

Application for Amendment (Part 2)

Amendment of Environmental
Authorisation for the
Proposed Establishment of
the 2 X 20 MVA 132/22 KV
Nkambeni Substation

DEA REF NO: 14/14/16/3/3/1/1603



AMENDMENT REPORT

IN TERMS OF A Amendment of Environmental Authorisation Reg No: 14/12/16/3/3/1/1603

Prepared for ESKOM HOLDINGS SOC LIMITED

Date

3 December 2018

Prepared by



Report No.: ESK1803ECT

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Revision History

Revision Number	Date	Comment
0	20 September 2018	Report for Comment
01	3 December 2018	Report for Comment updated - Findings of new Heritage study included

ACRONYMS AND ABBREVIATIONS

Acronym / Abbreviation	Description / Full text			
%	Percent			
0	Degrees			
°C	Degrees Celsius			
CA	Competent Authority			
dB	Decibel			
EA	Environmental Authorisation			
EAP	Environmental Assessment Practitioner			
EMF	Electric and Magnetic Field			
EMPr	Environmental Management Programme			
FEPA	Freshwater Priority Areas			
GN	Government Notice			
HIA	Heritage Impact Assessment			
I&APs	Interested & Affected Parties			
km	Kilometres			
km ²	Square Kilometres			
m^2	Square metres			
mm	Millimetres			
NEMA	National Environmental Management Act			
PPP	Public Participation Process			
SACNASP	South African Council for Natural Scientific Professions			

DOCUMENT ROADMAP

Sub	Submit to the competent authority a report, reflecting			
(i)	An assessment of all impacts related to the proposed change;	Section 4		
(ii)	Advantages and disadvantages associated with the proposed change; and	Section 5		
(iii)	Measures to ensure avoidance, management and mitigation of impacts associated with such proposed change; and	Section 4		
(iv)	Any changes to the EMPr;	Section 7 and Appendix E		

EXECUTIVE SUMMARY

Section updated 3 December 2018

The Environmental Authorisation (EA DEA Reference: 14/12/16/3/3/1/1603), approved 28 October 2016, authorised the construction of a 2 x 20 MVA 132/22kV substation and 20 m 132 loop in and loop out lines of an extent of approximately 150 m x 150 m on the Remaining Extent of the farm Nkambeni 950 JU (the Preferred Site Alternative S1). The substation is required because Eskom will be upgrading an existing 66kv line to a 132 kV line. The line will run from the substation area to the existing Kiepersol substation in Hazyview, Mbombela Local Municipality, Ehlanzeni District, Mpumalanga Province.

Application is hereby made to amend the EA to authorise Site Alternative S2. Due to the existence of possible heritage sites on this location Eskom will also like to extent the area allocated for Alternative S2 to 400 m x 400 m.

The change in site alternative is required because the tribal authority does not condone the construction of the substation on the Preferred Alternative Site S1. Application is thus made to authorise Site Alternative S2 which was also assessed during the EIA process. During the EIA the heritage specialist identified possible heritage sites on the 150 m x 150 m area earmarked as Site Alternative S2. The extension of Site Alternative S2 is required so that Eskom can determine the best position for the substation in the extended area without disturbing the possible heritage sites.

The heritage resources significant impact rating will change from medium to low impact as the identified heritage sites can be avoided in the new proposed footprint area. The extended area also provides ample space to avoid the additional heritage sites that were identified during a new Phase 1 Heritage Impact Assessment.

The proposed amendment in terms of the location will not increase the level of risk. Mitigation measures proposed during the initial EIA remains valid. The MTPA has no objection to the proposal of changing the position of the substation from preferred alternative 1 to the preferred alternative 2 site.

It is the EAP's opinion that the amendment should be authorised provided that Environmental Management Programme (proposed mitigation measures) be implemented.

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1 INTRODUCTION

The Environmental Authorisation (EA DEA Reference: 14/12/16/3/3/1/1603), approved 28 October 2016, authorised the construction of a 2 x 20 MVA 132/22kV substation and 20 m 132 loop in and loop out lines of an extent of approximately 150 m x 150 m on the Remaining Extent of the farm Nkambeni 950 JU (the Preferred Site Alternative S1). The substation is required because Eskom will be upgrading an existing 66kv line to a 132 kV line. The line will run from the substation area to the existing Kiepersol substation in Hazyview, City of Mbombela Local Municipality, Ehlanzeni District, Mpumalanga Province.

Application is hereby made to amend the EA to authorise Site Alternative S2. Due to the existence of possible heritage sites on this location Eskom will also like to extent the area allocated for Alternative 2 to 400 m x 400 m to allow the 150m x150m substation area to avoid identified heritage sites.

1.1 EAP DETAILS AND EXPERTISE

The EAP: San Oosthuizen (Pr. Sci. Nat.)

Extensive working knowledge and understanding of environmental policies, principles and legal and other requirements as applicable to South Africa.

More than 20 years' experience in the compilation of Environmental Impacts Assessment Reports and Mine Environmental Management Plans (EMPs). San is registered as a Professional Natural Scientist with SACNASP. See Curriculum vitae attacked in Appendix A.

Table 1-1: EAP Details

Details					
Company name (if any):	EcoPartners Pty Ltd				
Company Registration	2005/028736/07				
Physical address:	177 Weltevreden Road, Berario, 2195				
Postal address:	PO Box 73513, Fairland				
Postal code:	2030	Cell:	0723914679		
Telephone:	011 431 2251				
Email Address	san@ecopartners.co.za				

Table 1-2: Holder of Authorisation Details

	Details			
Company name (if any): Eskom Holdings SOC Ltd				
Contact Person	Mr Josiah Zungu			
Postal address:	PO Box 1567, Nelspruit			
Postal code:	1200			
Telephone:	013 755 9655			
Email Address ZunguJ@eskom.co.za				

2 ACTIVITY AND LOCATION DESCRIPTION

The activity is located in Mpumalanga Province, in the village of Mahushu. Mahushu village is situated between the towns of White River and Hazyview, approximately 40 km North-East of Nelspruit and approximately 10km from Hazyview within the City of Mbombela Local Municipality.

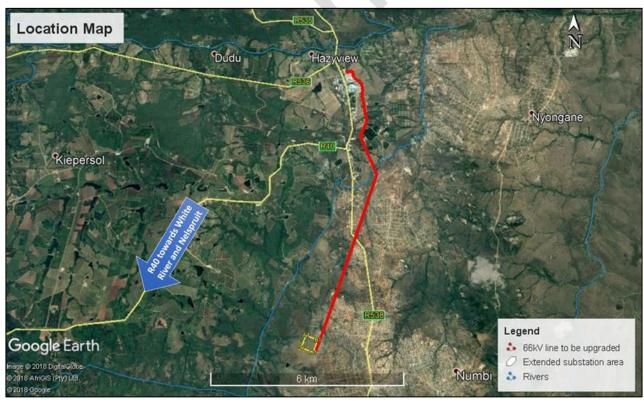
Proposed Site Alternative 2 (S2): (see Figure 2-1 below).

Proposed property description is, The farm Burgers Hall 21 JU Portion 115 - SG Code T0JU000000002100115.

Table 2-1: Site Location Co-Ordinates

	400m x 400m WG31		Longitude Latitude HH94 (Deg) (cm)		
A1	X=11710.87 Y=-2779169.52	A1	=	31° 6′ 58.0″	-25° 7' 6.1"
B1	X=12084.64 Y=-2779311.99	B1	=	31° 7' 11.4"	-25° 7' 10.7"
C1	X=11942.17 Y=-2779685.76	C1	=	31° 7' 6.3"	-25° 7' 22.8"
D1	X=11568.40 Y=-2779543.29	D1	J)	31° 6' 53.0"	-25° 7' 18.2"

Figure 2-1: Location Map



Source: Google Earth Maps, 2018



Figure 2-2: Extended S2 location in relation with S1 & S2 assessed in EIA

Source: Google Earth imagery & Eskom, 2018

2.1 REASON FOR AMENDMENT APPLICATION

The Environmental Authorisation (EA) authorised the construction of a 2 x 20 MVA 132/22kV substation and 20m 132 kV loop in and loop out lines of an extent of approximately 150 m x 150 m on the Remaining Extent of the farm Nkambeni 950 JU (the Preferred Site Alternative S1). The land belongs to the Government and the Mahushu trust has submitted a land claim on the property. The tribal authority does not want to give permission to Eskom for the construction of the substation on that area because it is being utilised by the community. Application is hereby made to amend the EA to authorise Site Alternative S2. Due to the existence of possible heritage sites on this location Eskom will also like to extent the area allocated for Alternative S2 to 400 m x 400 m.

The change in site alternative is required because the tribal authority does not condone the construction of the substation on the Preferred Alternative Site S1. Application is thus made to authorise Site Alternative S2 which was also assessed during the EIA process. During the EIA the heritage specialist identified possible heritage sites on the 150 m x 150 m area earmarked as Site Alternative S2. The extension of Site Alternative S2 is required so that Eskom can determine the best position for the substation in the extended area without disturbing the possible heritage sites.

3 APPLICABLE LEGISLATION AND GUIDELINES

The following legislation and guidelines are applicable for this application

Table 3-1: Legislation and guidelines

Legislation	Administering Authority		
National Environmental Management Act, Act 107 of 1998 (NEMA) as amended & NEMA EIA Regulations, 2014: GN R982 and R983, 2014 amended 2017	Department of Environment (National)	Authorisation	28 October 2016 14/12/16/3/3/1/1603
National Heritage Resources Act, 1999 (Act No. 25 of 1999):	Provincial heritage resources authority	Permit	Before disturb any graves
National Forest Act, 1998 (Act No. 84 of 1998), List of Protected Tree Species Department of Agriculture, Forestry and Fisheries		Licence or exemption	Will be required before the disturbance of any protected trees (Sclerocarya birrea has been identified on site)
POLICY/ GUIDELINE	ADMINISTER	ING AUTHORITY	
Public Participation Guidelines	Department of Envir	onmental Affairs	

3.1.1 National Environmental Management Act (Act 107 of 1998)

In terms of Regulation 31 and 32 of the NEMA Environmental Impact Assessment (EIA) Regulations, 2014 as amended Eskom is applying for an amendment to the EA issued. Regulation 31 (Part 2) of the 2014 NEMA EIA Regulations states that:

"An environmental authorisation may be amended by following the process prescribed in this Part if the amendment will result in a change to the scope of a valid environmental authorisation where such change will result in an increased level or nature of impact where such level or nature of impact was not (a) assessed and included in the initial application for environmental authorisation; or (b) taken into consideration in the initial environmental authorisation; and the change does not, on its own, constitute a listed or specified activity."

As per sub-regulation (b) the proposed application for the amended site alternative to S2 for the substation location were considered as part of the initial EIA but the footprint area for the proposed location has increased, therefore these (potential) impacts need to be assessed according to the change in level or nature of impact.

4 ENVIRONMENTAL IMPACT ASSESSMENT OF THE PROPOSED AMENDMENT

4.1 IMPACT ASSESSMENT (BEFORE AMENDMENT)

In terms of the impact assessment done for Site Alternative 1 (S1) and Alternative 2 (S2) the following impacts were identified:

		CONSTRU	CTION PHASE
Activity	Impact summary	Significance	Proposed mitigation
		Dire	ct impacts
Increased soil erosion due to the removal of	Soil erosion and land degradation	Very Low	Undertake vegetation clearing during the dry season;
vegetation	a signature a		Only clear vegetation where absolutely necessary;
			Stockpile areas will be decided and approved by the Project
			Manager and appointed ECO before construction commences on
			site and should not be located within drainage lines.
Surface water contamination and	Surface water contamination and	Very Low	All construction vehicles should be kept in good working
degradation due to oil	degradation		condition;
and fuel leaks from construction vehicles			All construction vehicles should be parked in demarcated areas
construction venicles			when not in use, and the soil in this area should be
			rehabilitated(if required);
			Drip trays should be placed under construction vehicles when not
			in use; to collect any spillages/leaks if necessary;
			No vehicles, machinery, personnel, construction material,
			cement, fuel, oil or waste should be allowed outside of the
			demarcated working areas;
			No fuel storage, refuelling, vehicle maintenance or vehicle
			depots should be allowed within 30m of the edge of any
			wetlands or drainage lines;
			Vehicles and machinery should not be washed within 30m of the
			edge of any wetland or drainage line;
			No effluents or polluted water should be discharge into any
			drainage lines or wetland areas;
			If construction areas are to be pumped of water (e.g. after rains),
			this water should be pumped into an appropriate storage area,
			and not allowed to flow straight into any drainage lines or
			wetland areas.
			If hydrocarbon spillage occurs, clean it up immediately and
Floral destruction 1	Loss of flows and forms	Vom. le	dispose of at an appropriate registered landfill site.
Floral destruction and faunal displacement due	Loss of flora and fauna due to construction	Very low	Use existing access roads as far as possible; Vertexional learning access roads as far as possible;
to vegetation clearance	activities		Vegetation clearance should be conducted systematically from
activities.			the start to the end of the route to allow fauna to move away;
			Vegetation should be removed only where construction is to take place:
			place;
			Sequential construction should occur in order to allow faunal species to prove every from the cree of disturbance.
			species to move away from the area of disturbance;

		CONSTRU	CTION PHASE
Activity	Impact summary	Significance	Proposed mitigation
			Construction activities should be restricted to daylight hours
			when the majority of faunal species are inactive;
			 No animals may be snared, captured or wilfully killed;
			Species such as tortoises and porcupines should be removed to
			surrounding areas if encountered on site and not collected as this
			is illegal.
			Earth wires of the power line must be marked with a suitable anti
			collision marking device according to Eskom Transmission
			guidelines.
Increased noise generation due to	The construction activities will cause an	Very Low	• Construction time must be restricted to working hours (07:00-
construction activities	increase in the ambient		17:00) Monday to Friday excluding public holidays (unless prior
and the movement of	noise levels		permission is obtained from the landowners);
construction vehicles			All noise and sounds generated during the proposed activity must
			comply with the relevant SANS codes and standards;
			All construction equipment or machinery should be switched off
			when not in use;
			 Construction equipment must be kept in good working condition;
			Plant and vehicles must be in good working order and inspected
			daily.
Increased dust generation	Construction activities	Very Low	Use silencers on all equipment, where appropriate. Water to be used sparingly and only where no water restrictions
due to the clearing of	will cause an increase	very Low	are in effect;
vegetation, construction	in ambient dust levels		The soil must be dampened with water during/ after vegetation
activities and earthworks	for a short period of time		removal (where practical);
	time		 The clearing of vegetation must be kept to the minimal;
			Avoid unnecessary movement of construction vehicles on site
Increased occurrence of	Increased risk of	Very Low	 and outside demarcated areas. The safety officer should control on-site fires;
fires due to unmanaged	damage due to	very zon	 Firefighting equipment to be kept on site and serviced regularly;
fires and its increased severity due to human	unmanaged fires		No fires to be lit on site and smoking to occur in designated areas
interference			only
Increase in traffic	Increase in traffic	Very Low	 Limit construction vehicle movement during peak periods.
volumes and associated congestion due to the	congestion due to the construction vehicles		
transportation and	construction venicies		
construction vehicles			
travelling to and from the construction site.			
Soil contamination due to	Degradation of the soil	Low	 Provide staff with hazardous materials training;
spillage of hazardous substances, oil and fuel	due to spillages		Chemical toilets to be used on site, grey water should be
leaks at the construction			disposed of off-site at a licensed waste treatment works;
site from the transportation and			 Concrete mixing should be undertaken in a mixing trays/pans. No mixing of cement/concrete should take place within 30m of
construction vehicles as			aquatic features or in natural vegetation;
well as accidental			No servicing or repair of vehicles on site (unless absolutely
spillages			necessary);
			 No concrete mixing on site unless on a mortar board;

CONSTRUCTION PHASE				
Activity	Impact summary	Significance	Proposed mitigation	
			 Water used to clean concrete off from machinery should be treated as grey water and disposed of at a licensed water treatment works; Construction vehicles should be maintained on a regular basis so as to prevent oil spills/leaks; Drip trays should be places under vehicles when not in use. 	
Increased domestic waste generation (solid waste) and left unmanaged on site to attract vermin	Unsightly litter on site	Low	 Keep waste in vermin proof bins with lids (as needed); Waste to be removed from site on a regular basis. 	
Increased risk of alien invasion for vegetation species due to unmanaged vegetation clearing activities taking place on site	Increase in alien invasive species due to vegetation clearing activities	Low	 An alien management plan must be implemented as directed by the ECO. The plan should limit vegetation clearing to the servitude of the powerline and no more. This plan must be developed prior to construction. 	
Temporary job creation during the construction of the proposed powerline and associated infrastructure	Unskilled labour force may be required for construction activities	Positively high	 Local communities should be given first priority when it comes to employment. 	
		CONSTRU	CTION PHASE	
Activity	Impact summary	Significance	Proposed mitigation	
Storm water management	Water resource	Medium	A proper storm water drainage system must be able to dive	

	CONSTRUCTION PHASE					
Activity	Impact summary	Significance	Proposed mitigation			
Storm water management	Water resource pollution and Contamination	Medium	 A proper storm water drainage system must be able to diversity runoff from maximum expected flood events. Storm water must be diverted away from areas of possible pollution. Internal storm water reticulation is to be constructed early on the development period in order to significantly reduce storwater during construction. 			
		Indire	ct impacts:			
Potential increase in HIV/ AIDS in the area due to construction workers (migrant labour) associated with the proposed development	workforce within the town, there may potentially be an increase in sexually transmitted diseases	Very Low	HIV & AIDS awareness talks should be given to the workers on a regular basis by the relevant personnel.			
Impacts on agriculture potential and expansion due to the placement of the substation structures in existing potential farm lands resulting in the minor loss of arable land or potential expansion of farming activities.	Due to the location of pylon structures and the servitude restrictions, farming activities may be compromised		 Locate pylon structures within natural fire breaks within the currently farmed areas (where possible). Compensate farmers for the loss of arable land / servitude restrictions. 			

Operational phase						
Activity Impact summary Significance Proposed mitigation						
Direct impacts:						
Economic growth and development in the surrounding area due to the strengthening of the existing electricity network to a point where it is stable and reliable and allowing future development and expansion of operations in the area	Due to the substation and associated powerline development- economic benefits will be realised	Medium Positive	Continue with the proposed development and ensure that the line is maintained			
Increased theft and vandalism of the distribution line and associated infrastructure resulting in the occurrence of potential deaths, interruption in electricity supply and the increased maintenance intervals	Increase in theft of electrical cables	Very low	Access control at the substation needs to be implemented			
Increased risk of alien invasion for vegetation species due to the disturbance in the landscape during operational and maintenance activities	Increase in alien invasive species	Very low	 Areas disturbed due to maintenance activities should be rehabilitated as quickly as possible; Soil stockpiles should not be trans-located from areas with alien plants into the site; Within the site, alien plants on stockpiles must be controlled so as to avoid the development of a solid seed bank of alien plants within the stock-piled soil; Any alien plants must be immediately controlled to avoid establishment of a soil seed bank; and Create an integrated alien invasive management programme to be implemented during maintenance activities. 			
Floral destruction and faunal displacement due to clearing or trimming of natural vegetation located within the servitude of the powerline as part of routine maintenance operations	resulting in the loss of	Very low	 Maintenance impacts must be contained within the footprint of the substation structures and / or the servitude routes of the powerline; Ensure that unnecessary impacts on natural vegetation do not occur; Vegetation clearance should be conducted systematically from the start to the end of the route to allow fauna to move away; Maintenance activities should be restricted to daylight hours when the majority of faunal species are inactive; and No animals may be snared, captured or killed. 			

Indirect impacts:						
Increased soil erosion due to the deterioration of access roads to the powerline servitude for operation and routine maintenance activities	Soil erosion due to maintenance activities	Very low	 Apply the appropriate erosion protection measures where erosion is identified; Regular maintenance of the identified access roads as and when required; Improve the access of the identified access roads to ensure suitable passage for equipment, erosion control and maintenance of proper drainage. 			
		Cumula	tive impacts:			
Activity	Impact summary	Significance	Proposed mitigation			
Stimulation and growth of the local economy due to the provision of a stable electricity.	Taking into consideration the future infrastructural upgrades that will occur, the local economy will increase.	High Positive	Infrastructure maintenance should be prioritised to ensure that the provision of stable electricity is not interrupted and future upgrades along this corridor should be encouraged.			
Please note that due to the However should decommis		e fact that the pr	roject is an infrastructural project, decommissioning is not envisaged.			
Waste generation in the forms of generating metal and concrete waste during decommissioning activities Watercourse and Soil contamination due to hydrocarbon spills which may occur from vehicles to be used to carry out various decommissioning activities	Solid waste generation due to decommissioning activities.	Very low Very low	 Waste generation must be managed according to Eskom's guidelines and standards; and All materials that can be recycled must be recycled where possible. The rest of the rubble must be disposed of at an appropriate landfill site Contaminated soil must be removed and disposed of at an appropriate registered landfill site; Heavy vehicles must be service and maintained regularly; No fuel storage, refuelling, vehicle maintenance or vehicle depots should be allowed within 30m of the edge of any wetlands or drainage lines; No effluents or polluted water should be allowed to discharge into any drainage lines or wetland areas; and The construction footprint along the watercourse must be limited to as small a footprint as possible. 			

Source: Basic Assessment Report, Naledzi Environmental Consultants, 2016

The proposed impacts for the construction, operational and decommissioning phase will be the same for Site Alternative 2 (S2). A medium impact during the construction phase was identified because of possible graves located on site alternative S2.

Alternative 2					
THE PROPOSED IMPAC	THE PROPOSED IMPACTS WILL BE THE SAME AS THAT FOR ALTERNATIVE 1 INCLUDING THE FOLLOWING:				
	Construction Phase				
Destruction of heritage sites (grave sites and ruins) identified along various sections of the proposed new substation and associated lines. Loss of heritage resources constituting a high local significance high local significance Medium If any palaeontological materials (such as dense bone accumulations) are uncovered during the course of development then work in the immediate area should be halted. The find should need to be reported to the heritage authorities and may require inspection by an appropriate specialist. Such heritage is the property of the state and may require excavation and curation in an approved institution.					
Operational Phase					
THE PROPOSED IMPACTS WILL BE THE SAME AS THAT FOR ALTERNATIVE 1					
Decommissioning Phase					
THE PROPOSED IMPACTS WILL BE THE SAME AS THAT FOR ALTERNATIVE 1					

Source: Basic Assessment Report, Naledzi Environmental Consultants, 2016

4.2 ASSESSMENT OF POSSIBLE IMPACTS OF PROPOSED AMENDMENT

Even though the physical area allocated for the substation will increase, the disturbance caused by the substation itself will still be approximately 150 m x 150 m. The substation will just be positioned to avoid impacts on the possible heritage sites and protected trees that were identified during the environmental impact assessment process.

The National Environmental Screening Tool made available by the Department of Environment has been used to identify any environmental sensitivities for Site Alternative S2. The results of the sensitivity report are summarised below.

Table 4-1: Results of sensitivity analysis

Theme	Very High sensitivity	High sensitivity	Medium sensitivity	Low sensitivity
Agriculture Theme	X			
Aquatic Biodiversity Theme				Х
Archaeological and Cultural Heritage Theme			Х	
Civil Aviation Theme		Х		
Defence Theme				Х
Terrestrial Biodiversity Theme				Х

Source: Sensitivity Report, 31 Aug 2018

4.2.1 Agricultural Impacts

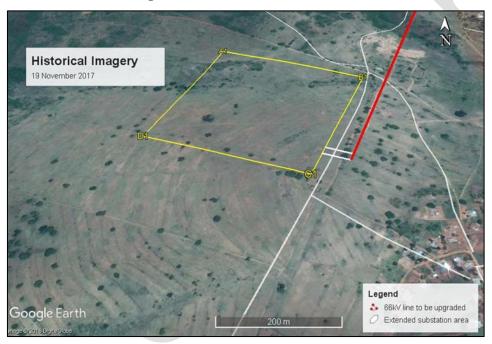
A very high agricultural sensitivity has been identified in terms of National Environmental Screening tool.

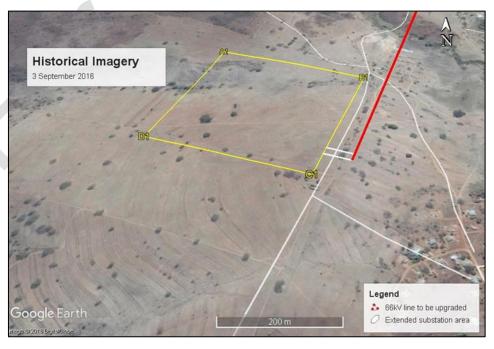
The area was being utilised for agricultural activities and grazing by community live stock. During the initial impact assessment process, the community indicated that Site Alternative S2 is not be used by the community any more, but that Site Alternative 1 is being utilised.

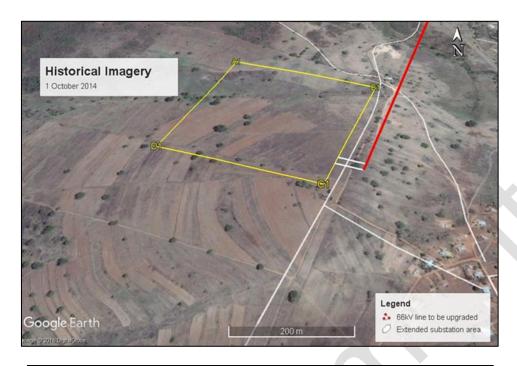
Should it be required, agricultural activities will be able to continue around the substation area after construction has been completed. The area lost will be the 150 m x 150 m footprint area.

Evidence of the decreasing use for agricultural activities over the last years on the site is visible in the historical google earth images below.

Figure 4-1: Historic Arial Images









Source: Google Earth Imagery

More intense and active agricultural areas are located north west of the proposed site, please refer to Google Earth Image below.

Google Earth
Intege © 2018 Districtible

2 km

Afl

B1

Legend

○ Extented substation area

♣ Rivers

♣ 86kV line to be upgraded

Figure 4-2 Agricultural Activities

Source: Google Earth Image, 2018

4.2.1.1 Agricultural Impact Mitigation Measures

The area was utilised for agriculture. After construction the area servitude can still be used for agricultural activities.

4.2.2 Archaeological and Cultural Heritage Impact

Whole Section updated 3 December 2018

Archaeological and Cultural Heritage Sensitivity has been rated as being a medium sensitivity for the proposed area during the initial EIA.

In terms of the Heritage Impact Assessment done for the original EIA, 2 possible graves have been identified in the 150m x 150m footprint area (see Figure 4-3).

The extended area considered has previously been utilised for agricultural activities including cultivation and it is highly unlikely that any other heritage resources remained. A new Heritage study was commissioned to determine the presence of heritage sites of importance in the extended area.



Figure 4-3 Location of identified heritage sites

Source: GA Heritage Report (2016) & Google Earth Image, 2018

4.2.2.1 Findings of new Phase 1 Heritage Impact Assessment conducted in 2018

The Phase 1 Heritage Impact Assessment Report is available in Appendix F. The field assessment identified some sites & features of cultural heritage (archaeological/historical) origin in the study area. Most of these are however individual scatters of material (pottery, grinding stones) and of very low cultural heritage (archaeological and/or historical) significance. There is however a few with higher significance (APAC, 2018).

The area has been ploughed over the years, and as a result if any sites did occur here it would have been extensively disturbed or destroyed. Individual pieces and small scatters of undecorated pottery were noticed across the area, while out of context upper grinding stones were also identified. This is of course evidence of earlier settlement in the area that has all but been destroyed. Traces of this settlement can however still be present underground. Pieces of building material (cement/concrete) found is also further evidence of this, while the communal grinding hollows found on the rocky outcrop (Site 5) in the area substantiates this (APAC, 2018).

Sites 1, 3 & 4 are of low significance and no further mitigation is required. Site 1 is a scatter of undecorated pottery located just outside the area (on its boundary), while 2 & 3 are upper grinders.

Site 2 contains a fairly dense scatter of undecorated pottery, metal, porcelain and glass objects, located on an open area that could possibly denote an old refuse midden close to homestead (no physical evidence for the homestead remains). What makes this site very significant however is the scatter of metal slag (evidence for metal smelting and working). A fragment of a clay blow pipe (used in the metal smelting furnaces) was also found on the site. The age of these remains possibly date to the Late Iron Age (LIA), with some later historical settlement on the site as well. A stone cairn found close by (initially thought to be a possible grave is more likely a granary platform. Similar open patches were noticed in the study area, but very little material was found at these locations except for one or two pieces of pottery. It is possible that these open areas could be evidence of earlier homesteads that has been destroyed by recent farming activities (APAC, 2018)

Site 5 is located on a low rocky (granite) outcrop in the area and contains some fixed grinding hollows on the rocks and other evidence of grinding scattered across it. A stone cairn (possible granary stand) was also identified in close proximity. This site is further evidence of earlier (LIA) settlement and activity in the study area (APAC, 2018).



Figure 4-4: Heritage sites identified during the November 2018 assessment

Source: APAC Phase 1 HIA, 2018

4.2.2.2 Mitigation Measures

In terms of the approved Environmental Management Programme (EMPr) the mitigation measure to be implemented include:

- a) Positioning of a substation should in as far as possible avoid damage to heritage and archaeological resources.
- b) The contractor must stop work immediately upon discovery of heritage or archaeological objects.
- c) The find should need to be reported to the heritage authorities and may require inspection by an appropriate specialist.
- d) Heritage resources are not to be moved or destroyed without the necessary permits in place.
- e) In terms of the Phase 1 HIA done by APAC in 2018 the following is recommended:
 - It is recommended that Site 2 should be investigated archaeologically if it cannot be avoided by the proposed development. Should the site be demolished an archaeological excavation permit will be required from SAHRA.
 - ii. It is recommended that Site 5 and the rocky outcrop be avoided by the proposed development, but if it cannot then the site needs to be

- investigated archaeologically and mapped in detail before demolition. A SAHRA permit (together with the one for Site 2) will be required.
- iii. Another possibility is to put a buffer zone of approximately 20m around the sites (from their outer perimeters) and to leave the sites in situ. If this is done a Cultural Heritage Management Plan should also be drafted and implemented.

From a Cultural Heritage point of view the development should be allowed to continue once the above recommended mitigation measures have been implemented (APAC, 2018).

4.2.3 Terrestrial Biodiversity Impact

In terms of the vegetation assessment done for Site Alternative S2 the land cover and land use assessment concluded:

"The study area is covered with permanently modified natural vegetation which has been subject to detrimental human intervention in the form of intensive cultivation, subsistence grazing and other forms of resource harvesting for as long as could be determined. There are no formal conservation areas in close proximity to the study area."

The previous assessment identified *Sclerocarya birrea* (Maroela trees) on site. Should the footprint of the substation disturb any Maroela tree permits must be obtained from DAFF for removal of protected tree species if necessary.

Section below added 3 December 2018

Comments were received form the Mpumalanga Tourism and Parks Agency (MTPA) on the 22nd of October 2018. In the letter MTPA states that the Angency has no objection to the proposal of changing the position of the substation from preferred alternative 1 to the preferred alternative 2 site. The MTPA furthermore specified that the assessment of the terrestrial and freshwater maps of the Mpumalanga Biodiversity Sector Plan indicates that there are no biodiversity concerns. They furthermore acknowledge that the MBSP terrestrial biodiversity map indicates that the proposed 400m x 400m area on a portion of portion 115 has been degraded through previous agricultural activities.

4.2.3.1 Mitigation Measures

In terms of the EMPr the mitigation measures to be implemented include:

- a) Minimal disturbance to vegetation where such vegetation does not interfere with construction and operation of the line
- b) No unnecessary destruction to surrounding vegetation
- c) Protection of or endangered plant species
- d) Minimisation of vehicular movement in especially sensitive areas. Optimal utilisation of existing access roads
- e) Environmental awareness training to be conducted prior to commencement of construction activities through focus should be given to the aspect of flora species
- f) Selective cutting and trimming should be used in as far as applicable. Any vegetation cleared on construction site shall be re-moved or flattened and not be pushed to form an embankment around the site
- g) Checks must be carried out at regular intervals to identify areas where erosion is occurring. Appropriate remedial action, including rehabilitation or the eroded areas should be undertaken
- h) Open fires are strictly prohibited and only allowed at designated areas
- i) No protected species may be removed, or even partially cut or trimmed without the necessary permit from the provincial Forestry Department (*Sclerocarya birrea* is nationally protected trees which were identified within the study area)
- j) Rehabilitation of disturbed areas using species endemic to the area (continual monitoring of progress of re-vegetation is recommended)
- k) Removal of invasive alien plants
- I) <u>Added 3 December 2018</u>: Recommendations from MTPA: The portion lie within the 10km ESA protected area buffer of the Kruger National Park and if any conservation important plant species is found on the site, the developer must ensure that the necessary permits to rescue it must be obtained from the MTPA.

4.2.4 Topography

Site Alternative S2 is sloped, and this may have an impact on the final footprint of the proposed 150m x 150m substation area within the 400m x 400m extended area. Please see map below. From the map it is clear that there is a large area in the extended site that is quite flat. Enough relative flat terrain will be present in the extended area to accommodate the substation without compromising the heritage sites identified on the

area. The map below provides an illustration only of where the substation could be located within the extended area. The exact location will be determined by Eskom based on their operational requirements and the location of the Maroela trees on site (See Section 4.3.2). Also refer to Appendix B for A3 copy of the sensitivity map.

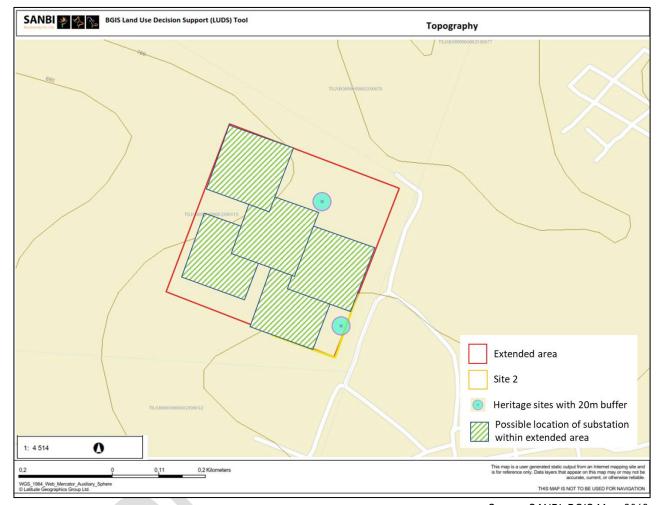


Figure 4-5: Contour Map (<u>updated 3 Dec 18</u>)

Source: SANBI, BGIS Map, 2018

4.2.5 Aviation Impact

In terms of civil aviation sensitivity more than 50% of the northern portion of the proposed area falls in a high sensitivity the rest of the area is rated a medium sensitivity, please refer to Figure 4-6 below.

Civil Aviation Sensitivuty

Civil Aviation Combined Sensitivity

Very High

High

Medium

Low

Figure 4-6 Civil Aviation Sensitivity

Source: Sensitivity Map, National Screening Tool, 31 Aug 2018

The proposed site is located approximately 30 km north of the Kruger Mpumalanga International Airport. In terms of the proposed height of the infrastructure (18m) it is highly unlikely to have an impact on civil aviation.

The electric and magnetic field (EMF) levels decrease rapidly with distance from the transformers and other electrical equipment. Most of the time, EMF levels drop to the same as surrounding background levels at a distance of 90 to 100 meters from the substation area (Public Service Commission of Wisconsin). It is also therefore unlikely that the EMF generated by the substation on the extended Site Alternative S2 could influence civil aviation instrumentation.

4.2.6 Impact Assessment Summary for Site Alternative S2

Activity	Phase	Impact Summary	Impact Significance	Mitigation Measure
Activity	Filase	impact Summary	(after mitigation)	Mitigation Measure
Destruction of heritage	Construction	Possible impact of	Medium	If any palaeontological materials (such as dense bone
sites (grave sites and		heritage resources		accumulations) are uncovered during the course of
ruins) identified along				development then work in the immediate area should be
various sections of the				halted.
proposed new substation				The find should need to be reported to the heritage
(S2)				authorities and may require inspection by an appropriate
				specialist.
Destruction of heritage	Construction	Possible impact of	Low	Manage footprint of development to avoid the identified
sites (grave sites and		heritage resources		heritage resources.
ruins) identified along				If any palaeontological materials (such as dense bone
various sections of the				accumulations) are uncovered during the course of
proposed new substation				development then work in the immediate area should be
(S2 and extension)				halted. The find should need to be reported to the heritage
				authorities and may require inspection by an appropriate
				specialist.
Clearance of site (S2 and	Construction	Agricultural activities	Medium	Construction activities should be communicated and
extension)		may be compromised		finalized with the affected property owners, and adhered
		Loss of agricultural		to. Should this not be possible, the landowner should be
		land		informed and consulted about alternative arrangements
		Potential of		prior to the activities commencing;
		disturbance to		The negotiation process should be largely participatory

Activity	Phase	Impact Summary	Impact Significance	Mitigation Measure		
Activity	tivity Phase Impact Summary (after		(after mitigation)	Willigation Measure		
		agricultural practices		and a grievances procedure should be put in place to		
		as a result of		address any grievances should they arise;		
		construction		Where necessary, mitigation measures should be		
		activities.		implemented to avoid any interactions with domestic		
		Erosion and clearing		animals (e.g. fencing off the construction area and any dug		
		of topsoil.		up areas during construction).		
				Minimise vegetation clearance and disturbance to the		
				environment surrounding private properties		
Operation of activity	Operational	Agricultural activities	Medium	Minimise vegetation clearance and disturbance to the		
		may be compromised		environment surrounding private properties		

^{**} Please refer to **Appendix C** for the full impact assessment

By extending the area for Site Alternative S2 the impact on heritage resources changed from medium to low.

4.3 MITIGATION MEASURES

The proposed mitigation measures of the EMPr will still be effective for Site S2 and for the proposed extended area.

5 ADVANTAGES AND DISADVANTAGES OF PROPOSED AMENDMENT

The advantages and disadvantages of amending the authorisation to an extended Site Alternative 2 are described in the table below:

Table 5-1 Advantage and Disadvantages of the Proposed Amendment

Advantages	Disadvantages
The preferred site of the tribal authority as	The area is sloped
the area is not utilised	
Identified heritage resources can be	Some heritage sites (possible graves)
avoided.	have been identified that will have to be
	avoided by the development footprint
No increase in significance of impacts	
Mitigation measures proposed in EIA and	Maroela trees may be disturbed if it cannot
EMPr remains valid	be avoided by the proposed development
	footprint
No delay in construction and distribution of	Loss of agricultural land
electricity to areas where it is required	
The proposed project will ensure that	
economic growth continues in the Region	
The area has been disturbed previously in	
the form of intensive cultivation,	
subsistence grazing and other forms of	
resource harvesting	
Added 3 December 2018	
Opportunity to investigate 2 heritage sites	
of medium/high significance and add to	
cultural knowledge of the area.	

6 PUBLIC PARTICIPATION PROCESS

The Public Participation Process (PPP) mainly comprises the engagement with Interested and Affected Parties (I&APs) and is of utmost importance in any assessment process.

The PPP, inter alia, involves the following:

- a. Inform, raise awareness and increase understanding of environmental issues or any other issues that might be affected by the mining process.
- b. Establish lines of communication between stakeholders, I&APs and the project team.
- c. Provide opportunity to all parties for the exchange of information and expression of views and concerns.
- d. Obtain contributions of stakeholders and I&AP and ensure that all views, issues, concerns and queries are documented.
- e. Identify the significant issues associated with the proposed project.

EcoPartners (Pty) Ltd was appointed by Eskom as the consultant to handle the amendment application, including PPP. I&APs need to be notified and consulted with, in accordance with Regulation 42 of the NEMA Regulations 2014, as amended in 2017.

6.1 Notification of I&APs

6.1.1 Initial Project Notification

A newspaper notice was placed in a newspaper that circulates in the area; for this project the notice was placed in the Lowvelder. This notice serves to notify those people who might have an interest in the project and also for those individuals whose contact details could not be obtained or has changed. The newspaper notice contained the details of the project as well as details of where additional information can be found. Please refer to Appendix D for copy of the newspaper notification.

Table 6-1 Newspapers where the notices were placed

NEWSPAPER	DISTRIBUTION AREAS	COPIES	LANGUAGE OF NOTICE	DATE PUBLISHED
Lowvelder	Nelspruit, White river, Barberton, Umjindini, Badplaas, Kanyamazane, Pienaar, Matsulu, Thokwane North & South, Legazi, Emonyeni, Daantjie, Msogwaba, Lydenburgh, Sabie, Graskop, Belfast, Machadodorp, Watervalboven, Watervalonder,	19,500	English	7 September 2018

NEWSPAPER	DISTRIBUTION AREAS	COPIES	LANGUAGE OF NOTICE	DATE PUBLISHED
	Schagen, Ngodwana, Alkmaar,			
	Shongwe, Hectorspruit, Marloth park,			
	Komatipoort, Tonga, Langloop,			
	Mangweni, Masibekel, Naas,			
	Sidlafama, Schoemansdal, Hazyview,			
	Makukhlu, Kruger park gate, Skukuza,			
	Bushbuckridge, Hoedspruit,			
	Acornhoek, Meriti, Dwarsloop,			
	Thulamahash, Malelane, Lows creek &			
	Kaapmuiden.			

Source: Lowvelder Correspondence (2018)

Site notices were put up in the area of the substation and the 132 kv line upgrade area and the surrounding areas. Three A2 notices and four A3 notices were put up, on and around the property. The public participation Appendix (Appendix D) contains the location of the site notices and pictures from the places the notices were affixed.

6.2 SUMMARY OF ISSUES RAISED BY THE I&APS

EcoPartners is keeping a register of Registered I&APs and stakeholders. The I&AP Register is available in the Public Participation Appendix D, Section 4.

7 CONCLUSION AND RECOMMENDATION

Section updated 3 December 2018

Should the amendment be granted Eskom will be able to avoid the possible heritage sites that were identified during the impact assessment phase as well as the additional sites that were identified in the extended area. Eskom will also be able to proceed with the upgrade of the existing 66kV line to a 132 kV line which will provide much needed electricity to the surrounding communities.

If the EA is not amended to authorise the activity on Site Alternative S2, then it will delay the upgrade of the 66kV line to a 132 kV line and the distribution of electricity to the areas where the electricity are needed. If Site Alternative S2 is not extended the construction of the substation could lead to the destruction of possible heritage sites identified during the initial impact assessment process as well as the during the new Phase 1 HIA.

The proposed amendment in terms of the location will not increase the level of risk. Mitigation measures proposed during the initial EIA remains valid.

The MTPA has no objection to the proposal of changing the position of the substation from preferred alternative 1 to the preferred alternative 2 site. The extended area also provides ample space to avoid the additional heritage sites that were identified during a new Phase 1 Heritage Impact Assessment.

It is the EAP's opinion that the amendment should be authorised provided that Environmental Management Programme (proposed mitigation measures) be implemented.

8 ENVIRONMENTAL MANAGEMENT PROGRAMME

The Environmental Management Programme is available as Appendix E. An Addendum has been included to update the site location description.

Added 3 December 2018

The recommendations received form the MTPA and the heritage specialist is also included in the Addendum to the EMPr.

9 REFERENCES

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