the R308 and local roads;
- c) The proposed development could impact on views from local homesteads; and
- d) Glint and glare associated with the proposed development could impact negatively on the flight path into Kathu Airport.

These issues will be considered in the context of the Landscape Character Areas, visual effects identified and the possible cumulative influence of other mining operations.

Possible mitigation measures will also be identified.

### **5.2 TIMING OF POTENTIAL VISUAL IMPACTS**

Impact levels are likely to gradually increase during the initial stage of development and when the proposed facility starts to appear in the landscape. At the end of construction, the proposed facility is likely to reach maximum visibility. Visual impacts are then likely to be consistent throughout the operational phase, and will reduce again as decommissioning occurs and the facility is dismantled.

### **5.3 INITIAL REVIEW OF POTENTIAL IMPACTS**

The initial assessment is intended to provide an indication of the likely areas and severity of impacts as well as possible strategic mitigation measures that may be employed.

Terminology used in the initial assessment includes;

- Negligible impact - small but no obvious change in landscape character;
- Low impact – small and noticeable impact that will change views but will not modify the predominant landscape character;
- High impact – significant impact that will change the predominant landscape character;
- Negative Impact – a change in landscape character that is likely to negatively affect receptors;
- Positive Impact – a change in landscape character that is likely to positively affect receptors; and
- Neutral Impact – a change in landscape character that is likely to have negligible effect on receptors.

<b>Impact</b>
<b>a) The proposed development could negatively impact on the landscape character of the affected area.</b>
The issue relates to the degradation / industrialisation of the rural landscape

character.

The proposed development area is located within an area that is perceived as being a semi-natural rural landscape. It is however being developed rapidly with other similar solar projects. However, the initial review indicates that whilst glimpses of these projects may be possible, the perception of a semi-natural landscape is likely to remain.

The proposed development is not likely to significantly change this perception.

**Desktop Sensitivity Analysis:**

Issue	Nature of Impact	Extent of Impact	No-Go Areas
Industrialisation of the landscape	The proposed development is likely to have limited impact due to general limited visibility.	This is likely to affect the <b>immediately surrounding area</b>	No no-go areas have been identified from a visual perspective.

**Discussion of expected significance:**

There is likely to be minimal additional industrial influence on surrounding landscape character as experienced by the majority of receptors. This impact is therefore likely to have a low significance.

**Possible mitigation:**

- Maintain and augment existing screening vegetation; and
- Colour the back face of PV panels.

**Cumulative Impacts:**

Development of this site is likely to result in minimal cumulative impact.

**Gaps in knowledge & recommendations for further study**

- Confirmation of sensitivity of the landscape and receptors from a site visit and consultation during the EIA process.
- A development layout and details of structure height is needed to assess the impacts as well as the identification of possible mitigation measures in any detail.

**Impact**

**b) The proposed development could negatively impact on views from roads.**

The issue relates to the industrialisation of the rural landscape as viewed from roads.

Possible receptors include travellers on the N14, the R308 and a local road that runs to the south and south west between the N14 and the R308.

The affected sections of all roads are in excess of 6.5km from the proposed development. Due to the flat topography, the distance involved and the natural vegetation which is likely to provide a degree of screening, it is unlikely that the project will be obvious from these roads.

**Desktop Sensitivity Analysis:**

Issue	Nature of Impact	Extent of Impact	No-Go Areas
Industrialisation of the landscape	The proposed development is likely to have limited impact due to general limited visibility.	This is likely to affect the <b>immediately surrounding area</b>	No no-go areas have been identified from a visual perspective.

<b>Discussion of expected significance:</b>			
There is likely to be minimal additional industrial influence on surrounding landscape character as experienced by the majority of receptors.			
<b>Possible mitigation:</b>			
<ul style="list-style-type: none"> <li>• Maintain and augment existing screening vegetation; and</li> <li>• Colour the back face of PV panels.</li> </ul>			
<b>Cumulative Impacts:</b>			
Development of this site is likely to result in minimal cumulative impact.			
<b>Gaps in knowledge &amp; recommendations for further study</b>			
<ul style="list-style-type: none"> <li>• Confirmation of sensitivity of the landscape and receptors from a site visit and consultation during the EIA process.</li> <li>• A development layout and details of structure height is needed to assess the impacts as well as the identification of possible mitigation measures in any detail.</li> </ul>			

<b>Impact</b>			
<b>c) The proposed development could negatively impact on views from local homesteads.</b>			
<p>There is one homestead approximately 500m from the proposed development. However this is inhabited by the land owner and his family. It has been confirmed that he is in agreement with the proposed development. A 500m no development area was recommended by the Visual Specialist in order to ensure that the proposed development does not completely dominate views from the homestead. This has been incorporated into the proposed layout by the developer.</p> <p>There is a homestead approximately 2.6km to the north of the proposed array. It is unlikely that it will be possible to see the proposed array from the house due to existing trees around the building and its orientation. Views of the array may be possible from the surrounding area. However, it is likely that existing vegetation will at least partly screen the proposed development.</p> <p>There is also a group of buildings approximately 2.6km to the southeast of the proposed array. The buildings are also surrounded by trees which are likely to provide a degree of screening. Any visual impact is also likely to be partly mitigated by distance as well as screening that is likely to be provided by existing natural vegetation.</p> <p>The remaining five groups of buildings are in excess of 3.5km from the proposed array. It is possible that glimpses of the proposed development may be possible from these, however, distance and intervening natural vegetation is likely to largely screen views.</p>			
<b>Desktop Sensitivity Analysis:</b>			
<b>Issue</b>	<b>Nature of Impact</b>	<b>Extent of Impact</b>	<b>No-Go Areas</b>
Industrialisation of the landscape	The proposed development is likely to have limited impact due to general limited visibility.	This is likely to affect the <b>immediately surrounding area</b>	No no-go areas have been identified from a visual perspective.
<b>Discussion of expected significance:</b>			
With the exception of the land owner's house, there is likely to be limited change of surrounding landscape character as experienced from the majority of homesteads.			
<b>Possible mitigation:</b>			
<ul style="list-style-type: none"> <li>• Maintain and augment existing screening vegetation; and</li> </ul>			

- Colour the back face of PV panels.

**Cumulative Impacts:**

Development of this site is likely to result in minimal cumulative impact.

**Gaps in knowledge & recommendations for further study**

- Confirmation of sensitivity of the landscape and receptors from a site visit and consultation during the EIA process.
- A development layout and details of structure height is needed to assess the impacts as well as the identification of possible mitigation measures in any detail.

**Impact**

**d) Glint and Glare as experienced from aircraft on approach to Kathu Airport.**

If glint and glare is problematic, it is only likely to have an influence during early mornings and during the summer when the sun is furthest south and low on the horizon.

Due to distance and the angle at which the PV panels are set in relation to the flight path, glint and glare is unlikely to be problematic.

**Desktop Sensitivity Analysis:**

<b>Issue</b>	<b>Nature of Impact</b>	<b>Extent of Impact</b>	<b>No-Go Areas</b>
Glint and glare impacting on flight path to the airport.	The proposed development is unlikely to impact.	This is likely to affect the <b>immediately surrounding area</b>	No no-go areas have been identified from a visual perspective.

**Discussion of expected significance:**

If there is an impact it is likely to be limited. It will also not impact on the direct line of the flight path due to the location and orientation of PV panels.

**Possible mitigation:**

- Ensure non reflective coating is applied to panel faces.

**Cumulative Impacts:**

Development of this site is unlikely to result in a cumulative impact.

**Gaps in knowledge & recommendations for further study**

- Confirmation of sensitivity of the landscape and receptors from a site visit and consultation during the EIA process.
- A development layout and details of structure height is needed to assess the impact.

<p><b>Impact</b></p> <p><b>e) Night time lighting impacts.</b> Security and operational lighting could make the project visible to receptors at night.</p> <p>This will be seen in the context of other projects, lighting associated with mining and settlement.</p>			
<p><b>Desktop Sensitivity Analysis:</b></p>			
<b>Issue</b>	<b>Nature of Impact</b>	<b>Extent of Impact</b>	<b>No-Go Areas</b>
Lighting impacts	The proposed development is likely to be obvious.	This is likely to affect the <b>immediately surrounding area</b>	No no-go areas have been identified from a visual perspective.
<p><b>Discussion of expected significance:</b> Due to the nature of the surrounding landscape which is likely to include lighting from mining operations and other solar projects, the significance of this impact is likely to be low.</p>			
<p><b>Possible mitigation:</b></p> <ul style="list-style-type: none"> <li>• Infra red security system;</li> <li>• Motion activated security system;</li> <li>• Minimising operational lighting at night</li> </ul>			
<p><b>Cumulative Impacts:</b> The development of this site is likely to result in a cumulative impact when added to other projects in the area, however the significance is likely to be low.</p>			
<p><b>Gaps in knowledge &amp; recommendations for further study</b></p> <ul style="list-style-type: none"> <li>• Confirmation of sensitivity of the landscape and receptors from a site visit and consultation during the EIA process.</li> <li>• A development layout and details of structure height is needed to assess the impact.</li> </ul>			

#### 5.4 LIKELY SENSITIVITY OF VISUAL RECEPTORS

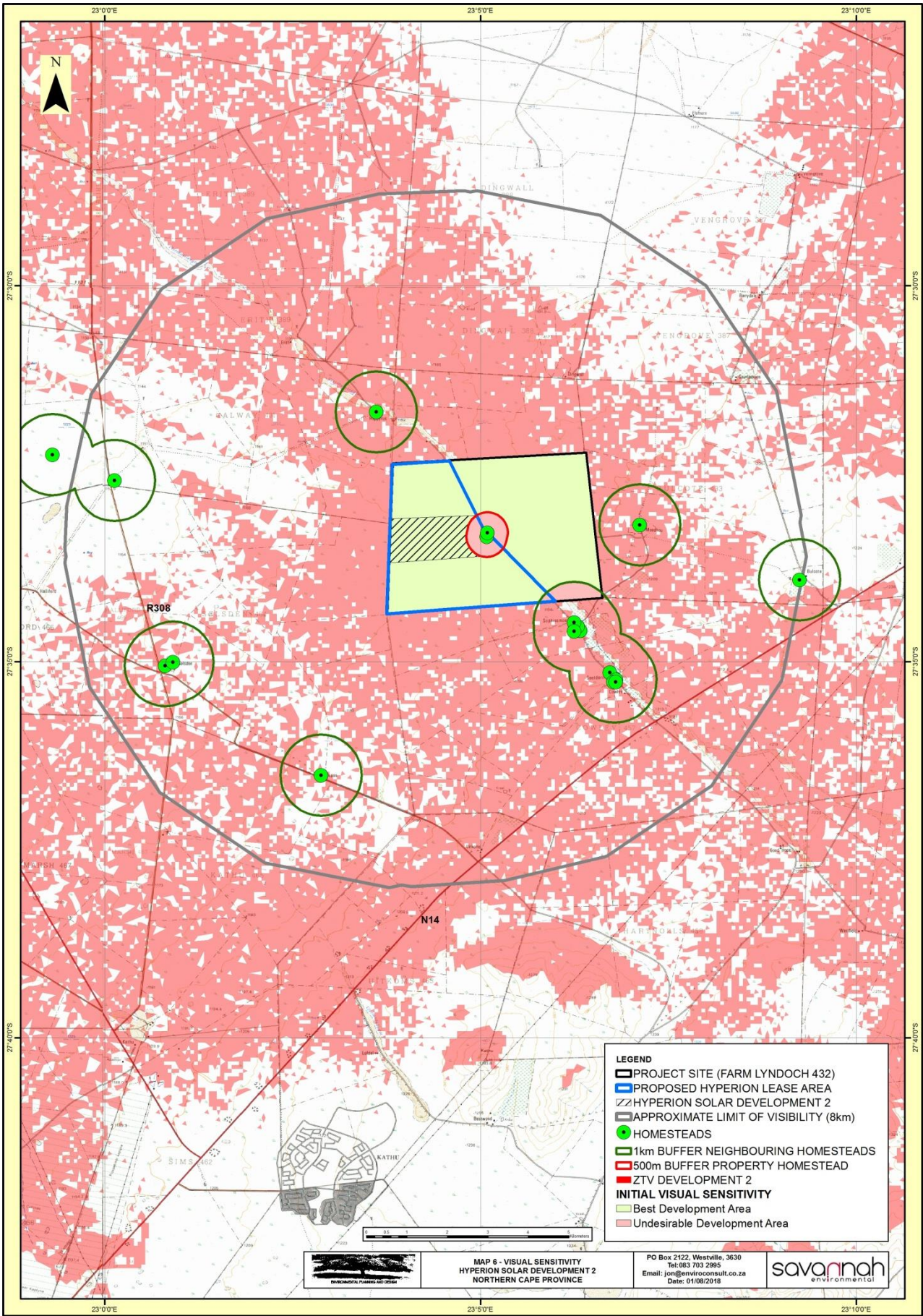
From the initial review of likely visual impacts, it appears that local homesteads are the only receptors that are likely to be impacted to any significant degree.

In order to provide guidance to the applicant, the following development recommendations have been made:

- Development should not occur within 1km of homesteads outside the development property; and
- Development should not occur within 500m of the homestead within the development property.

At these distances, with appropriate mitigation, the development should be screened from external homesteads and should not dominate views from the internal homestead.

**Map 6, Visual Sensitivity**, indicates the areas where, from a visual perspective, development is undesirable.



## 6 RECOMMENDED ASSESSMENT METHODOLOGY

### 6.1 REQUIREMENTS IN ACCORDANCE WITH THE WESTERN CAPE GUIDELINES

The criterion recommended by the Western Cape Guidelines for justification of level of input for a VIA is the expected level of visual impact. This categorisation is derived from the following matrix;

**Table 13 – Categorisation of Impact Level, Western Cape Guideline**

Type of environment	Type of development (see Box 3) Low to high intensity				
	Category 1 development	Category 2 development	Category 3 development	Category 4 development	Category 5 development
Protected/wild areas of international, national, or regional significance	Moderate visual impact expected	High visual impact expected	High visual impact expected	Very high visual impact expected	Very high visual impact expected
Areas or routes of high scenic, cultural, historical significance	Minimal visual impact expected	Moderate visual impact expected	High visual impact expected	High visual impact expected	Very high visual impact expected
Areas or routes of medium scenic, cultural or historical significance	Little or no visual impact expected	Minimal visual impact expected	Moderate visual impact expected	High visual impact expected	High visual impact expected
Areas or routes of low scenic, cultural, historical significance / disturbed	Little or no visual impact expected. Possible benefits	Little or no visual impact expected	Minimal visual impact expected	Moderate visual impact expected	High visual impact expected
Disturbed or degraded sites / run-down urban areas / wasteland	Little or no visual impact expected. Possible benefits	Little or no visual impact expected. Possible benefits	Little or no visual impact expected	Minimal visual impact expected	Moderate visual impact expected

The categorisation of development is indicated below;

<p><b>Category 1 development:</b> e.g. nature reserves, nature-related recreation, camping, picnicking, trails and minimal visitor facilities.</p> <p><b>Category 2 development:</b> e.g. low-key recreation / resort / residential type development, small-scale agriculture / nurseries, narrow roads and small-scale infrastructure.</p> <p><b>Category 3 development:</b> e.g. low density resort / residential type development, golf or polo estates, low to medium-scale infrastructure.</p> <p><b>Category 4 development:</b> e.g. medium density residential development, sports facilities, small-scale commercial facilities / office parks, one-stop petrol stations, light industry, medium-scale infrastructure.</p> <p><b>Category 5 development:</b> e.g. high density township / residential development, retail and office complexes, industrial facilities, refineries, treatment plants, power stations, wind energy farms, power lines, freeways, toll roads, large-scale infrastructure generally. Large-scale development of agricultural land and commercial tree plantations. Quarrying and mining activities with related processing plants.</p>
--

The proposed development is a Category 5 development.



The necessary level of assessment will be subject to the quality of the existing landscape. The initial assessment indicates that the proposed development is likely to largely impact areas that may be considered an area of medium scenic significance that is already impacted by solar projects and that scenic or protected areas are unlikely to be impacted.

The above tables indicate that the proposed development might generally be expected to have a high visual impact. However, the initial assessment indicates that all visual impacts are likely to be low.

It is therefore proposed that a Level 3 Assessment should be undertaken. However, if either a high or very high impact is anticipated following the necessary site visit then a Level 4 Assessment should be undertaken.

A Level 3 Assessment requires the following input;

- Identification of issues raised in scoping phase, and site visit;
- Description of the receiving environment and the proposed development;
- Establishment of view catchment area, view corridors, viewpoints and receptors;
- Indication of potential visual impacts using established criteria;
- Inclusion of potential lighting impacts at night;
- Description of alternatives, mitigation measures and monitoring programmes; and
- Review by independent, experienced visual specialist (if required).

A Level 4 Assessment requires the following additional input;

- As per Level 3 assessment, plus complete 3D modelling and simulations, with and without mitigation.
- Review by independent, experienced visual specialist (if required).

It is proposed that the assessment stage is commenced as a Level 3 Assessment. If the proposed development is found to have significant impacts then the assessment will be elevated to Level 4.

Confirmation of the requirement for a specialist review is required.

## **6.2 DETAILED METHODOLOGY**

As indicated above, a site visit is required in order to investigate and finalise the issues and impacts highlighted by this initial scoping exercise.

The following methodology will be used in preparation of the VIA report.

### **6.2.1 Identification of issues raised in scoping phase, and site visit**

Likely issues have already been identified in this scoping analysis. These issues will be verified from a site visit as well as response from stakeholders to the Scoping Report.

### **6.2.2 Description of the receiving environment and the proposed project**

The receiving environment has been described and categorised. This will be verified as part of the site visit.

### **6.2.3 Establishment of view catchment area, view corridors, viewpoints and receptors**

Zones of theoretical visibility and visual receptors have been established from GIS analysis. These will be verified as part of the site visit. Existing solar project should help to provide a useful guide as to the likely visibility of the proposed development.

Viewpoints will be identified from a site visit to represent views of visual receptors.

### **6.2.4 Indication of potential visual impacts using established criteria**

Areas of likely visual impacts have been identified and described from this scoping exercise. These impacts will be verified from a site visit.

It is possible that additional impacts might be identified from the site visit and from comments by stakeholders.

Types of identified impacts include:

- General landscape degradation or changes to landscape character areas that most people are likely to consider as negative. In this case, this could be the introduction of a relatively large-scale development into a natural landscape. This introduction could erode the natural character of the landscape. This is partly a subjective judgement as it is based on the assumption that the majority of people would prefer views over a more natural landscape (loss of rural characteristics is rated as a negative impact). It can however be measured in terms of likely extent of change. The influence of existing urban areas and service related development on existing landscape character will be assessed as part of the site visit. The area and nature of impacts associated with the proposed development(s) will be overlaid and an assessment made as to how these additional impacts are likely to change general landscape character;
- Change to the views of visual receptors. These impacts might relate to visual obstruction and / or intrusion. The assessment will make judgements as to how changes in view are likely to impact on land uses.

Impacts will be assessed using a numerical assessment system that has been adopted by Savannah Environmental for the overall assessment. This methodology is tried and tested, and its use will ensure that the Visual Impact Assessment can be easily incorporated into the Environmental Impact Assessment.

### **6.2.5 Inclusion of potential lighting impacts at night**

The impact of lighting at night will be included in the assessment using the above criteria.

### **6.2.6 Description of alternatives, mitigation measures and monitoring programmes.**

The alternatives that have been identified for this project, as well as the “no-go” alternative will be considered in the assessment.

Mitigation and monitoring measures will be developed during the preparation of the VIA report in the EIA phase.

**6.2.7 Review by independent, experienced visual specialist (if required).**  
Confirmation of this requirement is needed.

## 7 CONCLUSIONS

The brief scoping assessment indicates that the proposed development could have an impact on the current landscape character and particularly the rural landscape character of the area.

The affected landscape currently appears to be largely a semi-natural rural character. However, there is evidence that this character is being eroded by other additional solar energy developments in the vicinity of the proposed development. From the desktop assessment, it seems likely that the identified surrounding renewable energy projects are unlikely to have a significant negative visual impact on this landscape character for the majority of sensitive receptors. This is due generally to the distances between receptors and the projects, the relatively flat topography and the fact that existing natural vegetation is likely to provide a degree of screening.

The scoping assessment has indicated that the sensitive receptors for the proposed development are likely to include:

- 1) Roads in the vicinity including the N14, the R308 and a local road;
- 2) Homesteads in the vicinity; and
- 3) The Kathu Airport.

Potential impacts associated with roads and homesteads relate to visual intrusion and the general industrialisation of a semi-natural rural landscape.

The potential impact associated with Kathu Airport includes possible problems associated with glint and glare affecting the approach flight path.

The initial assessment has indicated that;

It is possible that glimpses of the proposed development could be visible from sections of the affected roads. However, these views are likely to be mitigated by distance, the fact that the project will be seen in a flat landscape meaning that there will be no overview and existing vegetation is likely to provide a degree of screening. There is therefore only likely to be a low level of impact on the identified roads.

There are a small number of homesteads in the vicinity of the proposed development, the closest being in the order of 500m distance from the array. However, this homestead is inhabited by the owner of the land on which the proposed development is located. It is reported that the landowner is in favour of the project as planned. A 500m buffer has been accommodated in the development planning to ensure that the solar array does not completely dominate the setting.

The next closest homestead is approximately 2.6km from the proposed development. The orientation of the building, existing mature vegetation around the homestead, the flat landscape and intervening vegetation are all likely to help mitigate impacts.

Other homesteads are at distances of 3.6km or greater from the proposed development.

It is possible that if there are tourism related uses associated with the identified homesteads and they have greater exposure to views of the proposed development than have been anticipated in the initial assessment, impacts could be greater than anticipated. This will need to be verified by means of a site visit during the EIA phase.

The proposed PV panels will face towards the north and slightly away from the northern approach flight path into Kathu Airport. This orientation and the distance from the flight path (approximately 9km) are both likely to mean that glint and glare are unlikely to cause a problem for approaching aircraft.

The initial assessment therefore indicates that levels of visual impacts are likely to be low.

The required level of assessment in accordance with the Western Cape Guidelines is Level 4, however, the anticipated low levels of visual impact could mean that views of the development may be difficult to see. It is recommended that a Level 3 Assessment is undertaken unless a greater level of impact seems likely from the site visit<sup>6</sup>.

---

<sup>6</sup> From a practical perspective, there is no point undertaking simulations if they do not illustrate anything.

## REFERENCES

**Guidelines for involving visual and aesthetic specialists in EIA processes,**

Author; Bernard Oberhozer. Published by the Provincial Government of the Western Cape: Department of Environmental Affairs and Development Planning, 2005

**Guidelines for landscape and visual impact assessment (third edition),**

authors; the Landscape Institute and Institute of Environmental Assessment and Management, published by E & FN Spon, 2013.

**Methods of environmental impact assessment,** edited by; Peter Morris and

RikiTherivel, Oxford Brookes University, UCL Press, 2000.

**The vegetation of South Africa, Lesotho and Swaziland** (Strelitziaseries; no.

19), Mucina, L. & Rutherford, M.C. (eds.), 2006, South African National Biodiversity Institute, Pretoria

**Mosaic Land Cover.** SANBI, 2009.

**Consortium of Spatial Information web site,** <http://www.cgiar-csi.org/>

**APPENDIX I  
ASSESSOR'S BRIEF CURRICULUM VITAE**



**Name** JONATHAN MARSHALL

**Nationality** British

**Year of Birth** 1956

**Specialisation** Landscape Architecture / Landscape & Visual Impact Assessment / Environmental Planning / Environmental Impact Assessment.

**Qualifications**

Education Diploma in Landscape Architecture, Gloucestershire College of Art and Design, UK (1979)  
Environmental Law, University of KZN (1997)

Professional Registered Professional Landscape Architect (SACLAP)  
Chartered Member of the Landscape Institute (UK)  
Certified Environmental Assessment Practitioner of South Africa (ICB)  
Member of the International Association of Impact Assessment, South Africa

**Languages**

<u>English</u>	-	Speaking	-	Excellent
	-	Reading	-	Excellent
	-	Writing	-	Excellent

**Contact Details** Post: PO Box 2122  
Westville  
3630  
Republic of South Africa  
Phone: +27 31 2668241, Cell: +27 83 7032995

**General**

Jon qualified as a Landscape Architect (Dip LA) at Cheltenham (UK) in 1979. He has been a chartered member of the Landscape Institute UK since 1986. He is also a Registered Landscape Architect and Certified Environmental Assessment Practitioner of South Africa (2009).

During the early part of his career (1981 - 1990) He worked with Clouston (now RPS) in Hong Kong and Australia. During this period he was called on to undertake visual impact assessment (VIA) input to numerous environmental assessment processes for major infrastructure projects. This work was generally based on photography with line drawing superimposed to illustrate the extent of development visible.

He has worked in the United Kingdom (1990 - 1995) for major supermarket chains including Sainsbury's and prepared CAD based visual impact assessments for public enquiries for new store development. He also prepared the VIA input to the environmental statement for the Cardiff Bay Barrage for consideration by the UK Parliament in the passing of the Barrage Act (1993).

His more recent VIA work (1995 to present) includes a combination of CAD and GIS based work for a new international airport to the north of Durban, new heavy industrial operations, overhead electrical transmission lines, mining operations in West Africa and numerous commercial and residential developments.

VIA work undertaken during the last twelve months includes VIA input for wind energy projects, numerous solar plant projects (CSP and PV), a new coal fired power station as well as electrical infrastructure.



## **Select List of Visual Impact Assessment Projects**

- **Establishment of Upmarket Tourism Accommodation on the Selati Bridge, Kruger National Park** – Assessment of visual implications of providing tourism accommodation in 12 railway carriages on an existing railway bridge at the Skukuza Rest Camp in the Kruger Park.
- **Jozini TX Transmission Tower** – Assessment of visual implications of a proposed MTN transmission tower on the Lebombo ridgeline overlooking the Pongolapoort Nature reserve and dam.
- **Bhangazi Lake Development** – Visual Impact Assessment for a proposed tourism development within the iSimangaliso Wetland Park World Heritage Site.
- **Palesa Power Station** - VIA for a new 600MW power station near Kwamhlanga in Mpumalanga for a private client.
- **Heuningklip PV Solar Project** – VIA for a solar project in the Western Cape Province for a private client.
- **Kruispad PV Solar Project** – VIA for a solar project in the Western Cape Province for a private client.
- **Doornfontein PV Solar Project** – VIA for a solar project in the Western Cape Province for a private client.
- **Olifantshoek Power Line and Substation** – VIA for a new 10MVA 132/11kV substation and 31km powerline, Northern Cape Province, for Eskom.
- **Noupoort Concentrating Solar Plants** - Scoping and Visual Impact Assessments for two proposed parabolic trough projects.
- **Drakensberg Cable Car** – Preliminary Visual Impact Assessment and draft terms of reference as part of the feasibility study.
- **Paulputs Concentrating Solar Plant (tower technology)** – Visual Impact Assessment for a new CSP project near Pofadder in the Northern Cape.
- **Ilanga Concentrating Solar Plants 1, 2, 3, 4 & 5** – Scoping and Visual Impact Assessments for the proposed extension of five authorised CSP projects including parabolic trough and tower technology within the Karoeshoek Solar Valley near Upington in the Northern Cape.
- **Ilanga Concentrating Solar Plants 1, 2, 3, 4 & 5 Shared Infrastructure** – Visual Impact Assessment for the necessary shared infrastructure including power lines, substation, water pipeline and roads for these projects.
- **Ilanga Concentrating Solar Plants 7, 8 & 9** - Scoping and Visual Impact Assessments for three new CSP projects including parabolic trough and tower technology within the Karoeshoek Solar Valley near Upington in the Northern Cape.
- **Sol Invictus Solar Plants** - Scoping and Visual Impact Assessments for three new Solar PV projects near Pofadder in the Northern Cape.
- **Gunstfontein Wind Energy Facility** – Scoping and Visual Impact Assessment for a proposed WEF near Sutherland in the Northern Cape.
- **Moorreesburg Wind Energy Facility** – Visual Impact Assessment for a proposed WEF near Moorreesburg in the Western Cape.
- **Semonkong Wind Energy Facility** - Visual Impact Assessment for a proposed WEF near Semonkong in Southern Lesotho.
- **Great Karoo Wind Energy Facility** – Addendum report to the Visual Impact Assessment Report for amendment to this authorised WEF that is located near Sutherland in the Northern Cape. Proposed amendments included layout as well as rotor diameter.
- **Perdekraal East Power Line** – Visual Impact Assessment for a proposed power line to evacuate power from a wind energy facility near Sutherland in the Northern Cape.
- **Tshivhaso Power Station** – Scoping and Visual Impact Assessment for a proposed new power station near Lephalale in Limpopo Province.
- **Saldanha Eskom Strengthening** – Scoping and Visual Impact Assessment for the upgrading

of strategic Eskom infrastructure near Saldanha in the Western Cape.

- **Eskom Lethabo PV Installation** - Scoping and Visual Impact Assessment for the development of a solar PV plant within Eskom's Lethabo Power Station in the Free State.
- **Eskom Tuthuka PV Installation** - Scoping and Visual Impact Assessment for the development of a solar PV plant within Eskom's Thutuka Power Station in Mpumalanga.
- **Eskom Majuba PV Installation** - Scoping and Visual Impact Assessment for the development of a solar PV plant within Eskom's Majuba Power Station in Mpumalanga.
- **Golden Valley Power Line** - Visual Impact Assessment for a proposed power line to evacuate power from a wind energy facility near Cookhouse in the Eastern Cape.
- **Mpophomeni Shopping Centre** – Visual impact assessment for a proposed new shopping centre close to the southern shore of Midmar Dam in KwaZulu Natal.
- **Rheeboksfontein Power Line** - Addendum report to the Visual Impact Assessment Report for amendment to this authorised power line alignment located near Darling in the Western Cape.
- **Woodhouse Solar Plants** – Scoping and Visual Impact Assessment for two proposed solar PV projects near Vryburg in the North West Province.
- **AngloGold Ashanti, Dokiwa (Ghana)** – Visual Impact Assessment for proposed new Tailings Storage Facility at a mine site working with SGS as part of their EIA team.
- **Gateway Shopping Centre Extension (Durban)** – Visual Impact Assessment for a proposed shopping centre extension in Umhlanga, Durban.
- **Kouroussa Gold Mine (Guinea)** – Visual impact assessment for a proposed new mine in Guinea working with SGS as part of their EIA team.
- **Mampon Gold Mine (Ghana)** - Visual impact assessment for a proposed new mine in Ghana working with SGS as part of their EIA team.
- **Telkom Towers** – Visual impact assessments for numerous Telkom masts in KwaZulu Natal.
- **Eskom Isundu Substation** – Visual Impact Assessment for a proposed major new Eskom substation near Pietermaritzburg in KwaZulu Natal.
- **Eskom St Faiths Power Line and Substation** – Visual Impact Assessment for a major new substation and associated power lines near Port Shepstone in KwaZulu Natal.
- **Eskom Ficksburg Power Line** – Visual Impact Assessment for a proposed new power line between Ficksburg and Cocolan in the Free State.
- **Eskom Matubatuba to St Lucia Power Line** – Visual Impact Assessment for a proposed new power line between Mtubatuba and St Lucia in KwaZulu Natal.
- **Dube Trade Port, Durban International Airport** – Visual Impact Assessment
- **Sibaya Precinct Plan** – Visual Impact Assessment as part of Environmental Impact Assessment for a major new development area to the north of Durban.
- **Umdloti Housing** – Visual Impact Assessment as part of Environmental Impact Assessment for a residential development beside the Umdloti Lagoon to the north of Durban.
- **Tata Steel Ferrochrome Smelter** - Visual impact assessment of proposed new Ferrochrome Smelter in Richards Bay as part of EIA undertaken by the CSIR.
- **Durban Solid Waste Large Landfill Sites** – Visual Impact Assessment of proposed development sites to the North and South of the Durban Metropolitan Area. The project utilised 3d computer visualisation techniques.
- **Hillside Aluminium Smelter, Richards Bay** - Visual Impact Assessment of proposed extension of the existing smelter. The project utilised 3d computer visualisation techniques.
- **Estuaries of KwaZulu Natal Phase 1** – Visual character assessment and GIS mapping as part of a review of the condition and development capacity of eight estuary landscapes for the Town and Regional Planning Commission. The project was extended to include all estuaries in KwaZulu Natal.
- **Signage Assessments** – Numerous impact assessments for proposed signage

developments for Blast Media.

- **Signage Strategy** – Preparation of an environmental strategy report for a national advertising campaign on National Roads for Visual Image Placements.
- **Zeekoegatt, Durban** - Computer aided visual impact assessment. EDP acted as advisor to the Province of KwaZulu Natal in an appeal brought about by a developer to extend a light industrial development within a 60 metre building line from the National N3 Highway.
- **La Lucia Mall Extension** - Visual impact assessment using three dimensional computer modelling / photo realistic rendering and montage techniques for proposed extension to shopping mall for public consultation exercise.
- **Redhill Industrial Development** - Visual impact assessment using three dimensional computer modelling / photo realistic rendering and montage techniques for proposed new industrial area for public consultation exercise.
- **Avondale Reservoir** - Visual impact assessment using three dimensional computer modelling / photo realistic rendering and montage techniques for proposed hilltop reservoir as part of Environmental Impact Assessment for Umgeni Water.
- **Hammersdale Reservoir** - Visual impact assessment using three dimensional computer modelling / photo realistic rendering and montage techniques for proposed hilltop reservoir as part of Environmental Impact Assessment for Umgeni Water.
- **Southgate Industrial Park, Durban** - Computer Aided Visual Impact Assessment and Landscape Design for AECI.
- **Sainsbury's Bryn Rhos** - Computer Aided Visual Impact Assessment/ Planning Application for the development of a new store within the Green Wedge North of Swansea.
- **Ynyston Farm Access** - Computer Aided Impact Assessment of visual intrusion of access road to proposed development of Cardiff for the Land Authority for Wales.
- **Cardiff Bay Barrage** – Preparation of the Visual Impact Statement for inclusion in the Impact Statement for debate by parliament (UK) prior to the passing of the Cardiff Bay Barrage Bill.
- **A470, Cefn Coed to Pentrebach** - Preparation of landscape frameworks for the assessment of the impact of the proposed alignment on the landscape for The Welsh Office.
- **Sparkford to Ilchester Bye Pass** - The preparation of the landscape framework and the draft landscape plan for the Department of Transport.
- **Green Island Reclamation Study** - Visual Impact Assessment of building massing, Urban Design Guidelines and Masterplanning for a New Town extension to Hong Kong Island.
- **Route 3** - Visual Impact Assessment for alternative road alignments between Hong Kong Island and the Chinese Border.
- **China Border Link** - Visual Impact Assessment and initial Landscape Design for a new border crossing at Lok Ma Chau.
- **Route 81, Aberdeen Tunnel to Stanley** - Visual Impact Assessment for alternative highway alignments on the South side of Hong Kong Island.

**APPENDIX II**  
**GUIDELINES FOR INVOLVING VISUAL AND AESTHETIC SPECIALISTS IN EIA**  
**PROCESSES**

**(Preface, Summary and Contents for full document go to the Provincial  
Government of the Western Cape, Department of Environmental Affairs and  
Development Planning web site, [http://eadp.westerncape.gov.za/your-  
resource-library/policies-guidelines](http://eadp.westerncape.gov.za/your-resource-library/policies-guidelines))**

# GUIDELINE FOR INVOLVING VISUAL AND AESTHETIC SPECIALISTS IN EIA PROCESSES



PROVINCIAL GOVERNMENT OF THE WESTERN CAPE:  
DEPARTMENT OF ENVIRONMENTAL AFFAIRS  
AND DEVELOPMENT PLANNING



# GUIDELINE FOR INVOLVING VISUAL AND AESTHETIC SPECIALISTS IN EIA PROCESSES

*Edition 1*

*Issued by:*

Provincial Government of the Western Cape  
Department of Environmental Affairs and Development Planning  
Utilitas Building, 1 Dorp Street  
Private Bag X9086  
Cape Town 8000  
South Africa

*Prepared by:*

Bernard Oberholzer Landscape Architect  
PO Box 26643  
Hout Bay, 7872, South Africa  
email: bola@wol.co.za

*Coordinated by:*

CSIR Environmentek  
P O Box 320  
Stellenbosch 7599  
South Africa

*Contact person:*

Frauke Münster  
Tel: +27 21 888-2538  
(fmunster@csir.co.za)

COPYRIGHT © Republic of South Africa, Provincial Government of the Western Cape, Department of Environmental Affairs and Development Planning 2005. ALL RIGHTS RESERVED.

This document is copyright under the Berne Convention. Apart from the purpose of private study, research or teaching, in terms of the Copyright Act (Act No. 98 of 1978) no part of this document may be reproduced or transmitted in any form or by any means, electronic or mechanical, including photocopying, recording or by any information storage and retrieval system, without permission in writing from the Department of Environmental Affairs and Development Planning. Likewise, it may not be lent, resold, hired out or otherwise disposed of by way of trade in any form of binding or cover other than that in which it is published.

*This guideline should be cited as:*

Oberholzer, B. 2005. *Guideline for involving visual & aesthetic specialists in EIA processes: Edition 1*. CSIR Report No ENV-S-C 2005 053 F. Republic of South Africa, Provincial Government of the Western Cape, Department of Environmental Affairs & Development Planning, Cape Town.

## ACKNOWLEDGEMENTS

### *Steering committee:*

Paul Hardcastle	-	DEA&DP
Ayub Mohammed	-	DEA&DP
Susie Brownlie	-	de Villiers Brownlie Associates
Keith Wiseman	-	City of Cape Town
Mike Burns	-	CSIR Environmentek
Paul Lochner	-	CSIR Environmentek
Pete Ashton	-	CSIR Environmentek

### *Focus group participants:*

Paul Hardcastle	-	DEA&DP
Washiela Anthony	-	DEA&DP
Danie Smit	-	DEAT
Eileen Weinronk	-	City of Cape Town
Menno Klapwijk	-	Cave Klapwijk and Associates
Graham Young	-	Landscape Consultant
Bernard Oberholzer	-	Bernard Oberholzer Landscape Architect (BOLA)
Nicolas Baumann	-	Baumann & Winter Heritage Consultants
Sarah Winter	-	Baumann & Winter Heritage Consultants
Tanya de Villiers	-	Chittenden Nicks deVilliers Africa
Frauke Münster	-	CSIR Environmentek

### *Internal review:*

Mike Burns	-	CSIR Environmentek
Eileen Weinronk	-	City of Cape Town
Paul Hardcastle	-	DEA&DP
Washiela Anthony	-	DEA&DP

### *Stakeholders engaged in the guideline development process:*

These guidelines were developed through a consultative process and have benefited from the inputs and comments provided by a wide range of individuals and organizations actively working to improve EIA practice. Thanks are due to all who took the time to engage in the guideline development process.

In particular, thanks are due to Jan Glazewski (University of Cape Town), Keith Wiseman (City of Cape Town), Paul Britton (SANPARKS), Graham Young (University of Pretoria), Lisa Parkes (Ninham Shand) and Paul Claassen (Environomics) for providing useful information and in-depth comments.

### *Finalisation of report figures and formatting:*

Magdel van der Merwe and Elna Logie, DTP Solutions

## PREFACE

The purpose of an Environmental Impact Assessment (EIA) is to provide decision-makers (be they government authorities, the project proponent or financial institutions) with adequate and appropriate information about the potential positive and negative impacts of a proposed development and associated management actions in order to make an informed decision whether or not to approve, proceed with or finance the development.

For EIA processes to retain their role and usefulness in supporting decision-making, the involvement of specialists in EIA needs to be improved in order to:

- Add greater value to project planning and design;
- Adequately evaluate reasonable alternatives;
- Accurately predict and assess potential project benefits and negative impacts;
- Provide practical recommendations for avoiding or adequately managing negative impacts and enhancing benefits;
- Supply enough relevant information at the most appropriate stage of the EIA process to address adequately the key issues and concerns, and effectively inform decision-making in support of sustainable development.

It is important to note that not all EIA processes require specialist input; broadly speaking, specialist involvement is needed when the environment could be significantly affected by the proposed activity, where that environment is valued by or important to society, and/or where there is insufficient information to determine whether or not unavoidable impacts would be significant.

The purpose of this series of guidelines is to improve the efficiency, effectiveness and quality of specialist involvement in EIA processes. The guidelines aim to improve the capacity of roleplayers to anticipate, request, plan, review and discuss specialist involvement in EIA processes. Specifically, they aim to improve the capacity of EIA practitioners to draft appropriate terms of reference for specialist input and assist all roleplayers in evaluating whether or not specialist input to the EIA process is appropriate for the type of development and environmental context. Furthermore, they aim to ensure that specialist inputs support the development of effective, practical Environmental Management Plans where projects are authorised to proceed (refer to *Guideline for Environmental Management Plans*).

The guidelines draw on best practice in EIA in general, and within specialist fields of expertise in particular, to address the following issues related to the timing, scope and quality of specialist input. The terms "specialist involvement" and "input" have been used in preference to "specialist assessment" and "studies" to indicate that the scope of specialists' contribution (if required) depends on the nature of the project, the environmental context and the amount of available information and does not always entail detailed studies or assessment of impacts.

The guidelines draw on best practice in EIA in general, and within specialist fields of expertise in particular, to address the following issues related to the timing, scope and quality of specialist input. The terms "specialist involvement" and "input" have been used in preference to "specialist



assessment” and “studies” to indicate that the scope of specialists’ contribution depends on the nature of the project, the environmental context and the amount of available information.

	ISSUES
TIMING	<ul style="list-style-type: none"> <li>▪ When should specialists be involved in the EIA process; i.e. at what stage in the EIA process should specialists be involved (if at all) and what triggers the need for their input?</li> </ul>
SCOPE	<ul style="list-style-type: none"> <li>▪ Which aspects must be addressed through specialist involvement; i.e. what is the purpose and scope of specialist involvement?</li> <li>▪ What are appropriate approaches that specialists can employ?</li> <li>▪ What qualifications, skills and experience are required?</li> </ul>
QUALITY	<ul style="list-style-type: none"> <li>▪ What triggers the review of specialist studies by different roleplayers?</li> <li>▪ What are the review criteria against which specialist inputs can be evaluated to ensure that they meet minimum requirements, are reasonable, objective and professionally sound?</li> </ul>

The following guidelines form part of this first series of guidelines for involving specialists in EIA processes:

- Guideline for determining the scope of specialist involvement in EIA processes
- Guideline for the review of specialist input in EIA processes
- Guideline for involving biodiversity specialists in EIA processes
- Guideline for involving hydrogeologists in EIA processes
- Guideline for involving visual and aesthetic specialists in EIA processes
- Guideline for involving heritage specialists in EIA processes
- Guideline for involving economists in EIA processes

The *Guideline for determining the scope of specialist involvement in EIA processes* and the *Guideline for the review of specialist input in EIA processes* provide generic guidance applicable to any specialist input to the EIA process and clarify the roles and responsibilities of the different roleplayers involved in the scoping and review of specialist input. It is recommended that these two guidelines are read first to introduce the generic concepts underpinning the guidelines which are focused on specific specialist disciplines.

***Who is the target audience for these guidelines?***

The guidelines are directed at authorities, EIA practitioners, specialists, proponents, financial institutions and other interested and affected parties involved in EIA processes. Although the guidelines have been developed with specific reference to the Western Cape province of South Africa, their core elements are more widely applicable.

***What type of environmental assessment processes and developments are these guidelines applicable to?***

The guidelines have been developed to support project-level EIA processes regardless of whether they are used during the early project planning phase to inform planning and design decisions (i.e. during pre-application planning) or as part of a legally defined EIA process to obtain statutory approval for a proposed project (i.e. during screening, scoping and/or impact assessment). Where specialist input may be required the guidelines promote early, focused and appropriate involvement of specialists in EIA processes in order to encourage proactive consideration of potentially significant impacts, so that negative impacts may be avoided or

effectively managed and benefits enhanced through due consideration of alternatives and changes to the project.

The guidelines aim to be applicable to a range of types and scales of development, as well as different biophysical, social, economic and governance contexts.

*What will these guidelines not do?*

In order to retain their relevance in the context of changing legislation, the guidelines promote the principles of EIA best practice without being tied to specific legislated national or provincial EIA terms and requirements. They therefore do not clarify the specific administrative, procedural or reporting requirements and timeframes for applications to obtain statutory approval. They should, therefore, be read in conjunction with the applicable legislation, regulations and procedural guidelines to ensure that mandatory requirements are met.

It is widely recognized that no amount of theoretical information on how best to plan and coordinate specialist inputs, or to provide or review specialist input, can replace the value of practical experience of coordinating, being responsible for and/or reviewing specialist inputs. Only such experience can develop sound judgment on such issues as the level of detail needed or expected from specialists to inform decision-makers adequately. For this reason, the guidelines should not be viewed as prescriptive and inflexible documents. Their intention is to provide best practice guidance to improve the quality of specialist input.

Furthermore, the guidelines do not intend to create experts out of non-specialists. Although the guidelines outline broad approaches that are available to the specialist discipline (e.g. field survey, desktop review, consultation, modeling), specific methods (e.g. the type of model or sampling technique to be used) cannot be prescribed. The guidelines should therefore not be used indiscriminately without due consideration of the particular context and circumstances within which an EIA is undertaken, as this influences both the approach and the methods available and used by specialists.

*How are these guidelines structured?*

The specialist guidelines have been structured to make them user-friendly. They are divided into six parts, as follows:

- **Part A:** Background;
- **Part B:** Triggers and key issues potentially requiring specialist input;
- **Part C:** Planning and coordination of specialist inputs (drawing up terms of reference);
- **Part D:** Providing specialist input;
- **Part E:** Review of specialist input; and
- **Part F:** References.

Part A provides grounding in the specialist subject matter for all users. It is expected that authorities and peer reviewers will make most use of Parts B and E; EIA practitioners and project proponents Parts B, C and E; specialists Part C and D; and other stakeholders Parts B, D and E. Part F gives useful sources of information for those who wish to explore the specialist topic.

# SUMMARY

This guideline document, which deals with specialist visual input into the EIA process, is organised into a sequence of interleaving sections. These follow a logical order covering the following:

- the background and context for specialist visual input;
- the triggers and issues that determine the need for visual input;
- the type of skills and scope of visual inputs required in the EIA process;
- the methodology, along with information and steps required for visual input;
- finally, the review or evaluation of the visual assessment process.

**Part A** is concerned with defining the visual and aesthetic component of the environment, and with principles and concepts relating to the visual assessment process. The importance of the process being logical, holistic, transparent and consistent is stressed in order for the input to be useful and credible.

The legal and planning context within which visual assessments take place indicate that there are already a number of laws and bylaws that protect visual and scenic resources. These resources within the Western Cape context have importance for the economy of the region, along with the proclaimed World Heritage Sites in the Province.

The role and timing of specialist visual inputs into the EIA process are outlined, with the emphasis being on timely, and on appropriate level of input, from the early planning stage of a project, through to detailed mitigation measures and

management controls at the implementation stage.

**Part B** deals with typical factors that trigger the need for specialist visual input to a particular project. These factors typically relate to:

- (a) the nature of the receiving environment, in particular its visual sensitivity or protection status;
- (b) the nature of the project, in particular the scale or intensity of the project, which would result in change to the landscape or townscape.

The correlation between these two aspects are shown in a table, in order to determine the varying levels of visual impact that can be expected, i.e. from little or no impact, to very high visual impact potential.

**Part C** deals with the choice of an appropriate visual specialist, and the preparation of the terms of reference (TOR) for the visual input. Three types of visual assessment are put forward, each requiring different expertise, namely:

- Type A: assessments involving large areas of natural or rural landscape;
- Type B: assessments involving local areas of mainly built environment;
- Type C: assessments involving smaller scale sites with buildings, or groups of buildings.

The scope of the visual input would in summary relate to the following:

- the issues raised during the scoping process;
- the time and space boundaries, i.e. the extent or zone of visual influence;

- the types of development alternatives that are to be considered;
- the variables and scenarios that could affect the visual assessment;
- the inclusion of direct, indirect and cumulative effects.

Approaches to the visual input relate to the level of potential impact and range from minimal specialist input, to a full visual impact assessment (VIA). A list of the typical components of a visual assessment is given, and the integration with other studies forming part of the EIA process is discussed.

**Part D** provides guidance for specialist visual input, and on the information required by specialists. Notes on predicting potential visual impacts are given, along with suggested criteria for describing and rating visual impacts. The assessment of the overall significance of impacts, as well as thresholds of significance are discussed.

Further aspects that need to be considered by visual specialists in EIA processes include:

- affected parties who stand to benefit or lose,
- risks and uncertainties related to the project,
- assumptions that have been made, and their justification,
- levels of confidence in providing the visual input or assessment,
- management actions that can be employed to avoid or mitigate adverse effects and enhance benefits, and
- the best practicable environmental option from the perspective of the visual issues and impacts.

Finally, pointers for the effective communication of the findings are given.

**Part E** lists specific evaluation criteria for reviewing visual input by a specialist, where this becomes necessary. Further guidance on this is given in the document on *Guideline for the review of specialist input in EIA processes*.

# CONTENTS

Acknowledgements .....	i
Preface .....	ii
Summary .....	v

## **PART A : BACKGROUND** **1**

1. INTRODUCTION .....	1
2. PRINCIPLES AND CONCEPTS UNDERPINNING VISUAL SPECIALIST INVOLVEMENT IN EIA PROCESSES .....	2
3. CONTEXTUALISING SPECIALIST INPUT .....	4
3.1 Legal, policy and planning context for involving a visual specialist .....	5
3.2 Environmental context for specialist input .....	6
4. THE ROLE AND TIMING OF SPECIALIST INPUT WITHIN THE EIA PROCESS .....	6

## **PART B: TRIGGERS AND KEY ISSUES POTENTIALLY REQUIRING SPECIALIST INPUT** **9**

5. TRIGGERS FOR SPECIALIST INPUT .....	9
6. KEY ISSUES REQUIRING SPECIALIST INPUT .....	10

## **PART C: PLANNING AND COORDINATION OF SPECIALIST INPUTS (DRAWING UP THE TERMS OF REFERENCE)** **13**

7. QUALIFICATIONS, SKILLS AND EXPERIENCE REQUIRED .....	13
8. DETERMINING THE SCOPE OF SPECIALIST INPUTS .....	14
8.1 Identifying and responding to issues .....	15
8.2 Establishing appropriate time and space boundaries .....	16
8.3 Clarifying appropriate development alternatives .....	16
8.4 Establishing environmental and operating scenarios .....	17
8.5 Addressing direct, indirect and cumulative effects .....	17
8.6 Selecting the appropriate approach .....	18
8.7 Clarifying the timing, sequence and integration of specialist input .....	20
8.8 Ensuring appropriate stakeholder engagement .....	20
8.9 Clarifying confidentiality requirements .....	21

<b>PART D: PROVIDING SPECIALIST INPUT</b>	<b>22</b>
<b>9. INFORMATION REQUIRED TO PROVIDE SPECIALIST INPUT</b>	<b>22</b>
9.1 Relevant project information	22
9.2 Information describing the affected environment	23
9.3 Legal, policy and planning context	24
9.4 Information generated by other specialists in the EIA process	24
<b>10. SPECIALIST INPUT TO IMPACT ASSESSMENT AND RECOMMENDING MANAGEMENT ACTIONS</b>	<b>25</b>
10.1 Predicting potential impacts	25
10.2 Interpreting impact assessment criteria	26
10.3 Establishing thresholds of significance	29
10.4 Describing the distribution of impacts – beneficiaries and losers	30
10.5 Identifying key uncertainties and risks	30
10.6 Justifying underlying assumptions	31
10.7 Defining confidence levels and constraints to input	31
10.8 Recommending management actions	31
10.9 Identifying the best practicable environmental option	32
10.10 Communicating the findings of the specialist input	32
<b>11. SPECIALIST INPUT TO MONITORING PROGRAMMES</b>	<b>33</b>
<b>PART E: REVIEW OF THE SPECIALIST INPUT</b>	<b>36</b>
<b>12. SPECIFIC EVALUATION CRITERIA</b>	<b>36</b>
<b>PART F: REFERENCES</b>	<b>37</b>

**APPENDIX III**  
**CALCULATION OF VISUAL HORIZON**

### The Mathematics behind this Calculation

This calculation should be taken as a guide only as it assumes the earth is a perfect ball 6378137 metres radius. It also assumes the horizon you are looking at is at sea level. A triangle is formed with the centre of the earth (C) as one point, the horizon point (H) is a right angle and the observer (O) the third corner. Using Pythagoras's theorem we can calculate the distance from the observer to the horizon (OH) knowing CH is the earth's radius (r) and CO is the earth's radius (r) plus observer's height (v) above sea level.

Sitting in a hotel room 10m above sea level a boat on the horizon will be 11.3km away. The reverse is also true, whilst rowing across the Atlantic, the very top of a mountain range 400m high could be seen on your horizon at a distance of 71.4 km assuming the air was clear enough.

