CULTURAL HERITAGE IMPACT ASSESSMENT OF THE PROPOSED DOUGLAS WATER SUPPLY SCHEME, UMZINYATHI DISTRICT MUNICIPALITY



ACTIVE HERITAGE CC.

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LIST OF ABBREVIATIONS AND ACRONYMS

EIA	Early Iron Age	
ESA	Early Stone Age	
HISTORIC PERIOD	Since the arrival of the white settlers - c. AD 1836 in this part of the country	
IRON AGE	Early Iron Age AD 200 - AD 1000 Late Iron Age AD 1000 - AD 1830	
LIA	Late Iron Age	
LSA	Late Stone Age	
MSA	Middle Stone Age	
NEMA	National Environmental Management Act, 1998 (Act No. 107 of 1998 and associated regulations (2010).	
NHRA	National Heritage Resources Act, 1999 (Act No. 25 of 1999) an associated regulations (2008)	
SAHRA	South African Heritage Resources Agency	
STONE AGE	Early Stone Age 2 000 000 - 250 000 BP Middle Stone Age 250 000 - 25 000 BP Late Stone Age 30 000 - until c. AD 200	

EXECUTIVE SUMMARY

A cultural heritage survey of the proposed Douglas Water Supply Scheme, UMzinyathi and UThukela District Municipalities identified three heritage features within 80m from any of the proposed pipeline routes. These include a Shembe site of worship, a rural cemetery and a local graveyard. No prehistoric archaeological sites have been located along any of the proposed pipeline trajectories that for the most part follows existing gravel roads. The developer should maintain a buffer around each heritage site identified. It would be advisable to avoid any of the rural homesteads in the area as these may contain more grave sites site. Alternatively, mitigation will be necessary and an archaeological rescue excavation may need to be conducted before any site may be destroyed or altered. Attention is drawn to the South African National Heritage Resources Act, 1999 (Act No. 25 of 1999) (NHRA) and the KwaZulu-Natal Heritage Act (Act No. 4 of 2008) which requires that operations that expose archaeological or historical remains should cease immediately, pending evaluation by the provincial heritage agency.

1 BACKGROUND INFORMATION ON THE PROJECT

The consultants were approached by Enviropro to conduct a heritage impact assessment (HIA) of the project area.

According to the National Heritage Resources Act, 1999 (NHRA) (Act No. 25 of 1999), the heritage resources of South Africa include:

- a. places, buildings, structures and equipment of cultural significance;
- b. places to which oral traditions are attached or which are associated with living heritage;
- c. historical settlements and townscapes;
- d. landscapes and natural features of cultural significance;
- e. geological sites of scientific or cultural importance;
- f. archaeological and palaeontological sites;
- g. graves and burial grounds, including-
- i. ancestral graves;
- ii. royal graves and graves of traditional leaders;
- iii. graves of victims of conflict;

- iv. graves of individuals designated by the Minister by notice in the Gazette;
- v. historical graves and cemeteries; and
- vi. other human remains which are not covered in terms of the Human Tissue Act, 1983 (Act No. 65 of 1983);
- h. sites of significance relating to the history of slavery in South Africa;
- i. movable objects, including-
- i. objects recovered from the soil or waters of South Africa, including archaeological and palaeontological objects and material, meteorites and rare geological specimens;
- ii. objects to which oral traditions are attached or which are associated with living heritage;
- iii. ethnographic art and objects;
- iv. military objects;
- v. objects of decorative or fine art;
- vi. objects of scientific or technological interest; and
- vii. books, records, documents, photographic positives and negatives, graphic, film or video material or sound recordings, excluding those that are public records as defined in section 1(xiv) of the National Archives of South Africa Act, 1996 (Act No. 43 of 1996).

The newly promulgated KwaZulu-Natal Heritage Act (Act No. 4 of 2008) also makes specific mention to rock art and archaeological sites.

It is furthermore stated that:

- —(1) No person may destroy, damage, excavate, alter, write or draw upon, or otherwise disturb any battlefield site, archaeological site, rock art site, palaeontological site, historic fortification, meteorite or meteorite impact site without the prior written approval of the Council having been obtained on written application to the KwaZulu-Natal Heritage Council.
- (2) Upon discovery of archaeological or palaeontological material or a meteorite by any person, all activity or operations in the general vicinity of such material or meteorite must cease forthwith and a person who made the discovery must submit a written report to the Council without delay.
- (3) The Council may, after consultation with an owner or controlling authority, by way of written notice served on the owner or controlling authority, prohibit any activity considered by the Council to be inappropriate within 50 metres of a rock art site.

- (4) No person may exhume, remove from its original position or otherwise disturb, damage, destroy, own or collect any object or material associated with any battlefield site, archaeological site, rock art site, palaeontological site, historic fortification, meteorite or meteorite impact site without the prior written approval of the Council having been obtained on written application to the Council.
- (5) No person may bring any equipment which assists in the detection of metals and archaeological and palaeontological objects and material, or excavation equipment onto any battlefield site, archaeological site, rock art site, palaeontological site, historic fortification, or meteorite impact site, or use similar detection or excavation equipment for the recovery of meteorites, without the prior written approval of the Council having been obtained on written application to the Council.
- (6) (a) The ownership of any object or material associated with any battlefield site, archaeological site, rock art site, palaeontological site, historic fortification, meteorite or meteorite impact site, on discovery, vest in the Provincial Government and the Council is regarded as the custodian on behalf of the Provincial Government.
- (b) The Council may establish and maintain a provincial repository or repositories for the safekeeping or display of—
- (i)

archaeological objects;

(ii)

palaeontological material;

(iii)

ecofacts;

(iv)

objects related to battlefield sites;

(v)

material cultural artefacts; or

(vi)

meteorites.

- (7) The Council may, subject to such conditions as the Council may determine, loan any object or material referred to in subsection (6) to a national or provincial museum or institution.
- (8) No person may, without the prior written approval of the Council having been obtained on written application to the Council, trade in, export or attempt to export from the Province—
- (a)

any category of archaeological object;

(b)

any palaeontological material;

(c)

any ecofact;

(d)

any object which may reasonably be regarded as having been recovered from a battlefield site;

(e)

any material cultural artefact; or

(f)

any meteorite.

- (9) (a) A person or institution in possession of an object or material referred to in paragraphs (a) (f) of subsection (8), must submit full particulars of such object or material, including such information as may be prescribed, to the Council.
- (b) An object or material referred to in paragraph (a) must, subject to paragraph (c) and the directives of the Council, remain under the control of the person or institution submitting the particulars thereof.
- (c) The ownership of any object or material referred to in paragraph (a) vest in the Provincial Government and the Council is regarded as the custodian on behalf of the Provincial Government.

This study aims to identify and assess the significance of any heritage and archaeological resources occurring on the site. Based on the significance, the impact of the development on the heritage resources would be determined. Then appropriate actions to reduce the impact on the heritage resources would be put forward. In terms of the NHRA, a place or object is to be considered part of the national estate if it has cultural significance or other special value because of:

- a. its importance in the community, or pattern of South Africa's history;
- b. its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- c. its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- d. its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;

- e. its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- f. its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- g. its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- h. its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa; and
- i. sites of significance relating to the history of slavery in South Africa.

Table 1. Background information

Consultants:	Frans Prins & Sian Hall (assistant)	
Type of development:	The uMzinyathi District Municipality propose to construct the Douglas Water Supply Scheme to service the Douglas community within the Msinga and Indaka Local Municipalities which lie within the uMzinyathi and Uthukela District Municipalities (figure 1). The scheme will cover an approximate area of 70km2 and will entail the implementation of roughly 146km of bulk and reticulation pipeline as well as new local reservoirs, break pressure tanksand mini water treatment systems. It is anticipated that there will be several water course crossings and hence the requirement for Environmental Authorization through this Basic Assessment Process.	
Rezoning or subdivision:	Rezoning	
Terms of reference	To carry out a Heritage Impact Assessment	
Legislative requirements:	The Heritage Impact Assessment was carried out in terms of the National Environmental Management Act, 1998 (Act No. 107 of 1998) (NEMA) and following the requirements of the National Heritage Resources Act, 1999 (Act No. 25 of 1999) (NHRA) and the KwaZulu Natal Heritage Act (Act No. 4 of 2008)	

1.1. Details of the area surveyed:

Footprint: The proposed footprint can be accessed by travelling north out of Greytown on the R33 towards Pomeroy. The project area is situated approximately 5km to the west of Pomeroy. Ladysmith is situated approximately 40km to the west of the study area. The GPS coordinated for the centre of the project area is 28° 33' 36.10"S 30° 16' 29.96" E (Fig 1).

Current land use: The greatest portion of the footprint is located in communal land. The Klipriver location extends from Pomeroy into the eastern section of the project area. This section is characterised by peri-urban settlements and scattered rural homesteads. The areas to the south and west is less populated although evidence for small-scale subsistence farming activities abounds.

2 BACKGROUND TO ARCHAEOLOGICAL HISTORY OF AREA

Portions to the immediate east and west of the project area have been surveyed for archaeological heritage sites in the past. These were mostly conducted by archaeologists attached to the then Natal Museum as well as by Amafa staff. Seventy five sites are recorded in the data base of the KwaZulu-Natal Museum. These include six Early Stone Age sites, seven Middle Stone Age sites, six Later Stone Age sites, two Early Iron Age sites, eleven rock art sites (ten rock paintings and one rock engraving), and eleven Later Iron Age sites and twenty historical period Nguni homesteads. The majority of the Later Iron Age and historical period Nguni homesteads are demarcated by characteristic stone walling. Stone walling and graves related to the Anglo-Boer War period of 1899-1901 occur to the west of the project area. Ten sites are recorded in the Natal Museum data base but many more sites belonging to this period should occur in the greater Ladysmith area. The footprint has not been systematically surveyed in the past and no heritage sites are known from this area.

The San were the owners of the land for almost 30 000 years but the local demography started to change soon after 2000 years ago when the first Bantuspeaking farmers crossed the Limpopo River and arrived in South Africa. Around 800 years ago, if not earlier, Bantu-speaking farmers also settled in the greater Pomeroy area. Although some of the sites constructed by these African farmers consisted of stone walling not all of them were made from stone. Sites located elsewhere in the KwaZulu-Natal Midlands show that many settlements just consisted of wattle and daub structures. These Later Iron Age sites were most probably inhabited by Ngunispeaking groups such as the amaBhele and others (Bryant 1965). However, by 1820 the original African farmers were dispersed from this area due to the expansionistic policies of the Zulu Kingdom of King Shaka. Many individuals of former chiefdoms in the area became bandits and oral tradition suggests that cannibalism may also have been practised by some of these groups. African refugee groups and individuals were given permission to settle in the area by the British colonial authorities after 1845

where most of them became farm labourers. amaThembu, amaCunu and amaBhele people live in the project area today. After the Anglo-Zulu war of 1879 and the Bambatha Rebellion of 1911 most of the African people in the study area adopted a Zulu ethnic identity.

European settlement of the area started soon after 1838 when the first Voortrekker settlers marked out large farms in the area. However, most of these farms were abandoned in the 1840's when Natal became a British colony only to be reoccupied again by British immigrants. Nevertheless, a group of Dutch farmers declared an independent republic in 1847 on the banks of the Klip River, to the west of the project area, and called it the Klip River Republic with Andries Spies as commandant. This pocket republic only survived for a few months before British authority over the area was declared. The British planned a town as an administrative centre for the Klip River District, proclaiming it on 20 June 1850 and called it Ladysmith. Ladysmith became world famous during the Anglo-Boer War of 1899-1901 when it was besieged by Boers from 2 November 1899 until 28 February 1900. Ghandi, Smuts and Churchill are figures of international significance who were also present during the siege of Ladysmith. During the 118 day long siege the stone Town Hall sustained considerable damage. It has since been restored to the original vision of the architects. Located next to the Town Hall the building housing the Siege Museum was erected in 1884. It was used as a rations post for civilians. The Museum displays relics from the time of the siege, including documents, uniforms and firearms. Several of the most celebrated battles of the war were fought around Ladysmith. These include the Battles of Elandslaagte, Spionkop, Wagon Hill, Caesars Camp, Lombards Kop and Umbulwana Hill. These battle field sites as well as associated graves and buildings of the era are proclaimed heritage sites and are protected by provincial heritage legislation (Derwent 2006). The small town of Pomeroy functioned as an administrative area for many years and provided mostly for the large Zulu-speaking community in its surrounds. The area saw active missionary activity in the late 19th century and white farms were demarcated to the immediate east of Pomeroy soon after the Anglo-Zulu War of 1879.

BACKGROUND INFORMATION OF THE SURVEY 3

3.1 Methodology

A desktop study was conducted of the SAHRA inventory of heritage sites. The

SAHRIS website was also accessed in order to assess past heritage surveys in the

area. In addition, the archaeological database of the KwaZulu-Natal Museum was

consulted.

A ground survey of the proposed developments following standard and accepted

archaeological procedures was conducted. The ground survey followed the available

roads in the study area as the proposed pipeline trajectories will run along existing

gravel roads. The ground survey was also complimented with a desktop survey of

available aerial photographs of the project area.

3.2 Restrictions encountered during the survey

3.2.1 Visibility

Visibility during the site visit was good.

3.2.2 Disturbance.

No overt disturbance or vandalism of any heritage features or archaeological sites was

noted.

3.3 Details of equipment used in the survey

GPS: Garmin Etrek

Digital cameras: Canon Powershot A460

All readings were taken using the GPS. Accuracy was to a level of 5 m.

DESCRIPTION OF SITES AND MATERIAL OBSERVED

4.1 Locational data

Province: KwaZulu-Natal

Towns: Pomeroy, Ladysmith

Municipalities: Msinga and Indaka Local Municipalities and the uMzinyathi and

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Uthukela District Municipalities.

4.2 Description of sites

Although the area is potentially rich in heritage sites only three were located in the near vicinity of the pipeline trajectory associated with the Water Supply Scheme. These occur closer than 80m to the proposed pipelines that will run along the existing gravel roads for most of the project area. These heritage sites include a rural grave site, a rural cemetery, and a Shembe Site of Worship. A description, GPS coordinates, and assessment of each site is provided in Table 2. The distribution of these heritage sites is indicated on Figures 2 & 3.

Table 2. Heritage sites located during the ground survey in close association with proposed power-lines.

SITE	DESCRIPTION	RATING	MITIGATION	GPS COORDNATES
Grave Site (Figs 2 & 4)	Seven individual graves associated with an abandoned Zulu homestead. The graves are unmarked but appear to be younger than 60 years old. They are situated approximately 70m from the proposed pipeline trajectory. Each grave covers an area of approximately 2m x 1.5m.	Low rating (Table 3). All graves, including those situated outside formal cemeteries, are protected by the KwaZulu-Natal Heritage Act.	Not applicable -but maintain 25m buffer zone around grave yard. This would not be a problem as the proposed pipeline trajectory is situated approximately 70m from the graves.	S 28º 31' 36.22" E 30º 16' 52.69 "
Shembe Site of Worship (Figs 2 & 5)	Single stone walled rectangular structure of approximately 20m diameter. The stones are painted/whitewashed white. It is used by Shembe followers as such it has living heritage values.	Low rating (Table 3). The site is not unique and can be trans located elsewhere should need be	Not applicable -but maintain 25m buffer zone around site. This would not be a problem as the site is situated approximately 70m from the proposed pipeline trajectory.	S 28º 31'43.18" E 30º 16'52.34"

Rural	Rural cemetery	Medium (Table	Not applicable -	S 28º 33' 22.06"
Cemetery	consisting of	3). All these	but maintain 25m	E 30° 14' 47.02"
(Figs 2 &	approximately 200	graves are	buffer zone	
6)	individual graves.	protected by the	around site. This	
	These are indicated	KwaZulu Natal	would not be a	
	by informal soil heaps.	Heritage Act.	problem as the	
	Most of these graves		pipeline trajectory	
	are not marked.		is situated	
			approximately	
			60m from the	
			cemetery.	
			cemetery.	

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4.3 Summary of findings

Three heritage sites have been located on the footprint. They are all situated more than 50m from the proposed development.

5 STATEMENT OF SIGNIFICANCE (HERITAGE VALUE)

The known heritage sites in the general area of the proposed waterworks pipeline trajectories have been rated according to SAHRA standards (Table 2 & Table 3). None of these are particularly significant and they have been rated as low to medium (Table 3). In other words, mitigation will not be necessary and there is no need to destroy or translocate any site.

5.1 Field Rating

Table 2 provides a rating for each and every site with reference to the criteria as outlined in Table 3. It is important that the developer takes cognisance of the fact that all these sites are protected by national and provincial heritage legislation and that a buffer of at least 25m diameter must be maintained around each site. No destruction or alteration of any of these sites is allowed.

Table 3. Field rating and recommended grading of sites (SAHRA 2005)

Level	Details	Action	
National (Grade I)	The site is considered to be of National Significance	Nominated to be declared by SAHRA	
Provincial (Grade II)	This site is considered to be of Provincial significance	Nominated to be declared by Provincial Heritage Authority	
Local Grade IIIA	This site is considered to be of HIGH significance locally	The site should be retained as a heritage site	
Local Grade IIIB	This site is considered to be of HIGH significance locally	The site should be mitigated, and part retained as a heritage site	
Generally Protected A	High to medium significance	Mitigation necessary before destruction	
Generally Protected B	Medium significance	The site needs to be recorded before destruction	
Generally Protected C	Low significance	No further recording is required before destruction	

6 RECOMMENDATIONS

The proposed Douglas Water Scheme development may proceed in terms of heritage values as no known heritage sites are in any immediate danger of being damaged or altered. However, the following measures need to be adhered to:

- Avoid all heritage sites; a golden rule is to maintain a buffer zone of at least 25m around identified sites.
- Avoid sandstone outcrops and rock faces, where possible, as these areas may harbour unknown rock art sites and shelters with Later Stone Age archaeological deposits. Sandstone outcrops and rock art do occur in the greater Pomeroy area.
- Only use established roads during the construction process. All secondary access roads planned need to be surveyed for heritage sites before construction may commence.
- Should the developer decide to move any of the proposed pipelines closer than 25m to any of the identified heritage sites then a second phase heritage impact assessment should be initiated.
- Should any heritage material or artefacts be located during the construction process then all activities should stop in the immediate vicinity of the site and the local heritage agency Amafa contacted for further evaluation.

7 MAPS AND PHOTOGRAPHS



Figure 1. Google aerial photograph showing an overview of the Douglas Supply Scheme (Source: Enviropro).



Figure 2. Google aerial photograph showing the locations of the Shembe Site and a Grave Site associated with an abandoned Zulu homestead.



Figure 3. Google aerial photograph showing the location of the Rural Cemetery.



Figure 4. Photograph of Shembe Site of Worship



Figure 5. Grave Site adjacent to abandoned homestead



Figure 6. Informal Cemetery

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