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# SISHEN IRON ORE COMPANY (SIOC): PROPOSED SISHEN PROCESS WATER DAM PROJECT, SISHEN IRON ORE MINE, NORTHERN CAPE PROVINCE

Archaeological Impact Assessment

A 3D rendering of a globe with water splashing over it, symbolizing sustainability and environmental impact.

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The logo for EOH, consisting of the letters 'EOH' in a bold, white, sans-serif font with a small triangle above the 'O'.

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Prepared by: **Exigo Sustainability**



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## **ARCHAEOLOGICAL IMPACT ASSESSMENT (AIA) OF AREAS DEMARCTED FOR THE SISHEN PROCESS WATER DAM PROJECT, SISHEN MINE, JOHN TAOLO GAETSEWE DISTRICT MUNICIPALITY, NORTHERN CAPE PROVINCE**

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**November 2016**

### **Conducted on behalf of:**

Sishen Iron Ore Company (SIOC)  
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Exigo Sustainability promotes the conservation of sensitive archaeological and heritage resources and therefore uncompromisingly adheres to relevant Heritage Legislation (National Heritage Resources Act no. 25 of 1999, Human Tissue Act 65 of 1983 as amended, Removal of Graves and Dead Bodies Ordinance no. 7 of 1925, Excavations Ordinance no. 12 of 1980). In order to ensure best practices and ethics in the examination, conservation and mitigation of archaeological and heritage resources, Exigo Sustainability follows the Minimum Standards: Archaeological and Palaeontological Components of Impact Assessment as set out by the South African Heritage Resources Agency (SAHRA) and the CRM section of the Association for South African Professional Archaeologists (ASAPA).

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**DECLARATION**

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I, Nelius Le Roux Kruger, declare that –

- I act as the independent specialist;
- I am conducting any work and activity relating to the proposed Sishen Process Water Dam Project in an objective manner, even if this results in views and findings that are not favourable to the client;
- I declare that there are no circumstances that may compromise my objectivity in performing such work;
- I have the required expertise in conducting the specialist report and I will comply with legislation, including the relevant Heritage Legislation (National Heritage Resources Act no. 25 of 1999, Human Tissue Act 65 of 1983 as amended, Removal of Graves and Dead Bodies Ordinance no. 7 of 1925, Excavations Ordinance no. 12 of 1980), the Minimum Standards: Archaeological and Palaeontological Components of Impact Assessment (SAHRA, NC-PHRA and the CRM section of ASAPA), regulations and any guidelines that have relevance to the proposed activity;
- I have not, and will not engage in, conflicting interests in the undertaking of the activity;
- I undertake to disclose to the applicant and the competent authority all material information in my possession that reasonably has or may have the potential of influencing - any decision to be taken with respect to the application by the competent authority; and - the objectivity of any report, plan or document to be prepared by myself for submission to the competent authority;
- All the particulars furnished by me in this declaration are true and correct.



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**Signature of Specialist:** Neels Kruger

**Company:** Exigo Sustainability

**Date:** 15 November 2016

## EXECUTIVE SUMMARY

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This report details the results of an Archaeological Impact Assessment (AIA) study in the Kathu area, subject to an Environmental Impact Assessment (EIA) for the Sishen Process Water Dam Project at the Sishen Mine in the Northern Cape Province. The project involves development of a new process water dam over an area of approximately **5ha** at the mine. The assessment was conducted subject to requirements as set out by the National Environmental Management Act (Act 107 of 1998), the National Heritage Resources Act (NHRA - Act 25 of 1999). The report includes background information on the area's archaeology, its representation in southern Africa, and the history of the larger area under investigation, survey methodology and results as well as heritage legislation and conservation policies. A copy of the report will be supplied to the provincial heritage agency (NC-PHRA) and recommendations contained in this document will be reviewed.

A large number of archaeological and historical studies have been conducted in the Kathu area. These studies all infer a rich and diverse archaeological landscape around the town, but the Northern Cape Province at large encompasses a significant heritage legacy, mostly dominated by Stone Age occurrences. Numerous sites, documenting Earlier, Middle and Later Stone Age habitation occur across the province, mostly in open air locales or in sediments alongside rivers or pans. Here, Stone Age sites have proved to be of great interest to researchers. Specifically, the Kathu Archaeological Complex with sites such as Kathu Pan, Kathu Townlands and Bestwood has yielded material of international scientific importance, documenting Earlier, Middle and Later Stone Age industries, habitation and settlement patterns. In addition, a wealth of Later Stone Age rock art sites, most of which are in the form of rock engravings are to be found in the larger landscape. These sites occur on hilltops, slopes, rock outcrops and occasionally in river beds. Sites dating to the Iron Age occur in the north eastern part of the Province but environmental factors suggested that the spread of Iron Age farming westwards from the 17th century was constrained mainly to the area east of the Langeberg Mountains. However, evidence of an Iron Age presence as far as the Upington area in the eighteenth century occurs in this area. Moving into recent times, the archaeological record reflects the development of a rich colonial frontier, characterised by, amongst others, a complex industrial archaeological landscape such as mining developments at Kimberley, which herald the modern era in South African history.

The area demarcated for the proposed new process water dam is wedged between large tailings dams to the east, the existing process water dam to the north and railway lines to the west. As a result, pockets of the demarcated footprint have been transformed and disturbed as a result of rock dumping, digging and infrastructure development, potentially sterilising the area of heritage remains. The following recommendations provide an outline for the management of the heritage landscape around the Sensitive Kathu Stone Age landscape in the proposed Sishen Process Water Dam Project Area:

- A Palaeontological Desktop Study should be considered for the development. Should fossil remains such as fossil fish, reptiles or petrified wood be exposed during construction, these objects should be carefully safeguarded and the relevant heritage resources authority (SAHRA) should be notified immediately so that the appropriate action can be taken by a professional palaeontologist.
- Single Middle Stone Age (MSA) stone tools were identified on the surface in an access road and at calcrete exposures in the proposed project area. The occurrences, consisting out of 3 broken points, are of low heritage significance due to the limited numbers of formal and diagnostic tools, and general loss of context of the lithics at the site. Cognisant, of the sensitive nature of the heritage

landscape around Kathu, it is recommended that the PWD project area be carefully monitored by an informed Environmental Control Office (ECO) but an archaeologist suitably qualified in Stone Age fieldwork and research must be appointed to undertake an Archaeological Watching Brief during the Construction Phase of the project since previously undetected heritage remains might occur in subsurface calcrete deposits. The appointed archaeologist will be responsible for the following:

- Provide training to the ECO in Stone Age archaeology and the identification of Stone Age artefacts and sites. The ECO will be responsible for daily on-site monitoring during the Construction Phase with the appointed archaeologist visiting the site every two weeks.
- Conduct an archaeological monitoring program whereby the construction site is visited monthly for at least the first two months of the project.
- On-site assessment of any Stone Age material exposed during construction and the provision of recommendations for the way in which the exposed material must be mitigated.
- Compile and submit an archaeological monitoring report at the end of the monitoring process.

In addition, should any subsurface paleontological, archaeological or historical material or heritage resources be exposed during construction activities, all activities should be suspended and the archaeological specialist should be notified immediately. It is essential that cognisance be taken of the larger archaeological landscape of the area in order to avoid the destruction of previously undetected heritage sites. Should any subsurface paleontological / archaeological / historical material and /or graves/human remains be uncovered, all activities should be suspended and the archaeological specialist should be alerted immediately. It should be noted that mitigation measures are valid for the duration of the development process, and mitigation measures might have to be implemented on additional features of heritage importance not detected during this Phase 1 assessment (e.g. uncovered during the construction process).

***Isolated heritage resources low significance occurs within the Sishen Process Water Dam Project area. The intensity of impact on the general heritage landscape is considered to be low and it is the opinion of the author of this Archaeological Impact Assessment Report that the proposed project may proceed from a culture resources management perspective, subject to the implementation of recommendations and provided that no subsurface heritage remains are encountered during construction.***

It is essential that cognisance be taken of the larger archaeological landscape of the Northern Cape Province and the Kathu region in order to avoid the destruction of previously undetected heritage sites. Should any previously undetected heritage resources be exposed or uncovered during construction phases of the proposed project, these should immediately be reported to the NC-PHRA. Since the intrinsic heritage and social value of graves and cemeteries are highly significant, these resources require special management measures. Should human remains be discovered at any stage, these should be reported to the Heritage Specialist and relevant authorities (NC-PHRA, SAHRA) and development activities should be suspended until the site has been inspected by the Specialist. The Specialist will advise on further management actions and possible relocation of human remains in accordance with the Human Tissue Act (Act 65 of 1983 as amended), the Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925), the National Heritage Resources Act (Act no. 25 of 1999) and any local and regional provisions, laws and by-laws pertaining to human remains. A full social consultation process should occur in conjunction with the mitigation of cemeteries and burials.

This report details the methodology, limitations and recommendations relevant to these heritage areas, as well as areas of proposed development. It should be noted that recommendations and possible mitigation measures are valid for the duration of the development process, and mitigation measures might have to be implemented on additional features of heritage importance not detected during this Phase 1 assessment (e.g. uncovered during the construction process).

## NOTATIONS AND TERMS

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**Absolute dating:**

Absolute dating provides specific dates or range of dates expressed in years.

**Archaeology:**

The study of the human past through its material remains.

**Archaeological record:**

The archaeological record minimally includes all the material remains documented by archaeologists. More comprehensive definitions also include the record of culture history and everything written about the past by archaeologists.

**Artefact:**

Entities whose characteristics result or partially result from human activity. The shape and other characteristics of the artefact are not altered by removal of the surroundings in which they are discovered. In the southern African context examples of artefacts include potsherds, iron objects, stone tools, beads and hut remains.

**Ceramic Facies:**

In terms of the cultural representation of ceramics, a facies is denoted by a specific branch of a larger ceramic tradition. A number of ceramic facies thus constitute a ceramic tradition.

**Ceramic Tradition:**

In terms of the cultural representation of ceramics, a series of ceramic units constitutes as ceramic tradition.

**Context:**

An artefact's context usually consists of its immediate *matrix*, its *provenience* and its *association* with other artefacts. When found in *primary context*, the original artefact or structure was undisturbed by natural or human factors until excavation and if in *secondary context*, disturbance or displacement by later ecological action or human activities occurred.

**Culture:**

A contested term, "culture" could minimally be defined as the learned and shared things that people have, do and think.

**Cultural Heritage Resource:**

The broad generic term *Cultural Heritage Resources* refers to any physical and spiritual property associated with past and present human use or occupation of the environment, cultural activities and history. The term includes sites, structures, places, natural features and material of palaeontological, archaeological, historical, aesthetic, scientific, architectural, religious, symbolic or traditional importance to specific individuals or groups, traditional systems of cultural practice, belief or social interaction.

**Cultural landscape:**

A cultural landscape refers to a distinctive geographic area with cultural significance.

**Cultural Resource Management (CRM):**

A system of measures for safeguarding the archaeological heritage of a given area, generally applied within the framework of legislation designed to safeguard the past.

**Ecofact:**

Non artefactual material remains that has cultural relevance which provides information about past human activities. Examples would include remains or evidence of domesticated animals or plant species.

**Excavation:**

The principal method of data acquisition in archaeology, involving the systematic uncovering of archaeological remains through the removal of the deposits of soil and the other material covering and accompanying it.

**Feature:**

Non-portable artefacts, in other words artefacts that cannot be removed from their surroundings without destroying or altering their original form. Hearths, roads, and storage pits are examples of archaeological features

**GIS:**

Geographic Information Systems are computer software that allows layering of various types of data to produce complex maps; useful for predicting site location and for representing the analysis of collected data within sites and across regions.

**Historical / Colonial archaeology:**

Primarily that aspect of archaeology which is complementary to history based on the study of written sources. In the South African context it concerns the recovery and interpretation of relics left in the ground in the course of Europe's discovery of South Africa, as well as the movements of the indigenous groups during, and after the "Great Scattering" of Bantu-speaking groups – known as the *mfecane* or *difaqane*.

**Impact:** A description of the effect of an aspect of the development on a specified component of the biophysical, social or economic environment within a defined time and space.

**Iron Age:**

Also known as "Farmer Period", the "Iron Age" is an archaeological term used to define a period associated with domesticated livestock and grains, metal working and ceramic manufacture.

**Lithic:**

Stone tools or waste from stone tool manufacturing found on archaeological sites.



**Management / Management Actions:**

Actions – including planning and design changes - that enhance benefits associated with a proposed development, or that avoid, mitigate, restore, rehabilitate or compensate for the negative impacts.

**Midden:**

Refuse that accumulates in a concentrated heap.

**Microlith:**

A small stone tool, typically knapped of flint or chert, usually about three centimetres long or less.

**Monolith:**

A geological feature such as a large rock, consisting of a single massive stone or rock, or a single piece of rock placed as, or within, a monument or site.

**Oral Histories:**

The historical narratives, stories and traditions passed from generation to generation by word of mouth.

**Phase 1 CRM Assessment:**

An Impact Assessment which identifies archaeological and heritage sites, assesses their significance and comments on the impact of a given development on the sites. Recommendations for site mitigation or conservation are also made during this phase.

**Phase 2 CRM Study:**

In-depth studies which could include major archaeological excavations, detailed site surveys and mapping / plans of sites, including historical / architectural structures and features. Alternatively, the sampling of sites by collecting material, small test pit excavations or auger sampling is required. Mitigation / Rescue involves planning the protection of significant sites or sampling through excavation or collection (in terms of a permit) at sites that may be lost as a result of a given development.

**Phase 3 CRM Measure:**

A Heritage Site Management Plan (for heritage conservation), is required in rare cases where the site is so important that development will not be allowed and sometimes developers are encouraged to enhance the value of the sites retained on their properties with appropriate interpretive material or displays.

**Provenience**

Provenience is the three-dimensional (horizontal and vertical) position in which artefacts are found. Fundamental to ascertaining the provenience of an artefact is *association*, the co-occurrence of an artefact with other archaeological remains; and *superposition*, the principle whereby artefacts in lower levels of a matrix were deposited before the artefacts found in the layers above them, and are therefore older.

**Random Sampling:**

A probabilistic sampling strategy whereby randomly selected sample blocks in an area are surveyed. These are fixed by drawing coordinates of the sample blocks from a table of random numbers.

**Relative dating:**

The process whereby the relative antiquity of sites and objects are determined by putting them in sequential order but not assigning specific dates.

**Rock Art Research:**

Rock art can be "decoded" in order to inform about cultural attributes of prehistoric societies, such as dress-code, hunting and food gathering, social behaviour, religious practice, gender issues and political issues.

**Scoping Assessment:**

The process of determining the spatial and temporal boundaries (i.e. extent) and key issues to be addressed in an impact assessment. The main purpose is to focus the impact assessment on a manageable number of important questions on which decision making is expected to focus and to ensure that only key issues and reasonable alternatives are examined. The outcome of the scoping process is a Scoping Report that includes issues raised during the scoping process, appropriate responses and, where required, terms of reference for specialist involvement.

**Sensitive:**

Often refers to graves and burial sites although not necessarily a heritage place, as well as ideologically significant sites such as ritual / religious places. *Sensitive* may also refer to an entire landscape / area known for its significant heritage remains.

**Site (Archaeological):**

A distinct spatial clustering of artefacts, features, structures, and organic and environmental remains, as the residue of human activity. These include surface sites, caves and rock shelters, larger open-air sites, sealed sites (deposits) and river deposits. Common functions of archaeological sites include living or habitation sites, kill sites, ceremonial sites, burial sites, trading, quarry, and art sites,

**Slag:**

The material residue of smelting processes from metalworking.

**Stone Age:**

An archaeological term used to define a period of stone tool use and manufacture.

**Stratigraphy:**

This principle examines and describes the observable layers of sediments and the arrangement of strata in deposits

**Systematic Sampling:**

A probabilistic sampling strategy whereby a grid of sample blocks is set up over the survey area and each of these blocks is equally spaced and searched.

**Tradition:**

Artefact types, assemblages of tools, architectural styles, economic practices or art styles that last longer than a phase and even a horizon are describe by the term *tradition*. A common example of this is the early Iron Age tradition of Southern Africa that originated ± 200 AD and came to an end at about 900 AD.

**Trigger:** A particular characteristic of either the receiving environment or the proposed project which indicates that there is likely to be an *issue* and/or potentially significant *impact* associated with that proposed development that may require specialist input. Legal requirements of existing and future legislation may also trigger the need for specialist involvement.

**Tuyère:**

A ceramic blow-tube used in the process of iron smelting / reduction.

**LIST OF ABBREVIATIONS**

Abbreviation	Description
ASAPA	Association for South African Professional Archaeologists
AIA	Archaeological Impact Assessment
BP	Before Present
BCE	Before Common Era
CRM	Culture Resources Management
EC-PHRA	Eastern Cape Provincial Heritage Resources Agency
EIA	Early Iron Age (also Early Farmer Period)
EIA	Environmental Impact Assessment
EFP	Early Farmer Period (also Early Iron Age)
ESA	Earlier Stone Age
GIS	Geographic Information Systems
HIA	Heritage Impact Assessment
ICOMOS	International Council on Monuments and Sites
K2/Map	K2/Mapungubwe Period
KZNHA	KwaZulu-Natal Heritage Act of 2008
LFP	Later Farmer Period (also Later Iron Age)
LIA	Later Iron Age (also Later Farmer Period)
LSA	Later Stone Age
MIA	Middle Iron Age (also Early later Farmer Period)
MRA	Mining Right Area
MSA	Middle Stone Age
NHRA	National Heritage Resources Act No.25 of 1999, Section 35
PFS	Pre-Feasibility Study
NC - PHRA	Northern Cape Provincial Heritage Resources Authority
SAFA	Society for Africanist Archaeologists
SAHRA	South African Heritage Resources Association
YCE	Years before Common Era (Present)

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## 1 BACKGROUND

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### 1.1 Scope and Motivation

Exigo Sustainability was commissioned by Sishen Iron Ore Company (SIOC) for an Archaeological Impact Assessment (AIA) study subject to an Environmental Impact Assessment for the Sishen Process Water Dam Project to the south of the Sishen Mine in the Northern Cape Province. The rationale of this AIA is to determine the presence of heritage resources such as archaeological and historical sites and features, graves and places of religious and cultural significance in previously unstudied areas; to consider the impact of the proposed project on such heritage resources, and to submit appropriate recommendations with regard to the cultural resources management measures that may be required at affected sites / features.

### 1.2 Project Direction

Exigo Sustainability's expertise ensures that all projects be conducted to the highest international ethical and professional standards. As archaeological specialist for Exigo Sustainability, Mr Neels Kruger acted as field director for the project; responsible for the assimilation of all information, the compilation of the final consolidated AIA report and recommendations in terms of heritage resources on the demarcated project areas. Mr Kruger is an accredited archaeologist and Culture Resources Management (CRM) practitioner with the Association of South African Professional Archaeologists (ASAPA), a member of the Society for Africanist Archaeologists (SAFA) and the Pan African Archaeological Association (PAA) as well as a Master's Degree candidate in archaeology at the University of Pretoria.

### 1.3 Project Brief

The scope of this project includes the development of a new process water dam to the south of the tailings facility and east of the current PWD of the Sishen Mine. The site is located on indigenous vegetation inside the fenced area of the mine. The PWD will roughly be an area of approximately **5ha**.



Figure 1-1: Aerial image indicating the section of the Gamagara River subject to the Sishen Process Water Dam Project.

#### 1.4 Terms of Reference

Heritage specialist input into the Environmental Impact Assessment (EIA) process is essential to ensure that through the management of change, developments still conserve our heritage resources. Heritage specialist input in EIA processes can play a positive role in the development process by enriching an understanding of the past and its contribution to the present. It is also a legal requirement for certain development categories which may have an impact on heritage resources (Refer to Section 2.5.2).

Thus, EIAs should always include an assessment of Heritage Resources. The heritage component of the EIA is provided for in the **National Environmental Management Act, (Act 107 of 1998)** and endorsed by section 38 of the **National Heritage Resources Act (NHRA - Act 25 of 1999)** and the **KwaZulu-Natal Heritage Act (KZNHRA - Act of 2008)**. In addition, the NHRA and the KZNHRA protects all structures and features older than 60 years, archaeological sites and material and graves as well as burial sites. The objective of this legislation is to ensure that developers implement measures to limit the potentially negative effects that the development could have on heritage resources.

Based hereon, this project functioned according to the following **terms of reference for** heritage specialist input:

- *Provide detailed updated description of all additional archaeological artefacts, structures (including graves) and settlements which may be affected, if any.*
- *Assess the nature and degree of significance of such resources within the area.*
- *Establish heritage informants/constraints to guide the development process through establishing thresholds of impact significance.*
- *Assess any possible impact on the archaeological and historical remains within the area emanating from the proposed development activities.*
- *Propose possible heritage management measures provided that such action is necessitated by the development.*
- *Obtain a comment from the EC-PHRA.*

#### 1.5 CRM: Legislation, Conservation and Heritage Management

The broad generic term *Cultural Heritage Resources* refers to any physical and spiritual property associated with past and present human use or occupation of the environment, cultural activities and history. The term includes sites, structures, places, natural features and material of palaeontological, archaeological, historical, aesthetic, scientific, architectural, religious, symbolic or traditional importance to specific individuals or groups, traditional systems of cultural practice, belief or social interaction.

##### 1.5.1 Legislation regarding archaeology and heritage sites

The South African Heritage Resources Agency (SAHRA) and their provincial offices aim to conserve and control the management, research, alteration and destruction of cultural resources of South Africa. It is therefore vitally important to adhere to heritage resource legislation at all times.



### 1.5.2 Background to HIA and AIA Studies

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority. Heritage sites are frequently threatened by development projects and both the environmental and heritage legislation require impact assessments (HIAs & AIAs) that identify all heritage resources in areas to be developed. Particularly, these assessments are required to make recommendations for protection or mitigation of the impact of the sites. HIAs and AIAs should be done by qualified professionals with adequate knowledge to (a) identify all heritage resources including archaeological and palaeontological sites that might occur in areas of developed and (b) make recommendations for protection or mitigation of the impact on the sites.

**A detailed guideline of statutory terms and requirements is supplied in Addendum A.**

## 2 REGIONAL CONTEXT

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### 2.1 Area Location

The Project area occurs within the Sishen Iron Ore Mine Complex on a portion of the farm Sekgame 461. The study area is situated in the John Taolo Gaetsewe district of the Northern Cape Province, generally at the following location:

- Relative Midpoint: **S27.74738° E23.03007°**

The CBD of the town of Kathu occurs about 5km north of the study area. The Sishen Iron Ore Mine Complex is situated approximately 180km north-east of the Northern Cape town of Upington. The study areas appear on 1:50000 map sheets 2722DB 2722DD 2723CA 2723CC (see Figure 2-1).

### 2.2 Area Description: Receiving Environment

The Northern Cape area around Kathu and the Sishen Iron Ore Mine receives around 200-400 mm of rain in the summer months. The local vegetation is classified as Karroid Bushveld where a transition occurs between trees in a mixed grassveld, typical to the Bushveld complex, to a Karoo landscape with more open grasslands and succulents (Acocks 1988). The geology of the region is underlain by rocks older than 1000 million years and the overburden consists mainly of geologically recent Kalahari sand, which in turn is un-fossiliferous. Some quartzites also occur on area on the landscape. Previous studies in the area indicated that the area is underlain more specifically by Proterozoic-aged rocks belonging to the Asbestos Hills Subgroup of the Transvaal Supergroup (Beaumont 2009). The Gamagara River, a major non-perennial waterway transects the landscape south and west of the Sishen Iron Ore Mine. A number of small natural pans are scattered across the landscape.

### 2.3 Site Description

The Sishen Process Water Dam study occurs in an eastern portion of the Sishen Iron Ore Mine complex. The footprint for the proposed dam is wedged between large tailings dams to the east, the existing process water dam to the north and railway lines to the west. As a result, pockets of the demarcated footprint have been transformed and disturbed as a result of rock dumping, digging and infrastructure development, potentially sterilising the area of heritage remains. In the larger landscape, the Kathu Pan, Kathu Townlands and Bestwood archaeological sites, which counts as amongst the most important Stone Age occurrences in Southern Africa, is situated north and northeast of the study area around the town of Kathu (See Figure 2-2). Other significant archaeological and other archaeological occurrences have been documented at a number of locales in the landscape immediately surrounding the proposed project (See Kruger 2012, Van Der Ryst 2012) (See Section 4.2).

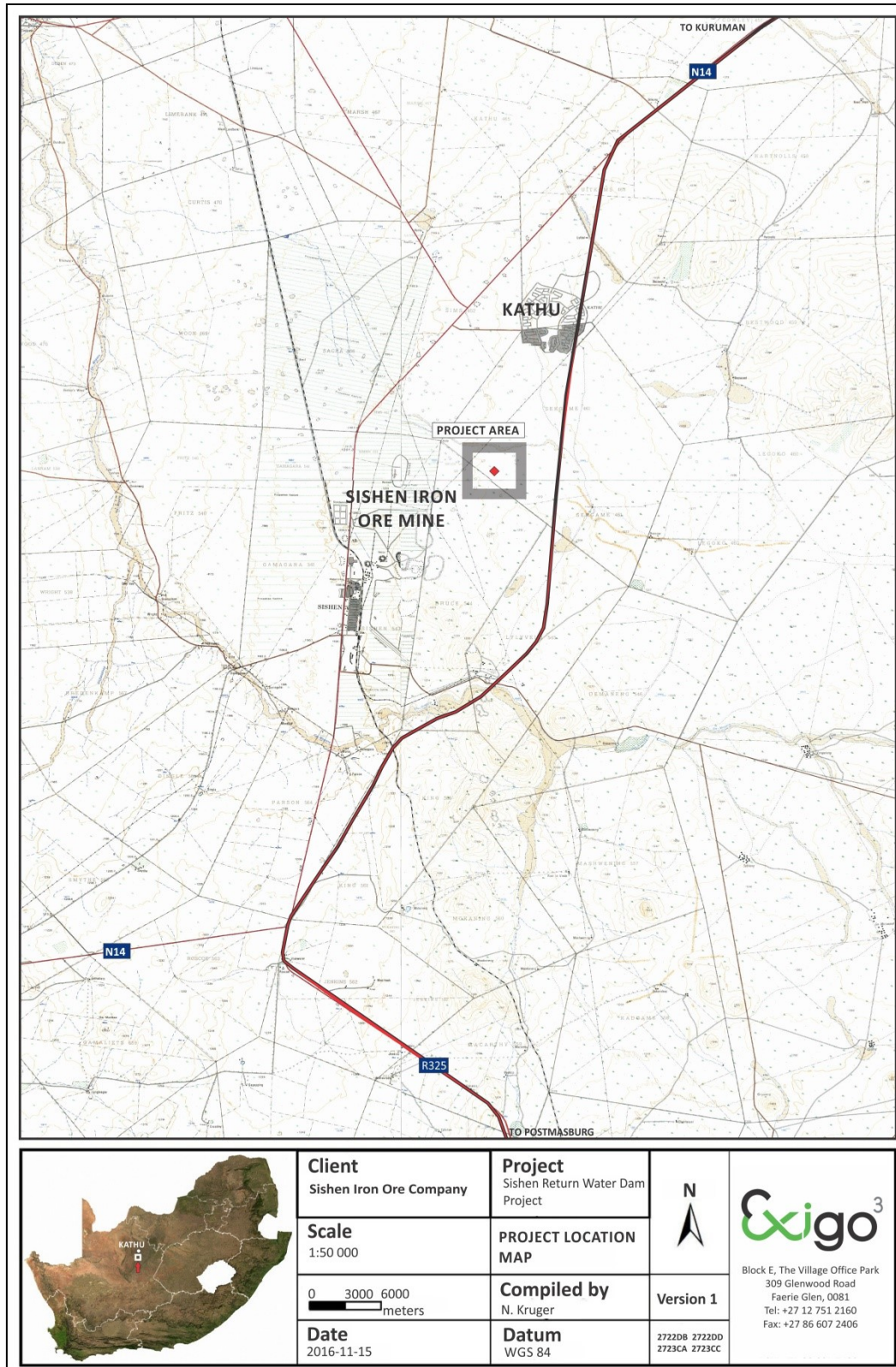


Figure 2-1: 1:50 00 Map representation of the location of the Sishen Process Water Dam Project Area (sheets 2722DB 2722DD 2723CA 2723CC).



Figure 2-2: Aerial map of the Kathu area providing a regional background to the landscape.

### 3 METHOD OF ENQUIRY

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#### 3.1 Sources of Information

Data from detailed desktop, aerial and field studies were employed in order to sample surface areas systematically and to ensure a high probability of heritage site recording.

##### 3.1.1 Desktop Study

The larger landscape around Kathu has been well documented in terms of its archaeology and history indicating a rich and diverse heritage legacy. A desktop study was prepared in order to contextualize the proposed project within a larger historical milieu. The study focused on relevant previous studies, archaeological and archival sources, aerial photographs, historical maps and local histories, all pertaining to the Kathu area and the larger landscape of this section of the Northern Cape Province. A large number of Cultural Resources Management (CRM) projects have been conducted in the Sishen area and these include:

- Morris, D. 1999. Proposed mining areas and properties at Ulco, Northern Cape, Including the vicinities of Gorrokop and Groot Kloof. An unpublished report by the McGregor Museum on file at SAHRA as 1999-SAHRA-0055.
- Beaumont, P.B. 2000. Archaeological Impact Assessment: Archaeological Scoping Survey for the purpose of an EMPR for the Sishen Iron Ore Mine. An unpublished report by the McGregor Museum on file at SAHRA as 2000-SAHRA-0023.
- Morris, D. 2001. Report on Assessment of Archaeological Resources in the vicinity of proposed mining at Morokwa. An unpublished report by the McGregor Museum on file at SAHRA as 2001-SAHRA-0078.
- Beaumont, P.B. 2004. Heritage EIA of two areas at Sishen Iron Ore Mine. An unpublished report by the McGregor Museum on file at SAHRA as 2004-SAHRA-0067.
- Morris, D. 2005. Report on a Phase 1 Archaeological Assessment of Proposed Mining Areas of the Farms Bruce, King, Mokaning and Parson, Between Postmasburg and Kathu, Northern Cape. An unpublished report by the McGregor Museum on file at SAHRA as 2005-SAHRA-0032.
- Beaumont, P.B. 2005a. Heritage Impact Assessment of an area of the Sishen Iron Ore Mine that may be covered by the Vliegveldt waste dump. An unpublished report by the McGregor Museum on file at SAHRA as 2005-SAHRA-0230.
- Beaumont, P.B. 2005b. Heritage Impact Assessment for EMPR Amendment for crusher at Sishen Iron Ore Mine. An unpublished report by the McGregor Museum on file at SAHRA as 2005-SAHRA-0259.
- Beaumont, P.B. 2006a. Phase 1 Heritage Impact Assessment Report on Erf 1439, Remainder of Erf 2974, Remainder of Portion 1 of the Farm Uitkoms 463, and Farms Kathu 465 and Sims 462 at and near Kathu in the Northern Cape Province. An unpublished report by the McGregor Museum on file at SAHRA as 2006-SAHRA-0127.
- Beaumont, P.B. 2013. Phase 2 archaeological permit mitigation report on a ~0.7 ha portion of the farm Bestwood 549, situated on the eastern outskirts of Kathu, John Taolo Gaetsewe District Municipality, Northern Cape Province. .
- Beaumont, P.B. 2006b. Phase 1 Heritage Impact Assessment Report on Portions A and B of the Farm Sims 462, Kgalagadi District, Northern Cape Province. An unpublished report by the McGregor Museum on file at SAHRA as 2006-SAHRA-0165.
- Beaumont, P.B., 2006c. Phase 1 Heritage Impact Assessment Report on Portion 48 and the remaining Portion of Portion 4 of the Farm Bestwood 459, Kgalagadi District, Northern Cape

- Province. An Archaeological Impact Assessment report by the Archaeology Department, McGregor Museum, prepared for MEG Environmental Impact Studies.
- Dreyer, C. 2006. First Phase Archaeological and Cultural Heritage Assessment of the proposed residential developments at the farm Hartnolls 458, Kathu, Northern Cape. .
  - Beaumont, P.B. 2007. Supplementary Archaeological Impact Assessment report on sites near or on the Farm Hartnolls 458, Kgalagadi District Municipality, Northern Cape Province. .
  - Beaumont, P.B. 2008a. Phase 1 Archaeological Impact Assessment Report on Portion 459/49 of the farm Bestwood 459 at Kathu, Kgalagadi District Municipality, Northern Cape Province. .
  - Beaumont, P.B. 2008b. Phase 1 Heritage Impact Assessment Report on a portion of the remainder of the farm Sekgame 461, Kathu, Gamagara Municipality, Northern Cape Province. .
  - Dreyer, C. 2007. First Phase Archaeological and Cultural Heritage Assessment of the Proposed Garona-Mercury Transmission Power Line, Northern Cape, North-West Province & Free State. An unpublished report by Pr. Archaeologist/Heritage Specialist on file at SAHRA as 2007-SAHRA-0052.
  - Dreyer, C. 2008a. First Phase Archaeological and Cultural Heritage Assessment of the proposed residential developments at a portion of the remainder of the farm Bestwood 459
  - Dreyer, C. 2008b. First Phase Archaeological and Cultural Heritage Assessment of the proposed Bourke project, ballast site and crushing plant at Bruce Mine, Dingleton, near Kathu, Northern Cape. An unpublished report by Pr. Archaeologist/Heritage Specialist on file at SAHRA as 2008-SAHRA-0666.
  - Kaplan, J.M. 2008. Phase 1 Archaeological Impact Assessment: proposed housing development, Erf 5168, Kathu, Northern Cape Province. An unpublished report by the Agency for Cultural Resources Management on file at SAHRA as 2008-SAHRA-0487.
  - Morris, D. 2008. Archaeological and Heritage Phase 1 Impact Assessment for proposed upgrading of Sishen Mine diesel depot storage capacity at Kathu, Northern Cape. An unpublished report by the McGregor Museum on file at SAHRA as 2008-SAHRA-0489.
  - Morris, D. 2010. Solar energy facilities. Specialist input for the environmental impact assessment phase and environmental management plan for the proposed Kathu-Sishen solar energy facilities, Northern Cape. Accessed SAHRIS 13 August 2014.
  - Van Schalkwyk, J. 2010. Archaeological impact survey report for the proposed development of a solar power plant on the farm Bestwood 459, Kathu Region, Northern Cape Province. Accessed SAHRIS 13 August 2014.
  - Van der Ryst, MM & Küsel, SU. 2011. Specialist report on the Stone Age and other heritage resources at Kolomela, Postmasburg, Northern Cape. Commissioned by African Heritage Consultants.
  - Van der Ryst, MM and Küsel, SU. 2012. Phase 2 specialist study of affected Stone Age locality at site SA02, a demarcated surface area, on the farm Nooitgedacht 469 (Woon 469). Commissioned by Sishen Iron Ore Mine and AGES (Pty) Ltd.
  - Walker S.J.H., Chazan M., Lukich V. & Morris D. 2013. A second Phase 2 archaeological data recovery at the site of Kathu Townlands for Erf 5116: Kathu, Northern Cape Province. Accessed on SAHRIS 12 August 2014.
  - Walker, S.J., Chazan, M & Morris, D. 2013. Kathu Pan: location and significance. A report requested by SAHRA for the purpose of nomination. Accessed SAHRIS 12 August 2014.

### 3.1.2 Aerial Representations and Survey

Aerial photography is often employed to locate and study archaeological sites, particularly where larger scale area surveys are performed. This method was applied to assist the pedestrian and automotive site surveys where depressions, variation in vegetation, soil marks and landmarks were examined. Specific attention was given to shadow sites (shadows of walls or earthworks which are visible early or late in the

day), crop mark sites (crop mark sites are visible because disturbances beneath crops cause variations in their height, vigour and type) and soil marks (e.g. differently coloured or textured soil (soil marks) might indicate ploughed-out burial mounds). Attention was also given to moisture differences, as prolonged dampening of soil as a result of precipitation frequently occurs over walls or embankments. By superimposing high frequency aerial photographs with images generated with Google Earth, potential sensitive areas were subsequently identified, geo-referenced and transferred to a handheld GPS device. These areas served as referenced points from where further vehicular and pedestrian surveys were carried out. From the aerial survey it is evident that surface areas subject to the Sishen Process Water Dam Project have been subjected to major historical and more recent disturbances and impacts as a result of natural agents as well as agriculture and urbanisation.

### **3.1.3 Mapping of sites**

By merging data generated during the desktop study and the aerial survey areas of heritage potential were plotted on 1:50 000 topographic maps of the Kathu area using ArcGIS 9.3. These maps were then superimposed on high definition aerial representations in order to graphically demonstrate the geographical locations and distribution of sensitive areas. Information on areas with dense clusters of heritage sites were expanded in the text employing academic and research based literature.

### **3.1.4 Field Survey**

Archaeological survey implies the systematic procedure of the identification of archaeological sites. An archaeological survey of the Sishen Process Water Dam Project was conducted in July 2016. The process encompassed a systematic field survey in accordance with standard archaeological practice by which heritage resources are observed and documented. In order to sample surface areas systematically and to ensure a high probability of site recording, the entire footprint was surveyed on foot by means of a transect survey. GPS reference points were also visited and random spot checks were made (see detail in previous section). Using a Garmin E-trex Legend GPS objects and structures of archaeological / heritage value were recorded and photographed with a Canon 450D Digital camera. Real time aerial orientation, by means of a mobile Google Earth application was also employed to investigate possible disturbed areas during the survey. As most archaeological material occur in single or multiple stratified layers beneath the soil surface, special attention was given to disturbances, both man-made such as roads and clearings, as well as those made by natural agents such as burrowing animals and erosion.

## **3.2 Limitations**

### **3.2.1 Access**

The Sishen Mine complex is accessed via an approach road connecting to the R380 route. Strict access control is applied to the complex and the project area but no restrictions were encountered during the site visit as the author was accompanied by a Sishen employee.

### **3.2.2 Visibility**

The surrounding vegetation in the project area mostly comprised out of mixed grasslands and large scrubs. The general visibility at the time of the AIA survey (July 2016) was moderate to high due to dry climatic conditions and surface disturbances in places where the study area has been altered by digging, erosion and other human activity (see Figures 3-1 to 3-7). In single cases during the survey sub-surface inspection was possible. Where applied, this revealed no archaeological deposits.



Figure 3-1: View of the project area from the north, looking south-west towards the Sishen Mine dumps.



Figure 3-2: Surface rock dumps in the project area.



Figure 3-3: General surroundings along the eastern periphery of the project area, looking west to the Sishen Mine plant.





Figure 3-4: Sparse surface cover visible in a central portion of the project area.



Figure 3-5: View of general surroundings in the project area, looking north towards the existing process water dam.



Figure 3-6: More intact vegetation along the southern border of the project area.



Figure 3-7: An access road along the northern border of the project area.

### 3.2.3 Limitations and Constraints

The foot site survey for the Sishen Process Water Dam Project AIA primarily focused around areas tentatively identified as sensitive and of high heritage probability (i.e. those noted during the aerial survey) as well as areas of high human settlement catchment.

- **Visibility:** The surrounding vegetation in the Sishen area is mostly comprised out of mixed grasslands and scattered trees with the occurrence of semi-arid succulents in places. The general visibility at the time of the site inspection (August 2016) was moderate. Visibility constrained site identification in the swallet are where denser surface cover occurred.

However, even though it might be assumed that survey findings are representative of the heritage landscape of the project area, it should be stated that the possibility exists that individual sites could be missed due to the localised nature of some heritage remains as well as the possible presence of sub-surface archaeology. Therefore, maintaining due cognisance of the integrity and accuracy of the archaeological survey, it should be stated that the heritage resources identified during the study do not necessarily represent all the heritage resources present in the project area. The subterranean nature of some archaeological sites, dense vegetation cover and visibility constraints sometimes distort heritage representations and any additional heritage resources located during consequent development phases must be reported to the Heritage Resources Authority or an archaeological specialist.

### 3.3 Impact Assessment

For consistency among specialists, impact assessment ratings by Exigo Specialist are generally done using the Plomp<sup>1</sup> impact assessment matrix scale supplied by AGES. According to this matrix scale, each heritage receptor in the study area is given an impact assessment. A cumulative assessment for the proposed project is also included.

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<sup>1</sup> Plomp, H.,2004

## 4 ARCHAEO-HISTORICAL CONTEXT

### 4.1 The archaeology of Southern Africa

Archaeology in southern Africa is typically divided into two main fields of study, the **Stone Age** and the **Iron Age** or **Farmer Period**. The following table provides a concise outline of the chronological sequence of periods, events, cultural groups and material expressions in Southern African pre-history and history.

Table 1 Chronological Periods across southern Africa

Period	Epoch	Associated cultural groups	Typical Material Expressions
Early Stone Age 2.5m – 250 000 YCE	Pleistocene	Early Hominins: <i>Australopithecines</i> <i>Homo habilis</i> <i>Homo erectus</i>	Typically large stone tools such as hand axes, choppers and cleavers.
Middle Stone Age 250 000 – 25 000 YCE	Pleistocene	First <i>Homo sapiens</i> species	Typically smaller stone tools such as scrapers, blades and points.
Late Stone Age 20 000 BC – present	Pleistocene / Holocene	<i>Homo sapiens sapiens</i> including San people	Typically small to minute stone tools such as arrow heads, points and bladelets.
Early Iron Age / Early Farmer Period 300 – 900 AD	Holocene	First Bantu-speaking groups	Typically distinct ceramics, bead ware, iron objects, grinding stones.
Middle Iron Age (Mapungubwe / K2) / early Later Farmer Period 900 – 1350 AD	Holocene	Bantu-speaking groups, ancestors of present-day groups	Typically distinct ceramics, bead ware and iron / gold / copper objects, trade goods and grinding stones.
Late Iron Age / Later Farmer Period 1400 AD -1850 AD	Holocene	Various Bantu-speaking groups including Venda, Thonga, Sotho-Tswana and Zulu	Distinct ceramics, grinding stones, iron objects, trade objects, remains of iron smelting activities including iron smelting furnace, iron slag and residue as well as iron ore.
Historical / Colonial Period ±1850 AD – present	Holocene	Various Bantu-speaking groups as well as European farmers, settlers and explorers	Remains of historical structures e.g. homesteads, missionary schools etc. as well as, glass, porcelain, metal and ceramics.

#### 4.1.1 The Stone Ages

##### - The Earlier Stone Age (ESA)

The Earlier Stone Age from between 1.5 million and 250 000 years ago refers to the earliest that *Homo sapiens sapiens* predecessors began making stone tools. The earliest stone tool industry was referred to as the Olduvai Industry originating from stone artefacts recorded at Olduvai Gorge, Tanzania. The Acheulian Industry, the predominant southern African Early Stone Age Industry, replaced the Olduvai Industry approximately 1.5 million years ago, is attested to in diverse environments and over wide geographical areas. The hallmark of the Acheulian Industry is its large cutting tools (LCTs or bifaces), primarily handaxes and cleavers. Bifaces emerged in East Africa more than 1.5 million years ago but have been reported from a wide range of areas, from South Africa to northern Europe and from India to the Iberian coast. Earlier Stone Age deposits typically occur on the flood-plains of perennial rivers. These ESA open sites sometimes contain stone tool scatters and manufacturing debris ranging from pebble tool choppers to core tools such as handaxes and cleavers. These groups seldom actively hunted and relied heavily on the opportunistic scavenging of meat from carnivore kill sites. The most well-known Early Stone Age site in southern Africa is

Amanzi Springs, situated about 10km north-east of Uitenhage, near Port Elizabeth (Deacon 1970). In a series of spring deposits a large number of stone tools were found in situ to a depth of 3-4m. Wood and seed material preserved remarkably very well within the spring deposits, and possibly date to between 800 000 to 250 000 years old.

#### - **The Middle Stone Age (MSA)**

The Middle Stone Age (MSA) spans a period from 250 000-30 000 years ago and focuses on the emergence of modern humans through the change in technology, behaviour, physical appearance, art and symbolism. Various stone artefact industries occur during this time period, although less is known about the time prior to 120 000 years ago, extensive systemic archaeological research is being conducted on sites across southern Africa dating within the last 120 000 years (Thompson & Marean 2008). The large handaxes and cleavers were replaced by smaller stone artefacts called the MSA flake and blade industries. Surface scatters of these flake and blade industries occur widespread across southern Africa although rarely with any associated botanical and faunal remains. It is also common for these stone artefacts to be found between the surface and approximately 50-80cm below ground. Fossil bone may in rare cases be associated with MSA occurrences (Gess 1969). These stone artefacts, like the Earlier Stone Age handaxes are usually observed in secondary context with no other associated archaeological material. The MSA is distinguished from the ESA by the smaller-sized and distinctly different stone artefacts and chaîne opératoire (method) used in manufacture, the introduction of other types of artefacts and evidence of symbolic behaviour. The prepared core technique was used for the manufacture of the stone artefacts which display a characteristic faceted striking platform and includes mainly unifacial and bifacial flake blades and points. The Howiesons Poort Industry (80 000-55 000 years ago) is distinguished from the other MSA stone artefacts: the size of tools are generally smaller, the range of raw materials include finer-grained rocks such as silcrete, chalcedony, chert and hornfels, and include segments, backed blades and trapezoids in the stone toolkit which were sometimes hafted (set or glued) onto handles. In addition to stone artefacts, bone was worked into points, possibly hafted, and used as tools for hunting (Deacon & Deacon 1999). Other types of artefacts that have been encountered in archaeological excavations include tick shell beads, the rim pieces of ostrich eggshell (OES) water flasks, ochre-stained pieces of ostrich eggshell and engraved and scratched ochre pieces, as well as the collection of materials for purely aesthetic reasons. The majority of MSA sites occur on flood plains and sometimes in caves and rock shelters. Sites usually consist of large concentrations of knapped stone flakes such as scrapers, points and blades and associated manufacturing debris. Tools may have been hafted but organic materials, such as those used in hafting, seldom remain preserved in the archaeological record. Limited drive-hunting activities are associated with the MSA.

#### - **The Later Stone Age (LSA)**

The Later Stone Age (LSA) spans the period from about 20 000 years ago until the colonial era, although some communities continue making stone tools today. The period between 30 000 and 20 000 years ago is referred to as the transition from the MSA to LSA; although there is a lack of crucial sites and evidence that represent this change. By the time of the Later Stone Age the genus *Homo*, in southern Africa, had developed into *Homo sapiens sapiens*, and in Europe, had already replaced *Homo neanderthalensis*. The LSA is marked by a series of technological innovations, new tools and artefacts, the development of economic, political and social systems, and core symbolic beliefs and rituals. The stone toolkits changed over time according to time-specific needs and raw material availability, from smaller microlithic Robberg, Wilton Industries and in between, the larger Albany/Oakhurst and the Kabeljous Industries. Bored stones used as part of digging sticks, grooved stones for sharpening and grinding and stone tools fixed to handles with mastic also become more common. Fishing equipment such as hooks, gorges and sinkers also appear within archaeological excavations. Polished bone tools such as eyed needles, awls, linkshafts and arrowheads also become a more common occurrence. Most importantly bows and arrows revolutionized the hunting economy. It was only within the last 2000

years that earthenware pottery was introduced, before then tortoiseshell bowls were used for cooking and ostrich eggshell (OES) flasks were used for storing water. Decorative items like ostrich eggshell and marine/fresh water shell beads and pendants were made. Hunting and gathering made up the economic way of life of these communities; therefore, they are normally referred to as hunter-gatherers. Hunter-gatherers hunted both small and large game and gathered edible plant foods from the veld. For those that lived at or close the coast, marine shellfish and seals and other edible marine resources were available for the gathering. The political system was mainly egalitarian, and socially, hunter-gatherers lived in bands of up to twenty people during the scarce resource availability dispersal seasons and aggregated according to kinship relations during the abundant resource availability seasons. Symbolic beliefs and rituals are evidenced by the deliberate burial of the dead and in the rock art paintings and engravings scattered across the southern African landscape. Sites dating to the LSA are better preserved in rock shelters, although open sites with scatters of mainly stone tools can occur. Well-protected deposits in shelters allow for stable conditions that result in the preservation of organic materials such as wood, bone, hearths, ostrich eggshell beads and even bedding material. By using San (Bushman) ethnographic data a better understanding of this period is possible. South African rock art is also associated with the LSA.

#### **4.1.2 The Iron Age Farmer Period**

##### **- Early Iron Age (Early Farming Communities)**

The Early Iron Age (also Early Farmer Period) marks the movement of Bantu speaking farming communities into South Africa at around 200 A.D. These groups were agro-pastoralists that settled in the vicinity of water in order to provide subsistence for their cattle and crops. Artefact evidence from Early Farmer Period sites is mostly found in the form of ceramic assemblages and the origins and archaeological identities of this period are largely based upon ceramic typologies and sequences, where diagnostic pottery assemblages can be used to infer group identities and to trace movements across the landscape. Early Farmer Period ceramic traditions are classified by some scholars into different “streams” or trends in pot types and decoration that, over time emerged in southern Africa. These “streams” are identified as the Kwale Branch (east), the Nkope Branch (central) and the Kalundu Branch (west). More specifically, in the northern regions of South Africa at least three settlement phases have been distinguished for prehistoric Bantu-speaking agropastoralists. The first phase of the Early Iron Age, known as Happy Rest (named after the site where the ceramics were first identified), is representative of the Western Stream of migrations, and dates to AD 400 - AD 600. The second phase of Diamant is dated to AD 600 - AD 900 and was first recognized at the eponymous site of Diamant in the western Waterberg. The third phase, characterised by herringbone-decorated pottery of the Eiland tradition, is regarded as the final expression of the Early Iron Age (EIA) and occurs over large parts of the North West Province, Northern Province, Gauteng and Mpumalanga. This phase has been dated to about AD 900 - AD 1200. Early Farmer Period ceramics typically display features such as large and prominent inverted rims, large neck areas and fine elaborate decorations. The Early Iron Age continued up to the end of the first millennium AD.

##### **- Middle Iron Age / K2 Mapungubwe Period (early Later Farming Communities)**

The onset of the middle Iron Age dates back to ±900 AD, a period more commonly known as the Mapungubwe / K2 phase. These names refer to the well known archaeological sites that are today the pinnacle of South Africa’s Iron Age heritage. The inhabitants of K2 and Mapungubwe, situated on the banks of the Limpopo, were agriculturalists and pastoralists and were engaged in extensive trade activities with local and foreign traders. Although the identity of this Bantu-speaking group remains a point of contestation, the Mapungubwe people were the first state-organized society southern Africa has known. A considerable amount of golden objects, ivory, beads (glass and gold), trade goods and clay figurines as well as large amounts of potsherds were found at these sites and also appear in sites dating back to this phase of the Iron Age. Ceramics of this tradition take the form of beakers with upright sides and decorations around the base (K2) and shallow-shouldered bowls with decorations as well as globular pots with long

necks. (Mapungubwe). The site of Mapungubwe was deserted at around 1250 AD and this also marks the relative conclusion of this phase of the Iron Age.

- **Later Iron Age (Later Farming Communities)**

The late Iron Age of southern Africa marks the grouping of Bantu speaking groups into different cultural units. It also signals one of the most influential events of the second millennium AD in southern Africa, the difaqane. The difaqane (also known as “the scattering”) brought about a dramatic and sudden ending to centuries of stable society in southern Africa. Reasons for this change was essentially the first penetration of the southern African interior by Portuguese traders, military conquests by various Bantu speaking groups primarily the ambitious Zulu King Shaka and the beginning of industrial developments in South Africa. Different cultural groups were scattered over large areas of the interior. These groups conveyed with them their customs that in the archaeological record manifest in ceramics, beads and other artefacts. This means that distinct pottery typologies can be found in the different late Iron Age groups of South Africa.

- **Bantu Speaking Groups in the South African interior**

*It should be noted that terms such as “Nguni”, “Sotho”, “Venda” and others refer to broad and comprehensive language groups that demonstrated similarities in their origins and language. It does not imply that these Nguni / Sotho groups were homogeneous and static; they rather moved through the landscape and influenced each other in continuous processes marked by cultural fluidity.*

Ethnographers generally divide major Bantu-speaking groups of southern Africa into two broad linguistic groups, the Nguni and the Sotho with smaller subdivisions under these two main groups. Nguni groups were found in the eastern parts of the interior of South Africa and can be divided into the northern Nguni and the southern Nguni. The various Zulu and Swazi groups were generally associated with the northern Nguni whereas the southern Nguni comprised the Xhosa, Mpondo, Thembu and Mpondomise groups. The same geographically based divisions exist among Sotho groups where, under the western Sotho (or Tswana), groups such as the Rolong, Hurutshe, Kwena, Fokeng and Kgatla are found. The northern Sotho included the Pedi and amalgamation of smaller groups united to become the southern Sotho group or the Basutho. Other smaller language groups such as the Venda, Lemba and Tshonga Shangana transpired outside these major entities but as time progressed they were, however to lesser or greater extent influenced and absorbed by neighbouring groups.

#### **4.1.3 Pastoralism and the last 2000 years**

Until 2000 years ago, hunter-gatherer communities traded, exchanged goods, encountered and interacted with other hunter-gatherer communities. From about 2000 years ago the social dynamics of the southern African landscape started changing with the immigration of two 'other' groups of people, different in physique, political, economic and social systems, beliefs and rituals. One of these groups, the Khoekhoe pastoralists or herders entered southern Africa with domestic animals, namely fat-tailed sheep and goats, travelling through the south towards the coast. They also introduced thin-walled pottery common in the interior and along the coastal regions of southern Africa. Their economic systems were directed by the accumulation of wealth in domestic stock numbers and their political make-up was more hierarchical than that of the hunter-gatherers.

#### **4.1.4 Historical and Colonial Times and Recent History**

The Historical period in southern Africa encompass the course of Europe's discovery of South Africa and the spreading of European settlements along the East Coast and subsequently into the interior. In addition, the formation stages of this period are marked by the large scale movements of various Bantu-speaking groups in the interior of South Africa, which profoundly influenced the course of European settlement. Finally, the final retreat of the San and Khoekhoen groups into their present-day living areas also occurred

in the Historical period in southern Africa.

## **4.2 Discussion: The Kathu Landscape**

The history of the Northern Cape Province is reflected in a rich archaeological landscape, mostly dominated by Stone Age occurrences. Numerous sites, documenting Earlier, Middle and Later Stone Age habitation occur across the province, mostly in open air locales or in sediments alongside rivers or pans. In addition, a wealth of Later Stone Age rock art sites, most of which are in the form of rock engravings are to be found in the larger landscape. These sites occur on hilltops, slopes, rock outcrops and occasionally in river beds. Sites dating to the Iron Age occur in the north eastern part of the Province but environmental factors delegated that the spread of Iron Age farming westwards from the 17th century was constrained mainly to the area east of the Langeberg Mountains. However, evidence of an Iron Age presence as far as the Upington area in the eighteenth century occurs in this area. Moving into recent times, the archaeological record reflects the development of a rich colonial frontier, characterised by, amongst others, a complex industrial archaeological landscape such as mining developments at Kimberley, which herald the modern era in South African history.

### **4.2.1 Palaeontology and Early History**

As previously noted, the Kathu area is underlain by rocks older than 1000 million years, which makes them too old to contain hard-bodied fossils (Beaumont 2009). This overburden consists mainly of un-fossiliferous Kalahari sand, which is relatively recent in geological age. An indurated calcareous layer frequently occurs at the interface of the sandy overburden and the rock beneath. This layer may contain fossil remains in more suitable localities, although none have been reported from such contexts in this area.

### **4.2.2 The Early and Middle Stone Ages**

The landscape around the town of Kathu is rich in archaeological material dating to Earlier and Middle Stone Ages. These are subject to on-going archaeological research Sites such as Wonderwerk Cave, Kathu Pan and Kathu Townlands have yielded significant Stone Age assemblages that all inform on our general understanding of the technological sequences of the Stone Age in the Northern Cape (e.g. see Beaumont 2008, 2009; Morris 2006; Morris 2007; Dreyer 2007). In addition, a large amount of Middle and Later Stone Age sites have been documented across the landscape on calcrete lined pans and road cuttings.

### **4.2.3 The Later Stone Age (LSA) and Rock Art**

The Later Stone Age (LSA) (40 000 years ago – present) is abundantly represented with LSA material found across the Eastern Cape. Basic toolmaking techniques began to undergo additional change about 40 000 years ago. Small finely worked stone implements known as microliths became more common, while the heavier scrapers and points of the Middle Stone Age appeared less frequently and archaeologists refer to this technological stage as the Late Stone Age. The numerous collections of stone tools from South African archaeological sites show a great degree of variation through time and across the subcontinent. Bands moved with the seasons as they followed game into higher lands in the spring and early summer months, when plant foods could also be found. When available, rock overhangs became shelters; otherwise, windbreaks were built. Shellfish, crayfish, seals, and seabirds were also important sources of food, as were fish caught on lines, with spears, in traps, and possibly with nets. Rock engravings are mostly situated in the semi-arid plateau with most of these engravings situated at the Orange – Vaal basin, Karoo and Namibia. The upper Vaal, Limpopo basin and eastern Free State regions have a small quantity of rock engravings as well. Generally, rock paintings exist at cave areas and rock engravings at open surface areas. The Cape interior consists of a technical, formal and thematic variation between and within sites (Morris 1988). Two major techniques existed namely the incised and pecked engravings. Morris (1988) indicated

technical and formal characteristics through space and a sharp contrast exists between engravings positioned north of the Orange River that are mostly pecked and those in the Karoo where scraping was mostly used. According to Morris (1988) hairline engravings occur at the North and the South, but they are rare at the Vryburg region. Finger painting techniques mostly occur at the Kuruman Hills, Asbestos Mountains, Ghaap Escarpment, Langeberg, Koranaberg ranges, scattered sites at the Karoo and the Kareeberge (Morris 1988). The development petroglyphs (i.e. carving or line drawing on rock) were associated with three different types of techniques, namely incised fine lines, pecked engravings and scraped engravings. According to Peter Beaumont the pecked and scraped engravings at the Upper Karoo are coeval (i.e. having the same age or date of origin) (Beaumont P B et al. 1989). Dating of rock art includes the use of carbonate fraction dating of ostrich eggshell pieces, dating of charcoal and ostrich eggshell at various rock art shelters. Unifacial points, double segments and thin – walled sherds may indicate the presence of the Khoikhoi at the Northern Cape during 2500 BP (years Before the Present) (Beaumont 1989).

Some examples of non-hunter-gatherer rock art also occur in the area. Historical “farmer rock art” for example, is characterized by large figures in a single colour made with broad blocky lines and are uniformly filled with colour. This tradition is characterized by large geometric designs, usually in either red or white, or both. “Farmer” and “herder” rock art traditions are not as common as hunter-gatherer rock art but they are equally important as they are probably records of the historical period of the larger region during which many social and political transformations occurred.

#### **4.2.4 Iron Age / Farmer Period**

The beginnings of the Iron Age (Farmer Period) in southern Africa are associated with the arrival of a new Bantu speaking population group at around the third century AD. These newcomers introduced a new way of life into areas that were occupied by Later Stone Age hunter-gatherers and Khoekhoe herders. Distinctive features of the Iron Age are a settled village life, food production (agriculture and animal husbandry), metallurgy (the mining, smelting and working of iron, copper and gold) and the manufacture of pottery. Stone ruins indicate the occurrence of Iron Age settlements in the Northern Cape specifically at sites such as Dithakong where evidence exists that the Thlaping used to be settled in the Kuruman – Dithakong areas prior to 1800 (Humphreys 1976). Here, the assessment of the contact between the Stone Age, Iron Age and Colonial societies are significant in order to understand situations of contact and assimilation between societies. As an example, Trade occurred between local Thlaping Tswana people and the Khoikhoi communities. It means that the Tswana traded as far south as the Orange River at least the same time as the Europeans at the Cape (Humphreys 1976).

#### **4.2.5 Later History: Colonial Period and Living Heritage**

Areas south of Kathu and Kuruman played a strategic role during the Anglo-Boer and towns such as Postmasburg, situated about 100km south of Kuruman, acted as an important link between the Boer forces from Transvaal to the Cape Colony south of the Orange River, providing ammunition and horses (Snyman 1985). The oral and written history of the Northern Cape pertaining to the last centuries is relatively abundant resulting from an assimilation of local folklore and Historical sources such as missionary accounts. The Historical period commenced when pioneers (in most cases, missionaries) arrived between the nineteenth century and early twentieth century, depending on the region. Later, larger populations established villages in the area, some of which are often still occupied today. During the 1930's some of the Tswana communities consisted of a wealth of cattle that could be used to gain capital and purchase additional land. The Khoisan and Khoikhoi communities were not so lucky, because they were mostly used as labourers at various Tswana and European households (Wylie 1989).



The Northern Cape was subjected to a resettlement program during the apartheid years. Tswana families were divided into the men who had to live in a compound and the women who were sent to a relocation centre (Hallett 1984). Between 1960 and 1962 it was estimated that an average of 834,000 people were affected by the Group Areas Act (Hallett 1984).

#### 4.2.6 Mining and Metallurgy

Surface occurrence of specularite (i.e. a variety of hematite) and prehistoric specularite workings are known to occur in the Northern Cape. One of these historic mines occurs at Doornfontein near Postmasburg, which dates to 1200 BP (Thackeray 1983). Specularite used to be transported in ostrich eggshells and pottery containers (Thackeray 1983). Various oral accounts indicate that Skeyfontein was visited by Khoi Herding people, Iron Age Tswana and San hunter – gatherers. More recently, asbestos mines were operated north-west of Kuruman on the farms Riries and Mt Vera during the 20<sup>th</sup> century.

#### 4.2.7 Burial Sites / Human Remains

Human remains and burials are commonly found close to archaeological sites; they may be found in "lost" graveyards, or occur sporadically anywhere as a result of prehistoric activity, victims of conflict or crime. It is often difficult to detect the presence of archaeological human remains on the landscape as these burials, in most cases, are not marked at the surface. Human remains are usually observed when they are exposed through erosion. In some instances packed stones or rocks may indicate the presence of informal pre-colonial burials. If any human bones are found during the course of construction work then they should be reported to an archaeologist and work in the immediate vicinity should cease until the appropriate actions have been carried out by the archaeologist. Where human remains are part of a burial they would need to be exhumed under a permit from either SAHRA (for pre-colonial burials as well as burials later than about AD 1500).

#### 4.2.8 Significant Heritage Sites in this section of the Northern Cape Province

The Northern Cape has a wealth of pre-colonial archaeological sites (Beaumont & Morris 1990; Morris & Beaumont 2004). Archaeological sites in the vicinity of the Sishen Iron Ore Mine are not randomly scattered within the landscape and they occur either near water or close to local source of highly-prized raw materials, banded iron formation (BIF), specularite and jaspilite. Besides the Gamagara River where numerous low density artefact scatters occur, another regional water source occurs below superficial sands on the bedrock plains around Kathu, where water was contained at times that gradually filled up with stratified sediments often containing massive calcretes of Tertiary age. Large tracts are far more widespread, where archaeological traces are almost non-existent with very occasional specimens of the Later Stone Age on the sand surface and thin scatters of specimens from the Earlier Stone Age (ESA) on calcrete below. Rock engravings previously occurred on the farms Bruce and Sishen, but as these were located in land that was to be mined, personnel of the McGregor Museum removed them prior to mining developments. The town of Kathu is the location of a cluster of highly significant ESA localities, which is known as the the **Kathu Archaeological Complex**. These sites are subject to on-going archaeological research by archaeologists from the University of Cape Town and the University of Toronto, in collaboration with the McGregor Museum in Kimberley. The most significant sites from the **Kathu Archaeological Complex** are:

- *Kathu Pan*

This site, situated between the town of Kathu and the SIOC airport, is a shallow water pan about 30ha in

extent. The site was extensively studied from 1974 to 1990 by Humpreys and Beaumont, amongst others. Kathu Pan, which has been nominated for National Heritage status is an extremely significant site as it represents the major industries of the Stone Age, more specifically two phases of the Earlier Stone Age, two phases of the Middle Stone Age, and more or less the entire Later Stone Age (Beaumont 1990). The site yielded large amounts of hand axes and faunal remains, including the concentrated remains of large mammal remains. As such, the site has produced fossils of animals such as elephants and hippos, as well as the earliest known evidence of tools used as spears from a level dated to half a million years ago. Research by Jayne Wilkins revealed a hoard of stone points, each between 4 and 9 centimeters long, that they think belonged to the earliest stone-tipped spears yet found. The stone points are the right shape and size for the hunting, and some have fractured tips that suggest they were used as weapons. Since stone points used on spears had been found only at sites that date back no more than 300 000 years, these discoveries in the 500 000-year-old deposits at Kathu is greatly significant. In addition, the site has yielded what is termed, the 'Master Hand-Axe' which dates to approximately 750 000 BP rendering it the oldest artifact which is indisputably aesthetic i.e. worked for beauty and symmetry, perfectly oriented, and worked considerably beyond the functional requirements of the hand-axe, which could have been achieved with half or fewer blows (see Figure 4-2). The technology which produced it is known as the Acheulian, and the artifacts are thought to be made by *Homo ergaster* (*Homo erectus* in Africa), a diverse grouping of early humans commonly imagined as small-brained, small-jawed and robustly built, with heavy eyebrow ridges.



Figure 4-1: Early Stone Age (Acheulian) handaxe from the Kathu Pan site (<http://www.museumsonc.co.za>).



Figure 4-2: Left - Middle Stone Age hafted points, similar to those documented at the Kathu Pan site (<http://www.newscientist.com/article/dn22508-first-stonetipped-spear-thrown-earlier-than-thought.html>). Right - the 'Master Hand-Axe' from Kathu Pan.

- Kathu Townlands

The Kathu Townlands site, situated on the eastern periphery of the town close to the N14 national road is a component of the ESA localities designated as the Kathu Complex. This site, covering an estimated area of 250 000 m<sup>2</sup>, was first excavated in 1982 and 1990, primary displays a large Earlier Stone Age horizon in deposits up to a metre below surface. This deposit dates to an estimated 700,000 to one million YBP and it forms part of the Acheul phase of the Earlier Stone Age. It is estimated that in total, the site holds more than 2 billion artefacts. This abundance of lithic debris could be ascribed to the protracted use of the high-grade banded ironstone (BIF) outcrop in the area, as a raw material source (Beaumont 1990). In addition, more recent excavations by archaeologists from the University of Cape Town and University of Toronto and the McGregor Museum in Kimberley have produced tens of thousands of Earlier Stone Age artifacts, including hand axes and other tools, making the site one of the richest early prehistoric archaeological sites in South Africa. As such, the site was designated a Grade 1 National Heritage site in 2013. The archaeological horizon is dense rubble of artefacts and unworked BIF in a sand matrix. This locality was evidently the site of ongoing intensive occupation and exploitation for stone tool manufacture. While one function of the site might have been as a quarry, rough-outs and primary flakes are rare, and there is a small component of finished tools (including rare handaxes made on non-local quartzite) suggesting that the site might have had a more diversified function. The Kathu Townlands site represents a complex and massive archaeological context and the site has been prioritized by heritage authorities in terms of long term protection and conservation.

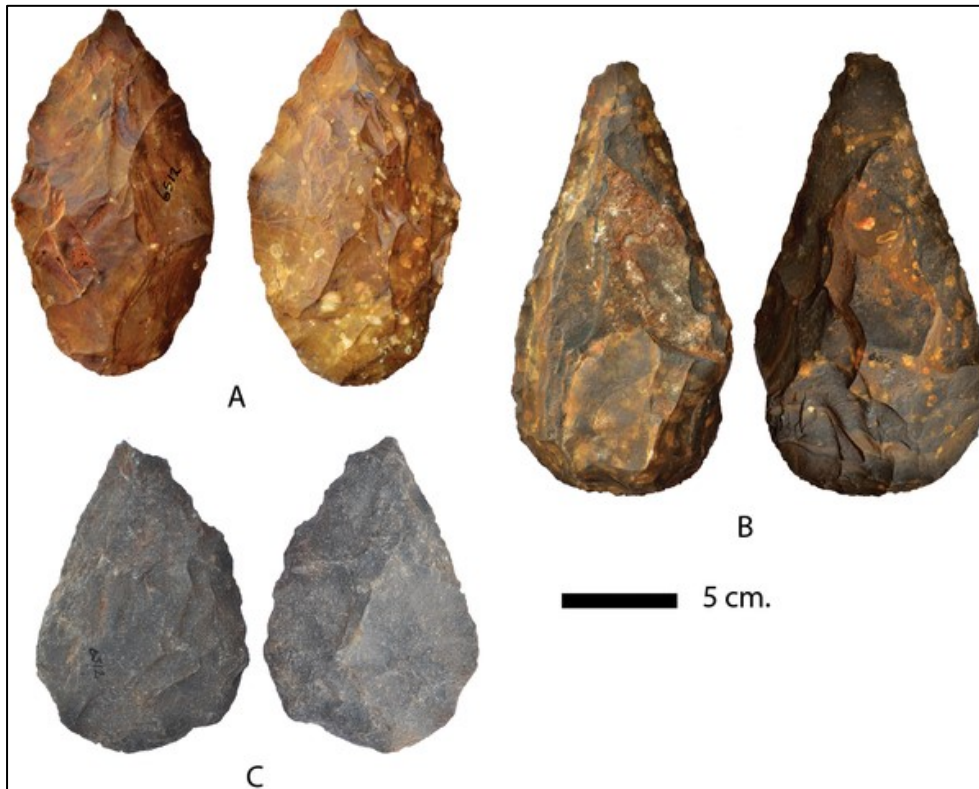


Figure 4-3: Handaxes from surface collections at Kathu Townlands: A–B. Banded Ironstone. C. Quartzite (Walker et al 2014).

- *Bestwood Stone Age Site*

The Bestwood Stone Age horizon, part of the Kathu Archaeological Complex, was first documented by J. Wilkins in 2010 as part of her dissertation research on the lithic industry of Kathu Pan. Her survey resulted in the discovery of three new localities on the Bestwood Farm approximately 3km east of Kathu Townlands. The first two, Bestwood 1 and Bestwood 2, are found in sand quarries in the valley between two hills at the northernmost edge of the western flank of the Kuruman Hills. The preliminary investigation identified a lithic industry characterised by well-made handaxes, well retouched scrapers, occasional blades and a great diversity of core types, including choppers, polyhedrons, discoidal cores and unidirectional Levallois cores. Another dense and extensive ESA scatter, previously unreported and provisionally designated as Bestwood 3, was discovered on a hilltop 1km to the east of the Uitkoms locality, some 500m past Bestwood 1. Unfortunately, the rapid expansion of iron and manganese mining in the area has led to a development boom and a high demand for building materials. There is little evidence for the use of river cobbles and quartzite, the closest sources being an outcrop 14km to the south-west and the Gamagara River some 19km to the west. Bestwood 1 preserves an ESA living surface across a large area and holds the potential to provide broad horizontal exposures.

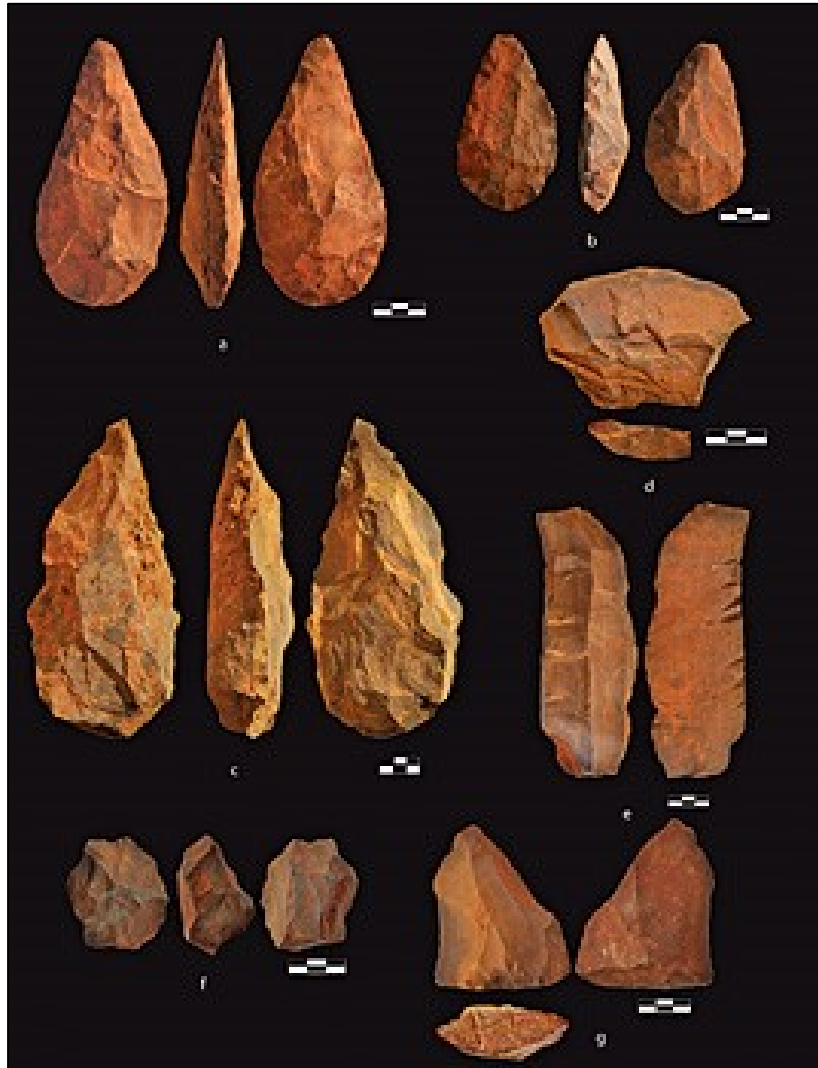


Figure 4-4: Artefacts collected at Bestwood 1: a & b) handaxes; c) large rough-out of a handaxe; d) transversal sidescraper; e) large blade; f) discoidal core; e) unidirectional Levallois core. All raw material is ironstone (Chazan et al 2012).

- *Wonderwerk Cave*

One of the most important archaeological sites in the region is the world renowned long-sequence Wonderwerk Cave, formed originally as an ancient solution cavity in Dolomite rocks of the Kuruman Hills. The cave, situated between Danielskuil and Kuruman, contains up to 6 m depth of archaeological deposits reflecting human and environmental history through the Earlier, Middle and Later Stone Ages to the present. Rock art occurs in the form of parietal paintings within the first 40 metres from the entrance, possibly all less than 1000 years old, and small engraved stones found within the deposit, mainly from the Later Stone Age sequence where they date back some 10 500 years. The associations of older engraved or striated pieces have yet to be substantiated.



Figure 4-5: Interior of the Wonderwerk Cave

- *Dithakong*

Important farmer period Iron Age remnants occur at the major Tswana town and pre-colonial stone-walled settlements of Dithakong. Local BaTlhaping communities claimed not to have known who had made or lived in this earlier town but archaeological investigations have established Tswana affinities in the earlier settlement which includes features indicative of frontier complexity at this south-western edge of Tswana expansion. Early traveller accounts refer to an impressively large town consisting of mud houses, traces of which have yet to be located archaeologically.

- *Gamohana Shelters*

Two rock shelters on the northern and southern faces of GaMohaana (Gamohana), situated in the Kuruman Hills north-west of the town, contain Later Stone Age remains and rock paintings.

- *Moffat Mission Station and the Kuruman Mission*

Historically, Kuruman boasts one of the longest trajectories of African-colonial interaction centred on the nearly two-century old Moffat Mission. The Kuruman Mission was established by the London Missionary Society (LMS) in 1816 at Maruping near Kuruman where a town of about 10 000 Batswana were resident. Robert Moffat (1795-1887) arrived in Kuruman from Scotland in 1820, and soon organised permission from Chief Mothibi to relocate it to the present position at Seodin in the valley of the Kuruman River. From here he preached Christianity to the local people. Moffat laboured at the mission for 50 years, and his period is considered the “golden age” of missionary work amongst the Batswana. He was a man of considerable talents and oversaw the building of staff houses, a school house, store rooms, and the “cathedral of the Kalahari”, the great Moffat Church (1838) which can seat 800 people. The mission is also well-known as the first African home of Dr. David Livingstone. He arrived as an LMS missionary in 1841, and remained in contact with the mission due to his marriage to Moffat’s eldest daughter Mary.

- *“Die Oog”*

Locally, “Die Oog” (“The Eye”) and the water course springing from it have been a focus of utilization and settlement and it was in its immediate vicinity that Kuruman, as town, evolved from the late nineteenth century.

- *Other sites around the Sishen area*

Small McGregor Museum collections from the farm Lylyveld 545 comprise an Earlier Stone Age sample from along the Gamagara River and Earlier Stone Age plus Iron Age material from around specularite pits on the hillside, all collected by G & S Collins in 1967. The latter sites were destroyed by subsequent Iscor prospecting, as was another small Iron Age specularite working on a hill flanking the Gamagara River, on Demaneng 546, that they found in the same year. Another small Later Stone Age collection was documented in 1987 on southern Lylyveld 545, from the slopes around a shallow overhang, now mined away, directly south of the N14. Still intact is a low rise with many specularite pits on Mashwening 557, some 6 km to the south-east, where a test trench in 1989 yielded Ceramic Later Stone Age overlying sparse Acheulean, which included a cleaver. These studies also mention pecked engravings on off – white Gamagara Shale located on the farms Sishen 543 and Bruce 544. In addition, another Acheul quarry of similar extent to the Kathu Towlands Site occurs on the crest of Kathu Hill close to the town of Kathu.



Figure 4-6: Flaked MSA lithics on jasper from the farm Lylyveld, documented by Beaumont (2009).

## 5 RESULTS: ARCHAEOLOGICAL SURVEY

The town of Kathu is the location of a cluster of highly significant ESA localities, which is known as the the **Kathu Archaeological Complex**. These sites are subject to on-going archaeological research by archaeologists from the University of Cape Town and the University of Toronto, in collaboration with the McGregor Museum in Kimberley. This presence of Stone Age people in the landscape can probably be attributed to the abundance of locally available raw material for the manufacture of stone tools. Locally, the location of the project area within the Sishen Mine Complex has resulted in the transformation of the landscape in places, where recent and historical human activities has potentially sterilised these zones of heritage remains.

### 5.1 The Stone Age

Three broken MSA points were documented from various locations in the project area. The first tool was observed in the access road to the project area and the other two tools were noted on the surface at random (often disturbed) locations where precipitation and groundwater have exposed the stone tools. The tools were produced on fine grained ironstone, specularite and jaspilite which are locally available and use wear marks and secondary retouch are visible on some of the points. These single Stone Age representations are of limited scientific value as diagnostic artefact densities are low and site context for the artefacts have been lost and, as such, the occurrences are of low heritage significance.



Figure 5-1: Broken MSA points from the project area.

### 5.2 The Iron Age Farmer Period

A frontier zone between in the later Iron Age and Colonial times, the Northern Cape Province landscape holds remnants of precolonial Iron Age Farmer Period remnants. However, the site inspection produced no Iron Age farmer sites.

### 5.3 Historical / Colonial Period

Kathu is surrounded by farming communities and Historical and Colonial Period dwellings occur across the landscape. However, the project area is surrounded by the developed / developing Sishen Mine Complex and no Historical Period / Colonial Period (Farmer Period) occurrences were observed in the project area.



## 6 RESULTS: STATEMENT OF SIGNIFICANCE AND IMPACT RATING

### 6.1 Potential Impacts and Significance Ratings<sup>2</sup>

The following section provides a background to the identification and assessment of possible impacts and alternatives, as well as a range of risk situations and scenarios commonly associated with heritage resources management. A guideline for the rating of impacts and recommendation of management actions for areas of heritage potential within the study area is supplied in Addendum B.

#### 6.1.1 General assessment of impacts on resources

Generally, the value and significance of archaeological and other heritage sites might be impacted on by any activity that would result immediately or in the future in the destruction, damage, excavation, alteration, removal or collection from its original position, any archaeological material or object (as indicated in the National Heritage Resources Act (No 25 of 1999)). Thus, the destructive impacts that are possible in terms of heritage resources would tend to be direct, once-off events occurring during the initial construction period. However, in the long run, the proximity of operations in any given area could result in secondary indirect impacts. The EIA process therefore specifies impact assessment criteria which can be utilised from the perspective of a heritage specialist study which elucidates the overall extent of impacts.

#### 6.1.2 Direct impact rating

**Direct or primary effects** on heritage resources occur at the same time and in the same space as the activity, e.g. loss of historical fabric through demolition work. **Indirect effects or secondary effects** on heritage resources occur later in time or at a different place from the causal activity, or as a result of a complex pathway, e.g. restriction of access to a heritage resource resulting in the gradual erosion of its significance, which is dependent on ritual patterns of access (refer to Section 10.3 in the Addendum for an outline of the relationship between the significance of a heritage context, the intensity of development and the significance of heritage impacts to be expected). Heritage receptors were found in the project zones and potential impacts to heritage resources is foreseen.

The following table summarizes impacts to single MSA lithics of **low** significance located within the project area.

<b>NATURE OF IMPACT:</b> Impacts could involve displacement or destruction of heritage remains in the proposed Project area.		
	<b>Without mitigation</b>	<b>With mitigation</b>
<b>EXTENT</b>	Local	Local
<b>DURATION</b>	Permanent	Permanent
<b>MAGNITUDE</b>	Minor	Minor
<b>PROBABILITY</b>	Probable	Negligible
<b>SIGNIFICANCE</b>	Low	Low
<b>STATUS</b>	Negative	Neutral
<b>REVERSIBILITY</b>	Non-reversible	Non-reversible
<b>IRREPLACEABLE LOSS OF</b>	Yes	No

<sup>2</sup> Based on: Winter, S. & Baumann, N. 2005. *Guideline for involving heritage specialists in EIA processes: Edition 1.*

<b>RESOURCES?</b>		
<b>CAN IMPACTS BE MITIGATED?</b>	N.A	
<b>MITIGATION:</b> Site monitoring by ECO, chance find procedure.		
<b>CUMULATIVE IMPACTS:</b> No cumulative impact is anticipated.		
<b>RESIDUAL IMPACTS:</b> n/a		

**6.2 Evaluation Impacts**

A large number of archaeological and historical studies have been conducted in the Kathu area. These studies all infer a rich and diverse archaeological landscape around the town, but the Northern Cape Province at large encompasses a significant heritage legacy, mostly dominated by Stone Age occurrences. Numerous sites, documenting Earlier, Middle and Later Stone Age habitation occur across the province, mostly in open air locales or in sediments alongside rivers or pans. In addition, a wealth of Later Stone Age rock art sites, most of which are in the form of rock engravings are to be found in the larger landscape. These sites occur on hilltops, slopes, rock outcrops and occasionally in river beds. Sites dating to the Iron Age occur in the north eastern part of the Province but environmental factors delegated that the spread of Iron Age farming westwards from the 17th century was constrained mainly to the area east of the Langeberg Mountains. However, evidence of an Iron Age presence as far as the Upington area in the eighteenth century occurs in this area. Moving into recent times, the archaeological record reflects the development of a rich colonial frontier, characterised by, amongst others, a complex industrial archaeological landscape such as mining developments at Kimberley, which herald the modern era in South African history. Locally, the location of the project area within the Sishen Mine Complex has resulted in the transformation of the landscape in places, where recent and historical human activities has potentially sterilised these zones of heritage remains.

**6.2.1 Archaeology**

Single MSA stone tools were documented in the proposed project footprint. The tools occur out of context in isolated locations and they are of low significance. The potential impact on these Stone Age occurrences is considered to be low. In terms of the area’s Stone Age it is important to note a concern raised by Morris (2014: unpagged) that a “consistent issue in the assessment of the presence or absence of archaeological deposits in and around Kathu ... is the fact that the landscape is often capped by (1) calcrete (not uniformly ancient – Walker et al 2013) and (2) younger Gordonia Formation Aeolian sands (Almond 2014)”. That subsurface archaeological remains may occur under overlying soils and calcretes should be taken into account when archaeological and heritage surveys are undertaken. The clearing of topsoil during development activities frequently exposes archaeological deposits.

**6.2.2 Built Environment**

A number of Historical Period buildings and contemporary farmsteads occur in the landscape around the Sishen Mine Complex but no heritage buildings or structures are located in the vicinity of the project footprint. As such, the project area has no significance in terms of the built environment.

**6.2.3 Cultural Landscape**

Even though the larger Kathu area comprises a rich cultural landscape, pockets of the landscape in the proposed project area has been transformed by mining and infrastructure development. In addition, the project footprint is situated within the Sishen Mine Complex, surrounded by tailings dams, roads and

railway lines. Further away from the project area, the landscape is typical of the Northern Cape Kalahari, with large flat parcels with deep Hutton sands, areas of undulating hills, large mountains to the west and flatter plains in-between. This landscape stretches over many kilometres and the proposed project is unlikely to result in a significant impact on the landscape.

**6.2.4 Graves / Human Burials Sites**

In the rural areas of the Northern Cape Province graves and cemeteries often occur within settlements or around farmsteads in family burial grounds but they are also randomly scattered around archaeological and historical settlements. The probability of additional and informal human burials encountered during development should thus not be excluded. In addition, human remains and burials are commonly found close to archaeological sites; they may be found in "lost" graveyards, or occur sporadically anywhere as a result of prehistoric activity, victims of conflict or crime. It is often difficult to detect the presence of archaeological human remains on the landscape as these burials, in most cases, are not marked at the surface. Human remains are usually observed when they are exposed through erosion. In some instances packed stones or rocks may indicate the presence of informal pre-colonial burials. If any human bones are found during the course of construction work then they should be reported to an archaeologist and work in the immediate vicinity should cease until the appropriate actions have been carried out by the archaeologist. Where human remains are part of a burial they would need to be exhumed under a permit from either SAHRA (for pre-colonial burials as well as burials later than about AD 1500). Should any unmarked human burials/remains be found during the course of construction, work in the immediate vicinity should cease and the find must immediately be reported to the archaeologist, or the South African Heritage Resources Agency (SAHRA). Under no circumstances may burials be disturbed or removed until such time as necessary statutory procedures required for grave relocation have been met

***Isolated heritage resources low significance occurs within the Sishen Process Water Dam Project area. The intensity of impact on the general heritage landscape is considered to be low and it is the opinion of the author of this Archaeological Impact Assessment Report that the proposed project may proceed from a culture resources management perspective, subject to the implementation of recommendations and provided that no subsurface heritage remains are encountered during construction.***

**6.3 Management actions**

Recommendations for relevant heritage resources management actions are vital to the conservation of heritage resources. A general guideline for recommended management actions is included in Section 10.4 of the Addendum. The following management measures would be required during implementation of the proposed Sishen Process Water Dam Project.

**OBJECTIVE:** prevent unnecessary disturbance and/or destruction of previously undetected heritage receptors.

*No site specific action in terms of mitigation is required for the three MSA stone tools of **low** significance located within the project area. However, the following general measures are required in terms of heritage management of the general landscape:*

<b>PROJECT COMPONENT/S</b>	All phases of construction and operation.
<b>POTENTIAL IMPACT</b>	Damage/disturbance to sites and undetected subsurface features and deposits.
<b>ACTIVITY RISK/SOURCE</b>	Digging foundations and trenches into sensitive deposits that are not

	visible at the surface.
<b>MITIGATION: TARGET/OBJECTIVE</b>	To conserve the historical fabric of the sites and to locate undetected heritage remains as soon as possible after disturbance so as to maximize the chances of successful rescue/mitigation work.
<b>MITIGATION: ACTION/CONTROL</b>	<b>RESPONSIBILITY</b>
<b>TIMEFRAME</b>	
Fixed Mitigation Procedure ( <b>required</b> )	
<b>Site Monitoring:</b> Regular examination of trenches and excavations by informed ECO. Watching brief protocol for site.	SUITABLY QUALIFIED HERITAGE SPECIALIST, ECO Monitor as frequently as practically possible.
<b>PERFORMANCE INDICATOR</b>	Archaeological sites are discovered and mitigated with the minimum amount of unnecessary disturbance.
<b>MONITORING</b>	Successful location of sites by person/s monitoring.

## 7 RECOMMENDATIONS

The Sishen Iron Ore Mine is situated in a rich cultural landscape. The Kathu Pan, Kathu Townlands and Bestwood Stone Age sites are of notable scientific significance and other heritage sites, spanning from at least 1.5 million years to very recent historical periods occur in the area. However, pockets of the demarcated footprint have been transformed and disturbed as a result of rock dumping, digging and infrastructure development, potentially sterilising the area of heritage remains. The following recommendations provide an outline for the management of the heritage landscape around the proposed Sishen Process Water Dam Project Area:

- A Palaeontological Desktop Study should be considered for the development. Should fossil remains such as fossil fish, reptiles or petrified wood be exposed during construction, these objects should carefully safeguarded and the relevant heritage resources authority (SAHRA) should be notified immediately so that the appropriate action can be taken by a professional palaeontologist.
- Single Middle Stone Age (MSA) stone tools were identified on the surface in an access road and at calcrete exposures in the proposed project area. The occurrences, consisting out of 3 broken points, are of low heritage significance due to the limited numbers of formal and diagnostic tools, and general loss of context of the lithics at the site. Cognisant, of the sensitive nature of the heritage landscape around Kathu, it is recommended that the PWD project area be carefully monitored by an informed Environmental Control Office (ECO) but an archaeologist suitably qualified in Stone Age fieldwork and research must be appointed to undertake an Archaeological Watching Brief during the Construction Phase of the project since previously undetected heritage remains might occur in subsurface calcrete deposits. The appointed archaeologist will be responsible for the following:
  - o Provide training to the ECO in Stone Age archaeology and the identification of Stone Age artefacts and sites. The ECO will be responsible for daily on-site monitoring during the Construction Phase with the appointed archaeologist visiting the site every two weeks.
  - o Conduct an archaeological monitoring program whereby the construction site is visited monthly for at least the first two months of the project.
  - o On-site assessment of any Stone Age material exposed during construction and the provision of recommendations for the way in which the exposed material must be mitigated.

- Compile and submit an archaeological monitoring report at the end of the monitoring process.

Generally, should any subsurface paleontological, archaeological or historical material or heritage resources be exposed during construction activities, all activities should be suspended and the archaeological specialist should be notified immediately. It is essential that cognisance be taken of the larger archaeological landscape of the area in order to avoid the destruction of previously undetected heritage sites. Should any subsurface paleontological / archaeological / historical material and /or graves/human remains be uncovered, all activities should be suspended and the archaeological specialist should be alerted immediately. It should be noted that mitigation measures are valid for the duration of the development process, and mitigation measures might have to be implemented on additional features of heritage importance not detected during this Phase 1 assessment (e.g. uncovered during the construction process).

In addition to these site-specific recommendations, careful cognisance should be taken of the following:

- As Palaeontological remains occur where bedrock has been exposed, all geological features should be regarded as sensitive.
- Water sources such as drainage lines, fountains and pans would often have attracted human activity in the past. As Stone Age material the larger landscape should be regarded as potentially sensitive in terms of possible subsurface deposits.

## 8 GENERAL COMMENTS AND CONDITIONS

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This AIA report serves to confirm the extent and significance of the heritage landscape of the proposed Sishen Process Water Dam Project Development area. The larger heritage horizon encompasses rich and diverse archaeological landscapes and cognisance should be taken of heritage resources and archaeological material that might be present in surface and sub-surface deposits. If, during construction, any possible archaeological material culture discoveries are made, the operations must be stopped and a qualified archaeologist be contacted for an assessment of the find. Such material culture might include:

- Formal Earlier Stone Age stone tools.
- Formal Middle Stone Age stone tools.
- Formal Later Stone Age stone tools.
- Potsherds
- Iron objects.
- Beads made from ostrich eggshell and glass.
- Ash middens and cattle dung deposits and accumulations.
- Faunal remains.
- Human remains/graves.
- Stone walling or any sub-surface structures.
- Historical glass, tin or ceramics.
- Fossils.

If such site were to be encountered or impacted by any proposed developments, recommendations contained in this report, as well as endorsement of mitigation measures as set out by NC-PHRA, SAHRA, the National Resources Act and the CRM section of ASAPA will be required.

It must be emphasised that the conclusions and recommendations expressed in this archaeological heritage sensitivity investigation are based on the visibility of archaeological sites/features and may not therefore, represent the area's complete archaeological legacy. Many sites/features may be covered by soil and vegetation and might only be located during sub-surface investigations. If subsurface archaeological deposits, artefacts or skeletal material were to be recovered in the area during construction activities, all activities should be suspended and the archaeological specialist should be notified immediately (**cf. NHRA (Act No. 25 of 1999), Section 36 (6)**).

It must also be clear that Archaeological Specialist Reports will be assessed by the relevant heritage resources authority (EC-PHRA).

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## 10 ADDENDUM A: HERITAGE LEGISLATION BACKGROUND

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### 10.1 CRM: Legislation, Conservation and Heritage Management

The broad generic term *Cultural Heritage Resources* refers to any physical and spiritual property associated with past and present human use or occupation of the environment, cultural activities and history. The term includes sites, structures, places, natural features and material of palaeontological, archaeological, historical, aesthetic, scientific, architectural, religious, symbolic or traditional importance to specific individuals or groups, traditional systems of cultural practice, belief or social interaction.

#### 10.1.1 Legislation regarding archaeology and heritage sites

The South African Heritage Resources Agency (SAHRA) and their provincial offices aim to conserve and control the management, research, alteration and destruction of cultural resources of South Africa. It is therefore vitally important to adhere to heritage resource legislation at all times.

##### a. National Heritage Resources Act No 25 of 1999, section 35

According to the National Heritage Resources Act of 1999 a historical site is any identifiable building or part thereof, marker, milestone, gravestone, landmark or tell older than 60 years. This clause is commonly known as the "60-years clause". Buildings are amongst the most enduring features of human occupation, and this definition therefore includes all buildings older than 60 years, modern architecture as well as ruins, fortifications and Iron Age settlements. "Tell" refers to the evidence of human existence which is no longer above ground level, such as building foundations and buried remains of settlements (including artefacts).

The Act identifies heritage objects as:

- objects recovered from the soil or waters of South Africa including archaeological and palaeontological objects, meteorites and rare geological specimens
- visual art objects
- military objects
- numismatic objects
- objects of cultural and historical significance
- objects to which oral traditions are attached and which are associated with living heritage
- objects of scientific or technological interest
- any other prescribed category

With regards to activities and work on archaeological and heritage sites this Act states that:

*"No person may alter or demolish any structure or part of a structure which is older than 60 years without a permit by the relevant provincial heritage resources authority." (34. [1] 1999:58)*

and

*"No person may, without a permit issued by the responsible heritage resources authority-*

- (a) *destroy, damage, excavate, alter, deface or otherwise disturb any archaeological or palaeontological site or any meteorite;*
- (b) *destroy, damage, excavate, remove from its original position, collect or own any archaeological or palaeontological material or object or any meteorite;*

- (c) *trade in, sell for private gain, export or attempt to export from the Republic any category of archaeological or palaeontological material or object, or any meteorite; or*
- (d) *bring onto or use at an archaeological or palaeontological site any excavation equipment or any equipment which assist in the detection or recovery of metals or archaeological and palaeontological material or objects, or use such equipment for the recovery of meteorites. (35. [4] 1999:58)."*

and

*"No person may, without a permit issued by SAHRA or a provincial heritage resources agency-*

- (a) *destroy, damage, alter, exhume or remove from its original position or otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;*
- (b) *destroy, damage, alter, exhume, remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority;*
- (c) *bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) and excavation equipment, or any equipment which assists in the detection or recovery of metals (36. [3] 1999:60)."*

#### **b. Human Tissue Act of 1983 and Ordinance on the Removal of Graves and Dead Bodies of 1925**

Graves 60 years or older are heritage resources and fall under the jurisdiction of both the National Heritage Resources Act and the Human Tissues Act of 1983. However, graves younger than 60 years are specifically protected by the Human Tissues Act (Act 65 of 1983) and the Ordinance on the Removal of Graves and Dead Bodies (Ordinance 7 of 1925) as well as any local and regional provisions, laws and by-laws. Such burial places also fall under the jurisdiction of the National Department of Health and the Provincial Health Departments. Approval for the exhumation and re-burial must be obtained from the relevant Provincial MEC as well as the relevant Local Authorities.

##### **10.1.2 Background to HIA and AIA Studies**

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority. Heritage sites are frequently threatened by development projects and both the environmental and heritage legislation require impact assessments (HIAs & AIAs) that identify all heritage resources in areas to be developed. Particularly, these assessments are required to make recommendations for protection or mitigation of the impact of the sites. HIAs and AIAs should be done by qualified professionals with adequate knowledge to (a) identify all heritage resources including archaeological and palaeontological sites that might occur in areas of developed and (b) make recommendations for protection or mitigation of the impact on the sites.

The National Heritage Resources Act (Act No. 25 of 1999, section 38) provides guidelines for Cultural Resources Management and prospective developments:

*"38. (1) Subject to the provisions of subsections (7), (8) and (9), any person who intends to undertake a*

*development categorised as:*

- (a) the construction of a road, wall, powerline, pipeline, canal or other similar form of linear development or barrier exceeding 300m in length;*
- (b) the construction of a bridge or similar structure exceeding 50m in length;*
- (c) any development or other activity which will change the character of a site:*
  - (i) exceeding 5 000 m<sup>2</sup> in extent; or*
  - (ii) involving three or more existing erven or subdivisions thereof; or*
  - (iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or*
  - (iv) the costs of which will exceed a sum set in terms of regulations by SAHRA or a provincial heritage resources authority;*
- (d) the re-zoning of a site exceeding 10 000 m<sup>2</sup> in extent; or*
- (e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority,*

*must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development.”*

And:

*“The responsible heritage resources authority must specify the information to be provided in a report required in terms of subsection (2)(a): Provided that the following must be included:*

- (a) The identification and mapping of all heritage resources in the area affected;*
- (b) an assessment of the significance of such resources in terms of the heritage assessment criteria set out in section 6(2) or prescribed under section 7;*
- (c) an assessment of the impact of the development on such heritage resources;*
- (d) an evaluation of the impact of the development on heritage resources relative to the sustainable social and economic benefits to be derived from the development;*
- (e) the results of consultation with communities affected by the proposed development and other interested parties regarding the impact of the development on heritage resources;*
- (f) if heritage resources will be adversely affected by the proposed development, the consideration of alternatives; and*
- (g) plans for mitigation of any adverse effects during and after the completion of the proposed development (38. [3] 1999:64).”*

**Consequently, section 35 of the Act requires Heritage Impact Assessments (HIAs) or Archaeological Impact Assessments (AIAs) to be done for such developments in order for all heritage resources, that is, all places or objects of aesthetics, architectural, historic, scientific, social, spiritual, linguistic or technological value or significance to be protected. Thus any assessment should make provision for the**

**protection of all these heritage components, including archaeology, shipwrecks, battlefields, graves, and structures older than 60 years, living heritage, historical settlements, landscapes, geological sites, palaeontological sites and objects. Heritage resources management and conservation**

## 10.2 Assessing the Significance of Heritage Resources

Archaeological sites, as previously defined in the National Heritage Resources Act (Act 25 of 1999) are places in the landscape where people have lived in the past – generally more than 60 years ago – and have left traces of their presence behind. In South Africa, archaeological sites include hominid fossil sites, places where people of the Earlier, Middle and Later Stone Age lived in open sites, river gravels, rock shelters and caves, Iron Age sites, graves, and a variety of historical sites and structures in rural areas, towns and cities. Palaeontological sites are those with fossil remains of plants and animals where people were not involved in the accumulation of the deposits. The basic principle of cultural heritage conservation is that archaeological and other heritage sites are valuable, scarce and *non-renewable*. Many such sites are unfortunately lost on a daily basis through development for housing, roads and infrastructure and once archaeological sites are damaged, they cannot be re-created as site integrity and authenticity is permanently lost. Archaeological sites have the potential to contribute to our understanding of the history of the region and of our country and continent. By preserving links with our past, we may not be able to revive lost cultural traditions, but it enables us to appreciate the role they have played in the history of our country.

### - Categories of significance

Rating the significance of archaeological sites, and consequently grading the potential impact on the resources is linked to the significance of the site itself. The significance of an archaeological site is based on the amount of deposit, the integrity of the context, the kind of deposit and the potential to help answer present research questions. Historical structures are defined by Section 34 of the National Heritage Resources Act, 1999, while other historical and cultural significant sites, places and features, are generally determined by community preferences. The guidelines as provided by the NHRA (Act No. 25 of 1999) in Section 3, with special reference to subsection 3 are used when determining the cultural significance or other special value of archaeological or historical sites. In addition, ICOMOS (the Australian Committee of the International Council on Monuments and Sites) highlights four cultural attributes, which are valuable to any given culture:

#### - *Aesthetic value:*

Aesthetic value includes aspects of sensory perception for which criteria can and should be stated. Such criteria include consideration of the form, scale, colour, texture and material of the fabric, the general atmosphere associated with the place and its uses and also the aesthetic values commonly assessed in the analysis of landscapes and townscape.

#### - *Historic value:*

Historic value encompasses the history of aesthetics, science and society and therefore to a large extent underlies all of the attributes discussed here. Usually a place has historical value because of some kind of influence by an event, person, phase or activity.

#### - *Scientific value:*

The scientific or research value of a place will depend upon the importance of the data involved, on its rarity, quality and on the degree to which the place may contribute further substantial information.

#### - *Social value:*

Social value includes the qualities for which a place has become a focus of spiritual, political, national or other cultural sentiment to a certain group.

It is important for heritage specialist input in the EIA process to take into account the heritage management structure set up by the NHR Act. It makes provision for a 3-tier system of management including the South Africa Heritage Resources Agency (SAHRA) at a national level, Provincial Heritage Resources Authorities (PHRAs) at a provincial and the local authority. The Act makes provision for two types or forms of protection of heritage resources; i.e. formally protected and generally protected sites:

**Formally protected sites:**

- Grade 1 or national heritage sites, which are managed by SAHRA
- Grade 2 or provincial heritage sites, which are managed by the provincial HRA (EC-PHRA).
- Grade 3 or local heritage sites.

**Generally protected sites:**

- Human burials older than 60 years.
- Archaeological and palaeontological sites.
- Shipwrecks and associated remains older than 70 years.
- Structures older than 60 years.

With reference to the evaluation of sites, the certainty of prediction is definite, unless stated otherwise and if the significance of the site is rated high, the significance of the impact will also result in a high rating. The same rule applies if the significance rating of the site is low. The significance of archaeological sites is generally ranked into the following categories.

Significance	Rating Action
No significance: sites that do not require mitigation.	None
Low significance: sites, which may require mitigation.	2a. Recording and documentation (Phase 1) of site; no further action required 2b. Controlled sampling (shovel test pits, augering), mapping and documentation (Phase 2 investigation); permit required for sampling and destruction
Medium significance: sites, which require mitigation.	3. Excavation of representative sample, C14 dating, mapping and documentation (Phase 2 investigation); permit required for sampling and destruction [including 2a & 2b]
High significance: sites, where disturbance should be avoided.	4a. Nomination for listing on Heritage Register (National, Provincial or Local) (Phase 2 & 3 investigation); site management plan; permit required if utilised for education or tourism
High significance: Graves and burial places	4b. Locate demonstrable descendants through social consulting; obtain permits from applicable legislation, ordinances and regional by-laws; exhumation and reinterment [including 2a, 2b & 3]

Furthermore, the significance of archaeological sites was based on six main criteria:

- Site integrity (i.e. primary vs. secondary context),
- Amount of deposit, range of features (e.g., stonewalling, stone tools and enclosures),
- Density of scatter (dispersed scatter),
- Social value,
- Uniqueness, and
- Potential to answer current and future research questions.



**A fundamental aspect in assessing the significance and protection status of a heritage resource is often whether or not the sustainable social and economic benefits of a proposed development outweigh the conservation issues at stake. When, for whatever reason the protection of a heritage site is not deemed necessary or practical, its research potential must be assessed and mitigated in order to gain data / information, which would otherwise be lost.**

## 11 ADDENDUM B: GRAVE RELOCATION AND SITE MANAGEMENT: STATUTORY MANDATE

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### 11.1 Archaeology, graves and the law

Note that four categories of graves can be identified. These are:

- Graves younger than 60 years;
- Graves older than 60 years, but younger than 100 years;
- Graves older than 100 years; and
- Graves of victims of conflict or of individuals of royal descent

In terms of Section 36(3) of the National Heritage Resources Act, no person may, without a permit issued by the relevant heritage resources authority:

- (a) destroy, damage, alter, exhume or remove from its original position or otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;
- (b) destroy, damage, alter, exhume or remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority; or
- (c) bring onto or use at a burial ground or grave referred to in paragraph (a) Or (b) any excavation, or any equipment which assists in the detection or recovery of metals.

Human remains that are less than 60 years old are subject to provisions of the Human Tissues Act (Act 65 of 1983) and to local regulations. Exhumation of graves must conform to the standards set out in the Ordinance on Excavations (Ordinance no. 12 of 1980) (replacing the old Transvaal Ordinance no. 7 of 1925). Permission must also be gained from the descendants (where known), the National Department of Health, Provincial Department of Health, Premier of the Province and local police. Furthermore, permission must also be gained from the various landowners (i.e. where the graves are located and where they are to be relocated) before exhumation can take place.

A registered undertaker can only handle human remains or an institution declared under the Human Tissues Act (Act 65 of 1983 as amended).

Unidentified/unknown graves are also handled as older than 60 until proven otherwise.

Summary of applicable legislation and legal requirements:

- Human Tissue Act (Act 65 of 1983 as amended).
- Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925)
- Ordinance on Excavations (Ordinance no. 12 of 1980)
- Local and regional provisions, laws and by-laws
- National Heritage Resources Act (Act no. 25 of 1999)
- Permit from SAHRA for removal of human remains

### 11.2 Graves: necessary procedures

When graves are located in an area demarcated for development, the following mitigation options might be considered:

- **Conservation:** The establishment of a 50 meter buffer zone around the burial place which is fenced off and, maintained and conserved. *This option is generally recommended as the relocation of burial places is an extremely complicated, time consuming and sensitive process.*

- **Mitigation and relocation:** In the event where impact on the burial place will occur, mitigation measures may entail full grave relocation. Such a relocation process must be undertaken by suitably qualified individuals with a proven track record. The relocation must also be undertaken in full cognisance of all relevant legislation, including the specific requirements of the National Heritage Resource Act (Act no. 25 of 1999). Furthermore, a concerted effort must also be made to identify all buried individuals and to contact their relatives and descendants. Other legislative measures which may be of relevance include the Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925), the Human Tissues Act (Act no. 65 of 1983, as amended), the Ordinance on Excavations (Ordinance no. 12 of 1980) as well as any local and regional provisions, laws and by-laws that may be in place.

*Methodology for grave relocations:*

- **Documentation:** Physical documentation of graves and determining context of graves prior to exhumation: Photographic, GPS, Site Map, Historical Background.
- **Public Notices:** In order to locate and notify descendant families, notices (in compliance with the National Heritage Resources Act) must be placed on the site/s, indicating the intent of relocation. These notices, translated into at least 3 languages, have to remain in place for a minimum of 60 days. Additionally, newspaper adverts and notices on local radio stations announcements are required.
- **Social consultation:** If any descendant families were located during initial consultation/public participation phases, a full social consultation action will be lodged.
- **Permit application:** Application for a permit from SAHRA can only be obtained after all necessary consent documents from descendant families, landowners and relevant authorities have been secured.
- **Exhumation & relocation**  
The exhumation, investigation and reburial of the burial place may commence after SAHRA has issued relevant permits and permissions

**12 ADDENDUM C: CONVENTIONS USED TO ASSESS THE SIGNIFICANCE OF HERITAGE**

**12.1 Site Significance Matrix**

According to the NHRA, Section 2(vi) the **significance** of heritage sites and artefacts is determined by its aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technical value in relation to the uniqueness, condition of preservation and research potential. It must be kept in mind that the various aspects are not mutually exclusive, and that the evaluation of any site is done with reference to any number of these. The following matrix is used for assessing the significance of each identified site/feature.

2. SITE EVALUATION			
2.1 Heritage Value (NHRA, section 2 [3])	High	Medium	Low
It has importance to the community or pattern of South Africa’s history or pre-colonial history.			
It possesses unique, uncommon, rare or endangered aspects of South Africa’s natural or cultural heritage.			
It has potential to yield information that will contribute to an understanding of South Africa’s natural and cultural heritage.			
It is of importance in demonstrating the principle characteristics of a particular class of South Africa’s natural or cultural places or objects.			
It has importance in exhibiting particular aesthetic characteristics valued by a particular community or cultural group.			
It has importance in demonstrating a high degree of creative or technical achievement at a particular period.			
It has marked or special association with a particular community or cultural group for social, cultural or spiritual reasons (sense of place).			
It has strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa.			
It has significance through contributing towards the promotion of a local sociocultural identity and can be developed as a tourist destination.			
It has significance relating to the history of slavery in South Africa.			
It has importance to the wider understanding of temporal changes within cultural landscapes, settlement patterns and human occupation.			
2.2 Field Register Rating			
National/Grade 1 [should be registered, retained]			
Provincial/Grade 2 [should be registered, retained]			
Local/Grade 3A [should be registered, mitigation not advised]			
Local/Grade 3B [High significance; mitigation, partly retained]			
Generally Protected A [High/Medium significance, mitigation]			
Generally protected B [Medium significance, to be recorded]			
Generally Protected C [Low significance, no further action]			
2.3 Sphere of Significance	High	Medium	Low
International			
National			
Provincial			
Local			
Specific community			

**12.2 Impact Assessment Criteria**

The following table provides a guideline for the rating of impacts and recommendation of management actions for sites of heritage potential.

**Significance of the heritage resource**

This is a statement of the nature and degree of significance of the heritage resource being affected by the activity. From a heritage management perspective it is useful to distinguish between whether the significance is embedded in the physical fabric or in associations with events or persons or in the experience of a place; i.e. its visual and non-visual qualities. This statement is a primary informant to the nature and degree of significance of an impact and thus needs to be thoroughly considered. Consideration needs to be given to the significance of a heritage resource at different scales (i.e. sitespecific, local, regional, national or international) and the relationship between the heritage resource, its setting and its associations.

**Nature of the impact**

This is an assessment of the nature of the impact of the activity on a heritage resource, with some indication of its positive and/or negative effect/s. It is strongly informed by the statement of resource significance. In other words, the nature of the impact may be historical, aesthetic, social, scientific, linguistic or architectural, intrinsic, associational or contextual (visual or non-visual). In many cases, the nature of the impact will include more than one value.

**Extent**

Here it should be indicated whether the impact will be experienced:

- On a site scale, i.e. extend only as far as the activity;
- Within the immediate context of a heritage resource;
- On a local scale, e.g. town or suburb
- On a metropolitan or regional scale; or
- On a national/international scale.

**Duration**

Here it should be indicated whether the lifespan of the impact will be:

- Short term, (needs to be defined in context)
- Medium term, (needs to be defined in context)
- Long term where the impact will persist indefinitely, possibly beyond the operational life of the activity, either because of natural processes or by human intervention; or
- Permanent where mitigation either by natural process or by human intervention will not occur in such a way or in such a time span that the impact can be considered transient.

Of relevance to the duration of an impact are the following considerations:

- Reversibility of the impact; and
- Renewability of the heritage resource.

**Intensity**

Here it should be established whether the impact should be indicated as:

- Low, where the impact affects the resource in such a way that its heritage value is not affected;
- Medium, where the affected resource is altered but its heritage value continues to exist albeit in a modified way; and
- High, where heritage value is altered to the extent that it will temporarily or permanently be damaged or destroyed.

**Probability**

This should describe the likelihood of the impact actually occurring indicated as:

- Improbable, where the possibility of the impact to materialize is very low either because of design or historic experience;
- Probable, where there is a distinct possibility that the impact will occur;
- Highly probable, where it is most likely that the impact will occur; or
- Definite, where the impact will definitely occur regardless of any mitigation measures

**Confidence**

This should relate to the level of confidence that the specialist has in establishing the nature and degree of impacts. It relates to the level and reliability of information, the nature and degree of consultation with I&AP's and the dynamic of the broader socio-political context.

- High, where the information is comprehensive and accurate, where there has been a high degree of consultation and the socio-political context is relatively stable.

- Medium, where the information is sufficient but is based mainly on secondary sources, where there has been a limited targeted consultation and socio-political context is fluid.
- Low, where the information is poor, a high degree of contestation is evident and there is a state of socio-political flux.

**Impact Significance**

The significance of impacts can be determined through a synthesis of the aspects produced in terms of the nature and degree of heritage significance and the nature, duration, intensity, extent, probability and confidence of impacts and can be described as:

- Low; where it would have a negligible effect on heritage and on the decision
- Medium, where it would have a moderate effect on heritage and should influence the decision.
- High, where it would have, or there would be a high risk of, a big effect on heritage. Impacts of high significance should have a major influence on the decision;
- Very high, where it would have, or there would be high risk of, an irreversible and possibly irreplaceable negative impact on heritage. Impacts of very high significance should be a central factor in decision-making.

**12.3 Direct Impact Assessment Criteria**

The following table provides an outline of the relationship between the significance of a heritage context, the intensity of development and the significance of heritage impacts to be expected

HERITAGE CONTEXT	TYPE OF DEVELOPMENT			
	CATEGORY A	CATEGORY B	CATEGORY C	CATEGORY D
<b>CONTEXT 1</b> High heritage Value	Moderate heritage impact expected	High heritage impact expected	Very high heritage impact expected	Very high heritage impact expected
<b>CONTEXT 2</b> Medium to high heritage value	Minimal heritage impact expected	Moderate heritage impact expected	High heritage impact expected	Very high heritage impact expected
<b>CONTEXT 3</b> Medium to low heritage value	Little or no heritage impact expected	Minimal heritage impact expected	Moderate heritage impact expected	High heritage impact expected
<b>CONTEXT 4</b> Low to no heritage value	Little or no heritage impact expected	Little or no heritage impact expected	Minimal heritage value expected	Moderate heritage impact expected

**NOTE: A DEFAULT "LITTLE OR NO HERITAGE IMPACT EXPECTED" VALUE APPLIES WHERE A HERITAGE RESOURCE OCCURS OUTSIDE THE IMPACT ZONE OF THE DEVELOPMENT.**

HERITAGE CONTEXTS	CATEGORIES OF DEVELOPMENT
<p><b>Context 1:</b> Of high intrinsic, associational and contextual heritage value within a national, provincial and local context, i.e. formally declared or potential Grade 1, 2 or 3A heritage resources</p> <p><b>Context 2:</b> Of moderate to high intrinsic, associational and contextual value within a local context, i.e. potential Grade 3B heritage resources.</p> <p><b>Context 3:</b> Of medium to low intrinsic, associational or contextual heritage value within a national, provincial and local context, i.e. potential Grade 3C heritage resources</p> <p><b>Context 4:</b> Of little or no intrinsic, associational or contextual heritage value due to disturbed, degraded conditions or extent of irreversible damage.</p>	<p><b>Category A: Minimal intensity development</b></p> <ul style="list-style-type: none"> <li>- No rezoning involved; within existing use rights.</li> <li>- No subdivision involved.</li> <li>- Upgrading of existing infrastructure within existing envelopes</li> <li>- Minor internal changes to existing structures</li> <li>- New building footprints limited to less than 1000m2.</li> </ul> <p><b>Category B: Low-key intensity development</b></p> <ul style="list-style-type: none"> <li>- Spot rezoning with no change to overall zoning of a site.</li> <li>- Linear development less than 100m</li> <li>- Building footprints between 1000m2-2000m2</li> <li>- Minor changes to external envelop of existing structures (less than 25%)</li> <li>- Minor changes in relation to bulk and height of immediately adjacent structures (less than 25%).</li> </ul> <p><b>Category C: Moderate intensity development</b></p> <ul style="list-style-type: none"> <li>- Rezoning of a site between 5000m2-10 000m2.</li> </ul>

	<ul style="list-style-type: none"> <li>- Linear development between 100m and 300m.</li> <li>- Building footprints between 2000m2 and 5000m2</li> <li>- Substantial changes to external envelop of existing structures (more than 50%)</li> <li>- Substantial increase in bulk and height in relation to immediately adjacent buildings (more than 50%)</li> </ul> <p><b>Category D: High intensity development</b></p> <ul style="list-style-type: none"> <li>- Rezoning of a site in excess of 10 000m2</li> <li>- Linear development in excess of 300m.</li> <li>- Any development changing the character of a site exceeding 5000m2 or involving the subdivision of a site into three or more erven.</li> <li>- Substantial increase in bulk and height in relation to immediately adjacent buildings (more than 100%)</li> </ul>
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### 12.4 Management and Mitigation Actions

The following table provides a guideline of relevant heritage resources management actions is vital to the conservation of heritage resources.

<p><b>No further action / Monitoring</b></p> <p>Where no heritage resources have been documented, heritage resources occur well outside the impact zone of any development or the primary context of the surroundings at a development footprint has been largely destroyed or altered, no further immediate action is required. Site monitoring during development, by an ECO or the heritage specialist are often added to this recommendation in order to ensure that no undetected heritage\ remains are destroyed.</p> <p><b>Avoidance</b></p> <p>This is appropriate where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. Mitigation is not acceptable or not possible. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources.</p> <p><b>Mitigation</b></p> <p>This is appropriate where development occurs in a context of heritage significance and where the impact is such that it can be mitigated to a degree of medium to low significance, e.g. the high to medium impact of a development on an archaeological site could be mitigated through sampling/excavation of the remains. Not all negative impacts can be mitigated.</p> <p><b>Compensation</b></p> <p>Compensation is generally not an appropriate heritage management action. The main function of management actions should be to conserve the resource for the benefit of future generations. Once lost it cannot be renewed. The circumstances around the potential public or heritage benefits would need to be exceptional to warrant this type of action, especially in the case of where the impact was high.</p> <p><b>Rehabilitation</b></p> <p>Rehabilitation is considered in heritage management terms as a intervention typically involving the adding of a new heritage layer to enable a new sustainable use. It is not appropriate when the process necessitates the removal of previous historical layers, i.e. restoration of a building or place to the previous state/period. It is an appropriate heritage management action in the following cases:</p> <ul style="list-style-type: none"> <li>- The heritage resource is degraded or in the process of degradation and would benefit from rehabilitation.</li> <li>- Where rehabilitation implies appropriate conservation interventions, i.e. adaptive reuse, repair and maintenance, consolidation and minimal loss of historical fabric.</li> <li>- Where the rehabilitation process will not result in a negative impact on the intrinsic value of the resource.</li> </ul> <p><b>Enhancement</b></p> <p>Enhancement is appropriate where the overall heritage significance and its public appreciation value are improved. It does not imply creation of a condition that might never have occurred during the evolution of a place, e.g. the tendency to sanitize the past. This management action might result from the removal of previous layers where these layers are culturally of low significance and detract from the significance of the resource. It would be appropriate in a range of heritage contexts and applicable to a range of resources. In the case of formally protected or significant resources, appropriate enhancement action should be encouraged. Care should, however, be taken to ensure that the process does not have a negative impact on the character and context of the resource. It would thus have to be carefully monitored</p>
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