

HERITAGE IMPACT ASSESSMENT

submitted in terms of section 38(8) of the National Heritage Resources Act

prepared for

AURECON South Africa (Pty) Ltd

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DR 01599 George

Eden District Municipality, Western Cape

Executive summary

Aurecon South Africa (Pty) Ltd appointed *vidamemoria* to conduct a heritage impact assessment for expansion of an existing borrow pit located along DR 01599 near George in the Eden District Municipality, Western Cape. *vidamemoria* appointed Madelon Tusenius (Natura Viva CC) to conduct necessary archaeological specialist study (dated October 2012). Heritage impact assessment is submitted for comment in terms of Section 38(8) of the NHRAct as a component of an Environmental Management Programme (EMProg in terms of Mineral and Petroleum Resources Development Act 49 of 2008) to be submitted to the Department of Mineral Resources (DMR).

Assessment revealed that the contextual and intrinsic heritage significance of sites is low with little archaeological material observed. The scarcity of observed artefacts would suggest that the affected area is of low archaeological heritage significance. Proposed intervention would not result in a detrimental heritage impact, yielding social and economic benefits without a negative impact on heritage resources. No further specialist archaeological studies or mitigation is recommended and expansion should be allowed to proceed.

1. Introduction

Aurecon South Africa (Pty) Ltd on behalf of the WCPA: Department of Transport and Public Works appointed Quahnita Samie (*vidamemoria*) to conduct a Notification of Intent to Develop (NID) application in terms of Section 38(1) of the National Heritage Resources Act (Act 25 of 1999) **to expand an existing borrow pit along DR 01599 near George, Eden District**. NID dated 26 March 2012 was submitted to Heritage Western Cape (HWC) for consideration. Response dated 11 April 2012 (**case ref 120327JL29**) requested a *heritage impact assessment consisting of a palaeontological study* (Refer Annexure A). *vidamemoria* appointed Madelon Tusenius (Natura Viva CC) to conduct the necessary archaeological specialist study (dated October 2012) as incorporated within this assessment.

The proposed action triggers Section 38(1) (c)(a) *activity that will change the character of a site exceeding 5 000 m²*. This assessment report is submitted for comment in terms of Section 38(8) of the NHRAct as a component of an Environmental Management Programme (EMProg) in terms of the Mineral and Petroleum Resources Development Act (49 of 2008) to be submitted to the Department of Mineral Resources (DMR). Notification as previously submitted to HWC (dated 31 May 2011) and response (dated 20 June 2011) confirmed the approach to be undertaken in submitting borrow pit notifications to HWC.

Structure of assessment

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| <i>Annexure D</i> | Archaeological specialist study conducted by Madelon Tusenius, Natura Viva CC (October 2012) | |

Site location and description

It is proposed to expand an existing borrow pit at DR 1599/5.8/0.9R accessed from N2, Bothashoop near George, Western Cape. Existing borrow pit has been excavated into the hillside just above the water level of a shallow valley. The area around the existing pit is highly disturbed and surrounded by heaps of previously-quarried material which has been dumped. Pastures characterize the surrounding context. The site lies on the farm Voorbrug Outspan in private ownership of Mr J.Barnard of Boplaas. Borrow pit coordinates are 34° 0' 39.05" S 22° 15' 48.42" E

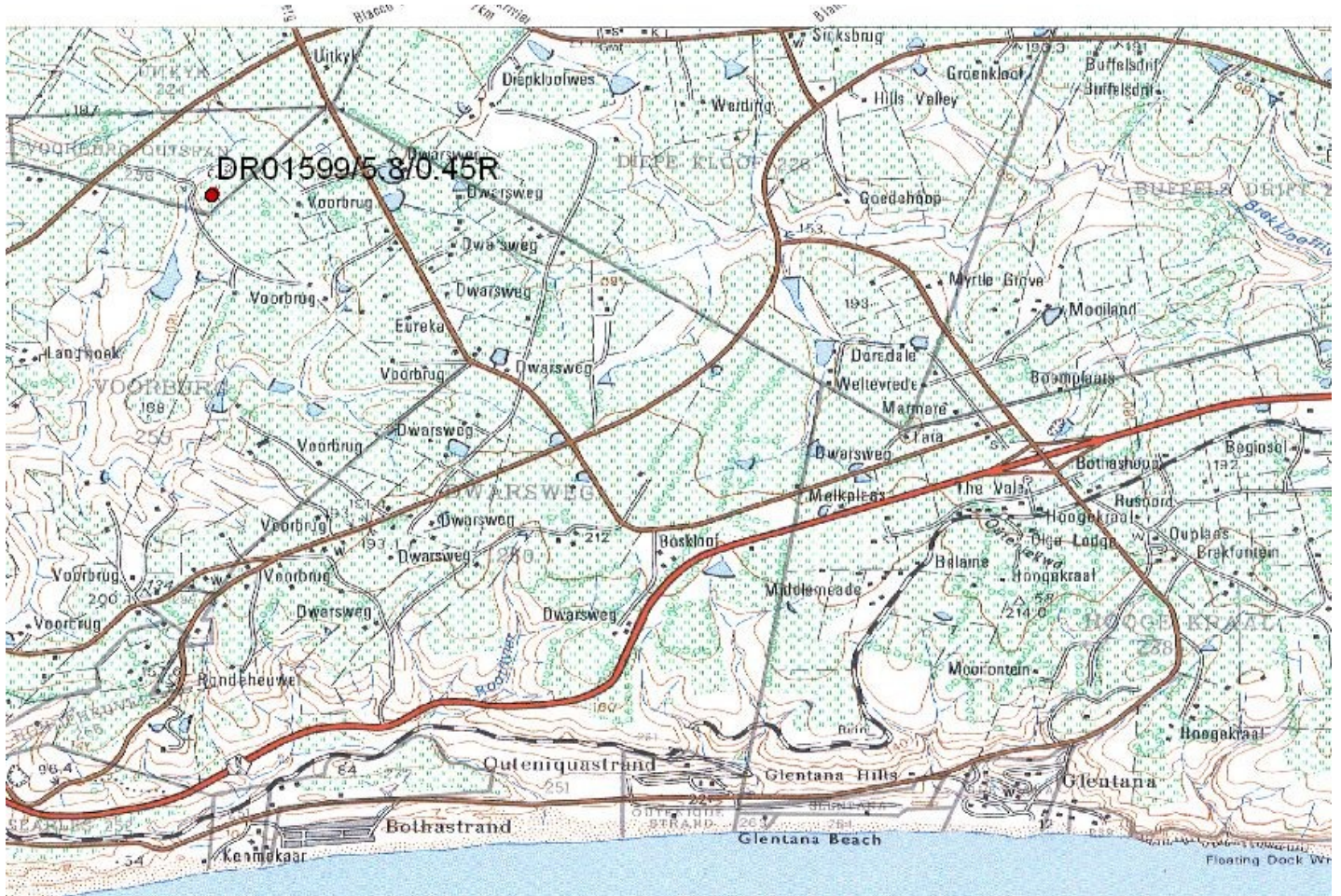


Figure 1: Locality plan



Figure 2: View towards the east showing the existing pit and part of the proposed southern extension (Tusenius 2012: 7)

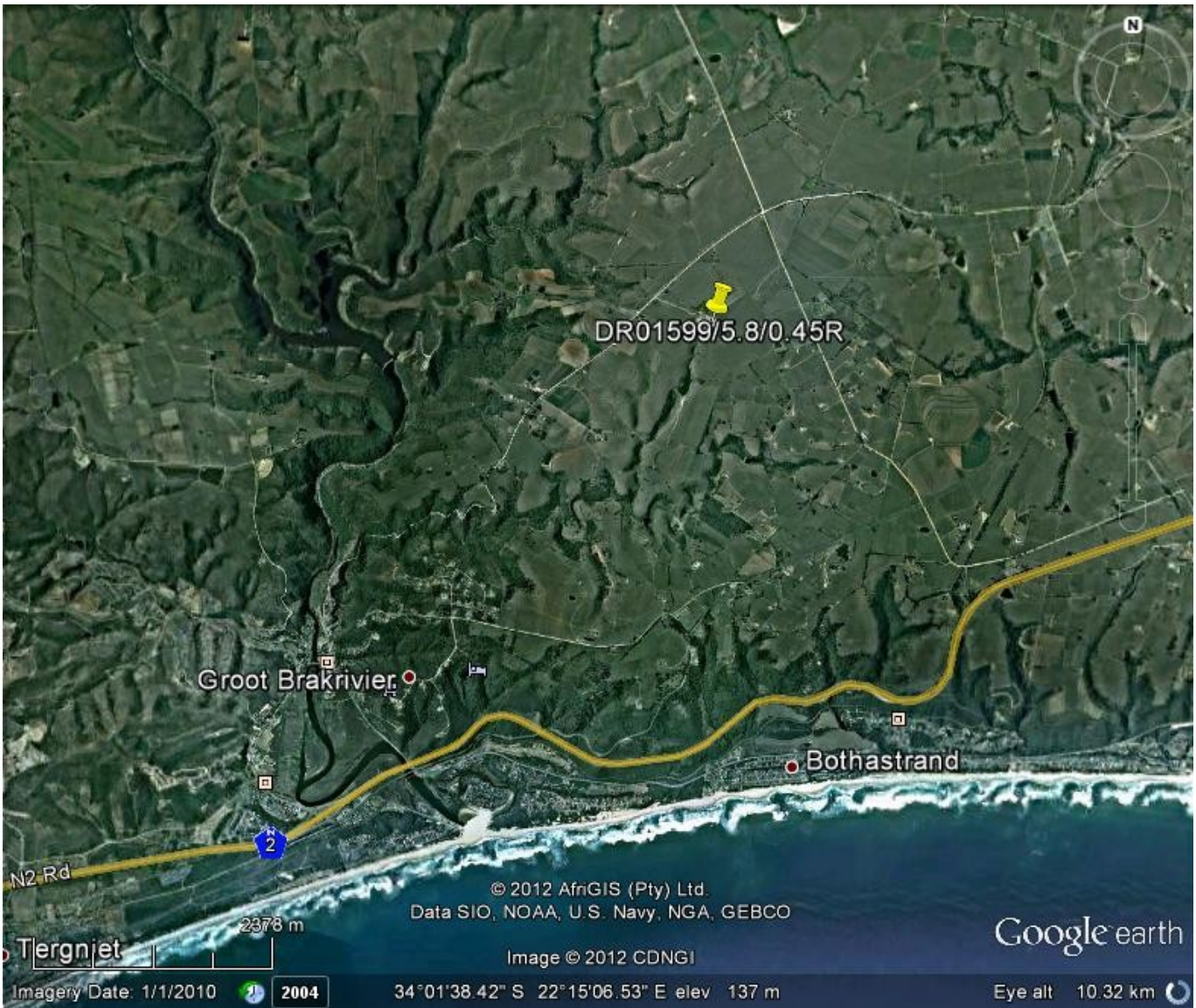


Figure 3: Aerial view of existing borrow pit location (Google earth image, October 2012)



Figure 4: Aerial view of existing borrow pit and expropriation area to south (Google earth image, October 2012)

Description of proposals

In terms of the Minerals and Petroleum Resources Development Act, all mining activities including extraction of material from borrow pits and quarries requires authorisation from the Department of Mineral Resources (DMR). Where the WCPA: Dept Transport and Public Works is undertaking the maintenance and / or upgrading of roads under its control, no application needs to be submitted for a mining right or permit, however, as per provisions of Section 106(2) of the MPRDAct, they are required to prepare and submit an EMProg to DMR for their approval prior to the extraction of any material from a proposed borrow pit or quarry. According to the MPRDAct, mineral resources are in the custodianship of the State, where WCPA would temporarily acquire the right to mine the borrow pits, subject to approval by the DMR.

For a gravel road to be able to carry traffic safely and effectively an upper layer of gravel known as a wearing course, which meets specific technical requirements, has to be placed on the prepared roadbed. With time, the wearing course is eroded away by both traffic and the elements. This wearing course needs to be replaced in order to continue to deliver a safe and functional surface to road users. Implementation of regravelling activities requires extraction of suitable materials from identified material sources. During decommissioning, working areas are to be rehabilitated and revegetated. Material excavated from the borrow pits **at km 5.8 of DR 01599** will be used for the re-gravelling so as to benefit road users in terms of road safety and user economy as well as to minimise maintenance-related disruptions.

| Summary of borrow pit | |
|-------------------------------------|-----------------------|
| | at km 5.8 |
| Expropriation area | 55 456 m ² |
| Borrow pit area | 39 850 m ² |
| Maximum depth | 2 m |
| Material description | Cape Granite Suite |
| Proposed usage after rehabilitation | Grassed hollows |
| Volume of material to be sourced | 98 700 m ³ |

Trial pit investigations and sampling were conducted by Aurecon at four proposed borrow pits considered as potential sources of material. Three were however excluded from consideration due to environmental concerns and / or unsuitability of material for purpose of regravelling.

Mine plans outlining extent of borrow pit and mining is attached as Annexure B. Methodology for the preparation, operation and closure of borrow pit is outlined in Annexure C.

Eden District Municipality is to undertake work on behalf of the WCPA. Formal agreements are to be entered into between the landowner and the WCPA, with the municipality managing the site until decommissioning and closure. During decommissioning, the working area will be rehabilitated and revegetated as per the approach outlined in the mining plan. WCPA's liability for the site persists until such time as a Closure Certificate has been issued by the DMR.

Results of consultation

DMR has outlined requirements for public participation in terms of the Minerals and Petroleum Resources Development Act (Act 28 of 2002) for exempted organs of state. This includes liaison with the landowner, notification of the immediate neighbours and either an on-site advertisement or advertisement in the local newspaper. The WCPA has indicated a commitment to developing and maintaining good relations with landowners and therefore landowners concerns are incorporated into the final agreement.

The public consultation process for this project has involved consultation with the landowners and neighbours, and the advertising of the proposed activity in the local newspaper. No heritage related comments and / or concerns were received.

Requests / concerns of owner:

- Keep working area neat and tidy

2. Heritage resources

Identification of heritage resources

Proposed site and context do not fall within conservation or protected heritage areas, and is not located near to or visible from any protected heritage sites. The site does not fall within a historical settlement or townscape and does not contribute towards rural or natural landscape of cultural significance. The site is therefore not considered as an integral component of the cultural landscape.

Dr John Almond conducted a desktop palaeontological field assessment (dated March 2012) and provided geological context, palaeontological heritage and palaeontological sensitivity. The borrow pit falls with Maalgaten or related Granite of Cambrian age with no potential fossil heritage.

Dave Halkett conducted a desktop archaeological investigation outlining possibility for archaeological material to be affected. Madelon Tusenius conducted a field assessment and reported that the presence of Stone Age material indicates that there may be more archaeological remains below the surface of the proposed extension. However, if previous mining had disturbed a rich ESA or MSA site, it seems likely that a high proportion of the observed cobbles would have been flaked (Tusenius 2012: 1).

The site has no known historical, social, or spiritual significance. No built environment issues and / or cultural landscape issues have been identified. Palaeontological sensitivity and archaeological significance have been identified as low and no further heritage resources were identified.

Heritage significance

Proposed borrow pits will be excavated into Maalgaten or related Granite of Cambrian age with no potential fossil heritage considered to be of zero paleontological significance (Almond: March 2012). The scarcity of artefacts observed would suggest that the proposed extension is of low archaeological heritage significance (Tusenius 2012: 11). No significant impact on archaeological resources is expected if the proposed pit is developed.

The context within which the site lies is identified as possessing low intrinsic heritage value. No heritage resources were identified and no sensitive landscapes were identified. Proposed expansion site is transformed and possesses no known historical, social or spiritual significance. The site is thus considered to possess a very low level of intrinsic heritage value.

Heritage indicators

Heritage indicators identified aim to ensure that significance would not be adversely impacted on by the proposed development. Indicators concern impact on the cultural landscape, identified heritage resources and visual impact.

No sensitive landscapes, archaeological or palaeontological material of significance were identified. Landscaping and rehabilitation of the site should commence as soon as advancing face and sufficient working/loading area moves away from an area that has been mined out.

3. Assessment of impacts

An assessment of the potential development impacts on significance is undertaken using relevant assessment criteria as well as response to indicators. Assessment of impacts on palaeontological significance has been provided as well as consideration of the cultural landscape and assessment of cumulative impacts.

Cultural landscape: Expansion of existing borrow pit will not result in a negative impact on the cultural landscape. The landscape within which the site lies possesses low intrinsic heritage value and no heritage resources were identified within the immediate context. The site and its immediate context are considered as being of low heritage significance. No heritage resources will be impacted and the overall status of the impact is considered as low.

Archaeological and palaeontological impact: No impact would occur as a result of expansion. The site has been sufficiently recorded and requires no further recording before borrow pit activity occurs is required.

Visual impact: Low intensity visual impact is limited to the immediate surroundings and will be limited to operational phase.

Cumulative impact: The proposed moderate intensity intervention lies within a disturbed context with degraded conditions. No new roads would have to be constructed as the borrow pit is accessed directly off main / divisional roads or via existing access tracks. The borrow pit and access tracks would be fenced for the duration of the mining activities. There will be no site buildings located at the borrow pit site. No long-term traffic increase will be experienced. Low impact is associated with impact of increased personnel and cumulative impacts on borrow pit footprint and surroundings.

Site rehabilitation: stockpiled topsoil from newly developed areas should be carefully stockpiled for later redistribution over the entire worked out areas, after the completion of any one phase of exploitation of the resources in this pit, to re-create attractive, grassed hollows in the ground that temporarily holds water.

Impact relative to sustainable social and economic benefits: The project will result in social and economic benefits for the local community in terms of service provision and employment opportunities.

Site is considered to possess a very low level of intrinsic heritage value and overall status of impact is considered as low.

4. Discussion

During the course of borrow pit excavations, operations should be planned in such a way that the amount of work that will be necessary for the finishing off of the borrow pit is reduced as far as possible. Indiscriminate excavation without due regard for the desired final shape of the borrow pit should not be permitted and should be rectified immediately. Timing of rehabilitation is important as rehabilitation of disturbed areas should ideally be programmed to occur as soon as practically possible following cessation of work in a specific area. The period between cessation of activities associated with mining of materials and the onset of rehabilitation for that area should ideally not exceed 1 month. Rehabilitation operations should ideally be conducted in parallel with extraction. Accordingly, progressive rehabilitation, in which depleted sections of a borrow pit are reclaimed while extraction is ongoing in other sections of the same pit is encouraged.

Site development, operation, mining and closure guidelines outlined with the Environmental Management Programme provides detailed guidance for the preparation, operation and decommissioning of the site. Measures outlined should be adhered to in order to minimise potential negative impacts. It is recommended within the EMProg that an environmental control officer or suitable experienced engineer monitors the preparation, operational and decommissioning of the borrow pit so as to ensure that mitigation and rehabilitation measures are adhered to.

The presence of Stone Age material indicates that there may be more archaeological remains below the surface of the proposed extension. However, if previous mining had disturbed a rich ESA or MSA site, it seems likely that a high proportion of the observed cobbles would have been flaked. The scarcity of artefacts observed would suggest that the proposed extension is of low archaeological heritage significance (Tusenius 2012: 11).

No significant impact on archaeological resources is expected and no further archaeological studies or mitigation are recommended. If any human remains are found during the development of the proposed pits, work in that area must cease and the South African Heritage Resources Agency (SAHRA) must be notified immediately (Tusenius 2012: 11).

Site is considered to possess a very low level of intrinsic heritage value and the overall status of the impact is considered as low. No further archaeological studies or mitigation is recommended.

Recommendations

It is therefore recommended that:

1. expansion of exiting borrow pit be supported
2. comment be issued that proposed activity may proceed in terms of Section 38(8) of the NHRAct

References:

- ASAPA Aggregate and Sand Producers Association of Southern Africa (30 September 2009): *The issue of borrow pits being used in the aggregate and sand industry* accessed online
- Aurecon / Nadeson JV (July 2011): *Draft environmental management programme, summary report and mine plan*
- Galliers R M (July 2011): *Geotechnical investigations and geological strategic gravel pit summary report* for Aurecon South Africa
- Heritage Western Cape (July 2007): *Minimum Standards For Phase 1 Archaeological Impact Assessment (Aia) Reports*
- Tusenius M (October 2012): *Archaeological Impact Assessment*
- vidamemoria (June 2012): *Notification of Intent to Develop*