

Archaeological Impact Assessment

**For the Proposed Morgenzon (15 MW) photovoltaic plant on the farm Morgenzon No 35,
Northern Cape Province**

Prepared For
Savannah Environmental (Pty) Ltd

By



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I, Jaco van der Walt as duly authorised representative of Heritage Contracts and Archaeological Consulting CC, hereby confirm my independence as a specialist and declare that neither I nor the Heritage Contracts and Archaeological Consulting CC have any interest, be it business, financial, personal or other, in any proposed activity, application or appeal in respect of which the client was appointed as Environmental Assessment practitioner, other than fair remuneration for work performed on this project.



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EXECUTIVE SUMMARY

Site name and location: Solar Reserve South Africa (Pty) Ltd is proposing to establish a 15MW solar energy facility as well as associated infrastructure on the farm Morgenzon 35, located approximately 12 km south-east of Windsorton and 31 km east of Barkley West in the Northern Cape Province. Two alternatives were assessed as per figure 1.

Purpose of the study: Phase 1 Archaeological Impact Assessment to determine the presence of cultural heritage sites and the impact of the proposed project on these resources within the areas demarcated for the solar development.

1:50 000 Topographic Map: 2824 BD

EIA Consultant: Savannah Environmental (Pty) Ltd

Developer: Solar Reserve South Africa (Pty) Ltd

Heritage Consultant: Heritage Contracts and Archaeological Consulting CC (HCAC).

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Date of Report: 16 February 2012

Findings of the Assessment:

No sites of heritage significance were identified during the survey. However, if during construction, any archaeological finds are made (e.g. stone tools, skeletal material), the operations must be stopped, and the archaeologist must be contacted for an assessment of the finds.

No sites of heritage significance were found during the survey and from an archaeological point of view there is no reason why the development cannot commence work.

General

Due to extensive sand cover, ground visibility was low on portions of the site during survey. The possible occurrence of unmarked or informal graves and subsurface finds can thus not be excluded. If during construction any possible finds such as stone tool scatters, artefacts or bone and fossil remains are made, the operations must be stopped and a qualified archaeologist must be contacted for an assessment of the find.

Disclaimer: *Although all possible care is taken to identify sites of cultural importance during the investigation of study areas, it is always possible that hidden or sub-surface sites could be overlooked during the study. Heritage Contracts and Archaeological Consulting CC and its personnel will not be held liable for such oversights or for costs incurred as a result of such oversights.*

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- The technology described in any report;
- Recommendations delivered to the Client.

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ABBREVIATIONS

AIA: Archaeological Impact Assessment
ASAPA: Association of South African Professional Archaeologists
BIA: Basic Impact Assessment
CRM: Cultural Resource Management
ECO: Environmental Control Officer
EIA: Environmental Impact Assessment*
EIA: Early Iron Age*
EIA Practitioner: Environmental Impact Assessment Practitioner
EMP: Environmental Management Plan
ESA: Early Stone Age
GPS: Global Positioning System
HIA: Heritage Impact Assessment
LIA: Late Iron Age
LSA: Late Stone Age
MEC: Member of the Executive Council
MIA: Middle Iron Age
MPRDA: Mineral and Petroleum Resources Development Act
MSA: Middle Stone Age
NEMA: National Environmental Management Act
PRHA: Provincial Heritage Resource Agency
SADC: Southern African Development Community
SAHRA: South African Heritage Resources Agency

**Although EIA refers to both Environmental Impact Assessment and the Early Iron Age both are internationally accepted abbreviations and must be read and interpreted in the context it is used.*

GLOSSARY

Archaeological site (remains of human activity over 100 years old)

Early Stone Age (~ 2.6 million to 250 000 years ago)

Middle Stone Age (~ 250 000 to 40-25 000 years ago)

Later Stone Age (~ 40-25 000, to recently, 100 years ago)

The Iron Age (~ AD 400 to 1840)

Historic (~ AD 1840 to 1950)

Historic building (over 60 years old)

1 BACKGROUND INFORMATION

<i>Kind of study</i>	Archaeological Impact Assessment
<i>Type of development</i>	Photovoltaic solar energy facilities
<i>Rezoning/subdivision of land</i>	Rezoning
<i>Developer:</i>	Solar Reserve South Africa (Pty) Ltd
<i>Consultant:</i>	Savannah Environmental
<i>Farm owner:</i>	Willem Hauptfleisch

A heritage scoping report was conducted by Heritage Contracts and Archaeological Consulting CC on the same farm for another EIA (2011), and the company was also contracted by Savannah Environmental (Pty) Ltd to conduct an Archaeological Impact Assessment for the proposed commercial photovoltaic solar energy facility as well as associated infrastructure on the Farm Morgenzon 35, located approximately 12 km south-east of Windsorton and 31 km east of Barkley West in the Northern Cape Province. The Archaeological Impact Assessment report forms part of the BIA for the proposed project.

The aim of the study is to identify cultural heritage sites, document, and assess their importance within local, provincial and national context. It serves to assess the impact of the proposed project on non-renewable heritage resources, and to submit appropriate recommendations with regard to the responsible cultural resources management measures that might be required to assist the developer in managing the discovered heritage resources in a responsible manner. It is also conducted to protect, preserve, and develop such resources within the framework provided by the National Heritage Resources Act of 1999 (Act 25 of 1999).

The report outlines the approach and methodology utilized before and during the survey, which includes: Phase 1, a review of the heritage scoping report that includes collection from various sources and consultations; Phase 2, the physical surveying of the area on foot and by vehicle; Phase 3, reporting the outcome of the study.

During the survey no heritage sites were identified. General site conditions and features on sites were recorded by means of photographs, GPS locations, and site descriptions. Possible impacts were identified and mitigation measures are proposed in the following report.

This report must also be submitted to the appropriate SAHRA provincial office for peer review.

1.1 Terms of Reference

Field study

Conduct a field study to: a) systematically survey the proposed project area to locate, identify, record, photograph and describe sites of archaeological, historical or cultural interest; b) record GPS points of identified significant areas; c) determine the levels of significance of the various types of heritage resources recorded in the project area.

Reporting

Report on the identification of anticipated and cumulative impacts the operational units of the proposed project activity may have on the identified heritage resources for all 3 phases of the project; i.e., construction, operation and decommissioning phases. Consider alternatives, should any significant sites be impacted adversely by the proposed project. Ensure that all studies and results comply with the relevant legislation and the code of ethics and guidelines of ASAPA.

To assist the developer in managing the discovered heritage resources in a responsible manner, and to protect, preserve, and develop them within the framework provided by the National Heritage Resources Act of 1999 (Act 25 of 1999).

1.2. Archaeological Legislation and Best Practice

Phase 1, an AIA or a HIA is a pre-requisite for development in South Africa as prescribed by SAHRA and stipulated by legislation. The overall purpose of a heritage specialist input is to:

- » Identify any heritage resources, which may be affected;
- » Assess the nature and degree of significance of such resources;
- » Establish heritage informants/constraints to guide the development process through establishing thresholds of impact significance;
- » Assess the negative and positive impact of the development on these resources;
- » Make recommendations for the appropriate heritage management of these impacts.

The AIA or HIA, as a specialist sub-section of the EIA, is required under the National Heritage Resources Act NHRA of 1999 (Act 25 of 1999), Section 38(1), Section 38(8) of the NEMA and the MPRDA.

The AIA should be submitted, as part of the EIA, BIA or EMP, to the PHRA if established in the province or to SAHRA. SAHRA will be ultimately responsible for the professional evaluation of Phase 1 AIA reports upon which review comments will be issued. 'Best practice' requires Phase 1 AIA reports and additional development information, as per the EIA, BIA/EMP, to be submitted in duplicate to SAHRA after completion of the study. SAHRA accepts Phase 1 AIA reports authored by professional archaeologists, accredited with ASAPA.

Minimum accreditation requirements include an Honours degree in archaeology or related discipline and 3 years post-university CRM experience (field supervisor level).

Minimum standards for reports, site documentation and descriptions are set by ASAPA in collaboration with SAHRA. ASAPA is a legal body, based in South Africa, representing professional archaeology in the SADC region. ASAPA is primarily involved in the overseeing of ethical practice and standards regarding the archaeological profession. Membership is based on proposal and secondment by other professional members.

Phase 1 AIAs are primarily concerned with the location and identification of sites situated within a proposed development area. Identified sites should be assessed according to their significance. Relevant conservation or Phase 2 mitigation recommendations should be made. Recommendations are subject to evaluation by SAHRA.

Conservation or Phase 2 mitigation recommendations, as approved by SAHRA, are to be used as guidelines in the developer's decision making process.

Phase 2 archaeological projects are primarily based on salvage/mitigation excavations preceding development destruction or impact on a site. Phase 2 excavations can only be conducted with a permit, issued by SAHRA to the appointed archaeologist. Permit conditions are prescribed by SAHRA and includes (as minimum requirements) reporting back strategies to SAHRA and deposition of excavated material at an accredited repository.

In the event of a site conservation option being preferred by the developer, a site management plan, prepared by a professional archaeologist and approved by SAHRA, will suffice as minimum requirement.

After mitigation of a site, a destruction permit must be applied for from SAHRA by the client before development may proceed.

Human remains older than 60 years are protected by the National Heritage Resources Act, with reference to Section 36. Graves older than 60 years, but younger than 100 years fall under Section 36 of Act 25 of 1999 (National Heritage Resources Act), as well as the Human Tissues Act (Act 65 of 1983), and are the jurisdiction of SAHRA. The procedure for Consultation Regarding Burial Grounds and Graves (Section 36[5]) of Act 25 of 1999) is applicable to graves older than 60 years that are situated outside a formal cemetery administrated by a local authority. Graves in this age category, located inside a formal cemetery administrated by a local authority, require the same authorisation as set out for graves younger than 60 years, in addition to SAHRA authorisation. If the grave is not situated inside a formal cemetery, but is to be relocated to one, permission from the local authority is required and all regulations, laws and by-laws, set by the cemetery authority, must be adhered to.

Human remains that are less than 60 years old are protected under Section 2(1) of the Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925), as well as the Human Tissues Act (Act 65 of 1983), and are the jurisdiction of the National Department of Health and the relevant Provincial Department of Health and must be submitted for final approval to the office of the relevant Provincial Premier. This function is usually delegated to the Provincial MEC for Local Government and Planning; or in some cases, the MEC for Housing and Welfare.

Authorisation for exhumation and reinterment must also be obtained from the relevant local or regional council where the grave is situated, as well as the relevant local or regional council to where the grave is being relocated. All local and regional provisions, laws and by-laws must also be adhered to. To handle and transport human remains, the institution conducting the relocation should be authorised under Section 24 of Act 65 of 1983 (Human Tissues Act).

1.3 Description of Study Area

1.3.1 Location Data

The site is located on the Farm Morgenzon 35, located approximately 12 km south-east of Windsorton and 31 km east of Barkley West in the Northern Cape Province. There are various drainage lines draining the study area all flowing in an easterly direction. The topography of the area is relatively flat with a few small hills outside of the study area.

The study area falls within the bioregion described by Mucina *et al* (2006) as the Kimberley thornveld Biome. Land use in the general area is characterized by agriculture, dominated by sheep farming and game ranching. The study area is characterised by deep sandy to loamy soils.

1.3.2. Location Map

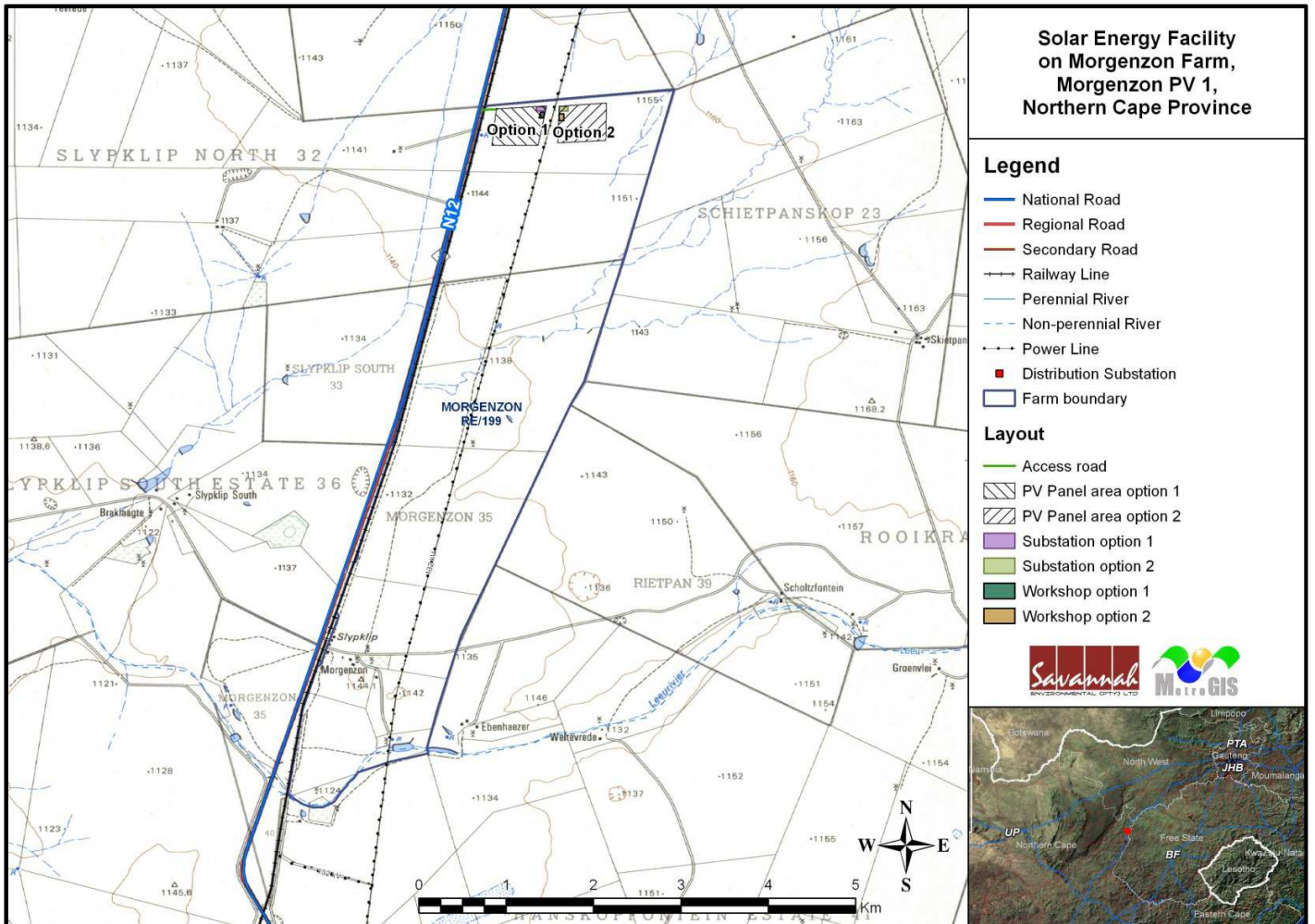


Figure 1: Location map provided by Savannah also indicating the alternative options that were surveyed.

1.3.3. Google Maps

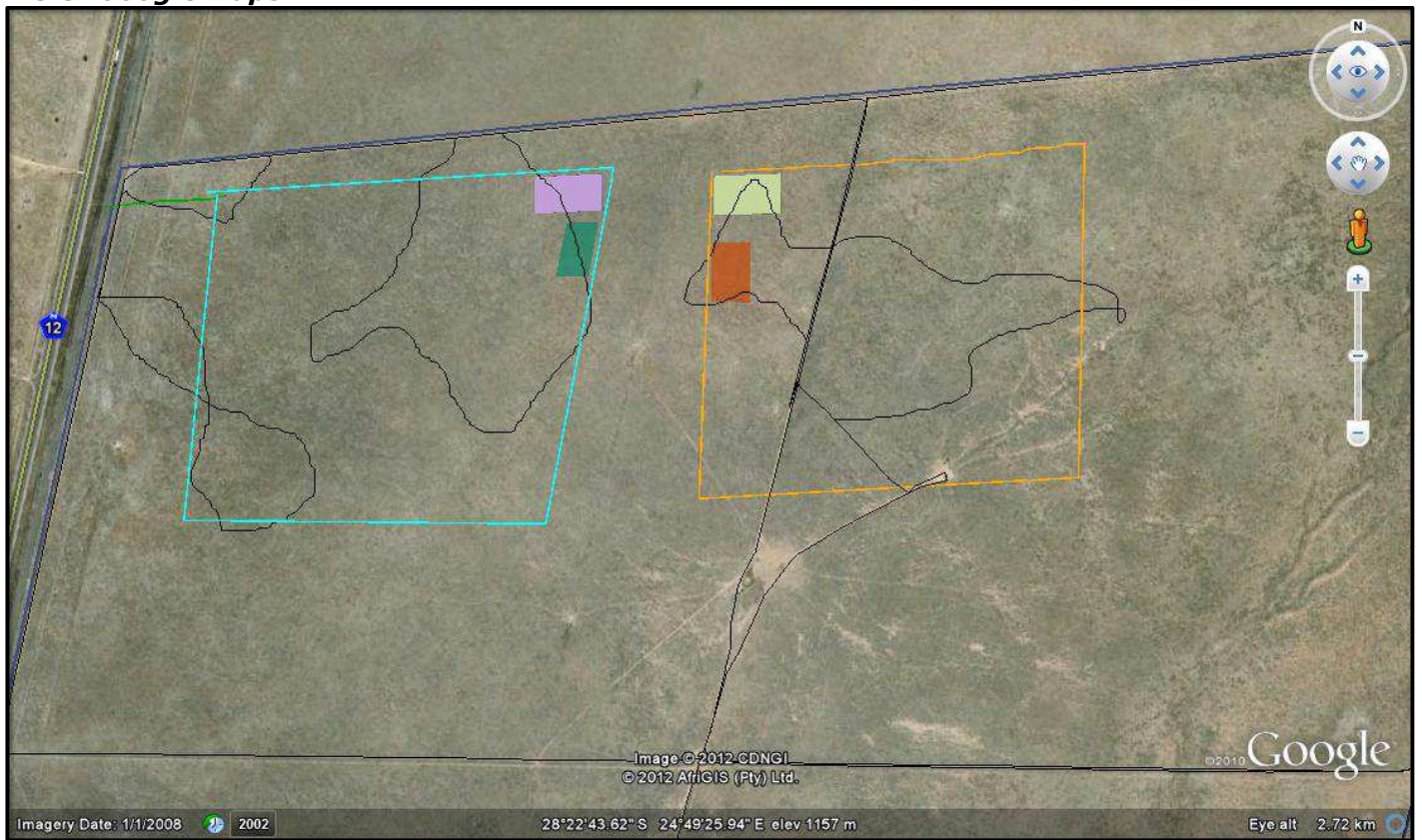


Figure 2: Google Image showing the two alternatives and access route of the project and track log of the areas that were covered during the survey.

2. APPROACH AND METHODOLOGY

The aim of the study is to cover archaeological databases and historical sources to compile a background history of the study area followed by field verification; this was accomplished by means of the following phases.

2.1 Phase 1 - Desktop Study

The first phase included a desktop study, gathering data to compile a background history of the area in question. It included scanning existing records for archaeological sites, historical sites, graves, architecture, oral history and ethnographical information on the inhabitants of the area. This phase comprised a heritage scoping report done by Heritage Contracts and Archaeological Consulting CC (van der Walt 2012) as part of an EIA on the same farm.

2.1.1 Literature Search

See Appendix A for the full Heritage Scoping Report. In addition to the information from the scoping study (App. A) the actions indicated below were also taken.

2.1.2 Information Collection

The SAHRA report mapping project (Version 1.0) was consulted to collect data from previously conducted CRM projects in the region to provide a comprehensive account of the history of the study area.

2.1.3 Consultation

Heritage Contracts and Archaeological Consulting CC conducted brief consultations with the owner of the farm Mr Willem Hauptfleisch.

2.1.4 Google Earth and Mapping Survey

Google Earth and 1:50 000 maps of the area were utilised to identify possible places where sites of heritage significance might be located.

2.1.5 Genealogical Society of South Africa

The database of the Genealogical Society was consulted to collect data on any known graves in the area.

2.2 Phase 2 - Physical Surveying

Due to the nature of cultural remains, the majority of which occurs below surface, a field survey of the study area of 40 ha was conducted; focussing on drainage lines, hills and outcrops, high lying areas and disturbances in the topography. The study area was surveyed by means of vehicle and extensive surveys on foot by professional archaeologists during the week of the 17 January 2012.

All sites discovered inside the proposed development area was plotted on 1:50 000 maps and their GPS co-ordinates noted. Digital photographs were taken at all the sites.

2.3. Restrictions

Due to the fact that most cultural remains may occur below surface, the possibility exists that some features or artefacts may not have been discovered/ recorded during the survey. Low ground visibility of parts of the study area is due to sand cover, and the possible occurrence of unmarked graves and other cultural material cannot be excluded. Only the surface infrastructure footprint areas were surveyed as indicated in the location map, and not the entire farm. This study did not assess the impact on the palaeontological component of the project. Although Heritage Contracts and Archaeological Consulting CC surveyed the area as thoroughly as possible, it is incumbent upon the developer to stop operations and inform the relevant heritage agency should further cultural remains, such as stone tool scatters, artefacts, bones or fossils, be exposed during the process of development.

3. NATURE OF THE DEVELOPMENT

The PV solar energy facility is proposed to accommodate an array of photovoltaic (PV) panels with a generating capacity of up to 15MW referred to as Morgenzon PAVE.

Other infrastructure associated with each PV facility will include:

- » A new on-site substation to evacuate the power from the facility into the Eskom grid via the existing power line that traverses the site
- » Mounting structure to be either rammed steel piles or piles with pre-manufactured concrete footings to support the PV panels;
- » Cabling between the project components, to be laid underground where practical;
- » Internal access roads; fencing and
- » Workshop area for maintenance storage, office, toilets and small water treatment unit

4. HISTORICAL AND ARCHAEOLOGICAL BACKGROUND OF THE STUDY AREA

4.1 Databases Consulted

Wits and McGregor Museum Archaeological Data Bases

No previously recorded sites are on record for the study area.

SAHRA Report Mapping Project

Several unpublished CRM projects were conducted to the north west of the study area (Beaumont 2002 & 2006, Van Ryneveld 2006 & 2007, Morris, 2003).

Genealogical Society and Google Earth Monuments

Neither the Genealogical Society nor the monuments database at Google Earth (Google Earth also include some archaeological sites and historical battlefields) have any recorded sites in the study area.

Public Consultation

The farm owner, Mr Willem Hauptfleisch was consulted regarding the presence of any heritage and archaeological sites. He is not aware of any sites or burials on the farm.

4.2 Archaeological and Historical Information Available on the Study Area

This scoping study revealed that a range of heritage sites occur in the larger region and similar sites can be expected within the study area. Every site is relevant to the heritage landscape, but it is anticipated that few, if any, sites in the area have conservation value. The scoping study revealed that the Farm Morgenzon 199 was established well before 1932 when it was sold for the first time.

The Northern Cape is well known for its Stone Age archaeological sites (Morris 2011). The sites are often concentrated along rivers such as the Vaal River (e.g. Gibbon et al 2009) as well as around koppies for example Wildebeest Kuil west of Kimberley. Sites can also be found on the verges of pans such as Alexandersfontein east of Kimberley (Morris, 2002). Important Fauresmith Stone Age sites are also known to occur in the area. Archaeological surveys and studies in the Northern Cape have shown rocky outcrops and hills, drainage lines, riverbanks and confluences to be prime localities for archaeological finds and specifically Stone Age sites, as these area where utilized for settlement of base camps close to water and hunting ranges.

Please refer to the scoping study (Appendix A) for a background study on the area.

5. HERITAGE SITE SIGNIFICANCE AND MITIGATION MEASURES

The presence and distribution of heritage resources define a 'heritage landscape'. In this landscape, every site is relevant. In addition, because heritage resources are non-renewable, heritage surveys need to investigate an entire project area, or a representative sample, depending on the nature of the project. In the case of the proposed PV Solar Facility the local extent of its impact necessitates a representative sample and only the footprint of the areas demarcated for development were surveyed. In all initial investigations, however, the specialists are responsible only for the identification of resources visible on the surface.

This section describes the evaluation criteria used for determining the significance of archaeological and heritage sites. The following criteria were used to establish site significance:

- » The unique nature of a site;
- » The integrity of the archaeological/cultural heritage deposits;
- » The wider historic, archaeological and geographic context of the site;
- » The location of the site in relation to other similar sites or features;
- » The depth of the archaeological deposit (when it can be determined/is known);
- » The preservation condition of the sites;
- » Potential to answer present research questions.

Furthermore, The National Heritage Resources Act (Act No 25 of 1999, Sec 3) distinguishes nine criteria for places and objects to qualify as 'part of the national estate' if they have cultural significance or other special value. These criteria are:

- » Its importance in/to the community, or pattern of South Africa's history;
- » Its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- » Its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- » Its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- » Its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- » Its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- » Its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- » Its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa;
- » Sites of significance relating to the history of slavery in South Africa.

5.1. Field Rating of Sites

Site significance classification standards prescribed by SAHRA (2006), and approved by ASAPA for the SADC region, were used for the purpose of this report. The recommendations for each site should be read in conjunction with section 9 of this report.

<i>FIELD RATING</i>	<i>GRADE</i>	<i>SIGNIFICANCE</i>	<i>RECOMMENDED MITIGATION</i>
National Significance (NS)	Grade 1	-	Conservation; national site nomination
Provincial Significance (PS)	Grade 2	-	Conservation; provincial site nomination
Local Significance (LS)	Grade 3A	High significance	Conservation; mitigation not advised
Local Significance (LS)	Grade 3B	High significance	Mitigation (part of site should be retained)
Generally Protected A (GP.A)	-	High/medium significance	Mitigation before destruction
Generally Protected B (GP.B)	-	Medium significance	Recording before destruction
Generally Protected C (GP.C)	-	Low significance	Destruction

5.2 Impact Rating of Assessment

The criteria below are used to establish the impact rating of a site. as provided by the client:

- » The **nature**, which shall include a description of what causes the effect, what will be affected and how it will be affected.
- » The **extent**, wherein it will be indicated whether the impact will be local (limited to the immediate area or site of development) or regional, and a value between 1 and 5 will be assigned as appropriate (with 1 being low and 5 being high):
- » The **duration**, wherein it will be indicated whether:
 - * the lifetime of the impact will be of a very short duration (0-1 years), assigned a score of 1;
 - * the lifetime of the impact will be of a short duration (2-5 years), assigned a score of 2;
 - * medium-term (5-15 years), assigned a score of 3;
 - * long term (> 15 years), assigned a score of 4; or
 - * permanent, assigned a score of 5;
- » The **magnitude**, quantified on a scale from 0-10 where; 0 is small and will have no effect on the environment, 2 is minor and will not result in an impact on processes, 4 is low and will cause a slight impact on processes, 6 is moderate and will result in processes continuing but in a modified way, 8 is high (processes are altered to the extent that they temporarily cease), and 10 is very high and results in complete destruction of patterns and permanent cessation of processes.
- » The **probability of occurrence**, which shall describe the likelihood of the impact actually occurring. Probability will be estimated on a scale of 1-5 where; 1 is very improbable (probably will not happen), 2 is improbable (some possibility, but low likelihood), 3 is probable (distinct possibility), 4 is highly probable (most likely) and 5 is definite (impact will occur regardless of any prevention measures).
- » The **significance**, which shall be determined through a synthesis of the characteristics described above and can be assessed as low, medium or high; and
- » the **status**, which will be described as either positive, negative or neutral.
- » the degree to which the impact can be reversed.
- » the degree to which the impact may cause irreplaceable loss of resources.
- » the *degree* to which the impact can be mitigated.

The **significance** is calculated by combining the criteria in the following formula:

$$S=(E+D+M)P$$

S = Significance weighting

E = Extent

D = Duration

M = Magnitude

P = Probability

The **significance weightings** for each potential impact are as follows:

- » < 30 points: Low (i.e., where this impact would not have a direct influence on the decision to develop in the area),
- » 30-60 points: Medium (i.e., where the impact could influence the decision to develop in the area unless it is effectively mitigated),
- » > 60 points: High (i.e., where the impact must have an influence on the decision process to develop in the area).

6. BASELINE STUDY-DESCRIPTION OF SITES

It is important to note that the entire farm was not surveyed but only the footprint of the proposed PV plant options and access road as indicated in Figure 1.



Figure 3. Study area viewed from the south with the power line that photovoltaic plant will feed into



Figure 4. General Site conditions of Option 1, viewed from the West.

Impact evaluation of the proposed project on heritage resources

Nature: During the construction phase activities resulting in disturbance of surfaces and/or sub-surfaces may destroy, damage, alter, or remove from its original position archaeological and paleontological material or objects.		
	Without mitigation	With mitigation
Extent	Local (2)	Local (1)
Duration	Permanent (5)	Permanent (5)
Magnitude	Low (2)	Low (1)
Probability	Probable (1)	Probable (1)
Significance	9 (low)	8 (low)
Status (positive or negative)	Negative	Negative
Reversibility	Not reversible	Not reversible
Irreplaceable loss of resources?	Yes	Yes
Can impacts be mitigated?	Yes	
Mitigation: No sites were identified during the survey. However, if any archaeological material is uncovered during construction or operation a qualified archaeologist must be contacted to verify and record the find. Mitigation will then include documentation and sampling of the material. This will also be required if any paleontological material is uncovered.		
Cumulative impacts: Archaeological sites are non-renewable and impact on any archaeological context or material will be permanent and destructive.		
Residual Impacts: Depletion of archaeological record of the area.		

7. RECOMMENDATIONS

No sites of heritage significance were identified during the survey. However, if during construction, any archaeological finds are made (e.g. stone tools, skeletal material), the operations must be stopped, and the archaeologist must be contacted for an assessment of the finds.

8. CONCLUSIONS

No sites of heritage significance were found during the survey and from an archaeological point of view there is no reason why the development cannot commence work.

9. PROJECT TEAM

Jaco van der Walt, Project Manager

10. STATEMENT OF COMPETENCY

I (Jaco van der Walt) am a member of ASAPA (no 159), and accredited in the following fields of the CRM Section of the association: Iron Age Archaeology, Colonial Period Archaeology, Stone Age Archaeology and Grave Relocation. This accreditation is also acknowledged by SAHRA and AMAFA.

Currently, I serve as Council Member for the CRM Section of ASAPA, and have been involved in research and contract work in South Africa, Botswana, Zimbabwe, Mozambique and Tanzania; having conducted more than 300 AIAs since 2000.

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