# Chapter 15:

# Conclusions



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# **CHAPTER 15. CONCLUSIONS**

# 15.1 INTRODUCTION

This section presents the conclusion on the most significant impacts identified through the EIA process; together with the management actions required to avoid or mitigate the negative impacts, or to enhance the positive benefits.

The assessment of impacts is presented in the following sections:

- Impact on Terrestrial Flora and Fauna;
- Impact on Birds;
- Impact on Bats;
- Visual Impact;
- Noise Impact;
- Economic Impact;
- Impact on Archaeology;
- Impact on Palaeontology;
- Impact on Wetlands and Aquatic systems
- Impact on Agricultural soil potential

For each of above impacts, specialist studies were conducted, the results of which are presented in Chapters 5 to 14 of this Draft EIA Report.

# **15.2 IMPACT ON TERRESTRIAL FLORA AND FAUNA**

#### Flora

Mucina & Rutherford classify vegetation units present within the wind farm sites as Humansdorp Shale Renosterveld (Endangered), Gamtoos Thicket (Least threatened) and Loerie Conglomerate Fynbos (Least threatened). Most of the wind farm infrastructure will occur in areas that are transformed cultivated pastures, thus minimising the overall impact to natural vegetation. Areas with an elevated vulnerability (moderate to high) include intact Humansdorp Shale Renosterveld, seeps, drainage lines and wetlands and thicket habitat on slopes. Sixteen terrestrial vegetation impacts that may occur during the construction and operational phases of the proposed project have been indentified, which can be divided into three key types of impacts, namely:

- Loss of vegetation habitat;
- Reduction or changes to ecological processes and functioning. This include temporary fragmentation of habitats, increased risk of alien invasion in drainage lines and disturbed areas, changes in natural fire regime and overall reduction of ecosystem functioning; and
- Loss of species of special concern (SSC) and SSC habitat.

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#### Mitigation

- Protected flora or species of special concern must be removed from the development footprint to be safeguarded from destruction and relocated either to undeveloped areas or off-site in consultation with conservation authorities and relevant botanical specialists
- Permission must be obtained from the provincial authorities to destroy or remove any protected plant species as per legislation.
- A long term alien plant management plan to control these invasive species must be implemented within the designated Open Space areas.
- Appropriate measures must be implemented where infrastructure crosses drainage lines or seeps and no turbine footprints or lay down areas will be sited within recommended wetland and riparian buffers.
- Kikuyu grass must not be utilised during re-grassing of verges, turbine footprints and other landscaped areas within the site, particularly adjacent to riparian habitat.

Overall the impacts on terrestrial flora are estimated to be **negative** and of **medium** to **low** significance (after mitigation).

#### Fauna

Five key faunal impacts have been identified and assessed, namely:

- Habitat destruction may affect faunal diversity and composition;
- Road mortality from trucks and other service vehicles;
- Poaching(mammals);
- Fauna harmed by fences (mammals/reptiles); and
- Corridor disruptions as a result of habitat fragmentation.

The species that will be mostly affected during the construction phase of this project are those that can't vacate the affected area themselves, e.g. tortoises, burrowing reptiles and burrowing mammals. These species can suffer direct mortality during construction activities. Traffic on the access roads to and from the construction sites would most likely result in road kills, including possible amphibian migrations during rainy periods. As indicated, some species of special concern are found in the area and will be affected by this development. All amphibians are of least concern and are well protected elsewhere. The reptiles of special concern are the FitzSimons long-tailed Seps and the Elandsberg Dwarf Chameleon. Although these species are well protected elsewhere (e.g. Lady Slipper Nature Reserve), their known distribution is limited. The likelihood of them being significantly affected by the proposed development is however low. The impact on the terrestrial fauna will largely be temporary and is expected to return to its normal state after construction, other than road mortalities, the risk of which are likely to persist.

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### Mitigation

- Removal of animals from the affected areas before the start of site clearing and construction, and relocating these to safe areas would only be a valid mitigation option in the case of tortoises, so far as reasonable possible. All other reptile and small mammal species are extremely difficult to catch and it would be futile to attempt to relocate them. Before site clearing, affected areas should be thoroughly searched for tortoises. Tortoises found must be released in adjacent unaffected areas.
- A speed limit of 60 km/h needs to be implemented on the access roads to the site and a 40 km/h speed limit on the construction sites and for the cranes.
- Appropriate speed control measures must be implemented to keep vehicular traffic speeds to within recommended limits.
- Road design must be such that it allows free movement of fauna.
- All staff active on site must be instructed and briefed regarding the strict faunal management requirements before construction commences.
- Any fencing must be kept to minimum and recommended measures implemented to minimise risk of impacts to fauna.

# **15.3 IMPACT ON BIRDS**

The main potential impacts of the project on birds are:

- Mortality due to collision with the wind turbines;
- Displacement due to disturbance;
- Habitat loss due to the footprint of the wind farm; and
- Mortalities due to collision with associated power line infrastructure.

Although this is a relatively small wind farm site, it is not without intrinsic value for priority avifauna from a foraging, roosting and breeding perspective. The combination of pastures, wetlands and scrub is particularly well suited for Denham's Bustard, Blue Crane, White-bellied Korhaan, Black-winged Lapwing and Amur Falcon, as is the whole of the Jeffreys Bay, Humansdorp and Oyster Bay agricultural districts. Displacement of some priority species is possible, particularly Denham's Bustard, but at this stage, with no wind farms having been constructed as yet in the area, it is not possible to test the validity of this statement. However, should this impact materialise, the cumulative effect of displacement of particularly Denham's Bustard and White-bellied Korhaan might have regional or even national implications, depending on the number of wind farms that gets to be developed in the region, and the level of displacement. As far as the risk of mortality due to collisions is concerned, with the data currently available, it would seem that soaring species, and particularly Amur Falcons, might potentially be most exposed to this impact. Implementation of the proposed mitigation measures should reduce some of the envisaged impacts from medium to low, but while some impacts are low to start with, for others, very little practical mitigation is possible.

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WKN Windcurrent has commissioned a pre-construction bird monitoring programme on site which commenced in March 2011.

As far as collision risk is concerned, the following preliminary observations were made, based on the monitoring data gathered to date:

- The passage rates for priority species of 6.88 birds/hour (all heights) and 2.56 birds/hour (medium heights) indicate significant flight activity over the turbine area;
- Based solely on the amount of time spent at medium height over the turbine area, soaring species seem to be more at risk of collision than terrestrial species.
- Of the priority species recorded (both soaring and terrestrial species), Amur Falcons are most exposed to potential collision risk, based on the number of birds observed at the site at medium height over the turbine area.
- Of the terrestrial priority species recorded, Blue Cranes and Denham's Bustard are most exposed to potential collision risk, based on the number of birds observed at the site at medium height over the turbine area.
- Flight patterns of priority species at medium height recorded to date indicate areas where flight
  activity is more concentrated, although it is acknowledged that observations are inevitably
  biased towards the centre of the VP area. At this stage it seems that suitable foraging habitat
  might be an important factor in flight activity patterns.

From the results of the transect surveys the following preliminary trends emerge:

- The survey area supports high densities of Blue Crane, Amur Falcon and Black-winged Lapwing, which indicate the suitability of the study area across multiple habitat types for these species;
- Wetlands tend to support a high variety of birds; while agriculture supports the highest number of birds (but fewer species).

#### Assessment rating

- As far as collision mortality is concerned, it is predicted that the project will have a negative impact of Low significance (with mitigation). This will have to be verified by post-construction monitoring.
- As far as displacement of birds is concerned, no firm conclusions can be drawn without actual post construction monitoring. Priority species likely to be affected include Amur Falcon, Korhaans, Blue Cranes and bustards. It is predicted that the project will have a negative impact of **High to Medium** significance (with mitigation) during construction and **Medium to Low** significance (with mitigation) during operation, depending on whether habituation takes place, or off-set compensation is implemented.

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## Mitigation

The following **management actions** are proposed to minimise the impact of displacement on priority species:

- The monitoring should continue as planned during late autumn of 2012 in order to gather additional baseline data over four seasons;
- Access to the remainder of the site should be strictly controlled in order to minimise potential disturbance of sensitive priority species, particularly Denham's Bustard, both during the construction phase and the operational phase:
- Post-construction monitoring should be implemented to assess the impact of displacement, particularly on priority species. Initially, a 12 month period of post-construction monitoring should be implemented, using the same protocol as is currently implemented. Thereafter, the frequency for further monitoring will be informed by the results of the initial 12-month period;
- Should the results of the post-construction monitoring indicate significant displacement of
  priority species, appropriate off-set compensation should be negotiated with developer to
  compensate for the loss of priority species habitat; and
- During construction activity should be restricted to the construction footprint itself. Access to the
  rest of the properties must be strictly controlled to prevent unnecessary disturbance of birds.

This report should be seen as work in progress since full results of the pre-construction monitoring programme will only become available later in 2012, when the autumn monitoring has been completed. The final results of the current baseline monitoring will then be available to feed into the final lay-out of the turbines.

# **15.4 IMPACT ON BATS**

The main potential negative impacts of the proposed Banna Ba Pifhu Wind Energy Project on bats are:

- Loss of foraging habitat;
- Direct collisions with the rotating turbine blades; and
- Fatalities from barotrauma (i.e. effect of a change in air pressure caused by the rotation of the wind turbine blades on the internal organs of the bats, such as lungs).

The site visit conducted on 19 January 2011 and recordings of echolocation from 6 to 18 October 2011 as part of this specialist study, recorded five bat species present on site. No large caves or maternal colonies were identified in close vicinity of the proposed turbine sites. The majority of species calls were for *Tadarida aegyptiaca*, an open air forager, and *Neoromicia capensis*, for which the highest number of calls were recorded. Both these species have a South African Conservation Status of Least Concern. It is expected that open air foragers will be mostly negatively affected during operation of the turbines.

Bats change their flying patterns when they migrate. Consequently, those species which usually forage at a lower elevation might fly, or even forage, in the vicinity of the turbine blades when migrating. Thus

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the need to investigate the area for a 12 month period covering all four seasons and also do recordings at hub height, is important. The proponent has already commenced with monitoring.

The no-go scenario has the least negative impact from a bat perspective compared to the other options investigated. The literature suggests that bat fatalities may increase exponentially with tower height, suggesting that larger turbines are reaching the airspace of migrating bats. At present no recordings at tower height have been incorporated in the study. Furthermore, no studies concerning the impact of different sizes of wind turbines on South African bat species are available. The effect of smaller but more turbines to larger but less turbines will have to be estimated and evaluated. Furthermore, it would be preferable if alternative positions, as far as possible, close to open water bodies, such as option 28, could be avoided. Bats that fly to the proposed area to drink water is expected to be more at risk if turbines are situated close to open water bodies.

Due to limited data available it is not possible to make confident predictions on the negative cumulative effect of several wind farms in the Jeffrey's Bay/Humansdorp vicinity. It is nevertheless expected that the combined proposed wind developments in the area might have a cumulative negative impact on the bat population, at least through a loss of habitat.

#### Assessment rating

Based on existing available information and the findings of the site visit, the potential impact of the wind turbines on bats at the proposed Banna Ba Pifhu wind farm site is anticipated to be negative and medium – high without mitigation and of **medium** significance with mitigation. Although confidence levels for the October recordings are high, overall confidence levels are **low** as only one month of monitoring data has been incorporated into the study. After the data from additional monitoring has been assessed, the confidence in predictions will be higher.

- A condition of this assessment is that the pre-construction monitoring be completed;
- It is further recommended that post-construction monitoring be undertaken while the turbines are in operation, to determine the extent of bat fatalities and the species affected;
- If further monitoring data confirm low bat activity, the main mitigation proposed is to completely seal off roofs of new buildings within the study area, and those of existing buildings within the study area that do not have any bats roosting in them at present. If a high number of bats are recorded during the complete monitoring period, bat roost sites could be established (e.g. roost boxes) as a trade-off to offset potential mortalities during turbine operation; and
- If future monitoring data shows high activity, the client together with a bat specialist should investigate further mitigation measures. This could include an increase in the distance of buffer zones, depending on the foraging habitat of species that will be negatively impacted upon, and refining operational procedures of the turbines, such as an increase in turbine cut-in speed (curtailment).

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# 15.5 VISUAL IMPACT

Visual or aesthetic impacts will occur during the construction, operational and decommissioning phases of the proposed project. The main visual impacts of the proposed WKN Windcurrent wind energy project are:

- Visual impact on the landscape;
- Visual impact on viewers;
- Intrusion of large highly visible wind turbines on the existing views of sensitive visual receptors; and
- Visual impact of night lights of a wind farm on existing nightscape.

There are a number of sensitive visual receptors in the surrounding landscape that will be highly affected by the development of a wind farm on the proposed site. These include residents of the St Francis Marina, some of who value scenic views of the mountains to their north, residents of Kromme River holiday homes and resorts, visitors to Eastcot PNR and residents of surrounding farms who may currently have sea or mountain views which will be intruded upon by the proposed wind farm.

The wind farm will be introduced into a landscape composed of agricultural and coastal resort elements. Stock farming (dairy and beef) is the main agricultural activity, and this landscape character type is expected to have a low sensitivity to changes brought by a wind farm since the farming will not be affected. Coastal resorts are likely to have a low sensitivity to the wind farm development since most of them are growing rapidly and their attraction to tourists and holiday makers is more related to well-established coastal activities. Oyster Bay is likely to be more sensitive to a wind farm development as it is less accessible than the other towns and has a sense of remoteness which may be compromised by the wind farm. The coastal dune system near Oyster Bay is sensitive for the same reasons.

#### Assessment rating:

The <u>significance</u> of the impact on the landscape character of the region is **high** since the impact duration is long, its extent regional and the intensity medium.

The <u>significance</u> of the visual impact on sensitive viewers during the construction phase of the wind farm is **high** due to the number of sensitive viewers who will be affected. Not all of the construction phase will necessarily have a negative visual impact since the construction of wind turbines is an incredible engineering feat and viewers are likely to find it fascinating to witness.

The overall <u>significance</u> of the visual impact on sensitive viewers during the operational phase of the wind farm is **high** due to the regional extent, long term and severe effect of the impact. The intensity of the impact is expected to be high for a number of highly sensitive viewers (residents) who will potentially be highly exposed to the wind farm, and since there are no structures of similar size in their existing views the visual intrusion will be high.

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The <u>significance</u> of the impact of lighting of the turbines according to aviation regulations is expected to be **moderate** for residents living in close proximity, but low overall since it is unlikely to contribute to light pollution and there is an existing sky-glow produced by settlements and other developments in the region which will often be a backdrop to views of the lights.

There are a number of wind turbines within 800 m of a building and shadow flicker is potentially a risk for residents of these. A shadow flicker analysis is recommended prior to final wind farm layout in order to position turbines or mitigate via shadow control of the windfarm such that this risk can be minimised or eliminated.

- Dust suppression is important as dust will raise the visibility of the development;
- New road construction should be minimised and existing roads should be used where possible;
- The contractor should maintain good housekeeping on site to avoid litter and minimise waste;
- Clearance of indigenous vegetation should be minimised and rehabilitation of cleared areas should start as soon as possible;
- Erosion risks should be assessed and minimised as erosion scarring can create areas of strong visual contrast with the surrounding vegetation, which can often be seen from long distances since they will be exposed against the hillslopes;
- Laydown areas and stockyards should be located in low visibility areas (e.g. valleys between ridges) and existing vegetation should be used to screen them from views where possible;
- Night lighting of the construction sites should be minimised within requirements of safety and efficiency;
- Ensure that there are no wind turbines closer than 500 m to a residence;
- Maintenance of the turbines is important. A spinning rotor is perceived as being useful. If a
  rotor is stationary when the wind is blowing it is seen as not fulfilling its purpose and a negative
  impression is created (Gipe 1995);
- Signs near wind turbines should be avoided unless they serve to inform the public about wind turbines and their function. Advertising billboards should be avoided;
- According to the Aviation Act, 1962, Thirteenth Amendment of the Civil Aviation Regulations, 1997: "Wind turbines shall be painted bright white to provide maximum daytime conspicuousness. The colours grey, blue and darker shades of white should be avoided altogether. If such colours have been used, the wind turbines shall be supplemented with daytime lighting, as required;"
- Lighting should be designed to minimise light pollution without compromising safety. Investigate using motion sensitive lights for security lighting. Turbines are to be lit according to Civil Aviation regulations;
- An information centre (provided that it is located in a low visibility area) and trails along the wind farm can enhance the project by educating the public about the need and benefits of wind power. 'Engaging school groups can also assist the wind farm proponent, as energy education is paramount in developing good public relations over the long term. Instilling the concept of sustainability, and creating awareness of the need for wind farm developments, is an important process that can engage the entire community' (Johnston 2001). This has also been borne out

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by a more recent study on the effect of wind farms on tourism in which respondents said they would visit wind farms as long as there was an information centre (Frantál and Kunc 2010); and

• The aviation standards have to be followed and no mitigation measures are applicable in terms of marking the turbines. Lighting of ancillary buildings and structures should be designed to minimise light pollution without compromising safety. Motion sensitive lighting can be used for security purposes.

# 15.6 NOISE IMPACT

The noise impact during the construction period will be localised around the turbine sites, as well as noise from construction vehicles accessing the sites. There will be a short term increase in noise in the vicinity of the site during the construction phase as the ambient noise level will be exceeded. The impact during the construction phase will be difficult to mitigate. The significance of the construction noise impact is predicted to be low (without mitigation).

Noise impacts were modelled for the operational phase, taking into consideration noise sensitive areas (i.e. receptors of noise impacts, such as offices or houses). The noise modelling (using WindPro Software) is precautionary, and does not take into account the masking effect that ambient wind noise will have on the turbine noise. Ambient noise increases as the wind speed increases. Under very stable atmospheric conditions (e.g. temperature inversion or a light wind), the turbines will in all likelihood not be operational as the cut-in speed is 4 m/s. As the wind speed increases above the cut-in speed, the ambient noise will also increase. If the atmospheric conditions are such that the wind is very light (<4 m/s) at ground level but exceeds the cut-in speed at hub height, it is feasible that little ambient noise masking will occur. The critical wind speeds are thus between 4-6 m/s when there is a possibility of little masking. Above 8 m/s the wind noise starts masking the turbine noise. The noise modelling indicates that, in general, noise from the turbines will be below the SANS10103 limits for rural areas at a distance of approximately 500m from the turbines.

#### Assessment rating:

Provided that the mitigation measures presented in the noise specialist study are implemented effectively, the noise from the turbines at the identified noise sensitive areas is predicted to be less than the 45 dB(A) limit for rural areas presented in SANS 10103:2008. The overall noise impact with recommended mitigation is expected to be **negative** and of **low** significance.

- All construction operations should only occur during daylight hours if possible;
- No construction piling should occur at night. Piling should only occur during the hottest part of the day to take advantage of unstable atmospheric conditions;
- Ensuring that construction staff is given "noise sensitivity" training; and

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> Ambient noise monitoring to be conducted at the 11 NSAs when operations commence to verify the noise emissions meet the noise rating limit.

# **15.7 ECONOMIC IMPACTS**

The main impacts identified during the construction and operational phases of the project include the following:

- Impacts on land owners within the site boundaries;
- Impact on surrounding land uses;
- Impacts on tourism; and
- Impacts on commercial activity associated with expenditure linked to the construction and operation of the development.

When considering the overall costs and benefits of the project it was found that the latter should be more prominent allowing for the achievement of a net benefit. Benefits would be particularly prominent for the project proponents, land owners on the site and in the achievement of national and regional energy policy goals. The project would also result in significant positive economic spin-offs primarily because of the large expenditure injection associated with it. Preliminary estimates indicate that a total of approximately R800 million would be spent on the entire construction phase and R20 million per year during operations. Roughly 187 jobs of 6 to 10 month duration would be associated with the construction phase. Approximately 82 of these jobs would be allocated to workers from the Kouga municipal area and a further 72 to workers from the rest of the Eastern Cape. With regard to direct employment during operations, it is expected that approximately 10 direct employment opportunities would be created by the project.

**Positive cumulative impacts** are also likely as the project should set a positive precedent for further investment in the area. By committing to investment in a large development, the proponent would be casting a strong 'vote of confidence' in the local economy. This has the potential to influence other investors (including locals) to also act with similar confidence thereby resulting in cumulative impacts on overall investment levels.

The key source of potential **negative cumulative impacts** is the project's risk to tourism when combined with other planned wind farm projects in the area. It is not clear how significant these risks would be particularly in the absence of a regional study focusing on this question. The lack of such a study in the area should be viewed as a significant information gap. In the absence of such a study, it is probably reasonable to tentatively rate cumulative risks as medium significance particularly when one considers the international literature on the subject and the findings of the visual specialist studies for the wind projects in the area.

#### Assessment rating:

The <u>significance</u> of the impact on tourism during the operational phase would be Negative and Medium (without mitigation) and Medium (with mitigation).

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The <u>significance</u> of the impact on the land owners during the operational phase would be Positive and Low to Medium (without mitigation) and Medium (with mitigation).

The <u>significance</u> of the impact associated with project investment or expenditure during the construction phase would be Positive and Medium (without mitigation) and Medium (with mitigation).

#### Mitigation

- Impacts on tourism are dependent on how the site is developed and managed to minimise negative biophysical impacts. The measures recommended in other specialist reports to these impacts (primarily the minimisation of visual, noise and ecological impacts) would thus also minimise tourism impacts;
- Adequate setbacks from buildings, structures and residences to be strictly enforced;
- Set targets for use of local labour and maximise opportunities for training;
- Use local sub-contractors where possible; and
- Explore ways to enhance local community benefits with a focus on broad-based BEE through mechanisms such as community shareholding schemes and trusts.

## 15.8 IMPACT ON ARCHAEOLOGY

The proposed Banna Ba Pifhu Wind Energy Facility site is more than 5 kilometres from the coast and falls outside the coastal sensitive zone. The proposed wind energy site has been ploughed in the past and is now covered by dense short grass which made it difficult to find archaeological materials. Apart from a few Early and Middle Stone Age stone tools exposed in a track, no significant sites/materials were found and it is highly unlikely that *in situ* archaeological material/sites will be exposed during development.

#### Assessment rating:

Visually, the area investigated appears to be of **low archaeological sensitivity** and the impact of construction will be **low**. Together with the other proposed wind energy facilities proposed for the coastal foreland, this development will add to the general accumulative visual impact on the area, but will have little visual effect on the nearby coastal pre-colonial archaeological landscape.

#### Mitigation

 In the unlikely event that any concentrations of archaeological material are uncovered during further development of the site, it should be reported to the Albany Museum and/or the South African Heritage Resources Agency immediately so that systematic and professional

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investigation/excavations can be undertaken. Sufficient time should be allowed to remove/collect such material; and

 Construction managers/foremen should be informed before construction starts on the possible types of heritage sites and cultural material they may encounter and the procedures to follow when they find sites. It is suggested that a person be trained to be on site to report to the site manager if sites are found.

# **15.9 IMPACT ON PALAEONTOLOGY**

The Banna Ba Pifhu Wind Energy Project study area is entirely underlain by Devonian marine rocks of the Lower Bokkeveld Group (Ceres Subgroup). These shallow marine sediments are *potentially* highly fossiliferous, but in practice on the southern coastal plain their fossil content has been largely or completely obliterated by high levels of deformation (e.g. cleavage development, especially within mudrocks) and by deep chemical weathering. Their effective palaeontological sensitivity is consequently very low and developments here are rated as of *low* significance in fossil heritage terms. No specialist palaeontological mitigation is regarded as necessary for this wind energy project.

#### Assessment rating:

The operational and decommissioning phases of the Banna Ba Pifhu Wind Energy Project are unlikely to have any significant impacts on local fossil heritage. The overall impact on palaeontology (with mitigation) is therefore expected to be **negative** and of **Low** significance.

#### Mitigation

Should substantial fossil remains be exposed at any stage during development, these should be safeguarded - *in situ*, if feasible – and recorded by the responsible Environmental Control Officer (photos, GPS readings). SAHRA should be alerted as soon as possible so that appropriate mitigation measures may be considered.

# 15.10 IMPACT ON WETLANDS AND OTHER AQUATIC ECOSYSTEMS

This study has assessed a number of aquatic ecosystems, which were mostly characterised as wetlands or ephemeral drainage lines. The wetlands perform an important role in attenuating surface water flows, while providing a series of differing wetland habitats, which form part of a wetland network within the region.

The main potential impacts associated with the construction and operational phases are:

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- Physical destruction of aquatic habitat;
- Loss of wetland habitat, ecosystem services and biodiversity services;
- Loss of species of special concern;
- Habitat fragmentation loss of ecological corridors; and
- Sedimentation and erosion

#### Assessment rating:

It seems based on the site visit and information contained in the specialist ecological report in, that the impacts assessed for the aquatic systems after mitigation, would be **LOW**. This is dependent on the proposed recommendations, contained in that report and in this study being upheld. This project would thus present a **LOW risk to the aquatic environment**.

The crossing and any new structures being placed within 500m of the wetland areas, although posing a low risk to the aquatic environment, would require approximately 7 Section 21 c & I water use license applications.

- Stormwater should be managed using suitable structures such as swales, gabions and rock ripwrap so that any run-off from the development site is attenuated prior to discharge. Silt and sedimentation should be kept to a minimum, through the use of the above mentioned structures by also ensuring that all structures don't create any form of erosion;
- Vegetation clearing should occur in parallel with the construction progress to minimise erosion and/or run-off. Large tracts of bare soil will either cause dust pollution or quickly erode and then cause sedimentation in the lower portions of the catchment;
- Only indigenous plant species must be used in the re-vegetation process. The species list mentioned in this and terrestrial vegetation study should be used a guide;
- All construction materials including fuels and oil should be stored in demarcated areas that are contained within berms / bunds to avoid spread of any contamination into wetland or rivers. Washing and cleaning of equipment should also be done in berms or bunds, in order to trap any cement and prevent excessive soil erosion. These sites must be re-vegetated after construction has been completed. Mechanical plant and bowsers must not be refuelled or serviced within or directly adjacent to any river channel. It is therefore suggested that all construction camps, lay down areas, batching plants or areas and any stores should be more than 50m from any demarcated wetland or riverine area;
- It is also advised that an Environmental Control Officer, with a good understanding of the local flora be appointed during the construction phase. The ECO should be able to make clear recommendations with regards to the re-vegetation of the newly completed / disturbed areas, using selected species detailed in this and the terrestrial vegetation report. All alien plant regrowth must be monitored and should it occur these plants should be eradicated. Where any works (e.g. storm water control measures) near a wetland or river is required specific attention

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should be paid to the immediate re-vegetation of cleared areas to prevent future erosion of sedimentation issues; and

 All relevant buffers mentioned in this report should be included into future designs and later engineering diagrams.

# 15.11 IMPACT ON AGRICULTURAL SOIL POTENTIAL

An overview investigation of soil conditions and agricultural capability at the site of the wind energy project proposed by WKN Windcurrent at the Farm Broadlands, near Humansdorp was done. The aim of this study was to investigate the potential impacts of the proposed development on the site's agricultural production and resource base. This included an investigation of soils and other agricultural resources across the site.

The soil investigation was based predominantly on an investigation of existing cuttings on the site, in combination with assessing topography, geology and surface conditions, and shallow auger holes were also used. This soil investigation methodology was considered completely adequate to gain a sufficiently accurate assessment of the agricultural soil capability across the site.

The soils are all residual soils that have formed from the weathering of underlying Bokkeveld mudrocks, and the underlying C horizon of all soils comprises partially weathered mudrocks. The soil catena (sequence of different soil types along a topographical transect) on this site, running north to south, is from well-drained Glenrosa (on the north facing slopes) to Swartland (on the well drained flat crest) to Sepane with some drainage limitations and then to Estcourt and Kroonstad on the poorly drained landscape positions to the south.

In terms of soil limitations to agricultural production, the soils are primarily limited by their shallow effective depth. Soils to the south, particularly in low lying spots, are limited by poor drainage as well. Due to these limitations, the majority of the soils are categorised as medium agricultural suitability. Those in particularly poorly drained positions are classified as low agricultural suitability.

Impacts on agricultural resources and productivity were identified as:

- Loss of agricultural land;
- Disturbance of run-off and resultant potential impact on erosion;
- Disturbance of existing contour banks;
- Soil profile disturbance and resultant decrease in soil agricultural capability;
- Prevention of crop spraying by aircraft over land occupied by turbines;
- Disturbance of cultivation practices due to the division of existing camps by turbines and access roads;
- Placement of spoil material generated from excavations;
- Yield reduction; and
- Prevention of possible future agricultural activities on land occupied by turbines.

A number of mitigation measures have been implemented to significantly mitigate the impacts of the wind farm development on agricultural resources and productivity. These are listed below. The most significant of these involve the layout of the wind farm, which has been done to minimise various

agricultural impacts. After mitigation, the loss of agricultural land was determined as only 13.02 hectares, which represents a mere 1.1 % of the land surface of the farm.

#### Assessment rating:

All the identified impacts on agricultural resources and productivity were considered to be of **low** significance after mitigation. The proposed wind energy project therefore poses a low level of disturbance to current or likely future agricultural productivity.

- Water run-off from all constructed and altered surfaces including roads, where slopes pose an
  erosion hazard, will be managed with an appropriate system to divert or channel any collected
  run-off water into existing natural or constructed waterways;
- An effective run-off management plan is a specific requirement of the Environmental Management Plan. As part of this, erosion will be monitored and corrective action will be implemented to the run-off plan in the event of any erosion problems;
- The layout of turbines and hard standings for cranes has been done on positions of minimum slope (see site plan in Agricultural specialist study, Chapter 14);
- No new roads are proposed on slopes where erosion is a potential hazard (For all excavations and other direct disturbance of the soil surface (e.g for roads, buildings) that are to be returned to agricultural use, the upper 20cm of the top soil will be stripped, stockpiled, and then respread over the surface of the backfilled excavation or disturbed surface, during rehabilitation;
- The wind farm utilises existing roads wherever possible and so the length of required new roads, and disturbance to agricultural soil as a result, is minimised (see site plan);
- If crop spraying by aircraft is ever required, the wind farm undertakes to lock all necessary turbines (with 1 day's notice) with the blades parked in parallel to facilitate easy access for aeroplanes between them. Crop spraying by aeroplane is usually done when there is little or no wind;
- The distance between turbines facilitates easy access for aeroplanes between them
- Most turbines and new access roads are positioned on non cultivated, grazing land, where mechanised vehicular traffic is not required for cultivation; and
- WKN Windcurrent is committed to enabling the landowner to use the property for sustainable agriculture and as such will not limit usage of the area. In the event that an activity would interfere with the free flowing of the wind to the turbine, the landowner and WKN Windcurrent would need to come to an agreement as to the exact location of such activities.

# 15.12 OTHER IMPACTS

#### Historical and cultural features

No cemeteries or burial sites have been identified or mapped on the sites proposed for the Banna Ba Pifhu wind energy project. Therefore no impacts on such features are expected. Nonetheless, it is noted as a general mitigation measure that should any historical or cultural features (e.g. burial sites) be identified during the construction process, then any disturbance thereof must be avoided, and the features must be fenced off. No disturbance or development should occur in an area of 20 m from the fence around the historical or cultural features.

#### Aviation

WKN Windcurrent obtained approval from the South African Civil Aviation Authority for the proposed Banna Ba Pifhu project (see Appendix G of the Draft EIA Report).

# 15.13 NO GO OPTION

The "no go" option was investigated during the EIA. If the project does not proceed, the following opportunities would be lost:

- Lost income for workers from the Kouga Municipality which would probably amount to R8.2 million over the course of the project;
- Lost opportunity to establish renewable energy facilities in the Kouga region and in the promotion of renewable energy;
- Lost opportunity for increased generation capacity in the Eastern Cape, especially in the Kouga
  area, a region that requires increased power supply and grid stability;
- Delay in the metro reaching its target of 10% power from renewable energy;
- Lost opportunity to contribute approximately 50 MW of additional generative capacity of green energy to the South Africa, with zero CO2 emissions. The proposed Banna Ba Pifhu project of 50 MW could offset over 100 000 tonnes of CO2 per year, or 2 000 000 tonnes of CO2 over the lifetime (20 years) of the project <sup>1</sup>,<sup>2</sup>. Additional power to the local grid will continue to be provided via Eskom, with power generation approximately 90% coal-based with associated high levels of CO2 emissions and water consumption; and
- Lost opportunity to reduce the requirement for new long-distance high-voltage transmission lines to the Eastern Cape and thereby reduce the significant impacts of these transmission lines, especially in terms of visual impacts and impacts on birds (e.g. from collisions, causing injury or mortality). The generation of coal-based power to provide an additional 50 MW in the western region of the Eastern Cape requires the transport of the power over considerable distances (e.g. approximately 1200 km from coal power stations in Mpumalanga).

Conversely, if the project does not proceed, the following <u>negative impacts</u> could be avoided:

<sup>&</sup>lt;sup>1</sup> http://www.iea.org/co2highlights/

<sup>&</sup>lt;sup>2</sup> http://www.sunearthtools.com/dp/tools/CO2-emissions-calculator.php?lang=de#txtCO2\_3

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- Avoid the visual impact of a maximum of 27 turbines on the local environment; and
- Avoid the impact of the turbines on birds and bats. However, additional fossil-fuel based electricity could still be required to meet the projected growth of the Kouga municipal area and the Nelson Mandela Bay Metro, necessitating additional transmission lines, which would in turn escalate the risk of bird and bat mortalities.

Based on the findings of this EIA process, the "no-go" option is not recommended, for the following reasons:

- The proposed project area is an appropriate location for a wind energy project of this scale, in terms of factors such as need for the energy, suitable wind regime, and available supporting infrastructure such as grid connection and road access;
- If wind energy is not promoted in this area of the Eastern Cape, additional power may need to be transported to the region via new high-voltage transmission lines extending over more than a thousand kilometres (e.g. from coal-power stations in Mpumalanga). These power lines would have significant environmental impacts (e.g. visual impacts and impacts on birds);
- With mitigation applied effectively, the predicted negative impacts of the project are mostly of Low to Medium significance. The only exception is the visual impacts of the turbines, which are predicted to be of High significance (negative), given the vertical scale of the project;
- The potential impact of the wind turbines on bats is predicted be negative and medium high without mitigation and of **medium** significance with mitigation. Although confidence levels for the October recordings are high, overall confidence levels are low as only one month of monitoring data has been incorporated into the study. After the data from additional monitoring has been assessed, the confidence in predictions will be higher; and
- WKN Windcurrent is currently undertaking their pre-construction bird monitoring programme on site in accordance with the "Best practice guidelines for avian monitoring and impact mitigation at proposed wind energy development sites in southern Africa", which was released by the Endangered Wildlife Trust and Birdlife South Africa in April 2011. The current monitoring results and recommendations are included in the updated Chapter on Birds (Chapter 6 of the Draft EIA Report). WKN Windcurrent supports establishing a public reporting process.

# **15.14 CONSIDERATION OF ALTERNATIVES**

During the pre-feasibility for the project, WKN Windcurrent reviewed a range of potential sites in the Kouga Region. Based on the review of various factors, the Banna Ba Pifhu site near Humansdorp was selected to be taken forward in this EIA. Following site selection WKN Windcurrent moved forward towards a feasibility study. An environmental screening study for the site was undertaken by the CSIR in November 2009. Based on this preliminary screening, it was concluded that there were no fatal flaws identified from an environmental perspective that would necessitate termination of the project at this stage, provided that the exclusion criteria are reviewed in more detail as part of the forthcoming planning in the EIA phase.

Apart from the "no-go" alternative, various other types of alternatives are considered in this EIA. These are described in Chapter 4 of this EIA Report, with the main alternatives being:

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- Land use alternatives The physical footprint of the turbines is very limited. Turbines will be supported on foundations dimensioned to the geotechnical properties, for example reinforced concrete spread foundations of approximately 20 m by 20 m and 3 m in depth. The farm covers approximately 1138 hectares. After construction, the turbine mast footprints will cover approximately 1.1 % of the total area. Current cattle farming activities would continue beneath and around the turbines.
- **Technology alternatives** Options such as vertical axis technology for wind turbines were considered at a conceptual level, and found to be unsuitable for the proposed project.
  - Turbine scale and layout alternatives Different scales of turbines and different turbine technology providers were considered by WKN Windcurrent. When considering alternative suppliers, key factors were availability of turbines on the international market, suitable to the South African wind climate as well as availability of turbines in the local market, and service levels and experience in South Africa. WKN Windcurrent has initially selected three alternative turbine suppliers and sizes listed below for the proposed Banna Ba Pifhu wind energy project.
    - Vestas V90 (2 MW) –comprising 25 turbines;
    - Vestas V112 (3 MW) comprising 17 turbines; and
    - Nordex N100 turbines (2.5 MW) comprising 20 turbines

In addition to these initial alternative layouts, WKN Windcurrent also proposed three additional turbine locations for the 2 MW layout and 2 additional turbine locations for the 3 MW layout. These alternative turbine locations were to be used should the individual turbine locations not be favourable from an environmental perspective.

The three initial alternative layouts were subsequently condensed into one updated layout with a maximum of 27 turbines and some optional turbine position/s pending the turbine size to be used (see Figure 15.1). This layout was designed and amended based on the specialist findings on the three alternative layouts and is applicable for different turbine types.

The current layout was reviewed by the specialists working on the project and went through several iterations. The current layout was informed by the identification of buffer zones or no-go areas identified by the specialists The layout is based on specialist input data, and was informed by various factors such as the proximity to the dwellings, proximity to roads, linking to access road, undisturbed natural areas, proximity to wetlands or water courses, the botanical sensitivity of the proposed area as well as the sensitivity of the area from a birds, bats, noise, visual and agricultural perspective. The turbine layout was also informed by the wind regime (climate).

The range of turbine sizes in the Draft EIA report is from 1.8 to 3.2 MW. The total number of turbines could therefore vary from 15 to 27 turbines. The final turbine selection will depend on the availability of turbines, commercial factors and local manufacturing opportunities.

# **15.15 CUMULATIVE EFFECTS**

In terms of cumulative effects, other wind energy EIAs are in process or have received Environmental Authorisation in the Kouga region (see Table 15.1). These projects are currently in the EIA phase, except for two of them that have received Environmental Authorisation, i.e. the Mainstream SA wind

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farm project between Humansdorp and Jeffrey's Bay comprising 180 MW; and the Redcap project near St Francis Bay and Oyster Bay that consists of three separate clusters of turbines with a maximum capacity of 300 MW.

The cumulative impacts of the projects listed in Table 15.1 have been considered and assessed in the specialist studies included in this Draft EIA Report. However, the specialists noted that it is impossible to predict at this stage what the cumulative impact of all the proposed wind developments will be on birds and bats, firstly because there is no baseline to measure it against, and secondly because the extent of actual impacts will only become known once a few wind farms are developed. It is imperative that pre-construction and post-construction monitoring programmes are implemented at all the proposed sites, in accordance with the *Best practice guidelines* available locally for bird and bat monitoring.

Furthermore, it needs to be understood that the existing power grid in the Kouga area can only accommodate a limited capacity for electrical transmission.

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| Environmental Practitioner                        | Last document<br>released, approval<br>status            | Applicant  | Location  | Number of<br>Turbines | Capacity MW |
|---|--|--|---|-----------------------|-------------|
| Savannah Environmental (Pty)<br>Ltd               | Environmental<br>Authorisation obtained<br>(August 2011) | VentuSA Energy Corp<br>(Pty) Ltd                                       | Dieprivier Mond, 17km west of Humansdorp north of the N2  | Up to 50              | 100         |
| Savannah Environmental (Pty)<br>Ltd               | Environmental<br>Authorisation obtained                  | African Clean Energy<br>Developments (Pty) Ltd                         | Near Cookhouse in the Eastern Cape  | Up to 50<br>turbines  | Up to 40    |
| Savannah Environmental (Pty)<br>Ltd               | Final EIA Report<br>submitted to DEA                     | VentuSA Energy Corp<br>(Pty) Ltd                                       | Happy Valley, 3 km west of Humansdorp near the N2   | 20                    | 40          |
| Savannah Environmental (Pty)<br>Ltd               | Draft Scoping Report                                     | Exxaro Resources and<br>Watt Energy (Pty) Ltd<br>Tsitsikamma community | The proposed site is situated approximately 30 km<br>west of Humansdorp, south of the N2 National Road<br>in the Tsitsikamma area | Maximum of 50         | 100         |
| CSIR  | Environmental<br>Authorisation granted<br>(April 2011)   | Mainstream SA  | Between Jeffrey's Bay and Humansdorp north of the N2  | 40 to 85              | 180         |
| CSIR  | Final EIA Report<br>submitted to DEA                     | Windcurrent SA   | Ubuntu wind energy project located approximately 4 km to 7 km north north west of the town of Jeffrey's Bay                       | 14 - 25               | 50          |
|   | Environmental<br>Authorisation granted<br>(June 2011)    | Redcap Invest.   | Western Sector to the east of the Tsitsikamma River   | 50 to 150             | 100 to 300  |
| Arcus Gibb<br>http://projects.gibb.co.za/Projects |  |  | Central Sector near Oyster Bay  |                       |             |
|   |  |  | Eastern Sector north of St Francis Bay  |                       |             |

#### Table 15.1: Proposed Wind Farms in the Kouga Region

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# **15.16 PERMIT AND PERMISSION REQUIREMENTS**

Before clearing of the proposed site is initiated, the appropriate Environmental Authorisation must be obtained in terms of the National Environmental Management Act (NEMA) and associated NEMA Regulations. Should the project proceed, micro-siting and planning of access roads would need to be conducted.

If the project leads to the removal of protected plant or animal species, then a permit is needed from the provincial department of Economic Development and Environmental Affairs (DEDEA) for the removal and/or destruction of species protected by the Provincial Nature Conservation Ordinance of 1974. In order to obtain permission to remove or destroy species occurring under the Provincial Nature Conservation Ordinance of 1974 DEDEA must receive notification of the area(s) intended to be cleaned together with an application form.

Should any archaeological or palaeontological materials/sites be found during construction of the wind farm, a permit must be obtained from the South African Heritage Resources Agency (SAHRA) to remove such remains. Such removal should be undertaken by a professional archaeologist / palaeontologist.

## 15.17 OVERALL EVALUATION OF IMPACTS BY THE ENVIRONMENTAL ASSESSMENT PRACTITIONER

No negative impacts have been identified that, in the opinion of the Environmental Assessment Practitioner, should be considered "fatal flaws" from an environmental perspective, and thereby necessitate substantial re-design or termination of the project.

The EIA process included a synthesized mapping of "no go" areas using environmental constraints provided by the specialist team (Figure 15.1). This mapping guided the layout of turbines and internal access roads and cabling. In this way, the environmental and social constraints of the site informed the scale and configuration of the proposed project. Through the course of the EIA process, the project layout went through several iterations after consultation with the specialists on the project team. This indicates how the EIA process has actively and effectively informed the project planning.

Residual impacts are those that are expected to remain once appropriate mitigation has been implemented. The main residual negative impacts of the Banna Ba Pifhu Wind Energy Project are the predicted impact on birds and bats, and the visual impact.

- The impact on birds arises from the possible displacement of priority bird species during the construction and operational phases of the project. The impacts are predicted to be high to medium (after mitigation) during the construction phase and Medium to Low (after mitigation) during the operational phase depending on whether habituation takes place or off-set compensation is implemented. The impact on birds arising from the collision of priority species with turbines is predicted to be Medium to Low (after mitigation).
- Based on existing available information and the findings of the site visit, the potential impact of the wind turbines on bats at the proposed Banna Ba Pifhu is anticipated to be negative and of

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> medium significance with mitigation. Although confidence levels for the October recordings are high, overall confidence levels are low as only one month of monitoring data has been incorporated into the study. After the data from additional monitoring have been assessed, the confidence in predictions will be higher.

• The visual impacts of the turbines on the landscape character are predicted to be negative and of high significance.

If the Banna Ba Pifhu wind farm is established, the actual physical footprint of the wind turbines is limited to approximately 13.02 hectares, which represents a mere 1.1% of the land surface of the farm, and grazing and other agricultural activities can continue in parallel with the operation of the turbines. The project will have no significant impact in terms of loss of agricultural productivity.

In conclusion, given South Africa's need for additional electricity generation and efforts to decrease the country's proportional dependency on coal-based power, renewable energy has been identified as a national priority, with wind energy identified as one of the most readily available, technically viable and commercially cost-effective sources of renewable energy. Taking into consideration the findings of the EIA process for the proposed Banna Ba Pifhu wind energy project near Jeffrey's Bay, it is the opinion of the Environmental Assessment Practitioner that the project benefits outweigh the costs, and that the project will make a positive contribution to steering South Africa on a pathway towards sustainable development. Provided that the specified mitigation measures are applied effectively, it is proposed that the project receives Environmental Authorization in terms of the EIA Regulations promulgated under the National Environmental Management Act (NEMA).



Figure 15.1: Conceptual layout map for the proposed Banna Ba Pifhu project.