

# **SOCIAL IMPACT ASSESSMENT**

## **LESAKA 1 PV SOLAR ENERGY FACILITY**

### **NORTHERN CAPE PROVINCE**

**AUGUST 2023**

**Prepared for**

**SIVEST**

**By**

**Tony Barbour**

---

**Tony Barbour**

**ENVIRONMENTAL CONSULTING**

10 Firs Avenue, Claremont, 7708, South Africa

(Cell) 082 600 8266

(E-Mail) [tony@tonybarbour.co.za](mailto:tony@tonybarbour.co.za)

---

## **EXECUTIVE SUMMARY**

### **INTRODUCTION AND LOCATION**

Lesaka 1 Solar Energy Facility (Pty) Ltd proposes to develop the up to 240 MW Lesaka 1 Solar Energy Facility (SEF) and associated infrastructure on a site located approximately 35km north of the town of Loeriesfontein in the Hantam Municipality (HM), in the Namakwa District Municipality (NDM), Northern Cape Province. The Lesaka 1 PV SEF is one of two PV SEFs that make up the Lesaka Solar Cluster.

Tony Barbour was appointed by Sivest to undertake Social Impact Assessment (SIA) for proposed SEF as part of the Environmental Impact Assessment (EIA) process. This report contains the findings of the SIA for the Lesaka 1 SEF and associated infrastructure.

### **SUMMARY OF KEY FINDINGS**

The key findings of the study are summarised under the following sections:

- Fit with policy and planning.
- Construction phase impacts.
- Operational phase impacts.
- Cumulative Impacts.
- No-Go Development option.

Based on the findings of the SIA the potential social impacts associated with the BESS, on site IPP substation and grid connection will be limited. Separate assessments have therefore not been undertaken. The significance ratings include these components.

### **FIT WITH POLICY AND PLANNING**

The development of renewable energy and the associated energy infrastructure is strongly supported at a national, provincial, and local level. The development of and investment in renewable energy and associated energy distribution infrastructure is supported by the National Development Plan (NDP), New Growth Path Framework and National Infrastructure Plan, which all highlight the importance of energy security and investment in energy infrastructure. The development of the proposed SEs and associated infrastructure is therefore supported by key policy and planning documents.

### **CONSTRUCTION PHASE**

The key social issues associated with the construction phase include:

#### **Potential positive impacts**

- Creation of employment and business opportunities, and the opportunity for skills development and on-site training.

The construction phase will extend over a period of approximately 18-24 months and create in the region of 200 employment opportunities. The total wage bill will be in the region of R 20 million (2023 Rand values). Specifically, of the low and semi-skilled employment opportunities will benefit residents from local towns in the HM, specifically Loeriesfontein and Calvinia. Most the beneficiaries are likely to be historically disadvantaged (HD) members of the community. This would represent a short term

positive social benefit in an area with limited employment opportunities. A percentage of the wage bill will be spent in the local economy which will also create opportunities for local businesses.

The capital expenditure for each SEF will be ~R2 billion (2023 Rand values) and will create opportunities for the local and regional and local economy. The sector of the local economy most likely to benefit from the proposed development is the local service industry. The potential opportunities for the local service sector would be linked to accommodation, catering, cleaning, transport, and security, etc. associated with the construction workers on the site. However, given the relatively small scale of the development and short construction period the benefits will be limited.

**Potential negative impacts**

- Impacts associated with the presence of construction workers on local communities.
- Increased risks safety, livestock and farming infrastructure associated with the construction related activities and presence of construction workers on the site.
- Increased risk of grass fires associated with construction related activities.
- Nuisance impacts, such as noise, dust, and safety, associated with construction related activities and vehicles.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented. Table 1 summarises the significance of the impacts associated with the construction phase.

**Table 1: Summary of social impacts during construction phase**

<b>Impact</b>	<b>Significance No Mitigation/Enhancement</b>	<b>Significance With Mitigation/Enhancement</b>
<b>Creation of employment and business opportunities</b>	Low (Positive)	Medium (Positive)
<b>Presence of construction workers and potential impacts on family structures and social networks</b>	Medium (Negative)	Low (Negative)
<b>Safety risk, stock theft and damage to farm infrastructure associated with presence of construction workers</b>	Medium (Negative)	Low (Negative)
<b>Increased risk of grass fires</b>	Medium (Negative)	Low (Negative)
<b>Impact of heavy vehicles and construction activities</b>	Medium (Negative)	Low (Negative)

## OPERATIONAL PHASE

### Potential positive impacts

- The establishment of infrastructure to improve energy security and support renewable sector.
- Creation of employment opportunities.
- Benefits for local landowners.
- Benefits associated with socio-economic contributions to community development.

The proposed project will supplement South Africa's energy and assist to improve energy security. In addition, it will also reduce the country's reliance on coal as an energy source. This represents a positive social benefit.

### Potential negative impacts

- Noise impacts associated with the operation of the plant.
- Visual impacts and associated impacts on sense of place.
- Potential impact on property values.
- Potential impact on tourism.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated. The significance of the impacts associated with the operational phase are summarised in Table 2.

**Table 2: Summary of social impacts during operational phase**

Impact	Significance No Mitigation/Enhancement	Significance With Mitigation/Enhancement
<b>Establishment of infrastructure to improve energy security and support renewable sector</b>	Medium (Positive)	High (Positive)
<b>Creation of employment and business opportunities during maintenance</b>	Low (Positive)	Medium (Positive)
<b>Benefits associated with socio-economic contributions to community development</b>	Medium (Positive)	High (Positive)
<b>Benefits for landowners</b>	Low (Positive)	Medium (Positive)
<b>Visual impact and impact on sense of place</b>	Low-Medium (Negative)	Low-Medium (Negative)
<b>Impact on property values</b>	Low (Negative)	Low (Negative)
<b>Impact on tourism</b>	Low (Negative)	Low (Negative)

## CUMULATIVE IMPACTS

### *Cumulative impact on sense of place*

There are a number of approved and proposed renewable energy generation applications in the area. This will increase the cumulative visual impact should all of these projects be constructed, both for the primary project components and for the

ancillary components (i.e. grid connection infrastructure). However, given the remote location of the area the cumulative visual impact is considered to be within acceptable limits. The cumulative impact on sense of place is rated as **Medium Negative**.

***Cumulative impact on local services and accommodation***

The significance of this impact with mitigation was rated as **Medium Negative**.

***Cumulative impact on local economy***

The significance of this impact with enhancement was rated as **High Positive**.

**DECOMMISSIONING**

Given the number of people employed during the operational phase (~ 30), the potential negative social impact on the local economy associated with decommissioning will be limited. In addition, the potential impacts associated with the decommissioning phase can also be effectively managed with the implementation of a retrenchment and downscaling programme. With mitigation, the impacts are assessed to be Low (negative). Decommissioning will also create temporary employment opportunities. The significance was assessed to be Low (positive).

**NO-GO DEVELOPMENT OPTION**

The No-Development option would represent a lost opportunity for South Africa to improve energy security and supplement its current energy needs with clean, renewable energy. Given South Africa's current energy security challenges and its position as one of the highest per capita producers of carbon emissions in the world, this would represent a significant negative social cost. The No-Development option is not supported by the findings of the SIA.

**CONCLUSIONS AND RECOMMENDATIONS**

The findings of the SIA indicate that the proposed Lesaka 1 SEF and associated infrastructure will result in several social and socio-economic benefits, including creation of employment and business opportunities during both the construction and operational phase. The project will also contribute to local economic development through socio-economic development (SED) contributions. In addition, the development will improve energy security and reduce the carbon footprint associated with energy generation. The findings of the SIA also indicate that the potential negative impacts associated with both the construction and operational phase are likely to be **Low Negative** with mitigation. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented.

**Statement and reasoned opinion**

The establishment of the proposed Lesaka 1 PV SEF and associated infrastructure is supported by the findings of the SIA.

## CONTENTS OF THE SPECIALIST REPORT – CHECKLIST

<b>Regulation GNR 326 of 4 December 2014, as amended 7 April 2017, Appendix 6</b>	<b>Section of Report</b>
(a) details of the specialist who prepared the report; and the expertise of that specialist to compile a specialist report including a <i>curriculum vitae</i> ;	Section 1.6, Annexure C
(b) a declaration that the specialist is independent in a form as may be specified by the competent authority;	Section 1.7, Annexure D
(c) an indication of the scope of, and the purpose for which, the report was prepared;	Section 1.1, Section 1.2
(cA) an indication of the quality and age of base data used for the specialist report;	Section 1.2, Section 3
(cB) a description of existing impacts on the site, cumulative impacts of the proposed development and levels of acceptable change;	Section 4
(d) the duration, date and season of the site investigation and the relevance of the season to the outcome of the assessment;	N/A for SIA
(e) a description of the methodology adopted in preparing the report or carrying out the specialised process inclusive of equipment and modelling used;	Section 1.2, Annexure B
(f) details of an assessment of the specific identified sensitivity of the site related to the proposed activity or activities and its associated structures and infrastructure, inclusive of a site plan identifying site alternatives;	Section 4, Section 5
(g) an identification of any areas to be avoided, including buffers;	N/A
(h) a map superimposing the activity including the associated structures and infrastructure on the environmental sensitivities of the site including areas to be avoided, including buffers;	Section 3
(i) a description of any assumptions made and any uncertainties or gaps in knowledge;	Section 1.5
(j) a description of the findings and potential implications of such findings on the impact of the proposed activity, including identified alternatives on the environment, or activities;	Section 4, Section 5,
(k) any mitigation measures for inclusion in the EMPr;	Section 4
(l) any conditions for inclusion in the environmental authorisation;	Section 4, Section 5
(m) any monitoring requirements for inclusion in the EMPr or environmental authorisation;	N/A
(n) a reasoned opinion— i. as to whether the proposed activity, activities or portions thereof should be authorised; iA. Regarding the acceptability of the proposed activity or activities; and ii. if the opinion is that the proposed activity, activities or portions thereof should be authorised, any avoidance, management and mitigation measures that should be included in the EMPr or Environmental Authorization, and where applicable, the closure plan;	Section 5.3
(o) a summary and copies of any comments received during any consultation process and where applicable all responses thereto; and	Annexure A
(p) any other information requested by the competent authority	N/A
Where a government notice gazetted by the Minister provides for any protocol or minimum information requirement to be applied to a specialist report, the requirements as indicated in such notice will apply.	

## ACRONYMS

BA	Basic Assessment
DBSA	Development Bank of Southern Africa
DM	District Municipality
DEA&DP	Department of Environmental Affairs and Development Planning
EIA	Environmental Impact Assessment
EMP	Environmental Management Programme
HD	Historically Disadvantaged
HDI	Human Development Index
HM	Hantam Municipality
IDP	Integrated Development Plan
IPP	Independent Power Producer
IRP	Integrated Resource Plan
LED	Local Economic Development
LM	Local Municipality
MF	Monitoring Forum
MW	Megawatt
NCP	Northern Cape Province
NCPGDP	Northern Cape Provincial Growth and Development Plan
NDM	Namakwa District Municipality
NDP	National Development Plan
RE	Renewable Energy
REDZ	Renewable Energy Development Zone
REF	Renewable Energy Facility
REIPPPP	Renewable Energy Independent Power Producers Procurement Programme
SDF	Spatial Development Framework
SEA	Strategic Environmental Assessment
SEF	Solar Energy Facility
SED	Socio-Economic Development
SIA	Social Impact Assessment
STD	Sexually Transmitted Disease
VIA	Visual Impact Assessment
WEF	Wind Energy Facility
WWF	World Wildlife Fund

# TABLE OF CONTENTS

---

EXECUTIVE SUMMARY .....	ii
SECTION 1: INTRODUCTION.....	4
1.1 INTRODUCTION .....	4
1.2 TERMS OF REFERENCE AND APPROACH .....	4
1.3 PROJECT DESCRIPTION .....	5
1.4 ASSUMPTIONS AND LIMITATIONS .....	9
1.4.1 Assumptions .....	9
1.4.2 Limitations .....	9
1.5 SPECIALIST DETAILS.....	10
1.6 DECLARATION OF INDEPENDENCE .....	10
1.7 REPORT STUCTURE .....	11
SECTION 2: DESCRIPTION OF POLICY AND PLANNING CONTEXT .....	12
2.1 INTRODUCTION .....	12
2.1 NATIONAL POLICY ENVIRONMENT .....	12
2.1.1 National Energy Act (Act No 34 of 2008) .....	12
2.1.2 White Paper on Energy Policy of the Republic of South Africa .....	13
2.1.3 White Paper on Renewable Energy .....	13
2.1.4 Integrated Resource Plan (2019).....	14
2.1.5 National Development Plan .....	16
2.1.6 New Growth Path Framework.....	17
2.1.7 National Infrastructure Plan .....	17
2.1.8 Strategic Environmental Assessment (SEA) for Wind and Solar PV energy in South Africa .....	18
2.2 PROVINCIAL AND LOCAL POLICY ENVIRONMENT .....	19
2.2.1 Northern Cape Province Provincial Growth and Development Strategy . .....	19
2.2.2 Northern Cape Spatial Development Framework.....	20
2.2.3 Namakwa District Municipality Integrated Development Plan .....	22
2.2.4 Namakwa District Climate Change Response Plan .....	22
2.2.5 Hantam Local Municipality Integrated Development Plan .....	23
2.3 OVERVIEW RENEWABLE ENERGY SECTOR IN SOUTH AFRICA.....	24
2.3.1 Independent Power Producers Procurement Programme (IPPPP): An Overview.....	24
2.3.2 Green Jobs Study .....	31
2.3.3 Powering the Future: Renewable Energy Roll-out in South Africa .....	34
2.3.4 WWF SA Renewable Energy Vision 2030.....	35
2.3.5 The impact of the green economy on jobs in South Africa.....	37
2.3.6 The potential for local community benefits.....	38
SECTION 3: OVERVIEW OF THE STUDY AREA .....	39
3.1 INTRODUCTION .....	39
3.2 ADMINISTRATIVE CONTEXT.....	39
3.3 SOCIO-ECONOMIC OVERVIEW .....	40
3.3.1 Demographics .....	40
3.3.2 Municipal service levels.....	42
3.4 HEALTH CARE SERVICES.....	43
3.5 ECONOMIC OVERVIEW.....	44
SECTION 4: ASSESSMENT OF SOCIAL ISSUES.....	45
4.1 INTRODUCTION .....	45
4.2 ASSESSMENT OF POLICY AND PLANNING FIT .....	45
4.3 CONSTRUCTION PHASE SOCIAL IMPACTS .....	45



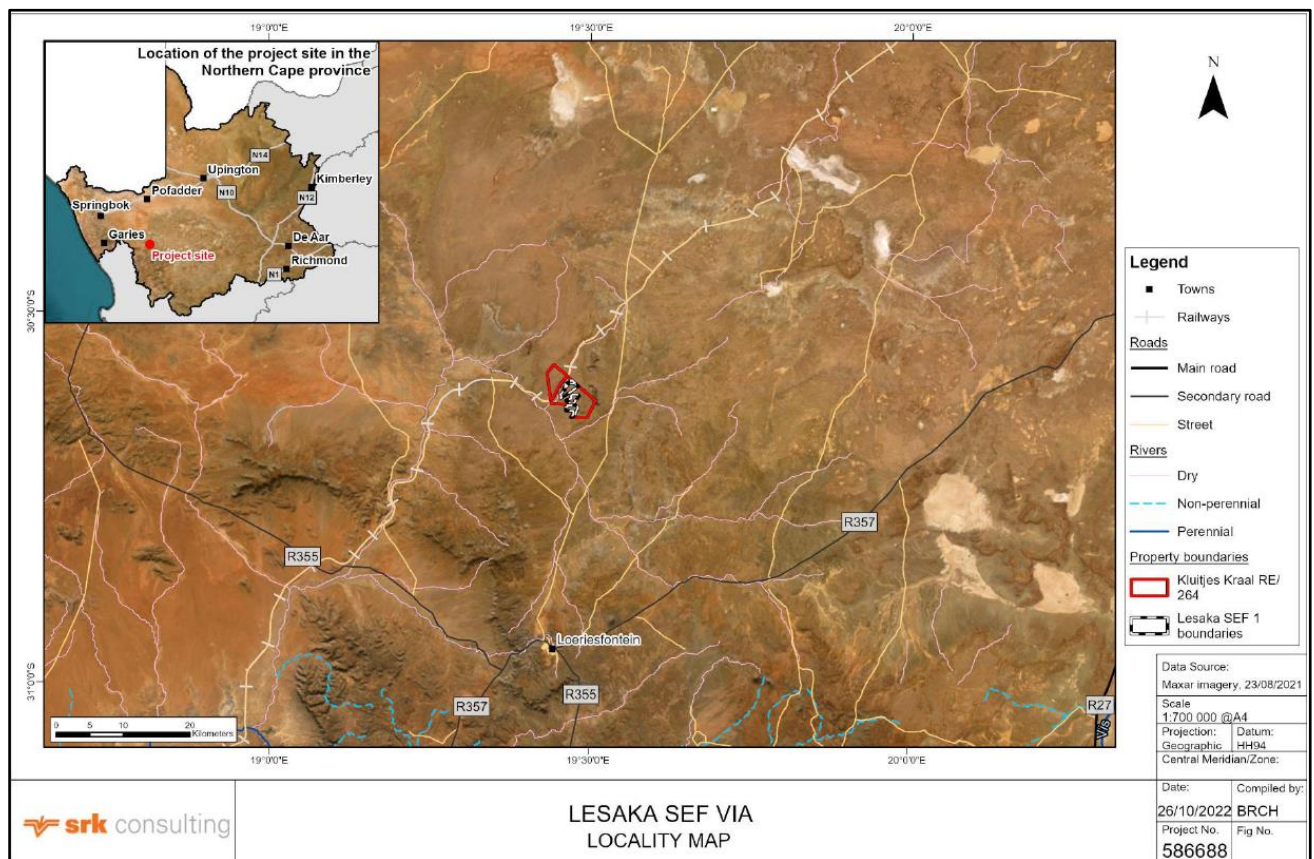
4.3.1	Creation of local employment, training, and business opportunities .....	46
4.3.2	Impact of construction workers on local communities .....	49
4.3.3	Risk to safety, livestock, and farm infrastructure .....	51
4.3.4	Increased risk of grass fires .....	52
4.3.5	Nuisance impacts associated with construction related activities .....	53
4.4	OPERATIONAL PHASE SOCIAL IMPACTS .....	55
4.4.1	Improved energy security and support renewable energy sector .....	55
4.4.2	Creation of employment opportunities .....	57
4.4.3	Generate income for affected landowners .....	58
4.4.4	Benefits associated with socio-economic development contributions .....	59
4.4.5	Visual impact and impact on sense of place .....	60
4.4.6	Potential impact on property values .....	61
4.4.7	Potential impact on tourism .....	62
4.5	CUMULATIVE IMPACT ON SENSE OF PLACE .....	63
4.6	CUMULATIVE IMPACT ON LOCAL SERVICES AND ACCOMMODATION .....	65
4.7	CUMULATIVE IMPACT ON LOCAL ECONOMY .....	66
4.8	ASSESSMENT OF DECOMMISSIONING PHASE .....	67
4.9	ASSESSMENT OF NO-DEVELOPMENT OPTION .....	68
	SECTION 5: KEY FINDINGS AND RECOMMENDATIONS .....	69
5.1	INTRODUCTION .....	69
5.2	SUMMARY OF KEY FINDINGS .....	69
5.2.1	Policy and planning issues .....	69
5.2.2	Construction phase impacts .....	69
5.2.3	Operational phase impacts .....	71
5.2.4	Cumulative impact on sense of place .....	72
5.2.5	Decommissioning phase .....	72
5.2.6	No-development option .....	72
5.3	CONCLUSIONS AND RECOMMENDATIONS .....	72
	ANNEXURE A .....	73
	ANNEXURE B .....	74
	ANNEXURE C .....	78
	ANNEXURE D .....	79

# SECTION 1: INTRODUCTION

## 1.1 INTRODUCTION

Lesaka 1 Solar Energy Facility (Pty) Ltd proposes to develop the up to 240 MW Lesaka 1 PV Solar Energy Facility (SEF) and associated infrastructure on a site located approximately 35km north of the town of Loeriesfontein in the Hantam Municipality (HM), in the Namakwa District Municipality (NDM), Northern Cape Province (Figure 1.1). The Lesaka 1 PV SEF is one of two SEFs that make up the Lesaka Solar Cluster.

Tony Barbour was appointed by Sivest to undertake Social Impact Assessment (SIA) for proposed SEF as part of the Environmental Impact Assessment (EIA) process. This report contains the findings of the SIA for the Lesaka 1 PV SEF and associated infrastructure.



Source: SRK Visual Impact Assessment July 2023

**Figure 1.1: Regional locality of the Lesaka 1 PV SEF**

## 1.2 TERMS OF REFERENCE AND APPROACH

The approach to the SIA study is based on the Western Cape Department of Environmental Affairs and Development Planning Guidelines for Social Impact Assessment (February 2007). These guidelines are based on international best practice and are used throughout South Africa. The key activities in the SIA process embodied in the guidelines include:

- Describing and obtaining an understanding of the proposed intervention (type, scale, and location), the settlements, and communities likely to be affected by the proposed project.

- Collecting baseline data on the current social and economic environment.
- Identifying the key potential social issues associated with the proposed project. This requires a site visit to the area and consultation with affected individuals and communities. As part of the process a basic information document was prepared and made available to key interested and affected parties. The aim of the document was to inform the affected parties of the nature and activities associated with the construction and operation of the proposed development to enable them to better understand and comment on the potential social issues and impacts.
- Assessing and documenting the significance of social impacts associated with the proposed intervention.
- Identifying and assessing alternatives and recommending alternatives and mitigation measures.

In this regard the study involved:

- Review of socio-economic data for the study area.
- Review of relevant planning and policy frameworks for the area.
- Review of information from similar studies, including the SIAs undertaken for other renewable energy projects.
- Site visit and interviews with key stakeholders.
- Identifying the key potential social issues associated with the proposed project.
- Assessing and assessing the significance of social impacts associated with the proposed project.
- Identification of enhancement and mitigation measures aimed at maximizing opportunities and avoiding and or reducing negative impacts.

Annexure A contains a list of the secondary information reviewed and interviews conducted. Annexure B summarises the assessment methodology used to assign significance ratings to the assessment process.

### **1.3 PROJECT DESCRIPTION**

The 240 MW Lesaka 1 SEF is located approximately 35km north of the Loeriesfontein town within the Hantam Municipality (HM), in the Namakwa District Municipality (NDM), in the Northern Cape Province. The Lesaka Cluster is located over one farm portion namely, Farm Kluitjes Kraal No. 264 Portion 0. There are two site access roads to the Project site. The first access road is via the R355, which is approximately 34km south from the proposed development area; and the second access road is on the north of the proposed development area, namely, the Grannaatboskolk Road.

Figures 1.2 and 1.3 illustrate the layout of Lesaka 1 SEF and associated infrastructure. Figure 1.3 indicates the sensitivity layers that informed the layout. There are no social receptors that have a bearing on the layout.

Table 1.1 provides a summary of the technical components of the 240 MW Lesaka 1 SEF.

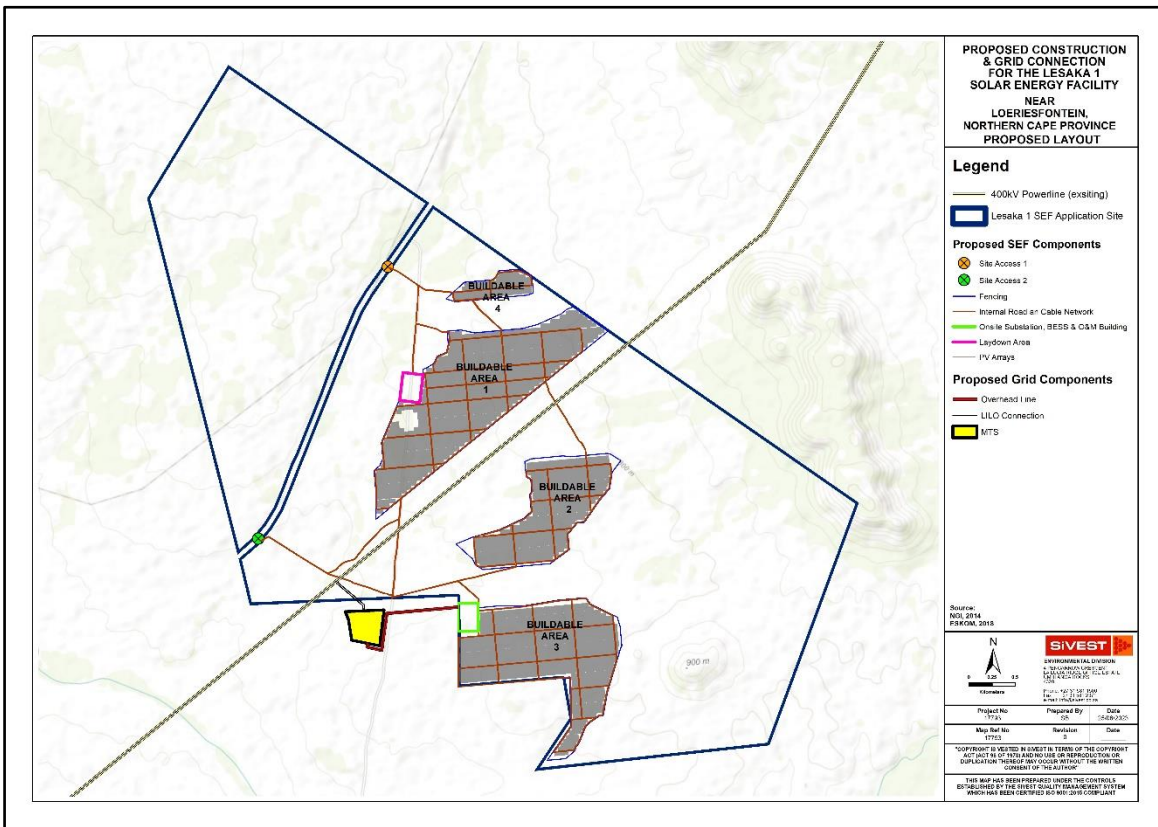


Figure 1.2: Layout of Lesaka 1 SEF

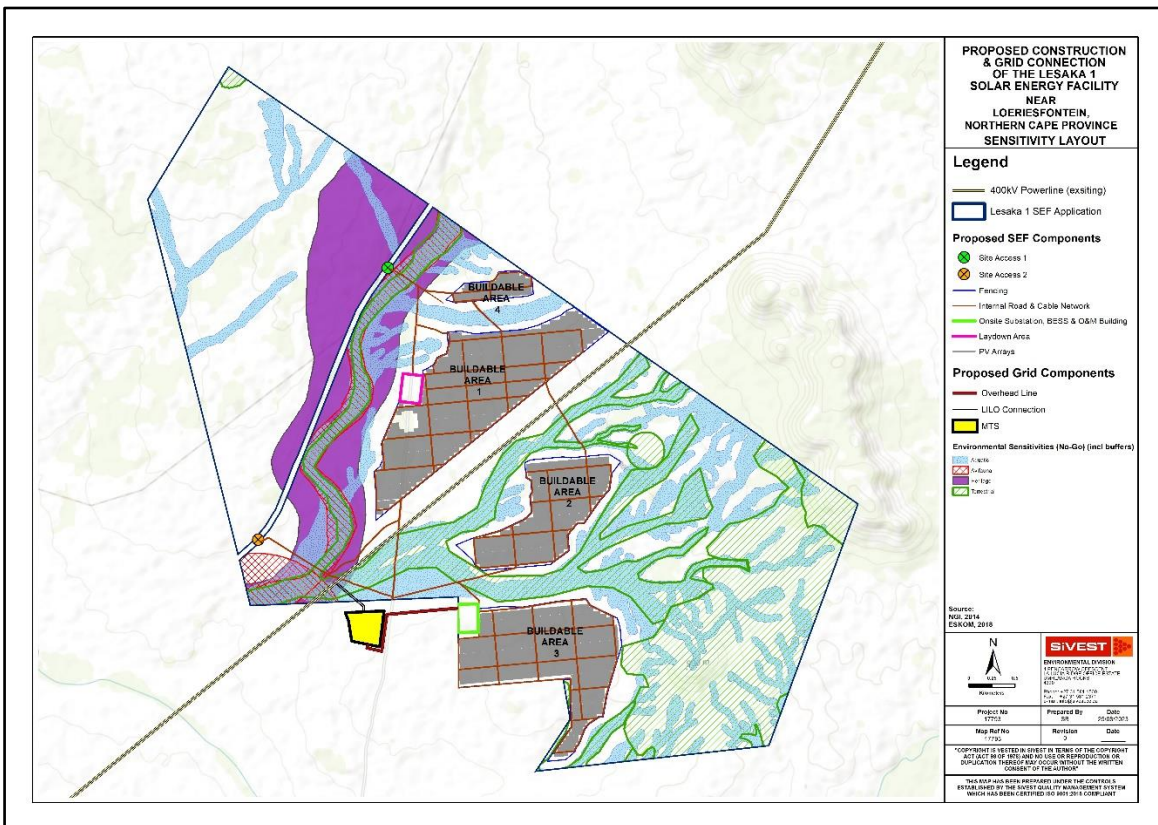


Figure 1.2: Layout of Lesaka 1 SEF with sensitivity layers

**Table 1: Technical details of PV SEF**

<b>Component</b>	<b>Description</b>
<b>Site Extent (Farm area)</b>	4 894.93 ha (Overall farm area – Lesaka 1 SEF and Lesaka 2 SEF are located on one farm portion)
<b>Buildable Area</b>	Approximately 600ha per SEF, pending environmental constraints and buffers, and final facility design.
<b>Installed Capacity</b>	up to 240MW per SEF
<b>Key Technology Specifications</b>	<ul style="list-style-type: none"> <li>- Solar Module Technology – Monocrystalline or Polycrystalline cell type. Monofacial and/or Bifacial Photovoltaic (PV) Modules (Photograph 1.1).</li> <li>- Mounting System Technology – Single-axis tracking, Dual-axis tracking, or Fixedaxis tracking.</li> <li>- Overhead or underground LV and MV cabling.</li> <li>- Centralised inverter stations or string inverters.</li> <li>- Power Transformers.</li> </ul>
<b>Operations and Maintenance (O&amp;M) building footprint:</b>	<p>Located near the onsite IPP substation and/or BESS.</p> <p>Septic/Conservancy tanks with portable toilets. Typical (provisional) areas include:</p> <ul style="list-style-type: none"> <li>- Operations building – 20m x 10m = 200m<sup>2</sup></li> <li>- Workshop – 15m x 10m = 150m<sup>2</sup></li> <li>- Stores – 15m x 10m = 150m<sup>2</sup></li> </ul>
<b>Construction camp laydown</b>	<p>Typical area 100m x 50m = 5 000m<sup>2</sup>.</p> <p>Sewage: Septic/Conservancy tanks and portable toilets.</p>
<b>Temporary laydown or staging area:</b>	Typical area 220m x 100m = 22 000m <sup>2</sup>
<b>Internal Roads:</b>	<p>Access road/s to the site and internal roads between project components of up to 5m and 6m, this can increase to 8m on bends. The roads to be placed with a corridor of up to 20m width to accommodate cable trenches, stormwater channels (as required), and turning circle/bypass areas of up to 20m in some sections. Existing roads will be upgraded wherever needed, and new roads will be constructed where necessary.</p>
<b>Associated Infrastructure</b>	<ul style="list-style-type: none"> <li>- Fencing and lighting.</li> <li>- Lightning Protection System (LPS).</li> <li>- Telecommunication infrastructure.</li> <li>- Batching plant (if required).</li> <li>- Security infrastructure.</li> <li>- Access and internal roads (detailed below)</li> <li>- Stormwater infrastructure (as needed).</li> <li>- Water pipelines (as needed).</li> </ul>
<b>Cables:</b>	<p>The electrical reticulation will comprise of Low Voltage ("LV") and Medium Voltage ("MV") underground installed cables of up to 33kV. However, where required, as per the technical assessments, OHLs may be aboveground.</p>
<b>Battery Energy Storage System ("BESS") (Photograph 1.2)</b>	<p>The associated BESS storage capacity will be up to 120MW / 480MW with up to four hours of storage. It is proposed that Lithium Battery Technologies or Vanadium Redox flow technologies will be considered as the preferred battery technology. The main components of the BESS include the batteries, power conversion system, and transformer which will all be stored in</p>



	various rows of containers. The approximate footprint for each of the three BESS is up to 4 ha.
<b>Onsite IPP substation and Associated Grid Infrastructure (Switching Station and Overhead powerline)</b>	<p>- 33/132kV onsite IPP substation utilised for collection and connection of the internal LV and MV reticulation of the Solar PV facility. The substation will remain the remit of the developer and forms part of the Facility EA.</p> <p>The IPP substation will step up power from 33 kV to 132 kV and will then be evacuated to the national grid. The infrastructure to evacuate the power to the national grid will be subject to a separate EIA process.</p>

It is the developer’s intention to bid the proposed project under the Department of Mineral Resources and Energy’s (DMRE’s) Renewable Energy Independent Power Producer Procurement (REIPPP) Programme (or similar programme), with the aim of evacuating the generated power into the national grid. This will aid in the diversification and stabilisation of the country’s electricity supply, in line with the objectives of the Integrated Resource Plan (IRP).

**Alternatives**

In terms of alternatives, two substation and two construction / laydown area options have been identified.

As indicated above, the area associated with the construction camp / laydown area will in the region of 5 000m<sup>2</sup>. The area affected by a typical on-site substation is ~ 10-20 000 m<sup>2</sup>.



**Photograph 1.1: Typical PV SEF facility**



**Photograph 1.2: Example of BESS located in storage containers**

## **1.4 ASSUMPTIONS AND LIMITATIONS**

### **1.4.1 Assumptions**

#### **Technical suitability**

It is assumed that the development site represents a technically suitable site for the establishment of the proposed SEF.

#### **Strategic importance of the project**

The strategic importance of promoting renewable energy and associated infrastructure is supported by the national and provincial energy policies. However, this does not mean that site related issues can be ignored or overlooked.

#### **Fit with planning and policy requirements**

Legislation and policies reflect societal norms and values. The legislative and policy context therefore plays an important role in identifying and assessing the potential social impacts associated with a proposed development. In this regard a key component of the Socio-Economic Assessment process is to assess the proposed development in terms of its fit with key planning and policy documents. As such, if the findings of the study indicate that the proposed development in its current format does not conform to the spatial principles and guidelines contained in the relevant legislation and planning documents, and there are no significant or unique opportunities created by the development, the development cannot be supported. However, the study recognises the strategic importance of wind energy and the technical, spatial and land use constraints required for Renewable Energy Facilities (REFs).

### **1.4.2 Limitations**

#### **Demographic data**

Some of the information contained in some key policy and land use planning documents, such as IDPs etc., is based on the 2011 Census. These limitations do not

have a material bearing on the findings of the Socio-Economic Assessment. In addition, information from the 2016 Community Survey has been added where it is available.

### **1.5 SPECIALIST DETAILS**

Tony Barbour, the author of this report is an independent specialist with 30 years' experience in the field of environmental management. In terms of SIA experience Tony Barbour has undertaken in the region of 300 SIAs and is the author of the Guidelines for Social Impact Assessments for EIA's adopted by the DEA&DP in the Western Cape in 2007. Annexure C contains a copy of the Curriculum Vitae (CV) for Tony Barbour.

### **1.6 DECLARATION OF INDEPENDENCE**

This confirms that Tony Barbour, the lead specialist consultant responsible for undertaking the study and preparing the Social Impact Assessment Report, is independent and has no vested or financial interests in the proposed development being either approved or rejected. Annexure D contains a copy of signed declaration of independence.



## **1.7 REPORT STUCTURE**

The report is divided into five sections, namely:

- Section 1: Introduction.
- Section 2: Policy and planning context.
- Section 3: Overview of study area.
- Section 4: Identification and assessment of key issues.
- Section 5: Key Findings and recommendations.

---

## **SECTION 2: DESCRIPTION OF POLICY AND PLANNING CONTEXT**

---

### **2.1 INTRODUCTION**

Legislation and policy embody and reflect key societal norms, values and developmental goals. The legislative and policy context therefore plays an important role in identifying, assessing, and evaluating the significance of potential social impacts associated with any given proposed development. An assessment of the “policy and planning fit<sup>1</sup>” of the proposed development therefore constitutes a key aspect of the Socio-Economic Assessment. In this regard, assessment of “planning fit” conforms to international best practice for conducting SIAs. Furthermore, it also constitutes a key reporting requirement in terms of the applicable Western Cape DEA&DP’s *Guidelines for Social Impact Assessment* (2007).

For the purposes of the meeting the objectives of the SIA the following national, provincial, and local level policy and planning documents were reviewed, namely:

- National Energy Act (2008).
- White Paper on the Energy Policy of the Republic of South Africa (December 1998).
- White Paper on Renewable Energy (November 2003).
- Integrated Resource Plan (IRP) for South Africa (2019).
- National Infrastructure Plan (NIP) (2012 and 2021).
- National Development Plan (2011).
- Strategic Environmental Assessment (SEA) for wind and solar PV energy in South Africa (CSIR, 2015).
- Northern Cape Provincial Growth and Development Plan (NCPGDP) (2014)
- Northern Cape Provincial Spatial Development Framework (NCSTDF) (2012)
- Namakwa District Municipality Integrated Development Framework (2019/2020 Revision).
- Namakwa District Climate Change Response Plan (2017-2022).
- Hantam Local Municipality Integrated Development Plan (2022-2023).

The section also provides a review of the renewable energy sector in South Africa.

### **2.1 NATIONAL POLICY ENVIRONMENT**

#### **2.1.1 National Energy Act (Act No 34 of 2008)**

The National Energy Act was promulgated in 2008 (Act No 34 of 2008). One of the objectives of the Act was to promote diversity of supply of energy and its sources. In this regard, the preamble makes direct reference to renewable resources, including solar and wind:

---

<sup>1</sup> Planning fit” can simply be described as the extent to which any relevant development satisfies the core criteria of appropriateness, need, and desirability, as defined or circumscribed by the relevant applicable legislation and policy documents at a given time.

“To ensure that diverse energy resources are available, in sustainable quantities, and at affordable prices, to the South African economy, in support of economic growth and poverty alleviation, taking into account environmental management requirements (...); to provide for (...) increased generation and consumption of renewable energies” (Preamble).

### **2.1.2 White Paper on Energy Policy of the Republic of South Africa**

Investment in renewable energy initiatives, such as the proposed SEF, is supported by the White Paper on Energy Policy for South Africa (December 1998). In this regard, the document notes:

“Government policy is based on an understanding that renewables are energy sources in their own right, are not limited to small-scale and remote applications, and have significant medium and long-term commercial potential”.

“Renewable resources generally operate from an unlimited resource base and, as such, can increasingly contribute towards a long-term sustainable energy future”.

The support for renewable energy policy is guided by a rationale that South Africa has a very attractive range of renewable resources, particularly **solar** and wind and that renewable applications are in fact the least cost energy service in many cases; more so when social and environmental costs are taken into account.

Government policy on renewable energy is thus concerned with meeting the following challenges:

- Ensuring that economically feasible technologies and applications are implemented.
- Ensuring that an equitable level of national resources is invested in renewable technologies, given their potential, and compared to investments in other energy supply options.
- Addressing constraints on the development of the renewable industry.

The White Paper also acknowledges that South Africa has neglected the development and implementation of renewable energy applications, despite the fact that the country’s renewable energy resource base is extensive, and many appropriate applications exist.

### **2.1.3 White Paper on Renewable Energy**

The White Paper on Renewable Energy (November 2003) (further referred to as the White Paper) supplements the *White Paper on Energy Policy*, which recognizes that the medium and long-term potential of renewable energy is significant. This Paper sets out Government’s vision, policy principles, strategic goals, and objectives for promoting and implementing renewable energy in South Africa.

The White Paper notes that while South Africa is well endowed with renewable energy resources that have the potential to become sustainable alternatives to fossil fuels,

these have thus far remained largely untapped. As signatory to the Kyoto Protocol<sup>2</sup>, Government is determined to make good the country's commitment to reducing greenhouse gas emissions. To this purpose, Government has committed itself to the development of a framework in which a national renewable energy framework can be established and operate.

South Africa is also a signatory of the Copenhagen Accord, a document that delegates at the 15th session of the Conference of Parties (COP 15) to the United Nations Framework Convention on Climate Change agreed to "take note of" at the final plenary on 18 December 2009. The accord endorses the continuation of the Kyoto Protocol and confirms that climate change is one of the greatest challenges facing the world. In terms of the accord South Africa committed itself to a reduction target of 34% compared to business as usual. In this regard, the IRP 2010 aims to allocate 43% of new energy generation facilities in South Africa to renewables.

Apart from the reduction of greenhouse gas emissions, the promotion of renewable energy sources is aimed at ensuring energy security through the diversification of supply (in this regard, also refer to the objectives of the National Energy Act).

Government's long-term goal is the establishment of a renewable energy industry producing modern energy carriers that will offer in future years a sustainable, fully non-subsidised alternative to fossil fuels.

#### **2.1.4 Integrated Resource Plan (2019)**

South Africa's National Development Plan (NDP) 2030 offers a long-term plan for the country. It defines a desired destination where inequality and unemployment are reduced, and poverty is eliminated so that all South Africans can attain a decent standard of living. Electricity is one of the core elements of a decent standard of living. In formulating its vision for the energy sector, the NDP took as a point of departure the Integrated Resource Plan (IRP) 2010–2030 promulgated in March 2011. The IRP is an electricity infrastructure development plan based on least-cost electricity supply and demand balance, taking into account security of supply and the environment (minimize negative emissions and water usage).

On 27 August 2018, the then Minister of Energy published a draft IRP which was issued for public comment (Draft IRP). Following a lengthy public participation and consultation process the Integrated Resource Plan 2019 (IRP 2019) was gazetted by the Minister of Mineral Resources and Energy, Gwede Mantashe, on 18 October 2019, updating the energy forecast for South Africa from the current period to the year 2030. The IRP is an electricity capacity plan which aims to provide an indication of the country's electricity demand, how this demand will be supplied and what it will cost.

---

<sup>2</sup> The Kyoto Protocol is a protocol to the United Nations Framework Convention on Climate Change (UNFCCC), aimed at fighting global warming. The UNFCCC is an international environmental treaty with the goal of achieving "stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system". The Protocol was initially adopted on 11 December 1997 in Kyoto, Japan and entered into force on 16 February 2005. As of November 2009, 187 states have signed and ratified the protocol (Wikipedia).

The IRP notes that South Africa is a signatory to the Paris Agreement on Climate Change and has ratified the agreement. The energy sector contributes close to 80% towards the country's total Green House Gas (GHG) emissions of which 50% are from electricity generation and liquid fuel production alone. A transition from fossil fuel-based energy sources is therefore critical to reducing GHG emissions. In September 2021 South Africa released its latest emission targets, indicating that it intended to limit Green House Gas (GHG) emissions to 398-510 MtCO<sub>2</sub>e by 2025, and 350-420 MtCO<sub>2</sub>e by 2030. These emissions are significantly lower than 2016 emission targets and will see South Africa's emissions decline in absolute terms from 2025, a decade earlier than planned (World Resource Institute, 2021).

The IRP (2019) notes that 39 730 MW of new generation capacity must be developed. Of the 39 730 MW determined, about 18 000 MW has been committed to date. This new capacity is made up of 6 422 MW under the REIPPP with a total of 3 876 MW operational on the grid. Under the Eskom build programme, the following capacity has been commissioned: 1 332MW of Ingula pumped storage, 1 588MW of Medupi, 800MW of Kusile and 100MW of Sere Wind Farm. In addition, IPPs have commissioned 1 005MW from two Open Cycle Gas Turbine (OCGT) peaking plants. 1 005 MW from OCGT for peaking has also been commissioned (IRP 2019, page 14).

In terms of IRP (2019) provision has been made for the following new additional capacity by 2030:

- 1 500MW of coal.
- 2 500MW of hydro.
- 6 000MW of solar PV.
- 14 400MW of wind.
- 1 860MW of nuclear.
- 2 088MW for storage.
- 3 000MW of gas/diesel.
- 4 000MW from other distributed generation, co-generation, biomass and landfill technologies.

Figure 2.1 provides a summary of the allocations and commitments between the various energy sectors.

	Coal	Coal (Decommissioning)	Nuclear	Hydro	Storage	PV	Wind	CSP	Gas & Diesel	Other (Distributed Generation, CoGen, Biomass, Landfill)	
Current Base	37,149		1 860	2,100	2 912	1 474	1 980	300	3 830	499	
2019	2,155	-2,373					244	300		Allocation to the extent of the short term capacity and energy gap.	
2020	1,433	-557				114	300				
2021	1,433	-1403				300	818				
2022	711	-844			513	400	1,000	1,600			
2023	750	-555				1000	1,600		500		
2024			1,860				1,600		1000		500
2025						1000	1,600				500
2026		-1,219					1,600				500
2027	750	-847					1,600		2000		500
2028		-475				1000	1,600				500
2029		-1,694			1575	1000	1,600			500	
2030		-1,050		2,500		1000	1,600			500	
TOTAL INSTALLED CAPACITY by 2030 (MW)	33,364		1,860	4,600	5,000	8,288	17,742	600	6,380		
% Total Installed Capacity (% of MW)	43		2.36	5.84	6.35	10.52	22.53	0.76	8.1		
% Annual Energy Contribution (% of MWh)	58.8		4.5	8.4	1.2*	6.3	17.8	0.6	1.3		

<ul style="list-style-type: none"> <li><span style="display: inline-block; width: 15px; height: 10px; background-color: #cccccc; border: 1px solid black; margin-right: 5px;"></span> Installed Capacity</li> <li><span style="display: inline-block; width: 15px; height: 10px; background-color: #ffff00; border: 1px solid black; margin-right: 5px;"></span> Committed/Already Contracted Capacity</li> <li><span style="display: inline-block; width: 15px; height: 10px; background-color: #ff0000; border: 1px solid black; margin-right: 5px;"></span> Capacity Decommissioned</li> <li><span style="display: inline-block; width: 15px; height: 10px; background-color: #00ff00; border: 1px solid black; margin-right: 5px;"></span> New Additional Capacity</li> <li><span style="display: inline-block; width: 15px; height: 10px; background-color: #0000ff; border: 1px solid black; margin-right: 5px;"></span> Extension of Koeberg Plant Design Life</li> <li><span style="display: inline-block; width: 15px; height: 10px; background-color: #ffa500; border: 1px solid black; margin-right: 5px;"></span> Includes Distributed Generation Capacity for own use</li> </ul>	<ul style="list-style-type: none"> <li>• 2030 Coal Installed Capacity is less capacity decommissioned between years 2020 and 2030.</li> <li>• Koeberg power station rated/installed capacity will revert to 1,926MW (original design capacity) following design life extension work.</li> <li>• Other/ Distributed generation includes all generation facilities in circumstances in which the facility is operated solely to supply electricity to an end-use customer within the same property with the facility.</li> <li>• Short term capacity gap is estimated at 2,000MW.</li> </ul>
---	--

**Figure 2.1: Summary of energy allocations and commitments based on the 2019 IRP**

As indicated above, the changes from the Draft IRP capacity allocations see an increase in solar PV and wind, and a significant decrease in gas and diesel; and new inclusions include nuclear and storage.

In terms of renewable energy five bidding rounds have been completed for renewable energy projects under the RE IPP Procurement Programme. The most dominant technology in the IRP2019 is renewable energy from wind and solar PV technologies, with wind being identified as the stronger of the two technologies. There is a consistent annual allocation of 1 600MW for wind technology commencing in the year 2022 up to 2030. The solar PV allocation of 1 000MWs per year is incremental over the period 2022 to 2030, with no allocation in the years 2024 (being the year the Koeberg nuclear extension is expected to be commissioned) and the years 2026 and 2027 (presumably since 2 000MW of gas is expected in the year 2027). The IRP 2019 states that although there are annual build limits, in the long run such limits will be reviewed to take into account demand and supply requirements.

### 2.1.5 National Development Plan

The National Development Plan (NDP) contains a plan aimed at eliminating poverty and reducing inequality by 2030. The NDP identifies 9 key challenges and associated remedial plans. Managing the transition towards a low carbon national economy is identified as one of the 9 key national challenges. Expansion and acceleration of commercial renewable energy is identified as a key intervention strategy.

### 2.1.6 New Growth Path Framework

Government released the New Economic Growth Path Framework on 23 November 2010. The aim of the framework is to enhance growth, employment creation and equity. The policy's principal target is to create five million jobs over the next 10 years and reflects government's commitment to prioritising employment creation in all economic policies. The framework identifies strategies that will enable South Africa to grow in a more equitable and inclusive manner while attaining South Africa's developmental agenda. Central to the New Growth Path is a massive investment in infrastructure as a critical driver of jobs across the economy. In this regard the framework identifies investments in five key areas namely: **energy**, transport, communication, water and housing.

The New Growth Path also identifies five other priority areas as part of the programme to create jobs, through a series of partnerships between the State and the private sector. The Green Economy is one of the five priority areas, including expansions in construction and the production of technologies for solar, wind and biofuels. In this regard clean manufacturing and environmental services are projected to create 300 000 jobs over the next decade.

### 2.1.7 National Infrastructure Plan

Government adopted a National Infrastructure Plan (NIP) in 2012. The aim of the plan is to transform the economic landscape while simultaneously creating significant numbers of new jobs and strengthening the delivery of basic services. The aim of the NIP is support investments is to improve access by South Africans to healthcare facilities, schools, water, sanitation, housing and electrification. The plan also notes that investment in the construction of ports, roads, railway systems, **electricity plants**, hospitals, schools, and dams will contribute to improved economic growth.

As part of the National Infrastructure Plan, Cabinet established the Presidential Infrastructure Coordinating Committee (PICC). The Committee identified and developed 18 strategic integrated projects (SIPs). The SIPs cover social and economic infrastructure across all nine provinces (with an emphasis on lagging regions) and included three energy SIPs, namely SIP 8, 9 and 10.

- SIP 8: Green energy in support of the South African economy.
- SIP 9: Electricity generation to support socio-economic development.
- SIP 10: Electricity transmission and distribution for all.

The NIP 2050 was gazetted for public comment on 10 August 2021<sup>3</sup>. The first phase of the NIP 2050 focuses on four critical network sectors that provide a platform, namely, energy, freight transport, water, and digital infrastructure. In line with the NDP, the vision for the energy sector is to promote:

- Economic growth and development through adequate investment in energy infrastructure" (generation, transmission, and distribution) and reliable and efficient energy service at competitive rates, while supporting economic growth through job creation by stimulating supply chains.
- Social equity through expanded access to energy at affordable tariffs and through targeted, sustainable subsidies for needy households.

---

<sup>3</sup> Gazette No. 44951

- Environmental sustainability through efforts to reduce pollution, reduce water usage and mitigate the effects of climate change.

The NIP 2050 notes that by 2030, the NDP set a target that more than 90% of the population should enjoy access to grid connected or off-grid electricity by 2030. To realise this vision, South Africa's energy system will be supported by effective policies, institutions, governance systems, regulation and, where appropriate, competitive markets. In terms of energy mix, NIP 2050 notes that coal will contribute significantly less to primary-energy needs in the future, while gas will have an important enabling role, energy supply will be **increasingly dominated by renewable energy resources– especially wind and solar which are least cost and where South Africa has a comparative advantage.**

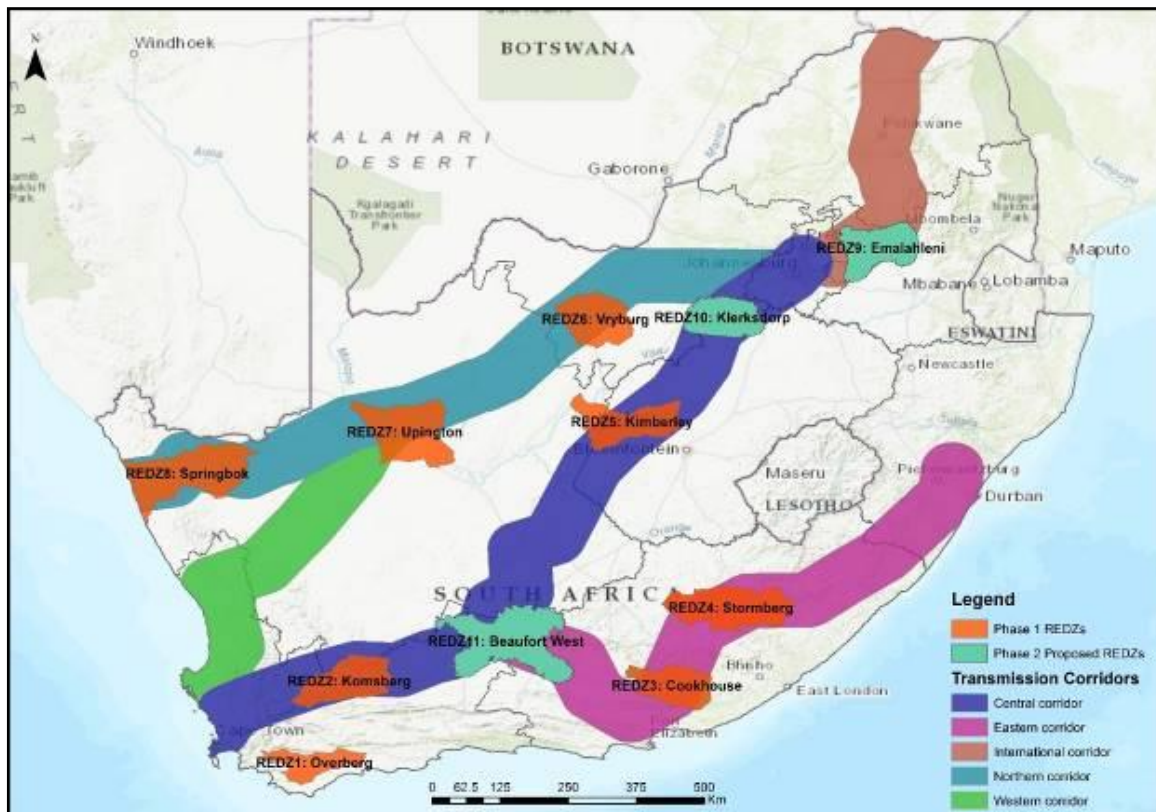
NIP 2050 also notes that South Africa is signatory of the Paris Agreement which aims to achieve Net Zero greenhouse gas emissions by 2050. To achieve this will require a shift to a least cost energy path that is increasingly reliant on renewables. For South Africa this is imperative for the following reasons:

- SA cannot afford to overspend while dramatically expanding capacity
- Renewables can be built quickly and in modular form thereby avoiding many of the challenges associated with mega projects.
- Trade partners are expected to increasingly impose border carbon taxes harming SA exports.
- SA will need to commit to emission reductions as a global citizen.

### **2.1.8 Strategic Environmental Assessment (SEA) for Wind and Solar PV energy in South Africa**

The Strategic Environmental Assessment (SEA) for wind and solar PV energy in South Africa (CSIR, 2015) identified eight (8) **Renewable Energy Development Zones** (REDZs) (Phase 1 REDZs). The REDZs identified areas where large scale wind energy facilities can be developed in a manner that limits significant negative impacts on the environment while yielding the highest possible socio-economic benefits to the country. On 17 February 2016, the Cabinet of the Republic of South Africa (Cabinet) approved the gazetting of Renewable Energy Development Zones (REDZs). 8 REDZs and 5 Power Corridors have been identified. On 26 February 2021, Minister Barbara Dallas Creedy, published Government Notice No. 142, 144 and 145 in Government Gazette No. 44191 which identified 3 additional REDZs (Phase 2 REDZs) for implementation as well as the procedures to be followed when applying for environmental authorisation for electricity transmission or distribution infrastructure or large-scale wind and solar photovoltaic energy facilities in these REDZs. The total number of REDZ is therefore 11 (Figure 2.2). The proposed project is located within the Western Transmission Corridor.





**Figure 2.2: Location of Renewable Development Zones and Transmission Corridors in South Africa (Source CSIR)**

## 2.2 PROVINCIAL AND LOCAL POLICY ENVIRONMENT

### 2.2.1 Northern Cape Provincial Growth and Development Strategy

The NCPGDS identifies poverty reduction as the most significant challenge facing the government and its partners. All other societal challenges that the province faces emanate predominantly from the effects of poverty. The NCPGDS notes that the only effective way to reduce poverty is through long-term sustainable economic growth and development. The sectors where economic growth and development can be promoted include:

- Agriculture and Agro-processing.
- Fishing and Mariculture.
- Mining and mineral processing.
- Transport.
- Manufacturing.
- Tourism.

However, the NCPGDS also notes that economic development in these sectors also requires:

- Creating opportunities for lifelong learning.
- Improving the skills of the labour force to increase productivity.
- Increasing accessibility to knowledge and information.

The achievement of these primary development objectives depends on the achievement of a number of related objectives that, at a macro-level, describe necessary conditions for growth and development. These are:

- Developing requisite levels of human and social capital.
- Improving the efficiency and effectiveness of governance and other development institutions.
- Enhancing infrastructure for economic growth and social development.

Of specific relevance to the Socio-Economic Assessment the NCPGDS make reference to the need to ensure the availability of inexpensive energy. The section notes that in order to promote economic growth in the Northern Cape the availability of electricity to key industrial users at critical localities at rates that enhance the competitiveness of their industries must be ensured. At the same time, the development of new sources of energy through the promotion of the adoption of energy applications that display a synergy with the province's natural resource endowments must be encouraged. In this regard the NCPGDS notes "the development of energy sources such as solar energy, the natural gas fields, bio-fuels, etc., could be some of the means by which new economic opportunity and activity is generated in the Northern Cape". The NCPGDS also highlights the importance of close co-operation between the public and private sectors in order for the economic development potential of the Northern Cape to be realised.

The NCPGDS also highlights the importance of enterprise development, and notes that the current levels of private sector development and investment in the Northern Cape are low. In addition, the province also lags in the key policy priority areas of SMME Development and Black Economic Empowerment. The proposed SEF therefore has the potential to create opportunities to promote private sector investment and the development of SMMEs in the Northern Cape Province.

In this regard care will need to be taken to ensure that the proposed SEF and other REFs do not negatively impact on the region's natural environment. In this regard the NCPGDS notes that the sustainable utilisation of the natural resource base on which agriculture depends is critical in the Northern Cape with its fragile eco-systems and vulnerability to climatic variation. The document also indicates that due to the province's exceptional natural and cultural attributes, it has the potential to become the preferred adventure and ecotourism destination in South Africa. Care therefore needs to be taken to ensure that the development of large renewable energy projects, such as the proposed solar energy facility, do not affect the tourism potential of the province.

### **2.2.2 Northern Cape Spatial Development Framework**

Northern Cape Provincial Spatial Development Framework (NCSDf) (2012) lists a number of sectoral strategies and plans are to be read and treated as key components of the PSDf. Of these there are a number that are relevant to the proposed STPs. These include:

- Sectoral Strategy 1: Provincial Growth and Development Strategy of the Provincial Government.
- Sectoral Strategy 2: Comprehensive Growth and Development Programme of the Department of Agriculture, Land Reform and Rural Development.
- Sectoral Strategy 5: Local Economic Development (LED) Strategy of the Department of Economic Development and Tourism.

- Sectoral Strategy 11: Small Micro Medium Enterprises (SMME) Development Strategy of the Department of Economic Development and Tourism.
- Sectoral Strategy 12: Tourism Strategy of the Department of Economic Development and Tourism.
- Sectoral Strategy 19: Provincial renewable energy strategy (to be facilitated by the Department of Economic Development and Tourism).

Under Section B 14.4, Energy Sector, the NCSDF (2012), notes the total area of high radiation in South Africa amounts to approximately 194 000 km<sup>2</sup> of which the majority falls within the Northern Cape. It is estimated that, if the electricity production per km<sup>2</sup> of mirror surface in a solar thermal power station were 30.2 MW and only 1% of the area of high radiation were available for solar power generation, then generation potential would equate to approximately 64 GW. A mere 1.25% of the area of high radiation could thus meet projected South African electricity demand in 2025 (80 GW) (NCPSTDF, 2012). However, the SDF does indicate that this would require large investments in transmission lines from the areas of high radiation to the main electricity consumer centres.

Section C8.2.3, Energy Objectives, sets out the energy objectives for the Northern Cape Province. The section makes specific reference to renewable energy. The objectives are listed below:

- Promote the development of renewable energy supply schemes. Large-scale renewable energy supply schemes are strategically important for increasing the diversity of domestic energy supplies and avoiding energy imports while minimizing detrimental environmental impacts.
- Develop and institute innovative new energy technologies to improve access to reliable, sustainable, and affordable energy services with the objective to realize sustainable economic growth and development. The goals of securing supply, providing energy services, tackling climate change, avoiding air pollution, and reaching sustainable development in the province offer both opportunities and synergies which require joint planning between local and provincial government as well as the private sector.
- Develop and institute energy supply schemes with the aim to contribute to the achievement of the targets set by the White Paper on Renewable Energy (2003). This target relates to the delivery of 10 000 GWh of energy from renewable energy sources (mainly biomass, wind, solar, and small-scale hydro) by 2013.

Section C8.3.3, Energy Policy, sets out the policy guidelines for the development of the energy sector, with specific reference to the renewable energy sector.

- The construction of infrastructure must be strictly regulated in terms of the spatial plans and guidelines put forward in the PSDF. They must be carefully placed to avoid visual impacts on landscapes of significant symbolic, aesthetic, cultural or historic value and should blend in with the surrounding environment to the extent possible.
- EIAs undertaken for such construction must assess the impacts of such activities.

### **2.2.3 Namakwa District Municipality Integrated Development Plan**

The Namakwa District Municipality IDP (2019/2020) notes that the vision of the Namakwa DM is: 'Namakwa District, the centre of excellence'. The Mission statement for the MD includes:

- Stimulating radical economic and social transformation.
- Fostering partnerships with relevant role-players.
- Supporting and capacitating local municipalities.
- Maintaining transparent and accountable processes.
- Providing local leadership.

Key developmental issues facing the DM include:

- The DM has a large cohort of people in the economically active age category (15-64). This highlights the need for local employment creation.
- The youthful population group (15-34) has increased by 2.4%, further emphasizing the need for local employment creation.
- Between 2004 and 2014, the urbanization rate in the DM has increased from 77.3% to 91.2% and that in the NKLM from 88.4% to 95.3%. These increases in urbanization have increased pressure on local authorities to provide municipal and social services.
- The DM's economic outlook is depressed. This is linked to limited new mining activity and the ongoing drought.

Key developmental priorities identified for the DM include:

- Economic diversification, specifically the development of local agricultural and mining manufacturing sectors.
- New mining and renewable energy projects should be supported.

The IDP notes support for the commitments made in terms of the Paris Accord on Climate Change. The IDP notes that the DM is located in an arid region, prone to droughts, and therefore very vulnerable to global warming.

### **2.2.4 Namakwa District Climate Change Response Plan**

The Namakwa District Climate Change Response Plan (2017-2022) was developed through the Local Government Climate Change Support program. It includes a climate change vulnerability assessment and associated climate change responses which address these vulnerabilities. The vulnerability assessment identified 17 of the DM's socio-economic indicators which are both very exposed and highly sensitive to climate change but have very low capacity to adapt. These included the agricultural sector, tourism, water-dependent municipal services and the coastal and marine environment.

Priority responses are identified for the key sectors, including agriculture, biodiversity and habitat conservation, human health, and human settlements. These include mainstreaming climate change preparedness into all future IDPs, and implementation of a Namakwa Renewable Energy Strategy which supports the development and use of non-fossil sources of energy.

## **2.2.5 Hantam Local Municipality Integrated Development Plan**

The Vision for the HM is "Hantam, a place of service excellence and equal opportunities, creating a better life for all". The Mission Statement associated with the vision is "To create an inclusive, people centred municipality through social cohesion, good governance and sustainable development where all can reach their full potential"

The IDP lists 5 Strategic Objectives (SO), namely:

- SO 1: Infrastructure Development and Basic Service Delivery.
- SO 2: Institutional Development and Municipal Transformation.
- SO 3: Economic Development.
- SO 4 Municipal financial sustainability and viability.
- SO 5: Good governance and public participation.

SO 3, Economic Development is relevant to the development.

SWOT analysis was undertaken in 2022 as part of the IDP process. The following outcomes are relevant to the development.

### ***Strengths***

- Economic opportunities available in municipal area.
- Established renewable energy facilities near Loeriesfontein.

### ***Weaknesses***

- Unemployment / Poverty – higher grant dependency; more indigent households; inability to pay municipal accounts.
- Emigration out of area and rural/urban migration.
- Load-shedding – pumping of water and sewerage is not possible during load-shedding.
- Migration of locally skilled workers. Skills for renewable energy not available locally.
- Low quality of education; science and mathematics are not subjects in schools.
- Large-scale economic investment opportunities not contributing to Hantam economy (e.g. SKA).
- No support or investment opportunities for local entrepreneurs.
- Drought – agricultural development stagnant, water service delivery more expensive, boreholes not sustainable.

### ***Opportunity***

- The possibility of renewable energy generation for own use through public private partnerships.
- Create opportunities for small scale entrepreneurs at entrances to towns.
- Build a Training College providing tertiary education.

### ***Threats***

- Lack of skills development opportunities.
- Lack of youth development programmes.
- Early school dropout of learners.
- What can be done to determine and ensure payment of municipal rates and taxes by renewable energy facilities.
- Condition of gravel roads limits road use by communities and tourists.

- Limited funding available for SMMEs.
- Climate change is a threat to our existence (in particular to the sustainability of water sources).

In terms of describing the municipal area, the IDP notes that the HM is a small-town sub-region with a mix of sparsely populated towns and low levels of development despite the strategic location of some towns in terms of road and rail transport corridors. Calvinia serves as the main agricultural service centre with the associated transport infrastructure shaping the (original) spatial structure of the town. Of relevance the IDP notes that Loeriesfontein has in recent years experienced phenomenal investment in infrastructure and services with associated employment opportunities due to the social responsibility programmes by Independent Power Producers. In this regard almost a quarter of all land development applications submitted to the Municipality between 2011 and 2015 were for large-scale renewable energy generation projects.

### **2.3 OVERVIEW RENEWABLE ENERGY SECTOR IN SOUTH AFRICA**

The section below provides an overview of the potential benefits associated with the renewable energy sector in South Africa. Given that South Africa supports the development of renewable energy at national level, the intention is not to provide a critical review of renewable energy. The focus is therefore on the contribution of renewable energy, specifically in terms of supporting economic development.

The following documents were reviewed:

- Independent Power Producers Procurement Programme (IPPPP): An Overview (December 2021), Department of Energy, National Treasury and DBSA.
- Green Jobs Study (2011), IDC, DBSA Ltd and TIPS.
- Powering the Future: Renewable Energy Roll-out in South Africa (2013), Greenpeace South Africa.
- WWF SA, Renewable Energy Vision 2030, South Africa, 2014.
- Jacqueline M. Borel-Saladin, Ivan N. Turok, (2013). The impact of the green economy on jobs in South Africa), *South African Journal of Science, Volume 109 /Number 9/10, September/October 2013.*
- The potential for local community benefits from wind farms in South Africa, Louise Tait (2012), Master's Thesis, Energy Research Centre University of Cape Town.

#### **2.3.1 Independent Power Producers Procurement Programme (IPPPP): An Overview**

The document presents an overview of the Renewable Energy Independent Power Producer Procurement Programme (REIPPPP) undertaken by the Department of Energy, National Treasury, and the Development Bank of South Africa in December 2021. The programme's primary mandate is to secure electrical energy from the private sector for renewable and non-renewable energy sources. With regard to renewables, the programme is designed to reduce the country's reliance on fossil fuels, stimulate an indigenous renewable energy industry and contribute to socio-economic development and environmentally sustainable growth. The IPPPP has been designed not only to procure energy but has also been structured to contribute to the broader national development objectives of job creation, social upliftment and broadening of economic ownership.

The Integrated Resource Plan for electricity (IRP) provides South Africa's long-term plan for electricity generation. It primarily aims to ensure security of electricity supply, minimise the cost of that supply, limit water usage and reduce greenhouse gas (GHG) emissions, while allowing for policy adjustment in support of broader socio-economic developmental imperatives. The IRP 2019 was promulgated in October 2019 and replaced the IRP 2010 as the country's official electricity infrastructure plan.

It calls for 37 696MW of new and committed capacity to be added between 2019 and 2030 from a diverse mix of energy sources and technologies as ageing coal plants are decommissioned and the country transitions to a larger share of renewable energy. By 2030, the electricity generation mix is set to comprise of 33 364MW (42.6%) coal, 17 742MW (22.7%) wind, 8 288MW (10.6%) solar photovoltaic (PV), 6 830MW (8.7%) gas or diesel, 5 000MW (6.4%) energy storage, 4 600MW (5.9%) hydro, 1 860MW (2.4%) nuclear and 600MW (0.8%) concentrating solar power (CSP). Additionally, a short-term gap at least 2000MW is to be filled between 2019 and 2022, thereby further raising new capacity requirements, while distributed or embedded generation for own-use is positioned to add 4 000MW between 2023 and 2030. The IRP is intended to be frequently updated, which could impact future capacity allocations from various energy sources and technologies.

### **Energy supply**

By the end of December 2021, the REIPPPP had made the following significant impacts.

- 6 323 MW of electricity had been procured from 92 RE Independent Power Producers (IPPs) in BW1-4.
- 5 661 MW of electricity generation capacity from 85 IPP projects has been connected to the national grid.
- 71 073GWh of energy has been generated by renewable energy sources procured under the REIPPPP since the first project became operational in November 2013.

Renewable energy IPPs have proved to be very reliable. Of the 85 projects that have reached COD, 77 projects have been operational for longer than a year. The energy generated over the past 12-month period for these 77 projects is 14 117GWh, which is 95% of their annual energy contribution projections (P50) of 14 924GWh over a 12-month delivery period. Thirty-one (31) of the 77 projects (40%) have individually exceeded their P50 projections.

Comparatively, the following statistics were presented at the REIPPPP Bid Window 6 Bidders Conference on 7 July 2022 by the IPP Office based on data as of March 2022 following seven bid rounds (IPP Office, 2022<sup>4</sup>):

- 92 IPPs have been selected as preferred bidders.
- 6 323 MW of electricity capacity procured.
- 5 826 MW already operational from 87 IPPs.
- 74 805 GWh energy generated by Renewable Energy sources.

### **Energy costs**

In line with international experience, the price of renewable energy is increasingly cost competitive when compared with conventional power sources. The REIPPPP has

---

<sup>4</sup> IPP Office (2022). RENEWABLE ENERGY INDEPENDENT POWER PRODUCER PROCUREMENT PROGRAMME (REIPPPP) BID WINDOW 6 BIDDERS' CONFERENCE, 7 JULY 2022 [online]. Accessed July 2022. <https://www.ipp-renewables.co.za/PressCentre/GetPressRelease?fileid=16a21004-f9fd-ec11-9578-2c59e59ac9cd&fileName=BW6%20Bidders%20Conference%20Consolidated.pdf>.

effectively captured this global downward trend with prices decreasing in every bid window. Energy procured by the REIPPPP is progressively more cost effective and has approached a point where the wholesale pricing for new coal-and renewable-generated energy intersect.

Through the competitive bidding process, the IPPPP effectively leveraged rapid, global technology developments and price trends, buying clean energy at lower and lower rates with every bid cycle, resulting in SA getting the benefit of renewable energy at some of the lowest tariffs in the world. The price for wind power has dropped by 50% to R0.94/kWh, while solar PV has dropped with 75% to R1.14/kWh between BW1 and BW4.

Prices contracted under the REIPPPP for all technologies are well below the published REFIT prices. The REIPPPP has effectively translated policy and planning into delivery of clean energy at very competitive prices. As such it is contributing to the national aspirations of secure, affordable energy, lower carbon intensity and a transformed 'green' economy. with the BW4 price directly comparable with the per kWh price of new coal generation. Solar PV has dropped most significantly with a price decrease of 75% to R1.10/kWh between BW1 and BW4. This compares with the industry estimates in April 2020 of R1.45/kWh for Medupi. Considering the on-going delays incomplection, indications are that these costs may even be significantly higher.

### ***Investment***

The document notes that the REIPPPP has attracted significant investment in the development of the REIPPs into the country. The total investment (total project costs<sup>5</sup>), including interest during construction, of projects under construction and projects in the process of closure is R209.6 billion (this includes total debt and equity of R209 billion, as well as early revenue and VAT facility of R0.5 billion).

The REIPPPP has attracted R42 billion in foreign investment and financing in the seven bid windows (BW1 – BW4). This is almost double the inward FDI attracted into South Africa during 2015 (R22.6 billion). The document notes that the share of foreign investment and equity showed an increase in the most recent bid window (2S2), suggesting that the REIPPPP continued to generate investor confidence despite the poor economic conditions in South Africa in recent years.

Comparatively, based on the information presented at the REIPPPP Bid Window 6 Bidders Conference on 7 July 2022 by the IPP Office (IPP Office, 2022), approximately R209.6 billion investment has been attracted for energy infrastructure in all bid windows; and as at March 2022 an actual R1.9 billion contribution was realised for socio-economic development.

### ***South African citizen shareholding***

The importance of retaining local shareholding in IPPs is key condition of the procurement requirements. The RFP notes that bidders are required to have South African Equity Participation of 40% in order to be evaluated. South African (local) equity shareholding across BW1-4 equates to 52% (R31.4 billion) of the total equity shareholding (R61.0 billion) was held by South African's across BW1 to BW4, 1S2 and 2S2. This equates to substantially more than the 40% requirement. Foreign equity amounts to R29.6 billion and contributes 49% of total equity.

---

<sup>5</sup> Total project costs means the total capital expenditure to be incurred up to the commercial operations date in the design, construction, development, installation, and or commissioning of the project)



The REIPPPP also contributes to Broad Based Black Economic Empowerment (BBBEE) and the creation of black industrialists. In this regard, Black South Africans own, on average, 34% of projects that have reached financial close (BW1-BW4), which is 4% higher than the 30% target. This includes black people in local communities that have ownership in the IPP projects that operate in or near their communities and represents the majority share of total South African Entity Participation.

On average, black local communities own 9% of projects that have reached financial close. This is well above the 5% target. In addition, an average of 21% shareholding by black people in engineering, procurement, and construction (EPC) contractors has been attained for projects that have reached financial closure. This is higher than 20% target. The shareholding by black people in operating companies of IPPs has averaged 30% (against the targeted 20%) for the 85 projects in operation (i.e. in BW1-4).

The target for shareholding by black people in top management has been set at 40%, with an average 68% achieved to date. The target has therefore been significantly exceeded.

### ***Community shareholding and community trusts***

The regulations require a minimum ownership of 2.5% by local communities in IPP projects as a procurement condition. This is to ensure that a substantial portion of the investments has been structured and secured as local community equity. An individual community's dividends earned will depend on the terms of each transaction corresponding with the relevant equity share. To date all shareholding for local communities have been structured through the establishment of community trusts. For projects in BW1 to BW4, qualifying communities will receive R25.5 billion net income over the life of the projects (20 years). The report notes that the bulk of the money will however only start flowing into the communities from 2028 due to repayment obligations in the preceding years (repayment obligations are mostly to development funding institutions). However, despite the delay this represents a significant injection of capital into mainly rural areas of South Africa. If the net projected income for the first seven bid windows (BW1-BW4) was structured as equal payments overtime, it would represent an annual net income of R1.27 billion per year.

Income to all shareholders only commences with operation of the facility. Revenue generated to date by the 85 operational IPPs amounts to R149.9 billion.

### ***Procurement spend***

In addition to the financial investments into the economy and favourable equity structures aimed at supporting BEE, the REIPPPP also targets broader economic and socio-economic investment. This is through procurement spend and local content.

The total projected procurement spend for BW1 to BW4 during the construction phase was R71.1 billion, while the projected operations procurement spend over the 20 years operational life is estimated at 75.2 billion. The combined (construction and operations) procurement value is projected as R146.3 billion of which R92.1 billion has been spent to date. For construction, of the R71.1 billion already spent to date, R71 billion is from the 85 projects which have already been completed. These 85 projects had planned to spend R64.2 billion. The actual procurement construction costs have therefore exceeded the planned costs by 11% for completed projects.

### ***Preferential procurement***

The share of procurement that is sourced from Broad Based Black Economic Empowered (BBBEE) suppliers, Qualifying Small Enterprises (QSE), Exempted Micro Enterprises (EME) and women owned vendors are tracked against commitments and targeted percentages. The IA target requirement for BBBEE is 60% of total procurement spend. However, the actual share of procurement spend by IPPs from BBBEE suppliers for construction and operations combined is currently reported as 83%, which is significantly higher than the target of 60%, but also the 71% that had been committed by IPPs. BBBEE, as a share of procurement spend for projects in construction, is also reported as 84% with operations slightly lower at 74%.

The majority of the procurement spend to date has been for construction purposes. Of the R76 billion spent on procurement during construction, R64.3 billion has reportedly been procured from BBBEE suppliers, achieving 84.6% of total procured. Actual BBBEE spend during construction for BW1 and BW2 alone was R25.5 billion, 81% more than the 14.1 billion planned by the IPPs. The R64.3 billion spent on BBBEE during construction is 30% more than the R49.7 billion that had originally been anticipated by all IPPs procured in BW1-4.

Total procurement spend by IPPs from QSE and EMEs has amounted to R28.1 billion (construction and operations) to date, which exceeds commitments by 250% and is 30% of total procurement spend to date (while the required target is 10%). QSE and EME's procurement spend for construction was 31% of construction procurement to date and 26% of operational procurement, exceeding the 10% targets set. QSE and EME share of construction procurement spend totals R23.8 billion, which is 5.4 times the planned spend for construction of R4.4 billion during this procurement phase.

In terms of procurement from women-owned vendors to date, 5% of total construction procurement spend has been from woman-owned vendors (against a targeted 5%), and 6% of operational procurement spend has been realised from woman-owned vendors to date, thereby exceeding the targeted 5%. In terms of construction spend, R 4.1 billion was undertaken by women-owned vendors, which is almost double the R 1.8 billion expected to be spent for the construction of projects that have reached financial close.

The REIPPPP has therefore created significant employment opportunities for black South African citizens and local communities beyond planned targets. This highlights the importance of the programme in terms of employment equity and the creation of more equal societies.

### ***Local Content<sup>6</sup>***

The report notes that the REIPPPP programme represents the country's most comprehensive strategy to date in achieving the transition to a greener economy. Local content minimum thresholds and targets were set higher for each subsequent bid window. The report notes that for a programme of this magnitude, with construction procurement spend alone estimated at R71.1 billion, the result is a substantial stimulus for establishing local manufacturing capacity. The local content strategy has created the required incentives for a number of international technology and component manufactures to establish local manufacturing facilities.

The documents notes that for the portfolio as a whole, the expectation would reasonably be for local content spend to fall between 25% and 65% of the total project value (considering the range of targets and minimum requirements). Local content

---

<sup>6</sup> Local content is expressed as a % of the total project value and not procurement or total project costs.

commitments by IPPs amount to R66.3 billion or 45% of total project value (R148.2 billion for all bid windows).

Actual local content spend reported for IPPs that have started construction amounts to R63.3 billion against a corresponding project value (as realised to date) of R127.2 billion. This means that 50% of the project value has been locally procured, exceeding the 45% commitment from IPPs and the thresholds for BW1 – BW4 (25-45%).

To date, the R63.3 billion local content spend reported by active IPPs is already 96% of the R66 billion local content expected. This is with 6 projects still in construction, and 85 of the 91 active projects having reached COD (i.e. 93% of the active portfolio complete). For the 85 projects that have reached COD, local content spend has been R 58.72 billion of a committed R58.67 billion, which is 0.1 more than the planned local spend.

### ***Leveraging employment opportunities***

To date, a total of 63 291 job years<sup>7</sup> have been created for South African citizens, of which 48 110 job years were in construction and 15 182 in operations. These job years should rise further past the planned target as more projects enter the construction phase. Employment opportunities across BW1-4 are 143% of the planned number during the construction phase (i.e. 33 707 job years), with 6 projects still in construction and employing people. The number of employment opportunities is therefore likely to continue to grow beyond the original expectations.

By the end of December 2021, 85 projects had successfully completed construction and moved into operation. These projects created 44 172 job years of employment, compared to the anticipated 30 488. This was 45% more than planned.

The report notes that employment thresholds and targets were consistently exceeded across the entire portfolio. The average share of South African citizens of total South Africa based employees for BW1 – BW4 was 91% during construction (against a target of 80%), while it was 96% during operations for BW1 – BW4 (against a target of 80%). The report notes that the construction phase offers a high number of opportunities over shorter durations, while the operations phase requires fewer people, but over an extended operating period.

To date, 48 110 job years for SA citizens were achieved during construction, which is 43% above the planned 33 707 job years for active projects. These job years are expected to rise further since 6 projects are still in construction.

In terms of benefits for local communities, significantly more people from local communities were employed during construction than was initially planned. For active projects, the expectation for local community participation was 13 284 job years. To date 25 272 job years have been realised (i.e. 90% more than initially planned), with 6 projects still in, or entering, construction. The number of black SA citizens employed during construction also exceeded the planned numbers by 74%.

Black South African citizens, youths and rural or local communities have been the major beneficiaries during the construction phases, as they respectively represent

---

<sup>7</sup> The equivalent of a full-time employment opportunity for one person for one year

81%, 44% and 48% of total job opportunities created by IPPs to date. However, woman and disabled people could still be significantly empowered as they represent a mere 10% and 0.4% of total jobs created to date, respectively. Nonetheless, the fact that the REIPPPP has raised employment opportunities for black South African citizens and local communities beyond planned targets, indicates the importance of the programme to employment equity and the drive towards more equal societies.

The share of black citizens employed during construction (81%) and the early stages of operations (85%) has significantly exceeded the 50% target and the 30% minimum threshold. Likewise, the share of skilled black citizens (as a percentage of skilled employees) for both construction (71%) and operations (82%) has also exceeded the 30% target and minimum threshold of 18%. The share of local community members as a share of SA-based employees was 48% and 70% for construction and operations respectively – significantly exceeding the minimum threshold of 12% and the target of 20%.

### ***Socio-economic development (SED) contributions***

An important focus of the REIPPPP is to ensure that the build programme secures sustainable value for the country and enables local communities to benefit directly from the investments attracted into the area. In this regard, IPPs are required to contribute a percentage of projected revenues accrued over the 20-year project operational life toward SED initiatives. These contributions accrue over the 20-year project operation life and are used to invest in housing and infrastructure as well as healthcare, education, and skills development.

The minimum compliance threshold for SED contributions is 1% of the revenue with 1.5% the targeted level over the 20-year project operational life. For the current portfolio of projects, the average commitment level is 2%, which is 101% higher than the minimum threshold level. To date (across BW1-4) a total contribution of R22.8 billion has been committed to SED initiatives. Assuming an even, annual revenue spread, the average contribution per year would be R1.1 billion. Of the total commitment, R18.5 billion is specifically allocated for local communities where the IPPs operate. With every new IPP on the grid, revenues and the respective SED contributions will increase.

As a percentage of revenue, SED obligations become effective only when operations commence, and revenue is generated. Of the 91 IPPs that have reached financial close (BW1–BW4), 85 are operational. The SED contributions associated with these 85 projects has amounted to R 1.8 billion to date.

In terms of ED and SED spend, education, social welfare, and health care initiatives have a SED focus. SED spend on education has been almost double the expenditure on enterprise development. This is despite enterprise development being a stand-alone commitment category in terms of the IA. This is, in part, due to the fact that some early childhood development programmes have also been incorporated in educational programmes. IPPs have supported 1 388 education institutions with a total of R437 million in contributions, from 2015 to the end of June 2021. A total of 1 276 bursaries, amounting to R210.8 million, have been awarded by 67 IPPs from 2015 until the end of June 2021. The largest portion of the bursaries were awarded to African and Coloured students (97.4%), with women and girls receiving 56.3% of total bursaries. The Northern Cape province benefitted most from the bursaries awarded, with 57.2%, followed by the Eastern Cape (20.2%) and Western Cape (14.1%). Enterprise

development and social welfare are the focus areas that have received the second highest share of the contributions to date.

### ***Enterprise development contributions***

The target for IPPs to spend on enterprise development is 0.6% of revenues over the 20- year project operational life. However, for the current portfolio, IPPs have committed an average of 0.63% or 0.03% more than the target. Enterprise development contributions committed for BW1-4, amount to R7.2 billion. Assuming an equal distribution of revenue over the 20-year project operational life, enterprise development contributions would be R358 million per annum. Of the total commitment, R5.6 billion is specifically committed directly within the local communities where the IPPs operate, contributing significantly to local enterprise development.

Of the total commitment, R5.6 billion is specifically committed directly within the local communities where the IPPs operate, contributing significantly to local enterprise development. A total contribution of R504.1 million has already been made to the local communities (i.e. 94% of the total R537.9 million enterprise development contributions made to date).

### ***Contribution to cleaner energy and water savings***

As part of the global commitment, South Africa is targeting an emissions trajectory that peaks at 34% below a "business as usual" case in 2020, 42% below in 2025 and from 2035 declines in absolute terms. The REIPPPP contributes constructively to economic stability, energy security and environmental sustainability.

The emission reductions for the programme during the preceding 12 months (June 2019-June 2020) is calculated as 15.1 million tonnes CO<sub>2</sub> (MtonCO<sub>2</sub>) based on the 14 835 GWh energy that has been generated and supplied to the grid over this period. This represents 75% of the total projected annual emission reductions (20.5MtonCO<sub>2</sub>) achieved with only partial operations. A total of 72.1 Mton CO<sub>2</sub> equivalent reduction has been realised from programme inception to date.

The March 2019 Report also notes that since operation, the IPPs have saved 42.8 million kilolitres of water related to fossil fuel power generation. This saving will have increased with the increase in energy generated by renewable energy since 2019. The REIPPPP therefore contributes significantly towards meeting South Africa's GHG emission targets and, at the same time, supporting energy security, economic stability, and environmental sustainability.

### **2.3.2 Green Jobs Study**

The study notes that South Africa has one of the most carbon-intensive economies in the world, therefore making the greening of the electricity mix a national imperative. Within this context the study notes that the green economy could be an extremely important trigger and lever for enhancing a country's growth potential and redirecting its development trajectory in the 21<sup>st</sup> century. The attractiveness of wind and solar technologies is not only supported by local conditions, but also by the relatively mature stage of their technological development.

The aim of the Green Jobs study was to provide information on the net direct job creation anticipated to emerge in the formal economy across a wide range of technologies/activities that may be classified as green or contributing to the greening of the economy. The study looked at the employment potential for a number of green sectors, including power generation, over three consecutive timeframes, namely, the

short term (2011 – 12), medium term (2013 – 17) and long term (2018 – 25). The analysis attempts to estimate the employment potential associated with: building, construction and installation activities; operations and maintenance services; as well as the possible localisation spin-offs for the manufacturing sector as the domestic production of equipment, parts and components benefits from preferential local procurement.

It is also worth noting that the study only considered direct jobs in the formal economy. Multiplier effects were not taken into account. As a result, the analysis only captures a portion of the potential employment impact of a greening economy. International studies have indicated that there are considerable backward and forward linkages through various value chains of production, as well as of indirect and induced employment effects. The employment figures can therefore be regarded as conservative.

The analysis reveals the potential of an unfolding green economy to lead to the creation of approximately 98 000 new direct jobs, on average, in the short term, almost 255 000 in the medium term and around 462 000 employment opportunities in the formal economy in the long term. The number of jobs linked to the power generation was estimated to be ~ 12 500 in the short term, 57 500 in the medium term and 130 000 in the long term. Power generation jobs therefore account for 28% of the employment opportunities created in the long term. However, the report notes that the contribution made by a progressively expanding green energy generation segment increases from 14% of the total in the short term, or just over 13 500 jobs, to more than 28% in the long term (166 400) (Table 2.3). The study also found that energy generation is expected to become an increasingly important contributor to green job creation over time, as projects are constructed or commissioned.

**Table 2.3: Net direct employment potential estimated for the four broad types of activity and their respective segments in the long term, and an indication of the roll-out over the three timeframes**

Broad green economy category		Segment	Technology/product	Total net direct employment potential in the long-term	Net direct manufacturing employment potential in the long-term	Total net direct employment potential (ST, MT, LT)	Net direct manufacturing employment potential (ST, MT, LT)
ENERGY GENERATION	Renewable (non-fuel) electricity	Wind power	Onshore wind power	5 156	2 105	VL, L, M	L, M, H
			Offshore wind power				
		Solar power	Concentrated solar power	3 014	608	N, VL, M	N, VL, M
			Photovoltaic power	13 541	8 463	M, H, H	H, VH, VH
		Marine power	Marine power	197	0	N, N, VL	N, N, N
		Hydro power	Large hydro power	272	111	VL, VL, VL	VL, M, VL
			Micro-/small-hydro power	100	0	VL, VL, VL	N, N, N
		Fuel-based renewable electricity	Waste-to-energy	Landfills	1 178	180	VL, VL, L
	Biomass combustion			37 270	154	VL, H, VH	VL, VL, L
	Anaerobic digestion			1 429	591	VL, VL, L	VL, L, M
	Pyrolysis/Gasification			4 348	2 663	VL, L, M	VL, H, H
	Co-generation			10 789	1 050	L, M, H	M, H, H
	Liquid fuel	Bio-fuels	Bio-ethanol	52 729	6 641	M, H, VH	L, H, VH
			Bio-diesel				
ENERGY GENERATION SUB-TOTAL				<b>130 023</b>	<b>22 566</b>		
ENERGY & RESOURCE EFFICIENCY	Green buildings	Insulation, lighting, windows	7 340	838	L, M, M	L, M, M	
		Solar water heaters	17 621	1 225	L, H, H	L, M, H	
		Rain water harvesting	1 275	181	VL, VL, L	VL, VL, L	
	Transportation	Bus Rapid Transport	41 641	350	VH, VH, VH	H, M, L	
		Industrial	Energy efficient motors	-566	4	VL, VL, VL	VL, VL, VL
			Mechanical insulation	666	89	VL, VL, VL	VL, VL, VL
ENERGY & RESOURCE EFFICIENCY SUB-TOTAL				<b>67 977</b>	<b>2 686</b>		
EMMISSIONS AND POLLUTION MITIGATION	Pollution control	Air pollution control	900	166	N, VL, VL	N, L, L	
		Electrical vehicles	11 428	10 642	VL, L, H	N, H, VH	
		Clean stoves	2 783	973	VL, VL, L	VL, L, M	
		Acid mine water treatment	361	0	VL, VL, VL	N, N, N	
	Carbon Capture and Storage		251	0	N, VL, VL	N, N, N	
	Recycling		15 918	9 016	M, H, H	H, VH, VH	
EMMISSIONS AND POLLUTION MITIGATION SUB-TOTAL				<b>31 641</b>	<b>20 797</b>		
NATURAL RESOURCE MANAGEMENT	Biodiversity conservation & eco-system restoration		121 553	0	H, VH, VH	N, N, N	
	Soil & land management		111 373	0	VH, VH, VH	N, N, N	
NATURAL RESOURCE MANAGEMENT SUB-TOTAL				<b>232 926</b>	<b>0</b>		
<b>TOTAL</b>				<b>462 567</b>	<b>46 049</b>		

(Source: Green Jobs Study, 2011)

Notes:

- VH = very high (total employment potential > 20 000 direct jobs; manufacturing employment potential > 3 000 direct jobs);
- H = high (total employment potential > 8 000 but < 20 000; manufacturing employment potential > 1 000 but < 3 000);
- M = medium (total employment potential > 3 000 but < 8 000; manufacturing employment potential > 500 but < 1 000);
- L = low (total employment potential > 1 000 but < 3 000; manufacturing employment potential > 150 but < 500);
- VL = very low (total employment potential > 0 but < 1 000; manufacturing employment potential > 0 but < 150);
- N = negligible/none (total employment potential = 0; manufacturing employment potential = 0).

Of relevance the study also notes that the largest gains are likely to be associated with operations and maintenance (O&M) activities, particularly those involved in the various natural resource management initiatives. In this regard, operations and maintenance employment linked to renewable energy generation plants will also be substantial in the longer term. The employment growth momentum related to building, construction and installation activities peaks in the medium term, largely propelled by mass transportation infrastructure, stabilising thereafter as green building methods become progressively entrenched.

In addition, as projects related to a greening economy are progressively commissioned, the potential for local manufacturing also become increasingly viable. Employment gains in manufacturing are also expected to be relatively more stable than construction activities, since the sector should continue exhibiting growth potential as new and replacement components are produced, as additional markets are penetrated, and as new green technologies are introduced. Manufacturing segments with high employment potential in the long term would include suppliers of components for wind and solar farms. The study does note that a shortage of skills in certain professional fields pertinent to renewable energy generation presents a challenge that must be overcome.

The study also identifies a number of advantages associated with renewable energy with a large 'technical' generation potential. In this regard, renewable energy, such as solar and wind, does not emit carbon dioxide (CO<sub>2</sub>) in generating electricity and is associated with exceptionally low lifecycle emissions. The construction period for renewable energy projects are much shorter than those of conventional power stations, while an income stream may, in certain instances, be provided to local communities through employment and land rental. The study also notes that the greenhouse gases (GHG) associated with the construction phase are offset within a short period of time compared with the project's lifespan. Renewable power therefore provides an ideal means for reaching emission reduction targets in a relatively easy manner. In addition, and of specific relevance to South Africa, renewable energy source is not dependent on water (as compared to the massive water requirements of conventional power stations), has a limited footprint and therefore does not impact on large tracts of land, poses limited pollution and health risks, specifically when compared to coal and nuclear energy plants.

Of relevance, the study also notes that renewable energy projects in rural areas create an opportunity to benefit the local and regional economy through the creation of jobs and tax revenues.

### **2.3.3 Powering the Future: Renewable Energy Roll-out in South Africa**

The study notes that South Africa has higher CO<sub>2</sub> emissions per GDPppp (2002 figures) from energy and cement production than China or the USA (Letete, T et al). Energy accounts for 83% of the total GHG emissions (excluding land use, land use change and forestry) with fuel combustion in the energy industry accounting for 65% of the energy emissions of South Africa (DEA, 2011).

Within a broader context of climate change, coal energy does not only have environmental impacts, it also has socio-economic impacts. Acid mine drainage from abandoned mines in South Africa impacts on water quality and poses the biggest threat to the country's limited water resources. Huge volumes of water are also required to



wash coal and cool operating power stations. Eskom uses an estimated 10 000 litres of water per second due to its dependency on coal (Greenpeace, 2012).

The report notes that the concerns relating to whether South Africa can afford renewable energy arise out of the perception that renewable energy (RE) is expensive while fossil and nuclear technologies are cheap. The premise also ignores life cycle costing of the technologies which is favourable to renewable technologies where the sources of fuel are free or cheap.

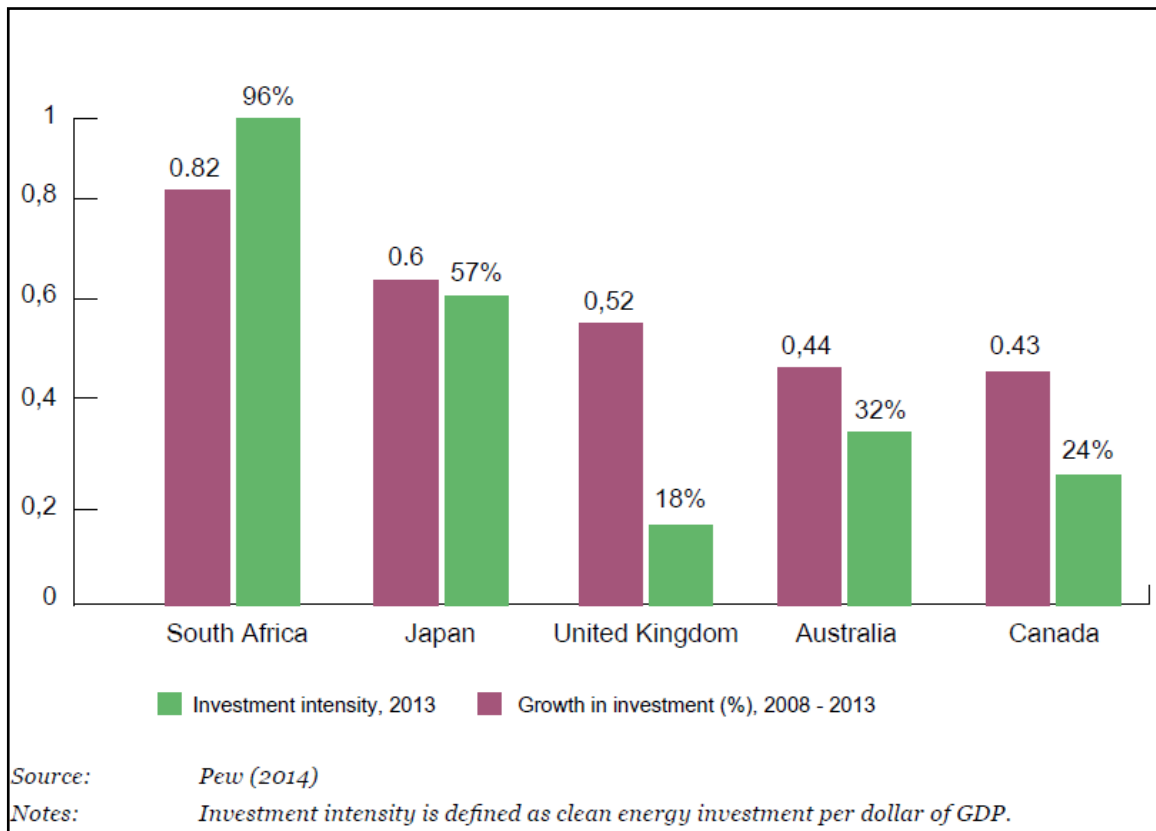
#### **2.3.4 WWF SA Renewable Energy Vision 2030**

In its vision the WWF motivated for a more ambitious plan, suggesting that the IRP should provide for an 11-19% share of electricity capacity by 2030, depending on the country's growth rate over the next fifteen years. The vision is to increase renewable energy at the expense of new coal-fired and nuclear capacity. The report notes that in addition to the obvious environmental benefits of this scenario, it will enable South Africa to add flexibility to energy supply capacity on an on-demand basis.

The report notes that Renewable Energy Independent Power Producer Procurement Programme (REIPPPP) introduced in 2011, has by all accounts been highly successful in quickly and efficiently delivering clean energy to the grid. Increasingly competitive bidding rounds have led to substantial price reductions. In this regard, the study indicates that in three years, wind and solar PV have reached pricing parity with supply from new coal-fired power stations from a levelised cost of electricity (LCOE) perspective.

In bidding window 3 of August 2013, the average tariffs bid for wind and solar PV were R0,66/kWh and R0.88/kWh respectively, well below the recent estimates of R1.05/kWh for supply from the coal-fired Medupi and Kusile power stations (Papapetrou 2014).

The report also notes that the REIPPPP has several contracting rounds for new renewables supply. A robust procurement process, extension of a 20-year sovereign guarantee on the power purchase agreement (PPA) and, especially, ideal solar power conditions, have driven the investment case for RE in South Africa. In this regard, South Africa has been identified as one of the worlds' leading clean energy investment destinations (Figure 2.1).



**Figure 2.1: South Africa leads as a clean energy investment destination**

With regard to local economic development, the REIPPPP sets out various local economic development requirements with stipulated minimum threshold and aspirational targeted levels, which each bidder must comply with. Based on the Broad-Based Black Economic Empowerment Codes, this requirement comprises the following components which make up a scorecard:

- Ownership by black people and local communities.
- Job creation.
- Local content.
- Management control.
- Preferential procurement.
- Enterprise development.
- Socio-economic development.

The final award is based on a combined evaluation in which price determines 70% of the ranking and performance on the local economic development scorecard the remaining 30%. This gives non-price criteria a much heavier weighting than they would normally enjoy under Government's preferential procurement policy.

Job creation, local content and preferential procurement accounted for the bulk of possible points on the scorecard in REIPPPP Round 3. Consequently, a requirement to source goods and services locally is considered to be the central driver of project costs associated with local economic development. In terms of local content, the definition of local content is quite broad, being the value of sales less the costs associated with imports. However, through successive bidding rounds, the definition has become

subject to more detailed definition, with an expanding list of exclusions and increased targeting in terms of key components identified by the Department of Trade and Industry for local manufacturing. This has benefitted local manufacturers and suppliers.

The WWF study considers a low and high growth renewable energy scenario. The capital requirements for the low growth scenario are estimated at R474 billion over the period 2014-2030 (2014 Rand value), rising to R1.084 trillion in the high-growth scenario, in which 35 GW of capacity is built. Each annual round of purchasing 2 200 MW of RE capacity would cost approximately R77 billion in 2014 Rand value terms. In relative economic terms, this equates to 2% of the GDP per annum or approximately one quarter of Government's planned annual investment in infrastructure over the medium term. In the low economic growth scenario, which is arguably the more realistic one, the average annual new liability over the period is approximately R40 billion.

The study also points out that infrastructure spend is more beneficial than other government expenditure due to the infrastructure multiplier effect. This refers to the beneficial impact of infrastructure on economic growth in both the short term, resulting from expansion in aggregate demand, as well as in the longer term (six to eight years) due to enhanced productive capacity in the economy. A recent USA study on highway expenditure revealed the infrastructure multiplier to be a factor of two on average, and greater during economic downturns (Leduc & Wilson 2013). This means that one dollar spent on infrastructure raises GDP by two dollars. If the same were to hold true, as similar analysis suggests it would (Kumo 2012, Ngandu et al 2010), this indicates that the construction of renewable energy plants could be a valuable economic growth driver at a time when fears of recession abound.

The report concludes that the WWF is optimistic that South Africa can achieve a much more promising clean energy future than current plans allow for. With an excellent solar resource and several good wind-producing pockets, the country is an ideal candidate for a renewable energy revolution.

The report indicates that the levelised cost of producing renewable energy already competes favourably with the three main alternatives, namely coal, gas and nuclear. In addition, renewable energy would contribute to a more climate-resilient future and insulate South Africa from dependence on expensive and unreliable fuel sources priced in dollars. Critical from a planning perspective, the report notes that renewable energy can also provide added flexibility on an 'as needed' basis, as electricity demand grows. This is vital in a highly uncertain environment.

### **2.3.5 The impact of the green economy on jobs in South Africa**

The paper notes that greening the economy is particularly important in South Africa for two basic reasons: (1) the exceptional level of unemployment that the country is experiencing and (2) the high carbon impact of the economy.

In terms of employment, the paper refers to the IDC *Green Jobs Report* (2011). In summary, the short-term (next 2 years) estimate of total net employment potential is 98 000 jobs, and the long-term (next 8 years) employment potential is 462 567 jobs. Natural resource management is predicted to lead to the greatest number of these at 232 926 long-term jobs. Green energy generation is estimated to produce 130 023 long-term jobs, with energy and resource efficiency measures adding another 67 977 long-term jobs.

### **2.3.6 The potential for local community benefits**

In her thesis, Tait<sup>8</sup> notes that the distributed nature of renewable energy generation can induce a more geographically dispersed pattern of development. As a result, RE sites can be highly suited to rural locations with otherwise poor potential to attract local inward investment therefore enabling to target particularly vulnerable areas.

In her conclusion, Tait notes that the thesis has found positive evidence for the establishment of community benefit schemes in the wind sector in South Africa. These benefits would also apply to solar projects. The BBBEE requirements for developers as set out in the DoE's IPPPP for renewables is the primary driver for such schemes. The procurement programme, in keeping with the objective of maximising the economic development potential from this new sector, includes a specific focus on local communities in which wind farms are located.

The procurement programme, typical of all Government tendering processes, includes a BBBEE scorecard on which renewable energy projects are evaluated. However, the renewables scorecard appears to play an important part in a renewed focus on the broad-based Aspects of the legislation, as enforced by a recent national review of the BBBEE Act. In this regard, the renewables scorecard includes specifications for local communities in respect of broad-based ownership schemes, socio-economic development and enterprise development contributions. This approach to legislating social responsibilities of business in all sectors definitely has a South African flavour, borne out of the political history of the country and the imperatives for social transformation laid out in the constitution.

While Tait notes that it is still early days for the development of this sector and one cannot determine the impact that such benefit schemes may have, it is clear though that targeted development expenditure will be directed to multiple rural communities and there seems to be a strong potential to deliver socio-economic benefits.

---

<sup>8</sup> The potential for local community benefits from wind farms in South Africa, Louise Tait (2012), Master's Thesis, Energy Research Centre University of Cape Town. Similar benefits are also likely to be associated with solar energy projects.

---

## SECTION 3: OVERVIEW OF THE STUDY AREA

---

### 3.1 INTRODUCTION

Section 3 provides an overview of the study area with regard to:

- The relevant administrative context.
- The municipal level socio-economic context.

### 3.2 ADMINISTRATIVE CONTEXT

The Hantam Municipality (HM) is one of six local municipalities that make up the Namakwa District Municipality (NDM) (Figure 3.1). The town of Calvinia is the administrative seat of the HM. The Lesaka SEF is located in Ward 5 of the HM. The closest settlement to the PV SEF is Loeriesfontein located ~ 35km to the south of the site.



**Figure 3.1: Local municipalities within Nama District Municipality**

### **3.3 SOCIO-ECONOMIC OVERVIEW**

#### **3.3.1 Demographics**

##### ***Population***

The population in the HM in 2016 was 21 541. The number of households was 6 893, with an average household size of 3.1. The IDP (2021/22) indicates the population growth rate in HM municipality for the 2015—2020 period was a negative -0.4% with a marginal increase (0.16%) in the number of households over the same period. Overall, the Hantam municipal area is characterised by negative population growth and, thus, changing dynamics, i.e. the number of persons and the number of households has decreased since 2000 when the population was 22 405. The population in 2020 was estimated to be 21 083.

The population of Ward 5 in 2011 was 3 523. The total number of households was 1 196, with an average household size of 2.9.

Most of the population in the HM is Coloured (86%), followed by Whites (12.6%) and Black Africans (0.9%). The dominant language within the Municipality is Afrikaans (97.3%) (Household Community Survey, 2016). In terms of Ward 5, the majority of the population was also Coloured (83.2%), followed by Whites (14%) and Black Africans (2.2%). The dominant language was Afrikaans (92.3%) (Census 2011).

Based on the 2016 Household Community Survey 32.1% of the population of the HM were under the age of 18, 59% were 18 to 64 and the remaining 8.9% were 65 and older. Based on these figures the dependency ratio for the HM in 2016 was 69%. The 2011 figures for Ward 5 were 28.8% under the age of 18, 61.3% between 18 to 64 and the remaining 9.9% 65 and older. Based on these figures the dependency ratio for Ward 5 was 63%. The dependency ratio for the NDM and Northern Cape was 63% and 73% respectively.

The traditional approach to measuring the dependency ratio is to use figures of 0-14 years of age and 15-65, and 65 and over. However, it is likely to be more accurate given that the majority of the population under the age of 18 are or should be at school and are likely to be residing with their parents as opposed to working. The higher the dependency ratio the larger the percentage of the population dependent on the economically active age group. This in turn translates reduced revenue for local authorities to meet the growing demand for services. A high dependency ratio also reflects the limited employment opportunities in the area and represent a significant risk to the local and district municipality.

##### **Households, house types and ownership**

The number of households in the HM was 6 893 in 2016. There was a total of 1 196 (2011) households in Ward 5. Of these 94% were formal houses and 2.8% were shacks. The majority of dwellings in Ward 5 are therefore formal structures. In terms of ownership, 50.3% of houses were owned and fully paid off, 4.7% were owned, but not paid off, 14.4% were rented and 27.4% were occupied rent free. The high number of rent-free dwellings in Ward 5 is likely to be linked to farm workers residing on farms.

Approximately 42% of the households in Ward 5 were headed by women. The figure is higher than the district level (36.5%) provincial level (38.5%). Women headed households tend to be more vulnerable and reflect a lack of employment opportunities

in the area, which result in the men leaving to seek employment in larger towns, such as Malmesbury, Cape Town and Saldanha Bay.

### **Household income**

Based on the data from the 2011 Census, 6.9% of the population of the HM had no formal income, 2.6 % earned under R 4 800, 4.8% earned between R 5 000 and R 10 000 per annum, 21.1% between R 10 000 and 20 000 per annum and 24.7% between R 20 000 and R 40 000 per annum (Census 2011)<sup>9</sup>. The figures for Ward 5 were 8.8%, 2.6%, 5.9%, 24.3% and 24.8% respectively.

The poverty gap indicator produced by the World Bank Development Research Group measures poverty using information from household per capita income/consumption. This indicator illustrates the average shortfall of the total population from the poverty line. This measurement is used to reflect the intensity of poverty, which is based on living on less than R3 200 per month for an average sized household (~ 40 000 per annum). Based on this measure, in the region of 60% of the households in the HM and 66.4% in Ward 5 live close to or below the poverty line. The figure for the NDM is 58.1%.

The low-income levels reflect the limited formal employment opportunities in the area. This is also reflected in the high unemployment rates. The low-income levels are a major concern given that an increasing number of individuals and households are likely to be dependent on social grants. The low-income levels also result in reduced spending in the local economy and less tax and rates revenue for the HM. This in turn impacts on the ability of the NM to maintain and provide services. The current (2022) percentage of households living on or below the poverty line is likely to be higher due to the impact of the COVID-19 pandemic.

### **Employment**

The official unemployment rate in the HM in 2016 was 6%, with 45.6% falling within the not economically active group and 3.2% being classified as discouraged work seekers. The figures for Ward 5 (2011) were 3.5%, with 48.3% falling within the not economically active group and 1.3% being classified as discouraged work seekers. The unemployment rate was lower than the district (11.1%) and provincial (14.5%) rate. However, the current (2022) unemployment rates are likely to be higher due to the impact of the COVID-19 pandemic.

### **Education**

The data from the 2016 Community Survey indicates that 9.9% of the population in the NM over 20 years of age had no education, 6.6% had a primary school level education and 29.8% had passed matric. 1.3% had achieved an undergraduate degree and 1.4% a postgraduate qualification. The matriculation figures are higher than the NDM (27.1%) and provincial figure (29.1%) (2016). However, the figures for no education are higher than the district (4.4%) and provincial figures (7.9%). This is likely to due to the rural nature of the HM and the challenges faced by farm workers children to access schools.

The figures for Ward 5 indicate that 17.3%% of the population had no education. This figure is significantly higher than the district (4.4%) and provincial level (7.9%). This is likely to due to the rural nature of Ward 5 and the challenges faced by farm workers children to access schools. The figures for the percentage of the population over the

---

<sup>9</sup> There is no data on household income from the 2016 Household Community Survey for the HM Ward 5.

age of 20 with matric (19.2%) was also lower than the district figure (21.5%), but marginally lower than the provincial level (25.2%) (2011). Only 2.8% had achieved an undergraduate degree and 0.9% a postgraduate qualification (Table 3.1). The low percentage of the population with an undergraduate and/or postgraduate qualifications in Ward 5 is likely to have implications in terms of meeting local employment targets during the construction phase.

**Table 3.1: Population by highest educational level**

Column	Hantam Ward 5		Namakwa		Northern Cape	
None	17.3%	408	6.3%	4,794	11.1%	76,861
Other	0%	1	0.2%	184	0.3%	1,746
Some primary	21.7%	511	17.1%	12,928	16.8%	116,114
Primary	8.5%	200	9.7%	7,332	6.2%	43,111
Some secondary	25.3%	596	37.9%	28,744	34.2%	236,956
Grade 12 (Matric)	19.2%	452	21.5%	16,290	25.2%	174,210
Undergrad	2.8%	66	2.4%	1,825	2.7%	18,802
Post-grad	0.9%	20	1%	729	1.2%	8,254
N/A	4.3%	101	3.9%	2,946	2.4%	16,755

Source: Wazimap: 2011 Census

### 3.3.2 Municipal service levels

#### ***Access to water***

Based on the 2016 Household Community Survey, 84.4% of households in the HM were supplied by the regional or local service provider. Based on the 2011 Census, 75.6% of households in Ward 5 were provided with water by a local or regional service provider while 18.6% relied on boreholes (Table 3.2). The high number of households that rely on boreholes reflects the rural nature of Ward 5.

**Table 3.2: Population by water access**

Column	Hantam Ward 5		Namakwa		Northern Cape	
Service provider	75.6%	2,665	85.2%	98,720	85.4%	978,825
Borehole	18.6%	656	8.2%	9,536	5.9%	67,242
N/A	1.8%	64	0.4%	437	0.2%	2,329
Tanker	1.2%	43	0.8%	877	2.1%	24,299
Other	2.7%	96	5.4%	6,272	6.4%	73,167

Source: Wazimap: 2011 Census

#### ***Sanitation***

Based on the 2016 Household Community Survey, 91.1% of households in the HM had access to flush toilets, while 4.2% relied on pit toilets and 1.2% had no access to sanitation facilities. Based on 2011 Census, 51.4% of the households in Ward 5 had flush toilets, 33.1% relied on pit latrines with ventilation, and 7.1% had no access to



sanitation facilities. The figures in terms of access to flush toilets are lower than the district and provincial figures (Table 3.3).

**Table 3.3: Population by sanitation access**

Column	Hantam Ward 5		Namakwa		Northern Cape	
Flush toilet	51.4%	618	70.8%	24,456	66.3%	207,095
Pit latrine with ventilation (VIP)	33.1%	398	15.2%	5,247	9%	27,988
None	7.1%	85	5.6%	1,940	8.2%	25,586
Bucket latrine	3.5%	42	1.4%	483	3.9%	12,170
Other	5%	60	7%	2,401	12.7%	39,686

Source: Wazimap: 2011 Census

### ***Refuse collection***

82.5% of the households in the HM had their waste collected by a service provider, while 13.6% relied on their own waste dump. 74.7% of the households in Ward 5 had their waste collected by a service provider on a regular basis, while 13.7% relied on their own dump. (Table 3.4). The high number of households that rely on their own waste dump both within the HM and Ward 5 reflects the rural nature of the area and the challenges associated with providing services over large distances.

**Table 3.4: Population by refuse access**

Column	Hantam Ward 5		Namakwa		Northern Cape	
Service provider (regularly)	74.7%	2,633	85.4%	98,900	67.4%	771,733
Own dump	13.7%	483	9%	10,418	21.7%	248,965
None	5.6%	196	1.7%	1,943	4.9%	56,171
Communal dump	2%	69	0.5%	556	1.4%	16,213
Other	4%	142	3.5%	4,025	4.6%	52,779

Source: Wazimap: 2011 Census

## **3.4 HEALTH CARE SERVICES**

The HM IDP (2021/22) notes the number of health facilities in the municipal area has remained the same in recent years. The IDP indicates that the estimated that a threshold population of about 40 000 can be served by a primary health clinic. Table 3.5 lists the health care facilities in the municipal area, which include 2 Community Health Centres, 3 Clinics, and a small District Hospital.

Facility	2019
Community Health Centre	2
Clinic	3
District Hospital; Small District Hospital	1
Correctional Centre	2
EMS Station	4
EHS LG Service	1
EHS Prov Service	1
Mobile Service	2
<b>Total (health facilities)</b>	<b>16</b>

**Figure 3.3: Health Care Facilities in the HM**

### 3.5 ECONOMIC OVERVIEW

The IDP indicates that the HM has a relatively small economy, making up about 12% of 2020 Gross Value Added (GVA) of the NDM, down from 13% in 2016. The primary sector contributed about 22% or R352 million in 2020 and the secondary sector 7.3% or R117 million in 2020. The table below provides a summary by subsector of the municipality's GDP in 5-year increments from 1995.9 Also included are percentage growth rates by subsector for two 5-year increments, i.e. 2010 -2015 and 2015-2020. Of relevance the IDP notes that between 2015 and 2020 the electricity, gas and water subsector had the highest percentage growth rate of 76% due to the establishment of renewable energy generation facilities in the municipal area.

In summary, the economy in the HM is characterised by the following:

- It is a small-town sub-region with low levels of development despite the strategic location in terms of road and rail transport corridors.
- High rate of unemployment, poverty, and social grant dependence.
- Prone to significant environmental changes/shifts owing to long-term structural changes such as **climate change** — less rainfall, more droughts, and an increase in extreme weather events — energy crises and other shifts.
- Geographic similarity in economic sectors, growth factors and settlement patterns.
- Economies of scale not easily achieved owing to the size of towns.
- A diverse road network with trunk, main and divisional roads of varying quality.
- **Potential in renewable energy generation.**
- Largely a tertiary-sector based economy with agriculture as the only other notable subsector activity.

---

## **SECTION 4: ASSESSMENT OF SOCIAL ISSUES**

---

### **4.1 INTRODUCTION**

Section 4 provides an assessment of the key social issues identified during the study. The identification of key issues was based on:

- Review of project related information.
- Review of key policy and planning documents.
- Experience/ familiarity of the author with the area and local conditions based on previous site visit to the study area.
- Interviews with key stakeholders.
- Experience with similar projects.

The assessment section is divided into the following sections:

- Assessment of compatibility with relevant policy and planning context (“planning fit”).
- Assessment of social issues associated with the construction phase.
- Assessment of social issues associated with the operation phase.
- Assessment of the “no development” alternative.
- Assessment of cumulative impact on sense of place.

Based on the findings of the SIA the potential social impacts associated with the BESS, on site IPP substation and grid connection will be limited. Separate assessments have therefore not been undertaken. The significance ratings include these components.

### **4.2 ASSESSMENT OF POLICY AND PLANNING FIT**

The findings of the SIA indicate that investment in renewable energy and the associated energy infrastructure is strongly supported at a national, provincial, and local level. The development of and investment in renewable energy and associated energy distribution infrastructure is supported by the National Development Plan (NDP), New Growth Path Framework and National Infrastructure Plan, which all highlight the importance of energy security and investment in energy infrastructure.

The proposed powerline is also located within the Springbok REDZ and Northern Transmission Corridor. The development of the proposed SEF and associated infrastructure is therefore supported by key policy and planning documents.

### **4.3 CONSTRUCTION PHASE SOCIAL IMPACTS**

#### **Potential positive impacts**

- Creation of employment and business opportunities.

#### **Potential negative impacts**

- Impacts associated with the presence of construction workers on local communities.

- Safety and security risks to local farmers and farming operations.
- Potential risk of grass fires
- Nuisance impacts such as noise, dust and safety impacts associated with construction related activities and vehicles.

#### **4.3.1 Creation of local employment, training, and business opportunities**

The construction phase is expected to extend over a period of ~18 months and create approximately 200 employment opportunities during peak construction. The total wage bill for the construction phase is estimated to be in the region of R 30 million (2023 Rand value).

The work associated with the construction phase will be undertaken by contractors and will include the establishment of the facility and the associated components, including, access roads, substation, services, and power line. It is anticipated that approximately 60% (120) of the employment opportunities will be available to low skilled workers (construction labourers, security staff etc.), 25% (50) for semi-skilled workers (drivers, equipment operators etc.) and 15% (30) for skilled personnel (engineers, land surveyors, project managers etc.). Members from the local communities in the area, specifically Loeriesfontein, would be in a position to qualify for some of the low skilled and some of the semi-skilled employment opportunities. The majority of these employment opportunities are also likely to accrue to Historically Disadvantaged (HD) members from these local communities.

Given high local unemployment levels and limited job opportunities in the area, this will represent a significant, if localised, social benefit. The remainder of the semi-skilled and majority of the skilled employment opportunities are likely to be associated with the contractors appointed to construct the SEF and associated infrastructure. However, in the absence of specific commitments from the developer to maximise local employment targets the potential opportunities for local employment will be limited. In addition, the low education and skills levels in the area may also hamper potential opportunities for local communities.

The capital expenditure associated with the construction will be in the region of R 2 billion (2023 Rand value). In terms of business opportunities for local companies, expenditure during the construction phase will create business opportunities for the regional and local economy. Opportunities may exist for local contractors and engineering companies based in the HM. However, given the technical nature of the project and high import content associated with SEFs' opportunities for the local economy in the HM are likely to be limited.

The sector of the local economy that is most likely to benefit from the proposed development is the local service industry. The potential opportunities for the local service sector would be linked to accommodation, catering, cleaning, transport, and security, etc. associated with the construction workers on the site.

In this regard the owner of Farm Kluitjes Kraal No. 264 (the site property) indicated that there are three houses on the farm that could be used for accommodation of contractors. The owner of Portion 1 of 263 Farm Rooiberg also indicated that houses on his property were available to accommodate contractors.

A percentage of the wage bill (~R 30 million) will be spent in the local economy which will also create opportunities for local businesses in Loeriesfontein. Implementing the

enhancement measures listed below can enhance these opportunities. The enhancement measures would also enable the establishment of the proposed SEF to support co-operation between the public and private sectors, which would support local economic development in the HM.

The hospitality industry in the area is also likely to benefit from the provision of accommodation and meals for professionals (engineers, quantity surveyors, project managers, product representatives etc.) and other (non-construction) personnel involved on the project. Experience from other construction projects indicates that the potential opportunities are not limited to on-site construction workers but also to consultants and product representatives associated with the project.

The potential benefits for local communities are confirmed by the findings of the Overview of the IPPPP undertaken by the Department of Energy, National Treasury and DBSA (December 2021). The study found that to date, a total of 63 291 job years<sup>10</sup> have been created for South African citizens, of which 48 110 job years were in construction and 15 182 in operations. By the end of December 2021, 85 projects had successfully completed construction and moved into operation. These projects created 44 172 job years of employment, compared to the anticipated 30 488. This was 45% more than planned.

In terms of benefits for local communities, significantly more people from local communities were employed during construction than was initially planned. For active projects, the expectation for local community participation was 13 284 job years. To date 25 272 job years have been realised (i.e. 90% more than initially planned), with 23 projects still in, or entering, construction. The number of black SA citizens employed during construction also exceeded the planned numbers by 74%.

Black South African citizens, youths and rural or local communities have been the major beneficiaries during the construction phases, as they respectively represent 81%, 44% and 48% of total job opportunities created by IPPs to date. However, woman and disabled people could still be significantly empowered as they represent a mere 10% and 0.4% of total jobs created to date, respectively. Nonetheless, the fact that the REIPPPP has raised employment opportunities for black South African citizens and local communities beyond planned targets, indicates the importance of the programme to employment equity and the drive towards more equal societies.

The share of black citizens employed during construction (81%) and the early stages of operations (85%) has significantly exceeded the 50% target and the 30% minimum threshold. Likewise, the share of skilled black citizens (as a percentage of skilled employees) for both construction (71%) and operations (82%) has also exceeded the 30% target and minimum threshold of 18%. The share of local community members as a share of SA-based employees was 48% and 70% for construction and operations respectively – exceeding the minimum threshold of 12% and the target of 20%.

---

<sup>10</sup> The equivalent of a full-time employment opportunity for one person for one year.

**Table 4.1: Impact assessment of employment and business creation opportunities during the construction phase**

<b>Construction Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Creation of employment and business opportunities during the construction phase		
	<b>Without Enhancement</b>	<b>With Enhancement</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	2	3
<b>Social Value (S)</b>	2	3
<b>Importance to Quality of Life (L)</b>	1	2
<b>Duration (D)</b>	1	1
<b>Intensity / Magnitude (I/M)</b>	2	3
<b>Status</b>	Positive	Positive
<b>Significance</b>	Low (16)	Medium (27)
<p><b>Enhancement:</b></p> <p><b>Employment</b></p> <ul style="list-style-type: none"> <li>• Preparation and implementation of a Stakeholder Engagement Plan (SEP) prior to and during the construction phase.</li> <li>• Where reasonable and practical, the proponent should appoint local contractors and implement a 'locals first' policy, especially for semi and low-skilled job categories. However, due to the low skills levels in the area, the majority of skilled posts are likely to be filled by people from outside the area.</li> <li>• Where feasible, efforts should be made to employ local contractors that are compliant with Broad Based Black Economic Empowerment (BBBEE) criteria.</li> <li>• Before the construction phase commences the proponent should meet with representatives from the HM to establish the existence of a skills database for the area. If such a database exists, it should be made available to the contractors appointed for the construction phase.</li> <li>• The local authorities, community representatives, and organisations on the interested and affected party database should be informed of the final decision regarding the project and the potential job opportunities for locals and the employment procedures that the proponent intends following for the construction phase of the project.</li> <li>• Where feasible, training and skills development programmes for locals should be initiated prior to the initiation of the construction phase.</li> <li>• The recruitment selection process should seek to promote gender equality and the employment of women wherever possible.</li> </ul> <p><b>Business</b></p> <ul style="list-style-type: none"> <li>• The proponent should liaise with the HM with regards the establishment of a database of local companies, specifically BBBEE companies, which qualify as potential service providers (e.g. construction companies, catering companies, waste collection companies, security companies etc.) prior to the commencement of the tender process for construction contractors. These companies should be notified of the tender process and invited to bid for project-related work.</li> <li>• Where possible, the proponent should assist local BBBEE companies to complete and submit the required tender forms and associated information.</li> </ul>		

- The HM, in conjunction with the local business sector and representatives from the local hospitality industry, should identify strategies aimed at maximising the potential benefits associated with the project.

Note that while preference to local employees and companies is recommended, it is recognised that a competitive tender process may not guarantee the employment of local labour for the construction phase.

### **Assessment of No-Go option**

There is no impact as the current status quo would be maintained.

### **4.3.2 Impact of construction workers on local communities**

The presence of construction workers can pose a potential risk to family structures and social networks. While the presence of construction workers does not in itself constitute a social impact, the manner in which construction workers conduct themselves can impact on local communities. The most significant negative impact is associated with the disruption of existing family structures and social networks. This risk is linked to potentially risky behaviour, mainly of male construction workers, including:

- An increase in alcohol and drug use.
- An increase in crime levels.
- The loss of girlfriends and/or wives to construction workers.
- An increase in teenage and unwanted pregnancies.
- An increase in prostitution.
- An increase in sexually transmitted diseases (STDs), including HIV.

Non-local construction workers will be accommodated in Loeriesfontein or on site. The potential risk can be mitigated by a commitment to implement a local employment policy, specifically for the low and semi-skilled employment opportunities associated with the construction phase. As indicated above, the majority of the low skilled and a reasonable number of semi-skilled work opportunities can be taken up by members from the local community. Employing members from the local community to fill the low-skilled job categories will reduce the risk and mitigate the potential impacts on the local communities. Where possible these workers should be sourced from the HM and NDM. These workers will be from the local community and form part of the local family and social network and, as such, the potential impact will be reduced.

The findings of the SIA indicate that unemployment levels in the HM are high. The creation employment opportunities for low and semi-skilled workers from the area would therefore represent a positive socio-economic benefit. While the risks associated with construction workers at a community level will be low, at an individual and family level they may be significant, especially in the case of contracting a sexually transmitted disease or an unplanned pregnancy. This has been borne out from the experiences with other renewable energy projects in the Northern Cape Province, for example projects located near Sutherland and Poffadder. However, given the nature of construction projects it is not possible to totally avoid these potential impacts at an individual or family level.

**Table 4.2: Assessment of impact of the presence of construction workers in the area on local communities**

<b>Construction Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Potential impacts on family structures and social networks associated with the presence of construction workers		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	1
<b>Duration (D)</b>	1	1
<b>Intensity / Magnitude (I/M)</b>	3	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Medium (30)	Low (14)
<p><b>Mitigation:</b></p> <ul style="list-style-type: none"> <li>• Preparation and implementation of a Stakeholder Engagement Plan (SEP) prior to and during the construction phase.</li> <li>• Preparation and implementation of a Community Health, Safety and Security Plan (CHSSP) prior to and during the construction phase.</li> <li>• The SEP and CHSSP should include a Grievance Mechanism that enables stakeholders to report resolve incidents.</li> <li>• Where possible, the proponent should make it a requirement for contractors to implement a 'locals first' policy for construction jobs, specifically for semi and low-skilled job categories.</li> <li>• The proponent should consider the option of establishing a Monitoring Forum (MF) in order to monitor the construction phase and the implementation of the recommended mitigation measures. The MF should be established before the construction phase commences, and should include key stakeholders, including representatives from local communities, local councillor, farmers and the contractor(s). The MF should also be briefed on the potential risks to the local community associated with construction workers.</li> <li>• The proponent and the contractor(s) should, in consultation with representatives from the MF, develop a code of conduct for the construction phase. The code should identify which types of behaviour and activities are not acceptable. Construction workers in breach of the code should be dismissed. All dismissals must comply with the South African labour legislation.</li> <li>• The proponent and the contractor should implement an HIV/AIDS and COVID-19 awareness programme for all construction workers at the outset of the construction phase.</li> <li>• The construction area should be fenced off before construction commences and no workers should be permitted to leave the fenced off area.</li> <li>• The contractor should provide transport for workers to and from the site on a daily basis. This will enable the contractor to effectively manage and monitor the movement of construction workers on and off the site.</li> <li>• Where necessary, the contractors should make the necessary arrangements to enable low and semi-skilled workers from outside the area to return home over weekends and/ or on a regular basis. This would reduce the risk posed to local family structures and social networks.</li> </ul>		



- The contractor must ensure that all construction workers from outside the area are transported back to their place of residence within 2 days for their contract coming to an end.
- It is recommended that no construction workers, with the exception of security personnel, should be permitted to stay over-night on the site.

### Assessment of No-Go option

There is no impact as the current status quo would be maintained.

### 4.3.3 Risk to safety, livestock, and farm infrastructure

The presence on and movement of construction workers on and off the site will pose a limited risk to local farmers and farm workers in the vicinity of the site. This is due to the small number of affected farmsteads and low intensity of the farming activities in the area due to the low carrying capacity of the veld. The potential risks including stock theft and safety can be effectively mitigated by careful planning and managing the movement of construction workers on the site during the construction phase. Mitigation measures to address these risks are outlined below.

The owner of Farm Kluitjes Kraal No. 264 (the site property) requested that farm workers be allowed onto the site during the construction phase for practical reasons such as accessing water. The farm is occupied by a caretaker manager and two permanent workers.

**Table 4.3: Assessment of risk to safety, livestock, and damage to farm infrastructure**

<b>Construction Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Potential risk to safety of farmers and farm workers, livestock and damage to farm infrastructure associated with the presence of construction workers on site		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	1
<b>Duration (D)</b>	1	1
<b>Intensity / Magnitude (I/M)</b>	3	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Medium (30)	Low (14)
<b>Mitigation:</b>		
<ul style="list-style-type: none"> <li>• Preparation and implementation of a Stakeholder Engagement Plan (SEP) prior to and during the construction phase.</li> <li>• Preparation and implementation of a Community Health, Safety and Security Plan (CHSSP) prior to and during the construction phase.</li> </ul>		

- The construction area should be fenced off prior to the commencement of the construction phase. The movement of construction workers on the site should be confined to the fenced off area.
- The proponent should enter into an agreement with the local farmers in the area whereby damages to farm property etc. during the construction phase will be compensated for. The agreement should be signed before the construction phase commences.
- Traffic and activities should be strictly contained within designated areas.
- Strict traffic speed limits must be enforced on the farm.
- All farm gates must be closed after passing through.
- Contractors appointed by the proponent should provide daily transport for low and semi-skilled workers to and from the site. This would reduce the potential risk of trespassing on the remainder of the farm and adjacent properties.
- The proponent should consider the option of establishing a MF (see above) that includes local farmers and develop a Code of Conduct for construction workers. This committee should be established prior to commencement of the construction phase. The Code of Conduct should be signed by the proponent and the contractors before the contractors move onto site.
- The proponent should hold contractors liable for compensating farmers and communities in full for any stock losses and/or damage to farm infrastructure that can be linked to construction workers. This should be contained in the Code of Conduct to be signed between the proponent, the contractors', and neighbouring landowners. The agreement should also cover losses and costs associated with fires caused by construction workers or construction related activities (see below).
- The Environmental Management Plan (EMP) must outline procedures for managing and storing waste on site, specifically plastic waste that poses a threat to livestock if ingested.
- Contractors appointed by the proponent must ensure that all workers are informed at the outset of the construction phase of the conditions contained on the Code of Conduct, specifically consequences of stock theft and trespassing on adjacent farms.
- Contractors appointed by the proponent must ensure that construction workers who are found guilty of stealing livestock and/or damaging farm infrastructure are dismissed and charged. This should be contained in the Code of Conduct. All dismissals must be in accordance with South African labour legislation.
- It is recommended that no construction workers, with the exception of security personnel, should be permitted to stay over-night on the site.

### **Assessment of No-Go option**

There is no impact as the current status quo would be maintained.

#### **4.3.4 Increased risk of grass fires**

The presence of construction workers and construction-related activities on the site poses an increased risk of grass fires that could, in turn pose, a threat to livestock, crops, wildlife and farm infrastructure. Although the area is not prone of grass fires, the loss of grazing due to a grass fire would impact significantly on low famers is the area. The potential risk of grass fires will be higher during the dry, windy summer months from October to April.

**Table 4.4: Assessment of impact of increased risk of grass fires**

<b>Construction Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Potential loss of livestock, crops and houses, damage to farm infrastructure and threat to human life associated with increased incidence of grass fires		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	1
<b>Duration (D)</b>	1	1
<b>Intensity / Magnitude (I/M)</b>	3	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Medium (30)	Low (14)
<p><b>Mitigation:</b></p> <ul style="list-style-type: none"> <li>• The proponent should prepare a Community Health, Safety and Security Plan (CHSSP) prior to commencement of the construction phase.</li> <li>• The proponent should enter into an agreement with the local farmers in the area whereby damages to farm property etc., during the construction phase will be compensated for. The agreement should be signed before the construction phase commences.</li> <li>• The option of establishing a firebreak around the perimeter of the site prior to the commencement of the construction phase should be investigated.</li> <li>• Contractor should ensure that open fires on the site for cooking or heating are not allowed except in designated areas.</li> <li>• Smoking on site should be confined to designated areas.</li> <li>• Contractor to ensure that construction related activities that pose a potential fire risk, such as welding, are effectively managed and are confined to areas where the risk of fires has been reduced. Measures to reduce the risk of fires include avoiding working in high wind conditions when the risk of fires is greater. In this regard special care should be taken during the high-risk dry, windy summer months.</li> <li>• Contractor should provide adequate fire-fighting equipment on-site, including a fire fighting vehicle.</li> <li>• Contractor to provide fire-fighting training to selected construction staff. No construction staff, with the exception of security staff, to be accommodated on site overnight.</li> <li>• As per the conditions of the Code of Conduct, in the advent of a fire being caused by construction workers and or construction activities, the appointed contractors must compensate farmers for any damage caused to their farms. The contractor should also compensate the fire-fighting costs borne by farmers and local authorities.</li> </ul>		

**Assessment of No-Go option**

There is no impact as it maintains the current status quo.

**4.3.5 Nuisance impacts associated with construction related activities**

Construction related activities, including the movement of heavy construction vehicles of and on the site, has the potential to create dust, noise and safety impacts and damage roads. The impacts will be largely local and can be effectively mitigated. The

number of potentially sensitive social receptors, such as farmsteads, will also be low due to the sparse settlement patterns and small number of farmsteads in the area.

Key issues raised by local farmers in the area included:

- The maintenance of the roads that the construction vehicles will be using as previous projects have left the gravel road damaged.
- Ensuring that the main roads are kept clear so that the neighbouring farmers can travel into town and transport their livestock when necessary.
- The excess dust that caused by construction activities, especially around the farm dwellings.

**Table 4.5: Assessment of the impacts associated with construction related activities**

<b>Construction Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Potential noise, dust and safety impacts associated with construction related activities		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	1	1
<b>Probability (P)</b>	3	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	1
<b>Duration (D)</b>	1	1
<b>Intensity / Magnitude (I/M)</b>	3	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Medium (27)	Low (12)
<b>Mitigation:</b>		
<ul style="list-style-type: none"> <li>• The proponent should prepare a Community Health, Safety and Security Plan (CHSSP) prior to commencement of the construction phase.</li> <li>• The movement of construction vehicles on the site should be confined to agreed access road/s.</li> <li>• Establishment of a Grievance Mechanism that provides local farmers and other road users with an effective and efficient mechanism to address issues related to construction related impacts, including damage to local gravel farm roads.</li> <li>• The movement of heavy vehicles associated with the construction phase should be timed to avoid times days of the week, such as weekends, when the volume of traffic travelling along the access roads may be higher.</li> <li>• Dust suppression measures should be implemented, such as wetting on a regular basis and ensuring that vehicles used to transport sand and building materials are fitted with tarpaulins or covers.</li> <li>• All vehicles must be road worthy, and drivers must be qualified and made aware of the potential road safety issues and need for strict speed limits.</li> </ul>		

## **Assessment of No-Go option**

There is no impact as it maintains the current status quo.

### **4.4 OPERATIONAL PHASE SOCIAL IMPACTS**

#### **Potential positive impacts**

- The establishment of infrastructure to improve energy security and support renewable sector.
- Creation of employment opportunities.
- Benefits to the affected landowners.
- Benefits associated with the socio-economic contributions to community development.

#### **Potential negative impacts**

- Visual impacts and associated impacts on sense of place.
- Impact on property values.
- Impact on tourism.

#### **4.4.1 Improved energy security and support renewable energy sector**

The primary goal of the proposed project is to improve energy security in South Africa by generating additional energy. The proposed SEF also reduces the carbon footprint associated with energy generation. The project should therefore be viewed within the context of the South Africa's current reliance on coal powered energy to meet the majority of its energy needs, and secondly, within the context of the success of the REIPPPP.

#### ***Improved energy security***

South Africa's energy crisis, which started in 2007 and is ongoing, has resulted in widespread rolling blackouts (referred to as load shedding) due to supply shortfalls. The load shedding has had a significant impact on all sectors of the economy and on investor confidence. The mining and manufacturing sector have been severely impacted and will continue to be impacted until such time as there is a reliable supply to energy. The Minister of Mineral Resources and Energy, Gwede Mantashe, indicated in February 2023 that the cost of load shedding was estimated at R1 billion a day<sup>11</sup>. The South African Reserve Bank indicated in February 2023 that stage 3 and stage 6 loadshedding cost the South African economy between R204 million and R899 million a day.<sup>12</sup>

A survey of 3 984 small business owners in 2019 found that 44% said that they had been severely affected by load shedding with 85% stating that it had reduced their revenue, with 40% of small businesses losing 20% or more of revenue during due to load shedding period<sup>13</sup>.

#### ***Impact of a coal powered economy***

The Green Jobs study (2011) notes that South Africa has one of the most carbon-intensive economies in the world, thus making the greening of the electricity mix a

---

<sup>11</sup> <https://www.citizen.co.za/news/load-shedding-cost-economy-billion/>

<sup>12</sup> <https://businesstech.co.za/news/energy/662515/stage-6-load-shedding-costs-south-africa-r900-million-a-day-sarb/>

<sup>13</sup> "How does load shedding affect small business in SA?". The Yoco Small Business Pulse (3: Q1 2019):

national imperative. The study notes that renewable energy provides an ideal means for reaching emission reduction targets in a relatively easy manner. In addition, and of specific relevance to South Africa renewable energy is not as dependent on water compared to the massive water requirements of conventional power stations, has a limited footprint and therefore does not impact on large tracts of land, poses limited pollution and health risks, specifically when compared to coal and nuclear energy plants.

The Greenpeace Report (powering the future: Renewable Energy Roll-out in South Africa, 2013), also notes that within a broader context of climate change, coal energy does not only have environmental impacts, it also has socio-economic impacts. These include acid mine drainage from abandoned mines in South Africa and the risk this poses on the country's limited water resources.

**Benefits associated with REIPPPP**

Through the competitive bidding process, the IPPPP has effectively leveraged rapid, global technology developments and price trends, buying clean energy at lower and lower rates with every bid cycle, resulting in SA getting the benefit of renewable energy at some of the lowest tariffs in the world. The price for wind power has dropped by 50% to R0.94/kWh, while solar PV has dropped with 75% to R1.14/kWh between BW1 and BW4. Prices contracted under the REIPPPP for all technologies are well below the published REFIT prices. The REIPPPP has effectively translated policy and planning into delivery of clean energy at very competitive prices. As such it is contributing to the national aspirations of secure, affordable energy, lower carbon intensity and a transformed 'green' economy.

**Table 4.6: Improve energy security and support renewable sector**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Development of infrastructure to improve energy security and support renewable sector		
	<b>Without Enhancement</b>	<b>With Enhancement</b>
<b>Extent (E)</b>	4	4
<b>Probability (P)</b>	2	5
<b>Social Value (S)</b>	2	3
<b>Importance to Quality of Life (L)</b>	2	3
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	3
<b>Status</b>	Positive	Positive
<b>Significance</b>	Medium (26)	High (54)
<b>Enhancement:</b>		
<ul style="list-style-type: none"> <li>• Implement a skills development and training programme aimed at maximizing the number of employment opportunities for local community members.</li> <li>• Maximise opportunities for local content, procurement, and community shareholding.</li> </ul>		

### Assessment of No-Go option

The No-Development option would represent a lost opportunity for South Africa to supplement its current energy needs with clean, renewable energy.

#### 4.4.2 Creation of employment opportunities

The proposed development will create in the region of 15 full time employment opportunities during the operational phase. The annual operating budget will be in the region of R 20 million (2022 Rand values), including wages. A percentage of the annual operating budget will be spent in the local economy which will benefit local businesses.

**Table 4.7: Assessment of employment and business creation opportunities**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Creation of employment and business opportunities associated with the operational phase		
	<b>Without Enhancement</b>	<b>With Enhancement</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	2	3
<b>Social Value (S)</b>	2	3
<b>Importance to Quality of Life (L)</b>	1	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	1	2
<b>Status</b>	Positive	Positive
<b>Significance</b>	Low (10)	Medium (26)
<p><b>Employment</b></p> <ul style="list-style-type: none"> <li>• Where reasonable and practical, the proponent should appoint local contractors and implement a 'locals first' policy, especially for semi and low-skilled job categories.</li> <li>• Where feasible, efforts should be made to employ local contractors that are compliant with Broad Based Black Economic Empowerment (BBBEE) criteria.</li> <li>• Before the operational phase commences the proponent should meet with representatives from the HM to establish the existence of a skills database for the area.</li> <li>• The local authorities, community representatives, and organisations on the interested and affected party database should be informed of the final decision regarding the project and the potential job opportunities for locals and the employment procedures that the proponent intends following for the operational phase of the project.</li> <li>• Where feasible, training and skills development programmes for locals should be initiated prior to the initiation of the operational phase.</li> <li>• The recruitment selection process should seek to promote gender equality and the employment of women wherever possible.</li> </ul> <p><b>Business</b></p> <ul style="list-style-type: none"> <li>• The proponent should liaise with the HM with regards the establishment of a database of local companies, specifically BBBEE companies, which qualify as potential service providers prior to the commencement of the operational. These companies should be notified of the tender process and invited to bid for project-related work.</li> </ul>		

- Where possible, the proponent should assist local BBBEE companies to complete and submit the required tender forms and associated information.

**Assessment of No-Go option**

There is no impact as it maintains the current status quo.

**4.4.3 Generate income for affected landowners**

The proponent will enter into rental agreements with the affected landowners for the use of the land for the establishment of the proposed SEF. In terms of the rental agreement the affected landowner will be paid an annual amount dependent upon the number of wind turbines located on the property. The additional income will reduce the risk to his livelihoods posed by droughts and fluctuating market prices for sheep and farming inputs, such as fuel, feed etc. Given the low carrying capacity of the veld the additional income represents a significant benefit for the affected landowners.

The local farmers interviewed indicated that the recent droughts had impacted on farming activities in the area.

**Table 4.8: Assessment of benefits associated with income generated for the affected farmer(s)**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> The generation of additional income represents a significant benefit for the local affected farmer(s) and reduces the risks to their livelihoods posed by droughts and fluctuating market prices for sheep and farming inputs, such as feed etc.		
	<b>Without Enhancement</b>	<b>With Enhancement</b>
<b>Extent (E)</b>	1	1
<b>Probability (P)</b>	2	3
<b>Social Value (S)</b>	2	3
<b>Importance to Quality of Life (L)</b>	2	3
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	3
<b>Status</b>	Positive	Positive
<b>Significance</b>	Low (22)	Medium (39)
<b>Enhancement:</b> Implement agreements with affected landowner.		

**Assessment of No-Go option**

There is no impact as it maintains the current status quo.



#### **4.4.4 Benefits associated with socio-economic development contributions**

The REIPPPP has been designed not only to procure energy but has also been structured to contribute to the broader national development objectives of job creation, social upliftment and broadening of economic ownership. Socio-economic development (SED) contributions are an important focus of the REIPPPP and are aimed at ensuring that local communities benefit directly from the investments attracted into the area. These contributions are linked to SED and accrue over the project operation life and, in so doing, create an opportunity to generate a steady revenue stream over an extended period. This revenue can be used to fund development initiatives in the area and support the local community. The long-term duration of the revenue stream also allows local municipalities and communities to undertake long term planning for the area. The revenue from the proposed SEF can be used to support a number of social and economic initiatives in the area, including:

- Creation of jobs.
- Education.
- Support for and provision of basic services.
- School feeding schemes.
- Training and skills development.
- Support for SMME's.

The minimum compliance threshold for SED contributions is 1% of the revenue with 1.5% the targeted level over the 20-year project operational life. For the current portfolio of projects, the average commitment level is 2%, which is 101% higher than the minimum threshold level. To date (across BW1-4) a total contribution of R22.8 billion has been committed to SED initiatives. Assuming an even, annual revenue spread, the average contribution per year would be R1.1 billion. Of the total commitment, R18.5 billion is specifically allocated for local communities where the IPPs operate. With every new IPP on the grid, revenues and the respective SED contributions will increase.

As a percentage of revenue, SED obligations become effective only when operations commence, and revenue is generated. Of the 91 IPPs that have reached financial close (BW1–BW4), 85 are operational. The SED contributions associated with these 85 projects has amounted to R 1.8 billion to date.

In terms of ED and SED spend, education, social welfare, and health care initiatives have a SED focus. SED spend on education has been almost double the expenditure on enterprise development. In this regard IPPs have supported 1 388 education institutions with a total of R437 million in contributions, from 2015 to the end of June 2021. A total of 1 276 bursaries, amounting to R210.8 million, have been awarded by 67 IPPs from 2015 until the end of June 2021. The largest portion of the bursaries were awarded to African and Coloured students (97.4%), with women and girls receiving 56.3% of total bursaries. The Northern Cape province benefitted most from the bursaries awarded, with 57.2%, followed by the Eastern Cape (20.2%) and Western Cape (14.1%). Enterprise development and social welfare are the focus areas that have received the second highest share of the contributions to date.

The Green Jobs study (2011) found that the case for renewable energy is enhanced by the positive effect on rural or regional development. Renewable energy facilities located in rural areas create an opportunity to benefit the local and regional economy through the creation of jobs and tax revenues.

The SED contributions do therefore create significant benefits for local rural communities. However, the funds can be mismanaged. This is an issue that will need to be addressed when allocating SED funds.

**Table 4.9: Assessment of benefits associated with socio-economic development contributions**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Benefits associated with support for local community's form SED contributions		
	<b>Without Enhancement</b>	<b>With Enhancement</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	4
<b>Social Value (S)</b>	2	3
<b>Importance to Quality of Life (L)</b>	2	3
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	3
<b>Status</b>	Positive	Positive
<b>Significance</b>	Medium (24)	High (45)
<b>Enhancement:</b>		
<ul style="list-style-type: none"> <li>The proponents should liaise with the HM to identify projects that can be supported by SED contributions.</li> <li>Clear criteria for identifying and funding community projects and initiatives in the area should be identified. The criteria should be aimed at maximising the benefits for the community as a whole and not individuals within the community.</li> <li>Strict financial management controls, including annual audits, should be instituted to manage the SED contributions.</li> </ul>		

**Assessment of No-Go option**

There is no impact as it maintains the current status quo. However, the potential opportunity costs in terms of the supporting the social and economic development in the area would be lost. This would also represent a negative impact.

**4.4.5 Visual impact and impact on sense of place**

The proposed SEF has the potential to impact on the areas existing rural sense of place. Due to the location of the proposed SEF and the nature of SEFs it will not be possible to effectively mitigate the impact on the areas sense of place. However, based on experience from other SEF projects, while some people regard the impact on the area's sense of place as negative, others have indicated that the impacts are regarded as acceptable and do not distract from the areas character. Perceptions of what constitutes a negative visual impact therefore can therefore differ.

The findings of the Visual Impact Assessment (VIA) (SRK Consulting, 2023) indicate that the visual receptors include farmstead residents, railway passengers and staff, and motorists and tourists. The farmsteads are interspersed throughout the area

surrounding the SEF and the powerline corridor properties, none, however, are identified within the foreground of the project. Based on the findings of the VIA the impact of the SEF on the areas sense of place was rated a Medium Negative with and without mitigation. The visual impact of the BESS, IPP substation and internal grid infrastructure were rated as Low Negative with and without mitigation. The VIA notes that the visual impacts associated with the project are deemed to be acceptable on the assumption that the mitigation measures listed in the VIA report are implemented.

**Table 4.10: Visual impact and impact on sense of place**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Visual impact associated with the proposed facility and associated infrastructure and the potential impact on the areas rural sense of place.		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	3
<b>Social Value (S)</b>	2	2
<b>Importance to Quality of Life (L)</b>	1-2	1-2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Low-Medium (22-24)	Low-Medium (22-24)
<b>Mitigation:</b> The recommendations contained in the VIA should be implemented.		

**Assessment of No-Go option**

There is no impact as it maintains the current status quo.

**4.4.6 Potential impact on property values**

Based on the findings of the literature review the potential impact of WEFs on rural property values is likely to be low. This finding is also likely to apply to the proposed SEFs, specifically given the low carrying capacity of the veld in the area and limited farming opportunities.

**Table 4.11: Assessment of potential impact on property values and operations**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Potential impact of the SEF on property values		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	2	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Low (22)	Low (20)
<b>Mitigation:</b> The recommendations contained in the VIA should be implemented.		

**Assessment of No-Go option**

There is no impact as it maintains the current status quo.

**4.4.7 Potential impact on tourism**

Based on the location of the proposed SEF the potential impact on tourism at a local and regional level will be negligible.

**Table 4.12: Impact on tourism in the region**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Potential impact of the SEF on local tourism		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	2	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	1	1
<b>Status</b>	Negative	Negative

<b>Significance</b>	Low (11)	Low (10)
<b>Mitigation:</b> The recommendations contained in the VIA should be implemented.		

**Assessment of No-Go option**

There is no impact as it maintains the current status quo.

**4.5 CUMULATIVE IMPACT ON SENSE OF PLACE**

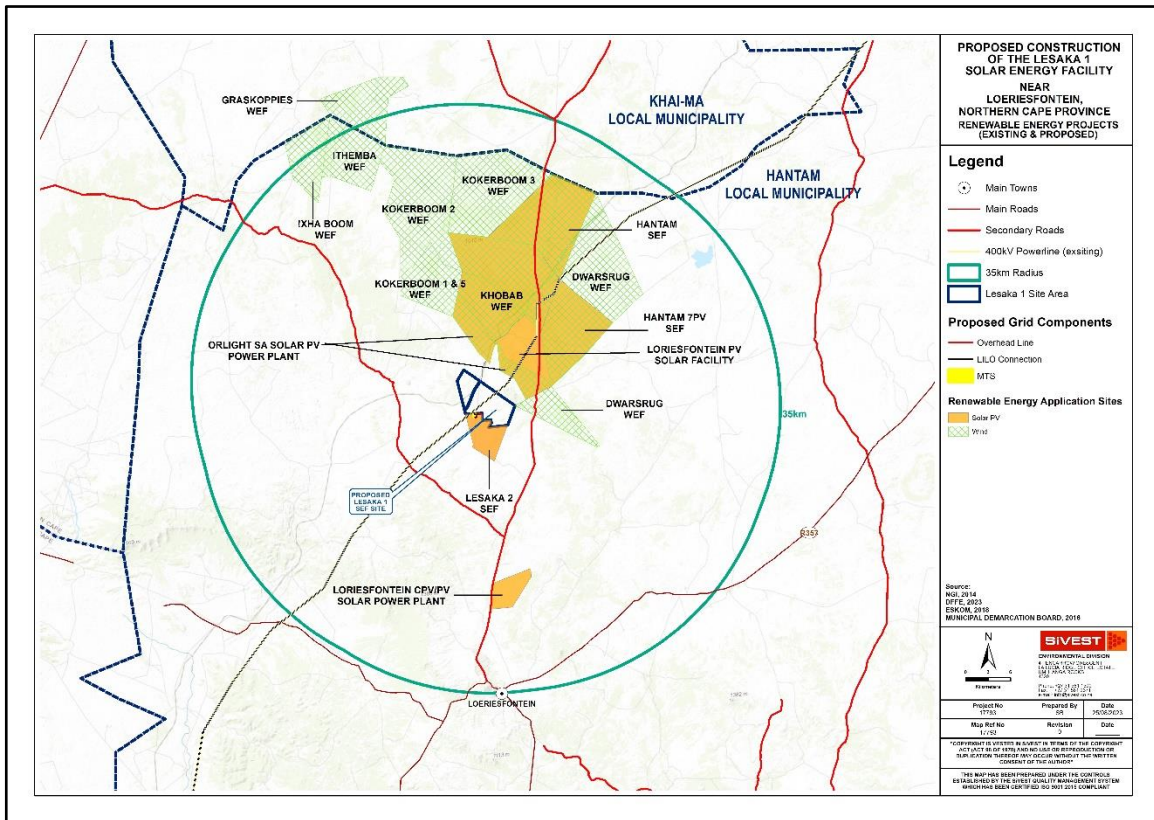
The Scottish Natural Heritage (2005) describes a range of potential cumulative landscape impacts associated with wind farms on landscapes. These issues raised in these guidelines as to what defines a cumulative impact are also regarded as pertinent to transmission lines. The relevant issues identified by Scottish Natural Heritage study include:

- Combined visibility (whether two or more transmission lines) will be visible from one location).
- Sequential visibility (e.g., the effect of seeing two or more two or more transmission lines) along a single journey, e.g. road or walking trail).
- The visual compatibility of different two or more transmission lines in the same vicinity.
- Perceived or actual change in land use across a character type or region.
- Loss of a characteristic element (e.g. viewing type or feature) across a character type caused by developments across that character type.

As indicated in Figure 4.1, there are a number of approved and proposed renewable energy generation applications in the vicinity of the proposed SEF. This will increase the cumulative visual impact should all of these projects be constructed, both for the primary project components and for the ancillary components (i.e. grid connection infrastructure). However, given the remote location of the area the cumulative visual impact is considered to be within acceptable limits.

The findings of the VIA (SRK, July 2023) indicate the site and surrounds are rural in character, there is a high concentration of approved renewable energy projects located around the Helios MTS. Only two WEFs of the 10 facilities appear to be operational, while another SEF is under construction. As more of these facilities commence operating, the visual landscape is expected to be significantly transformed detracting from the visual quality of the region. Based on the current situation the VIA indicates that the significance of the cumulative visual impacts is Low Negative with mitigation.

The assessment of the cumulative impact on sense of place includes the grid connection and other associated components of the SEF.



**Figure 4.1: Location of other renewable energy facilities within 35 km of the Lesaka 1 SEF site**

**Table 4.13: Cumulative impacts on sense of place and the landscape**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Cumulative visual impacts associated with the establishment of a number of SEFs and associated grid infrastructure and the potential impact on the area’s rural sense of place and character of the landscape.		
	<b>Overall impact of the proposed project considered in isolation</b>	<b>Cumulative impact of the project and other projects in the area</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	4
<b>Social Value (S)</b>	2	2
<b>Importance to Quality of Life (L)</b>	1-2	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Low-Medium (22-24)	Medium (26)
<b>Mitigation:</b> Recommendations of VIA should be implemented.		

### Assessment of No-Go option

There is no impact as it maintains the current status quo.

## 4.6 CUMULATIVE IMPACT ON LOCAL SERVICES AND ACCOMMODATION

The establishment of the proposed SEF and other renewable energy projects in the area does have the potential to place pressure on the local towns in the area, specifically Loeriesfontein. The impact will depend on the timing of the construction phase for the different projects. However, the potential impact should also be viewed within the context of the potential positive cumulative impacts for the local economy associated with the establishment of the proposed facility and associated renewable energy projects in the HM and NDM. These benefits will create opportunities for investment in the HM, including the opportunity to up-grade and expand existing services and the construction of new houses. Socio-economic development (SED) contributions also represent an important focus of the REIPPPP and are aimed at ensuring that the build programme secures sustainable value for the country and enables local communities to benefit directly from the investments attracted into the area. The proposed SEF is also required to contribute a percentage of projected revenues accrued over the 20-year period to SED. This will provide revenue that can be used by the HM to invest in up-grading local services where required. It should also be noted that it is the function of national, provincial, and local government to address the needs created by development and provide the required services. The additional demand for services and accommodation created by the establishment of development renewable energy projects should therefore be addressed in the Integrated Development Planning process undertaken by the HM.

**Table 4.14: Cumulative impacts on local services**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> The establishment of a number of renewable energy facilities and associated projects, such as the proposed SEF, in the HM has the potential to place pressure on local services, specifically medical, education and accommodation.		
	<b>Overall impact of the proposed project considered in isolation</b>	<b>Cumulative impact of the project and other projects in the area</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	3
<b>Social Value (S)</b>	2	2
<b>Importance to Quality of Life (L)</b>	1-2	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	2
<b>Status</b>	Negative	Negative
<b>Significance</b>	Low-Medium (22-24)	Medium (24)
<b>Mitigation:</b> The proponent should liaise with the HM to address potential impacts on local services and accommodation and ensure challenges are addressed as part of the IDP process.		

### Assessment on No-Go option

There is no impact as it maintains the current status quo.

## 4.7 CUMULATIVE IMPACT ON LOCAL ECONOMY

In addition to the potential negative impacts, the establishment of renewable energy facilities and associated infrastructure, including the proposed SEF, will also create several socio-economic opportunities for the HM. The positive cumulative opportunities include creation of employment, skills development and training opportunities, and downstream business opportunities.

The review of the REIPPPP (December 2021) indicates that to date (across BW1-4) a total contribution of R22.8 billion has been committed to SED initiatives. Assuming an even, annual revenue spread, the average contribution per year would be R1.1 billion. Of the total commitment, R18.5 billion is specifically allocated for local communities where the IPPs operate. With every new IPP on the grid, revenues and the respective SED contributions will increase. The potential cumulative benefits for the local and regional economy are therefore associated with both the construction and operational phase of renewable energy projects and associated infrastructure and extend over a period of 20-25 years. However, steps must be taken to maximise employment opportunities for members from the local communities in the area and support skills development and training programmes.

**Table 4.15: Cumulative impacts on local economy**

<b>Operational Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> The establishment of renewable energy facilities and associated projects, such as the SEF, in the HM will create employment, skills development and training opportunities, creation of downstream business opportunities.		
	<b>Overall impact of the proposed project considered in isolation</b>	<b>Cumulative impact of the project and other projects in the area</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	4
<b>Social Value (S)</b>	2	3
<b>Importance to Quality of Life (L)</b>	2	3
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	<b>3</b>
<b>Status</b>	Positive	Positive
<b>Significance</b>	Medium (24)	High (45)
<b>Mitigation:</b>		
The proponent should liaise with the HM to identify potential opportunities associated with the development of renewable energy projects and how best to enhance these opportunities and incorporate them into the IDP process.		

### Assessment of No-Go option



There is no impact as it maintains the current status quo. This would represent a lost socio-economic opportunity for the HM.

#### 4.8 ASSESSMENT OF DECOMMISSIONING PHASE

Typically, the major social impacts associated with the decommissioning phase are linked to the loss of 20 jobs and associated income. This has implications for the households who are directly affected, the communities within which they live, and the relevant local authorities. However, in the case of the proposed facility the decommissioning phase is likely to involve the disassembly and replacement of the existing components with more modern technology. This is likely to take place in the 20 - 25 years of post commissioning. The decommissioning phase is therefore likely to create additional construction type jobs, as opposed to the jobs losses typically associated with decommissioning. Given the number of people employed during the operational phase (~ 20), the social impacts at a community level associated with decommissioning will be limited. In addition, potential impacts associated with the decommissioning phase can be effectively managed with the implementation of a retrenchment and downscaling programme. With mitigation, the impacts are assessed to be Low (negative). Decommissioning will also create temporary employment opportunities, which would represent a positive temporary impact. The significance would be Low (positive) with enhancement due to limited opportunities and short duration.

**Table 4.16: Social impacts associated with decommissioning**

<b>Closure / Decommissioning Phase</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> Social impacts associated with retrenchment including loss of jobs, and source of income. Decommissioning will also create temporary employment opportunities, which would represent a positive temporary impact		
	<b>Without Mitigation</b>	<b>With Mitigation</b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	2	2
<b>Social Value (S)</b>	2	1
<b>Importance to Quality of Life (L)</b>	2	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	1
<b>Status</b>	Negative	Negative
<b>Significance</b>	Low (22)	Low (10)
<b>Mitigation:</b>		
<ul style="list-style-type: none"> <li>• The proponent should ensure that retrenchment packages are provided for all staff retrenched when the plant is decommissioned.</li> <li>• All structures and infrastructure associated with the proposed facility should be dismantled and transported off-site on decommissioning.</li> </ul>		

#### Assessment of No-Go option

There is no impact as it maintains the current status quo.

#### 4.9 ASSESSMENT OF NO-DEVELOPMENT OPTION

The primary goal of the Project is to assist in providing additional capacity to Eskom to assist in addressing the current energy supply constraints. The project also aims to reduce the carbon footprint associated with energy generation. As indicated above, energy supply constraints and the associated load shedding have had a significant impact on the economic development of the South African economy. South Africa also relies on coal-powered energy to meet more than 90% of its energy needs. South Africa is therefore one of the highest per capita producers of carbon emissions in the world and Eskom, as an energy utility, has been identified as the world’s second largest producer carbon emissions.

The No-Development option would represent a lost opportunity for South Africa to improve energy security and supplement its current energy needs with clean, renewable energy. Given South Africa’s current energy security challenges and its position as one of the highest per capita producers of carbon emissions in the world, this would represent a significant negative social cost.

**Table 4.17: Assessment of no-development option**

<b>No-Development</b>		
<b>Environmental Parameter:</b> Social / Socio-Economic Nature		
<b>Issue/Impact:</b> The no-development option would result in the lost opportunity for South Africa to improve energy security and assist to support with the development of clean, renewable energy		
	<b>Without Mitigation<sup>14</sup></b>	<b>With Mitigation<sup>15</sup></b>
<b>Extent (E)</b>	2	2
<b>Probability (P)</b>	3	3
<b>Social Value (S)</b>	2	2
<b>Importance to Quality of Life (L)</b>	2	2
<b>Duration (D)</b>	3	3
<b>Intensity / Magnitude (I/M)</b>	2	2
<b>Status</b>	Negative	Positive
<b>Significance</b>	Medium (24)	Medium (24)
<b>Mitigation:</b> The proposed SEF should be developed, and the mitigation and enhancement measures identified in the SIA and other specialist studies should be implemented.		

<sup>14</sup> Assumes project is not developed.

<sup>15</sup> Assumes project is developed.

---

## **SECTION 5: KEY FINDINGS AND RECOMMENDATIONS**

---

### **5.1 INTRODUCTION**

Section 5 lists the key findings of the study and recommendations. These findings are based on:

- Review of project related information.
- Review of key policy and planning documents.
- Site visits to the study area for other renewable energy projects.
- Interviews with key stakeholders.
- Experience/ familiarity of the author with the area and local conditions.
- Experience with similar projects.

### **5.2 SUMMARY OF KEY FINDINGS**

The key findings of the study are summarised under the following sections:

- Fit with policy and planning.
- Construction phase impacts.
- Operational phase impacts.
- Cumulative impacts.
- No-development option.

Based on the findings of the SIA the potential social impacts associated with the BESS, on site IPP substation and grid connection will be limited. Separate assessments have therefore not been undertaken. The significance ratings include these components.

#### **5.2.1 Policy and planning issues**

The development of renewable energy and the associated energy infrastructure is strongly supported at a national, provincial, and local level. The development of and investment in renewable energy and associated energy distribution infrastructure is supported by the National Development Plan (NDP), New Growth Path Framework and National Infrastructure Plan, which all highlight the importance of energy security and investment in energy infrastructure. The development of the proposed SEF and associated infrastructure is therefore supported by key policy and planning documents.

#### **5.2.2 Construction phase impacts**

##### **Potential positive impacts**

- Creation of employment and business opportunities, and the opportunity for skills development and on-site training.

The construction phase will extend over a period of approximately 18 months and create in the region of 200 employment opportunities. The total wage bill will be in the region of R 30 million (2023 Rand values). A percentage of the low and semi-skilled employment opportunities will benefit residents from local towns in the HM, specifically Loeriesfontein and Calvinia. Most the beneficiaries are likely to be historically

disadvantaged (HD) members of the community. This would represent a short term positive social benefit in an area with limited employment opportunities. A percentage of the wage bill will be spent in the local economy which will also create opportunities for local businesses.

The capital expenditure will be ~R2 billion (2023 Rand values) and will create opportunities for the local and regional and local economy. The sector of the local economy most likely to benefit from the proposed development is the local service industry. The potential opportunities for the local service sector would be linked to accommodation, catering, cleaning, transport, and security, etc. associated with the construction workers on the site. However, given the relatively small scale of the development and short construction period the benefits will be limited.

**Potential negative impacts**

- Impacts associated with the presence of construction workers on local communities.
- Increased risks safety, livestock and farming infrastructure associated with the construction related activities and presence of construction workers on the site.
- Increased risk of grass fires associated with construction related activities.
- Nuisance impacts, such as noise, dust, and safety, associated with construction related activities and vehicles.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented. Table 5.1 summarises the significance of the impacts associated with the construction phase.

**Table 5.1: Summary of social impacts during construction phase**

<b>Impact</b>	<b>Significance No Mitigation/Enhancement</b>	<b>Significance With Mitigation/Enhancement</b>
<b>Creation of employment and business opportunities</b>	Low (Positive)	Medium (Positive)
<b>Presence of construction workers and potential impacts on family structures and social networks</b>	Medium (Negative)	Low (Negative)
<b>Safety risk, stock theft and damage to farm infrastructure associated with presence of construction workers</b>	Medium (Negative)	Low (Negative)
<b>Increased risk of grass fires</b>	Medium (Negative)	Low (Negative)
<b>Impact of heavy vehicles and construction activities</b>	Medium (Negative)	Low (Negative)

### 5.2.3 Operational phase impacts

#### Potential positive impacts

- The establishment of infrastructure to improve energy security and support renewable sector.
- Creation of employment opportunities.
- Benefits for local landowners.
- Benefits associated with socio-economic contributions to community development.

The proposed project will supplement South Africa’s energy and assist to improve energy security. In addition, it will also reduce the country’s reliance on coal as an energy source. This represents a positive social benefit.

#### Potential negative impacts

- Noise impacts associated with the operation of the plant.
- Visual impacts and associated impacts on sense of place.
- Potential impact on property values.
- Potential impact on tourism.

The findings of the SIA indicate that the significance of all the potential negative impacts with mitigation are likely to be **Low Negative**. The potential negative impacts can therefore be effectively mitigated. The significance of the impacts associated with the operational phase are summarised in Table 5.2.

**Table 5.2: Summary of social impacts during operational phase**

<b>Impact</b>	<b>Significance No Mitigation/Enhancement</b>	<b>Significance With Mitigation/Enhancement</b>
<b>Establishment of infrastructure to improve energy security and support renewable sector</b>	Medium (Positive)	High (Positive)
<b>Creation of employment and business opportunities during maintenance</b>	Low (Positive)	Medium (Positive)
<b>Benefits associated with socio-economic contributions to community development</b>	Medium (Positive)	High (Positive)
<b>Benefits for landowners</b>	Low (Positive)	Medium (Positive)
<b>Visual impact and impact on sense of place</b>	Low-Medium (Negative)	Low-Medium (Negative)
<b>Impact on property values</b>	Low (Negative)	Low (Negative)
<b>Impact on tourism</b>	Low (Negative)	Low (Negative)

#### **5.2.4 Cumulative impact on sense of place**

##### ***Cumulative impact on sense of place***

There are a number of approved and proposed renewable energy generation applications in the area. This will increase the cumulative visual impact should all of these projects be constructed, both for the primary project components and for the ancillary components (i.e. grid connection infrastructure). However, given the remote location of the area the cumulative visual impact is considered to be within acceptable limits. The cumulative impact on sense of place is rated as **Medium Negative**.

##### ***Cumulative impact on local services and accommodation***

The significance of this impact with mitigation is rated as **Medium Negative**.

##### ***Cumulative impact on local economy***

The significance of this impact with enhancement is rated as **High Positive**.

#### **5.2.5 Decommissioning phase**

Given the number of people employed during the operational phase (~ 30), the potential negative social impact on the local economy associated with decommissioning will be limited. In addition, the potential impacts associated with the decommissioning phase can also be effectively managed with the implementation of a retrenchment and downscaling programme. With mitigation, the impacts are assessed to be Low (negative). Decommissioning will also create temporary employment opportunities. The significance was assessed to be Low (positive).

#### **5.2.6 No-development option**

The No-Development option would represent a lost opportunity for South Africa to improve energy security and supplement its current energy needs with clean, renewable energy. Given South Africa's current energy security challenges and its position as one of the highest per capita producers of carbon emissions in the world, this would represent a significant negative social cost. The No-Development option is not supported by the findings of the SIA.

### **5.3 CONCLUSIONS AND RECOMMENDATIONS**

The findings of the SIA indicate that the proposed Lesaka 1 PV SEF and associated infrastructure will result in several social and socio-economic benefits, including creation of employment and business opportunities during both the construction and operational phase. The project will also contribute to local economic development through socio-economic development (SED) contributions. In addition, the development will improve energy security and reduce the carbon footprint associated with energy generation. The findings of the SIA also indicate that the potential negative impacts associated with both the construction and operational phase are likely to be **Low Negative** with mitigation. The potential negative impacts can therefore be effectively mitigated if the recommended mitigation measures are implemented.

#### **Statement and reasoned opinion**

The establishment of the proposed Lesaka 1 PV SEF and associated infrastructure is supported by the findings of the SIA.

# ANNEXURE A

## CONTACTS WITH LANDOWNERS

- Jacobus Gerber, Landowner, Farm Kluitjes Kraal No. 264.
- Henry Mouton, Adjacent landowner, Portion 1 of 265 Farm De Kop.
- Jacobus Nel, Portion 1 of 284 Farm Rooiberg Drift.
- Willem Spangenberg, Portion 1 of 263 Farm Rooiberg.
- Andries van der Westhuizen, Portion 6 of 227 Farm Kleine Rooiberg.
- Hendrik Nel, Portion 2 of 264 Farm Kluitjes Kraal.
- Francois Schoonbee, Portion 3 of 263 Farm Rooiberg.
- Elias Albertus Nel, Portion 4 of 263 Farm Rooiberg.
- Werner Cloete, Portion 1 of 264 Farm Kluitjes Kraal.

## REFERENCES

- National Energy Act (2008).
- White Paper on the Energy Policy of the Republic of South Africa (December 1998).
- White Paper on Renewable Energy (November 2003).
- Integrated Resource Plan (IRP) for South Africa (2019).
- National Infrastructure Plan (NIP) (2012 and 2021).
- National Development Plan (2011).
- SRK Visual Impact Assessment, Lesaka PV SEF (July 2023).
- Strategic Environmental Assessment (SEA) for wind and solar PV energy in South Africa (CSIR, 2015).
- Northern Cape Provincial Growth and Development Plan (NCPGDP) (2014)
- Northern Cape Provincial Spatial Development Framework (NCSEDF) (2012)
- Namakwa District Municipality Integrated Development Framework (2019/2020 Revision).
- Namakwa District Climate Change Response Plan (2017-2022).
- Hantam Municipality Integrated Development Plan (2022/23).

# **ANNEXURE B**

## **METHODOLOGY FOR THE ASSESSMENT OF POTENTIAL IMPACTS**

The Environmental Impact Assessment (EIA) Methodology assists in evaluating the overall effect of a proposed activity on the environment. Determining of the significance of an environmental impact on an environmental parameter is determined through a systematic analysis.

### **Determination of Significance of Impacts**

Significance is determined through a synthesis of impact characteristics which include context and intensity of an impact. Context refers to the geographical scale (i.e. site, local, national or global), whereas intensity is defined by the severity of the impact e.g. the magnitude of deviation from background conditions, the size of the area affected, the duration of the impact and the overall probability of occurrence. Significance is calculated as shown in **Table 1**.

Significance is an indication of the importance of the impact in terms of both physical extent and time scale, and therefore indicates the level of mitigation required. The total number of points scored for each impact indicates the level of significance of the impact.

### **Impact Rating System**

The impact assessment must take account of the nature, scale and duration of effects on the environment and whether such effects are positive (beneficial) or negative (detrimental). Each issue / impact is also assessed according to the various project stages, as follows:

- Planning.
- Construction.
- Operation.
- Decommissioning.

Where necessary, the proposal for mitigation or optimisation of an impact should be detailed. A brief discussion of the impact and the rationale behind the assessment of its significance has also been included.

### **Rating System Used to Classify Impacts**

The rating system is applied to the potential impact on the receiving environment and includes an objective evaluation of the possible mitigation of the impact. Impacts have been consolidated into one (1) rating. In assessing the significance of each issue the following criteria (including an allocated point system) is used:



**Table 1: Rating of impacts criteria**

<b>ENVIRONMENTAL PARAMETER</b>		
A brief description of the environmental aspect likely to be affected by the proposed activity (e.g. Surface Water).		
<b>ISSUE / IMPACT / ENVIRONMENTAL EFFECT / NATURE</b>		
Include a brief description of the impact of environmental parameter being assessed in the context of the project. This criterion includes a brief written statement of the environmental aspect being impacted upon by a particular action or activity (e.g. oil spill in surface water).		
<b>EXTENT (E)</b>		
This is defined as the area over which the impact will be expressed. Typically, the severity and significance of an impact have different scales and as such bracketing ranges are often required. This is often useful during the detailed assessment of a project in terms of further defining the determined.		
1	Site	The impact will only affect the site
2	Local/district	Will affect the local area or district
3	Province/region	Will affect the entire province or region
4	International and National	Will affect the entire country
<b>PROBABILITY (P)</b>		
This describes the chance of occurrence of an impact		
1	Unlikely	The chance of the impact occurring is extremely low (Less than a 25% chance of occurrence).
2	Possible	The impact may occur (Between a 25% to 50% chance of occurrence).
3	Probable	The impact will likely occur (Between a 50% to 75% chance of occurrence).
4	Definite	Impact will certainly occur (Greater than a 75% chance of occurrence).
<b>SOCIAL VALUE (S)</b>		
This describes the degree to which an impact on an environmental parameter can be successfully reversed upon completion of the proposed activity.		
1	Low	Aspect or resource is of little or no concern to the local public and plays a limited role in the social health of communities
2	Medium	Aspect or resource is valued by an intermediate portion of the concerned population and/or plays an intermediate role in the social health of communities
3	High	Aspect or resource is valued by a significant portion of the concerned population and/or plays a significant role in the social health of communities
4	Very High	Aspect or resource is the object of legislative measures and/or is critical to the health of communities
<b>IMPORTANCE TO QUALITY OF LIFE (L)</b>		
This describes the degree to which resources will be irreplaceably lost as a result of a proposed activity.		
1	Low	The impact is of little importance to the overall quality of life

2	Medium	The impact is of intermediate importance to the overall quality of life
3	High	The impact is of high importance to the overall quality of life
4	Very High	The impact is of extremely high importance to the overall quality of life
<b>DURATION (D)</b>		
This describes the duration of the impacts on the environmental parameter. Duration indicates the lifetime of the impact as a result of the proposed activity.		
1	Short term	The impact and its effects will either disappear with mitigation or will be mitigated through natural process in a span shorter than the construction phase (0 – 1 years), or the impact and its effects will last for the period of a relatively short construction period and a limited recovery time after construction, thereafter it will be entirely negated (0 – 2 years).
2	Medium term	The impact and its effects will continue or last for some time after the construction phase but will be mitigated by direct human action or by natural processes thereafter (2 – 10 years).
3	Long term	The impact and its effects will continue or last for the entire operational life of the development, but will be mitigated by direct human action or by natural processes thereafter (10 – 50 years).
4	Permanent	The only class of impact that will be non-transitory. Mitigation either by man or natural process will not occur in such a way or such a time span that the impact can be considered transient (Indefinite).
<b>INTENSITY / MAGNITUDE (I / M)</b>		
Describes the severity of an impact (i.e. whether the impact has the ability to alter the functionality or quality of a system permanently or temporarily).		
1	Low	Impact affects the quality, use and integrity of the system/component in a way that is barely perceptible.
2	Medium	Impact alters the quality, use and integrity of the system/component but system/ component still continues to function in a moderately modified way and maintains general integrity (some impact on integrity).
3	High	Impact affects the continued viability of the system/component and the quality, use, integrity and functionality of the system or component is severely impaired and may temporarily cease. High costs of rehabilitation and remediation.

4	Very high	Impact affects the continued viability of the system/component and the quality, use, integrity and functionality of the system or component permanently ceases and is irreversibly impaired (system collapse). Rehabilitation and remediation often impossible. If possible rehabilitation and remediation often unfeasible due to extremely high costs of rehabilitation and remediation.
<b>SIGNIFICANCE (S)</b>		
Significance is determined through a synthesis of impact characteristics. Significance is an indication of the importance of the impact in terms of both physical extent and time scale, and therefore indicates the level of mitigation required. This describes the significance of the impact on the environmental parameter. The calculation of the significance of an impact uses the following formula:		
<b>Significance = (Extent + probability + social value + importance to quality of life + duration) x magnitude/intensity.</b>		

The summation of the different criteria will produce a non-weighted value. By multiplying this value with the magnitude/intensity, the resultant value acquires a weighted characteristic which can be measured and assigned a significance rating.

Points	Impact Significance Rating	Description
5 to 23	Negative Low impact	The anticipated impact will have negligible negative effects and will require little to no mitigation.
5 to 23	Positive Low impact	The anticipated impact will have minor positive effects.
24 to 42	Negative Medium impact	The anticipated impact will have moderate negative effects and will require moderate mitigation measures.
24 to 42	Positive Medium impact	The anticipated impact will have moderate positive effects.
43 to 61	Negative High impact	The anticipated impact will have significant effects and will require significant mitigation measures to achieve an acceptable level of impact.
43 to 61	Positive High impact	The anticipated impact will have significant positive effects.
62 to 80	Negative Very high impact	The anticipated impact will have highly significant effects and are unlikely to be able to be mitigated adequately. These impacts could be considered "fatal flaws".
62 to 80	Positive Very high impact	The anticipated impact will have highly significant positive effects.

## **ANNEXURE C**

10 Firs Avenue, Claremont, 7708, South Africa  
(Cell) 082 600 8266  
(E-Mail) [tony@tonybarbour.co.za](mailto:tony@tonybarbour.co.za)

Tony Barbour's has 28 years' experience as an environmental consultant, including ten years as a consultant in the private sector followed by four years at the University of Cape Town's Environmental Evaluation Unit. He has worked as an independent consultant since 2004, with a key focus on Social Impact Assessment. His other areas of interest include Strategic Environmental Assessment and review work.

### **EDUCATION**

- BSc (Geology and Economics) Rhodes (1984);
- B Economics (Honours) Rhodes (1985);
- MSc (Environmental Science), University of Cape Town (1992)

### **EMPLOYMENT RECORD**

- Independent Consultant: November 2004 – current;
- University of Cape Town: August 1996-October 2004: Environmental Evaluation Unit (EEU), University of Cape Town. Senior Environmental Consultant and Researcher;
- Private sector: 1991-August 2000: 1991-1996: Ninham Shand Consulting (Now Zutari, Cape Town). Senior Environmental Scientist; 1996-August 2000: Steffen, Robertson and Kirsten (SRK Consulting) – Associate Director, Manager Environmental Section, SRK Cape Town.

### **LECTURING**

- University of Cape Town: Resource Economics; SEA and EIA (1991-2004);
- University of Cape Town: Social Impact Assessment (2004-current);
- Cape Technikon: Resource Economics and Waste Management (1994-1998);
- Peninsula Technikon: Resource Economics and Waste Management (1996-1998).

### **RELEVANT EXPERIENCE AND EXPERTISE**

Tony Barbour has undertaken in the region of 260 SIA's, including SIA's for infrastructure projects, dams, pipelines, and roads. All of the SIAs include interacting with and liaising with affected communities. In addition, he is the author of the Guidelines for undertaking SIA's as part of the EIA process commissioned by the Western Cape Provincial Environmental Authorities in 2007. These guidelines have been used throughout South Africa.

Tony was also the project manager for a study commissioned in 2005 by the then South African Department of Water Affairs and Forestry for the development of a Social Assessment and Development Framework. The aim of the framework was to enable the Department of Water Affairs and Forestry to identify, assess and manage social impacts associated with large infrastructure projects, such as dams. The study also included the development of guidelines for Social Impact Assessment, Conflict Management, Relocation and Resettlement and Monitoring and Evaluation.

Countries with work experience include South Africa, Namibia, Angola, Botswana, Zambia, Lesotho, Swaziland, Ghana, Mozambique, Mauritius, Kenya, Ethiopia, Oman, South Sudan, Senegal, Sudan and Armenia.

## ANNEXURE D

The specialist declaration of independence in terms of the Regulations\_

I, Tony Barbour \_\_\_\_\_, declare that --

General declaration:

I act as the independent specialist in this application;

I will perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant;

I declare that there are no circumstances that may compromise my objectivity in performing such work;

I have expertise in conducting the specialist report relevant to this application, including knowledge of the Act, Regulations and any guidelines that have relevance to the proposed activity;

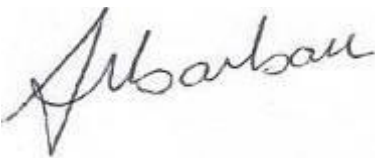
I will comply with the Act, Regulations and all other applicable legislation;

I have no, and will not engage in, conflicting interests in the undertaking of the activity;

I undertake to disclose to the applicant and the competent authority all material information in my possession that reasonably has or may have the potential of influencing - any decision to be taken with respect to the application by the competent authority; and - the objectivity of any report, plan or document to be prepared by myself for submission to the competent authority;

all the particulars furnished by me in this form are true and correct;  
and

I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 24F of the Act.



---

Signature of the specialist:

Tony Barbour Environmental Consulting and Research

---

Name of company (if applicable):

---

14 July 2023

Date: