# HERITAGE IMPACT ASSESSMENT: PROPOSED HARTEBEEST WIND FARM AT MOORREESBERG, WESTERN CAPE PROVINCE

(Assessment conducted under Section 38 (8) of the National Heritage Resources Act as part of an EIA.)

Draft 1 Prepared for:

Savannah Environmental (Pty) Ltd November 2016



Prepared by:

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# Checklist of Specialist Report 1 Requirements as per the 2014 EIA Regulations

EIA REGULATIONS 2014 GNR 982 Appendix 6  CONTENT OF THE SPECIALIST REPORTS	Required at EIA Phase	Cross-reference in this EIA report
<ul> <li>(a) details of— the specialist who prepared the report; and the expertise of that specialist to compile a specialist report including a curriculum vitae;</li> </ul>	X	Preamble
<ul><li>(b) a declaration that the specialist is independent in a form as may be specified by the competent authority;</li></ul>	X	Preamble
(c) an indication of the scope of, and the purpose for which, the report was prepared	X	1.1
(d) the date and season of the site investigation and the relevance of the season to the outcome of the assessment;	X	2.2
<ul><li>(e) a description of the methodology adopted in preparing the report or carrying out the specialised process;</li></ul>	X	2, 2.1
<ul><li>(f) the specific identified sensitivity of the site related to the activity and its associated structures and infrastructure;</li></ul>	X	4.2
<ul><li>(g) an identification of any areas to be avoided, including buffers;</li></ul>	X	2,
(h) a map superimposing the activity including the associated structures and infrastructure on the environmental sensitivities of the site including areas to be avoided, including buffers	X	4.2
(i) a description of any assumptions made and any uncertainties or gaps in knowledge;	X	2.1
<ul> <li>(j) a description of the findings and potential implications of such findings on the impact of the proposed activity, including identified alternatives on the environment;</li> </ul>	X	4, 7

EIA REGULATIONS 2014 GNR 982 Appendix 6  CONTENT OF THE SPECIALIST REPORTS	Required at EIA Phase	Cross-reference in this EIA report
(k) any mitigation measures for inclusion in the EMPr	X	7
(I) any conditions for inclusion in the environmental authorisation;	X	7,9
(m) any monitoring requirements for inclusion in the EMPr or environmental authorisation;	X	7, 8,9
(n) a reasoned opinion—		8
<ul> <li>i. as to whether the proposed activity or portions thereof should be authorised; and</li> </ul>		
ii. if the opinion is that the proposed activity or portions thereof should be authorised, any avoidance, management and mitigation measures that should be included in the EMPr, and where applicable, the closure plan;	X	
(o) a summary and copies of any comments received during any consultation process and where applicable all responses thereto; and		
(p) any other information requested by the competent authority	X	Appendix A

#### **EXECUTIVE SUMMARY**

ACO Associates cc were appointed by Savannah Environmental (Pty) Ltd on behalf of the client Hartebeest Wind Farm (Pty) Ltd, to undertake a Heritage Impact Assessment report for the establishment of a wind energy facility as well as associated infrastructure, on a site located east of the N7 at Moorreesburg, in the Swartland Local Municipality, Western Cape. A previous application on the same land parcel (Mooreesburg Wind Energy Facility) has already received approval from Heritage Western Cape, however turbine specifications have changed requiring a re-submission.

The proposed property consists of portions of the farms Zwartfontein, Besjiesfontein, Tontelberg and Hartebeesfontein.

This assessment has identified the following potential heritage indicators:

**Palaeontology**: No paleontological issues expected given the ancient palaeontologically sterile underlying Malmesbury shales.

**Archaeology:** The proposed study area is located within the highly transformed landscape of the Swartland Local Municipality. Archaeological impacts are expected to be low.

**Built Environment:** The built environment of the study area is generally considerably altered and of ungradable heritage value apart from structures on RE of Portion 11 of Farm Zwartfontein 414. It is not expected that the built environment will be directly impacted by the proposal unless it becomes necessary to demolish structures (farm houses, sheds, kraals, etc) that are greater than 60 years of age. It is anticipated in most instances it will be possible to avoid direct impacts. If any farm buildings, including sheds and old kraals, are threatened by development, a detailed assessment of their heritage significance will be required along with recording of details of structures.

Historic structures given a field grading of IIIB located on the RE of Portion 11 of the Farm Zwartfontein 414 are considered to be conservation-worthy. The duty of protection of these structures greater than 60 years of age will lie with the Provincial compliance authority, Heritage Western Cape. Any changes to the farm structures (by anyone) must be done in terms of the necessary permits issued by that organisation.

**Accumulative Impacts:** There are two authorised and almost complete wind energy facilities each within 40 km of the study area at Hopefield and Gouda, both of them within wheat-land contexts. At the time of doing the work neither of these facilities was visible from the study area. There will be a cumulative impact in terms of the adding of an industrial layer onto an agricultural landscape however the fact the neither the Hopefieled or Gouda wind farms clusters are visible from Moorreesberg means that this

locale is capable of accepting the Hartebeest Wind Farm. There will be character change, however this report is of the opinion that human made objects are aesthetically more tolerable in human made manicured agricultural landscapes. The presence of the Hartebeest Wind Farm is likely to be tolerable within the landscape context. Indications are that any further proposals in the central Swartland do pose a likelihood of negative accumulative impacts.

**Cultural Landscape and setting:** The construction of a large wind energy facility can result in profound changes to the overall sense of place of a locality, if not a region. It is of opinion that of all landscapes in South Africa, the presence of wind turbines in the study area are compatible with the manicured and swept quality of the surrounds, meaning that although the turbines will be highly visible from within and close to the site, including the N7, the sense of change or diminishment of the significance of the landscape will be acceptable, and not necessarily overly negative in status.

The Visual Impact Assessment by Afzelia (2016) notes that significant impacts will be experienced from the eastern edge of Moorreesburg, however this is the "industrial edge" of the town therefore, the impact on the residential properties will be more limited. While turbines will be visible from the N7, the central spine of hills through the study area will serve to increase both the back drop (visual absorption capacity) and have a screening effect with respect to turbines placed on north of the hill range. Afzelia have also commented that choice of the 25 turbines as opposed to the 32 turbine alternative will decrease the intensity of the visual impact.

#### Conclusion

Given the generally low heritage sensitivity of the study area, the proposed activity is acceptable in these terms. It may well be that visual and social impacts may be of greater significance, however the heritage qualities of the study area are of moderate significance. Impacts to the physical heritage are considered to be unlikely. Landscape impacts which are a common concern with respect to developments of this kind are also expected to be moderate as the wheat land landscape (grade IIIB-C) of manicured and transformed hills are likely to be able to absorb the project in aesthetic terms.

The area is well suited to the proposed activity.

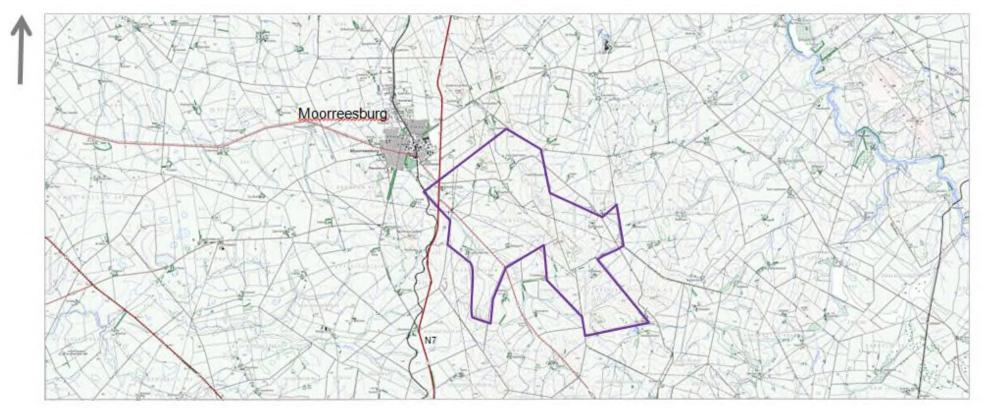


Figure 1: Locality map of the proposed project site which consists of several farm portions. The following farm portions are excluded from the project site: Portion 2, 4, 5, 6 and the Remaining Extent of the Farm Zwartfontein 416.

# **Details of the specialist**

This study has been undertaken by Tim Hart BA Hons, MA (ASAPA, APHP) of ACO Associates CC, archaeologists and heritage consultants.

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#### **CURRICULUM VITAE**

Name: Timothy James Graham Hart

Profession: Archaeologist Date of Birth: 29/07/60

Parent Firm: ACO Associates

Position in Firm: Director

Years with Firm:

Years experience: 30 years
Nationality: South African

HDI Status: n/a

**Education:** Matriculated Rondebosch Boys High, awarded degrees BA (UCT) BA Hons (UCT) MA (UCT).

**Professional Qualifications:** Principal Investigator ASAPA, member of Association of Heritage Professionals (APHP)

**Languages:** Fully literate in English, good writing skills. Conversation in Afrikaans, mediocre writing skills, good reading skills. Some knowledge of Latin.

#### PROPOSED POSITION ON TEAM: Overall project co-director, task leader on field projects.

#### **KEY QUALIFICATIONS**

- Bachelor of Arts in Archaeology and Psychology
- BA Honours in archaeology
- MA in Archaeology
- Recipient of Frank Schwietzer Memorial Prize (UCT) for student excellence
- Professional member (no 50) Association of Southern African Professional Archaeologists (ASAPA)
- Principal Investigator, cultural resources management section (ASAPA)
- Professional member in specialist and generalist categories Association of Heritage Professionals (APHP)
- Committee Member Heritage Western Cape, Committee Member SAHRA
- Awarded Department of Arts and Culture and Sport award for best heritage study in 2014,

#### Relevant recent Project Experience with respect to large projects:

- Specialist Specialist consultant Eskom's Kudu Integration project (identifying transmission line routes across Namaqualand)
- Specialist consultant Eskom's Atantis Open Cycle Gas Turbine project, upgrade and power lines
- Specilaist consultant Eskom's Mossel Bay Open Cycle Gas Turbine project, substations and power lines
- Specialist consultant Eskoms proposed Omega sub-station
- Specialist consultant Eskoms Nuclear 1 programme
- Specialist consultant Eskoms PBMR programme
- Specialist consultant Department of Water Affairs raising of Clanwilliam Dam project
- Specialist consultant to De Beers Namaqualand Mines (multiple projects since 1995)
- Specialist consultant Saldanha Ore Handling Facility phase 2 upgrade
- Three years of involvement in Late Stone Age projects in the Central Great Karoo
- Wind Energy systems: Koekenaap, Hopefield, Darling, Vredendal, Bedford, Sutherland, Caledon
- Specialist consultant Eskom nuclear 1
- Bantamsklip Nuclear 1 TX lines
- Koeberg Nuclear 1 TX lines

- Karoo uranium prospecting various sites
- HIA Houses of Parliament
- Proposed Ibhubesi gas project, West Coast of South Africa.

#### **Experience**

After graduating from UCT with my honours degree I joined the Southern Methodist University (SMU Dallas Texas) team undertaking Stone Age research in the Great Karoo. After working in the field for a year I registered for a Masters degree in pre-colonial archaeology at UCT with support from SMU. On completion of this degree in 1987 I commenced working for the ACO when it was based at UCT. This was the first unit of its kind in RSA.

In 1991 I took over management of the unit with David Halkett. We nursed the office through new legislation and were involved in setting up the professional association and assisting SAHRA with compiling regulations. The office developed a reputation for excellence in field skills with the result that ACO was contracted to provide field services for a number of research organisations, both local and international. Since 1987 in professional practise I have has been involved in a wide range of heritage related projects ranging from excavation of fossil and Stone Age sites to the conservation of historic buildings, places and industrial structures. To date the ACO Associates CC (of which I am codirector) has completed more than 1500 projects throughout the country ranging from minor assessments to participating as a specialist in a number of substantial EIA's as well as international research projects. Some of these projects are of more than 4 years duration

Together with my colleague Dave Halkett I have been involved in heritage policy development, development of the CRM profession, the establishment of 2 professional bodies and development of professional practice standards. Notable projects I have been involved with are the development of a heritage management plan and ongoing annual mitigation for the De Beers Namaqualand Mines Division, heritage management for Namakwa Sands and other west coast and Northern Cape mining firms. Locally, I was responsible for the discovery of the "Battery Chavonnes" at the V&A Waterfront (now a conserved as a museum – venue for Da Vinci exhibition), the discovery of a massive paupers burial ground in Green Point (now with museum and memorial), the fossil deposit which is now the subject of a public display at the West Coast Fossil Park National Heritage Site as well as participating in the development of the Robben Island Museum World Heritage Site. I have teaching experience within a university setting and have given many public lectures on archaeology and general heritage related matters. I am presently running a NLF funded project to research the historic burial grounds of Green Point.

#### **Academic Publications**

Hart, T.J.G. 1987. Porterville survey. In Parkington, J & Hall, M.J. eds. Papers in the Prehistory of the Western Cape, South Africa. Oxford: BAR International Series 332.

Sampson, C.G., Hart, T.J.G., Wallsmith, D.L. & Blagg, J.D. 1988. The Ceramic sequence in the upper Sea Cow Valley: Problems and implications. South African Archaeological Bulletin 149: 3-16.

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Smith, A., Halkett, D., Hart, T. & Mütti, B. 2001. Spatial patterning, cultural identity and site integrity on open sites: evidence from Bloeddrift 23, a pre-colonial herder camp in the Richtersveld, Northern Cape Province, South Africa. South African Archaeological Bulletin 56 (173&174): 23-33.

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Halkett, D., Hart, T., Yates, R., Volman, T.P., Parkington, J.E., Klein, R.J., Cruz-Uribe, K. & Avery, G. 2003. First excavation of intact Middle Stone Age layers at Ysterfontein, western Cape Province, South Africa: implications for Middle Stone Age ecology. Journal of Archaeological Science

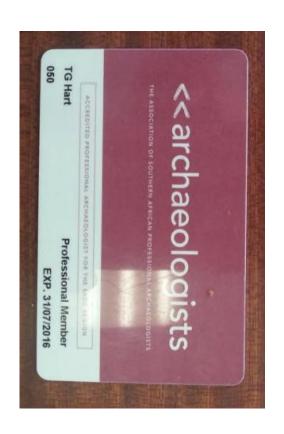
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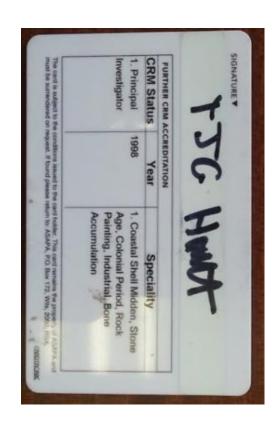
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Orton, J. Hart, T. Halkett, D. 2005. Shell middens in Namaqualand: two later Stone Age sites at Rooiwalbaai, Northern Cape Province, South Africa. South African Archaeological Bulletin. Volume 60 No 181

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**Declaration of independence** 

PROJECT: Proposed Hartebeest Wind Farm and grid connections

I, Tim Hart, as the appointed independent specialist hereby declare that I acted as the independent specialist in

this application; and that I

• regard the information contained in this report as it relates to my specialist input/study to be true and correct,

• do not have and will not have any financial interest in the undertaking of the activity, other than remuneration for work performed in terms of the NEMA, the Environmental Impact Assessment Regulations, 2014 and any specific

environmental management Act;

• have and will not have any vested interest in the proposed activity proceeding;

• have disclosed, to the applicant, EAP and competent authority, any material information that have or may have the potential to influence the decision of the competent authority or the objectivity of any report, plan or document

required in terms of the NEMA, the Environmental Impact Assessment Regulations, 2014 and any specific

environmental management Act;

· am fully aware of and meet the responsibilities in terms of NEMA, the Environmental Impact Assessment

Regulations, 2014 (regulation No. 38282 GG, 4 December 2014)

) and any specific environmental management Act, and that failure to comply with these requirements may

constitute and result in disqualification;

• have ensured that information containing all relevant facts in respect of the specialist input/study was distributed

or made available to interested and affected parties and the public and that participation by interested and affected parties was facilitated in such a manner that all interested and affected parties were provided with a

reasonable opportunity to participate and to provide comments on the specialist input/study;

· have ensured that the comments of all interested and affected parties on the specialist input/study were

considered, recorded and submitted to the competent authority in respect of the application;

• have ensured that the names of all interested and affected parties that participated in terms of the specialist

input/study were recorded in the register of interested and affected parties who participated in the public

participation process;

• have provided the competent authority with access to all information at my disposal regarding the application,

whether such information is favourable to the applicant or not; and

• am aware that a false declaration is an offence in terms of regulation No. 38282 GG, 4 December 2014.

**Note:** The terms of reference must be attached.

Signature of the specialist:

TJG Hout.

Name of company:

ACO Associates cc

Date: 16 November 2016

XII

#### **GLOSSARY**

**Archaeology:** Remains resulting from human activity which are in a state of disuse and are in or on land and which are older than 100 years, including artefacts, human and hominid remains and artificial features and structures.

Calcrete: A soft sandy calcium carbonate rock related to limestone which often forms in arid areas.

**Cultural landscape:** The combined works of people and natural processes as manifested in the form of a landscape

Early Stone Age: The archaeology of the Stone Age between 700 000 and 2500 000 years ago.

**Fossil:** Mineralised bones of animals, shellfish, plants and marine animals. A trace fossil is the track or footprint of a fossil animal that is preserved in stone or consolidated sediment.

**Heritage:** That which is inherited and forms part of the National Estate (Historical places, objects, fossils as defined by the National Heritage Resources Act 25 of 1999.

Holocene: The most recent geological time period which commenced 10 000 years ago.

Late Stone Age: The archaeology of the last 20 000 years associated with fully modern people.

**Middle Stone Age**: The archaeology of the Stone Age between 20-300 000 years ago associated with early modern humans.

**Midden:** A pile of debris, normally shellfish and bone that have accumulated as a result of human activity.

National Estate: The collective heritage assets of the Nation.

**Palaeontology:** Any fossilised remains or fossil trace of animals or plants which lived in the geological past, other than fossil fuels or fossiliferous rock intended for industrial use, and any site which contains such fossilised remains or trace.

Pan: A shallow depression in the landscape that accumulates water from time to time.

Palaeosole: An ancient land surface.

**Pleistocene:** A geological time period (of 3 million – 20 000 years ago).

**Pliocene:** A geological time period (of 5 million – 3 million years ago).

**Miocene:** A geological time period (of 23 million - 5 million years ago).

**SAHRA:** South African Heritage Resources Agency – the compliance authority which protects national heritage.

**Structure (historic:)** Any building, works, device or other facility made by people and which is fixed to land, and includes any fixtures, fittings and equipment associated therewith. Protected structures are those which are over 60 years old.

# **Acronyms**

DEAT Department of Environmental Affairs and Tourism

ESA Early Stone Age

GPS Global Positioning System
HIA Heritage Impact Assessment
HWC Heritage Western Cape

LSA Late Stone Age MSA Middle Stone Age

NHRA National Heritage Resources Act

SAHRA South African Heritage Resources Agency

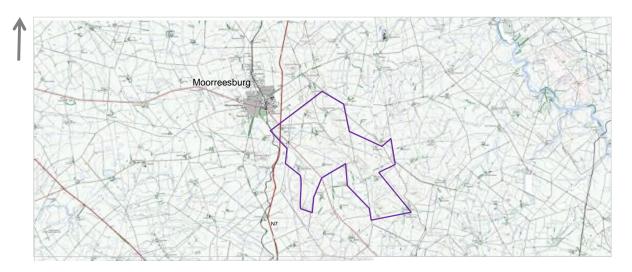
WEF Wind Energy Facility
PV Photo-voltaic (solar) array

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#### 1 INTRODUCTION

ACO Associates cc have been appointed by Savannah Environmental (Pty) Ltd to assess heritage impacts on a site approximately 4km south-south east of Moorreesburg. The proponent, Hartebeest Wind Farm (Pty) Ltd is proposing to establish a commercial wind energy facility, as well as associated infrastructure on a site located immediately to the East of the N7 at Moorreesberg in the Western Cape (Figure 1). The heritage assessment is conducted in terms of section 38.8 of the NHRA. This work follows on a previously lapsed impact assessment for the same area in 2015 which received approval from HWC. The layout and specifications have changed and therefore the need for an ammended report.



**Figure 1** The locality of the proposed wind farm on a number of farms situated to the east of the Town of Moorreesburg.

The proposed wind farm will be located on the following properties indicated in Table 1 (referred to as 'the project site') in the Malmesbury Division, Western Cape:

Table 1. Land portions making up the site.

Farm	Farm Number	Portion	Extent (Ha)	Landowner	Drafting notes
Klipheuwel (Hartebeestfontein) (servitude)	412	6	303,0881	Klipheuwel Trust IT 1821/2011	
Hartebeestfontein	412	2	303.9461	Engcar Plase (Pty)Ltd Reg No: 68/14405	
Tontelberg	424	1	264.4282	Pool Familie Trust IT 1793/2000	
Biesjesfontein	413	9	626.5630	Kleindrif Boerdery (Pty)Ltd Reg No:	

				73/13751	
Zwartfontein	416	1		Pool Familie	
	0	_	325.5824	Trust	
				IT 1793/2000	
Zwartfontein	414	8		Wecar Trust	
(servitude)			406.084	IT 2920/2001	
Zwartfontein	414	Remainder of		Hanekomshoop	
		Portion 11 (Portion	352.2524	Trust	
Zwartfontein	414	of Portion 1 Remainder of		Hanekomshoop	
(Klein	414	Portion 12 (Portion	24.0997	Trust	
Zwartfontein)		of Portion 1)	2110337	11 450	
Zwartfontein	414	Portion 13 (Portion		Hanekomshoop	Comment:
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Zwartfontein)		the farm			(page 4) it
		ZWARTFONTEIN			is Portion
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					remainder
					of Portion
					13
Zwartfontein	414	Remainder of		Hanekomshoop	Comment:
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		of Portion 1) of			(page 5)
		the farm ZWARTFONTEIN			the extent
		no 414			is 24.9873
		110 111			ha
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		of Portion 11) of	51.3922	Trust	
		the farm ZWARTFONTEIN			
		no 414			
Zwartfontein	414	Remainder of		Hanekomshoop	
Zwarcioncom		Portion 17	360.4609	Trust	
		(Hanekomshoop)			
		(Portion of Portion			
		1) of the farm			
		ZWARTFONTEIN			
Zwartfontein	416	no 414 Portion 7 (Portion		Hanekomshoop	
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		the farm	33.3002	11 430	
		ZWARTFONTEIN			
		no 416			
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		(Zwartfontein	68.2487		
		noord) of the farm ZWARTFONTEIN			
		no 416			
Zwartfontein	414	Portion 21 and		Hanekomshoop	
		20		trust	

All the land is currently zoned agricultural 1, and being situated in the Swartland Local Municipality, it is mainly used for the cultivation of wheat.

# 1.1 Development Proposal

The development proposal consists of the following:

- A maximum of 32 wind turbines, with a maximum hub height of 130m and a rotor diameter of 160m;
- Concrete foundations to support the turbines;
- Cabling between the turbines, to be laid underground where practical;
- An on-site substation of approximately 100m x 100m in extent to facilitate the connection between the wind energy facility and the electricity grid;
- An overhead power line to connect the facility to the electricity grid (two alternatives).
- Internal access roads to each turbine and to the on-site substation;
- Access roads to the site and between project components;
- Temporary infrastructure including a concrete batching plant of 50m x 50m in extent to supply the concrete requirements for turbine foundations and/or towers construction and laydown areas;
- Workshop area / office for control, maintenance and storage.

#### Alternatives

Two alternatives are being considered for the turbine layout (Figures 2, 3):

- A 25 turbine alternative
- A 32 turbine alternative.

Two alternatives are being considered with respect to the grid connection

- » Alternative 1: A connection to the existing Moorreesburg 132/66kV substation at 132kV via a 4km 132kV power line.
- » Alternative 2: A connection to the existing Moorreesburg 132/66kV substation at 66kV via a 3,5km 132kV power line.

#### 1.2 Terms of reference

ACO Associates undertook to:

- Conduct a literature survey to gain a sound knowledge of any background information pertinent to the affected area;
- Engage with consultants who have specialist regional knowledge of the area;
- Conduct a field survey of the proposed facility, tailored to the varying sensitivities and methods required;
- Map, record and photograph any heritage sites or objects offered protection by the NHRA or any other object or place considered significant by the ACO team;
- Produce an illustrated report describing the findings, defining areas of sensitivity, any further work required and suggesting mitigatory actions for reducing impacts to heritage resources.

#### 2 METHODOLOGY

Information about the study area was derived from a literature search, local informants and a site survey conducted on 12-13 March 2015.

During the original site survey, turbine positions were inspected by vehicle and on foot. Road locations were not provided, however extensive tracts of landscape were covered. No further survey work has been conducted for the revised layout as the most significant change is the increased size of the turbines and the reduction of the number of the maximum amount of turbines from 40 to 32. The previous HIA (Hart 2015) contains details of track logs. During that time, any significant heritage sites identified were mapped, assessed and graded.

The author of this report has relied on records contained with the ACO, SAHRIS and his own post-graduate experiences of doing dissertation work in the wheat lands to compile an impact assessment.

Literature that is relevant to the project areas is sparse being limited to two surveys by the late HJ Deacon (2008a) who surveyed a land portion immediately adjacent (north) for a proposed golf estate. He found the site to be archaeologically sterile. Deacon (2008b) also assessed the route of the No-Go river through Moorreesburg and did not identify any heritage resources of significance.

A great deal more work has been done in the Malmesbury area, which is a similar environment. This includes work by J. Kaplan, HJ, Deacon, T. Hart and others. None of the six or more studies in the Malmesbury area revealed any archaeological sensitivity. Works by H. Fransen (2006) were consulted to establish if any of the buildings in the project area had any notable heritage qualities.

The SAHRA palaeontological sensitivity map was consulted to establish the palaeontological sensitivity of the area.

### Assessment of Impacts

Direct, indirect and cumulative impacts of the issues identified through the scoping study, as well as all other issues identified in the EIA phase were assessed in terms of the following criteria as per the requirements of Savannah Environmental (Pty)ltd.

The **nature**, which shall include a description of what causes the effect, what will be affected and how it will be affected.

The **extent**, wherein it will be indicated whether the impact will be local (limited to the immediate area or site of development) or regional, and a value between 1 and 5 to be assigned as appropriate (with 1 being low and 5 being high):

The **duration**, wherein it will be indicated whether:

The lifetime of the impact will be of a very short duration (0-1 years) – assigned a score of 1; The lifetime of the impact will be of a short duration (2-5 years) - assigned a score of 2; medium-term (5-15 years) – assigned a score of 3; long-term (> 15 years) -assigned a score of 4; or permanent -assigned a score of 5.

The **magnitude**, quantified on a scale from 0-10, where a score is assigned:

- 0 is *small* and will have no effect on the environment
- 2 is *minor* and will not result in an impact on processes
- 4 is *low* and will cause a slight impact on processes
- 6 is *moderate* and will result in processes continuing but in a modified way
- 8 is *high* (processes are altered to the extent that they temporarily cease)
- 10 is *very high* and results in complete destruction of patterns and permanent cessation of processes

The **probability of occurrence**, which describes the likelihood of the impact actually occurring. Probability is estimated on a scale, and a score assigned:

Assigned a score of 1-5, where 1 is *very improbable* (probably will not happen)

Assigned a score of 2 is *improbable* (some possibility, but low likelihood)

Assigned a score of 3 is *probable* (distinct possibility)

Assigned a score of 4 is *highly probable* (most likely)

Assigned a score of 5 is *definite* (impact will occur regardless of any prevention measures)

The **significance**, which shall be determined through a synthesis of the characteristics described above and can be assessed as low, medium or high; and

The **status**, which will be described as either positive, negative or neutral. » the degree to which the impact can be reversed. » the degree to which the impact may cause irreplaceable loss of resources. » the *degree* to which the impact can be *mitigated*.

The **significance** is calculated by combining the criteria in the following formula: S=(E+D+M)P S= Significance weighting E= Extent D= Duration M= Magnitude P= Probability

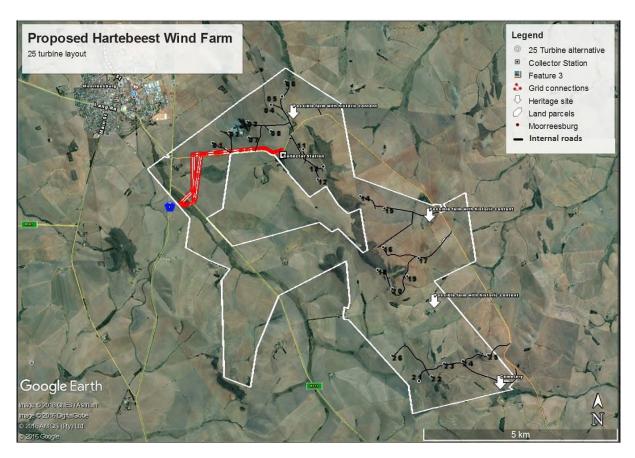


Figure 2 Proposed layout of the Hartebeest WEF 25 turbine option with identified heritage sites.

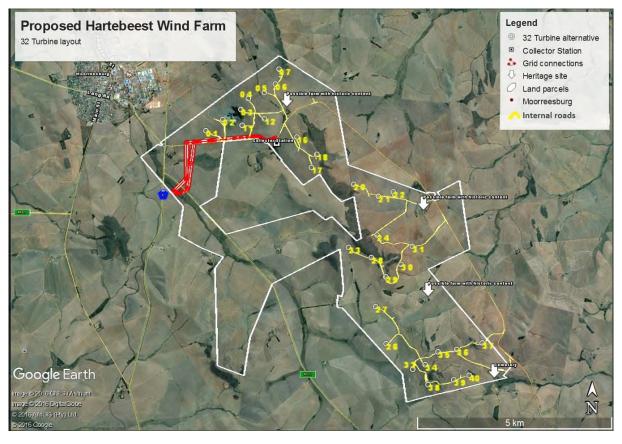


Figure 3 Proposed layout of the Hartebeest WEF 32 turbine option with identified heritage sites.

#### 2.1 Restrictions and assumptions

No restrictions were encountered on site. The survey was comprehensive and summer ground surface visibility in the month of March was excellent. No trial excavations were conducted.

#### 2.2 Season of work

The original survey (March 12-13, 2015) was conducted at height of summer after the harvest and before planting. Fieldwork is best done during late summer as during the growing season, land surface visibility is very poor.

#### 3 HERITAGE LEGISLATION

The basis for all Heritage Impact Assessments (HIA) is the National Heritage Resources Act, No 25 of 1999 (NHRA), which in turn prescribes the manner in which heritage is assessed and managed. The NHRA has defined certain kinds of heritage as being worthy of protection, by either specific or general protection mechanisms. In South Africa the law is directed towards the protection of human made heritage, although places and objects of scientific importance are covered. The National Heritage Resources Act also protects intangible heritage such as traditional activities, oral histories and places where significant events happened. Generally protected heritage, which must be considered in any heritage assessment, includes:

- Any place of cultural significance (described below)
- Buildings and structures (greater than 60 years of age)
- Archaeological sites (greater than 100 years of age)
- Palaeontological sites and specimens
- Shipwrecks and aircraft wrecks
- Graves and grave yards.

Section 38 of the NHRA stipulates that HIAs are required for certain kinds of development such as rezoning of land greater than 10 000 m² in extent or exceeding 3 or more sub-divisions, linear developments in excess of 300 m or for any activity that will alter the character or landscape of a site greater than 5000 m². Subject to the provisions of subsections (7), (8) and (9), any person who intends to undertake a development categorised as—

- a) the construction of a road, wall, power line, pipeline, canal or other similar form of linear development or barrier exceeding 300 m in length;
- b) the construction of a bridge or similar structure exceeding 50 m in length;

- c) any development or other activity which will change the character of a site
  - i) exceeding 5 000 m2 in extent; or
  - ii) involving three or more existing erven or subdivisions thereof; or
  - iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or
  - iv) the costs of which will exceed a sum set in terms of <u>regulations</u> by <u>SAHRA</u> or a <u>provincial heritage resources authority</u>;
- d) the re-zoning of a site exceeding 10 000 m2 in extent; or
- e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority, must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development.

## 1.1. Cultural Landscapes (places of cultural significance)

Section 3(3) of the NHRA, No 25 of 1999 defines the cultural significance of a place or objects with regard to the following criteria:

- (a) its importance in the community or pattern of South Africa's history;
- (b) its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- (c) its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- (d) its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- (e) its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- (f) its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- (g) its strong or special association with a particular community or cultural group for social cultural or spiritual reasons;
- (h) its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa; and
- (i) sites of significance relating to the history of slavery in South Africa.

## 1.2. Scenic Routes

While not specifically mentioned in the NHRA, No 25 of 1999, Scenic Routes are recognised as a category of heritage resources. Baumann & Winter (2005) recommend that the visual intrusion of development on a scenic route should be considered a heritage issue.

### 1.3. Heritage Grading

A key tool in the assessment of heritage resources is the heritage grading system, which uses standard criteria as described hereafter. In the context of an EIA process, heritage resources are graded following the system established by Winter & Baumann (2005) in the guidelines for involving heritage practitioners in EIA's (Table 1). The system is also used internally within Heritage Authorities around the country for making decisions about the future of heritage places, buildings and artefacts.¹ Presently Heritage Western Cape has a good guide to grading which is nationally applicable, on their website (http://www.westerncape.gov.za/public-entity/heritage-western-cape).

**Table 2:** Grading of heritage resources (Source: Winter & Baumann 2005).

Grade	Level of	Description		
	significance			
		Of high intrinsic, associational and contextual heritage value		
1	National	within a national context, i.e. formally declared or potential Grade		
		1 heritage resources.		
		Of high intrinsic, associational and contextual heritage value		
2	Provincial	within a provincial context, i.e. formally declared or potential		
		Grade 2 heritage resources.		
		Of high intrinsic, associational and contextual heritage value		
3A	Local	within a local context, i.e. formally declared or potential Grade 3A		
		heritage resources.		
3B	Local	Of moderate to high intrinsic, associational and contextual value		
36	Local	within a local context, i.e. potential Grade 3B heritage resources.		
		Of medium to low intrinsic, associational or contextual heritage		
3C	Local	value within a national, provincial and local context, i.e. potential		
		Grade 3C heritage resources.		

Heritage specialists use this grading system to express the relative significance of a heritage resource. This is known as a field grading or a recommended grading. Official grading is done by a special committee of the relevant heritage authority, however heritage authorities rely extensively on field gradings in terms of decision making.

#### 4 RECEIVING ENVIRONMENT

The study area is in the heart of the Swartland Local Municipality, the main wheat farming area of the Cape Province. The Swartland Local Municipality is broad rural

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<sup>&</sup>lt;sup>1</sup> http://www.westerncape.gov.za/other/2012/9/grading\_guide\_&\_policy\_version\_5\_app\_30\_may\_2012.pdf

expanse of low rolling hills interspersed with farms, small communities and towns. Before the advent of wheat farming, the Swartland Local Municipality was characterised by "Renosterveld" plant communities which gave the area a dark-grey olive-green appearance when viewed from afar – hence the name Swartland (black country). The underlying geology consists of schists and shales of the Malmesbury Group, and is considered to be good agricultural land. The shale is rich in trace elements, which before the advent of agriculture supported large quantities of game. The Berg River alluvial terraces contain copious quantities of Early and Middle Stone Age artefacts attesting to the occupation of this landscape by humans for a million years or more. Today the Swartland Local Municipality is one of the most important wheat producing areas of the nation. Almost every farmer is involved in the cultivation of wheat. The wheat farming gives the entire area its particular character and texture (See Figures 4 & 5). A low wheat price in recent times has seen farmers look to other options – mixed farming, viticulture and renewable energy.

The study area itself is typical of the wheat-land landscape – a cohesive and highly characteristic landform to be found in the shale bedrock areas of the Cape. Generally the landscape is highly modified by human hand. The rolling hills have been subject to generations of contour ploughing, and the soil being fairly rich has resulted in a mosaic of relative small farms compared with other areas of South Africa. Farmsteads often enclosed by plantations of blue gum trees.





Figures 4 & 5. The Wheat Fields and some of the remaining Rhenosterveld

## 4.1 History

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In 1661, Pieter Cruythoff, one of Jan van Riebeeck's corporals, led a reconnaissance team of eleven men to explore the hinterland. A myth had been circulating for some time about the city of gold, Monomotapa, which allegedly lay somewhere to the immediate north of the Cape settlement.<sup>2</sup> The VOC headquarters were impatient for their

<sup>&</sup>lt;sup>2</sup> Worden, N, Van Heyningen, E & V. Bickford-Smith, 1998: *Cape Town: The Making of a City: an Illustrated Social History,* D. Philip, South Africa.

envisioned instant profits and commissioned several expeditions to find the fabled land. While the mission obviously never succeeded in locating a town saturated with gold, it did provide one of the earliest written records describing the interior of the Cape. The surgeon, Pieter van Meerhof, accompanied the first mission and kept the journal and wrote of plains teeming with wildlife. From one vantage point at Kasteelberg, on one day, they saw "thirteen horses (quagga), five rhinoceros, ostrich, thousands of hartebeest"<sup>3</sup>. It is also in this journal that 'Riebeek Kasteel' was first mentioned, named in honour of their mentor Jan van Riebeek.

When Willem van der Stel became governor of the Cape in 1699, he opened up new area for settlement, which included land grants in the Riebeek Valley and Tulbagh. Some of the first arrivals were Huguenots, and this resulted in the early establishment of vineyards, along with wheat and other fruit crops.

The VOC freeburgher system intensified pressures on the land. Food production yielded dreadfully low financial returns for the farmers, as the VOC paid unrealistically low prices. This forced farmers to turn to hunting as a means of survival. Within a number of years the larger fauna, such as the hippos of the Berg River, were exterminated. This level of natural resource exploitation put the settlers into inevitable conflict with the local indigenous Khoekhoen groups in the region, which included the Souqua (Sonqua), Cochoqua, and further along the coast, the 'Saldanhars'. The settlers' numbers, their uncompromising drive and firepower, all but guaranteed that the Khoekhoen would be pushed back and that the landscape, once teeming with wildlife, would irreversibly stripped of its natural fauna and flora.

According to historic records, the Khoekhoen favoured the Swartland as grazing land as it was far better suited to raising cattle than the depleted soils of the Table Mountain sandstones. The Berg River served as a corridor of permanent water and as such had a strong pull over the movement and settlement of people.

By the 19<sup>th</sup> century, vast tracts of the Swartland were under wheat cultivation reaching an unsustainable climax in the 1930's when sheet erosion caused by years of poor plowing practice brought wheat farming to its knees, and caused many of the poorer landowners to be displaced and their land consolidated. It was not until the universal implementation of contour plowing and modern fertilizers that farming became sustainable again. The indigenous Renosterveld plant communities have disappeared, save for a few small patches of land where remnant communities have survived. Hence, over the last 200 years the Swartland became transformed from a game rich wilderness to a vast historic landscape of wheat cultivation, farmsteads and small towns.

Like most of the Swartland Towns, Moorreesberg is a "kerksdorpie". The town of Moorreesburg is named after the Rev. HA Moorrees and was founded as a new Dutch

<sup>&</sup>lt;sup>3</sup> Molsbergen, 1916:45-62 & Mosop 1931: 6-11, in Rookmaker, L.C. Zoological Exploration of Southern Africa

Reformed parish on the farm Hooikraal in 1890. This was followed by a small school, post office and constabulary. The railway from Malmesbury was extended to the town in 1902.

Apparently farmers in the area had been endeavouring to establish the church to service the community since the mid 19<sup>th</sup> century. Messrs F Warnich and Dirk Kotze, then owners of the farm Hooikraal, each relinquished a piece of their land for church purposes. Over a period of many years the Moorreesburg Dutch Reformed Church purchased additional land for the growth of the town (the Church Council was effectively the Town Council). Moorreesberg is essentially a late 19<sup>th</sup>-early 20<sup>th</sup> century town that eventually became known as a regional center for wheat farming. A claim to fame that the town has is its association with the founding days of the company "Tiger Oats" <sup>4</sup>.

## 4.2 Heritage indicators and Findings

## **Palaeontology**

No known palaeontological resources are present in this area as it is all underlain by Malmesbury Shales. The shales are among the oldest rocks in the Cape Province and pre-date most life forms. This means that they are very unlikely to contain fossil remains. The superficial deposits in the project area are soils that are derived from unfossiliferous Malmsbury shale. Later fossils are known from the calcareous deposits on the West Coast near Hopefield and Duynefontein emanating from sediments relating to the Springfontein formation (Halket 2016), however there are no Springfontein or calcareous deposits in the study area. In addition no-limestone or calcrete formations of an age that would bear fossils are located in the area.

### **Archaeology**

The environment within the study area has been transformed by agriculture for more than 2 centuries. *In-situ* archaeological resources are extremely sparse with only three recorded occurrences. This consisted of a single quartzite flake that may have been of Early Stone Age origin, as well as two river cobbles, both found outside of their natural context, and on different farms (Figures 6 & 7 for artefacts)

thirds Gand Land Turner M 2011 Picheel

<sup>&</sup>lt;sup>4</sup> Athiros. G and L, and Turner, M. 2011 Riebeeks Castle. Tokai: Historical Media.



Figures 6 & 7. Flaked river cobbles

#### **Built environment**

A survey of deeds of the land parcels involved indicate that all the land that makes up the study area derives from 3 parent farms Zwartfontein, Biesjesfontein and Tontelberg. They were formalised as grants from quitrent farms in 1818-1835. Thus, it is possible that the farms were inhabited and worked before this time. Locations of historic farms greater than 60 years of age and cemeteries are depicted on Figures 2 and 3)

The historical built environment within the study area is in poor condition, although there is plenty of evidence of farms *werfs* that contain vestigial historical fabric – stone or mud brick barns, kraals and abandoned structures. Indications are that most of the early farm residences have been demolished and rebuilt, or modernised beyond recognition.

Klein Swartfontein: (33° 9'34.01"S 18°42'55.18"E) The only really good example of an intact historical farmyard with buildings of a variety of ages is Klein Swartfontein (Figures 8-9) where a variety of stone walled kraals, barns and residences have survived. Most notably is the late 19<sup>th</sup>-early 20<sup>th</sup> century Karoo style farm house (resided in) and an adjacent smaller 19<sup>th</sup> century dwelling with a curvilinear iron roofed *stoep* (front and back) with Victorian ironwork still intact. It is in an abandoned condition. A field grading of IIIB is proposed for this farm complex.







**Figure 8 & 9, 10.** The barn and 19<sup>th</sup> century dwelling on Klein Swartfontein. **Figure 10** (below) panorama of structures at Klein Swartfontein.

*Biesjesfontein*, (33°13'7.98"S 18°46'36.79") a farm with early 19<sup>th</sup> century origins contains a number of vernacular barns of interest, however the farmhouse was demolished some years ago to make way for a large agricultural shed. A field grading has not been assigned due to lack of information, nevertheless the structures should be regarded as generally protected.

None of the built environment is of a grade that would be publically celebrated as heritage places, therefore the impact of the wind energy facility on their heritage values is moderate. However, it is of concern to note that on some farms in the study area, a number of ruins and historic structures have been illegally demolished since 2012. The damage can be assessed using the Google Earth history function.

## **Graves and graveyards**

Farm graveyards are known to occur in the area. There is a farm cemetery at Biesjesfontein (33°13'15.60"S 18°46'20.56"E see Figures 11-14), and a local informant provided information about another at Swartfontein. Generally most land parcels farmed since before the 1960's are likely to have a farm cemetery on the property. Isolated unmarked pre-colonial graves are very unlikely to occur. Indications are that no farm cemetery will be directly affected.



**Figures 11 - 14.** The graves on Biesjesfontein. They are close to and amongst an old blue gum plantation. Many of the graves have been broken, one has had the marble headstone stolen. The majority of the graves are only marked by small stones, which have been placed standing up. Some of these have been moved from their original position (33°13'15.60"S 18°46'20.56"E).

# Landscape

The cultural landscape is one of cultivation (wheat and livestock) with farmsteads and occasional blue gum plantations. Farms tend to be quite small, therefore farmyards are more numerous than in other areas. There is a central spine of rolling hills that run through the study area. All but the steepest slopes are cultivated. The steeper slopes and rocky ridges that cannot be plowed still retain enclaves of Rhenosterveld vegetation. Generally in both winter and summer the landscape takes of a manicured appearance highly transformed by human hand. While this is not a remote wilderness landscape or a dramatic mountain vista, the Swartland has a distinctive character. The shadows and contrasts created by the rolling scenery in early mornings and evenings is highly scenic – a mosaic of blue gum tree clad slopes, rolling hills and valleys and farm complexes. Despite the intense agriculture, there is still wildlife on the land. A rarely seen Cape fox, Steenbok, Raptors and Blue Cranes were observed in the area.

The impact of wind turbines on this landscape in heritage terms is difficult to quantify as this is an aesthetic judgement, however the visual impact has been assessed in detail by Afzelia Environmental Consultants and Environmental Planning and Design (2016). While it is agreed with the VIA that the visual impact will generally be high when experienced from farms within and close to the study area, outskirts of Moorreesburg, it is felt that of all landscape in South Africa the presence of wind turbines in the study area are

compatible with the manicured and swept quality of the surrounds, meaning that although the turbines will be highly visible, the sense of change or diminishment of the significance of the landscape will not necessarily be negative in status.

**Landscape grading:** The landscape is considered worthy of grading at the IIIB-C level. A grading is justified on the grounds that the landscape is typical of a particular region and has a certain amount of aesthetic appeal.

### 5 POTENTIAL IMPACTS ASSOCIATED WITH WIND ENERGY FACILITIES.

Wind energy facilities are big developments that can produce a wide range of impacts that will affect the heritage qualities of an area. Each turbine site needs road access that can be negotiated by a heavy lift crane(s) which means that in undulating topography, deep cuttings and contoured roads will have to be cut into the landscape to create workable gradients. During the construction phase each of the turbine sites will have to be leveled off to create a solid platform for cranes as well as a laydown area for materials. This will involve earthmoving and road construction, followed by the bringing in of materials and plant. The actual construction of the turbines will involve excavation into the land surface to a depth of 2m and over an area of 29m x 29m for the concrete base. The pre-fabricated steel tower (or concrete) tower is bolted on to the base and erected in segments. The nacelle containing the generator is finally attached followed by the rotors. The turbines are connected to underground cables, where possible, to an onsite substation(s) where after the generated current will be fed to the national grid via transmission lines.

# 5.1 Impacts expected during the construction phase of the wind energy facility

During the construction phase the following activities will result in impacts to the landscape and any heritage that lies on it can be expected:

- Bulldozing of roads to turbines sites with a possibility of cut and fill operations in places:
- Upgrading of existing farm tracks;
- Creation of working and laydown areas close to each turbine site;
- Excavation of foundations for each tower;
- Excavation of many kilometers of linear trenches for cables;
- Erection of a 132 kV power line;
- Construction of electrical infrastructure in the form of an on-site substation.

In terms of impacts to heritage, the archaeological sites, which are highly context sensitive, are the most vulnerable to the alteration of the land surface. The best way to manage impacts to archaeological material is to avoid impacting them. This means

micro-adjusting turbine positions where feasible, or routing access roads around sensitive areas. If primary avoidance of the heritage resource is not possible, then some degree of mitigation can be achieved by systematically removing the archaeological material form the landscape. This is generally considered a second best approach as the process that has to be used is exacting and time-consuming, and therefore expensive. Furthermore, the NHRA requires that archaeological material is stored indefinitely which has cost implications and places an undue burden on the limited museum storage space available in the Province.

### 5.2 Impacts expected during operation of the wind energy facility

During the operational life of the wind farm, it is expected that physical impacts to heritage will diminish or cease. Impacts to intangible heritage are expected to occur. Such impacts relate to changes to the feel, atmosphere and identity of a place or landscape. Such changes are evoked by visual intrusion, noise, changes in land use and population density. In the case of this project, impacts to remote and rural landscape and wilderness qualities are possibly of greatest concern. The point at which a wind turbine may be perceived as being "intrusive" from a given visual reference point is a subjective judgment, however it can be anticipated that the presence of such facilities close to (for example) wilderness and heritage areas will destroy many of the intangible and aesthetic qualities for which an area is valued. The fact that turbines are continuously revolving results in a visual impact that can be very disturbing and to the landscape quality of a place.

- Due to the size of the turbines, the visual impacts are largely not easily mitigated (they are easily visible from 10 km and up to 20 km in ideal conditions) in virtually all landscapes (personal observations), however indications are (PGWC, 2006) that they are perceived to aesthetically/artistically more acceptable in agricultural or manicured landscapes;
- The fact that the turbines are in continuous motion creates a visual impact more severe than that caused by static objects and buildings;
- Shadow flicker an impact particular to wind turbines, comprises very large moving shadows created by the giant blades when the sun is low on the horizon.
   Such shadows can extend considerable distances from the turbine. Continuous shadow flicker will have a serious impact on the sense of place of a heritage site;
- Visual impact of road cuttings into the sides of slopes will affect the cultural, natural and wilderness qualities of the area;
- Residual impacts can occur after the cessation of operations. The large concrete turbine bases will remain buried in the ground indefinitely. Bankruptcy or neglect by a wind energy company can result in turbines standing derelict for years, creating a long term eyesore.

While it is not expected that physical impacts will result- changes to the way in which the area is used by people can result in impacts. If the intangible qualities of a place are

affected in such a way that it becomes an undesirable place to visit or reside, the sustainable use of the buildings will diminish. There is merit in making sure that no structures are affected by shadow flicker or noise which may result in them being uninhabitable.

Not implementing the proposal will result in no impacts to heritage, apart from those impacts caused by natural forces such as erosion, weathering and natural decay.

#### **6 ASSESSMENT OF IMPACTS**

The proposed development site is not sensitive in terms of archaeological material and marginally sensitive in terms of built environment. It lies adjacent to a scenic route and a town which will experience impacts although these may not necessarily be negative.

### 6.1 Archaeology

The study area is not archaeologically sensitive therefore rescue excavations of archaeological material will not be necessary for any development of the site, internal power line routes or substation sites. Generally, the impact of the proposed activity on archaeological material will be very low.

# **6.1.1 Nature of impacts**

The main cause of impacts to archaeological sites is physical disturbance of the material itself and its context. The heritage and scientific potential of an archaeological site is highly dependent on its geological and spatial context. This means that even though, for example a deep excavation may expose archaeological artefacts, the artefacts are relatively meaningless once removed from the area in which they were found. In the case of the proposed activity, the main source of impact is likely to be the construction of access roads, laydown areas and excavation of the footings of the turbines.

### 6.1.2 Extent of impacts

It is expected that impacts will be limited (local). There is a chance that the deep excavations for bases could potentially impact buried archaeological material, similarly excavation of cable trenches and clearing of access roads could impact material that lies buried in the surface sand. Potential impacts caused by power line and proposed access roads are similarly likely to be limited and local. The physical survey of the study area has shown that archaeological material is insignificant and dispersed, which means that the extent of impacts are likely to be highly localised (if at all), with no regional implications for heritage of this kind.

## 6.1.3 Significance of impacts

In terms of the information that has been collected, indications are that impacts to precolonial archaeological material will be limited. In terms of buried archaeological material, one can never be sure of what lies below the ground surface, however indications are that this is extremely sparse and that impacts caused by the construction of footings and other ground disturbance is likely to be negligible.

#### 6.1.4 Status of impacts

The destruction of archaeological material is usually considered to be negative; however opportunities for the advancement of science and knowledge about a place can result provided that professional assessments and mitigation is carried out in the event of an unexpected find. In this case, there is so little material on the project site that there will be no opportunity to benefit and therefore the impact will be neutral.

Table 2: Summary of Impa	acts for Archaeology	
	Without Mitigation	With Mitigation
Extent	Local (1)	Local (1)
Duration	Permanent (5)	Permanent (5)
Magnitude	Small to Minor (1)	Small to Minor (1)
Probability	Very Improbable (1)	Very Improbable (1)
Significance	Low (7)	Low (7)
Status	Neutral	Neutral
Reversibility	Low reversibility	Low reversibility
Irreplaceable loss of	No	No
resources?		
Mitigation: No mitigation	n required prior to construc	tion. During construction or
operation any accidentally di	scovered graves or human rer	mains must be reported to the
police and Heritage Western	Cape.	
Cumulative impacts: N/An/a		
Residual Impact: N/An/a		

# **6.2** Colonial period heritage

Colonial period heritage – that is buildings and historical sites of significance have not been identified within the boundaries of the study area.

# **6.2.1 Nature of impacts**

Historic structures are sensitive to physical damage such as demolition as well as neglect. They are also context sensitive, in that changes to the surrounding landscape will affect their significance.

## **6.2.2 Extent of Impacts**

Direct or indirect impacts are not expected.

## 6.2.3 Significance of impacts

Given that there are no structures or historical sites within the study area that will be physically impacted, the significance of any impacts is very low. Furthermore, there are no heritage resources that are likely to ever be publically celebrated.

## 6.2.4 Status of impacts

Within the boundaries of the proposed wind energy facility, impacts are considered improbable. The overall status is considered to be neutral.

Table 3: Summary of impacts on colonial period heritage.			
	Without Mitigation	With Mitigation	
Extent	Local (1)	Local (1)	
Duration	Very Short (1)	Very Short (1)	
Magnitude	Small to Minor (1)	Small to Minor (1)	
Probability	Very Improbable (1)	Very Improbable (1)	
Significance	Low (3)	Low (3)	
Status	Neutral	Neutral	
Reversibility	n/a	n/a	
Irreplaceable loss of	No	No	
resources?			
Mitigation: n/a			
<b>Cumulative impacts:</b> No	cumulative impacts		
Residual Impact: n/a			

# 6.3 Cultural landscape and sense of place

### 6.3.1 Nature of impacts

Cultural landscapes are highly sensitive to cumulative impacts and large scale development activities that change the character and public memory of a place. In terms of the National Heritage Resources Act, a cultural landscape may also include a natural landscape of high rarity value, aesthetic and scientific significance. The construction of a large facility can result in profound changes to the overall sense of place of a locality, if not a region. It is felt that of all landscapes in South Africa, the presence of wind turbines in the study area are compatible with the manicured and swept quality of the surrounds, meaning that although the turbines will be highly visible from within and close to the site, including the N7, the sense of change or diminishment of the significance of the landscape will be minimal, and not necessarily overly negative in status. Afzelia (2016) believe that the impact will generally be perceived as *negative* in terms of public opinion; however it is also noted that the Hopefield and Gouda wind energy facilities which are in similar contexts have not received an undue degree of negative comment.

The Visual Impact Assessment by Afzelia (2016) notes that significant impacts will be experienced from the eastern edge of Moorreesburg, however this is the "industrial edge" of the town therefor the impact on the residential properties will be more limited. While turbines will be visible from the N7 the central spine of hills through the study area will serve to increase both the back drop (visual absorption capacity) and have a screening effect with respect to turbines placed on north of the hill range. Afzelia have also commented that choice of the 25 turbines as opposed to the 32 turbine alternative will decrease the intensity of the visual impact.

# 6.3.2 Extent of impacts

Wind Turbines are without doubt conspicuous structures which will affect the atmosphere of the "place". While this impact may be considered local in terms of physical extent, there may be wider implications in terms of the change in "identity" of the area and the cumulative effect this could have on future tourism potential. The impact of the proposed activity will be local but with a moderate contribution to cumulative impacts.

### 6.3.3 Significance of impacts

The impact of the proposed activity is low

# 6.3.4 Status of impacts

The status of the impact is neutral-negative (without mitigation).

Table 4: Summary of Impacts on Cultural Landscape			
	Without Mitigation	With Mitigation	
Extent	Local (2)	Local (2)	
Duration	Long term (4)	Long term (4)	
Magnitude	Minor (2)	Minor(2)	
Probability	Probable (3)	Probable (3)	

Significance	Low (24)	Low (24)
Status	Neutral - Negative	Neutral - Negative
Reversibility	Reversible after closure of	Reversible after closure of
	facility	Facility.
Irreplaceable loss of	No	No
resources?		
Mitigation: None possible.		
Cumulative impacts: The closest existing wind energy facilities are a cluster at		
Hopefield to the west, and Gouda to the east. Neither of these are overly visible from		
Moorreesberg therefore the accumulative impact is acceptable.		
Residual Impact: n/a		

## 6.4 Transmission lines

The study area is sparse with respect to both archaeological and historical material/sites.

Table 5: Summary of Impacts on Heritage		
	Alternative 1	
	Without	With
	Mitigation	Mitigation
Extent	Local (1)	Local (1)
Duration	Long term (4)	Long term (4)
Magnitude	Low (1)	Low (1)
Probability	Possible(2)	Possible (2)
Significance	Low (12)	Low (12)
Status	Neutral	Neutral
Reversibility	Reversible after	Reversible after
	closure of	closure of
	facility	facility.
Irreplaceable	No	No
loss of		
resources?		
Mitigation: N/A		
Cumulative impacts: Accumulative impacts are not expected.		
Residual Impact: n/a		

Table 6: Summary of Impacts on Heritage	
Alternative 2	
Without	With Mitigation

	Mitigation	
Extent	Local (1)	Local (1)
Duration	Long term (4)	Long term (4)
Magnitude	Low (1)	Low (1)
Probability	Possible(2)	Possible (2)
Significance	Low (12)	Low (12)
Status	Neutral	Neutral
Reversibility	Reversible after	Reversible after closure of
	closure of	facility.
	facility	
Irreplaceable	No	No
loss of		
resources?		
Mitigation: No mitigation is required.		
Cumulative impacts: Accumulative impacts are not expected.		
Residual Impact: n/a		

## 6.5 Access routes

	Without Mitigation	With Mitigation
Extent	Local (1)	Local (1)
Duration	Long term (4)	Long term (4)
Magnitude	Small to Minor (1)	Small to Minor (1)
Probability	Improbable (2)	Improbable (2)
Significance	Low (12)	Low (12)
Status	Neutral	Neutral
Reversibility	Reversible	Reversible
Irreplaceable loss of	No	No
resources?		
Mitigation: N/A		
Cumulative impacts: Within the context of the wheat lands where the earth is turned		
on an annual basis, accumulative impacts are not expected.		

# **6.6 Comparison of alternatives**

## Alternatives:

## 6.6.1 Turbine Layout

In terms of the existing heritage on the site and immediate environs, this report finds that the 25 turbine layout and the 32 turbine layout are both acceptable, although this report is accepting of the finding in the VIA that the lesser (25) turbine option would limit the intensity of the impact.

#### 6.6.2 Transmission lines

Two power line alternatives have been assessed for the proposed Hartebeest Wind Farm:

- » Alternative 1: A connection to the existing Moorreesburg 132/66kV substation at 132kV via a 4km power line up to 132kV.
- » Alternative 2: A connection to the existing Moorreesburg 132/66kV substation at 66kV via a 3,5km power line up to 132kV.

Both proposed grid connection power line routes are acceptable from a heritage perspective. No preference is offered.

#### 7 MITIGATION AND CONSERVATION

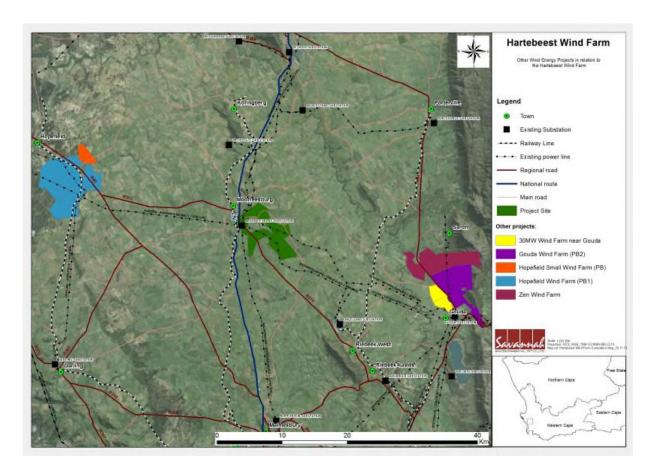
In terms of archaeology and palaeontology no mitigation is required.

### 7.1 Un-identified archaeological material and graves

There is always a chance that archaeological material and graves may be exposed during excavations for the facility and access roads.

All archaeological material is protected by Section 38.5 of the National Heritage Resources Act and it is an offence to destroy material. Archaeological material may only be altered or removed from its place of origin under a permit issued by the South African Heritage Resources Agency. If archaeological material (including graves) is uncovered, all work must cease in that area, while the relevant heritage authorities are notified. Rescue mitigation may be required, for the cost of the developer.

Human graves can occur anywhere on the landscape. It is best that these are not disturbed. In the event of an accidental disturbance, the find site must be left as undisturbed as possible (i.e. treated as a forensic site) and an archaeologist should be contacted immediately. The archaeologist will invoke the necessary procedure for exhumation if needed.



**Figure 15:** Wind farms developments with a 30 km radius of Moorreesburg (provided by Savannah Environmental).

#### 7.2 Built Environment

It is not expected that the built environment will be directly impacted by the proposed Hartebeest Wind Farm unless it becomes necessary to demolish structures (farm houses, sheds, kraals, etc) that are greater than 60 years of age. It is anticipated in most instances it will be possible to avoid direct impacts. If any farm buildings, including sheds and old kraals, are threatened by development, a detailed assessment of their heritage significance will be required along with recording of details of structures.

Historic structures given a field grading of IIIB located at Klein Swartland are considered to be conservation-worthy. The duty of protection of these structures greater than 60 years of age will lie with the Provincial compliance authority, Heritage Western Cape. Any changes to the farm structures (by anyone) must be done in terms of the necessary permits issued by that organisation.

## 7.2.1 Cumulative Impacts

Cumulative impacts the with respect to wind energy facilities are a potential concern that needs evaluation. The combined effect of wind energy facilities will impact the aesthetic qualities of the region which will diminish the value of the landscape as an aesthetic and

heritage resource. There are two clusters of wind farms (Figure 15) within a 30 km radius of the project area - namely those at Gouda (The ZEN wind farm (ACO 2013), The Gouda wind farm (ACO 2013), Gouda 30 MW windfarm) and Hopefield (Hopefield wind farm (ACO 2009) and Hopefield small wind farm (ACO 2013). The Hopefield wind farm which is now operational, was the earliest in the region. At the time when studies were done for this site, no other wind farms were in the area against which one could assess accumulative impact. The Gouda windfarm cluster was approved several years ago and has been built. It was not within sight of any other facilities so once again the accumulative impact was considered acceptable. The impact assessments established that archaeological and palaeontological impacts at both sites were of minor significance with mitigation. The proposed Hartebeest wind energy facility lies between the Hopefield and Gouda clusters. These facilities are likely to be invisible from each other unless under the most optimum of conditions. The point at which clusters of wind farms can be seen from each other over tracts of landscape under routine conditions indicates that a point of visual saturation has been reached after which accumulative impacts that affect the landscape quality are of a high order. Indications are that the proposed Hartebeest Wind farm lies just under this threshold. Any further developments of this kind in the Swartland however, are likely to have a high accumulative impact in terms of landscape quality and setting, as the likelihood is that wind farms will be visible from each other which will result in a negative impact to the cultural landscape. The visual impact assessment (Afzelia 2016) has indicated that given these circumstances, the proposed activity is acceptable.

Given the greater ability of this manicured person-made landscape to absorb the presence of the wind turbines and the fact that it will lie outside the visual range of other facilities in the Swartland, the cumulative impact will be low.

tothers in the area  Local (1)  Long term (4)  Minor (1)  Small to Minor (1)  able (2)  Improbable (2)		
o Minor (1) Small to Minor (1)		
. ,		
able (2) Improbable (2)		
2) Low (12)		
Neutral		
ble Reversible		
No		
<b>Cumulative impacts</b> : Within the context of the wheat lands where the earth is turned		

be local change in character of the landscape however the proposed activity does not represent an unreasonable densification of wind farm activity that will impact the character of the Swartland. Further future wind farm development activity within sight of the Hartebeest wind farm (12-15 km) will likely have an accumulative impact.

Residual Impact: n/a

#### 8 CONCLUSION

Given the generally low heritage sensitivity of the study area, the specialist is of the opinion that the proposed activity is acceptable in these terms. It may well be that visual and social impacts may be of greater significance, however the heritage qualities of the study area are of low significance. Impacts to physical heritage are considered to be unlikely. Landscape impacts which are a common concern with respect to developments of this kind are also expected to be low as the wheat land landscape consists of manicured and transformed hills which are likely to be able to absorb the project in aesthetic terms.

### Recommendations:

- Impacts to ruins, historical farm building and cemeteries must be avoided.
- No historical structures may be demolished without approval from Heritage Western Cape.

The area is well suited to the proposed activity.

### 9 ENVIRONMENTAL MANAGEMENT PLAN

Project component/s	<ul> <li>Turbine construction involves a large excavation for the counterweight foundations.</li> <li>Substation construction</li> <li>An overhead power line to connect the facility to the electricity grid</li> <li>Internal access roads</li> <li>Workshop area/office for maintenance</li> </ul>
Potential Impact	<ul> <li>Heritage objects or artefacts found on site are inappropriately managed or destroyed.</li> <li>Permanently seal-in fossils at or below the ground surface that are then no longer available for scientific study.</li> </ul>
Activity/risk source	<ul><li>Site preparation and earthworks</li><li>Construction of foundations</li></ul>

	Construction of access roads.
Mitigation:	Avoid impacts to ruins, farm buildings and cemeteries.
Target/Objective	

Mitigation action/control	Responsibility	Timeframe
<b>Confirm</b> with heritage	Developer in consultation	In planning stages before
consultant if design	with archaeologist.	construction commences.
mitigation is necessary		
for final road routes.		
Record any historical	EPC Contractor in	In planning stages before
structures that may need	consultation with	construction commences.
to be demolished.	archaeologist	
If any unmarked or	EPC Contractor in	Construction phase
informal graves and	consultation with Specialist	
subsurface finds are		
found, these sites should		
be preserved in-situ.		

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#### 11 APPENDIX A

Summary of findings of the Visual Impact Assessment

#### 11.1 Landscape character

The landscape character of the study area can be divided into three distinct Landscape Character Areas (LCAs);

Rural Agricultural Landscape Character Areas. This is a productive wheat farming area that is characterised by open fields punctuated by farmsteads and undulating topography. This is a relatively open landscape where visibility is generally only modified by landform. The proposed development is located within this LCA.

Wilderness Landscape Character Areas. This LCA is comprised of the mountain ranges to the east and north of the study area. These areas are in the main formally protected and are covered with natural vegetation. Because of the sheer nature of the landform, visibility of the proposed development is only likely to be possible from the edges that face the proposed site.

Rural Elevated Dune Landscape Character Area, this is comprised of the elevated land form approximately 30km to the west of the proposed site. This LCA is generally covered by natural fynbos that in areas has been invaded by alien vegetation. Within this area there are numerous small settlements and homesteads. This area is elevated above the Rural Agricultural Landscape, it generally has shallow gradients and has a vegetation that limits the visual horizon. Because of this views over the agricultural landscape towards the proposed development are largely only possible from the eastern edge of this LCA.

Urban Landscape Character Areas, these are comprised of the town of Moorreesburg and other small settlements within the study area. Once inside these areas views of the external landscape can be difficult to see. In Moorreesburg however because roads typically run directly down the small ridge on which the settlement is located towards the proposed development, narrow vistas of the site will be possible from within the urban area.

## 11.2 Visual Impact

Visual impacts might include;

General landscape change or degradation which might entail the introduction of elements that would modify the character of the landscape. Of all the LCAs identified, the mountainous wilderness areas to the north, east and south of the study area are the most important as these generally have a protected status. The simple and open

character of the agricultural LCA in which the proposed site is located also has some importance due to its cohesive consistent nature and the fact that it provides a strong contrast with the adjacent mountainous zone.

Change in specific views of identified visual receptors that might spoil the enjoyment of a view or restrict a current or potential use of the area. Identified receptors include;

Area Receptors such as urban areas and the wilderness landscape to the northeast and south.

Linear Receptors which include main routes through the area. It is likely that these routes will be mainly used by local people however, the N7 Cape to Namibia Route is used extensively by tourists. The R311 and R44 are also likely to carry a proportion of tourist traffic.

Point Receptors that include isolated and small groups of homesteads that are generally associated with and located within the Agricultural Landscape that surrounds the proposed development site.

## 11.3 General Landscape Change

Given the relative elevation of the protected areas, it will be possible to see the proposed wind farm from these areas, particularly from the closest edge. These edges overlook the broad valley in which the proposed site is located.

These wilderness areas are however remote and it is unlikely that a large number of people will experience views from the top of these steep mountainous areas. For those that do however they will overlook a highly modified rural landscape. Whilst the area is not natural, it does present a strong agricultural character with a land use pattern that reflects the land's natural capacity. To this extent the view presents a natural pattern.

Within this natural pattern, the proposed wind farm could present an area of development that appears contrary to the broader agricultural pattern. There are however mitigating circumstances including;

- When viewed from a distance whilst the individual turbines may be obvious, the agricultural pattern will flow through and around the structures.
- When viewed from above, the turbines will be viewed against the backdrop of agricultural use and will not be seen against the skyline.
- The location of the sun will for approximately half of each day the side of each structure facing these protected areas will be cast in shadow making it likely that the structures will recede into the background. Weather and atmospheric conditions are likely to extend this period.
- There is an existing wind farm close to Gouda that is in the process of being extended that is closer to the listed natural protected areas and is likely to be more obvious from these areas.

Therefore, whist the proposed wind farm may be visible from the edges of these protected areas, it Is not likely to be obvious at all times and when it is it will not disturb the natural landscape pattern seen from these areas. The assessment also found that the topography surrounding the proposed site served to restrict impacts to intermittent views of small parts of the development until the viewer is close to the site and within a ring of intervening ridgelines. This means that the most obvious landscape change within the Rural Agricultural LCA only becomes fully apparent over a relatively small area of the landscape. This area is also close to the urban area of Moorreesburg and so development within the landscape is already apparent from this area.

The influence of the proposed development in extending the influence of wind farm development across the landscape was also considered. Whilst to a degree the development will inevitably contribute to this, mitigatory circumstances include;

- Currently and after development of the proposed wind farm, no two wind farms are likely to be obvious at any one time within the landscape.
- Currently and after development of the proposed wind farm, windfarm development will be located on different and parallel strategic routes through the area.
- The proposed development will have little or no impact on the character of the Urban and the Rural Elevated Dune LCAs.

## 11.4 Change in specific views of identified visual receptors

The assessment found that whilst views of the development will be possible over a wide area, it is only likely to be receptors within a ring of intervening ridgelines close to the site that are likely to be adversely impacted to a significant degree. These include;

Views from roads will be affected negatively however it is only really views from within the high impact zone that is defined by surrounding ridgelines that the impact will be significant. The N11 Cape to Namibia Route will be impacted over approximately 9km.

Views from Moorreesburg will be affected but largely this will only be the west to east running roads that run downhill towards the site providing narrow vistas into the urban area. From the site visit it was concluded that Moorreesburg has a relatively diverse economy for a small town and that tourism is likely to be a relatively small sector. It therefore was concluded that the change in view is not likely to impact negatively on the majority of activities within the town in any significant way. It was however identified that sectors of the population are likely to view the proposed development in a negative light.

Views from Farmsteads in close proximity to the wind farm are likely to be adversely impacted. The largest impact will be associated with farmsteads within the turbine field. Many of these farmsteads currently have tall vegetation surrounding them which could provide a degree of screening. It would also be possible to augment this vegetation however this is only likely to have any positive impact at a distance from the development.

Shadow flicker was found likely to affect a number of homesteads in the vicinity of the wind farm. The risk of this impact extends to the eastern edge of Moorreesburg. From the site visit it was identified that the majority of the potentially affected urban area is industrial in nature.

The nature, extent and location of ancillary infrastructure was found to be critical in minimising impacts particularly within the identified high impact zone close to the development. The visual objective should be to maintain the existing agricultural landscape running through and around the turbine towers in order to maintain a visual link and make it appear that the turbines are isolated elements within a broader landscape type. If the ground level is cluttered with infrastructure this is likely to erode this perception. Key considerations include;

- Adopting the overhead power line alternative 2 which largely follows an existing power line alignment and minimises use of higher areas of the site for the alignment.
- Siting key elements of the development such as the control building and in lower areas of the site and preferably close to other development such as the existing Moorreesburg Substation.
- Minimising disturbance and as far as possible maintaining an agricultural outlook.

The different nature of the landscape to the east and west sides of the ridge on which the wind farm is proposed was also considered. It was found that the landscape on the west side of the ridge is already impacted by development as it overlooks Moorreesburg and has a number of infrastructural elements running through and in close proximity to it. There is also an active quarry sited on the hillside. The eastern side of the ridgeline by contrast is relatively undeveloped. Maintaining as much of the ancillary infrastructure on the western side of the ridge was therefore considered critical if impacts on the broader landscape character are to be minimised.

Lighting of the facility was also considered. This is likely to include security lighting around the control building and wind turbine obstruction lighting for aviation safety. It was found that this lighting is likely to only have a local impact. The location of the control building on the western side of the ridge and close to existing lit areas was considered of likely benefit in minimising impacts.

#### 11.5 Cumulative impacts

The proposed wind farm will increase the influence of wind farms in the regional landscape and transform the overall impression of the landscape as being influenced on an increasing scale by windfarm development. There are two other existing wind farms within approximately 30km of the proposed site as well as three additional windfarm developments proposed in their vicinity. These facilities are on roads that run parallel with the north south running N7 and whilst they are connected by minor roads, it is likely that the majority of people passing through the area would use one or other of the parallel running roads. Another key consideration is the fact that due to distance and topography, more than one of the wind farms is unlikely to be obvious to a viewer at any one time.

#### 12 CONCLUSION

Whilst the proposed Hartebeest Wind Farm will be visible over a wide area, topography will significantly modify its impact to the extent that high levels of impact may only be experienced in a relatively small area that is defined by surrounding ridgelines. The landscape of a large part of the likely highest impact area (within 4km of the development) has already been modified by development.

Impacts on protected areas are low and are not likely to be highly obvious in most weather / lighting conditions.

Whilst more than one wind farm may be visible from the same viewpoint, they will not be seen in the same view and views will be at sufficient distance to ensure that the impact will not be high and possibly will not be obvious.

There are likely to be localised benefits from developing the 25 turbine layout over the 32 turbine layout, however, benefits with regard to landscape character will be limited. Should there be social benefits then the 25 turbine layout should be favoured, otherwise there is no reason from a landscape quality perspective not to authorise the 32 turbine layout. The difference in visibility between the 66kV and the 132kV overhead power line alignments is negligible, and therefore there is no reason why one should be preferred above the other.

Key mitigation measures required to minimise impacts include;

- Minimising and reinstating vegetation loss in order to ensure that the existing landscape is seen to continue to flow through the development area.
- Ensure finished surfaces particularly turbine blades do not reflect light as this will help to ensure that the development is not made obvious particularly over a distance.
- Manage facility to minimise shadow flicker affecting adjacent receptors, this will require ongoing consultation with residents of homesteads within and close to the development as well as positive measures to address shadow flicker that may occur from time to time.
- Minimise lighting impacts from security and operational lighting. This will be particularly important for close views.
- Remove structures and rehabilitate site on decommissioning in order to ensure that the development does not result in long term impacts.

Considering the overall visual impact (including cumulative impacts) of the Hartebeest Wind Farm and associated infrastructure, there is no reason why the project should not be authorised from a visual perspective.