HERITAGE IMPACT ASSESSMENT OF PROPOSED FIBRE OPTIC DUCTS ALONG SECTIONS OF SOMERSET ROAD, CHIAPPINI AND HOSPITAL STREETS, GREEN POINT (W51P77)

Case number 130812GT20

(In terms of Section 38 of the NHRA of 1999)

Prepared for

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On behalf of

Dark Fibre Africa

September 2013



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1. INTRODUCTION

An extensive network of fibre optic cables already exists throughout the city, and as part of ongoing expansion of the network, additional ducts need to be installed in Green Point from a point in Somerset Road to Hospital Street via Chiappini Street (Figure 1). A generic Environmental Management Plan (EMP) has been prepared for the work.

Other sections of the fibre optic network were installed in the area in 2009, but does not seem to have been assessed or monitored.

An NID application was submitted to Heritage Western Cape (HWC) who in response indicated to Dark Fibre Africa that: "there is reason to believe that heritage resources will be impacted upon...." And that as a result, the decision in terms of S38(3) of the NHRA requires that an HIA consisting of an Archaeological study must be submitted for the duct route. The addition of Shortmarket Street to the subject line of the NID comment is a mistake!

It is now well known that this area of Green Point was used extensively for cemeteries, both formal and informal, due to its optimal depth of soft dune soil.



Figure 1: The proposed fibre optic duct route in the CBD Somerset Road - Hospital Street (red line).

2. DETAILED SPECIFICATIONS

The ducts will be installed in new trenches for the entire route as indicated with the red line. Most sections of the trench will be excavated by hand except for road crossings where "horizontal directional drilling" will be used (see Figure 1 – green dashed lines). The maximum diameter of the cavity is 160mm at a depth of 1m to 1.5m depending on the existing services and drilling usually tries to go underneath the existing services. The route begins in Somerset Road opposite Hudson Street, from where it runs for ~47 meters before turning down Chiappini Street, and running for a distance of ~200 meters before turning into Hospital Street where it terminates ~110 meters along on the corner

of Hospital and Alfred Streets. Prestwich Street will be crossed in the course of the main trench, while Somerset Road will be crossed to link up with existing fibre optic network nodes in Hudson Street. The trench across Chiappini Street will connect the new route to an existing node on the corner of Chiappini Str & Hospital Rd.

3. ASSESSMENT

3.1 Archaeology

ACO Associates has examined the proposed route for the cable at a desktop level to make a heritage risk assessment. There have been numerous reports compiled for the area, many of which deal with human remains, and so there is an existing body of knowledge about the likelihood of impacting such material. I have included a number (though not all) of references which are of particular relevance to the current project (Dewar & Hart 2006, Halkett et al 2005, Halkett et al 2008, Halkett 2010, Hart 2003a, Hart et al 2012, Morris 1992, Patrick et al 2005a,b,c, Seeman 2005)

Broadly we note that many of the roads and pavements are already considerably disturbed by existing services and building activities over the years, and that human remains and a variety of other artefacts have been observed and sometimes recovered from these events. For example, Morris (1992:24-27) lists a number of human skeletal remains (partial and whole) from the general area. Precise geospatial information is in most of these cases however not possible due to the circumstances of their recovery. Halkett (2010) recovered human remains from spoil heaps following the installation of water pipes in Chiappini Street adjacent to the Salesian Institute. Chance finds of human remains or other significant heritage remains below (i.e north east of Somerset Rd) are <u>highly likely</u>. We have never observed human remains in any trenches in Somerset Road itself and activities there are less sensitive.

While drilling beneath Prestwich and Chiappini Streets is logical from a traffic flow point of view, it might disturb human remains. We unfortunately have no way of gauging the extent or likelihood, although we have recovered human remains from Chiappini Street close to the corner with Prestwich. The likelihood at Prestwich Street is probably higher than at the lower end of Chiappini. We find it difficult to judge if the drilling may be less of an impact than trenching and possible exhumation? We marginally favour the drilling, but it will be up to the authorities to make a decision on this matter.

It is also likely that derived artefactual material may be encountered in the form of a range of colonial artefacts including ceramics, glass and bone, pipe stems etc much of which will not be in primary context.

3.1.1 Other archaeological studies

Other studies are numerous and only the most relevant are listed in this report (see references).

4. CONCLUSIONS AND RECOMMENDATIONS

Although there have been significant modifications to the receiving environment over the years, we believe that the impacts on heritage are likely to be <u>high</u>. The Chiappini and Hospital Street sections of the trench pass through an area where human remains are known to occur at relatively shallow depths. Human remains are likely to occur as undisturbed burials, and also as disarticulated elements due to previous disturbances.

Given these conclusions we recommend:

 The archaeologist must obtain a permit from HWC (and from SAHRA – depending on the status of the agency agreement for burials) before any test pits or trenching are commenced on this section of the fibre optic network. These must be in place given the high likelihood of identifying human remains. Any remains recovered will be housed at the Prestwich Memorial in Somerset Road. A letter of consent will be required from the city's Heritage Department in that respect;

- 2. The archaeologist should monitor the excavation of any test pits dug prior to the main trenching to determine the nature of the sub-surface deposits. In this way we may be able to identify any archaeological issues that are likely to arise in the course of digging along the route;
- 3. The relevant Heritage Authority must decide if crossing Prestwich and Chiappini Streets using the "horizontal directional drilling" option can be sanctioned. The similar method of crossing Somerset Road is not an issue as no human remains have ever been recovered there.
- 4. All trenching is to be monitored full time. The archaeologist may use discretion to relax this requirement if it becomes clear in the course of monitoring that no impacts are occurring;
- 5. If any human remains are identified anywhere along the route, work at that location must cease until the forensic assessment and removal thereof is completed to HWC/SAHRA specifications;
- 6. Any other significant heritage which is uncovered along the routes that requires mitigation may also require permits from Heritage Western Cape in order to carry out the mitigation.

5. REFERENCES

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Annexure 1: Responses to Nid

Our Ref: HMICAPE TOWN METROPOLITANIGREEN POINTIW51P77 NID

Enquiries Guy Thomas Tel: 021 483 9685 Email: jenna.lavin@pgwc.gov.za Date: Case No: Auto IDs: 04 September 2013 130823GT20 2285 - 2581



RESPONSE TO NOTIFICATION OF INTENT TO DEVELOP In terms of section 38(8) of the National Heritage Resources Act (Act 25 of 1999) and the Western Cape Provincial Gazette 6061, Notice 298 of 2003

Attention: Ms Ilse Hunsinger Private Bag X2 Durbanville 7551

CASE NUMBER: 130823GT20 NID: PROPOSED W51P77 ALONG SOMERSET CHIAPPINI, HOSPITAL AND ALBERT AND SHORT MARKET RD, GREEN POINT, CAPE TOWN

The matter above has reference.

Your NID received on 23 August 2013 was tabled and the following was discussed:

1. The trench will be excavated to a depth of 1m with a width of 45 cm. The trench will be 395.8m.

2. The trench will run through an area of green point with known skeletal remains.

Requirement:

- Since there is reason to believe that heritage resources will be impacted upon, HWC requires an HIA in terms of S. 38(3) of the NHRA (Act 25 of 1999) assessing the impacts on the following heritage resources which it has identified;
- 2. An HIA is required consisting of an archaeological study.

Terms and Conditions:

Heritage Western Cape reserves the right to request additional information as required. This letter does not constitute conclusion of processes under the National Heritage Resources Act (Act 25 of 1999). These processes may only proceed further once the contents of this letter have been adhered to. Please note that no final documentation may be submitted to the Environmental Authority until the process under the NHRA has been concluded.

Should you have any further gueries, please contact the official above and quote the case number above.

Yours faithfully

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Andrew B Hall Chief Executive Officer Heritage Western Cape