# **Phase 1 Cultural Heritage Impact Assessment:**

THE PROPOSED MSHOLI/PHUMLANI SEWER PIPELINE AND EXPANSION OF THE WASTE WATER TREATMENT WORKS (WWTW) IN THE ROCKY DRIFT REGION NORTH OF MBOMBELA, MPUMALANGA PROVINCE

#### Prepared for:

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## Report No: 2020/JvS/083

• Status: Final

Date: November 2020

Revision No: -

• Date: -

# Submission of the report:

It remains the responsibility of the client to submit the report to the South African Heritage Resources Agency (SAHRA) or relevant Provincial Heritage Resources Agency (PHRA) by means of the online SAHRIS System.















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# Specialist competency:

Johan A van Schalkwyk, D Litt et Phil, heritage consultant, has been working in the field of heritage management for more than 40 years. Originally based at the National Museum of Cultural History, Pretoria, he has actively done research in the fields of anthropology, archaeology, museology, tourism and impact assessment. This work was done in Limpopo Province, Gauteng, Mpumalanga, North West Province, Eastern Cape Province, Northern Cape Province, Botswana, Zimbabwe, Malawi, Lesotho and Swaziland. Based on this work, he has curated various exhibitions at different museums and has published more than 70 papers, most in scientifically accredited journals. During this period, he has done more than 2000 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.

J A van Schalkwyk Heritage Consultant November 2020















i

#### **SPECIALIST DECLARATION**

I, J A van Schalkwyk, as the appointed independent specialist, in terms of the 2014 EIA Regulations (as amended), hereby declare that I:

- I act as the independent specialist in this application;
- I perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant;
- regard the information contained in this report as it relates to my specialist input/study to be true and correct, and do not have and will not have any financial interest in the undertaking of the activity, other than remuneration for work performed in terms of the NEMA, the Environmental Impact Assessment Regulations, 2014 (as amended) and any specific environmental management Δct.
- I declare that there are no circumstances that may compromise my objectivity in performing such work:
- I have expertise in conducting the specialist report relevant to this application, including knowledge
  of the Act, Regulations and any guidelines that have relevance to the proposed activity;
- I will comply with the Act, Regulations and all other applicable legislation;
- I have no, and will not engage in, conflicting interests in the undertaking of the activity;
- I have no vested interest in the proposed activity proceeding;
- I undertake to disclose to the applicant and the competent authority all material information in my
  possession that reasonably has or may have the potential of influencing any decision to be taken
  with respect to the application by the competent authority; and the objectivity of any report, plan
  or document to be prepared by myself for submission to the competent authority;
- I have ensured that information containing all relevant facts in respect of the specialist input/study was distributed or made available to interested and affected parties and the public and that participation by interested and affected parties was facilitated in such a manner that all interested and affected parties were provided with a reasonable opportunity to participate and to provide comments on the specialist input/study;
- I have ensured that the comments of all interested and affected parties on the specialist input/study were considered, recorded and submitted to the competent authority in respect of the application;
- all the particulars furnished by me in this specialist input/study are true and correct; and
- I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 24F of the Act.

Signature of the specialist

Maha Many h

J A van Schalkwyk November 2020

#### **EXECUTIVE SUMMARY**

## **Phase 1 Cultural Heritage Impact Assessment:**

# THE PROPOSED MSHOLI/PHUMLANI SEWER PIPELINE AND EXPANSION OF THE WASTE WATER TREATMENT WORKS (WWTW) IN THE ROCKY DRIFT REGION NORTH OF MBOMBELA, MPUMALANGA PROVINCE

The City of Mbombela propose the upgrade of the Msholi/Phumlani sewer pipeline and expansion of the waste water treatment works (WWTW) in the Rocky Drift region north of Mbombela, Mpumalanga.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by *SLR Consulting (Pty) Ltd* to conduct a cultural heritage assessment to determine if the development of the sewer pipeline and expansion of the waste water treatment works would have an impact on any sites, features or objects of cultural heritage significance.

This report describes the methodology used, the limitations encountered, the heritage features that were identified and the recommendations and mitigation measures proposed relevant to this. The HIA consisted of a desktop study (archival sources, database survey, maps and aerial imagery) and a physical survey that included the interviewing of relevant people. It should be noted that the implementation of the mitigation measures is subject to SAHRA/PHRA's approval.

The cultural landscape qualities of the region essentially consist of a rural area in which the human occupation is made up of a limited Stone Age occupation. This was followed much later by Nguni- and Sotho-speaking agro-pasturalist that settled to the west and south of the study area. They were soon followed by a colonial (farmer) component, which gave rise to the development of towns that dot the larger landscape. The final transformation was brought about by the development of infrastructure in the region, such as roads and railway lines.

## **Identified sites**

During the survey no sites, features or objects of cultural significance were identified in the project area.

#### Impact assessment and proposed mitigation measures

Impact analysis of cultural heritage resources under threat of the proposed development, is based on the present understanding of the development:

• For the current project, as no sites, features or objects of cultural significance were identified, no mitigation measures are proposed.

# Legal requirements

The legal requirements related to heritage specifically are specified in Section 3 of this report.

- For this proposed project, the assessment has determined that no sites, features or objects of cultural heritage significance occur in the project area, therefore no permits are required from SAHRA or the PHRA.
- If heritage features are identified during construction, as stated in the management recommendation, these finds would have to be assessed by a specialist, after which a decision will be made regarding the application for relevant permits.

Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view, it is recommended that the proposed upgrade activities be allowed to continue on acceptance of the mitigation measures and the conditions proposed below.

## Conditions for inclusion in the environmental authorisation:

- The Palaeontological Sensitivity Map (https://sahris.sahra.org.za/map/palaeo) indicate that the project area has an insignificant to zero sensitivity of fossil remains to be found and therefore a palaeontological assessment is not required.
- Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made.

J A van Schalkwyk Heritage Consultant November 2020

# **TECHNICAL SUMMARY**

Project description	
Description	Upgrading and expansion of an existing sewer pipeline
Project name	Proposed Msholi/Phumlani Sewer Pipeline

Applicant
City of Mbombela Local Municipality

Environmental assessors	
SLR Consulting	
Ms A Mothilal	

Property details						
Province	Mpur	Mpumalanga				
Magisterial district	Nelsp	ruit				
Local municipality	City o	of Mbombela				
Topo-cadastral map	25281	DA				
Farm name	Dingv	Dingwell 276JT				
Closest town	Witrivier					
Coordinates	End p	oints (approxi	mate)			
	No	Latitude	Longitude	No	Latitude	Longitude
	1	S 25,36748	E 30,96997	2	S 25,35591	E 30,97621
	.kml f	iles¹				

Development criteria in terms of Section 38(1) of the NHR Act	Yes/No
Construction of road, wall, power line, pipeline, canal or other linear form of development	Yes
or barrier exceeding 300m in length	
Construction of bridge or similar structure exceeding 50m in length	No
Development exceeding 5000 sq m	No
Development involving three or more existing erven or subdivisions	No
Development involving three or more erven or divisions that have been consolidated within past five years	No
Rezoning of site exceeding 10 000 sq m	No
Any other development category, public open space, squares, parks, recreation grounds	No

Land use	
Previous land use	Farming
Current land use	Vacant/Urban

 $^1$  Left click on the icon to open the file in Google Earth, if installed on the computer. Alternatively, right click on the icon. In dialog box, select "Save Embedded File to Disk" and save to folder of choice.

٧

# TABLE OF CONTENTS

	Page
SPECIALIST DECLARATION	I
EXECUTIVE SUMMARY	
TECHNICAL SUMMARY	
GLOSSARY OF TERMS AND ABBREVIATIONS	
COMPLIANCE WITH APPENDIX 6 OF THE 2014 EIA REGULATIONS (AS AMENDED)	
1. INTRODUCTION	
2. LEGISLATIVE FRAMEWORK	
3. HERITAGE RESOURCES	
4. PROJECT DESCRIPTION	
5. STUDY APPROACH AND METHODOLOGY	
6. DESCRIPTION OF THE AFFECTED ENVIRONMENT	
7. SURVEY RESULTS	
8. SIGNIFICANCE, IMPACT ASSESSMENT RATINGS AND MITIGATION MEASURES	
9. MANAGEMENT MEASURES	
10. CONCLUSIONS AND RECOMMENDATIONS	
11. REFERENCES	
Indemnity and terms of use of this report      Assessing the significance of heritage resources and potential impacts	
Assessing the significance of Heritage resources and potential impacts      Mitigation measures	
4. Relocation of graves	
5. Curriculum vitae	
5. 64. 164.4. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.	
LIST OF FIGURES	
	D
Figure 1. Location of the project area in regional context	Page
Figure 2. The layout of the project area	
Figure 3. Location of known heritage sites and features in relation to the project area	
Figure 4. Map indicating the track log of the field survey	
Figure 5. The vegetation cover encountered over most of the project area	
Figure 6. Views over the project area	
Figure 7. The Palaeontological sensitivity of the project area	
Figure 8. Photo gallery - various categories of heritage sites in the local region	
Figure 9. The farm Dingwell on the 1905 topographic map	
Figure 9. The farm Dingwell on the 1905 topographic map	14
Figure 10. Aerial image of the project area in 1936	14 15
Figure 10. Aerial image of the project area in 1936	14 15
Figure 10. Aerial image of the project area in 1936	14 15 15
Figure 10. Aerial image of the project area in 1936	
Figure 10. Aerial image of the project area in 1936	
Figure 10. Aerial image of the project area in 1936	
Figure 10. Aerial image of the project area in 1936	
Figure 10. Aerial image of the project area in 1936	
Figure 10. Aerial image of the project area in 1936	
Figure 10. Aerial image of the project area in 1936	15 15 15 15 15 15 15 15 15 15 15 15 15 1
Figure 10. Aerial image of the project area in 1936	14 15 15 16 17 18 18 18 18 18 18 18 18 18 18 18 18 18

#### **GLOSSARY OF TERMS AND ABBREVIATIONS**

#### **TERMS**

**Bioturbation:** The burrowing by small mammals, insects and termites that disturb archaeological deposits.

**Cumulative impacts:** "Cumulative Impact", in relation to an activity, means the past, current and reasonably foreseeable future impact of an activity, considered together with the impact of activities associated with that activity, that in itself may not be significant, but may become significant when added to existing and reasonably foreseeable impacts eventuating from similar or diverse activities.

**Debitage:** Stone chips discarded during the manufacture of stone tools.

**Factory site:** A specialised archaeological site where a specific set of technological activities has taken place — usually used to describe a place where stone tools were made.

Historic Period: Since the arrival of the white settlers - c. AD 1830 - in this part of the country.

Holocene: The most recent time period, which commenced c. 10 000 years ago.

**Iron Age** (also referred to as **Early Farming Communities**): Period covering the last 1800 years, when new people brought a new way of life to southern Africa. They established settled villages, cultivated domestic crops such as sorghum, millet and beans, and they herded cattle as well as sheep and goats. As they produced their own iron tools, archaeologists call this the Iron Age.

Early Iron Age AD 200 - AD 900
Middle Iron Age AD 900 - AD 1300
Later Iron Age AD 1300 - AD 1830

Midden: The accumulated debris resulting from human occupation of a site.

**Mitigation**, means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

National Estate: The collective heritage assets of the Nation.

Pleistocene: Geological time period of 3 000 000 to 20 000 years ago.

**Stone Age:** The first and longest part of human history is the Stone Age, which began with the appearance of early humans between 3-2 million years ago. Stone Age people were hunters, gatherers and scavengers who did not live in permanently settled communities. Their stone tools preserve well and are found in most places in South Africa and elsewhere.

Early Stone Age 2 500 000 - 250 000 Before Present

Middle Stone Age 250 000 - 40 000 - 25 000 BP

Later Stone Age 40-25 000 - until c. AD 200

**Tradition:** As used in archaeology, it is a seriated sequence of artefact assemblages, particularly ceramics.

#### **ACRONYMS and ABBREVIATIONS**

AD Anno Domini (the year 0)

ASAPA Association of Southern African Professional Archaeologists

BC Before the Birth of Christ (the year 0)
BCE Before the Common Era (the year 0)

BP Before Present (calculated from 1950 when radio-carbon dating was established)

CE Common Era (the year 0)

CRM Cultural Resources Management

CS-G Chief Surveyor-General

EAP Environmental Assessment Practitioner

EIA Early Iron Age

EMPr Environmental Management Programme

ESA Early Stone Age

HIA Heritage Impact Assessment I & AP's Interested and Affected Parties

ICOMOS International Council on Monuments and Sites

LIA Late Iron Age
LSA Later Stone Age
MIA Middle Iron Age
MSA Middle Stone Age

NASA National Archives of South Africa

NHRA National Heritage Resources Act

PHRA Provincial Heritage Resources Agency

SAHRA South African Heritage Resources Agency

SAHRIS South African Heritage Resources Information System

WUL Water Use License

# COMPLIANCE WITH APPENDIX 6 OF THE 2014 EIA REGULATIONS (AS AMENDED)

Requirements of Appendix 6 – GN R982	Addressed in the Specialist Report
1. (1) A specialist report prepared in terms of these Regulations must contain-	
a) details of-	
i. the specialist who prepared the report; and	Front page
ii. the expertise of that specialist to compile a specialist report including a	Page i
curriculum vitae;	Addendum Section 5
b) a declaration that the specialist is independent in a form as may be specified by	Page ii
the competent authority;	
c) an indication of the scope of, and the purpose for which, the report was	Section 1
prepared;	
(cA) an indication of the quality and age of base data used for the specialist report;	Section 4
(cB) a description of existing impacts on the site, cumulative impacts of the proposed	Section 7
development and levels of acceptable change;	
d) the duration, date and season of the site investigation and the relevance of the	Section 4.2.2
season to the outcome of the assessment;	
e) a description of the methodology adopted in preparing the report or carrying	Section 4
out the specialised process inclusive of equipment and modelling used;	
f) details of an assessment of the specific identified sensitivity of the site related to	Section 7;
the proposed activity or activities and its associated structures and	Figure 15
infrastructure, inclusive of a site plan identifying site alternatives;	
g) an identification of any areas to be avoided, including buffers;	Section 8
h) a map superimposing the activity including the associated structures and	Figure 15
infrastructure on the environmental sensitivities of the site including areas to be	Section 7
avoided, including buffers;	
i) a description of any assumptions made and any uncertainties or gaps in	Section 2
knowledge;	
j) a description of the findings and potential implications of such findings on the	Section 7
impact of the proposed activity or activities;	
k) any mitigation measures for inclusion in the EMPr;	Section 8 & 10
any conditions for inclusion in the environmental authorisation;	Section 10
m) any monitoring requirements for inclusion in the EMPr or environmental	Section 9
authorisation;	
n) a reasoned opinion-	
i. whether the proposed activity, activities or portions thereof should be	Section 10
authorised;	
(iA) regarding the acceptability of the proposed activity or activities; and	
ii. if the opinion is that the proposed activity, activities or portions thereof	Section 8, 10
should be authorised, any avoidance, management and mitigation	
measures that should be included in the EMPr, and where applicable, the	
closure plan;	
o) a description of any consultation process that was undertaken during the course	-
of preparing the specialist report;	
p) a summary and copies of any comments received during any consultation	-
process and where applicable all responses thereto; and	
q) any other information requested by the competent authority.	-
(2) Where a government notice by the Minister provides for any protocol or minimum	-
information requirement to be applied to a specialist report, the requirements as	
indicated in such notice will apply.	

#### **Phase 1 Cultural Heritage Impact Assessment:**

THE PROPOSED MSHOLI/PHUMLANI SEWER PIPELINE AND EXPANSION OF THE WASTE WATER TREATMENT WORKS (WWTW) IN THE ROCKY DRIFT REGION NORTH OF MBOMBELA, MPUMALANGA PROVINCE

#### 1. INTRODUCTION

#### 1.1 Background

SLR Consulting (Pty) Ltd has been appointed to undertake a Basic Assessment for the proposed Msholi/Phumlani sewer pipeline and expansion of the waste water treatment works (WWTW) in the Rocky Drift region north of Mbombela, Mpumalanga.

South Africa's heritage resources, also described as the 'national estate', comprise a wide range of sites, features, objects and beliefs. However, according to Section 27(18) of the National Heritage Resources Act (NHRA), No. 25 of 1999, no person may destroy, damage, deface, excavate, alter, remove from its original position, subdivide or change the planning status of any heritage site without a permit issued by the heritage resources authority responsible for the protection of such site.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by *SLR Consulting (Pty) Ltd* to conduct a cultural heritage assessment to determine if the development of the sewer pipeline and expansion of the waste water treatment works would have an impact on any sites, features or objects of cultural heritage significance.

This report forms part of the Environmental Impact Assessment (EIA) as required by the EIA Regulations in terms of the National Environmental Management Act (Act No. 107 of 1998) as amended (2014) and is intended for submission to the South African Heritage Resources Agency (SAHRA).

## 1.2 Terms and references

The aim of a full HIA investigation is to provide an informed heritage-related opinion about the proposed development by an appropriate heritage specialist. The objectives are to identify heritage resources (involving site inspections, existing heritage data and additional heritage specialists if necessary); assess their significances; assess alternatives in order to promote heritage conservation issues; and to assess the acceptability of the proposed development from a heritage perspective.

The result of this investigation is a heritage impact assessment report indicating the presence/absence of heritage resources and how to manage them in the context of the proposed development. Depending on SAHRA's acceptance of this report, the developer will receive permission to proceed with the proposed development, on condition of successful implementation of proposed mitigation measures.

#### 1.2.1 Scope of work

The aim of this study is to determine if any sites, features or objects of cultural heritage significance occur within the boundaries of the area where the sewer pipeline and expansion of the waste water treatment works is to take place. This included:

- Conducting a desk-top investigation of the project area;
- A visit to the proposed project site.

The project area includes the following properties:

• Remainder of the farm Dingwell 276JT.

The objectives were to:

- Identify possible archaeological, cultural and historic sites within the proposed development areas.
- Identify any potential 'fatal flaws' related to the proposed development.
- Evaluate the potential impacts of construction, operation and maintenance of the proposed development on archaeological, cultural and historical resources.
- Recommend mitigation measures to ameliorate any negative impacts on areas of archaeological, cultural or historical importance.
- Provide guideline measures to manage any impacts that might occur during the construction phase as well as the implementation phase.

#### 1.2.2 Assumptions and Limitations

The investigation has been influenced by the following factors:

- It is assumed that the description of the proposed project, provided by the client, is accurate;
- The unpredictability of buried archaeological remains;
- No subsurface investigation (i.e. excavations or sampling) were undertaken, since a permit from SAHRA is required for such activities;
- It is assumed that the public consultation process undertaken as part of the EIA is sufficient and that it does not have to be repeated as part of the HIA.

## 2. LEGISLATIVE FRAMEWORK

#### 2.1 Background

Heritage Impact Assessments are governed by national legislation and standards and International Best Practise. These include:

- South African Legislation
  - o National Heritage Resources Act, 1999 (Act No. 25 of 1999) (NHRA);
  - Mineral and Petroleum Resources Development Act, 2002 (Act No. 22 of 2002) (MPRDA);
  - National Environmental Management Act 1998 (Act No. 107 of 1998) (NEMA); and
  - o National Water Act, 1998 (Act No. 36 of 1998) (NWA).
- Standards and Regulations
  - South African Heritage Resources Agency (SAHRA) Minimum Standards;
  - Association of Southern African Professional Archaeologists (ASAPA) Constitution and Code of Ethics;
  - o Anthropological Association of Southern Africa Constitution and Code of Ethics.
- International Best Practise and Guidelines
  - ICOMOS Standards (Guidance on Heritage Impact Assessments for Cultural World Heritage Properties); and
  - The UNESCO Convention concerning the Protection of the World Cultural and Natural Heritage (1972).

#### 2.2 Heritage Impact Assessment Studies

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, Section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority.

The National Heritage Resources Act (Act No. 25 of 1999, Section 38) provides guidelines for Cultural Resources Management and prospective developments:

- "38 (1) Subject to the provisions of subsections (7), (8) and (9), any person who intends to undertake a development categorised as:
  - (a) the construction of a road, wall, powerline, pipeline, canal or other similar form of linear development or barrier exceeding 300m in length;
  - (b) the construction of a bridge or similar structure exceeding 50m in length;
  - (c) any development or other activity which will change the character of a site:
    - (i) exceeding 5 000 m<sub>2</sub> in extent; or
    - (ii) involving three or more existing erven or subdivisions thereof; or
    - (iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or
    - (iv) the costs of which will exceed a sum set in terms of regulations by SAHRA or a provincial heritage resources authority;
  - (d) the re-zoning of a site exceeding 10 000 m2 in extent; or
  - (e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority, must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development."

#### And:

- "38 (3) The responsible heritage resources authority must specify the information to be provided in a report required in terms of subsection (2)(a): Provided that the following must be included:
  - (a) The identification and mapping of all heritage resources in the area affected;
  - (b) an assessment of the significance of such resources in terms of the heritage assessment criteria set out in section 6(2) or prescribed under section 7;
  - (c) an assessment of the impact of the development on such heritage resources;
  - (d) an evaluation of the impact of the development on heritage resources relative to the sustainable social and economic benefits to be derived from the development;
  - (e) the results of consultation with communities affected by the proposed development and other interested parties regarding the impact of the development on heritage resources;
  - (f) if heritage resources will be adversely affected by the proposed development, the consideration of alternatives; and
  - (g) plans for mitigation of any adverse effects during and after the completion of the proposed development."

## 3. HERITAGE RESOURCES

## 3.1 The National Estate

The National Heritage Resources Act (No. 25 of 1999) defines the heritage resources of South Africa which are of cultural significance or other special value for the present community and for future generations that must be considered part of the national estate to include:

- places, buildings, structures and equipment of cultural significance;
- places to which oral traditions are attached or which are associated with living heritage;
- historical settlements and townscapes;
- landscapes and natural features of cultural significance;
- geological sites of scientific or cultural importance;

- archaeological and palaeontological sites;
- · graves and burial grounds, including-
  - ancestral graves;
  - o royal graves and graves of traditional leaders;
  - o graves of victims of conflict;
  - o graves of individuals designated by the Minister by notice in the Gazette;
  - o historical graves and cemeteries; and
  - other human remains which are not covered in terms of the Human Tissue Act, 1983 (Act No. 65 of 1983);
- sites of significance relating to the history of slavery in South Africa;
- movable objects, including
  - objects recovered from the soil or waters of South Africa, including archaeological and palaeontological objects and material, meteorites and rare geological specimens;
  - o objects to which oral traditions are attached or which are associated with living heritage;
  - ethnographic art and objects;
  - o military objects;
  - objects of decorative or fine art;
  - o objects of scientific or technological interest; and
  - books, records, documents, photographic positives and negatives, graphic, film or video material or sound recordings, excluding those that are public records as defined in section 1(xiv) of the National Archives of South Africa Act, 1996 (Act No. 43 of 1996).

#### 3.2 Cultural significance

In the NHRA, Section 2 (vi), it is stated that "cultural significance" means aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technological value or significance. This is determined in relation to a site or feature's uniqueness, condition of preservation and research potential.

According to Section 3(3) of the NHRA, a place or object is to be considered part of the national estate if it has cultural significance or other special value because of

- its importance in the community, or pattern of South Africa's history;
- its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa; and
- sites of significance relating to the history of slavery in South Africa.

A matrix (see Section 2 of Addendum) was developed whereby the above criteria were applied for the determination of the significance of each identified site. This allowed some form of control over the application of similar values for similar identified sites.

# 4. PROJECT DESCRIPTION

# 4.1 Site location

The Rocky Drift Waste Water Treatment works is located approximately 20km north of the town of Mbombela (formerly Nelspruit) and 5km southwest of White River in the City of Mbombela Local Municipality, Mpumalanga Province (Fig. 1). For more information, see the Technical Summary on p. V above.

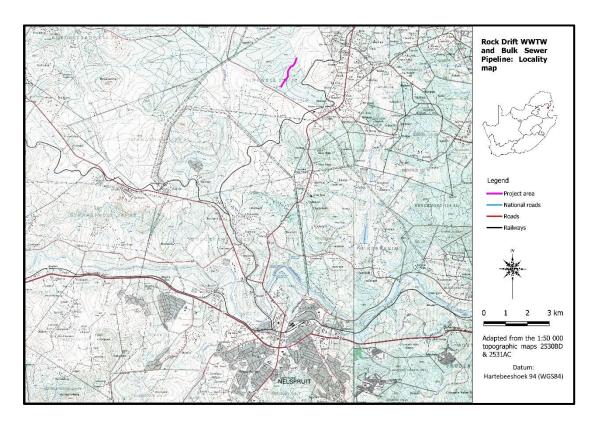


Figure 1. Location of the project area in regional context

# 4.2 Development proposal

The project involves upgrading and expansion of the bulk sewer pipeline (approximately 1km in total) from Msholi/Phumlani southwards to the WWTW as well as the expansion of this latter facility (Fig. 2 below)

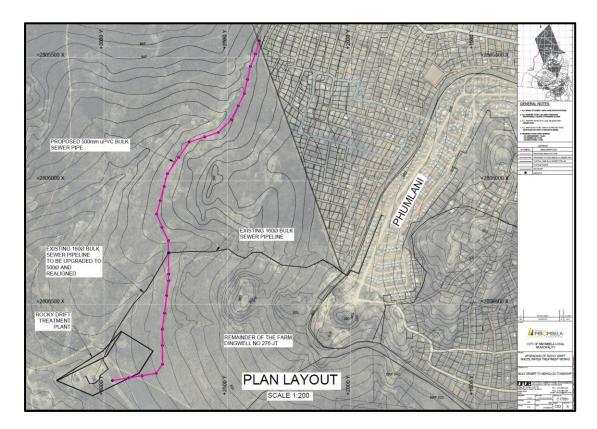


Figure 2. The layout of the project area (Map supplied by SLR Consulting)

# 5. STUDY APPROACH AND METHODOLOGY

#### 5.1 Extent of the Study

This survey and impact assessment cover all facets of cultural heritage located in the project area as presented in Section 4 above and illustrated in Figures 1 & 2.

# 5.2 Methodology

# 5.2.1 Pre-feasibility assessment

## 5.2.1.1 Survey of the literature

A survey of the relevant literature was conducted with the aim of reviewing the previous research done and determining the potential of the area. In this regard, various anthropological, archaeological and historical sources were consulted – see list of references in Section 11.

• Information on events, sites and features in the larger region were obtained from these sources.

## 5.2.1.2 Survey of heritage impact assessments (HIAs)

A survey of HIAs done for projects in the region by various heritage consultants was conducted with the aim of determining the heritage potential of the area – see list of references in Section 11.

• Information on sites and features in the larger region were obtained from these sources.

#### 5.2.1.3 Data bases

The Heritage Atlas Database, various SAHRA databases, the Environmental Potential Atlas, the Chief Surveyor General and the National Archives of South Africa were consulted.

 Database surveys produced a number of sites located in the larger region of the proposed township establishment.

#### 5.2.1.4 Other sources

Aerial photographs and topocadastral and other maps were also studied - see the list of references below.

• Information of a very general nature were obtained from these sources

The results of the above investigation are presented in Table 1 and Figure 3 below – see list of references in Section 11 – and can be summarised as follows:

- Stone Age tools, dating to the MSA and LSA occur as low-density scatters on some outcrops in the larger region;
- A site containing rock engravings occur to the south of the project area;
- Sites containing rock painting dating to the Later Stone Age occur sporadically across the larger region;
- A number of sites dating to the Early Iron Age occur to the east and northeast of the project region;
- A number of formally declared historic structures, inclusive of buildings and monuments occur mostly in urban environments but are also found sporadically all over;
- Bridge, culverts and other infrastructural features occur sporadically across the larger region;
- Formal and informal burial sites occur sporadically throughout the larger region.

Based on the above assessment, the probability of cultural heritage sites, features and objects occurring in the project area is deemed to be **possible**.

Table 1: Pre-Feasibility Assessment

Category	Period	Probability	Reference
Landscapes			
Natural/Cultural		None	Aerial photographs; Historic maps
Early hominin	Pliocene – Lower Pleistocene		
	Early hominin	None	-
Stone Age	Lower Pleistocene – Holocene		
	Early Stone Age	Low	Heritage Atlas Database
	Middle Stone Age	Low	Heritage Atlas Database
	Later Stone Age	Low	Heritage Atlas Database
	Rock Art	Low	Heritage Atlas Database; Tracey (1956);
			Van Schalkwyk <i>et al</i> (1996)
Iron age	Holocene		
	Early Iron Age	Low	Evers (1977); Huffman (2007)
	Middle Iron Age	None	-
	Late Iron Age	Possible	Heritage Atlas Database; Huffman (2007);
Colonial period	Holocene		
	Contact period/Early historic	Low	Barnard (1975); Bornman (1979)
	Recent history	Low	Barnard (1975); Bornman (1979); Cilliers (2005a; 2005b); Van Schalkwyk (2005, 2008, 2012, 2014)
	Industrial heritage	Low	De Jong <i>et al</i> (1988); Heritage Atlas Database; Van Schalkwyk (2005, 2008; 2012, 2014)

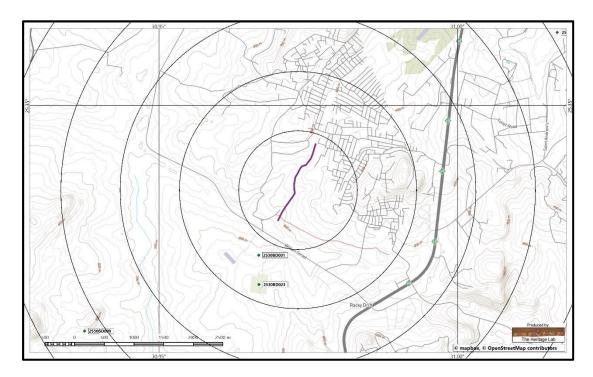


Figure 3. Location of known heritage sites and features in relation to the project area (Heritage sites = coded green dots; circles spaced at a distance of 1km)

# 5.2.2 Field survey

The field survey was done according to generally accepted archaeological practices, and was aimed at locating all possible sites, objects and structures. The area that had to be investigated was identified by the *SLR Consulting (Pty) Ltd* by means of maps and .kml files indicating the project area. This was loaded onto a Samsung digital device and used in Google Earth during the field survey to access the area.

The project area was visited on 4 December 2020 and surveyed by accessing the pipeline route where possible – see Figure 4 below.

The following factors influenced the field survey (see Fig. 5 below):

- Most of the area was covered with a dense riverine vegetation;
- In other areas, houses were built along the proposed pipeline route, in effect cutting off access to the route.

Fortunately, this area was subjected to an intensive foot survey in 2014 for the proposed P166-1/2 Road Development (Van Schalkwyk 2014). That survey was done during the winter season, which allowed for a much better ground visibility as the vegetation cover was very low. This previous experience in the project area was of great benefit during the current survey.

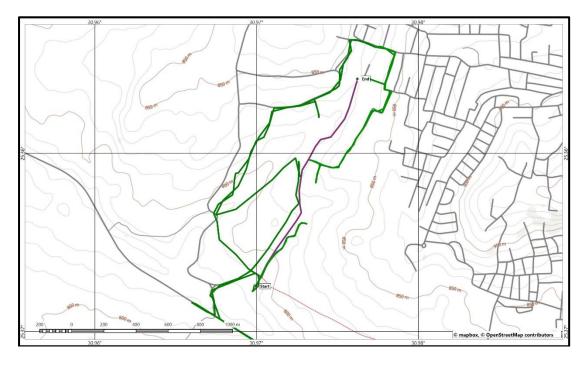


Figure 4. Map indicating the track log of the field survey (Site = purple polyline; track log = green line)



Figure 5. The vegetation cover encountered over most of the project area

## 5.2.3 Documentation

All sites, objects and structures that are identified are documented according to the general minimum standards accepted by the archaeological profession. Coordinates of individual localities are determined by means of the *Global Positioning System* (GPS) and plotted on a map. This information is added to the description in order to facilitate the identification of each locality. Map datum used: Hartebeeshoek 94 (WGS84).

The track log and identified sites were recorded by means of a Garmin Oregon 550 handheld GPS device. Photographic recording was done by means of a Canon EOS 550D digital camera. Geo-rectifying

of the aerial photographs and historic maps was done by means of a professional software package: ExpertGPS.

# 6. DESCRIPTION OF THE AFFECTED ENVIRONMENT

#### **6.1 Natural Environment**

The geology of the region is made up of coarse-grained, porphyritic granodiorite/adamellite, grading into granodioritic gneiss and migmatite of the Nelspruit Suite.

The topography of the region is described as low mountains and a number of unnamed streams criss-cross the region, joining up with the Sandrivier to the west of the project area.

The original vegetation is classified as Legogote Sour Bushveld, a savanna biome, falling in the Lowveld Bioregion (Muncina & Rutherford 2006). However, the project area lies in a highly transformed environment which is the result of previous farming and forestry activities, as well as current urban development (Fig. 5).

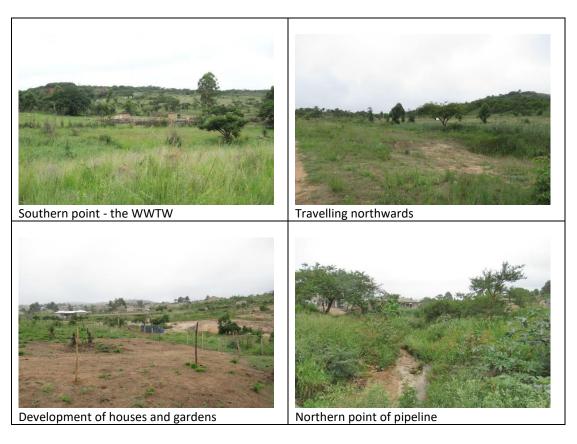


Figure 6. Views over the project area

The Palaeontological Sensitivity Map (https://sahris.sahra.org.za/map/palaeo) indicate that the project area (Fig. 7) has an insignificant to zero sensitivity of fossil remains to be found and therefore a palaeontological assessment is not required.

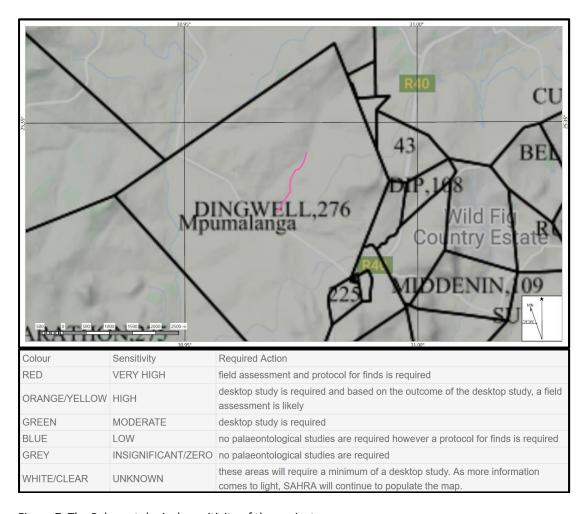


Figure 7. The Palaeontological sensitivity of the project area

## 6.2 Cultural Landscape

The aim of this section is to present an overview of the history of the larger region in order to eventually determine the significance of heritage sites identified in the project area, within the context of their historic, aesthetic, scientific and social value, rarity and representivity.

The cultural landscape qualities of the region essentially consist of a rural area in which the human occupation is made up of a limited Stone Age occupation. This was followed much later by Nguni- and Sotho-speaking agro-pasturalist that settled to the west and south of the study area. They were soon followed by a colonial (farmer) component, which gave rise to the development of towns that dot the larger landscape. The final transformation was brought about by the development of infrastructure in the region, such as roads and railway lines.

## 6.2.1 Stone Age

Human occupation of the region started at least during the Middle Stone Age and continued through to the Later Stone Age. Because of the high impact of agricultural development, as well as the dense vegetation cover in the undeveloped area, very few indications of Stone Age occupation were identified during the survey. What was found was a number of stone tools, flakes and cores, dating to the Middle

and Later Stone Age, as surface finds. As these objects are surface finds, they are out of context and are viewed to have a very low significance.

A number of rock shelters containing San rock art are known to exist in the region. These usually occur in shelters located on the granite outcrops. It is our understanding that most of the area has been extensively surveyed (e.g. Van Schalkwyk *et al* 1996), although it is always possible that new sites might be identified. However, none of the known sites occur close to the pipeline alignment.

#### 6.2.2 Iron Age

Iron Age people moved into southern Africa by c. AD 200, entering the area either by moving down the coastal plains, or by using a more central route. It seems more likely that the first option was what brought people into the study area. From the coast they followed the various rivers inland. One of the earliest dated sites is located near Tzaneen (Silver Leaves). Some sites dating to this and a slightly later period, were identified at Plaston (Evers 1977) and at Vergenoeg and The Curlews (Van Schalkwyk & Teichert 2007). A few pieces of pottery were noticed in ploughed areas during the field survey. Unfortunately, all of it was non-diagnostic (i.e. it did not have any decorations), with the result that it could not be identified or dated.

Being cultivators, they preferred the rich alluvial soils close to rivers to settle on. Consequently, as the study area is in close proximity to the Crocodile River, one would expect settlement sites dating to the Early Iron Age to occur here. Unfortunately, large sections of this area has been subjected to agricultural activities, being ploughed over annually, or are used for orchards. These activities would have had a negative impact on any heritage sites that might have occurred here. Furthermore, the areas not in use for agricultural activities, are densely vegetated, which also makes the detection of sites very difficult.

## 6.2.3 Historic period

The historic period started in the 1840s. Due to the presence of malaria, few people settled here and most, being traders, hunter and miners, only passed through the area. Nelspruit as town was proclaimed only in 1905. As time went by, the area was divided into farms and more and more people settled on a permanent basis.

The Pretoria – Lorenço-Marques (Maputo) railway line, also known as the NZASM line, was built through the region during the 1880s. A number of features, e.g. bridges, culverts, stations, houses, good sheds, etc. still exist and forms part of this feature.

During the 1920s the old national road (now the N4) was built. Later, it was realigned in some places and upgraded. As a result some of the bridges and culverts that formed part of this road still exist, although it is not used any more.

Nelspruit, now Mbombela, was laid out in 1905 on the farm Cascades and became a municipality in 1940. It was named after the three Nel brothers, Andries, Gert and Lewies, who used to graze their cattle in the region during winter months. White River was only established since 1937 and is named after the river with the same name that passes through the region.

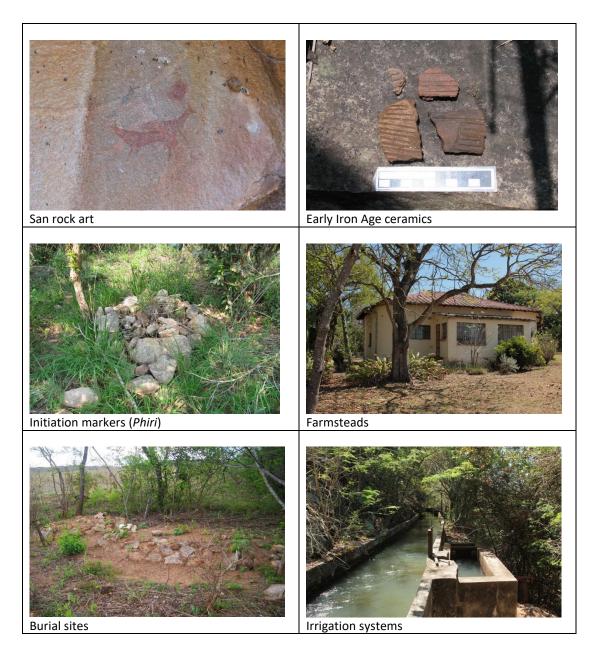


Figure 8. Photo gallery - various categories of heritage sites in the local region (Images: Heritage Atlas Database)

# 6.3 Site specific review

Although landscapes with cultural significance are not explicitly described in the NHRA, they are protected under the broad definition of the National Estate (Section 3): Section 3(2)(c) and (d) list "historical settlements and townscapes" and "landscapes and natural features of cultural significance" as part of the National Estate.

The examination of historical maps and aerial photographs help us to reconstruct how the cultural landscape has changed over time as is show how humans have used the land.

A study of the older available maps of the region, shows that development and settlement took place only at a late stage and it is presumed that the region was largely used for farming and forestry. On the

1905 topographic map (Fig. 9) it is only a power line and a road track that crosses across the farm Dingwell. The current railway line was built much later. The line from Nelspruit to Graskop/Sabie was completed in 1913 and a line branching off at Boschrand, going all the way to White River, past the project area, was completed in 1926.

The various aerial photographs and topographic maps indicate a largely undeveloped region. The aerial photograph dating to 1936 (Fig. 10) show only a few rectangular areas cleared of vegetation, which is interpreted as agricultural fields. The railway laine can also be seen to the right of the image. On the 1943 version of the topographic man (Fig. 11) a few tracks as well as farm labourer homesteads are indicated.

The 1959 aerial photograph (Fig. 12) shows the current dirt road passing to the south of the project area as a new development. However, by 2004 (Fig. 13) it can be seen how forestry has taken over in the region. At that point in time the current waste water treatment works already existed as urbanization started to take place to the northeast.

Figure 14, dating to 2020, shows the increase in urban settlement and the simultaneous disappearance of the forestry areas.

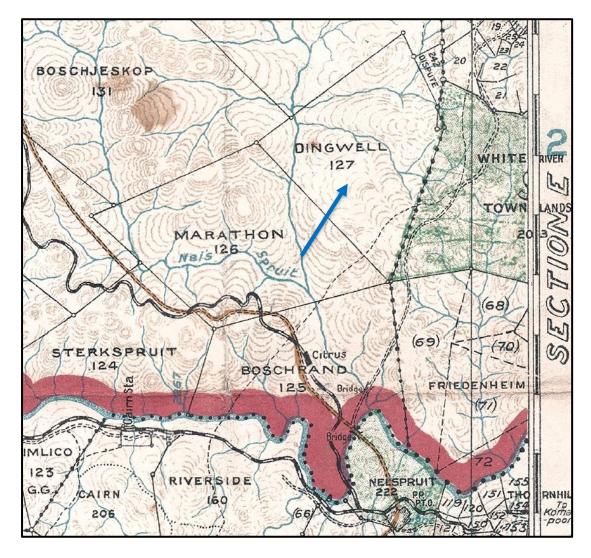


Figure 9. The farm Dingwell on the 1905 topographic map

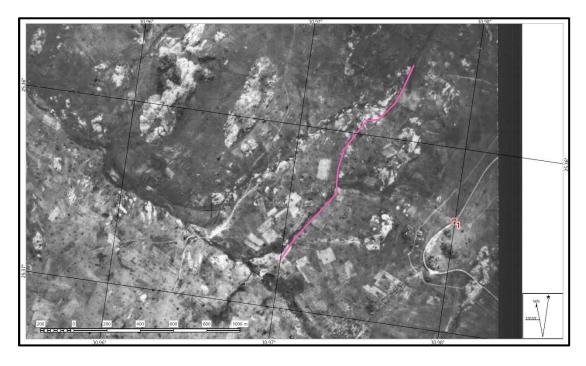


Figure 10. Aerial image of the project area in 1936 (CS-G photographs: 110\_007\_28948)

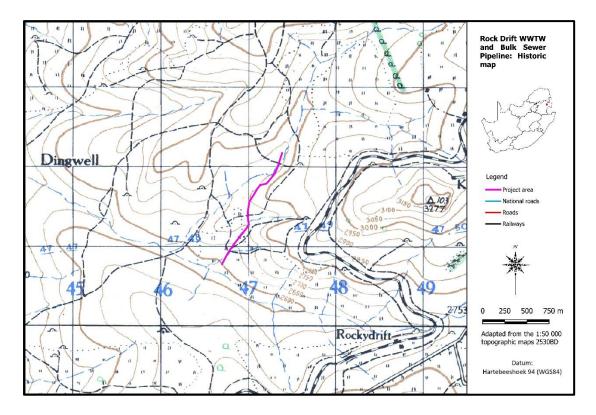


Figure 11. The project area on the 1943 version of the topographic map

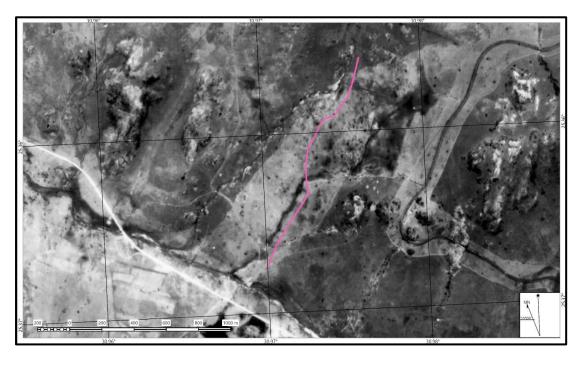


Figure 12. Aerial view of the project area in 1959 (CS-G photographs: 427\_004\_09902)



Figure 13. Aerial view of the project area in 2004 (Blue = existing pipeline; red = new pipeline) (Image: Google Earth)



Figure 14. Aerial view of the project area in 2020 (Blue = existing pipeline; red = new pipeline) (Image: Google Earth)

# 7. SURVEY RESULTS

During the physical survey, the following sites, features and objects of cultural significance were identified in the project area (Fig. 15).

# 7.1 Stone Age

 No sites, features or objects of cultural significance dating to the Stone Age were identified in the project area.

# 7.2 Iron Age

 No sites, features or objects of cultural significance dating to the Iron Age were identified in the project area.

# 7.3 Historic period

• No sites, features or objects of cultural significance dating to the historic period were identified in the project area.

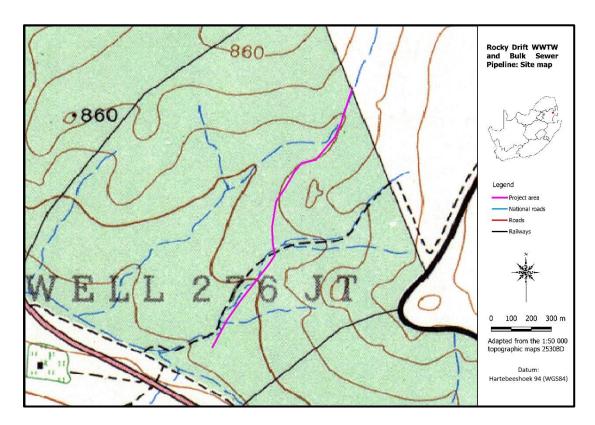


Figure 15. Location of heritage sites in the project area (Please note that as no sites or features of cultural significance were identified in the project area, nothing is shown on the map)

#### 8. SIGNIFICANCE, IMPACT ASSESSMENT RATINGS AND MITIGATION MEASURES

# 8.1 Impact assessment

Heritage impacts are categorised as:

- Direct or physical impacts, implying alteration or destruction of heritage features within the project boundaries;
- Indirect impacts, e.g. restriction of access or visual intrusion concerning the broader environment;
- Cumulative impacts that are combinations of the above.

Impact analysis of cultural heritage resources under threat of the proposed development, is based on the present understanding of the development and is summarised in Table 2 below:

Table 2: Impact assessment

Rocky Drift Sewer Pipeline & WWTW					
Impact assessment	Impact assessment				
As no sites, features or objects of cultural heritage significance were identified on the project area,					
there would be no impact as a result of the proposed development					
Without mitigation With mitigation					
Extent Site (1) Site (1)					
Duration Permanent (5) Permanent (5)					
Intensity Minor (2) Minor (2)					

Probability	Very improbable (1)	Very improbable (1)
Significance	Low (8)	Low (8)
Status (positive or negative)	Neutral	Neutral
Reversibility	n/a	n/a
Irreplaceable loss of resources?	No	No
Can impacts be mitigated	n/a	
Mitigation: Avoidance of site		
Cumulative impact: None		

# 8.2 Mitigation measures

Mitigation: means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

 For the current study, as no sites, features or objects of cultural significance were identified, no mitigation measures are proposed.

#### 9. MANAGEMENT MEASURES

Heritage sites are fixed features in the environment, occurring within specific spatial confines. Any impact upon them is permanent and non-reversible. Those resources that cannot be avoided and that are directly impacted by the proposed development can be excavated/recorded and a management plan can be developed for future action. Those sites that are not impacted on can be written into the management plan, whence they can be avoided or cared for in the future.

Sources of risk were considered with regards to development activities defined in Section 2(viii) of the NHRA that may be triggered and are summarised in Table 3A and 3B below. These issues formed the basis of the impact assessment described. The potential risks are discussed according to the various phases of the project below.

# 9.1 Objectives

- Protection of archaeological, historical and any other site or land considered being of cultural value within the project boundary against vandalism, destruction and theft.
- The preservation and appropriate management of new discoveries in accordance with the NHRA, should these be discovered during construction activities.

The following shall apply:

- Known sites should be clearly marked in order that they can be avoided during construction activities.
- The contractors and workers should be notified that archaeological sites might be exposed during the construction activities.
- Should any heritage artefacts be exposed during excavation, work on the area where the artefacts were discovered, shall cease immediately and the Environmental Control Officer shall be notified as soon as possible;
- All discoveries shall be reported immediately to a heritage practitioner so that an investigation and evaluation of the finds can be made. Acting upon advice from these specialists, the Environmental Control Officer will advise the necessary actions to be taken;
- Under no circumstances shall any artefacts be removed, destroyed or interfered with by anyone on the site; and

• Contractors and workers shall be advised of the penalties associated with the unlawful removal of cultural, historical, archaeological or palaeontological artefacts, as set out in the National Heritage Resources Act (Act No. 25 of 1999), Section 51. (1).

#### 9.2 Control

In order to achieve this, the following should be in place:

- A person or entity, e.g. the Environmental Control Officer, should be tasked to take responsibility for the heritage sites and should be held accountable for any damage.
- Known sites should be located and isolated, e.g. by fencing them off. All construction workers should be informed that these are no-go areas, unless accompanied by the individual or persons representing the Environmental Control Officer as identified above.
- In areas where the vegetation is threatening the heritage sites, e.g. growing trees pushing walls over, it should be removed, but only after permission for the methods proposed has been granted by SAHRA. A heritage official should be part of the team executing these measures.

Table 3A: Construction Phase: Environmental Management Programme for the project

Action required	Protection of heritage sites, features and objects				
Potential Impact	The identified risk is damage or changes to resources that are generally protected in				
	terms of Sections 27, 28, 31, 32, 3	4, 35, 36 and 37 of the NF	IRA that may occur in the		
	proposed project area.				
Risk if impact is not	Loss or damage to sites, features or objects of cultural heritage significance				
mitigated					
Activity / issue	Mitigation: Action/control Responsibility Timeframe				
1. Removal of	See discussion in Section 9.1	Environmental	During construction		
Vegetation	above Control Officer only				
2. Construction of					
required infrastructure,					
e.g. access roads, water					
pipelines					
Monitoring	See discussion in Section 9.2 above				

Table 3B: Operation Phase: Environmental Management Programme for the project

Action required	Protection of heritage sites, features and objects		
Potential Impact	It is unlikely that the negative impacts identified for pre-mitigation will occur if the recommendations are followed.		
Risk if impact is not mitigated	Loss or damage to sites, features or objects of cultural heritage significance		
Activity / issue	Mitigation: Action/control	Responsibility	Timeframe
Removal of     Vegetation     Construction of     required infrastructure,     e.g. access roads, water     pipelines	See discussion in Section 9.1 above	Environmental Control Officer	During construction only
Monitoring	See discussion in Section 9.2 above		

## 10. CONCLUSIONS AND RECOMMENDATIONS

The City of Mbombela propose the upgrade of the Msholi/Phumlani sewer pipeline and expansion of the waste water treatment works (WWTW) in the Rocky Drift region north of Mbombela, Mpumalanga.

This report describes the methodology used, the limitations encountered, the heritage features that were identified and the recommendations and mitigation measures proposed relevant to this. The HIA consisted of a desktop study (archival sources, database survey, maps and aerial imagery) and a physical survey that included the interviewing of relevant people. It should be noted that the implementation of the mitigation measures is subject to SAHRA/PHRA's approval.

The cultural landscape qualities of the region essentially consist of a rural area in which the human occupation is made up of a limited Stone Age occupation. This was followed much later by Nguni- and Sotho-speaking agro-pasturalist that settled to the west and south of the study area. They were soon followed by a colonial (farmer) component, which gave rise to the development of towns that dot the larger landscape. The final transformation was brought about by the development of infrastructure in the region, such as roads and railway lines.

#### Identified sites

During the survey no sites, features or objects of cultural significance were identified in the project area.

#### Impact assessment and proposed mitigation measures

Impact analysis of cultural heritage resources under threat of the proposed development, is based on the present understanding of the development:

• For the current project, as no sites, features or objects of cultural significance were identified, no mitigation measures are proposed.

# **Legal requirements**

The legal requirements related to heritage specifically are specified in Section 3 of this report.

- For this proposed project, the assessment has determined that no sites, features or objects of cultural heritage significance occur in the project area, therefore no permits are required from SAHRA or the PHRA.
- If heritage features are identified during construction, as stated in the management recommendation, these finds would have to be assessed by a specialist, after which a decision will be made regarding the application for relevant permits.

# Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view, it is recommended that the proposed upgrade activities be allowed to continue on acceptance of the mitigation measures and the conditions proposed below.

## Conditions for inclusion in the environmental authorisation:

- The Palaeontological Sensitivity Map (https://sahris.sahra.org.za/map/palaeo) indicate that the project area has an insignificant to zero sensitivity of fossil remains to be found and therefore a palaeontological assessment is not required.
- Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made.

#### 11. REFERENCES

#### 11.1 Data bases

Chief Surveyor General
Environmental Potential Atlas, Department of Environmental Affairs and Tourism.
Heritage Atlas Database, Pretoria
National Archives of South Africa
SAHRA Archaeology and Palaeontology Report Mapping Project (2009)
SAHRIS Database

#### 11.2 Literature

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Van Schalkwyk, J.A. & Teichert, F. 2007. *Heritage impact scoping report for the K'shani Nature Reserve, Nelspruit area, Mpumalanga*. Unpublished report 2007KH020. Pretoria: National Cultural History Museum.

#### 11.3 Archival sources, maps and aerial photographs

1: 50 000 Topographic maps
Google Earth
Aerial Photographs: Chief Surveyor-General
http://artefacts.co.za
https://csg.esri-southafrica.com
https://sahris.sahra.org.za/map/palaeo
https://screening.environment.gov.za/screeningtool
http://vmus.adu.org.za

#### 12. ADDENDUM

#### 1. Indemnity and terms of use of this report

The findings, results, conclusions and recommendations given in this report are based on the author's best scientific and professional knowledge as well as available information. The report is based on survey and assessment techniques which are limited by time and budgetary constraints relevant to the type and level of investigation undertaken and the author reserve the right to modify aspects of the report including the recommendations if and when new information may become available from ongoing research or further work in this field, or pertaining to this investigation.

Although all possible care is taken to identify all sites of cultural importance during the investigation of project areas, it is always possible that hidden or sub-surface sites could be overlooked during the study. The author of this report will not be held liable for such oversights or for costs incurred as a result of such oversights.

Although the author exercises due care and diligence in rendering services and preparing documents, he accepts no liability and the client, by receiving this document, indemnifies the author against all actions, claims, demands, losses, liabilities, costs, damages and expenses arising from or in connection with services rendered, directly or indirectly by the author and by the use of the information contained in this document.

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#### 2. Assessing the significance of heritage resources and potential impacts

A system for site grading was established by the NHRA and further developed by the South African Heritage Resources Agency (SAHRA 2007) and has been approved by ASAPA for use in southern Africa and was utilised during this assessment.

# 2.1 Significance of the identified heritage resources

According to the NHRA, Section 2(vi) the **significance** of a heritage sites and artefacts is determined by it aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technical value in relation to the uniqueness, condition of preservation and research potential. It must be kept in mind that the various aspects are not mutually exclusive, and that the evaluation of any site is done with reference to any number of these.

# Matrix used for assessing the significance of each identified site/feature

1. SITE EVALUATION		
1.1 Historic value		
Is it important in the community, or pattern of history		
Does it have strong or special association with the life or work of a person, group	o or organisation	
of importance in history		
Does it have significance relating to the history of slavery		
1.2 Aesthetic value		
It is important in exhibiting particular aesthetic characteristics valued by a comm	unity or cultural	
group		
1.3 Scientific value		
Does it have potential to yield information that will contribute to an understand cultural heritage	ing of natural or	
Is it important in demonstrating a high degree of creative or technical achieveme	nt at a particular	
period		
1.4 Social value		
Does it have strong or special association with a particular community or cultural	group for social,	
cultural or spiritual reasons		
1.5 Rarity		
Does it possess uncommon, rare or endangered aspects of natural or cultural her	itage	
1.6 Representivity		
Is it important in demonstrating the principal characteristics of a particular cla	iss of natural or	
cultural places or objects		
Importance in demonstrating the principal characteristics of a range of landscapes or		
environments, the attributes of which identify it as being characteristic of its class		
Importance in demonstrating the principal characteristics of human activities (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the principal characteristics of human activities (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the principal characteristics of human activities (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the principal characteristics of human activities (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the principal characteristics of human activities (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the principal characteristics of human activities (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the principal characteristics (incl philosophy, custom, process, land-use, function, design or technique) in the environment of the philosophy (incl philosophy, custom, process, land-use, function) in the environment of the philosophy (incl philosophy, custom) in the environment of the philosophy (incl philosophy) in the environment of the environm		
nation, province, region or locality.	monnent of the	
2. Sphere of Significance High Medium		Low
International	ivicaiaiii	2000
National		
Provincial		
Regional		
Local		
Specific community		
3. Field Register Rating		
National/Grade 1: High significance - No alteration whatsoever without permit from SAHRA		
2. Provincial/Grade 2: High significance - No alteration whatsoever without		
provincial heritage authority.	•	
3. Local/Grade 3A: High significance - Mitigation as part of development pro-	cess not advised.	

4.	Local/Grade 3B: High significance - Could be mitigated and (part) retained as heritage register site	
5.	Generally protected 4A: High/medium significance - Should be mitigated before destruction	
6.	Generally protected 4B: Medium significance - Should be recorded before destruction	
7.	Generally protected 4C: Low significance - Requires no further recording before destruction	

## 2.2 Significance of the anticipated impact on heritage resources

All impacts identified during the HIA stage of the study will be classified in terms of their significance. Issues would be assessed in terms of the following criteria:

#### Nature of the impact

A description of what causes the effect, what will be affected and how it will be affected.

#### **Extent**

The physical **extent**, wherein it is indicated whether:

- 1 The impact will be limited to the site;
- 2 The impact will be limited to the local area;
- 3 The impact will be limited to the region;
- 4 The impact will be national; or
- 5 The impact will be international.

#### Duration

Here it should be indicated whether the lifespan of the impact will be:

- 1 Of a very short duration (0–1 years);
- 2 Of a short duration (2-5 years);
- 3 Medium-term (5–15 years);
- 4 Long term (where the impact will persist possibly beyond the operational life of the activity); or
- 5 Permanent (where the impact will persist indefinitely).

#### Magnitude (Intensity)

The magnitude of impact, quantified on a scale from 0-10, where a score is assigned:

- 0 Small and will have no effect;
- 2 Minor and will not result in an impact;
- 4 Low and will cause a slight impact;
- 6 Moderate and will result in processes continuing but in a modified way;
- 8 High, (processes are altered to the extent that they temporarily cease); or
- 10 Very high and results in complete destruction of patterns and permanent cessation of processes.

#### **Probability**

This describes the likelihood of the impact actually occurring and is estimated on a scale where:

- 1 Very improbable (probably will not happen);
- 2 Improbable (some possibility, but low likelihood);
- 3 Probable (distinct possibility);
- 4 Highly probable (most likely); or
- 5 Definite (impact will occur regardless of any prevention measures).

#### Significance

The significance is determined through a synthesis of the characteristics described above (refer to the formula below) and can be assessed as low, medium or high:

 $S = (E+D+M) \times P$ ; where

S = Significance weighting

E = Extent

D = Duration

M = Magnitude

P = Probability

Significance of impact				
Points	Significant Weighting	Discussion		
< 30 points	Low	Where this impact would not have a direct influence on the decision to develop in the area.		
31-60 points	Medium	Where the impact could influence the decision to develop in the area unless it is effectively mitigated.		
> 60 points	High	Where the impact must have an influence on the decision process to develop in the area.		

#### Confidence

This should relate to the level of confidence that the specialist has in establishing the nature and degree of impacts. It relates to the level and reliability of information, the nature and degree of consultation with I&AP's and the dynamic of the broader socio-political context.

- High, where the information is comprehensive and accurate, where there has been a high degree of consultation and the socio-political context is relatively stable.
- Medium, where the information is sufficient but is based mainly on secondary sources, where there has been a limited targeted consultation and socio-political context is fluid.
- Low, where the information is poor, a high degree of contestation is evident and there is a state of socio-political flux.

#### **Status**

• The status, which is described as either positive, negative or neutral.

## Reversibility

The degree to which the impact can be reversed.

## Mitigation

• The degree to which the impact can be mitigated.

Nature:		
	Without mitigation	With mitigation
Construction Phase		
Probability		
Duration		
Extent		
Magnitude		
Significance		
Status (positive or negative)		
Operation Phase		
Probability		
Duration		
Extent		
Magnitude		
Significance		
Status (positive or negative)		
Reversibility		
Irreplaceable loss of resources?		
Can impacts be mitigated		

## 3. Mitigation measures

• Mitigation: means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

Impacts can be managed through one or a combination of the following mitigation measures:

- Avoidance
- Investigation (archaeological)
- Rehabilitation
- Interpretation
- Memorialisation
- Enhancement (positive impacts)

For the current study, the following mitigation measures are proposed, to be implemented only if any of the identified sites or features are to be impacted on by the proposed development activities:

- (1) Avoidance/Preserve: This is viewed to be the primary form of mitigation and applies where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources. The site should be retained *in situ* and a buffer zone should be created around it, either temporary (by means of danger tape) or permanently (wire fence or built wall). Depending on the type of site, the buffer zone can vary from
  - o 10 metres for a single grave, or a built structure, to
  - o 50 metres where the boundaries are less obvious, e.g. a Late Iron Age site.
- (2) Archaeological investigation/Relocation of graves: This option can be implemented with
  additional design and construction inputs. This is appropriate where development occurs in a
  context of heritage significance and where the impact is such that it can be mitigated. Mitigation
  is to excavate the site by archaeological techniques, document the site (map and photograph) and
  analyse the recovered material to acceptable standards. This can only be done by a suitably
  qualified archaeologist.
  - This option should be implemented when it is impossible to avoid impacting on an identified site or feature.
  - This also applies for graves older than 60 years that are to be relocated. For graves younger than 60 years a permit from SAHRA is not required. However, all other legal requirements must be adhered to.
    - Impacts can be beneficial e.g. mitigation contribute to knowledge
- (3) Rehabilitation: When features, e.g. buildings or other structures are to be re-used. Rehabilitation is considered in heritage management terms as an intervention typically involving the adding of a new heritage layer to enable a new sustainable use.
  - The heritage resource is degraded or in the process of degradation and would benefit from rehabilitation.
  - Where rehabilitation implies appropriate conservation interventions, i.e. adaptive reuse, repair and maintenance, consolidation and minimal loss of historical fabric.
    - Conservation measures would be to record the buildings/structures as they are (at a particular point in time). The records and recordings would then become the 'artefacts' to be preserved and managed as heritage features or (movable) objects.
    - This approach automatically also leads to the enhancement of the sites or features that are re-used.

- (4) Mitigation is also possible with additional design and construction inputs. Although linked to the previous measure (rehabilitation) a secondary though 'indirect' conservation measure would be to use the existing architectural 'vocabulary' of the structure as guideline for any new designs.
  - The following principle should be considered: heritage informs design.
    - This approach automatically also leads to the enhancement of the sites or features that are re-used.
- (5) No further action required: This is applicable only where sites or features have been rated to be of such low significance that it does not warrant further documentation, as it is viewed to be fully documented after inclusion in this report.
  - Site monitoring during development, by an ECO or the heritage specialist are often added to this recommendation in order to ensure that no undetected heritage/remains are destroyed.

## 4. Relocation of graves

If the graves are younger than 60 years, an undertaker can be contracted to deal with the exhumation and reburial. This will include public participation, organising cemeteries, coffins, etc. They need permits and have their own requirements that must be adhered to.

If the graves are older than 60 years old or of undetermined age, an archaeologist must be in attendance to assist with the exhumation and documentation of the graves. This is a requirement by law.

Once it has been decided to relocate particular graves, the following steps should be taken:

- Notices of the intention to relocate the graves need to be put up at the burial site for a period of 60 days. This should contain information where communities and family members can contact the developer/archaeologist/public-relations officer/undertaker. All information pertaining to the identification of the graves needs to be documented for the application of a SAHRA permit. The notices need to be in at least 3 languages, English, and two other languages. This is a requirement by law.
- Notices of the intention needs to be placed in at least two local newspapers and have the same information as the above point. This is a requirement by law.
- Local radio stations can also be used to try contact family members. This is not required by law, but is helpful in trying to contact family members.
- During this time (60 days) a suitable cemetery need to be identified close to the development area or otherwise one specified by the family of the deceased.
- An open day for family members should be arranged after the period of 60 days so that they can gather to discuss the way forward, and to sort out any problems. The developer needs to take the families requirements into account. This is a requirement by law.
- Once the 60 days has passed and all the information from the family members have been received, a permit can be requested from SAHRA. This is a requirement by law.
- Once the permit has been received, the graves may be exhumed and relocated.
- All headstones must be relocated with the graves as well as any items found in the grave.

# Information needed for the SAHRA permit application

- The permit application needs to be done by an archaeologist.
- A map of the area where the graves have been located.
- A survey report of the area prepared by an archaeologist.
- All the information on the families that have identified graves.
- If graves have not been identified and there are no headstones to indicate the grave, these are then unknown graves and should be handled as if they are older than 60 years. This information also needs to be given to SAHRA.
- A letter from the landowner giving permission to the developer to exhume and relocate the graves.
- A letter from the new cemetery confirming that the graves will be reburied there.
- Details of the farm name and number, magisterial district and GPS coordinates of the gravesite.

# 5. Curriculum vitae

#### Johan Abraham van Schalkwyk

#### Personal particulars

Date of birth: 14 April 1952
Identity number: 520414 5099 08 4
Marital status: Married; one daughter

Nationality: South African

#### **Current address: home**

62 Coetzer Ave, Monument Park, Pretoria, 0181

Mobile: 076 790 6777; E-mail: jvschalkwyk@mweb.co.za

## Qualifications

1995	DLitt et Phil (Anthropology), University of South Africa
1985	MA (Anthropology), University of Pretoria
1981	BA (Hons), Anthropology, University of Pretoria
1979	Post Graduate Diploma in Museology, University of Pretoria
1978	BA (Hons), Archaeology, University of Pretoria
1976	BA, University of Pretoria

# Non-academic qualifications

12th HSRC-School in Research Methodology - July 1990 Dept. of Education and Training Management Course - June 1992 Social Assessment Professional Development Course - 1994 Integrated Environmental Management Course, UCT - 1994

# **Professional experience**

**Private Practice** 

2017 - current: Professional Heritage Consultant

# National Museum of Cultural History

- 1992 2017: Senior researcher: Head of Department of Research. Manage an average of seven researchers in this department and supervise them in their research projects. Did various projects relating to Anthropology and Archaeology in Limpopo Province, Mpumalanga, North West Province and Gauteng. Headed the Museum's Section for Heritage Impact Assessments.
- 1978 1991: Curator of the Anthropological Department of the Museum. Carried out extensive fieldwork in both anthropology and archaeology

#### Department of Archaeology, University of Pretoria

1976 - 1977: Assistant researcher responsible for excavations at various sites in Limpopo Province and Mpumalanga.

#### Awards and grants

- 1. Hanisch Book Prize for the best final year Archaeology student, University of Pretoria 1976.
- 2. Special merit award, National Cultural History Museum 1986.
- 3. Special merit award, National Cultural History Museum 1991.
- 4. Grant by the Department of Arts, Culture, Science and Technology, to visit the various African countries to study museums, sites and cultural programmes 1993.
- 5. Grant by the USA National Parks Service, to visit the United States of America to study museums, sites, tourism development, cultural programmes and impact assessment programmes 1998.
- 6. Grant by the USA embassy, Pretoria, under the Bi-national Commission Exchange Support Fund, to visit cultural institutions in the USA and to attend a conference in Charleston 2000.
- 7. Grant by the National Research Foundation to develop a model for community-based tourism 2001.

8. Grant by the National Research Foundation to develop a model for community-based tourism - 2013. In association with RARI, Wits University.

#### **Publications**

Published more than 70 papers, mostly in scientifically accredited journals, but also as chapters in books.

#### **Conference Contributions**

Regularly presented papers at conferences, locally as well as internationally, on various research topics, ranging in scope from archaeology, anthropological, historical, cultural historical and tourism development.

#### **Heritage Impact Assessments**

Since 1992, I have done more than 2000 Phase 1 and Phase 2 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.