Phase 1 Cultural Heritage Impact Assessment:

THE PROSPECTING RIGHT APPLICATION INCLUDING ASSOCIATED INFRASTRUCTURE, STRUCTURE AND EARTHWORKS OF ERNA FRANCINE ERASMUS TO PROSPECT FOR DIAMOND ALLUVIAL (DA) ON THE FARM AANSLUIT 250 (EXCLUDING A CERTAIN AREA), REGISTRATION DIVISION: HOPETOWN, NORTHERN CAPE PROVINCE

#### Prepared for:

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#### Prepared by:

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#### Report No: 2022/JvS/023

- Status: Final
- Date: April 2022
- Revision No: -
- Date: -

#### Submission of the report:

It remains the responsibility of the client to submit the report to the South African Heritage Resources Agency (SAHRA) or relevant Provincial Heritage Resources Agency (PHRA) by means of the online SAHRIS System.



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#### Specialist competency:

Johan A van Schalkwyk, D Litt et Phil, heritage consultant, has been working in the field of heritage management for more than 40 years. Originally based at the National Museum of Cultural History, Pretoria, he has actively done research in the fields of anthropology, archaeology, museology, tourism and impact assessment. This work was done in Limpopo Province, Gauteng, Mpumalanga, North West Province, Eastern Cape Province, Northern Cape Province, Botswana, Zimbabwe, Malawi, Lesotho and Swaziland. Based on this work, he has curated various exhibitions at different museums and has published more than 70 papers, most in scientifically accredited journals. During this period, he has done more than 2000 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.

Behalknyk

J A van Schalkwyk Heritage Consultant April 2022



### SPECIALIST DECLARATION

I, J A van Schalkwyk, as the appointed independent specialist, in terms of the 2014 EIA Regulations (as amended), hereby declare that I:

- I act as the independent specialist in this application;
- I perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant;
- regard the information contained in this report as it relates to my specialist input/study to be true and correct, and do not have and will not have any financial interest in the undertaking of the activity, other than remuneration for work performed in terms of the NEMA, the Environmental Impact Assessment Regulations, 2014 (as amended) and any specific environmental management Act;
- I declare that there are no circumstances that may compromise my objectivity in performing such work;
- I have expertise in conducting the specialist report relevant to this application, including knowledge
  of the Act, Regulations and any guidelines that have relevance to the proposed activity;
- I will comply with the Act, Regulations and all other applicable legislation;
- I have no, and will not engage in, conflicting interests in the undertaking of the activity;
- I have no vested interest in the proposed activity proceeding;
- I undertake to disclose to the applicant and the competent authority all material information in my
  possession that reasonably has or may have the potential of influencing any decision to be taken
  with respect to the application by the competent authority; and the objectivity of any report, plan
  or document to be prepared by myself for submission to the competent authority;
- I have ensured that information containing all relevant facts in respect of the specialist input/study was distributed or made available to interested and affected parties and the public and that participation by interested and affected parties was facilitated in such a manner that all interested and affected parties were provided with a reasonable opportunity to participate and to provide comments on the specialist input/study;
- I have ensured that the comments of all interested and affected parties on the specialist input/study were considered, recorded and submitted to the competent authority in respect of the application;
- all the particulars furnished by me in this specialist input/study are true and correct; and
- I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 24F of the Act.

Signature of the specialist

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J A van Schalkwyk April 2022

# **EXECUTIVE SUMMARY**

# Phase 1 Cultural Heritage Impact Assessment: THE PROSPECTING RIGHT APPLICATION INCLUDING ASSOCIATED INFRASTRUCTURE, STRUCTURE AND EARTHWORKS OF ERNA FRANCINE ERASMUS TO PROSPECT FOR DIAMOND ALLUVIAL (DA) ON THE FARM AANSLUIT 250 (EXCLUDING A CERTAIN AREA), REGISTRATION DIVISION: HOPETOWN, NORTHERN CAPE PROVINCE

*Milnex 189 CC Environmental Consultants* was contracted by *Erna Francine Erasmus* as the independent environmental consultant to undertake the prospecting right application including associated infrastructure, structure and earthworks of Erna Francine Erasmus to prospect for diamond alluvial (DA) on the farm Aansluit 250 (excluding a certain area), Registration Division: Hopetown, Northern Cape Province.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by *Milnex CC Environmental Consultants* to conduct a cultural heritage assessment to determine if the proposed prospecting activities would have an impact on any sites, features or objects of cultural heritage significance.

This report describes the methodology used, the limitations encountered, the heritage features that were identified and the recommendations and mitigation measures proposed relevant to this. The HIA consisted of a desktop study (archival sources, database survey, maps and aerial imagery) and a physical survey that included the interviewing of relevant people. It should be noted that the implementation of the mitigation measures is subject to SAHRA/PHRA's approval.

The cultural landscape qualities of the region are made up of a pre-colonial element consisting of Stone Age and a much later colonial (farmer) component, which eventually gave rise to an urban component which manifest in a number of towns spread across the larger landscape.

# Identified sites

During the survey, the following sites, features or objects of cultural significance were identified.

- 7.1.1 A low scatter of stone tools dating to the Middle Stone Age occur in the vicinity of stream beds. The tools are mostly classified as side- and end scrapers and are made from quartzite and banded iron stone.
- 7.1.2 Large numbers of stone tools dating to the MSA are found along the edge of the northern side of the pan referred to as Graspan (see red line on the aerial image below). A small rectangular platform, approximately 1m<sup>2</sup>, of packed stone occurs amongst the tools. It is unknown what the origin or function of this structure is.
- 7.3.1 A single grave dating to 1942. It is located on the boundary fence between to the different farms (Aansluit & Plum). The site is not maintained, and the vegetation and natural erosion is damaging the grave.
- 7.3.2 A small rectangular structure with a flat roof, two doors and a window on one side. It is built from local stone, which was carefully selected according to size and shape. The structure is possibly related to the old diamond mining in the immediate surroundings.
- 7.3.3 Ruins of an old farmstead, consisting of ruined houses, cattle enclosures, dams and water furrows. Except for the demolished houses, all other structures were built with local stone. According to Mr Erasmus a date of 1908 used to be on the inside of the old dam wall. It is possible

that these features all belong to the farmstead across the boundary fence of the farm Plum, which was originally part of the larger farm that included Aansluit.

### Impact assessment and proposed mitigation measures

Impact analysis of cultural heritage resources under threat of the proposed prospecting activities is based on the present understanding of the project:

Site	Site type	NHRA	Field rating	Impact rating:		
No.		category		Before/After mitigation		
7.1.1	Archaeological	Section 35	Generally protected 4C: Low significance -	Low (14)		
	resources		Requires no further recording before destruction.	Low (14)		
Mitiga	Mitigation: (5) No further action required					

Site	Site type	NHRA	Field rating	Impact rating:				
No.		category		Before/After mitigation				
7.1.2	Archaeological	Section 35	Generally protected 4B: Medium significance -	Medium (36)				
	resources		Should be recorded before destruction	Low (16)				
Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on								
an ider	an identified site or feature							

Site No.	Site type	NHRA category	Field rating	Impact rating: Before/After mitigation		
7.3.1	Graves, Cemeteries and Burial Grounds	Section 36	Generally protected 4A: High/medium significance - Should be mitigated before destruction	Medium (36) Low (16)		
Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on						

an identified site or feature.

• As no blasting or large-scale mining is to take place, it is recommended that the site should be retained *in situ* and, although it is already fenced off, an additional buffer zone of 20m should be added to it.

Site No.	Site type	NHRA category	Field rating	Impact rating: Before/After mitigation	
7.3.2	Structures older	Section 34	Generally protected 4B: Medium significance -	Medium (36)	
	than 60 years		Should be recorded before destruction	Low (14)	
Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on					

Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on an identified site or feature.

Site	Site type	NHRA	Field rating	Impact rating:			
No.		category		Before/After mitigation			
7.3.3	Structures older	Section 34	Generally protected 4B: Medium significance -	Medium (36)			
	than 60 years		Should be recorded before destruction	Low (14)			
Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on							
an ider	an identified site or feature.						

#### Legal requirements

- The legal requirements related to heritage specifically are specified in Section 3 of this report. For this proposed project, the assessment has determined that sites, features or objects of heritage significance occur in the project area, therefore various permits, depending on the type of site to be impacted on would be required.
- If heritage features are identified during construction, as stated in the management recommendation, these finds would have to be assessed by a specialist, after which a decision will be made regarding the application for relevant permits.

# Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view, it is recommended that the proposed prospecting activities be allowed to continue on acceptance of the proposed mitigation measures and the conditions proposed below.

Conditions for inclusion in the environmental authorisation:

- The Palaeontological Sensitivity Map (https://sahris.sahra.org.za/map/palaeo) indicate that most of the project area has a high possibility of fossil remains to be found and therefore desktop palaeontological assessment is required. Based on the outcome of the desktop study, a field assessment is likely.
- Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made. The appropriate steps to take are indicated in Section 9 of the report, as well as in the **Management Plan: Burial Grounds and Graves, with reference to general heritage sites**, in the Addendum, Section 12.4.

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J A van Schalkwyk Heritage Consultant April 2022

# **TECHNICAL SUMMARY**

Project description	
Description	The prospecting right application including associated infrastructure,
	structure and earthworks for diamond alluvial (DA)
Project name	Aansluit Prospecting Right Application

# Applicant

Erna Francine Erasmus

# Environmental assessors

Milnex CC Environmental Consultants Ms L Esterhuizen

Property details						
Province	North	Northern Cape				
Magisterial district	Hope	Hopetown				
District municipality	Pixley	<sup>,</sup> ka Seme				
Topo-cadastral map	2923BA & 2923BC					
Farm name	Aansluit 250					
Closest town	Douglas					
Coordinates	Centr	e point (approx	imate)			
	No	Latitude	Longitude	No	Latitude	Longitude
	1	S 29,21301	E 23,55181	2		
	.kml f	iles <sup>1</sup>	*=			

Yes/No
No
No
Yes
No
No
No
No

Land use			
Previous land use	Farming		
Current land use	Farming		

<sup>&</sup>lt;sup>1</sup> Left click on the icon to open the file in Google Earth, if installed on the computer. Alternatively, right click on the icon. In dialog box, select "Save Embedded File to Disk" and save to folder of choice.

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#### **GLOSSARY OF TERMS AND ABBREVIATIONS**

#### **TERMS**

**Bioturbation:** The burrowing by small mammals, insects and termites that disturb archaeological deposits.

**Cumulative impacts:** "Cumulative Impact", in relation to an activity, means the past, current and reasonably foreseeable future impact of an activity, considered together with the impact of activities associated with that activity, that in itself may not be significant, but may become significant when added to existing and reasonably foreseeable impacts eventuating from similar or diverse activities.

**Debitage:** Stone chips discarded during the manufacture of stone tools.

**Factory site:** A specialised archaeological site where a specific set of technological activities has taken place – usually used to describe a place where stone tools were made.

Historic Period: Since the arrival of the white settlers - c. AD 1830 - in this part of the country.

Holocene: The most recent time period, which commenced c. 10 000 years ago.

**Iron Age** (also referred to as **Early Farming Communities**): Period covering the last 1800 years, when new people brought a new way of life to southern Africa. They established settled villages, cultivated domestic crops such as sorghum, millet and beans, and they herded cattle as well as sheep and goats. As they produced their own iron tools, archaeologists call this the Iron Age.

Early Iron Age	AD 200 - AD 900
Middle Iron Age	AD 900 - AD 1300
Later Iron Age	AD 1300 - AD 1830

Midden: The accumulated debris resulting from human occupation of a site.

**Mitigation**, means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

National Estate: The collective heritage assets of the Nation.

Pleistocene: Geological time period of 3 000 000 to 20 000 years ago.

**Stone Age:** The first and longest part of human history is the Stone Age, which began with the appearance of early humans between 3-2 million years ago. Stone Age people were hunters, gatherers and scavengers who did not live in permanently settled communities. Their stone tools preserve well and are found in most places in South Africa and elsewhere.

Early Stone Age	2 500 000 - 250 000 Before Present
Middle Stone Age	250 000 - 40 000 - 25 000 BP
Later Stone Age	40-25 000 - until c. AD 200

**Tradition:** As used in archaeology, it is a seriated sequence of artefact assemblages, particularly ceramics.

### **ACRONYMS and ABBREVIATIONS**

AD	Anno Domini (the year 0)
ASAPA	Association of Southern African Professional Archaeologists

BC BCE BP	Before the Birth of Christ (the year 0) Before the Common Era (the year 0) Before Present (calculated from 1950 when radio-carbon dating was established)
CE	Common Era (the year 0)
CRM	Cultural Resources Management
CS-G	Chief Surveyor-General
EAP	Environmental Assessment Practitioner
EIA	Early Iron Age
ESA	Early Stone Age
HIA	Heritage Impact Assessment
I & AP's	Interested and Affected Parties
ICOMOS	International Council on Monuments and Sites
LIA	Late Iron Age
LSA	Later Stone Age
MIA	Middle Iron Age
MSA	Middle Stone Age
NASA	National Archives of South Africa
NHRA	National Heritage Resources Act
PHRA	Provincial Heritage Resources Agency
SAHRA	South African Heritage Resources Agency
SAHRIS	South African Heritage Resources Information System

# COMPLIANCE WITH APPENDIX 6 OF THE 2014 EIA REGULATIONS (AS AMENDED)

Requirements of Appendix 6 – GN R982	Addressed in th Specialist Report
1. (1) A specialist report prepared in terms of these Regulations must contain-	· · ·
a) details of-	
i. the specialist who prepared the report; and	Front page
ii. the expertise of that specialist to compile a specialist report including a	Page i
curriculum vitae;	Addendum Section 5
<li>b) a declaration that the specialist is independent in a form as may be specified by the summation that the specialist is independent in a form as may be specified by</li>	Page ii
the competent authority;	
c) an indication of the scope of, and the purpose for which, the report was	Section 1
prepared;	
(cA) an indication of the quality and age of base data used for the specialist report;	Section 4
(cB) a description of existing impacts on the site, cumulative impacts of the proposed	Section 7
development and levels of acceptable change;	
d) the duration, date and season of the site investigation and the relevance of the	Section 4.2.2
season to the outcome of the assessment;	
e) a description of the methodology adopted in preparing the report or carrying	Section 4
out the specialised process inclusive of equipment and modelling used;	
<ul> <li>f) details of an assessment of the specific identified sensitivity of the site related to</li> </ul>	Section 7;
the proposed activity or activities and its associated structures and	Figure 12
infrastructure, inclusive of a site plan identifying site alternatives;	
g) an identification of any areas to be avoided, including buffers;	Section 8
h) a map superimposing the activity including the associated structures and	Figure 12
infrastructure on the environmental sensitivities of the site including areas to be	Section 7
avoided, including buffers;	
i) a description of any assumptions made and any uncertainties or gaps in	Section 2
knowledge;	
j) a description of the findings and potential implications of such findings on the	Section 7
impact of the proposed activity or activities;	
<li>k) any mitigation measures for inclusion in the EMPr;</li>	Section 8 & 10
<ol> <li>any conditions for inclusion in the environmental authorisation;</li> </ol>	Section 10
m) any monitoring requirements for inclusion in the EMPr or environmental	Section 9
authorisation;	
n) a reasoned opinion-	
i. whether the proposed activity, activities or portions thereof should be	Section 10
authorised;	Section 10
(iA) regarding the acceptability of the proposed activity or activities; and	
ii. if the opinion is that the proposed activity, activities or portions thereof	Section 8, 10
should be authorised, any avoidance, management and mitigation	Section 8, 10
measures that should be included in the EMPr, and where applicable, the	
closure plan;	
o) a description of any consultation process that was undertaken during the course	-
of preparing the specialist report;	
p) a summary and copies of any comments received during any consultation	-
process and where applicable all responses thereto; and	
q) any other information requested by the competent authority.	-
2) Where a government notice by the Minister provides for any protocol or minimum	-
nformation requirement to be applied to a specialist report, the requirements as	
ndicated in such notice will apply.	

# Phase 1 Cultural Heritage Impact Assessment: THE PROSPECTING RIGHT APPLICATION INCLUDING ASSOCIATED INFRASTRUCTURE, STRUCTURE AND EARTHWORKS OF ERNA FRANCINE ERASMUS TO PROSPECT FOR DIAMOND ALLUVIAL (DA) ON THE FARM AANSLUIT 250 (EXCLUDING A CERTAIN AREA), REGISTRATION DIVISION: HOPETOWN, NORTHERN CAPE PROVINCE

# **1. INTRODUCTION**

### 1.1 Background

*Milnex 189 CC Environmental Consultants* was contracted by *Erna Francine Erasmus* as the independent environmental consultant to undertake the prospecting right application including associated infrastructure, structure and earthworks of Erna Francine Erasmus to prospect for diamond alluvial (DA) on the farm Aansluit 250 (excluding a certain area), Registration Division: Hopetown, Northern Cape Province.

South Africa's heritage resources, also described as the 'national estate', comprise a wide range of sites, features, objects and beliefs. However, according to Section 27(18) of the National Heritage Resources Act (NHRA), No. 25 of 1999, no person may destroy, damage, deface, excavate, alter, remove from its original position, subdivide or change the planning status of any heritage site without a permit issued by the heritage resources authority responsible for the protection of such site.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by *Milnex CC Environmental Consultants* to conduct a cultural heritage assessment to determine if the proposed prospecting activities would have an impact on any sites, features or objects of cultural heritage significance.

This report forms part of the Environmental Impact Assessment (EIA) as required by the EIA Regulations in terms of the National Environmental Management Act, 1998 (Act No. 107 of 1998) as amended and is intended for submission to the South African Heritage Resources Agency (SAHRA).

# 1.2 Terms and references

The aim of a full HIA investigation is to provide an informed heritage-related opinion about the proposed development by an appropriate heritage specialist. The objectives are to identify heritage resources (involving site inspections, existing heritage data and additional heritage specialists if necessary); assess their significances; assess alternatives in order to promote heritage conservation issues; and to assess the acceptability of the proposed development from a heritage perspective. The result of this investigation is a heritage impact assessment report indicating the presence/ absence of heritage resources and how to manage them in the context of the proposed development. Depending on SAHRA's acceptance of this report, the developer will receive permission to proceed with the proposed development, on condition of successful implementation of proposed mitigation measures.

# 1.2.1 Scope of work

The aim of this study is to determine if any sites, features or objects of cultural heritage significance occur within the boundaries of the area where the proposed prospecting activities is to take place. This included:

• Conducting a desk-top investigation of the project area;

• A visit to the proposed project area.

The project area includes the following properties:

• The farm Aansluit 250 (excluding a certain area).

The objectives were to:

- Identify possible archaeological, cultural and historic sites within the proposed development areas.
- Identify any potential 'fatal flaws' related to the proposed development.
- Evaluate the potential impacts of construction, operation and maintenance of the proposed development on archaeological, cultural and historical resources.
- Recommend mitigation measures to ameliorate any negative impacts on areas of archaeological, cultural or historical importance.
- Provide guideline measures to manage any impacts that might occur during the construction phase as well as the implementation phase.

### 1.2.2 Assumptions and Limitations

The investigation has been influenced by the following factors:

- It is assumed that the description of the proposed project, provided by the client, is accurate.
- The unpredictability of buried archaeological remains.
- No subsurface investigation (i.e. excavations or sampling) were undertaken, since a permit from SAHRA is required for such activities.
- It is assumed that the public consultation process undertaken as part of the Environmental Impact Assessment (EIA) is sufficient and that it does not have to be repeated as part of the heritage impact assessment.
- The vegetation cover encountered during a site visit can have serious limitations on ground visibility, obscuring features (artefacts, structures) that might be an indication of human settlement.

# 2. LEGISLATIVE FRAMEWORK

#### 2.1 Background

Heritage Impact Assessments are governed by national legislation and standards and International Best Practise. These include:

- South African Legislation
  - National Heritage Resources Act, 1999 (Act No. 25 of 1999) (NHRA);
  - o Mineral and Petroleum Resources Development Act, 2002 (Act No. 22 of 2002) (MPRDA);
  - o National Environmental Management Act 1998 (Act No. 107 of 1998) (NEMA); and
  - National Water Act, 1998 (Act No. 36 of 1998) (NWA).
- Standards and Regulations
  - o South African Heritage Resources Agency (SAHRA) Minimum Standards;
  - Association of Southern African Professional Archaeologists (ASAPA) Constitution and Code of Ethics;
  - Anthropological Association of Southern Africa Constitution and Code of Ethics.
- International Best Practise and Guidelines
  - ICOMOS Standards (Guidance on Heritage Impact Assessments for Cultural World Heritage Properties); and

• The UNESCO Convention concerning the Protection of the World Cultural and Natural Heritage (1972).

#### 2.2 Heritage Impact Assessment Studies

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, Section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority.

The National Heritage Resources Act (Act No. 25 of 1999, Section 38) provides guidelines for Cultural Resources Management and prospective developments:

*"38 (1)* Subject to the provisions of subsections (7), (8) and (9), any person who intends to undertake a development categorised as:

(a) the construction of a road, wall, powerline, pipeline, canal or other similar form of linear development or barrier exceeding 300m in length;

(b) the construction of a bridge or similar structure exceeding 50m in length;

(c) any development or other activity which will change the character of a site:

(i) exceeding 5 000 m<sub>2</sub> in extent; or

(ii) involving three or more existing erven or subdivisions thereof; or

(iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or

(iv) the costs of which will exceed a sum set in terms of regulations by SAHRA or a provincial heritage resources authority;

(d) the re-zoning of a site exceeding 10 000 m<sub>2</sub> in extent; or

(e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority, must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development."

#### And:

*"38 (3) The responsible heritage resources authority must specify the information to be provided in a report required in terms of subsection (2)(a): Provided that the following must be included:* 

(a) The identification and mapping of all heritage resources in the area affected;

(b) an assessment of the significance of such resources in terms of the heritage assessment criteria set out in section 6(2) or prescribed under section 7;

(c) an assessment of the impact of the development on such heritage resources;

(d) an evaluation of the impact of the development on heritage resources relative to the sustainable social and economic benefits to be derived from the development;

(e) the results of consultation with communities affected by the proposed development and other interested parties regarding the impact of the development on heritage resources;

(f) if heritage resources will be adversely affected by the proposed development, the consideration of alternatives; and

(g) plans for mitigation of any adverse effects during and after the completion of the proposed development."

### **3. HERITAGE RESOURCES**

### 3.1 The National Estate

The National Heritage Resources Act (No. 25 of 1999) defines the heritage resources of South Africa which are of cultural significance or other special value for the present community and for future generations that must be considered part of the national estate to include:

- places, buildings, structures and equipment of cultural significance;
- places to which oral traditions are attached or which are associated with living heritage;
- historical settlements and townscapes;
- landscapes and natural features of cultural significance;
- geological sites of scientific or cultural importance;
- archaeological and palaeontological sites;
- graves and burial grounds, including-
  - ancestral graves;
  - royal graves and graves of traditional leaders;
  - o graves of victims of conflict;
  - o graves of individuals designated by the Minister by notice in the Gazette;
  - historical graves and cemeteries; and
  - o ther human remains which are not covered in terms of the Human Tissue Act, 1983 (Act No. 65 of 1983);
- sites of significance relating to the history of slavery in South Africa;
- movable objects, including-
  - objects recovered from the soil or waters of South Africa, including archaeological and palaeontological objects and material, meteorites and rare geological specimens;
  - o objects to which oral traditions are attached or which are associated with living heritage;
  - ethnographic art and objects;
  - military objects;
  - objects of decorative or fine art;
  - o objects of scientific or technological interest; and
  - books, records, documents, photographic positives and negatives, graphic, film or video material or sound recordings, excluding those that are public records as defined in section 1(xiv) of the National Archives of South Africa Act, 1996 (Act No. 43 of 1996).

# 3.2 Cultural significance

In the NHRA, Section 2 (vi), it is stated that "cultural significance" means aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technological value or significance. This is determined in relation to a site or feature's uniqueness, condition of preservation and research potential.

According to Section 3(3) of the NHRA, a place or object is to be considered part of the national estate if it has cultural significance or other special value because of

- its importance in the community, or pattern of South Africa's history;
- its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;

- its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa; and
- sites of significance relating to the history of slavery in South Africa.

A matrix (see Section 2 of Addendum) was developed whereby the above criteria were applied for the determination of the significance of each identified site. This allowed some form of control over the application of similar values for similar identified sites.

### 4. PROJECT DESCRIPTION

### 4.1 Site location

The project area is located approximately 28km southwest of Douglas in the Pixley ka Seme District Municipality of Northern Cape Province. (Fig. 1). For more information, see the Technical Summary on p. V above.

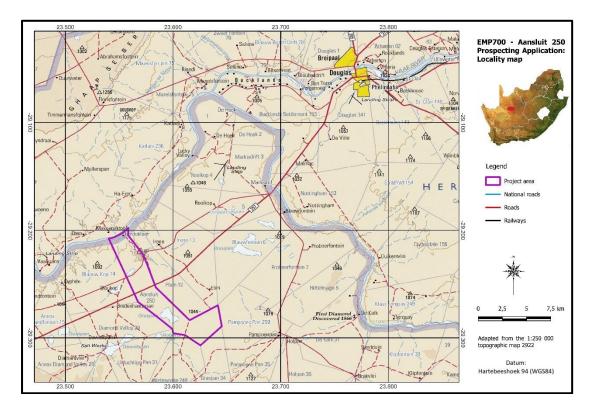


Figure 1. Location of the project area in regional context

#### 4.2 Development proposal

The description of the prospecting activities are as follows:

### Phase 1: Site Visit

The purpose of the site visit is to assist the applicant to be familiar with the environment and with the assessment of the topography and the general geology before invasive prospecting activities. During this process the applicant will also review all documentation that has been received in relation to the geology of the area.

### Phase 2: Desktop Studies

Desktop studies will be undertaken after a site investigation is done to determine the target areas including the identification of any infrastructure to be build and any potential problems that may need to be addressed.

This phase involves reviewing the literature surveys, interpretation of aerial photographs, satellite images and ground validation of targets. A preliminary analysis of the environment will be obtained which will improve the project's efficiency and cost by providing a clearer understanding of the challenges may be encountered. Compilation of the results of analysis will be done by the geologist after the finalization of the desktop studies.

### Phase 3: Pitting

A trial pit / test pit or inspection pit investigation is a highly effective way of obtaining data on the sub surface soil and rock conditions which underlie a prospecting sight. It allows for the various soils and rock types to be locked, the soil to be sampled and a preliminary assessment to be made.

The applicant will at the end of the pitting process have locked the pits with the following information:

- A description of the soil and rock types from ground level to the base of the pits;
- Record of rock head depth and refusal depth, a list of where the samples will be taken, a record of where ground water seepage will be recorded;
- A general note of the geology and conditions in the vicinity of the test pits;

### Phase 4: Trenches

Due to nature of the alluvial diamond deposit, samples are not taken for assay as would be normal practice to evaluate hard rock precious or base-metal prospects. The diamond distribution pattern grade of alluvial diamonds is also of such a nature that there is no repeatability of sample results, even from adjacent samples.

Bulk samples will have to be taken to determine the average sample grade. By taking of the bulk samples, the applicant foresees to determine the grade of the diamond deposits as the number of carats contained in 100 tons (cpht) of gravel and to determine the average diamond sizes.

During these activities the applicant will then find out the size and value distribution of trenches. Diamond distribution patterns of alluvial deposits varies to such a nature that there is no repeatability of sample results even from adjacent samples.

Alluvial diamond deposits can only be sampled through bulk sampling comprising thousands of cubic meters of gravel.

The appointed geologist will advise where the samples will be taken. Bulk samples will not be taken along a systematic grid as in the case of drilling. As the anticipated mining plan for the properties will be based on high volumes (low grades), the bulk samples will have to address average recovery.

As indicated, the bulk sampling exercise has to be conducted to determine the grades (cpht), the diamond size distribution and thereafter to sell the diamonds to determine the diamond values.

The plant/ bulk sampling technique will be that of a typical South African alluvial diamond mining operation. The method is a strip mining process with oversize material and tailings recovered from the plant will be used as backfill material prior to final rehabilitation. Gravels are excavated, loaded and transported to the treatment facility using dump trucks.

The bulk sampling operation will be conducted using a fleet of conventional open pit mining equipment compromising of dump trucks supported by appropriate excavators and front-end- loaders. All equipment is planned to be diesel driven.

Before excavation commences vegetation will be cleared from the proposed bulk sampling block. These will be done as per environmental regulations. Top soil will then be removed and stored separately for later used for rehabilitation.

The bulk samples will be made in the form of box cuts the dimensions of these individual box cuts will on average be 60m long x 40m wide. It is estimated that the bulk samples will be 3m in depth.

Gravel will be removed by excavators and will be loaded directly into dump trucks. Ore will be hauled to the screening plant. The material will be screened where after the screened material will be moved to the processing plant where the gravel will be processed. Concentrate will be moved to the sorting plant where the concentrate will be sorted.

### Rehabilitation:

Concurrent rehabilitation needs to take place.

# 5. STUDY APPROACH AND METHODOLOGY

### 5.1 Extent of the Study

This survey and impact assessment cover all facets of cultural heritage located in the project area as presented in Section 4 above and illustrated in Figures 1.

# 5.2 Methodology

#### 5.2.1 Pre-feasibility assessment

#### 5.2.1.1 Survey of the literature

A survey of the relevant literature was conducted with the aim of reviewing the previous research done and determining the potential of the area. In this regard, various anthropological, archaeological and historical sources were consulted – see list of references in Section 11.

• Information on events, sites and features in the larger region were obtained from these sources.

#### 5.2.1.2 Survey of heritage impact assessments (HIAs)

A survey of HIAs done for projects in the region by various heritage consultants was conducted with the aim of determining the heritage potential of the area – see list of references in Section 11.

• Information on sites and features in the larger region were obtained from these sources.

#### 5.2.1.3 Data bases

The Heritage Atlas Database, various SAHRA databases, the Environmental Potential Atlas, the Chief Surveyor General and the National Archives of South Africa were consulted.

• Database surveys produced a number of sites located in the larger region of the proposed prospecting activities.

#### 5.2.1.4 Other sources

Aerial photographs and topocadastral and other maps were also studied - see the list of references below.

• Information regarding built structures and features were obtained from these sources.

The results of the above investigation are summarised in Table 1 and Figure 2 below - see list of references in Section 11 - and can be summarised as follows:

- Stone Age tools, dating to the MSA occur as surface scatters on the banks of the river, near outcrops and on valley floors in the larger region;
- Sites containing rock art, dating to the Later Stone Age, are known to occur in the larger region to the east;
- Historic structures, inclusive of buildings, fortifications, monuments and bridges, occur mostly in an urban environment, although they also occur sporadically on farms;
- Formal burial sites occur in an urban setting, with a number of informal ones occurring sporadically throughout the countryside.

Based on the above assessment, the probability of cultural heritage sites, features and objects occurring in the project area is deemed to be **possible**.

Category	Period	Probability	Reference
Landscapes			
Natural/Cultural		Low	Historic maps & aerial photographs
Early hominin Pliocene – Lower Pleistocene			
	Early hominin	None	-
Stone Age	Lower Pleistocene – Holocene		
	Early Stone Age	Low	Van der Walt (2015); Van Schalkwyk (2019, 2020)
	Middle Stone Age	Present	Van der Walt (2015); Van Schalkwyk (2019, 2020)
	Later Stone Age	Low	Heritage Atlas Database
	Rock Art	Low	Heritage Atlas Database; Matenga (2019)
Iron age	Holocene		
	Early Iron Age	None	-
	Middle Iron Age	None	-
	Late Iron Age	None	-
Colonial period	Holocene		
	Contact period/Early historic	Possible	Higgs (2018); Legassick (2010); Sutton (1979)
	Recent history	Possible	Heritage Atlas Database; Van der Walt (2015); Van Schalkwyk (2019, 2020)
	Industrial heritage	Low	Heritage Atlas Database

### **Table 1: Pre-Feasibility Assessment**

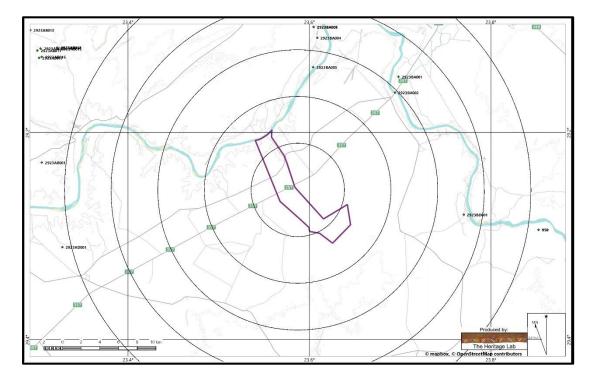


Figure 2. Location of known heritage sites and features in relation to the project area (Circles spaced at a distance of 5km: heritage sites = coded green dots)

### 5.2.2 Field survey

The field survey was done according to generally accepted archaeological practices, and was aimed at locating all possible sites, objects and structures. The area that had to be investigated was identified by the *Milnex CC Environmental Consultants* by means of maps and .kml files indicating the mining area. This was loaded onto a Samsung digital device and used in Google Earth during the field survey to access the area.

The project area was visited on 28 and 29 April 2022. During the site visit, archaeological visibility was very limited due to a dense vegetation cover which was the result of the un-seasonally high rainfall in the region. Tall grass and dense stands of swarthaak (*Acacia mellifera*) made access to the site very difficult – see Fig. 3 below.



Figure 3. The vegetation cover encountered over the total project area

The area was investigated by using the internal farm tracks to access sites and areas identified during the initial desktop assessment (Fig. 4). This was augmented by information supplied by the relevant landowner, Mr Hercules Erasmus. One of his labourers, Mr Samuel Radieshane, with an intimate knowledge of the farm, accompanied the specialist during the survey.

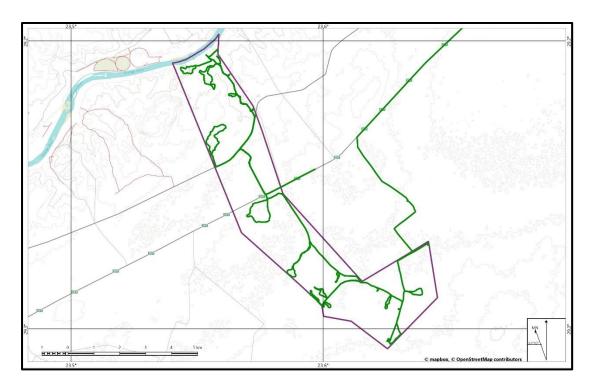


Figure 4. Map indicating the track log of the field survey (Study area = purple; tracklog = green)

# 5.2.3 Documentation

All sites, objects and structures that are identified are documented according to the general minimum standards accepted by the archaeological profession. Coordinates of individual localities are determined by means of the *Global Positioning System* (GPS) and plotted on a map. This information is added to the description in order to facilitate the identification of each locality. Map datum used: Hartebeeshoek 94 (WGS84).

The track log and identified sites were recorded by means of a Garmin Oregon 550 handheld GPS device. Photographic recording was done by means of a Canon EOS 550D digital camera. Geo-rectifying of the aerial photographs and historic maps was done by means of a professional software package: ExpertGPS.

# 6. DESCRIPTION OF THE AFFECTED ENVIRONMENT

# 6.1 Natural Environment

The present Orange River between Douglas and Prieska displays a meandering channel morphology, best developed in areas underlain by the Dwyka Group. All the different fluvial terrace deposits are covered by Rooikoppie gravels, which represent mobile, multi-cycle deflation and gravitational deposits and/or elevated (inverted) fluvial deposits and preserved and recycled repeatedly from one successive and surface to the next. Only the most durable silicic clast Banded iron formation (BIF, quartzite, chert,

etc.) survived this deflation recycling and diamonds are only present where the Rooikoppie gravels recycled older diamondiferous fluvial deposits.

The geology of the project area is made up of diamictite (polymictic clasts, set in a poorly sorted, finegrained matrix) with varved shale, mudstone with dropstones and fluvioglacial gravel, dating to the Dwyka Group of the Karoo Supergroup.

Vegetation of the region is classified as Upper Nama-Karoo forming part of the Nama-Karoo biome, which falls in the Upper Karoo Bioregion. This can be described as a shrubland dominated by dwarf karoo shrubs, grasses and *Acacia mellifera*.

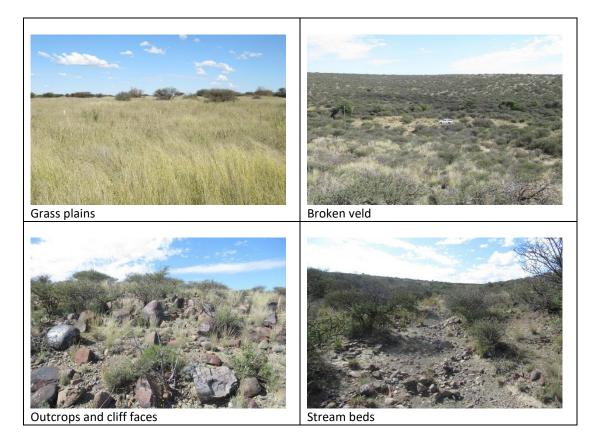


Figure 5. Views over the project area

The Palaeontological Sensitivity Map (https://sahris.sahra.org.za/map/palaeo) indicate that most of the project area (Fig. 6) has a high possibility of fossil remains to be found and therefore desktop palaeontological assessment is required. Based on the outcome of the desktop study, a field assessment is likely.

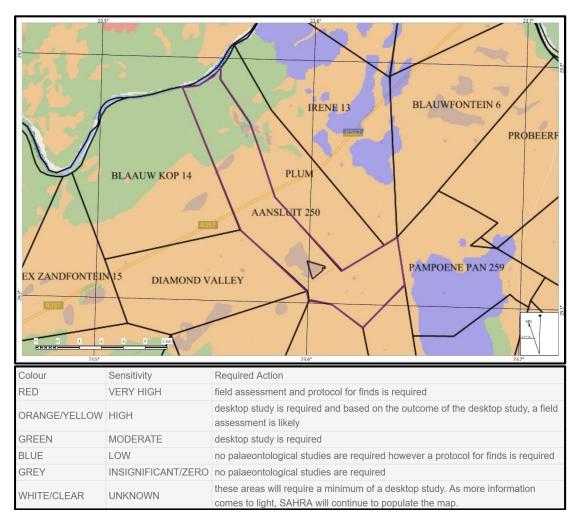


Figure 6. The Palaeontological sensitivity of the project area

# 6.2 Cultural Landscape

The aim of this section is to present an overview of the history of the larger region in order to eventually determine the significance of heritage sites identified in the project area, within the context of their historic, aesthetic, scientific and social value, rarity and representivity.

The cultural landscape qualities of the region are made up of a pre-colonial element consisting of Stone Age and very limited Iron Age occupation, as well as a much later colonial (farmer) component, which eventually gave rise to an urban component which manifest in a number of small towns.

# 6.2.1 Stone Age

Surveys in the area have revealed that the archaeological record is temporarily confined to the Early and Middle Stone Age, with a smaller number dating to the Later Stone Age and is spatially concentrated on the different terraces along the Orange River, around the rims of many pans as well as on the banks of stream beds (Morris 2005).

Less obvious in its presence are the Later Stone Age sites, some of which are indicated by Beaumont & Vogel (1984). They equate these sites, some which occur in the larger region, with Cape Coastal pottery associated with amorphous LSA (herders) or Wilton (hunter-gatherers) in the period 100 BC to AD 1900.

### 6.2.2 Iron Age

Early Iron Age occupation did not take place in the region and seems as if the earliest people to have settled here were those of Tswana-speaking origin (Tlhaping and Tlharo) that settled mostly to the north and a bit to the west of Kuruman. However, they continued spreading westward and by the late 18<sup>th</sup> century some groups occupied the Langeberg region. With the annexation of the Tswana areas by the British in 1885, the area became known as British Betchuana Land. A number of reserves were set up for these people to stay in. In 1895 the Tswana-speakers rose up in resistance to the British authority as represented by the government of the Cape Colony. They were quickly subjected, and their land was taken away, divided up into farms and given out to white farmers to settle on (Snyman 1986).

### 6.2.3 Historic period

One of the first whites to access the region was Dr Hinrich Lichtenstein, a German explorer that, on his journey to the north crossed the Orange River in the vicinity of Prieska in 1804. The area was largely under the control of the Griekwa, with the well-known Nicholaas Waterboer as their leader. These people led a near nomadic lifestyle, ranging over large areas with their stock. White farmer that entered the area by the late 19<sup>th</sup> century seemed to have stuck close to the various rivers where they farmed with sheep as well as some irrigation farming.

The date of the founding of the town of Prieska in not clear, but by 1911 it had a total population of 1648. By this time the asbestos and nitrates occurring in the region was already being mined.

The discovery of diamonds in the larger region during the 1860s would drastically alter the history of the region. Diamonds were first discovered near Hopetown in 1867 and a year later large numbers were discovered in the confluence area of the Vaal and Harts Rivers. By 1870 a few thousand miners were already active along the river, with most in the Pniel and Klipdrift regions. The discovery of the 'Star of South Africa' in 1871 led to the development of mining activities in Kimberly and surrounding areas.

These discoveries gave rise to claims being made by various groups for possession of the diamond fields – the Griekwas, the government of the Orange Free State, the government of the Transvaal Republic, as well as some Tswana-speaking groups in the region. After long discussions, R.W. Keates, Lieutenant-Governor of Natal, was appointed as arbiter. He decided in favour of the Waterboer (Griekwa) claim. However, this did not last very long and in 1871 the British annexed the whole area, including the Kimberley diamond fields, as part of the Cape Colony.

Higgs (2018) describe the historic development of diamond mining in the larger region, the problems faced by these people and the three different administrations, each of which enacted different diamond mining legislation.

Sutton (1979) goes on to describe how the diggers came to revolt during the early days. He presents two reasons. The one was the legislation enacted by different administrations over the region. The other had more racial undertones at it was largely aimed at preventing black people from staking and mining their own claims.

### 6.3 Site specific review

Although landscapes with cultural significance are not explicitly described in the NHRA, they are protected under the broad definition of the National Estate (Section 3): Section 3(2)(c) and (d) list "historical settlements and townscapes" and "landscapes and natural features of cultural significance" as part of the National Estate.

The examination of historical maps and aerial photographs help us to reconstruct how the cultural landscape has changed over time as is show how humans have used the land.

The farms in the larger region were originally surveyed in 1882 by the famous J M Orpen. This information is presented on the military map (Fig. 7), which does not indicate a farm Aansluit. The farm seems only to have been deducted from the larger Paardekloof during the 1960s, as is indicated on the Deed of Transfer (Fig. 8).

By the end of the 19<sup>th</sup> century, little information regarding this area existed, as is presented on the military map dating to 1900 (Fig. 7). This is probably the result of the fact that this was largely a rural area consisting of white owned farms.

The official topographic maps dating to between 1964 to 2014 shows that things remained basically the same. A number of small-scale diamond mining activities are indicated. The biggest change was the updated of the road between Douglas and Prieska, which culminated with the development of the R357 during the 1970s.

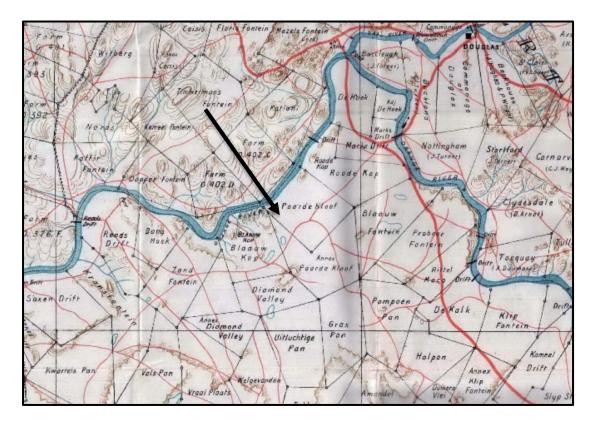


Figure 7. Map identified as Griquatown, dating c. 1900, showing the project area (Map produced by the Field Intelligence Department)

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Figure 8. Copy of the Title Deed for the farm Aansluit 250

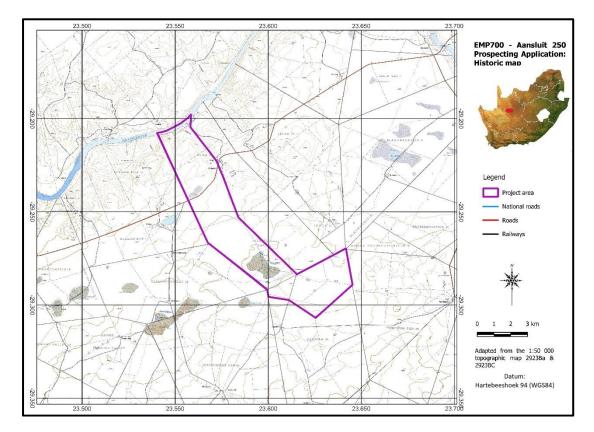
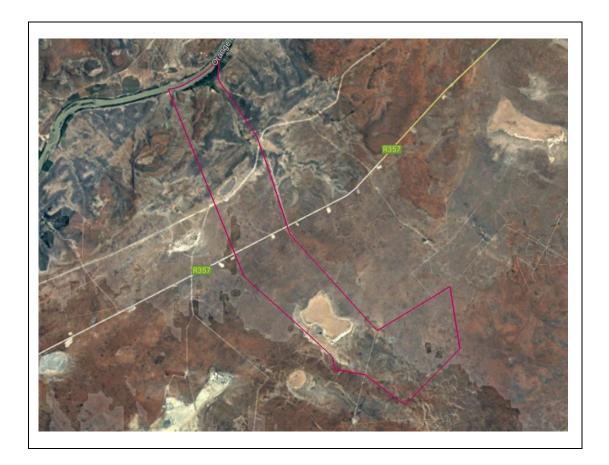


Figure 9. The project area as seen on the 1964 version of the 1:50 000 topographic map



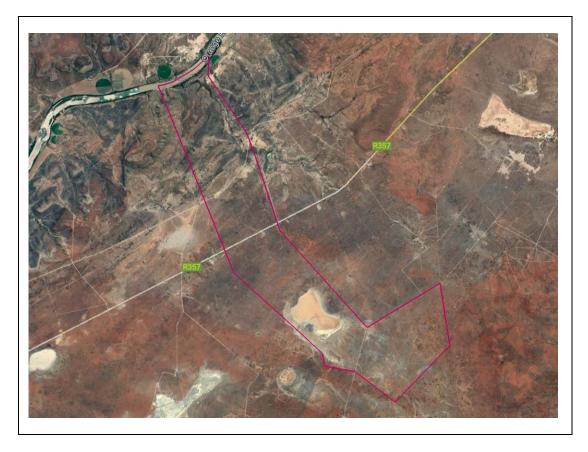


Figure 10. Aerial views of the project area in 1984 and 2022 respectively (Image: Google Earth)

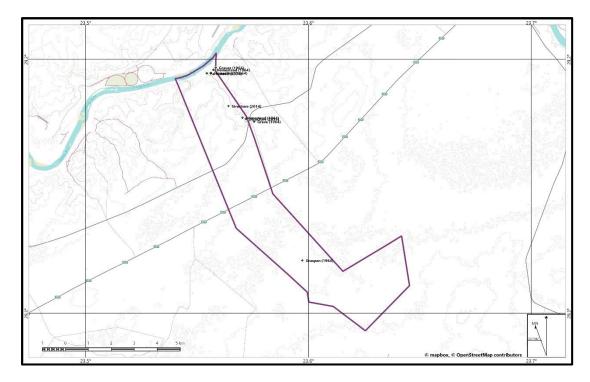


Figure 11. Location of structures and features identified from maps and aerial sources (The date in brackets = the date of the map/aerial photograph)

# 7. SURVEY RESULTS

During the survey, the following sites, features and objects of cultural significance were identified in the project area (Fig. 12).

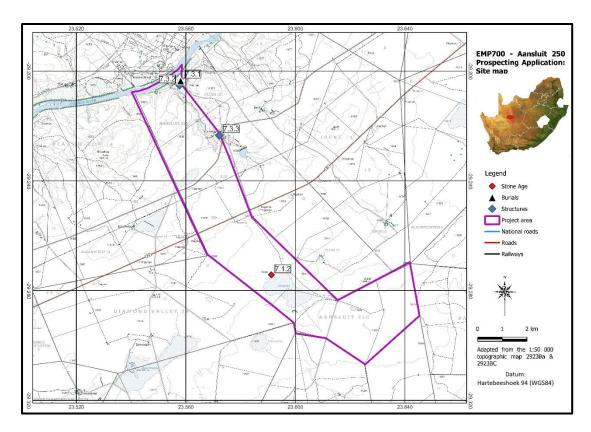


Figure 12. Location of heritage sites and features in the project area

# 7.1 Stone Age

NHRA Category	Archaeological resources – Section 35	
7.1.1 Type: Stone Age chance finds		
Description: A low scatter of stone tools dating to the Middle Stone Age occur in the vicinity of		
stream beds. The tools are mostly classified as side- and end scrapers and are made from quartzite		
and banded iron stone.		
Significance of site/feature	e Generally protected 4C: Low significance - Requires no further	
	recording before destruction.	
Reasoned opinion: This material is rated to have low significance due to their low numbers as well		
as the fact that it is surface material and is not in its primary context anymore.		
References: -		

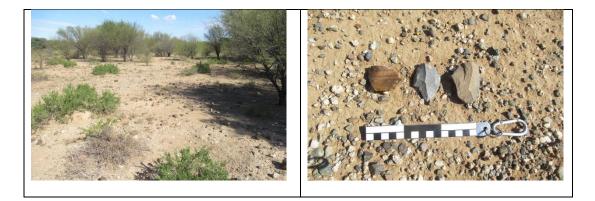


Figure 13. The type of lithics found and typical findspots

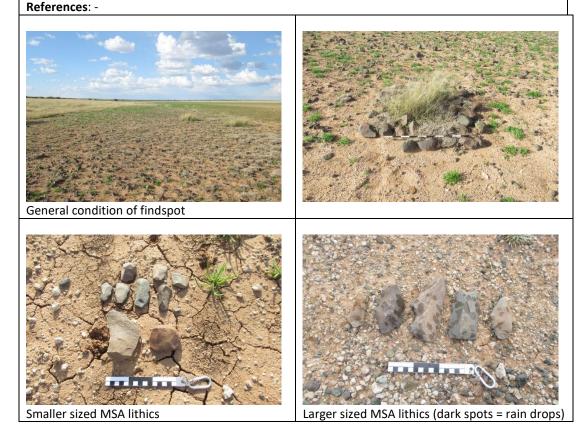
**7.1.2 Type:** Pan Site Stone Age material. **Farm:** Aansluit 250. **Coordinates**: S 29,27737; E 23,58894 S 29,27161; E 23,59484

**Description**: Large numbers of stone tools dating to the MSA are found along the edge of the northern side of the pan referred to as Graspan (see red line on the aerial image below). A small rectangular platform, approximately  $1m^2$ , of packed stone occurs amongst the tools. It is unknown what the origin or function of this structure is.

Although all the stone tools date to the MSA, they seem to fall into two distinct size categories, which might even be locality determined – see images below. The tools can be classified as points and scrapers, whereas others are indistinct.

Significance of site/feature Generally protected 4A: High/medium significance - Should be mitigated before destruction

**Reasoned opinion**: This material is rated to have high significance due to their large numbers and localised position along the rim of the pan.



19

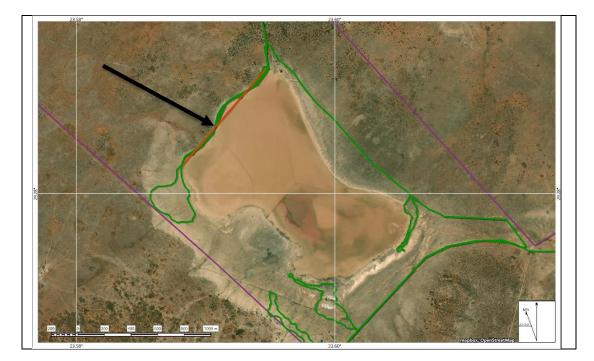


Figure 14. The tools found along the rim of Graspan indicated by the red line (Due to heavy rain in the preceding weeks, not all areas around the pan could be reached)

# 7.2 Iron Age

• No sites, features or objects of cultural significance dating to the Iron Age were identified in the project area.

# 7.3 Historic period

NHRA Category	Graves, Cemeteries and Burial Grounds - Section 36		
7.3.1. Type: Burial site. Farm: Aa	ansluit 250. <b>Coordinates</b> : S 29,20353; E 23,55811		
Description: A single grave dat	Description: A single grave dating to 1942. It is located on the boundary fence between to the		
different farms (Aansluit & Plum	). The site is not maintained, and the vegetation and natural erosion		
is damaging the grave.			
Significance of site/feature	Generally protected 4A: High/medium significance - Should be		
	mitigated before destruction		
<b>Reasoned opinion</b> : Burial sites are viewed as having high emotional and sentimental value.			
However, mitigation is possible if proper procedures have been followed.			
References: -			



Figure 15. View of the grave site

NHRA Category         Structures older than 60 years - Section 34
---

<b>7.3.2. Type:</b> Structure <b>Farm</b> : Aansluit 250. <b>Coordinates</b> : S 29,20524; E 23,55771	
	A small rectangular structure with a flat roof, two doors and a window on one side. It is built from

local stone, which was carefully selected according to size and shape.

The structure is possibly related to the old diamond mining activities in the immediate surroundings.

Significance of site/feature	Generally protected 4B: Medium significance - Should be recorded
	before destruction
Reasoned opinion: It presents a type of feature of which there is theoretically only one per farm,	

indicating its possible rarity.
References: -



Figure 16. Views of the structure

7.3.3. Type: Farmstead Farm: Aansluit 250. Coordinates: S 29,22343; E 23,57216

**Description**: Ruins of an old farmstead, consisting of ruined houses, cattle enclosures, dams and water furrows. Except for the demolished houses, all other structures were built with local stone. According to Mr Erasmus a date of 1908 used to be on the inside of the old dam wall.

It is possible that these features all belong to the farmstead across the boundary fence of the farm Plum, which was originally part of the larger farm that included Aansluit.

Significance of site/feature	Generally protected 4B: Medium significance - Should be recorded before destruction	
Reasoned opinion: It presents a type of feature of which there is theoretically only one per farm,		
indicating its possible rarity.		

# References: -



Figure 17. Different views of the former farmstead

# 8. IMPACT ASSESSMENT RATINGS AND MITIGATION MEASURES

### 8.1 Impact assessment

Heritage impacts are categorised as:

- Direct or physical impacts, implying alteration or destruction of heritage features within the project boundaries;
- Indirect impacts, e.g. restriction of access or visual intrusion concerning the broader environment;
- Cumulative impacts that are combinations of the above.

7.1.1 Chance find Stone Age material.		
Impact assessment: Although this material is found inside the project area, their low significance		
as well as the fact that the area has already extensively been disturbed due to it being surface		
material, the impact is viewed to be very low.		
	Without mitigation	With mitigation
Extent	Local area (1)	Local area (1)
Duration	Permanent (5)	Permanent (5)
Intensity	Low (1)	Low (1)
Probability	Improbable (2)	Improbably (2)
Significance	Low (14)	Low (14)
Status (positive or negative)	Negative	Neutral
Reversibility	Non-reversible	Non-reversible

Irreplaceable loss of resources?	Yes	No	
Can impacts be mitigated	No		
Mitigation: None			
Cumulative impacts Veny limited loss of similar features in the larger landscape			

Cumulative impact: Very limited loss of similar features in the larger landscape.

7.1.2. Pan site.

Impact assessment: This site is located in the middle of the project area and therefore the is a possibility that it might be impacted on by the proposed prospecting activities.

		8	
	Without mitigation	With mitigation	
Extent	Site (1)	Site (1)	
Duration	Permanent (5)	Permanent (5)	
Intensity	Moderate (6)	Minor (2)	
Probability	Probable (3)	Improbable (2)	
Significance	Medium (36)	Low (16)	
Status (positive or negative)	Negative	Neutral	
Reversibility	Non-reversible	Non-reversible	
Irreplaceable loss of resources?	Yes	No	
Can impacts be mitigated	Yes	Yes	
Cumulative impact: Loss of a singular fe	ature in the larger landscape.		

### 7.3.1 Burial site.

Impact assessment: This site is located on the boundary of the project area and it would therefore be possible to avoid it and retain it is place.

	Without mitigation	With mitigation
Extent	Site (1)	Site (1)
Duration	Permanent (5)	Permanent (5)
Intensity	Moderate (6)	Minor (2)
Probability	Probable (3)	Improbable (2)
Significance	Medium (36)	Low (16)
Status (positive or negative)	Negative	Neutral
Reversibility	Non-reversible	Non-reversible
Irreplaceable loss of resources?	Yes	No
Can impacts be mitigated	Yes	
Mitigation: Avoidance of site/re-use		
Cumulative impact: Loss of a limited nu	mber of similar features in the lar	ger landscane

Cumulative impact: Loss of a limited number of similar features in the larger landscape.

### 7.3.2 Built structure

Impact assessment: This site is located in the middle of the project area and therefore the is a possibility that it might be impacted on by the proposed prospecting activities.

	Without mitigation	With mitigation	
Extent	Site (1)	Site (1)	
Duration	Permanent (5)	Permanent (5)	
Intensity	Moderate (6)	Minor (2)	
Probability	Probable (3)	Improbable (2)	
Significance	Medium (36)	Low (16)	
Status (positive or negative)	Negative	Neutral	
Reversibility	Non-reversible	Non-reversible	
Irreplaceable loss of resources?	Yes	No	
Can impacts be mitigated	Yes	Yes	
Cumulative impact: Loss of a singular fe	ature in the larger landscape.		

#### 7.3.3 Farmstead

Impact assessment: This site is located in the middle of the project area and therefore there is a possibility that it might be impacted on by the proposed prospecting activities.

	, , , , , , , ,	
	Without mitigation	With mitigation
Extent	Site (1)	Site (1)
Duration	Permanent (5)	Permanent (5)

Intensity	Moderate (6)	Minor (2)
Probability	Probable (3)	Improbable (2)
Significance	Medium (36)	Low (16)
Status (positive or negative)	Negative	Neutral
Reversibility	Non-reversible	Non-reversible
Irreplaceable loss of resources?	Yes	No
Can impacts be mitigated	Yes	
Cumulative impact: Loss of a singular fe	ature in the larger landscape.	

#### 8.2 Mitigation measures

Mitigation: means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

• For the current study, the following mitigation measures (see the Addendum Section 12.3 for more detail) are proposed and is done with reference to the Management Plan: Burial Grounds and Graves, with reference to general heritage sites, in the Addendum, Section 12.4

### **7.1.1** Chance find Stone Age material.

#### Mitigation

(5) No further action required: This is applicable only where sites or features have been rated to be of such low significance that it does not warrant further documentation, as it is viewed to be fully documented after inclusion in this report.

# Requirements: None

### 7.1.2 Pan site

### Mitigation

(1) Avoidance/Preserve: This is viewed to be the primary form of mitigation and applies where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources.

(2) Archaeological investigation: This is appropriate where development occurs in a context of heritage significance and where the impact is such that it can be mitigated. Mitigation is to document the site (map and photograph) and analyse the recovered material to acceptable standards.

• This option should be implemented when it is impossible to avoid impacting on an identified site or feature.

**Requirements**: In the event of an impact occurring on the identified site or feature, a permit for mitigation and/or destruction must be obtained from SAHRA/PHRA prior to any work being carried out.

# 7.3.1 Burial site

#### Mitigation

(1) Avoidance/Preserve: This is viewed to be the primary form of mitigation and applies where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources.

• As no blasting or large-scale mining is to take place, it is recommended that the site should be retained *in situ* and should be fenced off with a buffer of 10m around the grave, with an additional buffer zone of at least 50m around the fence.

**Requirements**: In the event of an impact occurring on the identified site or feature, a permit for mitigation and/or destruction must be obtained from SAHRA/PHRA prior to any work being carried out.

### 7.3.2 Built structure

#### Mitigation

(2) Archaeological investigation: This is appropriate where development occurs in a context of heritage significance and where the impact is such that it can be mitigated. Mitigation is to document the site (map and photograph) and analyse the recovered material to acceptable standards.

• This option should be implemented when it is impossible to avoid impacting on an identified site or feature.

**Requirements**: In the event of an impact occurring on the identified site or feature, a permit for mitigation and/or destruction must be obtained from SAHRA/PHRA prior to any work being carried out.

### 7.3.3 Farmstead

### Mitigation

(2) Archaeological investigation: This is appropriate where development occurs in a context of heritage significance and where the impact is such that it can be mitigated. Mitigation is to document the site (map and photograph) and analyse the recovered material to acceptable standards.

• This option should be implemented when it is impossible to avoid impacting on an identified site or feature.

**Requirements**: In the event of an impact occurring on the identified site or feature, a permit for mitigation and/or destruction must be obtained from SAHRA/PHRA prior to any work being carried out.

# 9. MANAGEMENT MEASURES

Heritage sites are fixed features in the environment, occurring within specific spatial confines. Any impact upon them is permanent and non-reversible. Those resources that cannot be avoided and that are directly impacted by the proposed development can be excavated/recorded and a management plan can be developed for future action. Those sites that are not impacted on can be written into the management plan, whence they can be avoided or cared for in the future.

Sources of risk were considered with regards to development activities defined in Section 2(viii) of the NHRA that may be triggered and are summarised in Table 2A and 2B below. These issues formed the basis of the impact assessment described. The potential risks are discussed according to the various phases of the project below.

# 9.1 Objectives

- Protection of archaeological, historical and any other site or land considered being of cultural value within the project boundary against vandalism, destruction and theft.
- The preservation and appropriate management of new discoveries in accordance with the NHRA, should these be discovered during construction activities.

The following shall apply:

- Known sites should be clearly marked in order that they can be avoided during construction activities.
- The contractors and workers should be notified that archaeological sites might be exposed during the construction activities.

- Should any heritage artefacts be exposed during excavation, work on the area where the artefacts were discovered, shall cease immediately and the Environmental Control Officer shall be notified as soon as possible;
- All discoveries shall be reported immediately to a heritage practitioner so that an investigation and evaluation of the finds can be made. Acting upon advice from these specialists, the Environmental Control Officer will advise the necessary actions to be taken;
- Under no circumstances shall any artefacts be removed, destroyed or interfered with by anyone on the site; and
- Contractors and workers shall be advised of the penalties associated with the unlawful removal of cultural, historical, archaeological or palaeontological artefacts, as set out in the National Heritage Resources Act (Act No. 25 of 1999), Section 51. (1).

# 9.2 Control

In order to achieve this, the following should be in place:

- A person or entity, e.g. the Environmental Control Officer, should be tasked to take responsibility for the heritage sites and should be held accountable for any damage.
- Known sites should be located and isolated, e.g. by fencing them off. All construction workers should be informed that these are no-go areas, unless accompanied by the individual or persons representing the Environmental Control Officer as identified above.
- In areas where the vegetation is threatening the heritage sites, e.g. growing trees pushing walls over, it should be removed, but only after permission for the methods proposed has been granted by SAHRA. A heritage official should be part of the team executing these measures.

Action required	Protection of heritage sites, features and objects				
Potential Impact	The identified risk is damage or changes to resources that are generally protected in terms of Sections 27, 28, 31, 32, 34, 35, 36 and 37 of the NHRA that may occur in the proposed project area.				
Risk if impact is not mitigated	Loss or damage to sites, features or objects of cultural heritage significance				
Activity / issue	Mitigation: Action/control Responsibility Timeframe				
1. Removal of	See discussion in Section 9.1	Environmental	During construction		
Vegetation	above	Control Officer	only		
2. Construction of					
required infrastructure,					
e.g. access roads, water					
pipelines					
Monitoring	See discussion in Section 9.2 above				

# Table 2A: Construction Phase: Environmental Management Programme for the project

#### Table 2B: Operation Phase: Environmental Management Programme for the project

Action required	Protection of heritage sites, features and objects				
Potential Impact	It is unlikely that the negative impacts identified for pre-mitigation will occur if the				
	recommendations are followed.				
Risk if impact is not	Loss or damage to sites, features or objects of cultural heritage significance				
mitigated					
Activity / issue	Mitigation: Action/control Responsibility Timeframe				
1. Construction of	See discussion in Section 9.1	Environmental	During construction		
additional	above Control Officer only				
infrastructure, e.g.					

access roads, water pipelines			
Monitoring	See discussion in Section 9.2 abov	re	

## **10. CONCLUSIONS AND RECOMMENDATIONS**

*Milnex 189 CC Environmental Consultants* was contracted by *Erna Francine Erasmus* as the independent environmental consultant to undertake the prospecting right application including associated infrastructure, structure and earthworks of Erna Francine Erasmus to prospect for diamond alluvial (DA) on the farm Aansluit 250 (excluding a certain area), Registration Division: Hopetown, Northern Cape Province.

This report describes the methodology used, the limitations encountered, the heritage features that were identified and the recommendations and mitigation measures proposed relevant to this. The HIA consisted of a desktop study (archival sources, database survey, maps and aerial imagery) and a physical survey that included the interviewing of relevant people. It should be noted that the implementation of the mitigation measures is subject to SAHRA/PHRA's approval.

The cultural landscape qualities of the region are made up of a pre-colonial element consisting of Stone Age and a much later colonial (farmer) component, which eventually gave rise to an urban component which manifest in a number of towns spread across the larger landscape.

## **Identified sites**

During the survey, the following sites, features or objects of cultural significance were identified.

- 7.1.1 A low scatter of stone tools dating to the Middle Stone Age occur in the vicinity of stream beds. The tools are mostly classified as side- and end scrapers and are made from quartzite and banded iron stone.
- 7.1.2 Large numbers of stone tools dating to the MSA are found along the edge of the northern side of the pan referred to as Graspan (see red line on the aerial image below). A small rectangular platform, approximately 1m<sup>2</sup>, of packed stone occurs amongst the tools. It is unknown what the origin or function of this structure is.
- 7.3.1 A single grave dating to 1942. It is located on the boundary fence between to the different farms (Aansluit & Plum). The site is not maintained, and the vegetation and natural erosion is damaging the grave.
- 7.3.2 A small rectangular structure with a flat roof, two doors and a window on one side. It is built from local stone, which was carefully selected according to size and shape. The structure is possibly related to the old diamond mining activities in the immediate surroundings.
- 7.3.3 Ruins of an old farmstead, consisting of ruined houses, cattle enclosures, dams and water furrows. Except for the demolished houses, all other structures were built with local stone. According to Mr Erasmus a date of 1908 used to be on the inside of the old dam wall. It is possible that these features all belong to the farmstead across the boundary fence of the farm Plum, which was originally part of the larger farm that included Aansluit.

#### Impact assessment and proposed mitigation measures

Impact analysis of cultural heritage resources under threat of the proposed prospecting activities is based on the present understanding of the project:

Site	Site type	NHRA	Field rating	Impact rating:	
No.		category		Before/After mitigation	
7.1.1	Archaeological	Section 35	Generally protected 4C: Low significance -	Low (14)	
	resources		Requires no further recording before destruction.	Low (14)	
Mitigat	Mitigation: (5) No further action required				

Site	Site type	NHRA	Field rating	Impact rating:
No.		category		Before/After mitigation
7.1.2	Archaeological	Section 35	Generally protected 4B: Medium significance -	Medium (36)
	resources		Should be recorded before destruction	Low (16)
Mitiga	Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on			

an identified site or feature.

Site No.	Site type	NHRA category	Field rating	Impact rating: Before/After mitigation
7.3.1	Graves,	Section 36	Generally protected 4A: High/medium significance	Medium (36)
	Cemeteries and		<ul> <li>Should be mitigated before destruction</li> </ul>	Low (16)
	Burial Grounds			

**Mitigation**: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on an identified site or feature.

• As no blasting or large-scale mining is to take place, it is recommended that the site should be retained *in situ* and, although it is already fenced off, an additional buffer zone of 20m should be added to it.

Site	Site type	NHRA	Field rating	Impact rating:
No.		category		Before/After mitigation
7.3.2	Structures older	Section 34	Generally protected 4B: Medium significance -	Medium (36)
	than 60 years		Should be recorded before destruction	Low (14)
Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on				
an ider	ntified site or featur	e.		

Site	Site type	NHRA	Field rating	Impact rating:
No.		category		Before/After mitigation
7.3.3	Structures older	Section 34	Generally protected 4B: Medium significance -	Medium (36)
	than 60 years		Should be recorded before destruction	Low (14)
Mitigation: (2) Archaeological investigation: This option should be implemented when it is impossible to avoid impacting on				

an identified site or feature.

#### Legal requirements

- The legal requirements related to heritage specifically are specified in Section 3 of this report. For this proposed project, the assessment has determined that sites, features or objects of heritage significance occur in the project area, therefore various permits, depending on the type of site to be impacted on would be required.
- If heritage features are identified during construction, as stated in the management recommendation, these finds would have to be assessed by a specialist, after which a decision will be made regarding the application for relevant permits.

Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view, it is recommended that the proposed prospecting activities be allowed to continue on acceptance of the proposed mitigation measures and the conditions proposed below.

# Conditions for inclusion in the environmental authorisation:

The Palaeontological Sensitivity Map (https://sahris.sahra.org.za/map/palaeo) indicate that most
of the project area has a high possibility of fossil remains to be found and therefore desktop
palaeontological assessment is required. Based on the outcome of the desktop study, a field
assessment is likely.

• Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made. The appropriate steps to take are indicated in Section 9 of the report, as well as in the **Management Plan: Burial Grounds and Graves, with reference to general heritage sites**, in the Addendum, Section 12.4.

## **11. REFERENCES**

#### 11.1 Data bases

Chief Surveyor General Environmental Potential Atlas, Department of Environmental Affairs and Tourism. Heritage Atlas Database, Pretoria National Archives of South Africa SAHRA Archaeology and Palaeontology Report Mapping Project (2009) SAHRIS Database

# 11.2 Literature

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Van Schalkwyk, J.A. 2020. Phase 1 Cultural Heritage Impact Assessment: The mining right application for diamonds on Portion of Remaining Extent of Portion 9 (Wouter) of the farm Lanyon Vale 376, near Niekerskhoop, Pixley ka Seme District Municipality, Northern Cape Province. Pretoria: Unpublished report 2020/JvS/051.

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#### 11.3 Archival sources, maps and aerial photographs

1: 50 000 Topographic maps Google Earth Aerial Photographs: Chief Surveyor-General http://artefacts.co.za https://csg.esri-southafrica.com https://screening.environment.gov.za/screeningtool https://sahris.sahra.org.za/map/palaeo http://vmus.adu.org.za

## **12. ADDENDUM**

#### 1. Indemnity and terms of use of this report

The findings, results, conclusions and recommendations given in this report are based on the author's best scientific and professional knowledge as well as available information. The report is based on survey and assessment techniques which are limited by time and budgetary constraints relevant to the type and level of investigation undertaken and the author reserve the right to modify aspects of the report including the recommendations if and when new information may become available from ongoing research or further work in this field, or pertaining to this investigation.

Although all possible care is taken to identify all sites of cultural importance during the investigation of project areas, it is always possible that hidden or sub-surface sites could be overlooked during the study. The author of this report will not be held liable for such oversights or for costs incurred as a result of such oversights.

Although the author exercises due care and diligence in rendering services and preparing documents, he accepts no liability and the client, by receiving this document, indemnifies the author against all actions, claims, demands, losses, liabilities, costs, damages and expenses arising from or in connection with services rendered, directly or indirectly by the author and by the use of the information contained in this document.

This report must not be altered or added to without the prior written consent of the author. This also refers to electronic copies of this report which are supplied for the purposes of inclusion as part of other reports, including main reports. Similarly, any recommendations, statements or conclusions drawn from or based on this report must make reference to this report. If these form part of a main report relating to this investigation or report, this report must be included in its entirety as an appendix or separate section to the main report.

## 2. Assessing the significance of heritage resources and potential impacts

A system for site grading was established by the NHRA and further developed by the South African Heritage Resources Agency (SAHRA 2007) and has been approved by ASAPA for use in southern Africa and was utilised during this assessment.

## 2.1 Significance of the identified heritage resources

According to the NHRA, Section 2(vi) the **significance** of a heritage sites and artefacts is determined by it aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technical value in relation to the uniqueness, condition of preservation and research potential. It must be kept in mind that the various aspects are not mutually exclusive, and that the evaluation of any site is done with reference to any number of these.

# Matrix used for assessing the significance of each identified site/feature

1. SITE EVALUATION					
1.1 Historic value					
Is it important in the community, or pattern of history					
Does it have strong or special association with the life or work of	of a person, group or o	rganisation			
of importance in history		-			
Does it have significance relating to the history of slavery					
1.2 Aesthetic value					
It is important in exhibiting particular aesthetic characteristics v	alued by a community	or cultural			
group					
1.3 Scientific value					
Does it have potential to yield information that will contribute to cultural heritage	to an understanding o	f natural or			
Is it important in demonstrating a high degree of creative or tech	hnical achievement at	a particular			
period					
1.4 Social value					
Does it have strong or special association with a particular comn cultural or spiritual reasons	nunity or cultural grou	p for social,			
1.5 Rarity					
Does it possess uncommon, rare or endangered aspects of natur	al or cultural heritage				
1.6 Representivity					
Is it important in demonstrating the principal characteristics of a particular class of natural or					
cultural places or objects					
Importance in demonstrating the principal characteristics	-	dscapes or			
environments, the attributes of which identify it as being character					
Importance in demonstrating the principal characteristics of hum					
philosophy, custom, process, land-use, function, design or tech	nique) in the environr	nent of the			
nation, province, region or locality.					
2. Sphere of Significance	High	Medium	Low		
International					
National					
Provincial					
Regional					
Local					
Specific community 2 Field Pogister Pating					
3. Field Register Rating	oovor without pormit f				
1.         National/Grade 1: High significance - No alteration whatsoever without permit from SAHRA           2.         Provincial/Grade 2: High significance - No alteration whatsoever without permit from					
provincial heritage authority.					
<ol> <li>Local/Grade 3A: High significance - Mitigation as part of development process not advised.</li> </ol>					
5. Estar orace sharing inserince - winigation as part of t	5. Established SA: Then significance - Wittigation as part of development process not advised.				

4.	Local/Grade 3B: High significance - Could be mitigated and (part) retained as heritage register site	
5.	Generally protected 4A: High/medium significance - Should be mitigated before destruction	
6.	Generally protected 4B: Medium significance - Should be recorded before destruction	
7.	Generally protected 4C: Low significance - Requires no further recording before destruction	

## 2.2 Significance of the anticipated impact on heritage resources

All impacts identified during the HIA stage of the study will be classified in terms of their significance. Issues would be assessed in terms of the following criteria:

## Nature of the impact

A description of what causes the effect, what will be affected and how it will be affected.

## Extent

The physical **extent**, wherein it is indicated whether:

- 1 The impact will be limited to the site;
- 2 The impact will be limited to the local area;
- 3 The impact will be limited to the region;
- 4 The impact will be national; or
- 5 The impact will be international.

#### Duration

Here it should be indicated whether the lifespan of the impact will be:

- 1 Of a very short duration (0–1 years);
- 2 Of a short duration (2-5 years);
- 3 Medium-term (5–15 years);
- 4 Long term (where the impact will persist possibly beyond the operational life of the activity); or
- 5 Permanent (where the impact will persist indefinitely).

# Magnitude (Intensity)

The magnitude of impact, quantified on a scale from 0-10, where a score is assigned:

- 0 Small and will have no effect;
- 2 Minor and will not result in an impact;
- 4 Low and will cause a slight impact;
- 6 Moderate and will result in processes continuing but in a modified way;
- 8 High, (processes are altered to the extent that they temporarily cease); or
- 10 Very high and results in complete destruction of patterns and permanent cessation of processes.

#### Probability

This describes the likelihood of the impact actually occurring and is estimated on a scale where:

- 1 Very improbable (probably will not happen);
- 2 Improbable (some possibility, but low likelihood);
- 3 Probable (distinct possibility);
- 4 Highly probable (most likely); or
- 5 Definite (impact will occur regardless of any prevention measures).

#### Significance

The significance is determined through a synthesis of the characteristics described above (refer to the formula below) and can be assessed as low, medium or high:

- $S = (E+D+M) \times P$ ; where
- S = Significance weighting

E = Extent

- D = Duration
- M = Magnitude
- P = Probability

Significance of impact					
Points	Significant Weighting	Discussion			
< 30 points	Low	Where this impact would not have a direct influence on the decision to develop in the area.			
31-60 points	Medium	Where the impact could influence the decision to develop in the area unless it is effectively mitigated.			
> 60 points	High	Where the impact must have an influence on the decision process to develop in the area.			

## Confidence

This should relate to the level of confidence that the specialist has in establishing the nature and degree of impacts. It relates to the level and reliability of information, the nature and degree of consultation with I&AP's and the dynamic of the broader socio-political context.

- High, where the information is comprehensive and accurate, where there has been a high degree of consultation and the socio-political context is relatively stable.
- Medium, where the information is sufficient but is based mainly on secondary sources, where there has been a limited targeted consultation and socio-political context is fluid.
- Low, where the information is poor, a high degree of contestation is evident and there is a state of socio-political flux.

#### Status

• The status, which is described as either positive, negative or neutral.

#### Reversibility

• The degree to which the impact can be reversed.

# Mitigation

• The degree to which the impact can be mitigated.

Nature:				
	Without mitigation	With mitigation		
Construction Phase				
Probability				
Duration				
Extent				
Magnitude				
Significance				
Status (positive or negative)				
Operation Phase				
Probability				
Duration				
Extent				
Magnitude				
Significance				
Status (positive or negative)				
Reversibility				
Irreplaceable loss of resources?				
Can impacts be mitigated				

# 3. Mitigation measures

• Mitigation: means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

Impacts can be managed through one or a combination of the following mitigation measures:

- Avoidance
- Investigation (archaeological)
- Rehabilitation
- Interpretation
- Memorialisation
- Enhancement (positive impacts)

For the current study, the following mitigation measures are proposed, to be implemented only if any of the identified sites or features are to be impacted on by the proposed development activities:

- (1) Avoidance/Preserve: This is viewed to be the primary form of mitigation and applies where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources. The site should be retained *in situ* and a buffer zone should be created around it, either temporary (by means of danger tape) or permanently (wire fence or built wall). Depending on the type of site, the buffer zone can vary from
  - 10 metres for a single grave, or a built structure, to
  - o 50 metres where the boundaries are less obvious, e.g. a Late Iron Age site.
- (2) Archaeological investigation/Relocation of graves: This option can be implemented with additional design and construction inputs. This is appropriate where development occurs in a context of heritage significance and where the impact is such that it can be mitigated. Mitigation is to excavate the site by archaeological techniques, document the site (map and photograph) and analyse the recovered material to acceptable standards. This can only be done by a suitably qualified archaeologist.
  - $\circ~$  This option should be implemented when it is impossible to avoid impacting on an identified site or feature.
  - This also applies for graves older than 60 years that are to be relocated. For graves younger than 60 years a permit from SAHRA is not required. However, all other legal requirements must be adhered to.
    - Impacts can be beneficial e.g. mitigation contribute to knowledge
- (3) Rehabilitation: When features, e.g. buildings or other structures are to be re-used. Rehabilitation is considered in heritage management terms as an intervention typically involving the adding of a new heritage layer to enable a new sustainable use.
  - The heritage resource is degraded or in the process of degradation and would benefit from rehabilitation.
  - Where rehabilitation implies appropriate conservation interventions, i.e. adaptive reuse, repair and maintenance, consolidation and minimal loss of historical fabric.
    - Conservation measures would be to record the buildings/structures as they are (at a particular point in time). The records and recordings would then become the 'artefacts' to be preserved and managed as heritage features or (movable) objects.
    - This approach automatically also leads to the enhancement of the sites or features that are re-used.

- (4) Mitigation is also possible with additional design and construction inputs. Although linked to the previous measure (rehabilitation) a secondary though 'indirect' conservation measure would be to use the existing architectural 'vocabulary' of the structure as guideline for any new designs.
  - The following principle should be considered: heritage informs design.
    - This approach automatically also leads to the enhancement of the sites or features that are re-used.
- (5) No further action required: This is applicable only where sites or features have been rated to be of such low significance that it does not warrant further documentation, as it is viewed to be fully documented after inclusion in this report.
  - Site monitoring during development, by an ECO or the heritage specialist are often added to this recommendation in order to ensure that no undetected heritage/remains are destroyed.

# 4. Management Plan: Burial Grounds and Graves, with reference to general heritage sites

## 1. Background

Burial grounds and graves are viewed as having high emotional and sentimental value and accordingly always carry a high cultural heritage significance rating. Best practice principles dictate that they should preferably be preserved *in situ*. It is only when it is unavoidable and the site cannot be retained, that the graves should be exhumed and relocated after all due processes had been successfully implemented.

For retaining the burial sites and graves, the SAHRA Burial Grounds and Graves (BGG) unit requires a detailed Heritage Management Plan (HMP) clearly outlining a grave management plan that provides details of grave management and access protocols. In addition, the HMP should also provide detailed change finds protocol or procedures in the case of the identification human remains.

The primary aim of the Burial Grounds and Graves Management Plan therefore is to assist in the implementation of mitigation measures to reduce potential negative impacts through the modification of the proposed project development design.

## 2. Legal Implications

South Africa's unique and non-renewable archaeological and palaeontological heritage sites, inclusive of burial grounds and graves, are 'generally' protected in terms various laws and by-laws:

- Nationally: National Heritage Resources Act, No. 25 of 1999;
- Provincially: KwaZulu-Natal Heritage Act, No. 4 of 2008.

In addition, the following also refer specifically to burial grounds and graves:

- Human Tissue Act, No. 65 of 1983;
- Section 46 of the National Health Act, No. 61 of 2003;
- Removal of Graves and Dead Bodies Ordinance (Ordinance No. 7 of 1925)
- By-laws:
  - R363 of 2013: Regulations Relating to the Management of Human Remains
  - Local Authorities Notice 34 of 2017, Cemeteries, Crematoria and Funeral Undertakers By-Laws as per Provincial Gazette of 7 April 2017 No. 2800.

In terms of the National Heritage Resources Act, No. 25 of 1999, graves and burial grounds are divided into the following categories:

- Ancestral graves;
- Royal graves and graves of traditional leaders;
- Graves of victims of conflict;
- Graves of individuals designated by the Minister by notice in the Gazette;
- Historical graves and cemeteries; and
- Other human remains which are not covered in terms of the Human Tissue Act, 1983 (Act No. 65 of 1983);

For KwaZulu-Natal, the KwaZulu-Natal Heritage Act No. 4 of 2008, graves and burial grounds are divided into the following categories:

- Clause 34: Clause 34 seeks to generally protect, against damage or alteration, graves of victims of conflict.
- Clause 35: Clause 35 seeks to generally protect, against damage or alteration, traditional burial places.

• Clause 40: Clause 40 seeks to give special protection to graves of members of the Royal Family listed in the schedule.

In terms of Section 36(3) of the National Heritage Resources Act, no person may, without a permit issued by the relevant heritage resources authority:

- Destroy, damage, alter, exhume or remove from its original position of otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;
- Destroy, damage, alter, exhume or remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority; or
- Bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) any excavation, or any equipment which assists in the detection or recovery of metals.

Marked graves younger than 60 years do not fall under the protection of the NHRA (Act No. 25 of 1999) with the result that exhumation, relocation and reburial can be conducted by a register undertaker. This will include logistical aspects such as social consultation, purchasing of plots in cemeteries, procurement of coffins, etc.

Marked graves older than 60 years are protected by the NHRA (Act No. 25 of 1999) an as a result an archaeologist must be in attendance to assist with the exhumation and documentation of the graves. Unmarked graves are by default regarded as older than 60 years and therefore also falls under the NHRA (Act No. 25 of 1999, Section 36).

For graves in KwaZulu-Natal permission is required as follows:

- Clause 34: Approval of the Council must first be sought;
- Clause 35: Approval of the Council must first be sought;
- Clause 40: Nothing is stated in the Act.

# 3. Management Plan

#### 3.1 Definitions

*Heritage Site Management:* Heritage site management is the control of the elements that make up physical and social environment of a site, its physical condition, land use, human visitors, interpretation, etc. Management may be aimed at preservation or, if necessary, at minimizing damage or destruction or at presentation of the site to the public. A site management plan is designed to retain the significance of the place. It ensures that the preservation, enhancement, presentation and maintenance of the place/site is deliberately and thoughtfully designed to protect the heritage values of the place (from: *SAHRA Site management plans: guidelines for the development of plans for the management of heritage sites or places*).

*Mitigation:* means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

#### 3.2 Heritage management plan (HMP)

#### 3.2.1 Phase 1: Site identification and verification

# This part of the process usually take place during the Phase 1 heritage impact assessment and is discussed in Section 7 of the main body of the HIA.

Locality and identification:

• The location of the identified site (e.g. farm name, GPS coordinates) is given;

• Determination of the number of graves and the date range of the burials.

The physical condition of the site is also described in terms of:

- The condition of the burial grounds and graves, e.g. has the headstones been pushed over;
- The approximate number of graves and the date range of the graves;
- Is the site fenced off;
- Is there access to the site, in the case it is fenced off;
- Has the site recently been visited by next of kin or other individuals;
- The status of the vegetation cover on the site.

# 3.2.2 Phase 2: Determination of the potential impact on the identified sites

# Identified impacts on the graves and burial sites are calculated and discussed in Section 8.1 of the main body of the HIA.

The second phase consists of information that should be collected in order to develop the conservation management plan. This includes:

- The needs of the client;
- External needs, i.e. the next of kin;
- Requirements for the maintenance of the cultural significance.

From the above an evaluation is made of the impact of the proposed development project on the status of each of the identified burial grounds and graves.

# 3.2.3 Phase 3: Mitigation measures

# Proposed mitigation measures for each identified burial ground or graves are developed and is discussed in the main body of the HIA (Section 8.2).

The main aim of the mitigation measures, as far as is feasible, is to remove any physical, direct impacts on the burial grounds and graves.

- A minimum buffer of 20m must be established around known burial grounds and graves for the duration of the mining/construction phase. This is relevant where the burial site has been static for a considerable period of time and has already been fenced off;
- In cases the burial site is still in use and might expand in the future and is not fenced off, a minimum buffer of 100m should be implemented;
- In the case where blasting takes place during mining activities, the buffers should increase correspondingly to 200m;
- The buffers must be clearly demarcated, and signage placed during the construction/mining period;
- Access to the graves should be allowed to the descendants. However, they should adhere to the managing authorities' conditions regarding permissions, appointments, health, environment and safety.
- The areas with graves should be kept clean and the grass short so that visitors may enter it without any concerns.
  - However, this might create problems as in many cases not all graves are well-marked, carrying the possibility that they might inadvertently be damaged and therefore contractors/land-owners might not be will to accept this responsibility. The descendants should therefore be held responsible for the maintenance of the site.

- Sites that are located close to access/haul roads might need additional mitigation. All personnel and especially drivers of heavy haul vehicles should be informed where these sites are, and they should keep to the speed limits (usually 30km/h on mining sites);
- Any change in the development layout, future development plans, condition of the grave sites and individual graves should immediately be reported to the heritage inspector/SAHRA for guidance;
- Relevant strategies should be put in place for the managing of the burial grounds and graves after the closure of the mine or the completion of the project. It needs to be stated that the land-owner or developer always will be responsible for the preservation of the site. Therefore, measures should be put in place to ensure that the site is handled appropriately after closure, which, in essence would entail the continuation measures already put in place;

## 3.3 Management strategy

# A general approach to this is set out in Section 9 of the main body of the HIA report and is equally applicable to general heritage sites and feature as well as to burial grounds and graves.

A strategy for the implementation of the conservation plan is developed:

- A heritage practitioner should be appointed to develop a heritage induction program and conduct training for the ECO, as well as team leaders, in the identification of heritage resources and artefacts;
- Known sites must be demarcated and fenced off and signage placed during the construction/mining period;
- This management strategy should be applicable to the construction, operation as well as the post operation phases of the development/mining activities.
- Relevant strategies should be put in place for the managing of the burial grounds and graves after the closure of the mine or the completion of the project. It needs to be stated that the land-owner or developer always will be responsible for the preservation of the site. Therefore, measures should be put in place to ensure that the site is handled appropriately after closure, which, in essence would entail the continuation measures already put in place;
- The managing authority should be able to regularly inspect the sites in order to ensure that construction and other such activities do not damage the graves;
  - SAHRA and the relevant PHRA are the competent authorities responsible for the regulation of the HMP in terms of the national legislative framework. The NHRA states:
    - 36(1) Where it is not the responsibility of any other authority, SAHRA must conserve and generally care for burial grounds and graves protected in terms of this section, and it may make the necessary arrangement for their conservation as they see fit.

#### 4. Relocation of graves

Once it has been decided to relocate particular graves, the following steps should be taken:

- Notices of the intention to relocate the graves need to be put up at the burial site for a period of 60 days. This should contain information where communities and family members can contact the developer/archaeologist/public-relations officer/undertaker. All information pertaining to the identification of the graves needs to be documented for the application of a SAHRA permit. The notices need to be in at least 3 languages, English, and two other languages. This is a requirement by law.
- Notices of the intention needs to be placed in at least two local newspapers and have the same information as the above point. This is a requirement by law.
- Local radio stations can also be used to try contact family members. This is not required by law, but is helpful in trying to contact family members.
- During this time (60 days) a suitable cemetery need to be identified close to the development area or otherwise one specified by the family of the deceased.

- An open day for family members should be arranged after the period of 60 days so that they can gather to discuss the way forward, and to sort out any problems. The developer needs to take the families requirements into account. This is a requirement by law.
- Once the 60 days has passed and all the information from the family members have been received, a permit can be requested from SAHRA. This is a requirement by law.
- Once the permit has been received, the graves may be exhumed and relocated.
- All headstones must be relocated with the graves as well as any items found in the grave.

Information needed for the SAHRA permit application:

- The permit application needs to be done by an archaeologist.
- A map of the area where the graves have been located.
- A survey report of the area prepared by an archaeologist.
- All the information on the families that have identified graves.
- If graves have not been identified and there are no headstones to indicate the grave, these are then unknown graves and should be handled as if they are older than 60 years. This information also needs to be given to SAHRA.
- A letter from the landowner giving permission to the developer to exhume and relocate the graves.
- A letter from the new cemetery confirming that the graves will be reburied there.
- Details of the farm name and number, magisterial district and GPS coordinates of the gravesite.

# 5. Defining next of kin

An extensive Burial Grounds and Graves Consultation process must be implemented in accordance with NHRA Regulations to identify bona fide next of kin and reach agreement regarding relocation of graves.

Anthropologically speaking three type of kin are distinguished: patrilineal (called *agnates*), maternal (*uterine* kin) and kin by marriage (*affines*). All three categories have their important part to play in social life.

In terminologies used in the west the close-knit group of family members is clearly marked off from other kin - family terms, such as 'father', 'mother', 'brother' and 'sister' are never used for aunts, uncles and cousins.

In many non-western societies this is not the case and the family is merged with the wider group of kin and the family terms are applied much more widely. Next of kin for the Southern Bantu-language speakers is based on a classificatory system where a man uses a term to refer to three significant relatives – his father, his father's brother and his mother's brother.

For example, a man (A) may call his father's brother (i.e. uncle) also a father. All of that latter person's children will then also be called his (A) brothers and sisters, prohibiting him from marrying any of them (however, *vide* preferred marriages). In Anthropology this system is referred to as the Iroquois system (with reference to the North American Indian tribe where it was first described). When a man calls his father's brother 'father' a suffix is usually added to indicate whether he is an elder or junior brother (e.g. (*ra*)*mogolo* = elder brother; (*ra*)*ngwane* = junior brother; also (*ra*)*kgadi* = younger sister; (*ma*)*lome* = mother's brother)(SePedi terminology is used).

Consultants having to relocate graves might find it confusing if they do not have insight into this complex system of kinship, where, for example a single individual can have more than one father or mother.

# 5. Chance find procedures

# A general approach to this is set out in Section 9 of the main body of the HIA report and is equally applicable to general heritage sites and features as to burial grounds and graves.

- A heritage practitioner should be appointed to develop a heritage induction program and conduct training for the ECO, as well as team leaders, in the identification of heritage resources and artefacts;
- An appropriately qualified heritage consultant should be identified to be called upon if any possible heritage resources or artefacts are identified;
- Should an archaeological site or cultural material be discovered during construction (or operation), the area should be demarcated, and construction activities be halted;
- The qualified archaeologist will then need to come out to the site and evaluate the extent and importance of the heritage resources and make the necessary recommendations for mitigating the find and impact on the heritage resource;
- The contractor therefore should have some sort of contingency plan so that operations could move elsewhere temporarily while the material and data are recovered;
- Should the heritage consultant conclude that the find is a heritage resource protected in terms of the NHRA (1999) Sections 34, 35, 37 and NHRA (1999) Regulations (Regulation 38, 39, 40), he or she should notify SAHRA and/or the relevant PHRA;
- Based on the comments received from SAHRA and/or the PHRA, the heritage consultant would present the relevant terms of reference to the client for implementation;
- Construction/Operational activities can commence as soon as the site has been cleared and signed off by the archaeologist.

# 6. Curriculum vitae

#### Johan Abraham van Schalkwyk

#### **Personal particulars**

Date of birth:	14 April 1952
Identity number:	520414 5099 08 4
Marital status:	Married; one daughter
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## Qualifications

1995 DLitt et Phil (Anthropology), University of South Africa
1985 MA (Anthropology), University of Pretoria
1981 BA (Hons), Anthropology, University of Pretoria
1979 Post Graduate Diploma in Museology, University of Pretoria
1978 BA (Hons), Archaeology, University of Pretoria
1976 BA, University of Pretoria

## Non-academic qualifications

12th HSRC-School in Research Methodology - July 1990 Dept. of Education and Training Management Course - June 1992 Social Assessment Professional Development Course - 1994 Integrated Environmental Management Course, UCT - 1994

# **Professional experience**

**Private Practice** 

2017 - current: Professional Heritage Consultant

National Museum of Cultural History

- 1992 2017: Senior researcher: Head of Department of Research. Manage an average of seven researchers in this department and supervise them in their research projects. Did various projects relating to Anthropology and Archaeology in Limpopo Province, Mpumalanga, North West Province and Gauteng. Headed the Museum's Section for Heritage Impact Assessments.
- 1978 1991: Curator of the Anthropological Department of the Museum. Carried out extensive fieldwork in both anthropology and archaeology

Department of Archaeology, University of Pretoria

1976 - 1977: Assistant researcher responsible for excavations at various sites in Limpopo Province and Mpumalanga.

#### Awards and grants

- 1. Hanisch Book Prize for the best final year Archaeology student, University of Pretoria 1976.
- 2. Special merit award, National Cultural History Museum 1986.
- 3. Special merit award, National Cultural History Museum 1991.

4. Grant by the Department of Arts, Culture, Science and Technology, to visit the various African countries to study museums, sites and cultural programmes - 1993.

5. Grant by the USA National Parks Service, to visit the United States of America to study museums, sites, tourism development, cultural programmes and impact assessment programmes - 1998.

6. Grant by the USA embassy, Pretoria, under the Bi-national Commission Exchange Support Fund, to visit cultural institutions in the USA and to attend a conference in Charleston - 2000.

7. Grant by the National Research Foundation to develop a model for community-based tourism - 2001.

8. Grant by the National Research Foundation to develop a model for community-based tourism - 2013. In association with RARI, Wits University.

## **Publications**

Published more than 70 papers, mostly in scientifically accredited journals, but also as chapters in books.

## **Conference Contributions**

Regularly presented papers at conferences, locally as well as internationally, on various research topics, ranging in scope from archaeology, anthropological, historical, cultural historical and tourism development.

## Heritage Impact Assessments

Since 1992, I have done more than 2000 Phase 1 and Phase 2 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.

## Latest publications

Van Schalkwyk, J.A. 2020. A cognitive approach to ordering of the world: some case studies from the Sotho- and Tswana-speaking people of South Africa. In Whitley, D.S., Loubser, J.H.N. & Whitelaw, G. (eds.) *Cognitive Archaeology. Mind, Ethnography, and the Past in South African and Beyond*. London: Routledge. Pp. 184-200.

Namono, C. & Van Schalkwyk, J.A. 2020. Appropriating colonial dress in the rock art of the Makgabeng plateau, South Africa. In Wingfield, C., Giblin, J. & King, R. (eds) *The pasts and presence of art in South Africa: Technologies, Ontologies and Agents*. University of Cambridge: McDonald Institute for Archaeological Research. Pp. 51-62.