# HERITAGE IMPACT ASSESSMENT

(REQUIRED UNDER SECTION 38(8) OF THE NHRA (No. 25 OF 1999)

## FOR THE PROPOSED RESIDENTIAL TOWNSHIP DEVELOPMENT ON PORTION 183 OF THE FARM ZANDFONTEIN 317-JR, CITY OF TSHWANE METROPOLITAN MUNICIPALITY

## Type of development:

**Township Development** 

**Client:** 

Isquare Information Systems CC

Developer:

Cosmopolitan Projects Tshwane (Pty) Ltd



Report Author: Mr. J. van der Walt Project Reference: Project number 21 <u>Report date:</u> December 2021

## **Beyond Heritage**

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## APPROVAL PAGE

Project Name	Proposed residential township development on Portion 183	
	of the Farm Zandfontein 317-JR, City of Tshwane Metropolitan Municipality, Gauteng Province	
Report Title	Heritage Impact Assessment for the proposed residential township development on Portion 183 of the Farm Zandfontein 317-JR, City Of Tshwane Metropolitan Municipality, Gauteng Province	
Authority Reference Number	ТВС	
Report Status	Draft Report	
Applicant Name	Cosmopolitan Projects Tshwane (Pty) Ltd	

Responsibility	Name	Qualifications and Certifications	Date
Fieldwork and reporting	Jaco van der Walt - Archaeologist	MA Archaeology ASAPA #159 APHP #114	December 2021
Fieldwork	Ruan van der Merwe - Archaeologist	BA Hons Archaeology	November 2021

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## **DOCUMENT PROGRESS**

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## Amendments on Document

Date	Report Reference Number	Description of Amendment



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December 2021

## **REPORT OUTLINE**

Appendix 6 of the GNR 326 EIA Regulations published on 7 April 2017 provides the requirements for specialist reports undertaken as part of the environmental authorisation process. In line with this, Table 1 provides an overview of Appendix 6 together with information on how these requirements have been met.

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Requirement from Appendix 6 of GN 326 EIA Regulation 2017	Chapter
(a) Details of -	Section a
(i) the specialist who prepared the report; and	Section 12
(ii) the expertise of that specialist to compile a specialist report including a	
curriculum vitae	
(b) Declaration that the specialist is independent in a form as may be specified by the	Declaration of
competent authority	Independence
(c) Indication of the scope of, and the purpose for which, the report was prepared	Section 1
(cA)an indication of the quality and age of base data used for the specialist report	Section 3.4 and 7.1.
(cB) a description of existing impacts on the site, cumulative impacts of the proposed	9
development and levels of acceptable change;	
(d) Duration, Date and season of the site investigation and the relevance of the season	Section 3.4
to the outcome of the assessment	
(e) Description of the methodology adopted in preparing the report or carrying out the	Section 3
specialised process inclusive of equipment and modelling used	
(f) details of an assessment of the specific identified sensitivity of the site related to	Section 8 and 9
the proposed activity or activities and its associated structures and infrastructure,	
nclusive of site plan identifying site alternatives;	
(g) Identification of any areas to be avoided, including buffers	Section 8 and 9
(h) Map superimposing the activity including the associated structures and	Section 8
infrastructure on the environmental sensitivities of the site including areas to be	
avoided, including buffers	
(I) Description of any assumptions made and any uncertainties or gaps in knowledge	Section 3.7
(i) a description of the findings and potential implications of such findings on the impact	Section 1.3
of the proposed activity including identified alternatives on the environment or	
activities;	
(k) Mitigation measures for inclusion in the EMPr	Section 10.1
(I) Conditions for inclusion in the environmental authorisation	Section 10. 1.
(m) Monitoring requirements for inclusion in the EMPr or environmental authorisation	Section 10. 5.
(n) Reasoned opinion -	Section 10.3
(i) as to whether the proposed activity, activities or portions thereof should be	
authorised:	
(iA) regarding the acceptability of the proposed activity or activities; and	
(ii) if the opinion is that the proposed activity, activities or portions thereof	
should be authorised, any avoidance, management and mitigation measures	
that should be included in the EMPr, and where applicable, the closure plan	
(o) Description of any consultation process that was undertaken during the course of	Section 6
preparing the specialist report	
(p) A summary and copies of any comments received during any consultation process	Refer to BAR report
and where applicable all responses thereto; and	



## **Executive Summary**

Isquare Information Systems CC was appointed as the Environmental Assessment Practitioner (EAP) by Cosmopolitan Projects Tshwane (Pty) Ltd to undertake the required Environmental Authorisation Process for the proposed residential development on Portion 183 of the Farm Zandfontein 317-JR, Gauteng Province. Beyond Heritage was appointed to conduct a Heritage Impact Assessment (HIA) for the project and the study area was assessed on desktop level and by a non-intrusive pedestrian field survey. Key findings of the assessment include:

- The study area has been disturbed by previous agricultural activities and the surrounding developments;
- The study area is of high paleontological sensitivity and an independent study for this aspect will be facilitated by the EAP;
- No heritage features (archaeological, built environment or graves) of significance were recorded during the survey.

The impact to heritage resources is low and the project can commence provided that the recommendations in this report are adhered to, based on the South African Heritage Resource Authority (SAHRA) 's approval.

## **Recommendations:**

• Implementation of a chance find procedure for the project.



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### **Declaration of Independence**

Specialist Name	Jaco van der Walt	
Declaration of Independence	<ul> <li>I declare, as a specialist appointed in terms of the National Environmental Management Act (Act No 108 of 1998) and the associated 2014 Environmental Impact Assessment (EIA) Regulations, that I: <ul> <li>I act as the independent specialist in this application;</li> <li>I will perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant;</li> <li>I declare that there are no circumstances that may compromise my objectivity in performing such work;</li> <li>I have expertise in conducting the specialist report relevant to this application, including knowledge of the Act, Regulations and any guidelines that have relevance to the proposed activity;</li> <li>I will comply with the Act, Regulations and all other applicable legislation;</li> <li>I have no, and will not engage in, conflicting interests in the undertaking of the activity;</li> <li>I undertake to disclose to the applicant and the competent authority all material information in my possession that reasonably has or may have the potential of influencing - any decision to be taken with respect to the application by the competent authority; and - the objectivity of any report, plan or document to be prepared by myself for submission to the competent authority;</li> <li>All the particulars furnished by me in this form are true and correct; and</li> <li>I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 24F of the Act.</li> </ul></li></ul>	
Date		
	10/12/2021	

## a) Expertise of the specialist

Jaco van der Walt has been practising as a CRM archaeologist for 15 years. He obtained an MA degree in Archaeology from the University of the Witwatersrand focussing on the Iron Age in 2012 and is a PhD candidate at the University of Johannesburg focussing on Stone Age Archaeology with specific interest in the Middle Stone Age (MSA) and Later Stone Age (LSA). Jaco is an accredited member of ASAPA (#159) and have conducted more than 500 impact assessments in Limpopo, Mpumalanga, North West, Free State, Gauteng, KZN as well as he Northern and Eastern Cape Provinces in South Africa.

Jaco has worked on various international projects in Zimbabwe, Botswana, Mozambique, Lesotho, DRC Zambia, Guinea and Tanzania. Through this, he has a sound understanding of the IFC Performance Standard requirements, with specific reference to Performance Standard 8 – Cultural Heritage.



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## ABBREVIATIONS

ASAPA: Association of South African Professional Archaeologists
BGG Burial Ground and Graves
BIA: Basic Impact Assessment
CFPs: Chance Find Procedures
CMP: Conservation Management Plan
CRR: Comments and Response Report
CRM: Cultural Resource Management
DEA: Department of Environmental Affairs
EA: Environmental Authorisation
EAP: Environmental Assessment Practitioner
ECO: Environmental Control Officer
EIA: Environmental Impact Assessment*
EIA: Early Iron Age*
EIA Practitioner: Environmental Impact Assessment Practitioner
EMPr: Environmental Management Programme
ESA: Early Stone Age
ESIA: Environmental and Social Impact Assessment
GIS Geographical Information System
GPS: Global Positioning System
GRP Grave Relocation Plan
HIA: Heritage Impact Assessment
LIA: Late Iron Age
LSA: Late Stone Age
MEC: Member of the Executive Council
MIA: Middle Iron Age
MPRDA: Mineral and Petroleum Resources Development Act, 2002 (Act No. 28
of 2002)
MSA: Middle Stone Age
NEMA National Environmental Management Act, 1998 (Act No. 107 of 1998)
NHRA National Heritage Resources Act, 1999 (Act No. 25 of 1999)
NID Notification of Intent to Develop
NoK Next-of-Kin
PRHA: Provincial Heritage Resource Agency
SADC: Southern African Development Community
SAHRA: South African Heritage Resources Agency
* Alle such ELA materies to be the Environmental Immed According to and the

\*Although EIA refers to both Environmental Impact Assessment and the Early Iron Age both are internationally accepted abbreviations and must be read and interpreted in the context it is used.

## GLOSSARY

Archaeological site (remains of human activity over 100 years old) Early Stone Age (~ 2.6 million to 250 000 years ago) Middle Stone Age (~ 250 000 to 40-25 000 years ago) Later Stone Age (~ 40-25 000, to recently, 100 years ago) The Iron Age (~ AD 400 to 1840) Historic (~ AD 1840 to 1950) Historic building (over 60 years old)



## 1 Introduction and Terms of Reference:

Beyond Heritage was appointed to conduct a HIA for the proposed residential development on Portion 183 of the Farm Zandfontein 317-JR in the Gauteng Province (Figure 1-1 to 1-4). The report forms part of the Basic Assessment (BA) and Environmental Management Programme Report (EMPr) for the development.

The aim of the study is to survey the proposed development footprint to identify cultural heritage sites, document, and assess their importance within local, provincial, and national context. It serves to assess the impact of the proposed project on non-renewable heritage resources, and to submit appropriate recommendations with regard to the responsible cultural resources management measures that might be required to assist the developer in managing the discovered heritage resources in a responsible manner. It is also conducted to protect, preserve, and develop such resources within the framework provided by the National Heritage Resources Act of 1999 (Act No 25 of 1999). The report outlines the approach and methodology utilized before and during the survey, which includes Phase 1, review of relevant literature; Phase 2, the physical surveying of the area on foot and by vehicle; Phase 3, reporting the outcome of the study.

During the survey, no heritage resources were recorded. General site conditions and features on sites were recorded by means of photographs, GPS locations and site descriptions. Possible impacts were identified and mitigation measures are proposed in the following report. SAHRA as a commenting authority under section 38(8) of the National Heritage Resources Act, 1999 (Act No. 25 of 1999) require all environmental documents, compiled in support of an Environmental Authorisation application as defined by NEMA EIA Regulations section 40 (1) and (2), to be submitted to SAHRA for commenting. Upon submission to SAHRA the project will be automatically given a case number as reference. As such the EIA report and its appendices must be submitted to the case as well as the EMPr, once it's completed by the Environmental Assessment Practitioner (EAP).

## 1.1 Terms of Reference

## Field study

Conduct a field study to: (a) locate, identify, record, photograph and describe sites of archaeological, historical or cultural interest; b) record GPS points of sites/areas identified as significant areas; c) determine the levels of significance of the various types of heritage resources affected by the proposed development.

## Reporting

Report on the identification of anticipated and cumulative impacts the operational units of the proposed project activity may have on the identified heritage resources for all 3 phases of the project; i.e., construction, operation and decommissioning phases. Consider alternatives, should any significant sites be impacted adversely by the proposed project. Ensure that all studies and results comply with the relevant legislation, SAHRA minimum standards and the code of ethics and guidelines of ASAPA.

To assist the developer in managing the discovered heritage resources in a responsible manner, and to protect, preserve, and develop them within the framework provided by the National Heritage Resources Act of 1999 (Act No 25 of 1999).



## 1.2 Project Description

Project components and the location of the proposed residential development are outlined under Table 2 and 3.

## Table 2: Project Description

Project area	7.0327 hectares on Portion 183 of the Farm Zandfontein			
	317-JR.			
Magisterial District         City Of Tshwane Metropolitan Municipality				
Central co-ordinate of the development	25°42'40.63"S			
	28° 7'10.61"E			
Topographic Map Number	2528AC			

## Table 3: Infrastructure and project activities

Type of development	Township Development			
Size of development	7.0327 hectares			
Project Components	The development comprises a residential township development with all associated infrastructure, including water and sanitation, electrical infrastructure as well as access roads.			

## 1.3 Alternatives

No alternatives were provided to be assessed although the extent of the area assessed allows for siting of the development to minimize impacts to heritage resources.



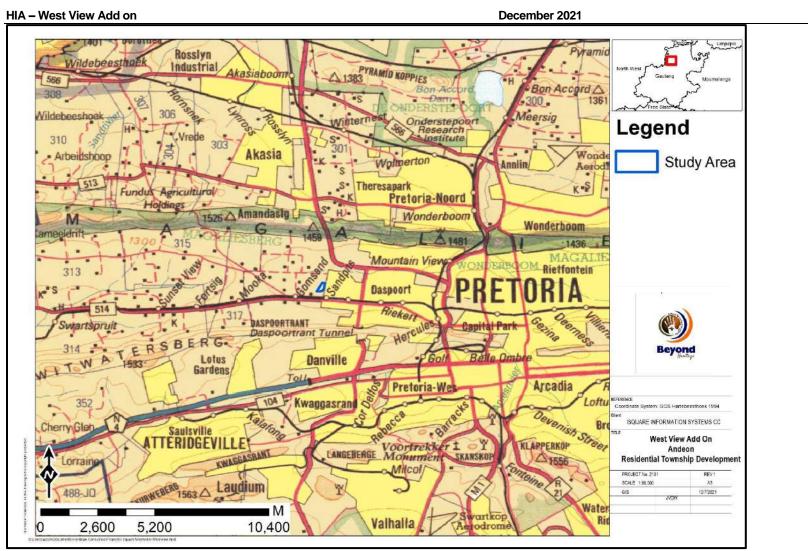
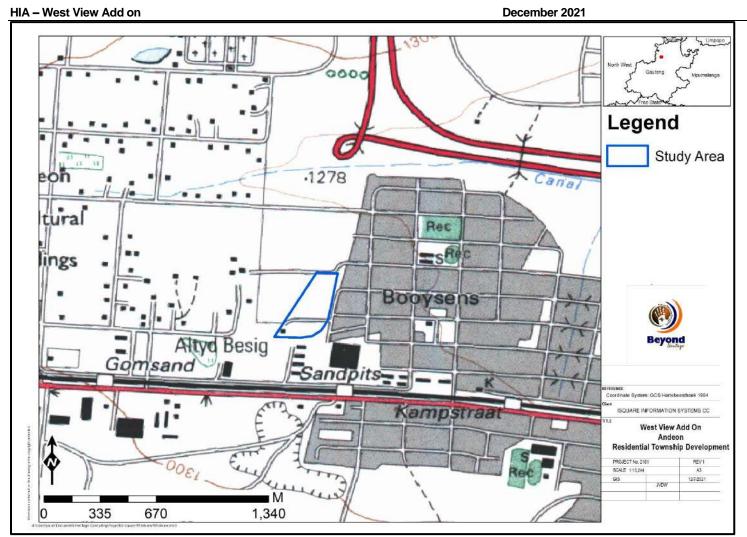


Figure 1.1. Regional setting (1: 250 000 topographical map).

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Legend Study Area Beyond continute System: GCS Hartebeesthoek 1994 ISQUARE INFORMATION SYSTEMS CC West View Add On Andeon Residential Township Development PROJECT No. 2191 SCALE 1.10,244 27/202 M 335 670 1,340 0

Figure 1.3. Aerial image of the development footprint.

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HIA – West View Add on



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REV 1

#### HIA – West View Add on

### 2 Legislative Requirements

The HIA, as a specialist sub-section of the EIA, is required under the following legislation:

- National Heritage Resources Act (NHRA), Act No. 25 of 1999)
- National Environmental Management Act (NEMA), Act No. 107 of 1998 Section 23(2)(b)
- Mineral and Petroleum Resources Development Act (MPRDA), Act No. 28 of 2002 Section 39(3)(b)(iii)

A Phase 1 HIA is a pre-requisite for development in South Africa as prescribed by SAHRA and stipulated by legislation. The overall purpose of heritage specialist input is to:

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- Identify any heritage resources, which may be affected;
- Assess the nature and degree of significance of such resources;
- Establish heritage informants/constraints to guide the development process through establishing thresholds of impact significance;
- Assess the negative and positive impact of the development on these resources; and
- Make recommendations for the appropriate heritage management of these impacts.

The HIA should be submitted, as part of the impact assessment report or EMPr, to the PHRA if established in the province or to SAHRA. SAHRA will ultimately be responsible for the evaluation of Phase 1 HIA reports upon which review comments will be issued. 'Best practice' requires Phase 1 HIA reports and additional development information, as per the impact assessment report and/or EMPr, to be submitted in duplicate to SAHRA after completion of the study. SAHRA accepts Phase 1 HIA reports authored by professional archaeologists, accredited with ASAPA or with a proven ability to do archaeological work.

Minimum accreditation requirements include an Honours degree in archaeology or related discipline and 3 years postuniversity CRM experience (field supervisor level). Minimum standards for reports, site documentation and descriptions are set by ASAPA in collaboration with SAHRA. ASAPA is based in South Africa, representing professional archaeology in the SADC region. ASAPA is primarily involved in the overseeing of ethical practice and standards regarding the archaeological profession. Membership is based on proposal and secondment by other professional members.

Phase 1 HIA's are primarily concerned with the location and identification of heritage sites situated within a proposed development area. Identified sites should be assessed according to their significance. Relevant conservation or Phase 2 mitigation recommendations should be made. Recommendations are subject to evaluation by SAHRA.

Conservation or Phase 2 mitigation recommendations, as approved by SAHRA, are to be used as guidelines in the developer's decision-making process.

Phase 2 archaeological projects are primarily based on salvage/mitigation excavations preceding development destruction or impact on a site. Phase 2 excavations can only be conducted with a permit, issued by SAHRA to the appointed archaeologist. Permit conditions are prescribed by SAHRA and includes (as minimum requirements) reporting back strategies to SAHRA and deposition of excavated material at an accredited repository.

In the event of a site conservation option being preferred by the developer, a site management plan, prepared by a professional archaeologist and approved by SAHRA, will suffice as minimum requirement.

After mitigation of a site, a destruction permit must be applied for with SAHRA by the applicant before development may proceed.

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#### HIA - West View Add on

Human remains older than 60 years are protected by the National Heritage Resources Act, with reference to Section 36. Graves older than 60 years, but younger than 100 years fall under Section 36 of Act 25 of 1999 (National Heritage Resources Act), as well as the Human Tissues Act (Act 65 of 1983) and are the jurisdiction of SAHRA. The procedure for Consultation Regarding Burial Grounds and Graves (Section 36[5]) of Act 25 of 1999) is applicable to graves older than 60 years that are situated outside a formal cemetery administrated by a local authority. Graves in this age category, located inside a formal cemetery administrated by a local authority. Graves in this age category, located inside a formal cemetery administrated by a local authority, require the same authorisation as set out for graves younger than 60 years, in addition to SAHRA authorisation. If the grave is not situated inside a formal cemetery, but is to be relocated to one, permission from the local authority is required and all regulations, laws and by-laws, set by the cemetery authority, must be adhered to.

Human remains that are less than 60 years old are protected under Section 2(1) of the Removal of Graves and Dead Bodies Ordinance (Ordinance No. 7 of 1925), as well as the Human Tissues Act (Act 65 of 1983) and are the jurisdiction of the National Department of Health and the relevant Provincial Department of Health and must be submitted for final approval to the office of the relevant Provincial Premier. This function is usually delegated to the Provincial MEC for Local Government and Planning; or in some cases, the MEC for Housing and Welfare. Authorisation for exhumation and reinternment must also be obtained from the relevant local or regional council where the grave is situated, as well as the relevant local or regional council to where the grave is being relocated. All local and regional provisions, laws and by-laws must also be adhered to. To handle and transport human remains, the institution conducting the relocation should be authorised under Section 24 of Act 65 of 1983 (Human Tissues Act).

## 3 METHODOLOGY

## 3.1 Literature Review

A brief survey of available literature was conducted to extract data and information on the area in question to provide general heritage context into which the development would be set. This literature search included published material, unpublished commercial reports and online material, including reports sourced from the South African Heritage Resources Information System (SAHRIS).

## 3.2 Genealogical Society and Google Earth Monuments

Google Earth and 1:50 000 maps of the area were utilised to identify possible places where sites of heritage significance might be located; these locations were marked and visited during the fieldwork phase. The database of the Genealogical Society was consulted to collect data on any known graves in the area.

## 3.3 Public Consultation and Stakeholder Engagement:

Stakeholder engagement is a key component of any EA process, it involves stakeholders interested in, or affected by the proposed development. Stakeholders are provided with an opportunity to raise issues of concern (for the purposes of this report only heritage related issues will be included). The aim of the public consultation process was to capture and address any issues raised by community members and other stakeholders during key stakeholder and public meetings.

HIA – We	est View Add on	December 2021
3.4	Site Investigation	

The aim of the site visit was to:

a) survey the proposed project area to locate, identify, record, photograph and describe sites of archaeological, historical or cultural interest;

b) record GPS points of sites/areas identified as significant areas;

c) determine the levels of significance of the various types of heritage resources recorded in the project area.

## **Table 4: Site Investigation Details**

	Site Investigation
Date	3 November 2021
Season	Summer – The project area is covered with grass used for cattle grazing limiting archaeological visibility, n residential stand in the southwestern corner was also not surveyed due to access restrictions. The development footprint was however sufficiently covered to understand the heritage character of the area (Figure 3-1).

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Figure 3.1: Tracklog of the survey in green.

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## 3.5 Site Significance and Field Rating

Section 3 of the NHRA distinguishes nine criteria for places and objects to qualify as 'part of the national estate' if they have cultural significance or other special value. These criteria are:

- Its importance in/to the community, or pattern of South Africa's history;
- Its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- Its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- Its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- Its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- Its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- Its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- Its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa;
- Sites of significance relating to the history of slavery in South Africa.

The presence and distribution of heritage resources define a 'heritage landscape'. In this landscape, every site is relevant. In addition, because heritage resources are non-renewable, heritage surveys need to investigate an entire project area, or a representative sample, depending on the nature of the project. In the case of the proposed project the local extent of its impact necessitates a representative sample and only the footprint of the areas demarcated for development were surveyed. In all initial investigations, however, the specialists are responsible only for the identification of resources visible on the surface. This section describes the evaluation criteria used for determining the significance of archaeological and heritage sites. The following criteria were used to establish site significance with cognisance of Section 3 of the NHRA:

- The unique nature of a site;
- The integrity of the archaeological/cultural heritage deposits;
- The wider historic, archaeological and geographic context of the site;
- The location of the site in relation to other similar sites or features;
- The depth of the archaeological deposit (when it can be determined/is known);
- The preservation condition of the sites; and
- Potential to answer present research questions.

In addition to this criteria field ratings prescribed by SAHRA (2006), and acknowledged by ASAPA for the SADC region, were used for the purpose of this report. The recommendations for each site should be read in conjunction with section 10 of this report.

FIELD RATING	GRADE	SIGNIFICANCE	RECOMMENDED MITIGATION
National Significance (NS)	Grade 1	-	Conservation; national site nomination
Provincial Significance (PS)	Grade 2	-	Conservation; provincial site nomination
Local Significance (LS)	Grade 3A	High significance	Conservation; mitigation not advised
Local Significance (LS)	Grade 3B	High significance	Mitigation (part of site should be retained)
Generally Protected A (GP. A)	-	High/medium significance	Mitigation before destruction
Generally Protected B (GP. B)	-	Medium significance	Recording before destruction
Generally Protected C (GP.C)	-	Low significance	Destruction

## Table 5. Heritage significance and field ratings

### 3.6 Impact Assessment Methodology

The criteria below are used to establish the impact rating on sites:

- The **nature**, which shall include a description of what causes the effect, what will be affected and how it will be affected.
- The **extent**, wherein it will be indicated whether the impact will be local (limited to the immediate area or site of development) or regional, and a value between 1 and 5 will be assigned as appropriate (with 1 being low and 5 being high):
- The **duration**, wherein it will be indicated whether:
  - \* the lifetime of the impact will be of a very short duration (0-1 years), assigned a score of 1;
  - \* the lifetime of the impact will be of a short duration (2-5 years), assigned a score of 2;
  - \* medium-term (5-15 years), assigned a score of 3;
  - \* long term (> 15 years), assigned a score of 4; or
  - \* permanent, assigned a score of 5;
  - The **magnitude**, quantified on a scale from 0-10 where; 0 is small and will have no effect on the environment, 2 is minor and will not result in an impact on processes, 4 is low and will cause a slight impact on processes, 6 is moderate and will result in processes continuing but in a modified way, 8 is high (processes are altered to the extent that they temporarily cease), and 10 is very high and results in complete destruction of patterns and permanent cessation of processes.
  - The probability of occurrence, which shall describe the likelihood of the impact actually occurring. Probability will be estimated on a scale of 1-5 where; 1 is very improbable (probably will not happen), 2 is improbable (some possibility, but low likelihood), 3 is probable (distinct possibility), 4 is highly probable (most likely) and 5 is definite (impact will occur regardless of any prevention measures).
  - The **significance**, which shall be determined through a synthesis of the characteristics described above and can be assessed as low, medium or high; and
  - the status, which will be described as either positive, negative or neutral.
  - the degree to which the impact can be reversed.
  - the degree to which the impact may cause irreplaceable loss of resources.
  - the *degree* to which the impact can be mitigated.

The **significance** is calculated by combining the criteria in the following formula:

S=(E+D+M) P

- S = Significance weighting
- E = Extent
- D = Duration
- M = Magnitude
- P = Probability

The **significance weightings** for each potential impact are as follows:

- < 30 points: Low (i.e., where this impact would not have a direct influence on the decision to develop in the area),
- 30-60 points: Medium (i.e., where the impact could influence the decision to develop in the area unless it is effectively mitigated),
- 60 points: High (i.e., where the impact must have an influence on the decision process to develop in the area).

## 3.7 Limitations and Constraints of the study

The authors acknowledge that the brief literature review is not exhaustive on the literature of the area. Due to the nature of heritage resources and pedestrian surveys, the possibility exists that some features or artefacts may not have been discovered/recorded and the possible occurrence of graves and other cultural material cannot be excluded. Also, access restrictions to a residential stand in the study area resulted in that are not being physically walked but only assessed visually. This report only deals with the footprint area of the proposed development and consisted of non-intrusive surface surveys. This study did not assess the impact on medicinal plants and intangible heritage as it is assumed that these components would have been highlighted through the public consultation process if relevant. It is possible that new information could come to light in future, which might change the results of this Impact Assessment.

## 4 Description of Socio-Economic Environment

The Tshwane IDP (2006 – 2011) indicated that: "From a socio-economic demographic perspective Tshwane has seen some improvements, despite the fact that it continues to face serious challenges. The City's population has grown slower than the national average, and in 2004 was estimated to be around 2,2 million people, of which 40,6% of the population fell within the 15-34-year age bracket. Compared to the national average, the City's residents are better skilled, reflect high levels of literacy, the City provides employment for a larger percentage of its residents, its human development ranking is high and it has a per capita income above the national average. These figures have resulted in employment, and wage per capita value-added improvements, although, poverty and unemployment remain problematic. In 2003 Tshwane's Economically Active Population (EAP) amounted to 48% of the total population which was higher than the national but lower than the provincial average. While this is positive, employment opportunities were lagging behind, which led to a high level of unemployment. Many people were absorbed into the informal market, but the latter is believed to have levelled off since 2001. Statistics have further shown that 15,3% of households had no income in 2001 (a doubling from 1996), the number of people living in poverty has increased and the group hardest hit in respect of unemployment are the youth (20-24 years)." Priorities of the IDP included economic development and job creation.

## 5 Results of Public Consultation and Stakeholder Engagement:

## 5.1.1 Stakeholder Identification

Adjacent landowners and the public at large were informed of the proposed activity as part of the BA process. Site notices and advertisements notifying interested and affected parties were placed at strategic points and in local newspapers as part of the process.

## 6 Literature / Background Study:

## 6.1 Literature Review (SAHRIS)

The following CRM studies (Table 6) were conducted in the immediate area and were consulted for this report:

Author Year		Project	Findings
De Jong,	2002	Heritage Scoping for the extension of the SABRIX	Ruin and informal graves
R.		Quarry on the farm Boekenhoutkloof 315 JR,	
Kusel, U.	2007	Cultural Heritage Resources Impact Assessment Of	No sites of significance
		Portions 259, 260, 266 And 267 Of The Farm	
		Rietfontein 485 JQ Madibeng North West Province	
Van der	2008	Archaeological Impact Assessment Andeon	No sites of significance
Walt, J.		Extension 23 Holdings 149 Andeon A.H, Pretoria,	
		Gauteng Province	
Van der	2008	Archaeological Impact Assessment Subdivision of a	No sites of significance
Walt, J.		part of the remainder of Portion 131 of the farm	
		Zandfontein 317 JR, Andeon – Pretoria West,	
		Gauteng Province	
Coetzee,	2017	Archaeological Desktop Study for the application of	No sites of significance
Т.		a on portions 36, 37, 38, 39, 40. And 41 of the Farm	
		Boekenhoutkloof 315 JR, Pretoria, North, Gauteng	
Van der	2018	Heritage Impact Assessment Andeon Township	No sites, although structures
walt, J.	Development		of unknown age occur in the
			area.

Table 6. Heritage Reports conducted close to the study area.

## 6.1.1 Genealogical Society and Google Earth Monuments

No known grave sites are indicated in the study area.

The archaeological record for the greater study area consists of the Stone Age, Iron Age and Historical Period.

## 6.1.1.1 The Stone Age

South Africa has a long and complex Stone Age sequence of more than 2 million years. The broad sequence includes the Later Stone Age, the Middle Stone Age and the Earlier Stone Age. Each of these phases contain sub-phases or industrial complexes, and within these we can expect regional variation regarding characteristics and time ranges. The three main phases can be divided as follows;

\* Later Stone Age; associated with Khoi and San societies and their immediate predecessors. Recently to ~30 thousand years ago

\* Middle Stone Age; associated with Homo sapiens and archaic modern humans. 30-300 thousand years ago.

\* Earlier Stone Age; associated with early Homo groups such as Homo habilis and Homo erectus. 400 000-

> 2 million years ago.

The ESA is represented in the greater area by the Wonderboom site on the southern slopes of the Magaliesberg north of Pretoria. This site is characterised by numerous cleavers, hand axes, cores and flakes (Mason, 1958). The nearby Jubilee shelter has been excavated and provides a record from the Late Pleistocene to the 7th Century AD (Turner, 1986), an extended cultural sequence with assemblages' characteristic of the Middle Stone Age, Early Later Stone Age and Later Stone Age including assemblages from the Oakhurst and Wilton industries (Wadley, 1986). The Jubilee shelter provides evidence of hunter–gatherer occupation during three phases of agro pastoralist contact, beginning in 225 AD and characterised by cooperative contact, prior to the hunter-gatherers being either assimilated or dispersed to other areas (Wadley, 1996).

## 6.1.1.2 The Iron Age

The Iron Age as a whole represents the spread of Bantu speaking people and includes both the pre-Historic and Historic periods. It can be divided into three distinct periods:

- The Early Iron Age: Most of the first millennium AD.
- The Middle Iron Age: 10th to 13th centuries AD
- The Late Iron Age: 14th century to colonial period.

The Iron Age is characterised by the ability of these early people to manipulate and work Iron ore into implements that assisted them in creating a favourable environment to make a better living. There are however signs that the present-day Rustenburg is located in an area that used to be a large Late Iron Age (1000-1800) terrain. (Bergh 1999: 7)

For the area in question the history and archaeology of the Sotho Tswana are of interest. The ceramic sequence for the Sotho Tswana is referred to as Moloko and consists of different facies with origins in either the Icon facies or a different branch associated with Nguni speakers. Several sites belonging to the Madikwe and Olifantspoort facies (from Icon) have been recorded close to the project area. These sites date to between AD 1500 and 1700 and predate stone walling ascribed to Sotho-Tswana speakers. What is of interest here is the Swartkoppies mountain range that is located to the south of the study area. This area is renowned for its LIA stone walled settlements. A detailed survey of the mountain range on the farm Hoekfontein (located to the southwest of the current study area) identified 470 individual archaeological sites (Kusel 2003) covering an area of about 1000 hectares (Pelser 2007). Unfortunately, almost 110 of these sites were already negatively impacted on in 2007.

Another site worth mentioning is the LIA stone walled complex at Medunsa to the southeast of the area. These sites belong to Mike Taylor's (1979) group 2, particularly group 2a. These sites date to between AD 1650 and AD 1840. Sotho Tswana stonewalled sites with Uitkomst pottery have been found close to the study area and dates to the seventeenth to nineteenth centuries.

Archaeological excavations on the farm Roodekoopjes located about 1.5 km west of the town of Brits confirm the material heritage of Sotho and Tswana tribal origin in this area. It would seem that the Tswana tribes settled in the Rustenburg area around 1500 AD. There is evidence that the Bakwena-Ba-Magopa

(which has as its totem the crocodile) settled on the banks of the Crocodile River in the 17<sup>th</sup> century. According to local reminiscences the Magaliesberg was named after one of their chiefs, either Mogale or Mamogale. (Steyn et al, 1978)

The Broederstroom Early Iron Age site to the east of the study area is characterised by around 250 years of occupation by iron and copper producers (Mason, 1981) and provided evidence on the role of cattle and the central cattle pattern in spatial arrangement of Early Iron Age sites (Huffman 1993). The copper smelting sites (Middle Iron Age) at Uitkomst and Ifafa from the 15<sup>th</sup>/16<sup>th</sup> Centuries were described by Mason (1962). The Late Iron Age in the area is characterised by extensive stone walled sites (Mason, 1986; Dreyer, 1995) of the Sotho-Tswana (Pistorius 1992). Rock engravings from the Magaliesberg include depictions of animals, shields, animal pens and settlements and are attributed to the Tswana people who occupied the area (Mason, 1986; Maggs, 1995).

### 6.1.2 Historical Information

The Difaqane (Sotho), or Mfekane ("the crushing" in Nguni) was a time of bloody upheavals in Natal and on the Highveld, which occurred around the early 1820's until the late 1830's. (Bergh 1999: 10) It came about in response to heightened competition for land and trade and caused population groups like guncarrying Griquas and Shaka's Zulus to attack other tribes. (Bergh: 14; 116-119) In 1825 as a result of the Mfecane Mzilikazi of the Matabeles conquered the area and displaced the Tswana tribes that used to live in the area. Mzilikazi established his kraal north of the Magaliesberg in the vicinity of the present day Hartbeespoort Dam. (Steyn et al, 1978).

Pretoria was founded in 1855 and became the capital of South Africa, then known as the Zuid-Afrikaanse Republiek (ZAR), in 1860. By 1900, Pretoria was a thriving Transvaal town, with shaded streets, well-kept gardens and a lively economy. In mid-1899, the Pretoria district had a white population of 21 000 men and 19 000 women, while the black, coloured and Indian population totalled 38 618. (Theron 1984: 1-3). Between 1939 and 1940, farm boundaries were drawn up in an area that includes the present-day Pretoria. (Bergh 1999: 15).

### 6.1.3 Anglo-Boer War

The Anglo-Boer War, which took place between 1899 and 1902 in South Africa, was one of the most turbulent times in South Africa's history. Even before the outbreak of war in October 1899 British politicians, including Sir Alfred Milner and Mr. Chamberlain, had declared that should Britain's differences with the Z.A.R. result in violence, it would mean the end of republican independence. This decision was not immediately publicized, and as a consequence, republican leaders based their assessment of British intentions on the more moderate public utterances of British leaders. Consequently, in March 1900, they asked Lord Salisbury to agree to peace on the basis of the status quo ante bellum. Salisbury's reply was; however, a clear statement of British war aims. (Du Preez 1977). No battles occurred in the study area but one battalion of British troops moved through Rustenburg between February and September 1900. This was the regiment of General Major R. S. S. Baden-Powell. The Boer war-hero General Jacobus Herculaas de la Rey (more commonly known as Koos de la Rey) also moved past Rustenburg on his route between Barberton and Lichtenburg. (Bergh 1999: 51).

## 6.1.4 Cultural Landscape

Land use in the area consist of infrastructure developments including roads and structures (Figure 6-1 – 6-3) indicated on Topographic Maps from 1943 onwards. The site visit showed that all structures indicated on historical maps have long been destroyed. The landscape is characterised by a highly disturbed urban setting with no cultural elements visible.

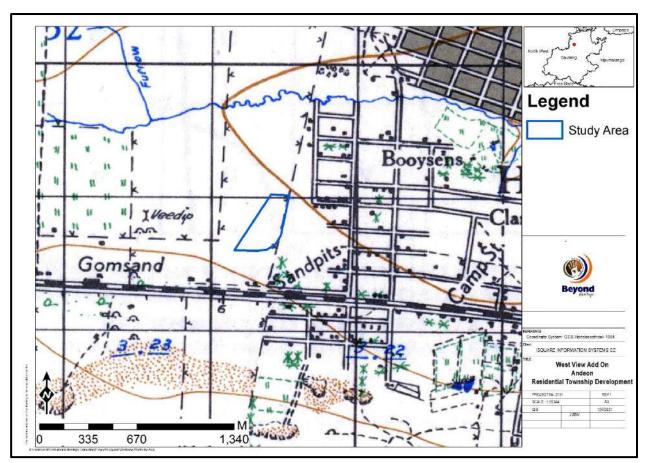


Figure 6.1. 1939 Topographic map of the study area indicating no developments within the impact area.

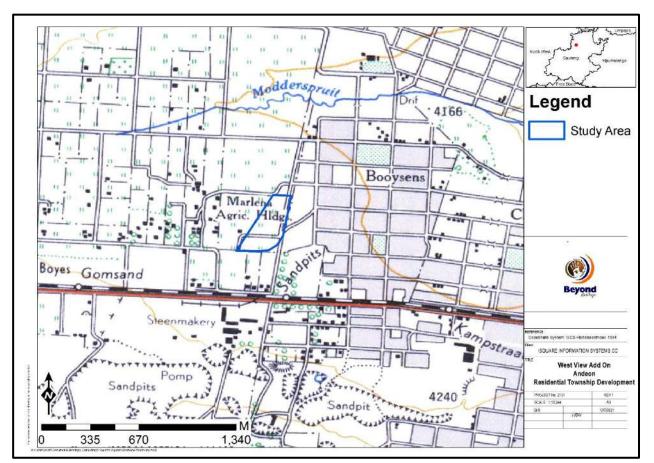


Figure 6.2. 1965 Topographic map of the study area – a path traverses the study area.

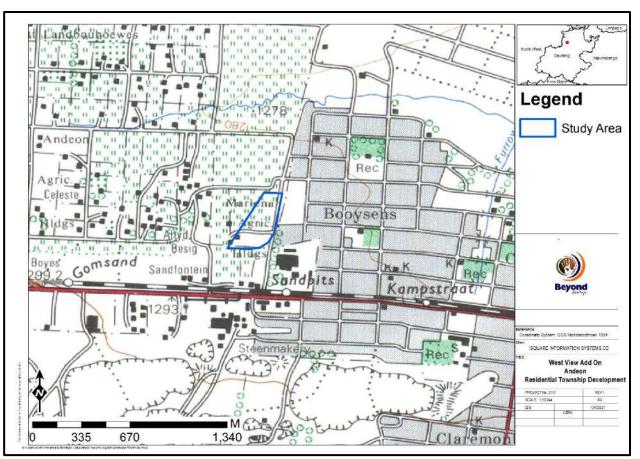


Figure 6.3. 1979 Topographical map of the study area. The area is indicated as cultivated, the road is still visible with residential structures.

## 6.2 Graves and Burial Sites

The Zandfontein cemetery is indicated 1,3 km northwest of the study area. No known graves are indicated in the study area on databases consulted but graves and cemeteries are widely distributed across the landscape and can be expected anywhere.

## 7 Description of the Physical Environment

The project area consists of largely open fields situated near Van der Hoff road in Andeon, Pretoria. The area is covered in a fair amount of grass and has previously been subdivided into camps for cattle grazing and agricultural activities. An enclosed yard in the south-western corner of the study area contains modern structures.



Figure 7.1. Area has been divided into grazing camps.



Figure 7.2. General site conditions and surrounding developments.

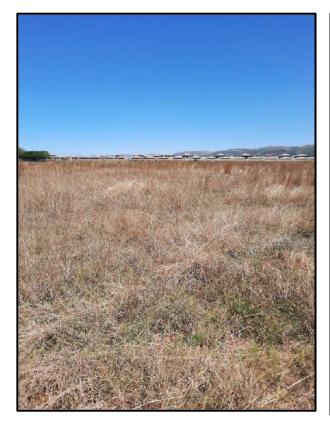


Figure 7.3. General site conditions with dense grass cover.



Figure 7.4. Existing structures in the study area.

### 8 Findings of the Survey

It is important to note that only the development footprint was surveyed over 1 day. The study area is flat without focal points like natural pans or rocky outcrops that would have attracted human occupation in antiquity. The project area consists of open veld used for grazing with a residential stand and structures that was constructed after 1965 (Figure 6-2) and prior to 1979 (Figure 6-3). The environment surrounding the site consist of built-up suburbs and industrial developments. Previous disturbances relating cultivation of the study area is evident throughout the area and during the site visit no evidence of significant heritage resources were noted.

### 8.1 Paleontological Heritage

According to the SAHRA Paleontological map the study area is of high paleontological significance and an independent study was facilitated by the EAP for this aspect (Figure 8.1).



Colour	Sensitivity	Required Action	
RED	VERY HIGH	Field assessment and protocol for finds is required	
ORANGE/YELLOW	HIGH	Desktop study is required and based on the outcome of the desktop study, a assessment is likely	
GREEN	MODERATE	Desktop study is required	
BLUE	LOW	No palaeontological studies are required however a protocol for finds is required	
GREY	INSIGNIFICANT/ZERO	No palaeontological studies are required	
WHITE/CLEAR	UNKNOWN	These areas will require a minimum of a desktop study. As more information comes to light, SAHRA will continue to populate the map	

Figure 8.1. Paleontological sensitivity of the study area as indicated on the SAHRA Palaeontological sensitivity map.

### 9 Potential Impact

No significant resources were noted in the project area and no adverse impact to heritage resources is expected. Any additional effects to subsurface heritage resources can be successfully mitigated by implementing a chance find procedure. Mitigation measures as recommended in this report should be implemented during all phases of the project. Impacts of the project on heritage resources is expected to be low during all phases of the development (Table 7).

### 9.1.1 Pre-Construction phase

It is assumed that the pre-construction phase involves the removal of topsoil and vegetation as well as the establishment of infrastructure. These activities can have a negative and irreversible impact on heritage features if any occur. Impacts include destruction or partial destruction of non-renewable heritage resources.

## 9.1.2 Construction Phase

During this phase, the impacts and effects are similar in nature but more extensive than the pre-construction phase. Potential impacts include destruction or partial destruction of non-renewable heritage resources.

### 9.1.3 Operation Phase

Impacts and effects during open pit mining operations include excavations. Potential impacts include destruction or partial destruction of non-renewable heritage resources.

## 9.1.4 Impact Assessment for the Project

Table 7. Impact assessment of the proposed project.

*Nature:* During the construction phase activities resulting in disturbance of surfaces and/or sub-surfaces may destroy, damage, alter, or remove from its original position archaeological and paleontological material or objects.

	Without mitigation	With mitigation (Preservation/ excavation of site)					
Extent	Local (2)	Local (2)					
Duration	Permanent (5)	Permanent (5)					
Magnitude	Minor (2)	Minor (2)					
Probability	Improbable (2)	Improbable (2)					
Significance	18 (Low)	18 (Low)					
Status (positive or negative)	Negative	Negative					
Reversibility	Not reversible	Not reversible					
Irreplaceable loss of resources?	Yes	Yes					
Can impacts be mitigated?	NA	NA					
Mitigation:							
Implementation of a chance find procedure for the project.							
Cumulative impacts:							
The proposed project will have a low cumulative impact as no known heritage resources will be adversely							

## affected.

## **Residual Impacts:**

Although surface sites can be avoided or mitigated, there is a chance that completely buried sites would still be impacted on, but this cannot be quantified.

### 10 Conclusion and recommendations

From a heritage perspective the study area is altered by cultivation during the 1960's and 1970's (Figure 6-2 & 6-3) and further impacted on by surrounding construction activities. Cumulatively these activities would have impacted on surface indicators of heritage resources if any ever occurred in these areas and no evidence of any structures or other sites of significance was noted during the site visit.

The impact of the proposed project on heritage resources is low and it is recommended that the project can commence on the condition that the following recommendations (Section 10) are implemented as part of the EMPr and based on approval from SAHRA. It should be noted that the paleontological significance of the study area is high and further studies are required for this aspect.

### **10.1** Recommendations for condition of authorisation

The following recommendations for Environmental Authorisation apply and the project may only proceed based on approval from SAHRA:

### **Recommendations:**

• Implementation of a chance find procedure for the project (as outlined in Section 10.2).

### **10.2 Chance Find Procedures**

The possibility of the occurrence of subsurface finds cannot be excluded. Therefore, if during construction any possible finds such as stone tool scatters, artefacts or bone and fossil remains are made, the operations must be stopped, and a qualified archaeologist must be contacted for an assessment of the find and therefor chance find procedures should be put in place as part of the EMP. A short summary of chance find procedures is discussed below.

This procedure applies to the developer's permanent employees, its subsidiaries, contractors and subcontractors, and service providers. The aim of this procedure is to establish monitoring and reporting procedures to ensure compliance with this policy and its associated procedures. Construction crews must be properly inducted to ensure they are fully aware of the procedures regarding chance finds as discussed below.

- If during the pre-construction phase, construction, operations or closure phases of this project, any
  person employed by the developer, one of its subsidiaries, contractors and subcontractors, or
  service provider, finds any artefact of cultural significance or heritage site, this person must cease
  work at the site of the find and report this find to their immediate supervisor, and through their
  supervisor to the senior on-site manager.
- It is the responsibility of the senior on-site Manager to make an initial assessment of the extent of the find and confirm the extent of the work stoppage in that area.
- The senior on-site Manager will inform the ECO of the chance find and its immediate impact on
  operations. The ECO will then contact a professional archaeologist for an assessment of the finds
  who will notify the SAHRA.

### 10.3 Reasoned Opinion

The overall impact of the project is considered to be low and residual impacts can be managed to an acceptable level through implementation of the recommendations made in this report. The socio-economic benefits also outweigh the possible impacts of the development if the correct mitigation measures are implemented for the project.

## 10.4 Potential risk

Potential risks to the proposed project are the occurrence of intangible features and unrecorded cultural resources (of which graves are the highest risk). This can cause delays during construction, as well as additional costs involved in mitigation, as well as additional layout changes.

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### **10.5 Monitoring Requirements**

Ideally, site monitoring should be conducted by an experienced archaeologist or heritage specialist. Day to day monitoring can be conducted by the Environmental Control Officers (ECO). The ECO or other responsible persons should be trained along the following lines:

- Induction training: Responsible staff identified by the developer should attend a short course on heritage management and identification of heritage resources.
- Site monitoring and watching brief: As most heritage resources occur below surface, all earth-moving activities need to be routinely monitored in case of accidental discoveries. The greatest potential impacts are the initial soil removal and subsequent earthworks during construction. The ECO should monitor all such activities daily. If any heritage resources are found, the chance finds procedure must be followed as outlined above.

	Heritage Monitoring							
Aspect	Area	Responsible for monitoring and measuring	Frequency	Proactive or reactive measurement	Method			
Clearing activities and construction	Entire project area	ECO	Weekly (Pre construction and construction phase)	Proactively	<ul> <li>If risks are manifested (accidental discovery of heritage resources) the chance find procedure should be implemented: <ol> <li>Cease all works immediately;</li> <li>Report incident to the Sustainability Manager;</li> <li>Contact an archaeologist/ palaeontologist to inspect the site;</li> <li>Report incident to the competent authority; and</li> <li>Employ reasonable mitigation measures in accordance with the requirements of the relevant authorities.</li> </ol> </li> </ul>			

Table 8. Monitoring requirements for the project

_	HIA – West View Add on			Dece	ember 2021	
				Heritage Monitor	ing	
	Aspect	Area	Responsible for monitoring and measuring	Frequency	Proactive or reactive measurement	Method
						Only recommence operations once impacts have been mitigated.

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10.6 Management Measures for inclusion in the EMPr

## Table 9. Heritage Management Plan for EMPr implementation

Area	Mitigation measures	Phase	Timeframe	Responsible party for implementation	Target	Performance indicators (monitoring tool)
General project area	Implement chance find procedures in case possible heritage finds are uncovered	Pre- Construction and construction	Throughout the project	Applicant EAP	Ensure compliance with relevant legislation and recommendations from SAHRA under Section 35, 36 and 38 of NHRA	ECO Checklist/Report

## 10.7 Knowledge Gaps

Due to the subsurface nature of heritage resources, the possibility of discovery of heritage resources during the construction phase cannot be excluded. Also, thick grass cover hampered ground visibility and although unlikely informal graves could have been undetected during the field survey. This limitation is successfully mitigated with the implementation of a chance find procedure and monitoring of the study area by the ECO.

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