

NDI GEOLOGICAL CONSULTING SERVICES (PTY) LTD.: PROPOSED VOORUITZIGT MINING INFRASTRUCTURE PROJECT, FRANCES BAARD DISTRICT MUNICIPALITY, NORTHERN CAPE PROVINCE

**Archaeological Impact Assessment** 



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Innovation in Sustainability

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ARCHAEOLOGICAL IMPACT ASSESSMENT (AIA) FOR THE PROPOSED VOORUITZIGT MINING INFRASTRUCTURE PROJECT ON A PORTION OF PORTION 1 OF THE FARM VOORUITZIGT 81, FRANCES BAARD DISTRICT MUNICIPALITY, NORTHERN CAPE PROVINCE

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#### I, Nelius Le Roux Kruger, declare that -

- I act as the independent specialist;
- I am conducting any work and activity relating to the proposed Vooruitzigt Mining Infrastructure Project in an objective manner, even if this results in views and findings that are not favourable to the client;
- I declare that there are no circumstances that may compromise my objectivity in performing such work;
- I have the required expertise in conducting the specialist report and I will comply with legislation, including the relevant Heritage Legislation (National Heritage Resources Act no. 25 of 1999, Human Tissue Act 65 of 1983 as amended, Removal of Graves and Dead Bodies Ordinance no. 7 of 1925, Excavations Ordinance no. 12 of 1980), the Minimum Standards: Archaeological and Palaeontological Components of Impact Assessment (SAHRA, AMAFA and the CRM section of ASAPA), regulations and any guidelines that have relevance to the proposed activity;
- I have not, and will not engage in, conflicting interests in the undertaking of the activity;
- I undertake to disclose to the applicant and the competent authority all material information in my possession that reasonably has or may have the potential of influencing any decision to be taken with respect to the application by the competent authority; and the objectivity of any report, plan or document to be prepared by myself for submission to the competent authority;

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Date: 2 July 2020

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### **EXECUTIVE SUMMARY**

This report details the results of an Archaeological Impact Assessment (AIA) study subject to a Mining Permit Application process on a Portion of Portion 1 of the Farm Vooruitzigt 81 for the proposed Vooruitzigt Mining Infrastructure Project in the Frances Baard District Municipality, Northern Cape Province. The project entails the proposed mining of dolerite resources, the establishment of a crushing works to generate building materials as well as the construction of manufacturing plant and additional infrastructure for the mine (site offices, ablutions and store rooms). Existing buildings on the site will be re-appropriated and converted to cater for some of these facilities. The report includes background information on the area's archaeology, its representation in Southern Africa, and the history of the larger area under investigation, survey methodology and results as well as heritage legislation and conservation policies. A copy of the report will be supplied to the South African Heritage Resources Agency (SAHRA) and recommendations contained in this document will be reviewed.

Project Title	Vooruitzigt Mining Infrastructure Project
Project Location	S28.72026° E24.68293°
1:50 000 Map Sheet	2824DA
Farm Portion / Parcel	A Portion of Portion 1 of the Farm Vooruitzigt81
Magisterial District / Municipal Area	Frances Baard District Municipality
Province	Northern Cape Province

A large number of archaeological and historical studies have been conducted in the Kimberly area. These studies all infer a rich and diverse archaeological landscape around the town and the Northern Cape Province, which encompasses a significant heritage legacy, mostly dominated by a rich historical Industrial frontier. The abundance of locally available raw material implies a prominent Stone Age presence and specifically Earlier Stone Age (ESA) and Middle Stone Age (MSA) artefacts occur widely in the area. A wealth of Later Stone Age rock art sites, most of which are in the form of rock engravings are also to be found in the larger landscape e.g. at Wildebeestkuil. Sites dating to the Iron Age occur in the north eastern part of the Province but environmental factors delegated that the spread of Iron Age farming westwards from the 17th century was constrained mainly to the area east of the Langeberg Mountains. However, evidence of an Iron Age presence as far as the Upington area in the eighteenth century occurs in this area. Moving into recent times, the archaeological record reflects the development of a rich colonial frontier, characterised by, amongst others, a complex industrial archaeological landscape such as mining developments at Kimberley, which herald the modern era in South African history.

An analysis of historical aerial imagery and archive maps of the project area subject to this assessment suggests a landscape which has been sparsely populated in historical times but the area was subjected to development and extensive quarrying and digging towards the end of the 20<sup>th</sup> century. A previous heritage scan of the project property conducted by the Macgregor Museum noted the presence of low densities of Middle Stone Age (MSA) stone tools on decomposing dolerite and occasional calcrete patches of low heritage significance. No other sensitive heritage receptors were identified in the project area in the subsequent investigation subject to this report. It is predicted that there would be a negligible impact on archaeological resources emanating from the project but it remains possible that archaeological material may occur locally in higher densities at the base or





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within the red sands. Cognizant thereof, the following recommendations are made based on general observations in the proposed Vooruitzigt Mining Infrastructure Project in terms of heritage resources management:

- According to the South African Heritage Resources Agency Information System (SAHRIS) Palaeo Map, portions of the project area fall within a sensitive fossiliferous zone and a Palaeontological Assessment is recommended for the project, subject to review and recommendations by the relevant heritage authorities. Should fossil remains such as fossil fish, reptiles or petrified wood be exposed during construction, these objects should carefully safeguarded and the relevant heritage resources authority (SAHRA) should be notified immediately so that the appropriate action can be taken by a professional palaeontologist.
- Considering the localised nature of heritage remains, the general monitoring of the development progress by an ECO or by the heritage specialist is recommended for all stages of the project. Should any subsurface palaeontological, archaeological or historical material, or burials be exposed during construction activities, all activities should be suspended and the archaeological specialist should be notified immediately.
- It is essential that cognisance be taken of the larger archaeological landscape of the area in order to avoid the destruction of previously undetected heritage sites. It should be stated that it is likely that further undetected archaeological remains might occur elsewhere in the Study Area along water sources and drainage lines, fountains and pans would often have attracted human activity in the past. Also, since Stone Age material seems to originate from below present soil surfaces in eroded areas, the larger landscape should be regarded as potentially sensitive in terms of possible subsurface deposits.
- Since the intrinsic heritage and social value of graves and cemeteries are highly significant, these resources require special management measures. Should human remains be discovered at any stage, these should be reported to the Heritage Specialist and relevant authorities (SAHRA) and development activities should be suspended until the site has been inspected by the Specialist. The Specialist will advise on further management actions and possible relocation of human remains in accordance with the Human Tissue Act (Act 65 of 1983 as amended), the Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925), the National Heritage Resources Act (Act no. 25 of 1999) and any local and regional provisions, laws and by-laws pertaining to human remains. A full social consultation process should occur in conjunction with the mitigation of cemeteries and burials.

This report details the methodology, limitations and recommendations relevant to these heritage areas, as well as areas of proposed development. It should be noted that recommendations and possible mitigation measures are valid for the duration of the development process, and mitigation measures might have to be implemented on additional features of heritage importance not detected during this Phase 1 assessment (e.g. uncovered during the construction process).





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### **NOTATIONS AND TERMS/TERMINOLOGY**

Absolute dating: Absolute dating provides specific dates or range of dates expressed in years.

Archaeological record: The archaeological record minimally includes all the material remains documented by archaeologists. More comprehensive definitions also include the record of culture history and everything written about the past by archaeologists.

Artefact: Entities whose characteristics result or partially result from human activity. The shape and other characteristics of the artefact are not altered by removal of the surroundings in which they are discovered. In the Southern African context examples of artefacts include potsherds, iron objects, stone tools, beads and hut remains

Assemblage: A group of artefacts recurring together at a particular time and place, and representing the sum of human activities.

**Context:** An artefact's context usually consists of its immediate *matrix*, its *provenience* and its *association* with other artefacts. When found in *primary context*, the original artefact or structure was undisturbed by natural or human factors until excavation and if in *secondary context*, disturbance or displacement by later ecological action or human activities occurred.

Cultural Heritage Resource: The broad generic term Cultural Heritage Resources refers to any physical and spiritual property associated with past and present human use or occupation of the environment, cultural activities and history. The term includes sites, structures, places, natural features and material of palaeontological, archaeological, historical, aesthetic, scientific, architectural, religious, symbolic or traditional importance to specific individuals or groups, traditional systems of cultural practice, belief or social interaction.

Cultural landscape: A cultural landscape refers to a distinctive geographic area with cultural significance.

**Cultural Resource Management (CRM):** A system of measures for safeguarding the archaeological heritage of a given area, generally applied within the framework of legislation designed to safeguard the past.

Feature: Non-portable artefacts, in other words artefacts that cannot be removed from their surroundings without destroying or altering their original form. Hearths, roads, and storage pits are examples of archaeological features

**Impact:** A description of the effect of an aspect of the development on a specified component of the biophysical, social or economic environment within a defined time and space.

Lithic: Stone tools or waste from stone tool manufacturing found on archaeological sites.

Matrix: The material in which an artefact is situated (sediments such as sand, ashy soil, mud, water, etcetera). The matrix may be of natural origin or human-made.

Midden: Refuse that accumulates in a concentrated heap.

Microlith: A small stone tool, typically knapped of flint or chert, usually about three centimetres long or less.

Monolith: A geological feature such as a large rock, consisting of a single massive stone or rock, or a single piece of rock placed as, or within, a monument or site.

Phase 1 CRM Assessment: An Impact Assessment which identifies archaeological and heritage sites, assesses their significance and comments on the impact of a given development on the sites. Recommendations for site mitigation or conservation are also made during this phase.

Phase 2 CRM Study: In-depth studies which could include major archaeological excavations, detailed site surveys and mapping / plans of sites, including historical / architectural structures and features. Alternatively, the sampling of sites by collecting material, small test pit excavations or auger sampling is required. Mitigation / Rescue involves planning the protection of significant sites or sampling through excavation or collection (in terms of a permit) at sites that may be lost as a result of a given development.

Phase 3 CRM Measure: A Heritage Site Management Plan (for heritage conservation), is required in rare cases where the site is so important that development will not be allowed and sometimes developers are encouraged to enhance the value of the sites retained on their properties with appropriate interpretive material or displays.

**Provenience:** Provenience is the three-dimensional (horizontal and vertical) position in which artefacts are found. Fundamental to ascertaining the provenience of an artefact is *association,* the co-occurrence of an artefact with other archaeological remains; and *superposition,* the principle whereby artefacts in lower levels of a matrix were deposited before the artefacts found in the layers above them, and are therefore older.

**Random Sampling:** A probabilistic sampling strategy whereby randomly selected sample blocks in an area are surveyed. These are fixed by drawing coordinates of the sample blocks from a table of random numbers.

Scoping Assessment: The process of determining the spatial and temporal boundaries (i.e. extent) and key issues to be addressed in an impact assessment. The main purpose is to focus the impact assessment on a manageable number of important questions on which decision making is expected to focus and to ensure that only key issues and reasonable alternatives are examined. The outcome of the scoping process is a Scoping Report that includes issues raised during the scoping process, appropriate responses and, where required, terms of reference for specialist involvement.

Site (Archaeological): A distinct spatial clustering of artefacts, features, structures, and organic and environmental remains, as the residue of human activity. These include surface sites, caves and rock shelters, larger open-air sites, sealed sites (deposits) and river deposits. Common functions of archaeological sites include living or habitation sites, kill sites, ceremonial sites, burial sites, trading, quarry, and art sites,

Stratigraphy: This principle examines and describes the observable layers of sediments and the arrangement of strata in deposits

Systematic Sampling: A probabilistic sampling strategy whereby a grid of sample blocks is set up over the survey area and each of these blocks is equally spaced and searched.

**Trigger:** A particular characteristic of either the receiving environment or the proposed project which indicates that there is likely to be an *issue* and/or potentially significant *impact* associated with that proposed development that may require specialist input. Legal requirements of existing and future legislation may also trigger the need for specialist involvement.



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# LIST OF ABBREVIATIONS

Abbreviation	Description	
ASAPA	Association for South African Professional Archaeologists	
AIA	Archaeological Impact Assessment	
ВР	Before Present	
BCE	Before Common Era	
BGG	Burial Grounds and Graves	
CRM	Culture Resources Management	
EIA	Early Iron Age (also Early Farmer Period)	
EIA	Environmental Impact Assessment	
EFP	Early Farmer Period (also Early Iron Age)	
ESA	Earlier Stone Age	
GIS	Geographic Information Systems	
HIA	Heritage Impact Assessment	
ICOMOS	International Council on Monuments and Sites	
K2/Map	K2/Mapungubwe Period	
LFP	Later Farmer Period (also Later Iron Age)	
LIA	Later Iron Age (also Later Farmer Period)	
LSA	Later Stone Age	
MIA	Middle Iron Age (also Early later Farmer Period)	
MRA	Mining Right Area	
MSA	Middle Stone Age	
NHRA	National Heritage Resources Act No.25 of 1999, Section 35	
PFS	Pre-Feasibility Study	
PHRA	Provincial Heritage Resources Authorities	
SAFA	Society for Africanist Archaeologists	
SAHRA	South African Heritage Resources Association	
YCE	Years before Common Era (Present)	



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### 1 BACKGROUND

### 1.1 Scope and Motivation

Exigo Sustainability (Pty) Ltd (Exigo) was commissioned by NDI Geological Consulting Services (Pty) Ltd. to conduct an Archaeological Impact Assessment (AIA) study subject to an application for a Mining Permit process for the proposed Vooruitzigt Mining Infrastructure Project in the Northern Cape Province. The rationale of this AIA is to determine the presence of heritage resources such as archaeological and historical sites and features, graves and places of religious and cultural significance in previously unstudied areas; to consider the impact of the proposed project on such heritage resources, and to submit appropriate recommendations with regard to the cultural resources management measures that may be required at affected sites / features.

### 1.2 Project Direction

Exigo's expertise ensures that all projects be conducted to the highest international ethical and professional standards. As archaeological specialist for Exigo Sustainability, Mr Neels Kruger acted as field director for the project; responsible for the assimilation of all information, the compilation of the final consolidated AIA report and recommendations in terms of heritage resources on the demarcated project areas. Mr Kruger is an accredited archaeologist and Culture Resources Management (CRM) practitioner with the Association of South African Professional Archaeologists (ASAPA), a member of the Society for Africanist Archaeologists (SAFA) and the Pan African Archaeological Association (PAA) as well as a Master's Degree candidate in archaeology at the University of Pretoria.

## 1.3 Project Brief

NDI Geological Consulting Services (Pty) Ltd. has requested the Heritage Unit of Exigo Sustainability to conduct a Heritage Impact Assessment (HIA) for proposed mining activities and establishment of related infrastructure on a Portion of Portion 1 of the Farm Vooruitzigt 81 west of Kimberley in the Northern Cape Province (hereafter referred to as the "Vooruitzigt Mining Infrastructure Project").

The proposed Vooruitzigt Mining Infrastructure Project forms part of the larger Kimberley "Changing the Face of the City Project" which envisages the rehabilitation of open spaces by means of the establishment of housing, business and retail infrastructure in Kimberley in these open spaces (see Figure 1-2). The project entails the following components:

- Proposed mining area (dolerite resources) for a crushing works to generate building materials for the Changing the Face of the City Project, over approximately **5ha**.
- A manufacturing plant, crushing works as well as additional infrastructure for the mine (site offices, ablutions and store rooms) over approximately **20ha.** Existing buildings on the site will be reappropriated and converted to cater for some of these facilities.



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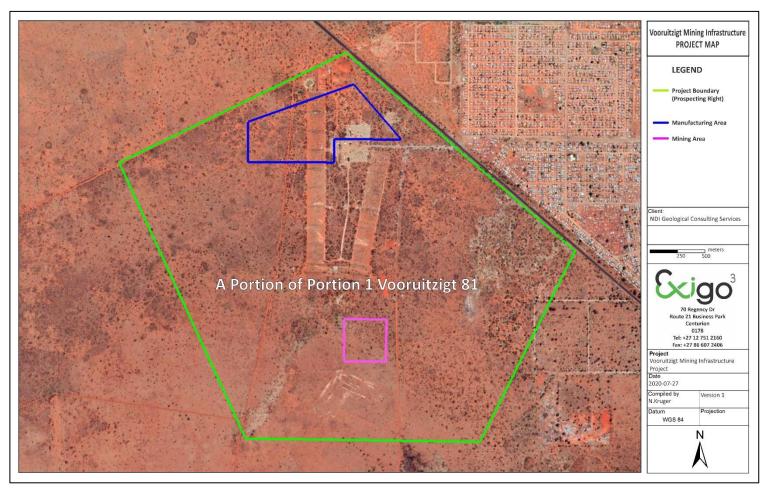


Figure 1-1: Aerial map indicating the project area and sites subject to the proposed Vooruitzigt Mining Infrastructure Project.



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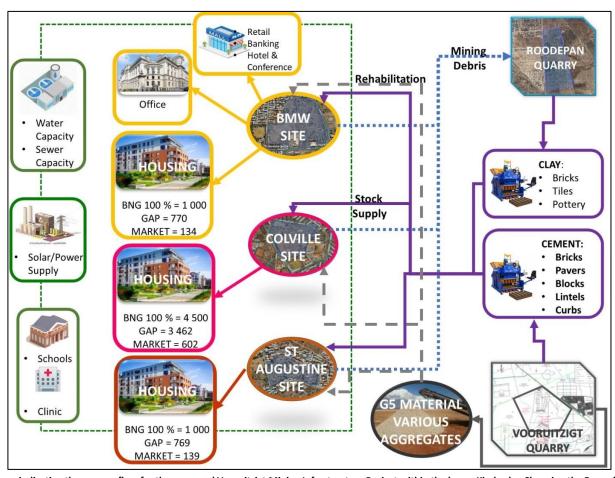


Figure 1-2: Diagram indicating the process flow for the proposed Vooruitzigt Mining Infrastructure Project within the larger Kimberley Changing the Face of the City Project.

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NDI Geological Consulting Services: Vooruitzigt Project

### 1.4 Terms of Reference

Heritage specialist input into the Environmental Impact Assessment (EIA) process is essential to ensure that, through the management of change, developments still conserve our heritage resources. It is also a legal requirement for certain development categories which may have an impact on heritage resources. Thus, EIAs should always include an assessment of heritage resources. The heritage component of the EIA is provided for in the National Environmental Management Act, (Act 107 of 1998) and endorsed by section 38 of the National Heritage Resources Act (NHRA - Act 25 of 1999). In addition, the NHRA protects all structures and features older than 60 years, archaeological sites and material and graves as well as burial sites. The objective of this legislation is to ensure that developers implement measures to limit the potentially negative effects that the development could have on heritage resources. Based hereon, this project functioned according to the following terms of reference for heritage specialist input:

- Provide a detailed description of all archaeological artefacts, structures (including graves) and settlements which may be affected, if any.
- Assess the nature and degree of significance of such resources within the area.
- Establish heritage informants/constraints to guide the development process through establishing thresholds of impact significance;
- Assess and rate any possible impact on the archaeological and historical remains within the area emanating from the proposed development activities.
- Propose possible heritage management measures provided that such action is necessitated by the development.
- Liaise and consult with the South African Heritage Resources Agency (SAHRA). A Notification of Intent to Develop (NID) will be submitted to SAHRA at the soonest opportunity.

### 1.5 CRM: Legislation, Conservation and Heritage Management

The broad generic term *Cultural Heritage Resources* refers to any physical and spiritual property associated with past and present human use or occupation of the environment, cultural activities and history. The term includes sites, structures, places, natural features and material of palaeontological, archaeological, historical, aesthetic, scientific, architectural, religious, symbolic or traditional importance to specific individuals or groups, traditional systems of cultural practice, belief or social interaction.

## 1.5.1 Legislation regarding archaeology and heritage sites

The South African Heritage Resources Agency (SAHRA) and its provincial offices aim to conserve and control the management, research, alteration and destruction of cultural resources of South Africa. It is therefore vitally important to adhere to heritage resource legislation at all times.

### a. National Heritage Resources Act No 25 of 1999, section 35

According to the National Heritage Resources Act No 25 of 1999 (section 35) the following features are protected as cultural heritage resources:

- a. Archaeological artefacts, structures and sites older than 100 years
- b. Ethnographic art objects (e.g. prehistoric rock art) and ethnography
- c. Objects of decorative and visual arts



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- d. Military objects, structures and sites older than 75 years
- e. Historical objects, structures and sites older than 60 years
- f. Proclaimed heritage sites
- g. Grave yards and graves older than 60 years
- h. Meteorites and fossils
- i. Objects, structures and sites of scientific or technological value.

## In addition, the national estate includes the following:

- a. Places, buildings, structures and equipment of cultural significance
- b. Places to which oral traditions are attached or which are associated with living heritage
- c. Historical settlements and townscapes
- d. Landscapes and features of cultural significance
- e. Geological sites of scientific or cultural importance
- f. Archaeological and paleontological sites
- g. Graves and burial grounds
- h. Sites of significance relating to the history of slavery
- i. Movable objects (e.g. archaeological, paleontological, meteorites, geological specimens, military, ethnographic, books etc.)

With regards to activities and work on archaeological and heritage sites this Act states that:

"No person may alter or demolish any structure or part of a structure which is older than 60 years without a permit by the relevant provincial heritage resources authority." (34. [1] 1999:58)

## and

"No person may, without a permit issued by the responsible heritage resources authority-

- (a) destroy, damage, excavate, alter, deface or otherwise disturb any archaeological or palaeontological site or any meteorite;
- (b) destroy, damage, excavate, remove from its original position, collect or own any archaeological or palaeontological material or object or any meteorite;
- (c) trade in, sell for private gain, export or attempt to export from the Republic any category of archaeological or palaeontological material or object, or any meteorite; or
- (d) bring onto or use at an archaeological or palaeontological site any excavation equipment or any equipment which assist in the detection or recovery of metals or archaeological and palaeontological material or objects, or use such equipment for the recovery of meteorites. (35. [4] 1999:58)."

### and

"No person may, without a permit issued by SAHRA or a provincial heritage resources agency-

(a) destroy, damage, alter, exhume or remove from its original position or otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;



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- (b) destroy, damage, alter, exhume, remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority;
- (c) bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) and excavation equipment, or any equipment which assists in the detection or recovery of metals (36. [3] 1999:60)."

### b. Human Tissue Act of 1983 and Ordinance on the Removal of Graves and Dead Bodies of 1925

Graves and burial grounds are commonly divided into the following subsets:

- a. ancestral graves
- b. royal graves and graves of traditional leaders
- c. graves of victims of conflict
- d. graves designated by the Minister
- e. historical graves and cemeteries
- f. human remains

Graves 60 years or older are heritage resources and fall under the jurisdiction of both the National Heritage Resources Act and the Human Tissues Act of 1983. However, graves younger than 60 years are specifically protected by the Human Tissues Act (Act 65 of 1983) and Ordinance on Excavations (Ordinance no. 12 of 1980) as well as any local and regional provisions, laws and by-laws. Such burial places also fall under the jurisdiction of the National Department of Health and the Provincial Health Departments.

## c. National Heritage Resources Act No 25 of 1999, section 35

This act (Act 107 of 1998) states that a survey and evaluation of cultural resources must be done in areas where development projects, that will change the face of the environment, will be undertaken. The impact of the development on these resources should be determined and proposals for the mitigation thereof are made. Environmental management should also take the cultural and social needs of people into account. Any disturbance of landscapes and sites that constitute the nation's cultural heritage should be avoided as far as possible and where this is not possible the disturbance should be minimized and remedied.

### 1.5.2 Background to HIA and AIA Studies

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority. Heritage sites are frequently threatened by development projects and both the environmental and heritage legislation require impact assessments (HIAs & AIAs) that identify all heritage resources in areas to be developed. Particularly, these assessments are required to make recommendations for protection or mitigation of the impact of the sites. HIAs and AIAs should be done by qualified professionals with adequate knowledge to (a) identify all heritage resources including archaeological and palaeontological sites that might occur in areas of developed and (b) make recommendations for protection or mitigation of the impact on the sites.

A detailed guideline of statutory terms and requirements is supplied in Addendum 1.



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### 2 REGIONAL CONTEXT

#### 2.1 Area Location

The proposed Vooruitzigt Mining Infrastructure Project occurs on a Portion of Portion 1 of the Farm Vooruitzigt 81 in the Frances Baard District Municipality, Northern Cape Province. The Kimberley CBD is situated approximately 7km south-east of the study area and the R31 regional road and the informal settlement of Retswelele occurs along the north-eastern boundary of the project site. The project appears on 1:50000 map sheet 2824DA (see Figure 2-1) and the respective footprints occur at the following geographical location:

- Prospecting Area Relative Midpoint \$28.72026° E24.68293°
- Mining Area \$28.72530° E24.68349°
- Manufacturing Area S28.71531° E24.68020°

## 2.2 Area Description: Receiving Environment

Kimberley lies within the Savanna biome which is the largest biome in Southern Africa. It is characterized by a grassy ground layer and a distinct upper layer of woody plants (trees and shrubs). The environmental factors delimiting the biome are complex and include altitude, rainfall, geology and soil types, with rainfall being the major delimiting factor. Fire and grazing also keep the grassy layer dominant. The most recent classification of the area by Mucina & Rutherford shows that the northern mountainous section of the site is classified as Ghaap Plateau Vaalbosveld, while the remainder of the site is classified as Schmidtsdrif Thornveld. The landscape features of the Schmidtsdrif Thornveld vegetation type are mostly a closed shrubby thornveld dominated by *Acacia mellifera* and *A. tortilis*. Apart from grasses, bulbous and annual herbaceous plant species are also prominent. The vegetation is sometimes very disturbed due to overgrazing. Surface limestone of Tertiary to Recent age and fine and coarse-grained dolomite, chert and dolomitic limestone with prominent interbedded chert, limestone and banded ironstone (Ghaap Plateau Formation), Campbell Group Soils associated with the site are mostly shallow Mispah or Glenrosa soil forms associated with dolomitic limestone, chert or calcrete. The entire project area is covered by Hutton Sands.

## 2.3 Site Description

The project occurs on a Portion of Portion 1 of the Farm Vooruitzigt 81 along the western periphery of Kimberley and directly south of the informal settlement of Retswelele. The southern section of the site consists of more undisturbed grassland with occasional urban waste dumps, Kalahari Thornveld vegetation and deep Hutton Sands which rest on decomposing dolerite and calcrete formations. The northern and north-eastern sections of the site have seen substantial disturbance as a result of previous quarrying, refuse dumping and urban development. In addition, a large shooting range with associated buildings have transformed the landscape to the north in the past 30 - 40 years. A number of buildings and the remains of buildings constructed in the last 30 years occur at the site.



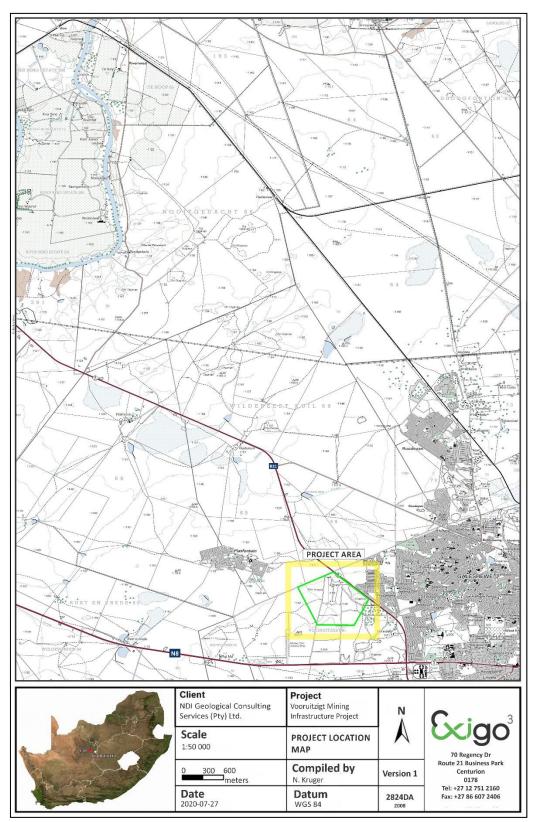


Figure 2-1: 1:50 00 Map representation of the location of the proposed Vooruitzigt Mining Infrastructure Project (sheet 2824DA).



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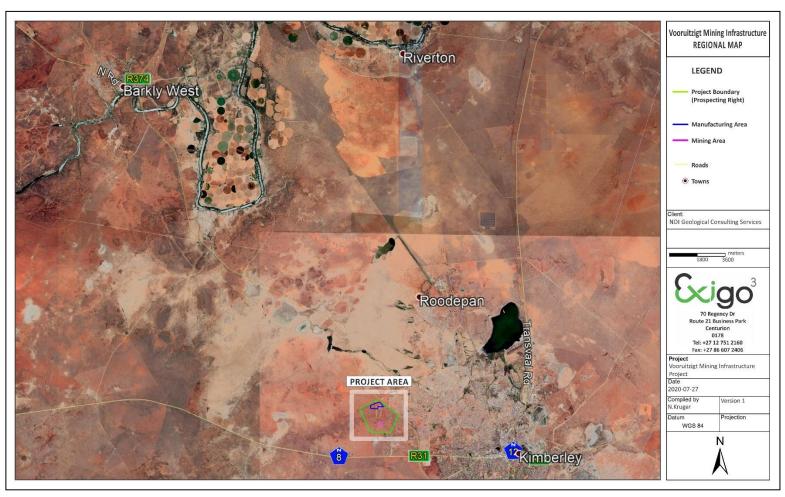


Figure 2-2: Aerial map providing a regional context for the proposed Vooruitzigt Mining Infrastructure Project.

### 3 METHOD OF ENQUIRY

#### 3.1 Sources of Information

Data from detailed desktop, aerial and field studies were employed in order to sample surface areas systematically and to ensure a high probability of heritage site recording.

### 3.1.1 Desktop Study

The larger landscape around Kimberley has been well documented in terms of its archaeology and history and available academic papers and research articles supplied a historical context for the proposed project and archival sources, aerial photographs, historical maps and local histories were used to create a baseline of the landscape's heritage. In addition, the study drew on available unpublished Heritage Assessment reports to give a comprehensive representation of known sites in the study area. According the South African Heritage Resources Agency (SAHRA), A large number of heritage studies have been conducted in the larger Kimberley area. Many of these studies have emanated from Impact Assessment measures for EIA purposes commissioned by the private sector. Some of the studies include:

Beaumont, P.B. 2002. Archaeological Report: Construction of a Temporary Bridge across the Vaal River at Windsorton, Erf 1, for Floodplain (Island) Diamond Reclamation.

- Beaumont, P.B. 2005a. Archaeological Impact Assessment of a Portion of the Remnant of Farm 225, near Barkly West, Northern Cape.
- Beaumont, P.B. 2005b. Archaeological Impact Assessment of a Portion of the Delportshoop Commonage, Northern Cape.
- Beaumont, P.B. 2006. Phase 1 Heritage Assessment Report on Portion 4 of the Farm Slypklip North 32, Frances Baard District Municipality, Northern Cape Province.
- Beaumont, P.B. 2007a. Phase 1 Heritage Impact Assessment Report on Parts of Portion 2 and the Remainder of the Farm Holsdam 229 near Barkly West, Frances Baard District Municipality, Northern Cape Province.
- Beaumont, P.B. 2007b. Phase 1 Heritage Impact Assessment Report on the Farm Eureka 200 near Kimberley, Francis Baard District Municipality, Northern Cape Province.
- Beaumont, P.B. 2008. Phase 1 Heritage Impact Assessment Report on the Proposed Northgate Housing development on Portions of the Original Farm Roode Pan 70, near Kimberley in the Sol Plaatjie Municipality of the Northern Cape Province.
- Dreyer, C.2003. Archaeological and Historical Investigation of the Proposed Pipeline Installed at Hanover, Northern Cape.
- Dreyer, C. 2005a. Archaeological and Historical Investigation of the Proposed Diamond Mining Activities at the Farm Riverside 208, Barkly West, Northern Cape.
- Dreyer, C. 2005b. Archaeological and Historical Investigation of the Proposed Diamond Mining Activities at the Farms Melkvlei 221 and Longlands 231, Barkly West, Northern Cape.
- Dreyer, C. 2005c. First Phase Archaeological and Cultural Heritage Assessment of the Proposed Residential Development on Erven 687 and 711, Barkly West, Northern Cape.
- Dreyer, C. 2006a. First Phase Archaeological and Cultural Heritage Assessment of the Proposed Developments at the Big Hole, Kimberley, Northern Cape.
- Dreyer, C. 2006b. Archaeological and Historical Investigation of the Proposed Diamond Mining Activities at the Farm Winter's Rush (Longlands 350), Barkly West, Northern Cape.
- Dreyer, C. 2006c. Archaeological and Historical Investigation of the Proposed Diamond Mining Activities at the Farm Holpan 161, Barkly West, Northern Cape.
- Dreyer, C. 2008. Archaeological and Culture Historical Assessment of the proposed Residential Developments at Kimberley, Northern Cape.

- Henderson, Z.L. 2003. Archaeological Survey of Van Aswegenshoek 134.
- Morris, D. 2001. Report on Historical Rubbish Midden at Kamfersdam.
- Morris, D. 2002. Report on an Inspection of Cemeteries at Sydney-on-Vaal.
- Morris, D. 2003a. Archaeological Survey of the Farm Koodoosberg No 141.
- Morris, D. 2003b. Archaeological Impact Assessment Rietputs 15, Windsorton.
- Morris, D. 2005a. Phase 1 Archaeological Impact Assessment of the so-called 'Kemo Dump' (National Site Number 2824DB039) on Remainder of Erf 5024, Erf 6376 and Erf 5058, Vooruitzight 81, Kimberley, Northern Cape.
- Morris, D. 2005b. Site Visit to Inspect Cultural Material on the Mine Debris Dumps adjacent to the Kimberley Mine at the Site of the Proposed Hotel.
- Morris, D. 2005c. Phase 1 Archaeological Impact Assessment for De Beers Consolidated Mines Ltd (Contract 0616-AC-244-05) to evaluate Heritage Resources on properties as Indicated.
- Morris, D. 2005d. Archaeological Impact Assessment of Abrahamoos Fontein near Plooysburg, Northern Cape
- Morris, D. 2005e. Archaeological Impact Assessment at Taaibosch Fontein near Plooysburg, Northern Cape.
- Morris, D. 2005f. Archaeological Impact Assessment on the Claim of Mr. Medwyn Jacobs, Erf 86, near Barkley West.
- Morris, D. 2005g. Archaeological Impact Assessment on Windsorton, Erf 1, Northern Cape.
- Morris, D. 2006a. Report on a Phase 1 Archaeological Impact Assessment of a Proposed Clay Quarry at Roodepan 70, Kimberley, Northern Cape, NC30/5/1/3/3/2/1/358EM.
- Morris, D.2006b. Site Visit to Inspect an Area of Proposed Debris Washing along Kenilworth Road, on Erven 14741, in the Magisterial District of Kimberley.
- Morris, D. 2006c. Report on a Phase 1 Archaeological Impact Assessment of Proposed Prospecting on Uitkyk 106, Locks Verdriet 105 and Brakpan 107, West of Kimberley, Northern Cape.
- Morris, D. 2006d. Archaeological and Heritage Impact Assessment on Portion 20 Mosesberg, near Schmidtsdrift, Northern Cape.
- Morris, D. 2006e. Archaeological Impact Assessment on the Claim of Mr. Setlhabi at Waldeck's Plant, Pniel, near Barkley West, Northern Cape.
- Morris, D. 2007. Archaeological Impact Assessment at Longlands 350 near Barkly West, Northern Cape: Collective Application List of E. Nyanyiwa.
- Morris, D. 2009. Report on a Phase 1Archaeological Assessment of a proposed mining site at the Eddie Williams Oval, Kimberley, Northern Cape.
- Nel, J. (Archaic Heritage Project Management). 2008. Final Report: Heritage Resources Scoping and Preliminary Assessment. Transnet Freight Line EIA, Eastern Cape and Northern Cape.
- Nelson, C.2007. Upgrading of the TR502 Road, Barkly West Magisterial District, Northern Cape Province.
- Rossouw, L. 2006. A Preliminary Evaluation of Archaeological and Palaeontological Impact with regard to the Application for Prospecting Rights on the Farms Doornfontein 12, Grasbult 5, Schoolplaats 3, Schoolplaats Annex 4 and Pontdrift 2 in the Warrenton District, Northern Cape.
- Rossouw, L. (National Museum, Bloemfontein). 2008. Phase 1 Archaeological Impact Assessment of Farm Fourteen Streams, Warrenton District, Northern Cape Province.
- Van Ryneveld, K. 2005a. Cultural Resources Management Impact Assessment: Portion 1 of Roode Pan 146, Kimberley District, Northern Cape, South Africa.
- Van Ryneveld, K. 2005b. Cultural Resources Management Impact Assessment: Portions of Paardeberg 154, Kimberley District, Northern Cape, South Africa
- Van Ryneveld, K. 2005c. Cultural Resources Management Impact Assessment: (Portions of) Leeuwpoort 161, Kimberley District, Northern Cape, South Africa.
- Van Ryneveld, K. 2005d. Cultural Resources Management Impact Assessment: (Portions of) Paardeberg 12, Paardeberg-East, Kimberley District, Northern Cape, South Africa.



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- Van Ryneveld, K. 2005e. Cultural Resources Management Impact Assessment: Rooipoort (Portions of) Klipfontein 99, Berg Plaats 100, Vogelstruispan 98, Vogelstruispan 101 and Zand Plaas 102, Kimberley District, Northern Cape, South Africa.
- Van Ryneveld, K. 2005f. Cultural Heritage Impact Assessment: (Southern Portion of) Camp 3, Erf 1, Windsorton, Barkly West District, Northern Cape, South Africa.
- Van Ryneveld, K. 2006a. Stamper Claim on a Portion of the Farm Longlands, Barkly West, Northern Cape, South Africa.
- Van Ryneveld, K. 2006c. Cultural Resources Management Impact Assessment: A 400ha Portion of Van Zoelen's Laagte 158, Windsorton District, Northern Cape, South Africa.
- Van Ryneveld, K. . 2007a. Archaeological Site Inspection Mining Impact on Two Graveyard Sites, Schmidtsdrift Mining Area, Boomplaats 21, Schmidtsdrift District, Northern Cape, South Africa
- Van Ryneveld, K. 2007b. Proposed Phase 2 Archaeological Mitigation and Management for the Residential Development, Remainder of Portion 1 of the Farm van Zoelen's Laagte 158, Windsorton, Barkly-West District, Northern Cape, South Africa.
- Van Ryneveld, K. . 2007c. Phase 1 Archaeological Impact Assessment Sewer Purification Plant, Ikutseng Township, Warrenton, Northern Cape, South Africa.
- Van Ryneveld, K. . 2007d. Phase 1 Archaeological Impact Assessment: Portion of the farm Platfontein 68, Kimberley District, Northern Cape, South Africa.
- Van Schalkwyk, J.A. 2008. Heritage Impact Survey Report for the Development of Visitor Facilities in the Makala National Park, Northern Cape Province.
- Van Schalkwyk, J.A. 2011. Heritage impact assessment for the proposed development of photovoltaic power plants on five different locations in Northwest and Northern Cape Provinces

### 3.1.2 Remote Sensing

Aerial photography is often employed to locate and study archaeological sites, particularly where larger scale area surveys are performed. This method was applied to assist the foot and automotive site surveys where depressions, variation in vegetation, soil marks and landmarks were examined. Specific attention was given to shadow sites (shadows of walls or earthworks which are visible early or late in the day), crop mark sites (crop mark sites are visible because disturbances beneath crops cause variations in their height, vigour and type) and soil marks (e.g. differently coloured or textured soil (soil marks) might indicate ploughed-out burial mounds). Attention was also given to moisture differences, as prolonged dampening of soil as a result of precipitation frequently occurs over walls or embankments. In addition, historical aerial photos obtained during the archival search were scrutinized and features that were regarded as important in terms of heritage value were identified and if they were located within the boundaries of the project area they were physically visited in an effort to determine whether they still exist and in order to assess their current condition and significance. By superimposing high frequency aerial photographs with images generated with Google Earth as well as historical aerial imagery, potential sensitive areas were subsequently identified, georeferenced and transferred to a handheld GPS device. These areas served as reference points from where further vehicular and pedestrian surveys were carried out.

Historical and current maps of the project area were examined. By merging data obtained from the desktop study and the aerial survey, sites and areas of possible heritage potential were plotted on these maps of the larger Kimberley area using GIS software. These maps were then superimposed on high definition aerial representations in order to graphically demonstrate the geographical locations and distribution of potentially sensitive landscapes.



### 3.1.3 Field Survey

Archaeological survey implies the systematic procedure of the identification of archaeological sites. An archaeological survey of the Vooruitzigt Mining Infrastructure Project area was conducted in July 2020. The process encompassed a systematic field survey in accordance with standard archaeological practice by which heritage resources are observed and documented. In order to sample surface areas systematically and to ensure a high probability of site recording, each of the project component sites were carefully examined by means of a foot survey. GPS reference points identified during the aerial survey were also visited and random spot checks were made (see detail in previous section). Using a Garmin GPS, the survey was tracked and general surroundings were photographed with a Samsung Digital camera. Real time aerial orientation, by means of a mobile Google Earth application was also employed to investigate possible disturbed areas during the survey.

#### 3.2 Limitations

#### 3.2.1 Access

The study area is accessed directly from the R31 regional road. Access control is not applied to the areas relevant to this assessment and no restrictions were encountered during the site visit.

### 3.2.2 Safety

Since access control is not applied to the project area human movement, refuse dumping and informal settlement - particularly from Retswelele - are prevalent. An inevitable consequence is that the area is unsafe and security proved to be a limitation in this study – particularly in terms of free movement. However, based on general observations in the study area as well as observations from aerial photos, the author is confident that the heritage potential of the project area has been adequately captured in this assessment.

### 3.2.3 Visibility

The surrounding vegetation in the study area landscape is mostly comprised out of grasslands and scattered trees in the more pristine south of the project area – and pioneering species towards the north where the landscape has largely been transformed by refuse dumping and quarrying activities. Visibility proved to be a constraint in the pristine south the project areas (see Figures 3-1 to 3-12). In single cases during the survey sub-surface inspection was possible. Where applied, this revealed no archaeological deposits.



Figure 3-1: View of the Vooruitzigt property along pristine grasslands to the south of the project area.





Figure 3-2: View of deep red Hutton Sands overlying decomposing dolerite in much of the project area.



Figure 3-3: View of Hutton Sands that mantle the entire extent of the proposed mining site, locally quarried into by previous sand mining.



Figure 3-4: View of the shooting range in the project landscape.





Figure 3-5: View of a small brick building associated with the shooting range.



Figure 3-6: View of a partially dismantled brick building associated with the shooting range.



Figure 3-7: View of buildings associated with the shooting range. These structures will be recommissioned for the project.





Figure 3-8: View of the remains of a homestead building in the project area.



Figure 3-9: View of the remains of a various small dwellings in the project area.



Figure 3-10: View of general surroundings and pioneering species towards the north of the project area.





Figure 3-11: Refuse dumping and surface transformation visible towards the north of the project area.



Figure 3-12: Refuse dumping along an access road in a northern portion of the project.

## 3.2.4 Summary: Limitations and Constraints

The site survey for the Vooruitzigt Mining Infrastructure Project AIA primarily focused around areas tentatively identified as sensitive and of high heritage probability (i.e. those noted during the aerial survey) as well as areas of high human settlement catchment. In summary, the following constraints were encountered:

- **Visibility:** Visibility proved to be a constrain in areas with denser surface cover as well as portions where vegetation is more pristine.
- **Free Movement:** Portions of the project area was considered a risk in terms of personal safety and this constrained free movement in these areas.

It should be noted that, even though it might be assumed that survey findings are representative of the heritage landscape of the project area for the Project, it should be stated that the possibility exists that individual sites could be missed due to the localised nature of some heritage remains as well as the possible presence of sub-surface archaeology. Therefore, maintaining due cognisance of the integrity and accuracy of the archaeological survey, it should be stated that the heritage resources identified during the study do

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not necessarily represent all the heritage resources present in the project area. The subterranean nature of some archaeological sites, dense vegetation cover and visibility constraints sometimes distort heritage representations and any additional heritage resources located during consequent development phases must be reported to the Heritage Resources Authority or an archaeological specialist.

## 3.3 Impact Assessment

For consistency among specialists, impact assessment ratings by Exigo Specialist are generally done using the Plomp<sup>1</sup> impact assessment matrix scale supplied by Exigo. According to this matrix scale, each heritage receptor in the study area is given an impact assessment. The significances of the impacts were determined through a synthesis of the criteria below:

### 4 ARCHAEO-HISTORICAL CONTEXT

## 4.1 The archaeology of Southern Africa

Archaeology in Southern Africa is typically divided into two main fields of study, the **Stone Age** and the **Iron Age** or **Farmer Period**. The following table provides a concise outline of the chronological sequence of periods, events, cultural groups and material expressions in Southern African pre-history and history.

Table 1 Chronological Periods across Southern Africa

Period	Epoch	Associated cultural groups	Typical Material Expressions
Early Stone Age 2.5m – 250 000 YCE	Pleistocene	Early Hominins: Australopithecines Homo habilis Homo erectus	Typically large stone tools such as hand axes, choppers and cleavers.
Middle Stone Age 250 000 – 25 000 YCE	Pleistocene	First Homo sapiens species	Typically smaller stone tools such as scrapers, blades and points.
Late Stone Age 20 000 BC – present	Pleistocene / Holocene	Homo sapiens sapiens including San people	Typically small to minute stone tools such as arrow heads, points and bladelets.
Early Iron Age / Early Farmer Period 300 – 900 AD (commonly restricted to the interior and north-east coastal areas of Southern Africa)	Holocene	First Bantu-speaking groups	Typically distinct ceramics, bead ware, iron objects, grinding stones.
Middle Iron Age (Mapungubwe / K2) / early Later Farmer Period 900 – 1350 AD (commonly restricted to the interior and north-east coastal areas of Southern Africa)	Holocene	Bantu-speaking groups, ancestors of present-day groups	Typically distinct ceramics, bead ware and iron / gold / copper objects, trade goods and grinding stones.
Late Iron Age / Later Farmer Period 1400 AD -1850 AD (commonly restricted to the interior and north-east coastal areas of Southern Africa)	Holocene	Various Bantu-speaking groups including Venda, Thonga, Sotho-Tswana and Zulu	Distinct ceramics, grinding stones, iron objects, trade objects, remains of iron smelting activities including iron smelting furnace, iron slag and residue as well as iron ore.
Historical / Colonial Period ±1850 AD – present	Holocene	Various Bantu-speaking groups as well as European farmers, settlers and explorers	Remains of historical structures e.g. homesteads, missionary schools etc. as well as, glass, porcelain, metal and ceramics.

<sup>&</sup>lt;sup>1</sup> Plomp, H.,2004

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### 4.2 Discussion: The Kimberley Heritage Landscape

The history of the Northern Cape Province is reflected in a rich archaeological landscape, mostly dominated by Stone Age occurrences. Numerous sites, documenting Earlier, Middle and Later Stone Age habitation occur across the province, mostly in open air locales or in sediments alongside rivers or pans. In addition, a wealth of Later Stone Age rock art sites, most of which are in the form of rock engravings are to be found in the larger landscape. These sites occur on hilltops, slopes, rock outcrops and occasionally in river beds. Sites dating to the Iron Age occur in the north eastern part of the Province but environmental factors delegated that the spread of Iron Age farming westwards from the 17th century was constrained mainly to the area east of the Langeberg Mountains. However, evidence of an Iron Age presence as far as the Upington area in the eighteenth century occurs in this area. Moving into recent times, the archaeological record reflects the development of a rich colonial frontier, characterised by, amongst others, a complex industrial archaeological landscape such as mining developments at Kimberley, which herald the modern era in South African history. Finally, the Northern Cape Province saw a number of war conflicts, particularly the Anglo Boer War (or the South African War) left behind the remnants of battlefields, skirmishes and concentration camps.

## 4.2.1 Early History and the Stone Ages

According to archaeological research, the earliest ancestors of modern humans emerged some two to three million years ago. The remains of Australopithecine and *Homo habilis* have been found in dolomite caves and underground dwellings in the Riverton Area at places such as Sterkfontein and Swartkrans near Krugersdorp. Homo habilis, one of the Early Stone Age hominids, is associated with Oldowan artefacts, which include crude implements manufactured from large pebbles. The Acheulian industrial complex replaced the Oldowan industrial complex during the Early Stone Age. This phase of human existence was widely distributed across South Africa and is associated with *Homo erectus*, who manufactured hand axes and cleavers from as early as one and a half million years ago. Middle Stone Age sites dating from as early as two hundred thousand years ago have been found all over South Africa. Middle Stone Age hunter-gatherer bands also lived and hunted in the Orange and Vaal River valleys. These people, who probably looked like modern humans, occupied campsites near water but also used caves as dwellings. They manufactured a wide range of stone tools, including blades and point s that may have had long wooden sticks as hafts and were used as spears.

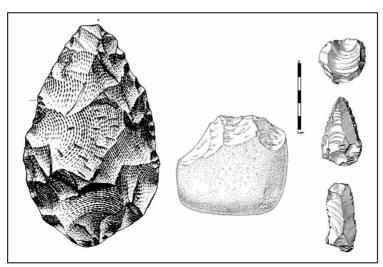


Figure 4-1: Typical ESA handaxe (left) and cleaver (center). To the right is a MSA scraper (right, top), point (right, middle) and blade (right, bottom).

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The Northern Cape has traces of various types of archaeological sites inclusive of fossil, prehistoric and historical sites. Of palaeontological and Stone Age significance is a major fossil-bearing and archaeological complex of karstic deposits at Groot Kloof in the escarpment of the Ghaap Plateau, around 100 km southwest of Taung. The region is known for open fluvial and lacustrine sites sampling Lower and Middle Pleistocene tool types and the long, but discontinuous sequence of Wonderwerk Cave. Small pockets of Later Stone Age artefact-bearing breccia and rock art also occur. The significance of Groot Kloof is underscored by current debate about the emergence of modern humans in which the appearance of modern behaviour is posited to have occurred in this and other regions (Curnoe et al. 2005). The Stone Age archaeological wealth of the Northern Cape is unequalled by any of the other provinces in South Africa. Stone Age sites are not randomly scattered within the landscape and they occur either near water sources or close to local sources of two highly-prized raw materials, specularite and jaspilite. As such, tools dating to all phases of the Stone Age are mostly found in the vicinity of larger watercourses. Surveys around Kimberley have documented Acheullian industries and continuity between Earlier Stone Age (ESA) and Middle Stone Age (MSA) lithic technologies in the same area. Excavations at other well-known sites in the wider region attest to further ESA and MSA occupation, some of which have yielded have yielded significant Stone Age assemblages that all inform on our general understanding of the technological sequences of the Stone Age in the Northern Cape and the Northwest (e.g. see Beaumont 2008, 2009; Morris 2006; Morris 2007; Dreyer 2007). Within the greater Kimberley region ESA and MSA sites with long research histories include Doornlaagte, Pniel, Canteen Koppie and Rooidam (Beaumont & Morris 1990). Open air ESA and MSA sites are often associated with raw material outcrops, dolines, playas (palaeo-lakes) and palaeo-river channels. In addition low density ESA, MSA and Later Stone Age (LSA) occurrences remain regular phenomena characterizing the cultural landscape of the region. LSA use of the more immediate region is most prominently evidenced by the Wildebeest Kuil Rock Art Center and adjoining Rock Art site (see later reference) . Here, a number of lithic artefacts with spatial distribution indicative of separate residential and knapping areas occur around the hill. The landscape around the town of Kimberley is rich in archaeological material dating to Earlier and Middle Stone Ages. These are subject to on-going archaeological research Sites such as Wonderwerk Cave, Historical Kimberley Mine and Kathu Townlands have yielded significant Stone Age assemblages that all inform on our general understanding of the technological sequences of the Stone Age in the Northern Cape (e.g. see Beaumont 2008, 2009; Morris 2006; Morris 2007; Dreyer 2007). In addition, a large amount of Middle and Later Stone Age sites have been documented across the landscape on calcrete lined pans and road cuttings

## 4.2.2 The Later Stone Age (LSA) and Rock Art

The Late Stone Age commenced twenty thousand years ago or somewhat earlier. The various types of Later Stone Age industries scattered across the country are associated with the historical San and Khoi-Khoi people. The San were renowned as formidable hunter-gatherers, while the Khoi-Khoi herded cattle and small stock during the last two thousand years. Late Stone Age people manufactured tools that were small but highly effective, such as arrow heads and knives. Later Stone Age (LSA) sites occur both at the coast and inland as caves deposits, rock shelters, open sites and shell deposits. Rock engravings are mostly found in the interior plateau of South Africa for example in Kimberley and the Karoo. Evidence exists of rock art paintings occurring in caves and shelters at the Wonderwerk Caves, Kuruman Hills, Ghaap Escarpment and scattered sites in the Karoo. Rock engravings have also been identified at Driekopseiland that is positioned in the close vicinity of Kimberley Town. Driekopseiland is evident of more than ninety percent of geometric engraving sites (Morris 1988). Geometrics have been identified at the Kuruman valley and the middle Orange area (Morris 1988). Engravings tend to be found at rock walls, low outcrops, or clusters of surface stone. The Wildebeest Kuil 1 Rock Art site, a declared Provincial Heritage Site (2008), is characterized by a fairly prominent hill surrounded by a number of 'kuils' or non-perennial water holes and wetlands. The hill itself is host to more than 400 petroglyphs, including both naturalistic and abstract engravings, in fine-line and pecked technique. LSA deposits are scattered about the immediate terrain with deposits closer to the hill



indicative of residential outlines and activity or knapping areas. Extensive LSA use of the landscape is evidenced by even more engravings on the glacial pavements of the farm Nooitgedacht, just north of Platfontein. Further afield the Driekopseiland site, one of the most prolific engraving sites in the country is host to more than 3,600 images, engraved into the glaciated andesite of the Riet River's banks (Morris 1990a). Closer to the Vaal River, at the Bushmans' Fountain site, Klipfontein, more than 4,500 engravings have been recorded across the approximate 9ha site (Morris 1990b). The many petroglyph sites across the Northern Cape signal an aesthetic and spiritual expression of a modern LSA cognition. The LSA archaeological record is directly associated with San history, dating conservatively back to around 40-27kya, whilst the Khoe is reported to have entered the country around 2kya (Mitchell 2002). Both groups are known to have traded with Later Iron Age communities and Colonial settlers. Rock engravings are mostly situated in the semi-arid plateau with most of these engravings situated at the Orange - Vaal basin, Karoo and Namibia. The upper Vaal, Limpopo basin and eastern Free State regions have a small quantity of rock engravings as well. Generally, rock paintings exist at cave areas and rock engravings at open surface areas. The Cape interior consists of a technical, formal and thematic variation between and within sites (Morris 1988). Two major techniques existed namely the incised and pecked engravings. Morris (1988) indicated technical and formal characteristics through space and a sharp contrast exists between engravings positioned north of the Orange River that are mostly pecked and those in the Karoo where scraping was mostly used. According to Morris (1988) hairline engravings occur at the North and the South, but they are rare at the Vryburg region. Finger painting techniques mostly occur at the Kuruman Hills, Asbestos Mountains, Ghaap Escarpment, Langeberg, Koranaberg ranges, scattered sites at the Karoo and the Kareeberge (Morris 1988). The development petroglyphs (i.e. carving or line drawing on rock) were associated with three different types of techniques, namely incised fine lines, pecked engravings and scraped engravings. According to Peter Beaumont the pecked and scraped engravings at the Upper Karoo are coeval (i.e. having the same age or date of origin) (Beaumont P B et al. 1989). Dating of rock art includes the use of carbonate fraction dating of ostrich eggshell pieces, dating of charcoal and ostrich eggshell at various rock art shelters. Unifacial points, double segments and thin - walled sherds may indicate the presence of the Khoikhoi at the Northern Cape during 2500 BP (years Before the Present) (Beaumont 1989).



Figure 4-2: Typical ESA handaxe (left) and cleaver (center). To the right is a MSA scraper (right, top), point (right, middle) and blade (right, bottom).

## 4.2.3 Iron Age / Farmer Period

The beginnings of the Iron Age (Farmer Period) in Southern Africa are associated with the arrival of a new Bantu speaking population group at around the third century AD. These newcomers introduced a new way of life into areas that were occupied by Later Stone Age hunter-gatherers and Khoekhoe herders. Distinctive



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features of the Iron Age are a settled village life, food production (agriculture and animal husbandry), metallurgy (the mining, smelting and working of iron, copper and gold) and the manufacture of pottery. Iron Age people moved into Southern Africa by c. AD 200, entering the area either by moving down the coastal plains, or by using a more central route. From the coast they followed the various rivers inland. Being cultivators, they preferred rich alluvial soils. The Iron Age can be divided into three phases. The Early Iron Age includes the majority of the first millennium A.D. and is characterised by traditions such as Happy Rest and Silver Leaves. The Middle Iron Age spans the 10th to the 13th Centuries A.D. and includes such well known cultures as those at K2 and Mapungubwe. The Late Iron Age is taken to stretch from the 14th Century up to the colonial period and includes traditions such as Icon and Letaba. The beginnings of the Iron Age (Farmer Period) in southern Africa are associated with the arrival of a new Bantu speaking population group at around the third century AD. These newcomers introduced a new way of life into areas that were occupied by Later Stone Age hunter-gatherers and Khoekhoe herders. Distinctive features of the Iron Age are a settled village life, food production (agriculture and animal husbandry), metallurgy (the mining, smelting and working of iron, copper and gold) and the manufacture of pottery. Stone ruins indicate the occurrence of Iron Age settlements in the Northern Cape specifically at sites such as Dithakong where evidence exists that the Thlaping used to be settled in the Kuruman - Dithakong areas prior to 1800 (Humphreys 1976). Here, the assessment of the contact between the Stone Age, Iron Age and Colonial societies are significant in order to understand situations of contact and assimilation between societies. As an example, Trade occurred between local Thlaping Tswana people and the Khoikhoi communities. It means that the Tswana traded as far south as the Orange River at least the same time as the Europeans at the Cape (Humphreys 1976).

#### **Historical and Colonial Times** 4.2.4

The Historical period in Southern Africa encompass the course of Europe's discovery of South Africa and the spreading of European settlements along the East Coast and subsequently into the interior. In addition, the formation stages of this period are marked by the large scale movements of various Bantu-speaking groups in the interior of South Africa, which profoundly influenced the course of European settlement. Finally, the final retreat of the San and Khoekhoen groups into their present-day living areas also occurred in the Historical period in Southern Africa. The 18th century was defined as a period of conflict when the Griqua, Korana and white settlers were competing for the availability of land. This period is also known for the occurrence of the Mfecane or the so called Difagane that resulted in a time period of instability that started in the middle 1820's. The conflict time period related to the Mfecane or Difagane was the result of the influx of the then displaced people. The continuous conflict resulted in tribal groups migrating to hilltop areas in the need of finding safe environments. From early Colonial times interest in the Northern Cape was firmly vested in its mineral wealth; early settlers speculated about mountains rich in copper towards the northwest. However, the landscape was permanently transformed after Erasmus Jacobs discovered a 'brilliant pebble' on the farm De Kalk near Hopetown in 1866. The 'pebble' was sold to Schalk van Niekerk, who again sold it, only to turn out to be the 21.25 carat world famous 'Eureka' diamond. Three years later van Niekerk sold another diamond from the De Kalk region, this time to become known as the 'Star of South Africa', resold on the London market for .25,000. In 1871 an even larger diamond was found on the slopes of Colesberg Kopje, on the farm Vooruitzight, belonging to the De Beers brothers and so the 'New Rush' was started resulting in a literal stampede to the area; more than 3,000 men working almost 800 claims. Soon the Colesberg hillock lowered into the Kimberley Mine (the Big Hole).

#### 4.2.5 The Anglo-Boer War

The Anglo-Boer War saw Kimberley besieged by the Boers on the 14th of October 1899, with British forces suffering heavy losses. The Boers moved quickly to try to capture the British enclave when war broke out between the British and the two Boer republics in October 1899. The town was ill-prepared but the defenders organised an energetic and effective improvised defense that was able to prevent it from being



taken. Cecil John Rhodes, who had made his fortune in the town, and who controlled all the mining activities, moved into the town at the onset of the siege. His presence was controversial, as his involvement in the Jameson Raid made him one of the primary protagonists behind war breaking out. Rhodes was constantly at loggerheads with the military, but he was nonetheless instrumental in organising the defense of the town. The Boers shelled the town with their superior artillery in an attempt to force the garrison to capitulate. Engineers of the De Beers company manufactured a one-off gun named Long Cecil, however the Boers soon countered with a much larger siege gun that terrified the residents, forcing many to take shelter in the Kimberley Mine. The British military had to change its strategy for the war as public opinion demanded that the sieges of Kimberley, Ladysmith and Mafeking be relieved before the Boer capitals were assaulted. The first attempt at relief of Kimberley under Lord Methuen was stopped at the battles of Modder River and Magersfontein. The 124-day siege was finally relieved on 15 February 1900 by a cavalry division under Lieutenant-General John French, part of a larger force under Lord Roberts. The battle against the Boer general Piet Cronjé continued at Paardeberg immediately after the town itself was relieved.



Figure 4-3: Map indicating main events surrounding the siege of Kimberley.



### 4.2.6 The Kimberley Mine

The first diamonds here were found on Colesberg Kopje by members of the "Red Cap Party" from Colesberg on the farm Vooruitzigt belonging to the De Beers brothers, in 1871. The ensuing scramble for claims led to the place being called New Rush, later renamed Kimberley. From mid-July 1871 to 1914 up to 50,000 miners dug the hole with picks and shovels, yielding 2,720 kilograms (6,000 lb) of diamonds. The Big Hole has a surface of 17 hectares (42 acres) and is 463 metres (1,519 ft) wide. It was excavated to a depth of 240 metres (790 ft), but then partially infilled with debris reducing its depth to about 215 metres (705ft). Since then it has accumulated about 40 metres (130 ft) of water, leaving 175 metres (574 ft) of the hole visible. Once above-ground operations became too dangerous and unproductive, the kimberlite pipe of the Kimberley Mine was also mined underground by Cecil Rhodes' De Beers company to a depth of 1,097 metres (3,599 ft). In 1872, one year after digging started, the population of the camp of diggers grew to around 50,000. As digging progressed, many men met their deaths in mining accidents. The unsanitary conditions, scarcity of water and fresh vegetables as well as the intense heat in the summer, also took their toll. On 13 March 1888 the leaders of the various mines decided to amalgamate the separate diggings into one big mine and one big company known as De Beers Consolidated Mines Limited, with life governors such as Cecil John Rhodes, Alfred Beit and Barney Barnato. This massive company further worked on the Big Hole until it came to the depth of 215 meters, with a surface area of about 17 hectares and perimeter of 1.6 kilometers. By 14 August 1914, when over 22 million tons of earth had been excavated, yielding 3,000 kilograms (14,504,566 carats) of diamonds, work on the mine ceased after it was considered the largest hand-dug excavation on earth. By 2005, however, it was reported that a researcher had re-examined mine records and found that the handdug portions of the Jagersfontein and Bultfontein diamond mines, also in South Africa, may have been deeper and/or larger in excavated volume.



Figure 4-4: Historical photo dating to the last decade of the 10th century, of the big hole excavation at the Kimberly Mine.

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NDI Geological Consulting Services: Vooruitzigt Project

## RESULTS: ARCHAEOLOGICAL SURVEY

### 5.1 The Off-Site Desktop Survey

A large number of archaeological and historical studies have been conducted in the Kimberly area. These studies all infer a rich and diverse archaeological landscape around the town and the Northern Cape Province, which encompasses a significant heritage legacy, mostly dominated by a rich historical Industrial frontier. The abundance of locally available raw material implies a prominent Stone Age presence and specifically Earlier Stone Age (ESA) and Middle Stone Age (MSA) artefacts occur widely in the area. A wealth of Later Stone Age rock art sites, most of which are in the form of rock engravings are also to be found in the larger landscape e.g. at Wildebeestkuil. Moving into recent times, the archaeological record reflects the development of a rich colonial frontier, characterised by, amongst others, a complex industrial archaeological landscape such as mining developments at Kimberley, which herald the modern era in South African history. The landscapes around Vooruitzigt have been sparsely populated in past centuries but recent years have seen a rapid increase in urbanization where portions have been transformed by quarrying, refuse dumping, site clearing and development. A careful analysis of historical aerial imagery and archive maps reveals the following (see Figure 5-2 to Figure 5-4):

- The landscape has remained relatively undisturbed and pristine in the past century and no manmade structures or features are visible on topographical maps dating to 1941 and 1968.
- A large shooting range and associated buildings were established in the 1980's on the property. Local access roads that bisect the project area were established during this period.
- The R31 regional road was established in the 1970's.
- Extensive diggings occurred in the north and eastern section of the project area during the last 20 years, as is indicated on the map dating to 2008.

### 5.2 The Archaeological Site Survey

An analysis of historical aerial imagery and archive maps of the project area subject to this assessment suggests a landscape which has been sparsely populated in historical times but the area was subjected to development and extensive quarrying and digging towards the end of the 20<sup>th</sup> century. A previous heritage scan of the project property conducted by the Macgregor Museum noted the presence of low densities of Middle Stone Age (MSA) stone tools on decomposing dolerite and occasional calcrete patches of low heritage significance. No other sensitive heritage receptors were identified in the project area in the subsequent investigation subject to this report. It is predicted that there would be a negligible impact on archaeological resources emanating from the project but it remains possible that archaeological material may occur locally in higher densities at the base or within the red sands.



Figure 5-1: A low density of artefacts, Middle Stone Age or Fauresmith, found on the floor of disturbed areas, i.e. where Hutton Sands have been quarried away to the interface with dolerite which is often capped with calcrete (photo by the Macgregor Museum).

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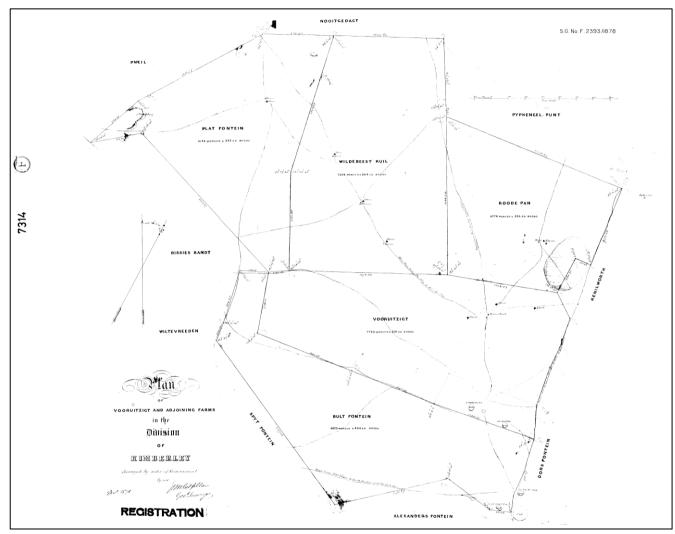


Figure 5-2: The original title deed for the farm Vooruitzigt dating to 1878.

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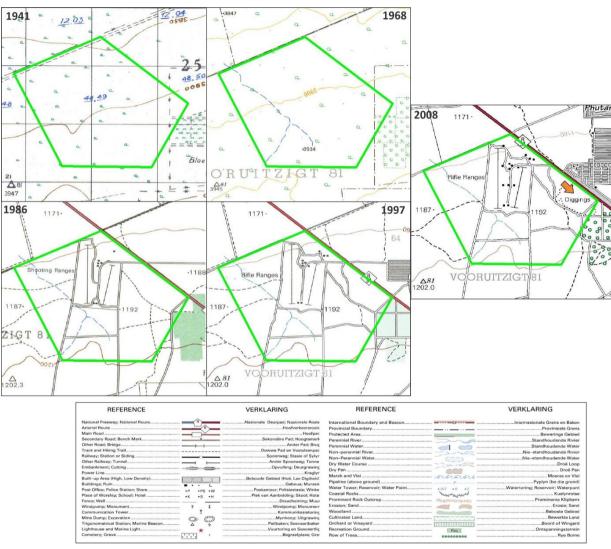


Figure 5-3: A series of historical topographic maps of the Kimberley area indicating the project area in the past decades. Note the presence of digging indicated in later years (orange arrow).

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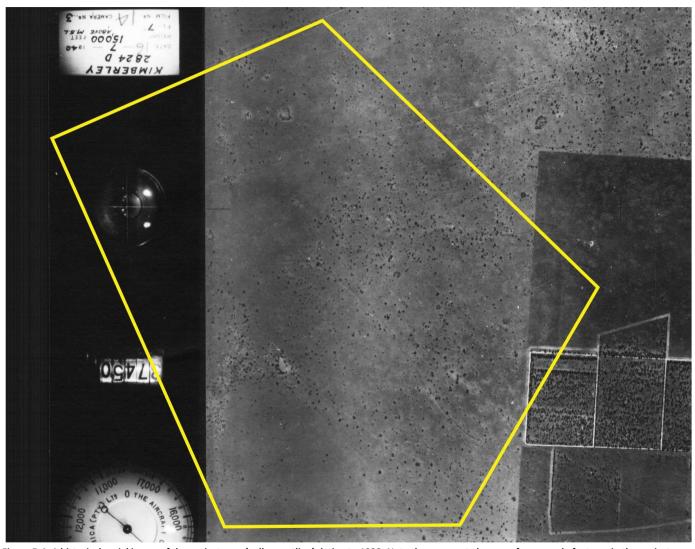


Figure 5-4: A historical aerial image of the project area (yellow outline) dating to 1938. Note the apparent absence of man-made features in the project area.

### 6 RESULTS: STATEMENT OF SIGNIFICANCE AND IMPACT RATING

### 6.1 Potential Impacts and Significance Ratings<sup>2</sup>

The following section provides a background to the identification and assessment of possible impacts and alternatives, as well as a range of risk situations and scenarios commonly associated with heritage resources management. A guideline for the rating of impacts and recommendation of management actions for areas of heritage potential within the study area is supplied in Section 10.2 of Addendum 3.

#### 6.1.1 General assessment of impacts on resources

Generally, the value and significance of archaeological and other heritage sites might be impacted on by any activity that would result immediately or in the future in the destruction, damage, excavation, alteration, removal or collection from its original position, of any archaeological material or object (as indicated in the National Heritage Resources Act (No 25 of 1999)). Thus, the destructive impacts that are possible in terms of heritage resources would tend to be direct, once-off events occurring during the initial construction period. However, in the long run, the proximity of operations in any given area could result in secondary indirect impacts. The EIA process therefore specifies impact assessment criteria which can be utilised from the perspective of a heritage specialist study which elucidates the overall extent of impacts.

### 6.1.2 Direct impact rating

Direct or primary effects on heritage resources occur at the same time and in the same space as the activity, e.g. loss of historical fabric through demolition work. Indirect effects or secondary effects on heritage resources occur later in time or at a different place from the causal activity, or as a result of a complex pathway, e.g. restriction of access to a heritage resource resulting in the gradual erosion of its significance, which is dependent on ritual patterns of access (refer to Section 10.3 in the Addendum for an outline of the relationship between the significance of a heritage context, the intensity of development and the significance of heritage impacts to be expected).

- No sensitive heritage receptors were found within the project footprint areas and it is predicted that there would be a negligible impact on archaeological resources emanating from the project.

### 6.2 Evaluation Impacts

Archaeological and historical research have been conducted in the Kimberley area and the landscape holds a rich and diverse archaeological landscape and cognisance should be taken of archaeological material that might be present in surface and sub-surface deposits along drainage lines, along hills and sources of water.

### 6.2.1 Archaeology

Single MSA artefacts occurring in low densities on decomposing dolerite and occasional calcrete patches of are regarded as of low heritage significance and no impact on archaeological sites or features is anticipated.

### 6.2.2 Built Environment

The study has not identified any buildings or structures of heritage significance which will be impacted by the proposed project. This is confirmed by an examination of aerial photographs of the area. No impact on built environment sites is therefore anticipated. For the rest of the project area, the general landscape holds

<sup>&</sup>lt;sup>2</sup> Based on: W inter, S. & Baumann, N. 2005. Guideline for involving heritage specialists in EIA processes: Edition 1.





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varied significance in terms of the built environment as the area comprises historical farming remnants and relatively newly established settlement areas. However, no impact on built environment sites is anticipated.

### 6.2.3 Cultural Landscape

The larger area comprises a rich cultural horizon and the natural landscape surrounding the proposed project encompasses open grasslands and semi-arid plains, typical of the eastern Green Kalahari. The cultural landscape holds Herder sites, Iron Age remains, Colonial Period farmsteads and Historical towns. However, the proposed project is unlikely to result in a significant impact on the cultural landscape of this area.

### 6.2.4 Graves / Human Burials Sites

No human burials were documented in the project. In the rural areas of the Northern Cape Province, graves and cemeteries often occur around farmsteads in family burial grounds but they are also randomly scattered around archaeological and historical settlements. The probability of informal human burials encountered during development should thus not be excluded. In addition, human remains and burials are commonly found close to archaeological sites; they may be found in "lost" graveyards, or occur sporadically anywhere as a result of prehistoric activity, victims of conflict or crime. It is often difficult to detect the presence of archaeological human remains on the landscape as these burials, in most cases, are not marked at the surface. Human remains are usually observed when they are exposed through erosion. In some instances, packed stones or rocks may indicate the presence of informal pre-colonial burials. If any human bones are found during the course of construction work then they should be reported to an archaeologist and work in the immediate vicinity should cease until the appropriate actions have been carried out by the archaeologist. Where human remains are part of a burial they would need to be exhumed under a permit from either SAHRA (for pre-colonial burials as well as burials later than about AD 1500). Should any unmarked human burials/remains be found during the course of construction, work in the immediate vicinity should cease and the find must immediately be reported to the archaeologist, or the South African Heritage Resources Agency (SAHRA). Under no circumstances may burials be disturbed or removed until such time as necessary statutory procedures required for grave relocation have been met.

#### 6.3 Management actions

Recommendations for relevant heritage resource management actions are vital to the conservation of heritage resources. A general guideline for recommended management actions is included in Section 10.4 of Addendum 3.

**OBJECTIVE:** ensure conservation of heritage resources of significance, prevent unnecessary disturbance and/or destruction of previously undetected heritage receptors.

No specific action in terms of mitigation is required for the footprint areas of the Vooruitzigt Mining Infrastructure Project Development but it is recommended that an ECO monitor the project development stages on a frequent basis in order to detect impact on previously undocumented heritage resources at the earliest opportunity.





### 7 RECOMMENDATIONS

A large number of archaeological and historical studies have been conducted in the Kimberly area. These studies all infer a rich and diverse archaeological landscape around the town and the Northern Cape Province, which encompasses a significant heritage legacy, mostly dominated by Stone Age remnants and a rich historical Industrial frontier. The landscapes around Vooruitzigt have been sparsely populated in past centuries but recent years have seen a rapid increase in urbanization where portions have been transformed by quarrying, refuse dumping, site clearing and development. The following recommendations are made based on general observations in the proposed Vooruitzigt Mining Infrastructure Project area:

- According to the South African Heritage Resources Agency Information System (SAHRIS) Palaeo Map, portions of the project area fall within a sensitive fossiliferous zone and a Palaeontological Assessment is recommended for the project, subject to review and recommendations by the relevant heritage authorities. Should fossil remains such as fossil fish, reptiles or petrified wood be exposed during construction, these objects should carefully safeguarded and the relevant heritage resources authority (SAHRA) should be notified immediately so that the appropriate action can be taken by a professional palaeontologist.
- Considering the localised nature of heritage remains, the general monitoring of the
  development progress by an ECO or by the heritage specialist is recommended for all stages of
  the project. Should any subsurface palaeontological, archaeological or historical material, or
  burials be exposed during construction activities, all activities should be suspended and the
  archaeological specialist should be notified immediately.
- It is essential that cognisance be taken of the larger archaeological landscape of the area in order to avoid the destruction of previously undetected heritage sites. It should be stated that it is likely that further undetected archaeological remains might occur elsewhere in the Study Area along water sources and drainage lines, fountains and pans would often have attracted human activity in the past. Also, since Stone Age material seems to originate from below present soil surfaces in eroded areas, the larger landscape should be regarded as potentially sensitive in terms of possible subsurface deposits.
- Since the intrinsic heritage and social value of graves and cemeteries are highly significant, these resources require special management measures. Should human remains be discovered at any stage, these should be reported to the Heritage Specialist and relevant authorities (SAHRA) and development activities should be suspended until the site has been inspected by the Specialist. The Specialist will advise on further management actions and possible relocation of human remains in accordance with the Human Tissue Act (Act 65 of 1983 as amended), the Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925), the National Heritage Resources Act (Act no. 25 of 1999) and any local and regional provisions, laws and by-laws pertaining to human remains. A full social consultation process should occur in conjunction with the mitigation of cemeteries and burials.

In addition to these site-specific recommendations, careful cognizance should be taken of the following:

- As Palaeontological remains occur where bedrock has been exposed, all geological features should be regarded as sensitive.
- Water sources such as drainage lines, fountains and pans would often have attracted human activity in the past. As Stone Age material occur in the larger landscape, such resources should be regarded as potentially sensitive in terms of possible subsurface deposits.





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#### 8 GENERAL COMMENTS AND CONDITIONS

This AIA report serves to confirm the extent and significance of the heritage landscape of the proposed Vooruitzigt Mining Infrastructure Project area. The larger heritage horizon encompasses rich and diverse archaeological landscapes and cognisance should be taken of heritage resources and archaeological material that might be present in surface and sub-surface deposits. If, during construction, any possible archaeological material culture discoveries are made, the operations must be stopped and a qualified archaeologist be contacted for an assessment of the find. Such material culture might include:

- Formal Earlier Stone Age stone tools.
- Formal MSA stone tools.
- Formal LSA stone tools.
- Potsherds
- Iron objects.
- Beads made from ostrich eggshell and glass.
- Ash middens and cattle dung deposits and accumulations.
- Faunal remains.
- Human remains/graves.
- Stone walling or any sub-surface structures.
- Historical glass, tin or ceramics.
- Fossils.

If such sites were to be encountered or impacted by any proposed developments, recommendations contained in this report, as well as endorsement of mitigation measures as set out by AMAFA, SAHRA, the National Resources Act and the CRM section of ASAPA will be required. It must be emphasised that the conclusions and recommendations expressed in this archaeological heritage sensitivity investigation are based on the visibility of archaeological sites/features and may not therefore, represent the area's complete archaeological legacy. Many sites/features may be covered by soil and vegetation and might only be located during sub-surface investigations. If subsurface archaeological deposits, artefacts or skeletal material were to be recovered in the area during construction activities, all activities should be suspended and the archaeological specialist should be notified immediately (cf. NHRA (Act No. 25 of 1999), Section 36 (6)). It must also be clear that Archaeological Specialist Reports will be assessed by the relevant heritage resources authority (SAHRA).

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#### ADDENDUM 1: HERITAGE LEGISLATION BACKGROUND 10

#### 10.1 CRM: Legislation, Conservation and Heritage Management

The broad generic term Cultural Heritage Resources refers to any physical and spiritual property associated with past and present human use or occupation of the environment, cultural activities and history. The term includes sites, structures, places, natural features and material of palaeontological, archaeological, historical, aesthetic, scientific, architectural, religious, symbolic or traditional importance to specific individuals or groups, traditional systems of cultural practice, belief or social interaction.

### 10.1.1 Legislation regarding archaeology and heritage sites

The South African Heritage Resources Agency (SAHRA) and their provincial offices aim to conserve and control the management, research, alteration and destruction of cultural resources of South Africa. It is therefore vitally important to adhere to heritage resource legislation at all times.

### d. National Heritage Resources Act No 25 of 1999, section 35

According to the National Heritage Resources Act of 1999 a historical site is any identifiable building or part thereof, marker, milestone, gravestone, landmark or tell older than 60 years. This clause is commonly known as the "60-years clause". Buildings are amongst the most enduring features of human occupation, and this definition therefore includes all buildings older than 60 years, modern architecture as well as ruins, fortifications and Iron Age settlements. "Tell" refers to the evidence of human existence which is no longer above ground level, such as building foundations and buried remains of settlements (including artefacts).

The Act identifies heritage objects as:

- objects recovered from the soil or waters of South Africa including archaeological and palaeontological objects, meteorites and rare geological specimens
- visual art objects
- military objects
- numismatic objects
- objects of cultural and historical significance
- objects to which oral traditions are attached and which are associated with living heritage
- objects of scientific or technological interest
- any other prescribed category

With regards to activities and work on archaeological and heritage sites this Act states that:

"No person may alter or demolish any structure or part of a structure which is older than 60 years without a permit by the relevant provincial heritage resources authority." (34. [1] 1999:58)

"No person may, without a permit issued by the responsible heritage resources authority-

- (d) destroy, damage, excavate, alter, deface or otherwise disturb any archaeological or palaeontological site or any meteorite;
- (e) destroy, damage, excavate, remove from its original position, collect or own any archaeological or palaeontological material or object or any meteorite;

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- (f) trade in, sell for private gain, export or attempt to export from the Republic any category of archaeological or palaeontological material or object, or any meteorite; or
- (g) bring onto or use at an archaeological or palaeontological site any excavation equipment or any equipment which assist in the detection or recovery of metals or archaeological and palaeontological material or objects, or use such equipment for the recovery of meteorites. (35. [4] 1999:58)."

and

"No person may, without a permit issued by SAHRA or a provincial heritage resources agency-

- (h) destroy, damage, alter, exhume or remove from its original position or otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such araves;
- (i) destroy, damage, alter, exhume, remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority;
- (j) bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) and excavation equipment, or any equipment which assists in the detection or recovery of metals (36. [3] 1999:60)."

### e. Human Tissue Act of 1983 and Ordinance on the Removal of Graves and Dead Bodies of 1925

Graves 60 years or older are heritage resources and fall under the jurisdiction of both the National Heritage Resources Act and the Human Tissues Act of 1983. However, graves younger than 60 years are specifically protected by the Human Tissues Act (Act 65 of 1983) and the Ordinance on the Removal of Graves and Dead Bodies (Ordinance 7 of 1925) as well as any local and regional provisions, laws and by-laws. Such burial places also fall under the jurisdiction of the National Department of Health and the Provincial Health Departments. Approval for the exhumation and re-burial must be obtained from the relevant Provincial MEC as well as the relevant Local Authorities.

### 10.1.2 Background to HIA and AIA Studies

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority. Heritage sites are frequently threatened by development projects and both the environmental and heritage legislation require impact assessments (HIAs & AIAs) that identify all heritage resources in areas to be developed. Particularly, these assessments are required to make recommendations for protection or mitigation of the impact of the sites. HIAs and AIAs should be done by qualified professionals with adequate knowledge to (a) identify all heritage resources including archaeological and palaeontological sites that might occur in areas of developed and (b) make recommendations for protection or mitigation of the impact on the sites.

The National Heritage Resources Act (Act No. 25 of 1999, section 38) provides guidelines for Cultural Resources Management and prospective developments:

"38. (1) Subject to the provisions of subsections (7), (8) and (9), any person who intends to undertake a

# development categorised as:

- (a) the construction of a road, wall, powerline, pipeline, canal or other similar form of linear development or barrier exceeding 300m in length;
- (b) the construction of a bridge or similar structure exceeding 50m in length;
- (c) any development or other activity which will change the character of a site:
  - (i) exceeding 5 000 m<sup>2</sup> in extent; or
  - (ii) involving three or more existing erven or subdivisions thereof; or
  - (iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or
  - (iv) the costs of which will exceed a sum set in terms of regulations by SAHRA or a provincial heritage resources authority;
- (d) the re-zoning of a site exceeding 10 000  $m^2$  in extent; or
- (e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority,

must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development."

#### And:

"The responsible heritage resources authority must specify the information to be provided in a report required in terms of subsection (2)(a): Provided that the following must be included:

- (k) The identification and mapping of all heritage resources in the area affected;
- (I) an assessment of the significance of such resources in terms of the heritage assessment criteria set out in section 6(2) or prescribed under section 7;
- (m) an assessment of the impact of the development on such heritage resources;
- (n) an evaluation of the impact of the development on heritage resources relative to the sustainable social and economic benefits to be derived from the development;
- (o) the results of consultation with communities affected by the proposed development and other interested parties regarding the impact of the development on heritage resources;
- (p) if heritage resources will be adversely affected by the proposed development, the consideration of alternatives; and
- (q) plans for mitigation of any adverse effects during and after the completion of the proposed development (38. [3] 1999:64)."

Consequently, section 35 of the Act requires Heritage Impact Assessments (HIAs) or Archaeological Impact Assessments (AIAs) to be done for such developments in order for all heritage resources, that is, all places or objects of aesthetics, architectural, historic, scientific, social, spiritual, linguistic or technological value or significance to be protected. Thus any assessment should make provision for the protection of all these heritage components, including archaeology, shipwrecks, battlefields, graves, and structures older than 60

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years, living heritage, historical settlements, landscapes, geological sites, palaeontological sites and objects. Heritage resources management and conservation.

#### 10.2 Assessing the Significance of Heritage Resources

Archaeological sites, as previously defined in the National Heritage Resources Act (Act 25 of 1999) are places in the landscape where people have lived in the past – generally more than 60 years ago – and have left traces of their presence behind. In South Africa, archaeological sites include hominid fossil sites, places where people of the Earlier, Middle and Later Stone Age lived in open sites, river gravels, rock shelters and caves, Iron Age sites, graves, and a variety of historical sites and structures in rural areas, towns and cities. Palaeontological sites are those with fossil remains of plants and animals where people were not involved in the accumulation of the deposits. The basic principle of cultural heritage conservation is that archaeological and other heritage sites are valuable, scarce and *non-renewable*. Many such sites are unfortunately lost on a daily basis through development for housing, roads and infrastructure and once archaeological sites are damaged, they cannot be re-created as site integrity and authenticity is permanently lost. Archaeological sites have the potential to contribute to our understanding of the history of the region and of our country and continent. By preserving links with our past, we may not be able to revive lost cultural traditions, but it enables us to appreciate the role they have played in the history of our country.

### - Categories of significance

Rating the significance of archaeological sites, and consequently grading the potential impact on the resources is linked to the significance of the site itself. The significance of an archaeological site is based on the amount of deposit, the integrity of the context, the kind of deposit and the potential to help answer present research questions. Historical structures are defined by Section 34 of the National Heritage Resources Act, 1999, while other historical and cultural significant sites, places and features, are generally determined by community preferences. The guidelines as provided by the NHRA (Act No. 25 of 1999) in Section 3, with special reference to subsection 3 are used when determining the cultural significance or other special value of archaeological or historical sites. In addition, ICOMOS (the Australian Committee of the International Council on Monuments and Sites) highlights four cultural attributes, which are valuable to any given culture:

# - Aesthetic value:

Aesthetic value includes aspects of sensory perception for which criteria can and should be stated. Such criteria include consideration of the form, scale, colour, texture and material of the fabric, the general atmosphere associated with the place and its uses and also the aesthetic values commonly assessed in the analysis of landscapes and townscape.

### - Historic value:

Historic value encompasses the history of aesthetics, science and society and therefore to a large extent underlies all of the attributes discussed here. Usually a place has historical value because of some kind of influence by an event, person, phase or activity.

# - Scientific value:

The scientific or research value of a place will depend upon the importance of the data involved, on its rarity, quality and on the degree to which the place may contribute further substantial information.

### Social value:

Social value includes the qualities for which a place has become a focus of spiritual, political, national or other cultural sentiment to a certain group.

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It is important for heritage specialist input in the EIA process to take into account the heritage management structure set up by the NHR Act. It makes provision for a 3-tier system of management including the South Africa Heritage Resources Agency (SAHRA) at a national level, Provincial Heritage Resources Authorities (PHRAs) at a provincial and the local authority. The Act makes provision for two types or forms of protection of heritage resources; i.e. formally protected and generally protected sites:

### Formally protected sites:

- Grade 1 or national heritage sites, which are managed by SAHRA
- Grade 2 or provincial heritage sites, which are managed by the provincial HRA (MP-PHRA).
- Grade 3 or local heritage sites.

# **Generally protected sites:**

- Human burials older than 60 years.
- Archaeological and palaeontological sites.
- Shipwrecks and associated remains older than 60 years.
- Structures older than 60 years.

With reference to the evaluation of sites, the certainty of prediction is definite, unless stated otherwise and if the significance of the site is rated high, the significance of the impact will also result in a high rating. The same rule applies if the significance rating of the site is low. The significance of archaeological sites is generally

ranked into the following categories.

Significance	Rating Action
No significance: sites that do not require mitigation.	None
Low significance: sites, which may require mitigation.	2a. Recording and documentation (Phase 1) of site; no further action required 2b. Controlled sampling (shovel test pits, auguring), mapping and documentation (Phase 2 investigation); permit required for sampling and destruction
Medium significance: sites, which require mitigation.	3. Excavation of representative sample, C14 dating, mapping and documentation (Phase 2 investigation); permit required for sampling and destruction [including 2a & 2b]
High significance: sites, where disturbance should be avoided.	4a. Nomination for listing on Heritage Register (National, Provincial or Local) (Phase 2 & 3 investigation); site management plan; permit required if utilised for education or tourism
High significance: Graves and burial places	4b. Locate demonstrable descendants through social consulting; obtain permits from applicable legislation, ordinances and regional by-laws; exhumation and reinternment [including 2a, 2b & 3]

Furthermore, the significance of archaeological sites was based on six main criteria:

- Site integrity (i.e. primary vs. secondary context),
- Amount of deposit, range of features (e.g., stonewalling, stone tools and enclosures),
- Density of scatter (dispersed scatter),
- Social value,
- Uniqueness, and
- Potential to answer current and future research questions.



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# 11 ADDENDUM 2: CONVENTIONS USED TO ASSESS THE SIGNIFICANCE OF HERITAGE

# 11.1 Site Significance Matrix

According to the NHRA, Section 2(vi) the **significance** of heritage sites and artefacts is determined by it aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technical value in relation to the uniqueness, condition of preservation and research potential. It must be kept in mind that the various aspects are not mutually exclusive, and that the evaluation of any site is done with reference to any number of these. The following matrix is used for assessing the significance of each identified site/feature.

2. SITE EVALUATION				
2.1 Heritage Value (NHRA, section 2 [3])	High	Med	lium Lo	ow
It has importance to the community or pattern of South Africa's history or pre-colonial history.				
It possesses unique, uncommon, rare or endangered aspects of South Africa's natural or cultural heritage.				
It has potential to yield information that will contribute to an understanding of South Africa's natural and cultural heritage.				
It is of importance in demonstrating the principle characteristics of a particular class of South Africa's natural or cultural places or objects.				
It has importance in exhibiting particular aesthetic characteristics valued by a particular community or cultural group.				
It has importance in demonstrating a high degree of creative or technical achievement at a particular period.				
It has marked or special association with a particular community or cultural group for social, cultural or spiritual reasons (sense of place).				
It has strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa.				
It has significance through contributing towards the promotion of a local sociocultural identity and can be developed as a tourist destination.				
It has significance relating to the history of slavery in South Africa.				
It has importance to the wider understanding of temporal changes within cultural landscapes, settlement patterns and human occupation.				
2.2 Field Register Rating				
National/Grade 1 [should be registered, retained]				
Provincial/Grade 2 [should be registered, retained]				
Local/Grade 3A [should be registered, mitigation not advised]				
Local/Grade 3B [High significance; mitigation, partly retained]				
Generally Protected A [High/Medium significance, mitigation]				
Generally protected B [Medium significance, to be recorded]				
Generally Protected C [Low significance, no further action]				
2.3 Sphere of Significance	High	Medium	Low	
International				
ational				
Provincial				
Local				
Specific community				

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# 11.2 Impact Assessment Criteria

The following table provides a guideline for the rating of impacts and recommendation of management actions for sites of heritage potential.

#### Significance of the heritage resource

This is a statement of the nature and degree of significance of the heritage resource being affected by the activity. From a heritage management perspective, it is useful to distinguish between whether the significance is embedded in the physical fabric or in associations with events or persons or in the experience of a place; i.e. its visual and non-visual qualities. This statement is a primary informant to the nature and degree of significance of an impact and thus needs to be thoroughly considered. Consideration needs to be given to the significance of a heritage resource at different scales (i.e. site-specific, local, regional, national or international) and the relationship between the heritage resource, its setting and its associations.

#### Nature of the impact

This is an assessment of the nature of the impact of the activity on a heritage resource, with some indication of its positive and/or negative effect/s. It is strongly informed by the statement of resource significance. In other words, the nature of the impact may be historical, aesthetic, social, scientific, linguistic or architectural, intrinsic, associational or contextual (visual or non-visual). In many cases, the nature of the impact will include more than one value.

#### Extent

Here it should be indicated whether the impact will be experienced:

- On a site scale, i.e. extend only as far as the activity;
- Within the immediate context of a heritage resource;
- On a local scale, e.g. town or suburb
- On a metropolitan or regional scale; or
- On a national/international scale.

#### Duration

Here it should be indicated whether the lifespan of the impact will be:

- Short term, (needs to be defined in context)
- Medium term, (needs to be defined in context)
- Long term where the impact will persist indefinitely, possibly beyond the operational life of the activity, either because of natural processes or

by human intervention: or

- Permanent where mitigation either by natural process or by human intervention will not occur in such a way or in such a time span that the

impact can be considered transient.

Of relevance to the duration of an impact are the following considerations:

- Reversibility of the impact; and
- Renewability of the heritage resource.

#### Intensity

Here it should be established whether the impact should be indicated as:

- Low, where the impact affects the resource in such a way that its heritage value is not affected;
- Medium, where the affected resource is altered but its heritage value continues to exist albeit in a modified way; and
- High, where heritage value is altered to the extent that it will temporarily or permanently be damaged or destroyed.

### Probability

This should describe the likelihood of the impact actually occurring indicated as:

- Improbable, where the possibility of the impact to materialize is very low either because of design or historic experience;
- Probable, where there is a distinct possibility that the impact will occur;
- Highly probable, where it is most likely that the impact will occur; or
- Definite, where the impact will definitely occur regardless of any mitigation measures

# Confidence

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This should relate to the level of confidence that the specialist has in establishing the nature and degree of impacts. It relates to the level and reliability of information, the nature and degree of consultation with I&AP's and the dynamic of the broader socio-political context.

- High, where the information is comprehensive and accurate, where there has been a high degree of consultation and the socio-political
  - context is relatively stable.
- Medium, where the information is sufficient but is based mainly on secondary sources, where there has been a limited targeted consultation
  - and socio-political context is fluid.
  - Low, where the information is poor, a high degree of contestation is evident and there is a state of socio-political flux.

#### **Impact Significance**

The significance of impacts can be determined through a synthesis of the aspects produced in terms of the nature and degree of heritage significance and the nature, duration, intensity, extent, probability and confidence of impacts and can be described as:

- Low; where it would have a negligible effect on heritage and on the decision
- Medium, where it would have a moderate effect on heritage and should influence the decision.
- High, where it would have, or there would be a high risk of, a big effect on heritage. Impacts of high significance should have a major

influence on the decision:

- Very high, where it would have, or there would be high risk of, an irreversible and possibly irreplaceable negative impact on heritage. Impacts
  - of very high significance should be a central factor in decision-making.

### 11.3 Direct Impact Assessment Criteria

The following table provides an outline of the relationship between the significance of a heritage context, the intensity of development and the significance of heritage impacts to be expected

	TYPE OF DEVELOPMENT			
HERITAGE CONTEXT	CATEGORY A	CATEGORY B	CATEGORY C	CATEGORY D
CONTEXT 1 High heritage Value	Moderate heritage impact expected	High heritage impact expected	Very high heritage impact expected	Very high heritage impact expected
CONTEXT 2 Medium to high heritage value	Minimal heritage impact expected	Moderate heritage impact expected	High heritage impact expected	Very high heritage impact expected
CONTEXT 3 Medium to low heritage value	Little or no heritage impact expected	Minimal heritage impact expected	Moderate heritage impact expected	High heritage impact expected
CONTEXT 4 Low to no heritage value	Little or no heritage impact expected	Little or no heritage impact expected	Minimal heritage value expected	Moderate heritage impact expected

NOTE: A DEFAULT "LITTLE OR NO HERITAGE IMPACT EXPECTED" VALUE APPLIES WHERE A HERITAGE RESOURCE OCCURS OUTSIDE THE IMPACT ZONE OF THE DEVELOPMENT.

HERITAGE CONTEXTS	CATEGORIES OF DEVELOPMENT	
Context 1:	Category A: Minimal intensity development	
Of high intrinsic, associational and contextual heritage value	<ul> <li>No rezoning involved; within existing use rights.</li> </ul>	
within a national, provincial and local context, i.e. formally	<ul> <li>No subdivision involved.</li> </ul>	
declared or potential Grade 1, 2 or 3A heritage resources	<ul> <li>Upgrading of existing infrastructure within existing envelopes</li> </ul>	
Context 2:	<ul> <li>Minor internal changes to existing structures</li> </ul>	
Of moderate to high intrinsic, associational and contextual value within a local context, i.e. potential Grade 3B heritage resources.	<ul> <li>New building footprints limited to less than 1000m2.</li> </ul>	
	Category B: Low-key intensity development	
Context 3:	<ul> <li>Spot rezoning with no change to overall zoning of a</li> </ul>	
Of medium to low intrinsic, associational or contextual heritage	site.	
value within a national, provincial and local context, i.e.	<ul> <li>Linear development less than 100m</li> </ul>	
potential Grade 3C heritage resources	<ul> <li>Building footprints between 1000m2-2000m2</li> </ul>	





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#### Context 4:

Of little or no intrinsic, associational or contextual heritage value due to disturbed, degraded conditions or extent of irreversible damage.

- Minor changes to external envelop of existing structures (less than 25%)
- Minor changes in relation to bulk and height of immediately adjacent structures (less than 25%).

#### Category C: Moderate intensity development

- Rezoning of a site between 5000m2-10 000m2.
- Linear development between 100m and 300m.
- Building footprints between 2000m2 and 5000m2
- Substantial changes to external envelop of existing structures (more than 50%)
- Substantial increase in bulk and height in relation to immediately adjacent buildings (more than 50%)

### Category D: High intensity development

- Rezoning of a site in excess of 10 000m2
- Linear development in excess of 300m.
- Any development changing the character of a site exceeding 5000m2 or involving the subdivision of a site into three or more erven.
- Substantial increase in bulk and height in relation to immediately adjacent buildings (more than 100%)

#### 11.4 Management and Mitigation Actions

The following table provides a guideline of relevant heritage resources management actions is vital to the conservation of heritage resources.

### No further action / Monitoring

Where no heritage resources have been documented, heritage resources occur well outside the impact zone of any development or the primary context of the surroundings at a development footprint has been largely destroyed or altered, no further immediate action is required. Site monitoring during development, by an ECO or the heritage specialist are often added to this recommendation in order to ensure that no undetected heritage\remains are destroyed.

#### Avoidance

This is appropriate where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. Mitigation is not acceptable or not possible. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources.

#### Mitigation

This is appropriate where development occurs in a context of heritage significance and where the impact is such that it can be mitigated to a degree of medium to low significance, e.g. the high to medium impact of a development on an archaeological site could be mitigated through sampling/excavation of the remains. Not all negative impacts can be mitigated.

### Compensation

Compensation is generally not an appropriate heritage management action. The main function of management actions should be to conserve the resource for the benefit of future generations. Once lost it cannot be renewed. The circumstances around the potential public or heritage benefits would need to be exceptional to warrant this type of action, especially in the case of where the impact was high.

#### Rehabilitation

Rehabilitation is considered in heritage management terms as a intervention typically involving the adding of a new heritage layer to enable a new sustainable use. It is not appropriate when the process necessitates the removal of previous historical layers, i.e. restoration of a building or place to the previous state/period. It is an appropriate heritage management action in the following cases:

- The heritage resource is degraded or in the process of degradation and would benefit from rehabilitation.
- Where rehabilitation implies appropriate conservation interventions, i.e. adaptive reuse, repair and maintenance, consolidation and minimal

loss of historical fabric.

- Where the rehabilitation process will not result in a negative impact on the intrinsic value of the resource.

### Enhancement





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