HERITAGE IMPACT ASSESSMENT

(REQUIRED UNDER SECTION 38(8) OF THE NHRA (No. 25 OF 1999)

FOR THE PROPOSED NEW RESIDENTIAL DEVELOPMENT - CHANTELLE EXTENSION 35 (PORTION 250 OF THE FARM HARTEBEESTHOEK 303 JR), CITY OF TSHWANE METROPOLITAN MUNICIPALITY, GAUTENG PROVINCE.

Type of development:

Residential Development

Client:

Lokisa Environmental Consulting CC

Applicant:

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Report date:
September 2022

APPROVAL PAGE

Project Name	Proposed New Residential Development – Chantelle Extension 35
Report Title	Heritage Impact Assessment for the Proposed New Residential Development - Chantelle Extension 35 (Portion 250 of the Farm Hartebeesthoek 303 JR), City Of Tshwane Metropolitan Municipality, Gauteng Province.
Authority Reference Number	**REF NR GAUT 002/21-22/E3124**
Report Status	Draft Report
Applicant Name	TBC

Responsibility	Name	Qualifications and Certifications	Date
Fieldwork and reporting	Jaco van der Walt - Archaeologist	MA Archaeology ASAPA #159 APHP #114	September 2022
Fieldwork	Ruan van der Merwe - Archaeologist	BA Hons Archaeology	August 2022

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Amendments on Document

Date	Report Reference Number	Description of Amendment

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REPORT OUTLINE

Appendix 6 of the GNR 326 EIA Regulations published on 7 April 2017 provides the requirements for specialist reports undertaken as part of the environmental authorisation process. In line with this, Table 1 provides an overview of Appendix 6 together with information on how these requirements have been met.

Table 1. Specialist Report Requirements.

Requirement from Appendix 6 of GN 326 EIA Regulation 2017	Chapter
(a) Details of - (i) the specialist who prepared the report; and (ii) the expertise of that specialist to compile a specialist report including a curriculum vitae	Section a
(b) Declaration that the specialist is independent in a form as may be specified by the competent authority	*Declaration of Independence*
(c) Indication of the scope of, and the purpose for which, the report was prepared	Section 1
(cA)an indication of the quality and age of base data used for the specialist report	Section 3.4.
(cB) a description of existing impacts on the site, cumulative impacts of the proposed development and levels of acceptable change;	Section 9
(d) Duration, Date and season of the site investigation and the relevance of the season to the outcome of the assessment	Section 3.4
(e) Description of the methodology adopted in preparing the report or carrying out the specialised process inclusive of equipment and modelling used	Section 3
(f) details of an assessment of the specific identified sensitivity of the site related to the proposed activity or activities and its associated structures and infrastructure, inclusive of site plan identifying site alternatives;	Section 8 and 9
(g) Identification of any areas to be avoided, including buffers	Section 8 and 9
(h) Map superimposing the activity including the associated structures and infrastructure on the environmental sensitivities of the site including areas to be avoided, including buffers	Section 8
(I) Description of any assumptions made and any uncertainties or gaps in knowledge	Section 3.7
(j) a description of the findings and potential implications of such findings on the impact of the proposed activity including identified alternatives on the environment or activities;	Section 1.3
(k) Mitigation measures for inclusion in the EMPr	Section 10.1 and 10.5
(l) Conditions for inclusion in the environmental authorisation	Section 10. 1 and 10.5
(m) Monitoring requirements for inclusion in the EMPr or environmental authorisation	Section 10. 4.
(n) Reasoned opinion - (i) as to whether the proposed activity, activities or portions thereof should be authorised; (iA) regarding the acceptability of the proposed activity or activities; and (ii) if the opinion is that the proposed activity, activities or portions thereof should be authorised, any avoidance, management and mitigation measures that should be included in the EMPr, and where applicable, the closure plan	Section 10.2
(o) Description of any consultation process that was undertaken during the course of preparing the specialist report	Section 5
(p) A summary and copies of any comments received during any consultation process and where applicable all responses thereto; and	Refer to BA report
(q) Any other information requested by the competent authority	No other information requested at this time

Executive Summary

Lokisa Environmental Consulting CC has been appointed as the independent Environmental Assessment Practitioner (EAP) to apply for environmental authorization for the proposed Chantelle Extension 35 Residential Development. Beyond Heritage was appointed to conduct a Heritage Impact Assessment (HIA) for the project and the study area was assessed through a desktop assessment and by a non-intrusive pedestrian field survey. Key findings of the assessment include:

- The Project area is disturbed by infrastructure development illegal dumping of building material and household refuse. The study area further lacks any focal points that would have attracted human occupation in antiquity and is considered to be of low archaeological potential;
- This was confirmed during the field survey and heritage resources of significance were noted;
- According to the SAHRA Paleontological sensitivity map the study area is of insignificant/zero paleontological significance and no further studies are required for this aspect.

The impact on heritage resources is considered to be low and the project can be authorised provided that the recommendations in this report are adhered to and based on the South African Heritage Resource Authority (SAHRA) 's approval.

Recommendations:

- Implementation of Chance Find Procedure for the project;
- The study area should be monitored by the ECO during construction.

Declaration of Independence

Specialist Name	Jaco van der Walt
Declaration of Independence	I declare, as a specialist appointed in terms of the National Environmental Management Act (Act No 107 of 1998) and the associated 2014 Environmental Impact Assessment (EIA) Regulations (as amended), that I: • I act as an independent specialist in this application; • I will perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant; • I declare that there are no circumstances that may compromise my objectivity in performing such work; • I have expertise in conducting the specialist report relevant to this application, including knowledge of the Act, Regulations and any guidelines that have relevance to the proposed activity; • I will comply with the Act, Regulations and all other applicable legislation; • I have no, and will not engage in, conflicting interests in the undertaking of the activity; • I undertake to disclose to the applicant and the competent authority all material information in my possession that reasonably has or may have the potential of influencing - any decision to be taken with respect to the application by the competent authority; and - the objectivity of any report, plan or document to be prepared by myself for submission to the competent authority; • All the particulars furnished by me in this form are true and correct; and • I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 49 A of the Act.
Signature	
Date	12/09/2022

a) Expertise of the specialist

Jaco van der Walt has been practising as a Cultural Resource Management (CRM) archaeologist for 15 years. He obtained an MA degree in Archaeology from the University of the Witwatersrand focussing on the Iron Age in 2012 and is a PhD candidate at the University of Johannesburg focussing on Stone Age Archaeology with specific interest in the Middle Stone Age (MSA) and Later Stone Age (LSA). Jaco is an accredited member of the Association of South African Professional Archaeologists (ASAPA) (#159) and have conducted more than 500 impact assessments in Limpopo, Mpumalanga, North West, Free State, Gauteng, Kwa Zulu Natal (KZN) as well as the Northern and Eastern Cape Provinces in South Africa.

Jaco has worked on various international projects in Zimbabwe, Botswana, Mozambique, Lesotho, Democratic Republic of the Congo (DRC) Zambia, Guinea, Afghanistan, Nigeria and Tanzania. Through this, he has a sound understanding of the International Finance Corporations (IFC) Performance Standard requirements, with specific reference to Performance Standard 8 – Cultural Heritage

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ABBREVIATIONS

ASAPA: Association of South African Professional Archaeologists
BGG Burial Ground and Graves
CFPs: Chance Find Procedures
CMP: Conservation Management Plan
CRR: Comments and Response Report
CRM: Cultural Resource Management
DFFE: Department of Fisheries, Forestry and Environment,
EA: Environmental Authorisation
EAP: Environmental Assessment Practitioner
ECO: Environmental Control Officer
EIA: Environmental Impact Assessment*
EIA: Early Iron Age*
EAP Environmental Assessment Practitioner
EMPr: Environmental Management Programme
ESA: Early Stone Age
ESIA: Environmental and Social Impact Assessment
GIS Geographical Information System
GPS: Global Positioning System
GRP Grave Relocation Plan
HIA: Heritage Impact Assessment
LIA: Late Iron Age
LSA: Late Stone Age
MEC: Member of the Executive Council
MIA: Middle Iron Age
MPRDA: Mineral and Petroleum Resources Development Act, 2002 (Act No. 28 of 2002)
MSA: Middle Stone Age
NEMA National Environmental Management Act, 1998 (Act No. 107 of 1998)
NHRA National Heritage Resources Act, 1999 (Act No. 25 of 1999)
NID Notification of Intent to Develop
NoK Next-of-Kin
PRHA: Provincial Heritage Resource Agency
SADC: Southern African Development Community
SAHRA: South African Heritage Resources Agency

**Although EIA refers to both Environmental Impact Assessment and the Early Iron Age both are internationally accepted abbreviations and must be read and interpreted in the context it is used.*

GLOSSARY

Archaeological site (remains of human activity over 100 years old)
Early Stone Age (~ 2.6 million to 250 000 years ago)
Middle Stone Age (~ 250 000 to 40-25 000 years ago)
Later Stone Age (~ 40-25 000, to the historic period)
The Iron Age (~ AD 400 to 1840)
Historic (~ AD 1840 to 1950)
Historic building (over 60 years old)

1 Introduction and Terms of Reference:

Beyond Heritage was appointed to conduct a Heritage Impact Assessment (HIA) for the proposed Chantelle Extension 35 Residential development. The project is located on Portion 250 of the farm Hartebeesthoek 303 JR, City of Tshwane Metropolitan Municipality, Gauteng Province (Figure 1.1 to 1.3). The report forms part of the Basic Assessment (BA) and Environmental Management Programme (EMPr) for the development.

The aim of the study is to survey the proposed development footprint to identify cultural heritage sites, document, and assess their importance within local, provincial, and national context. It serves to assess the impact of the proposed project on non-renewable heritage resources, and to submit appropriate recommendations with regard to the responsible cultural resources management measures that might be required to assist the developer in managing the discovered heritage resources in a responsible manner. It is also conducted to protect, preserve, and develop such resources within the framework provided by the National Heritage Resources Act of 1999 (Act No 25 of 1999). The report outlines the approach and methodology utilized before and during the survey, which includes Phase 1, review of relevant literature; Phase 2, the physical surveying of the area on foot and by vehicle; Phase 3, reporting the outcome of the study.

During the survey, no archaeological sites or artefacts were identified. General site conditions and features on sites were recorded by means of photographs, GPS locations and site descriptions. Possible impacts were identified and mitigation measures are proposed in this report. The South African Heritage Resources Agency (SAHRA) as a commenting authority under section 38(8) of NHRA require all environmental documents, compiled in support of an Environmental Authorisation application as defined by NEMA EIA Regulations section 40 (1) and (2), to be submitted to SAHRA for commenting. Upon submission to SAHRA the project will be automatically given a case number as reference. As such the EIA report and its appendices must be submitted to the case as well as the EMPr, once it's completed by the Environmental Assessment Practitioner (EAP).

1.1 Terms of Reference

Field study
Conduct a field study to: (a) locate, identify, record, photograph and describe sites of archaeological, historical or cultural interest; b) record GPS points of sites/areas identified as significant areas; c) determine the levels of significance of the various types of heritage resources affected by the proposed development.

Reporting
Report on the identification of anticipated and cumulative impacts the operational units of the proposed project activity may have on the identified heritage resources for all 3 phases of the project; i.e., construction, operation and decommissioning phases. Consider alternatives, should any significant sites be impacted adversely by the proposed project. Ensure that all studies and results comply with the relevant legislation, SAHRA minimum standards and the code of ethics and guidelines of ASAPA.
To assist the developer in managing the discovered heritage resources in a responsible manner, and to protect, preserve, and develop them within the framework provided by the National Heritage Resources Act of 1999 (Act No 25 of 1999).

1.2 Project Description

Project components and the location of the proposed Chantelle Extension 35 Residential Development is outlined under Table 2 and 3.

Table 2: Project Description

Farm and Magisterial District	The proposed project is located on Portions 250 of the farm Hartebeesthoek 303 JR, City of Tshwane Metropolitan Municipality.
Central co-ordinate of the development	Property co-ordinates: -25.6584813, 28.0821313
Topographic Map Number	2528CA

Table 3: Infrastructure and project activities

Type of development	Residential Development
Size of development	2,2190 hectares
Project Description	The project entails the establishment of a residential development consisting of 132 units on a site measuring 2.2190 ha in extent as well as the required services thereto.
Project components:	
Area	Land Area: 1,8387ha Usage: Res 2 Density: 132 Units
Coverage	Coverage: Allowable: 20% / 3678 sqm Actual: 14% / 2596 sqm Additional For Carports: 3300sqm
FSR	Allowable: 0,38 / 6987 sqm Actual: 0,35 / 6600 sqm
Height	3 X storeys
Parking	Required: 2 bays per unit / 264 bays 1 bay per 3 units for guests / 44 bays Total required: 308 bays Total provided: 308 bays
Green area schedule	2557 sqm / 19 sqm/unit Landscaped park area + 528 sqm / 4 sqm/unit dedicated play area
Other green areas	3996 sqm total green area: 7059 sqm / 53 sqm/unit

1.3 Alternatives

No alternatives were provided for assessment. The extent of the area assessed allows for siting of the development within this area to minimize impacts to heritage resources.

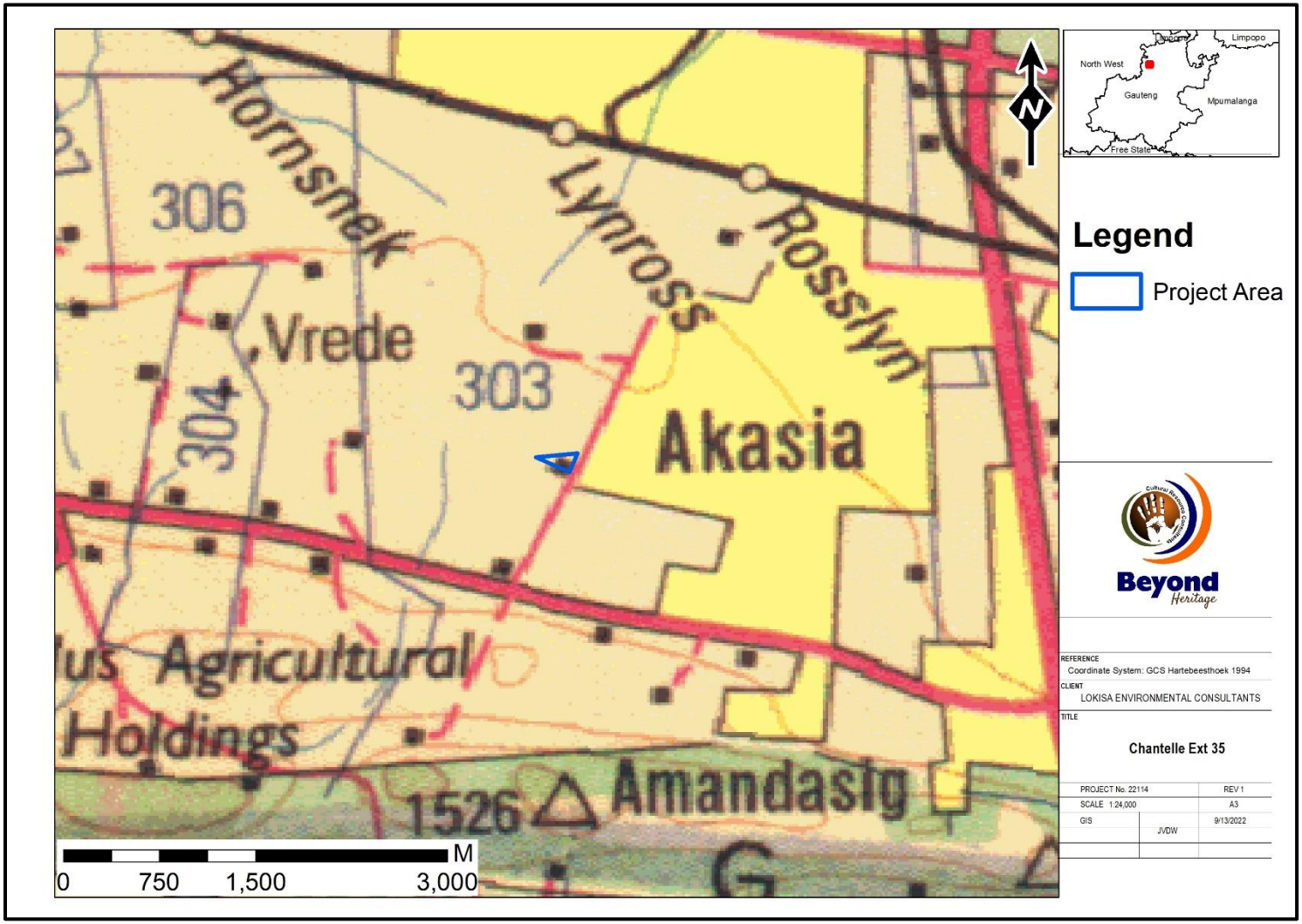


Figure 1.1. Regional setting of the Project (1: 250 000 topographical map).

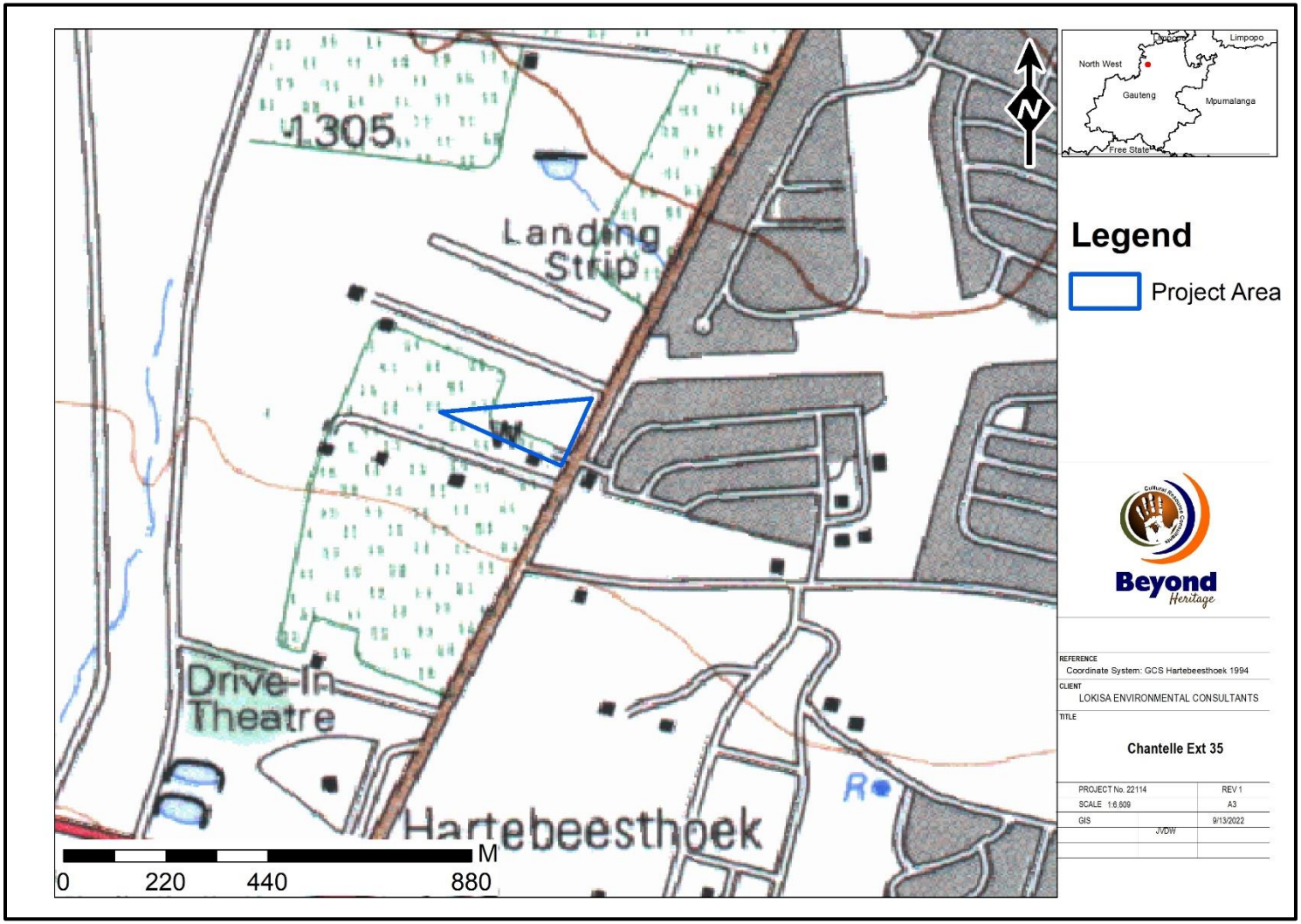


Figure 1.2. Local setting of the Project (1: 50 000 topographical map).

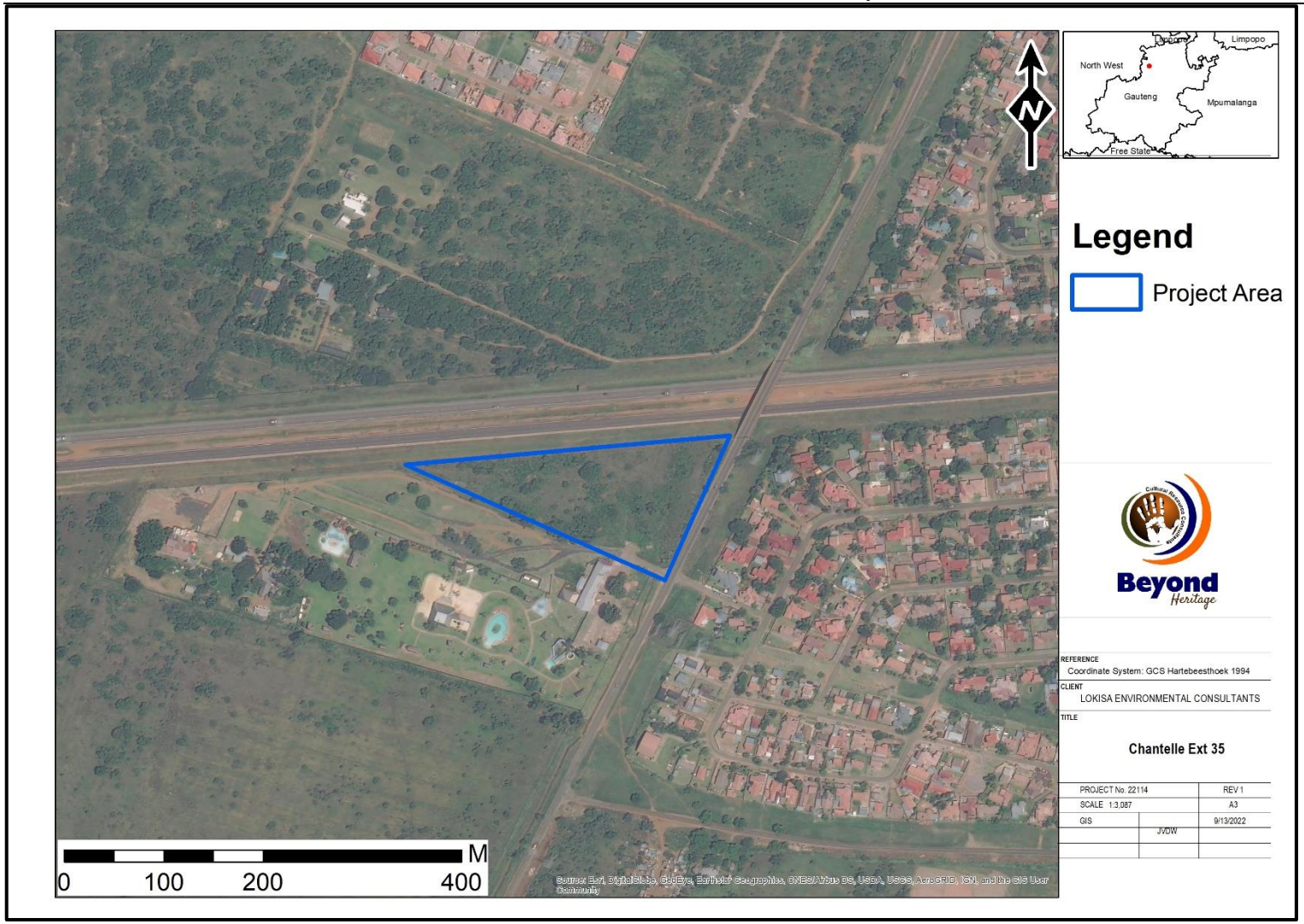


Figure 1.3. Aerial image of the Project area.

2 Legislative Requirements

The HIA, as a specialist sub-section of the EIA, is required under the following legislation:

- National Heritage Resources Act (NHRA), Act No. 25 of 1999)
- National Environmental Management Act (NEMA), Act No. 107 of 1998 - Section 23(2)(b)

A Phase 1 HIA is a pre-requisite for development in South Africa as prescribed by SAHRA and stipulated by legislation. The overall purpose of heritage specialist input is to:

- Identify any heritage resources, which may be affected;
- Assess the nature and degree of significance of such resources;
- Establish heritage informants/constraints to guide the development process through establishing thresholds of impact significance;
- Assess the negative and positive impact of the development on these resources; and
- Make recommendations for the appropriate heritage management (or avoidance) of these impacts.

The HIA should be submitted, as part of the impact assessment report or EMPr, to the PHRA if established in the province or to SAHRA. SAHRA will ultimately be responsible for the evaluation of Phase 1 HIA reports upon which review comments will be issued. 'Best practice' requires Phase 1 HIA reports and additional development information, as per the impact assessment report and/or EMPr, to be submitted in duplicate to SAHRA after completion of the study. SAHRA accepts Phase 1 HIA reports authored by professional archaeologists, accredited with ASAPA or with a proven ability to do archaeological work.

Minimum accreditation requirements include an Honours degree in archaeology or related discipline and 3 years post-university CRM experience (field supervisor level). Minimum standards for reports, site documentation and descriptions are set by ASAPA in collaboration with SAHRA. ASAPA is based in South Africa, representing professional archaeology in the SADC region. ASAPA is primarily involved in the overseeing of ethical practice and standards regarding the archaeological profession. Membership is based on proposal and secondment by other professional members.

Phase 1 HIA's are primarily concerned with the location and identification of heritage sites situated within a proposed development area. Identified sites should be assessed according to their significance. Relevant conservation or Phase 2 mitigation recommendations should be made. Recommendations are subject to evaluation by SAHRA.

Conservation or Phase 2 mitigation recommendations, as approved by SAHRA, are to be used as guidelines in the developer's decision-making process.

Phase 2 archaeological projects are primarily based on salvage/mitigation excavations preceding development destruction or impact on a site. Phase 2 excavations can only be conducted with a permit, issued by SAHRA to the appointed archaeologist. Permit conditions are prescribed by SAHRA and includes (as minimum requirements) reporting back strategies to SAHRA and deposition of excavated material at an accredited repository.

In the event of a site conservation option being preferred by the developer, a site management plan, prepared by a professional archaeologist and approved by SAHRA, will suffice as minimum requirement.

After mitigation of a site, a destruction permit must be applied for with SAHRA by the applicant before development may proceed.

Human remains older than 60 years are protected by the National Heritage Resources Act, with reference to Section 36. Graves older than 60 years, but younger than 100 years fall under Section 36 of Act 25 of 1999 (National Heritage Resources Act), as well as the Human Tissues Act (Act 65 of 1983) and are the jurisdiction of SAHRA. The procedure for Consultation Regarding Burial Grounds and Graves (Section 36[5]) of Act 25 of 1999) is applicable to graves older than 60 years that are situated outside a formal cemetery administrated by a local authority. Graves in this age category, located inside a formal cemetery administrated by a local authority, require the same authorisation as set out for graves younger than 60 years, in addition to SAHRA authorisation. If the grave is not situated inside a formal cemetery, but is to be relocated to one, permission from the local authority is required and all regulations, laws and by-laws, set by the cemetery authority, must be adhered to.

Human remains that are less than 60 years old are protected under Section 2(1) of the Removal of Graves and Dead Bodies Ordinance (Ordinance No. 7 of 1925), as well as the Human Tissues Act (Act 65 of 1983) and are the jurisdiction of the National Department of Health and the relevant Provincial Department of Health and must be submitted for final approval to the office of the relevant Provincial Premier. This function is usually delegated to the Provincial MEC for Local Government and Planning; or in some cases, the MEC for Housing and Welfare. Authorisation for exhumation and reinternment must also be obtained from the relevant local or regional council where the grave is situated, as well as the relevant local or regional council to where the grave is being relocated. All local and regional provisions, laws and by-laws must also be adhered to. To handle and transport human remains, the institution conducting the relocation should be authorised under Section 24 of Act 65 of 1983 (Human Tissues Act).

3 METHODOLOGY

3.1 Literature Review

A brief survey of available literature was conducted to extract data and information on the area in question to provide general heritage context into which the development would be set. This literature search included published material, unpublished commercial reports and online material, including reports sourced from the South African Heritage Resources Information System (SAHRIS).

3.2 Genealogical Society and Google Earth Monuments

Google Earth and 1:50 000 maps of the area were utilised to identify possible places where sites of heritage significance might be located; these locations were marked and visited during the fieldwork phase. The database of the Genealogical Society was consulted to collect data on any known graves in the area.

3.3 Public Consultation and Stakeholder Engagement:

Stakeholder engagement is a key component of any BA process, it involves stakeholders interested in, or affected by the proposed development. Stakeholders are provided with an opportunity to raise issues of concern (for the purposes of this report only heritage related issues will be included). The aim of the public consultation process undertaken by the EAP was to capture and address any issues raised by community members and other stakeholders.

3.4 Site Investigation

The aim of the site visit was to:

a) survey the proposed project area to understand the heritage character of the area and to record, photograph and describe sites of archaeological, historical or cultural interest;

b) record GPS points of sites/areas identified as significant areas;

c) determine the levels of significance of the various types of heritage resources recorded in the project area.

Table 4: Site Investigation Details

	Site Investigation
Date	22 August 2022
Season	Winter – the time of year and season did not affect the survey. Overall heritage visibility was low due to vegetation cover but the Project area was sufficiently covered to understand the heritage character of the area (Figure 3.1).

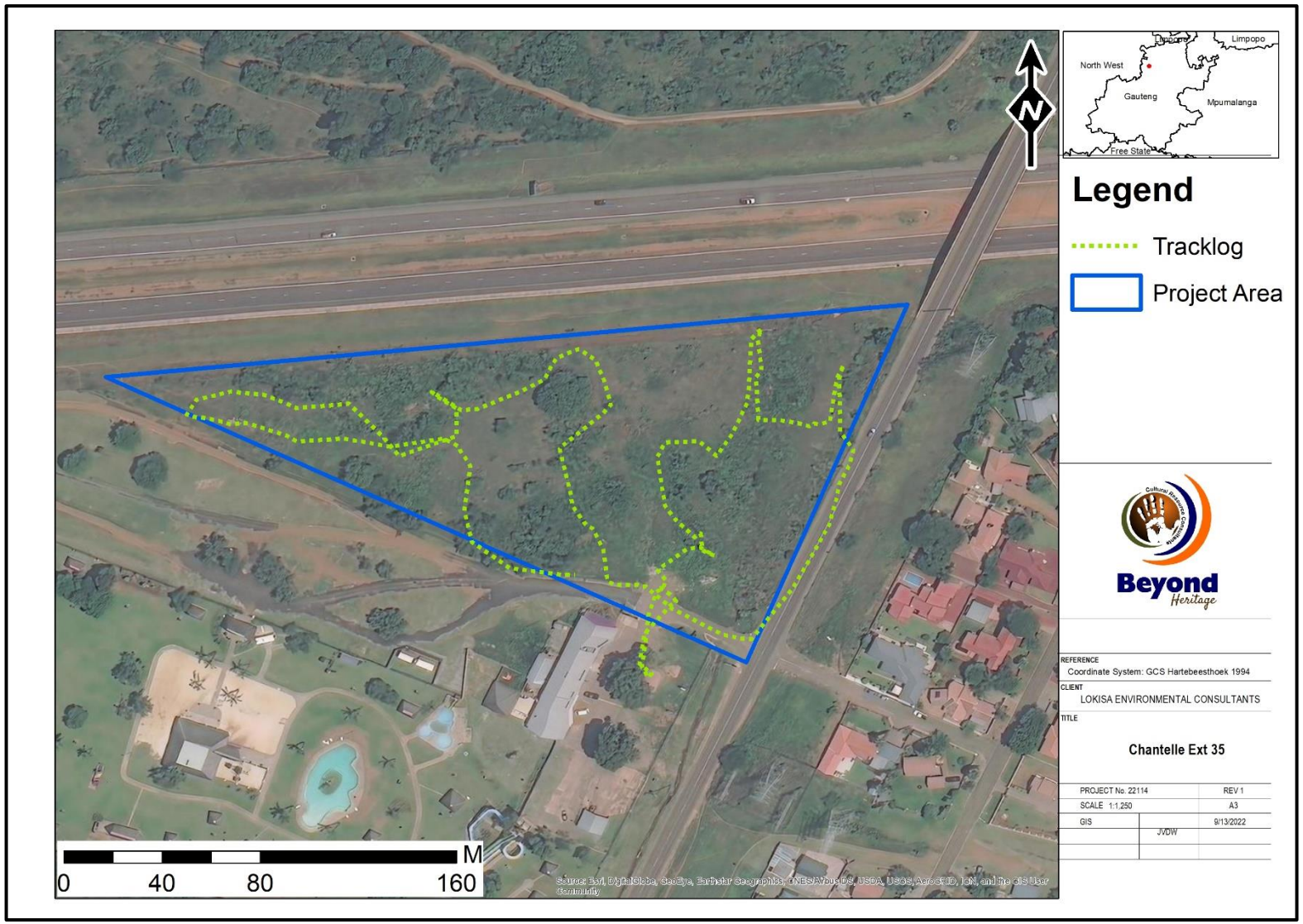


Figure 3.1. Tracklog of the survey path in green.

3.5 Site Significance and Field Rating

Section 3 of the NHRA distinguishes nine criteria for places and objects to qualify as 'part of the national estate' if they have cultural significance or other special value. These criteria are:

- Its importance in/to the community, or pattern of South Africa's history;
- Its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- Its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- Its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- Its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- Its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- Its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- Its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa;
- Sites of significance relating to the history of slavery in South Africa.

The presence and distribution of heritage resources define a 'heritage landscape'. In this landscape, every site is relevant. In addition, because heritage resources are non-renewable, heritage surveys need to investigate an entire project area, or a representative sample, depending on the nature of the project. In the case of the proposed project the local extent of its impact necessitates a representative sample and only the footprint of the areas demarcated for development were surveyed. In all initial investigations, however, the specialists are responsible only for the identification of resources visible on the surface. This section describes the evaluation criteria used for determining the significance of archaeological and heritage sites. The following criteria were used to establish site significance with cognisance of Section 3 of the NHRA:

- The unique nature of a site;
- The integrity of the archaeological/cultural heritage deposits;
- The wider historic, archaeological and geographic context of the site;
- The location of the site in relation to other similar sites or features;
- The depth of the archaeological deposit (when it can be determined/is known);
- The preservation condition of the sites; and
- Potential to answer present research questions.

In addition to this criteria field ratings prescribed by SAHRA (2007), and acknowledged by ASAPA for the SADC region, were used for the purpose of this report. The recommendations for each site should be read in conjunction with section 10 of this report.

Table 5: Heritage significance and field ratings

FIELD RATING	***GRADE***	***SIGNIFICANCE***	***RECOMMENDED MITIGATION***
National Significance (NS)	Grade 1	-	Conservation; national site nomination
Provincial Significance (PS)	Grade 2	-	Conservation; provincial site nomination
Local Significance (LS)	Grade 3A	High significance	Conservation; mitigation not advised
Local Significance (LS)	Grade 3B	High significance	Mitigation (part of site should be retained)
Generally Protected A (GP. A)	-	High/medium significance	Mitigation before destruction
Generally Protected B (GP. B)	-	Medium significance	Recording before destruction
Generally Protected C (GP.C)	-	Low significance	Destruction

3.6 Impact Assessment Methodology

The criteria below are used to establish the impact rating on sites:

- The **nature**, which shall include a description of what causes the effect, what will be affected and how it will be affected.
- The **extent**, wherein it will be indicated whether the impact will be local (limited to the immediate area or site of development) or regional, and a value between 1 and 5 will be assigned as appropriate (with 1 being low and 5 being high):
- The **duration**, wherein it will be indicated whether:
    - the lifetime of the impact will be of a very short duration (0-1 years), assigned a score of 1;
    - the lifetime of the impact will be of a short duration (2-5 years), assigned a score of 2;
    - medium-term (5-15 years), assigned a score of 3;
    - long term (> 15 years), assigned a score of 4; or
    - permanent, assigned a score of 5;
    - The **magnitude**, quantified on a scale from 0-10 where; 0 is small and will have no effect on the environment, 2 is minor and will not result in an impact on processes, 4 is low and will cause a slight impact on processes, 6 is moderate and will result in processes continuing but in a modified way, 8 is high (processes are altered to the extent that they temporarily cease), and 10 is very high and results in complete destruction of patterns and permanent cessation of processes.
    - The **probability of occurrence**, which shall describe the likelihood of the impact actually occurring. Probability will be estimated on a scale of 1-5 where; 1 is very improbable (probably will not happen), 2 is improbable (some possibility, but low likelihood), 3 is probable (distinct possibility), 4 is highly probable (most likely) and 5 is definite (impact will occur regardless of any prevention measures).
    - The **significance**, which shall be determined through a synthesis of the characteristics described above and can be assessed as low, medium or high; and
    - the **status**, which will be described as either positive, negative or neutral.
    - the degree to which the impact can be reversed.
    - the degree to which the impact may cause irreplaceable loss of resources.
    - the *degree* to which the impact can be mitigated.

The **significance** is calculated by combining the criteria in the following formula:
S = (E+D+M) P
S = Significance weighting
E = Extent
D = Duration
M = Magnitude
P = Probability

The **significance weightings** for each potential impact are as follows:

- < 30 points: Low (i.e., where this impact would not have a direct influence on the decision to develop in the area),
- 30-60 points: Medium (i.e., where the impact could influence the decision to develop in the area unless it is effectively mitigated),
- 60 points: High (i.e., where the impact must have an influence on the decision process to develop in the area).

3.7 Limitations and Constraints of the study

The authors acknowledge that the brief literature review is not exhaustive on the literature of the area. Due to the nature of heritage resources and pedestrian surveys, the possibility exists that some features or artefacts may not have been discovered/recorded and the possible occurrence of graves and other cultural material cannot be excluded. This limitation is successfully mitigated with the implementation of a Chance Find Procedure and monitoring of the study area by the Environmental Control Officer (ECO). This report only deals with the footprint area of the proposed development and consisted of non-intrusive surface surveys. This study did not assess the impact on medicinal plants and intangible heritage as it is assumed that these components will be highlighted through the public consultation process if relevant. It is possible that new information could come to light in future, which might change the results of this Impact Assessment.

4 Description of Socio-Economic Environment

According to the 2011 Census data, the City of Tshwane is home to approximately 2,9 million people. Tshwane's population is predominantly black Africans representing 2,2 million people, followed by a White population of approximately 600 000 people, 59 166 Coloured individuals and 51 547 Asian individuals. About 37% of the population is classified as youth, making Tshwane one of the youngest cities in South Africa. Tshwane is home to different languages such as Afrikaans, English, Northern Sotho, Tsonga and Tswana. From an education perspective, as per the 2011 Census estimates, 25% of Tshwane's population are matriculants; whilst 3,7% of the population has no education. The City boasts a vibrant, diverse and growing economy which contributed 27% to Gauteng's GDP and 9 per cent to the national GDP in 2011. Of the 1 079 273 economically active people (employed and unemployed but looking for work), 24,2% are unemployed, 64095 are classified as discouraged work-seekers, and 612 750 are not economically active. Of the youth (aged 15 – 34), 32,6% are unemployed

5 Results of Public Consultation and Stakeholder Engagement:

5.1.1 Stakeholder Identification

Adjacent landowners and the public at large were informed of the proposed activity as part of the BA process by the EAP. Site notices and advertisements notifying interested and affected parties were placed at strategic points and in local newspapers as part of the process. No heritage concerns have been raised thus far.

6 Literature / Background Study:

6.1 Literature Review (SAHRIS)

The area under investigation was not previously assessed and few HIA's was conducted in the immediate area. Studies conducted in the general area that were consulted is listed in Table 6.

Table 6. Studies conducted in the greater area.

Author	Year	Project	Findings
Van Schalkwyk, J.	2002	Identification of Graves on the Farm Hartebeesthoek 301JR, Akasia Municipal Area, Wonderboom District, Gauteng Province.	20 graves marked with stone cairns
Coetzee, F.	2006	Heritage Assessment of the Proposed Residential Development: Orchards Extension 25, Rosslyn, Tshwane Metropolitan Municipality, Gauteng.	No sites
Van Vollenhoven, A.C	2016	A Report on a Cultural Heritage Impact Assessment for a Proposed Township Development on Holding 45 Heatherdale Agricultural Holdings, City of Tshwane, Gauteng Province.	No sites
Van Schalkwyk, J.	2012	A Survey of Cultural Resources in The Automotive Supplier Park, Rosslyn, Gauteng Province	MSA tools, an Iron Age site.

6.1.1 Google Earth and The Genealogical Society of South Africa (Graves and burial sites)

Google Earth and 1:50 000 maps of the area were utilised to identify possible places where archaeological and historical sites might be located. The database of the Genealogical Society of South Africa indicated no known grave sites within the study area

6.2 Archaeological Background

6.2.1 Stone Age

The archaeological record for the greater study area consists of the Stone Age, Iron Age and Historical period.

6.2.1.1 Stone Age

The Stone Age is divided into the Earlier; Middle and Later Stone Age. It refers to the earliest period of occupation of South Africa when people mainly relied on stone for their tools.

Earlier Stone Age (ESA): The period from ± 2.5 million yrs. - ± 250 000 yrs. ago. Acheulean stone tools are dominant. The Early Stone Age in southern Africa is defined by the Oldowan complex, primarily found at the sites Sterkfontein, Swartkrans and Kromdraai, situated within the Cradle of Humankind, just outside Johannesburg (Kuman 1998). Within this complex, tools are more casual and expediently made and tools consist of rough cobble cores and simple flakes. The flakes were used for such activities as skinning and cutting meat from scavenged animals.

Middle Stone Age (MSA): The Middle Stone Age includes various lithic industries in SA dating from ± 250 000 yrs. – 25 000 yrs. before present. This period is first associated with archaic *Homo sapiens* and later *Homo sapiens sapiens*. Material culture includes stone tools with prepared platforms and stone tools attached to handles.

Later Stone Age (LSA): The period from ± 25 000-yrs before present to the period of contact with either Iron Age farmers or European colonists. This period is associated with *Homo sapiens sapiens*. Material culture from this period includes: microlithic stone tools; ostrich eggshell beads and rock art. Sites located in the open are usually poorly preserved and therefore have less value than sites in caves or rock shelters.

Within the northern region of Pretoria, a significant Stone Age site is situated within the Wonderboom Nature Reserve. Stone tools found here are associated with being that of later Acheulean lithology which dates it to the Early Stone Age (Mason 1957). This site was favourable for early hominids due to the Wonderboompoort which would have been used as a game funnel in order to hunt animals with minimal efforts (Lombard et al 2021). This site also shows evidence of in situ raw material procurement of quartzite found within the Magaliesberg Mountain (Lombard et al 2021). Similar late Acheulean stone tool scatters have been found all along the Magaliesberg Mountain. The Magaliesberg Mountain attracted human occupation throughout the whole Stone Age. MSA and LSA scatters have also been identified throughout the Magaliesberg Mountain (van Vollenhoven 2000). A survey conducted by van Schalkwyk (2012), in Rosslyn identified some MSA tools present as a surface scatter. The landscape was found to have artefacts and sites pertaining to MSA and LSA occupations scattered throughout the mountain region (van Vollenhoven 2000). The larger region was thought to have had continued occupation throughout the entirety of the Stone Age.

6.2.2 The Iron Age

The Iron Age as a whole represents the spread of Bantu speaking people and includes both the pre-Historic and Historic periods. It can be divided into three distinct periods:
Early Iron Age: Most of the first millennium AD.
Middle Iron Age: 10th to 13th centuries AD.
Late Iron Age: 14th century to colonial period.

The Iron Age is characterised by the ability of people to manipulate and work Iron ore into implements that assisted them in creating a favourable environment to make a better living. During the mid-17th century Europeans started to settle in modern-day Cape Town. During and after the conflict caused by the Mfecane (1820-1840), during the reign of king kaSenzangakhona Zulu, known as Shaka, Dutch-speaking farmers started to migrate to the interior regions of South Africa. A period that is marked by various skirmishes and battles between the local inhabitants, Dutch settlers and the British (Giliomee & Mbenga 2007).
During a building excavation, a small assemblage of EIA pottery was discovered north of the Magaliesberg at Derdepoort (Nienaber et al 1997). The decorative motifs on the pottery shared similarities to that of known EIA pottery found at Broederstroom and *Matola* pottery found in Mpumalanga (Nienaber et al 1997). Shell, soapstone, animal bones, iron slag, and tuyères were also found at this site, indicating metal smelting at the site. The area was occupied continuously from the Stone Age, with an influx of Iron Age comunites which eventually replaced the Later Stone Age communities (Horn 1996). Around AD 1250 there was an influx in Late Iron Age communities who then occupied the region of the Magaliesberg (Horn 1996). During the period between AD 1600 and AD 1700, the Southern Ndebele inhabited the landscape, with Chief Msi taking occupation in the Pretoria area (Horn 1996). Thereafter, Chief Msi's three sons divided the Southern Ndebele into separate groups with the Manala occupying the north of Pretoria, the Ndzundza to the north and west of Pretoria, and the Hwaduba between the Apies and Pienaars Rives (Bergh 1999). Remains of stonewalled settlements related to the Southern Ndebele can be found scattered across Pretoria.

6.3 Historical Information

In the early 1800s, the Kwena and Kgatla occupied areas to the north and west of Pretoria around prominent rivers such as the Apies, Crocodile and Pienaars rivers (Bergh 1999). By the 1820s, the Matabele leader Mzilikazi arrived in the area that is currently known as Pretoria (Horn 1996). The rising tensions caused the onset of the Difaqane whereby Mzilikazi killed men of other tribes and burnt their villages. Women and

children would be forced into his own tribe. As a result, the tribes were forced to flee the area and would only return once Mzilikazi had left the area. In the 1930s, Mzilikazi was threatened by the arrival of Voortrekkers in the area which led Mzilikazi to launch a series of attacks on the Voortrekkers, led by General Hendrik Potgieter. This caused Potgieter to launch counter attacks in an attempt to retrieve their livestock. Eventually, Mzilikazi fled to Limpopo and Potgieter forced the remaining Matabele out of the area. The first white settlers entered the area thereafter in the early 1840s on the farms Elandspoort and Groenkloof (van Schalkwyk 2002).

The farm on which the project footprint is proposed (Hartebeesthoek 303JR), was first owned by Michiel Frederik Horn Jnr in 1858 and was one of two farms in the area, which has since been subdivided into various farms (van Schalkwyk 2002).
Akasia was established on agricultural holdings with its first residential township, The Orchards being developed in 1904 around a Dutch Reformed Church. Due to the expansion of the industrial complex in Rosslyn, Akasia further developed more residential areas to supplement for the industrial complex. Akasia was declared its own municipality in 1984 and was named after the prominent indigenous *acacia* trees on the landscape (Raper et al 2014). After the abolishment of the Apartheid regime, Akasia municipality has since became part of the current City of Tshwane Metropolitan Municipality.

7 Description of the Physical Environment

The vegetation and landscape belong to the Marikana Thornveld and is characterised by open Acacia Karroo woodland (Mucina and Rutherford 2006). The Project area is characterised as a small, overgrown field containing high levels of disturbances. The study area contains various dumping sites for building rubble and refuse material. A large trench is situated on the northern edge along the N4 highway. Some cables are visible within the trench. An electric fence is situated at the southern boundary of the proposed Project area. This fence is for a day-care facility next to the Crystal sun water park. Longmore road forms the eastern boundary of the study area. A drainage pipe is situated on the south eastern corner of the project area with large amounts of water running into the eastern section of the study area. General site conditions area illustrated in Figures 7.1 to 7.8.

Figure 7.1. General site conditions - South eastern corner of the study area showing the corner of Longmore road and the access road into Crystal Sun water park.

Figure 7.2. Illegal dumping taking place on the South eastern corner of the study area. The building rubble has been dispersed using heavy machinery.

Figure 7.3. Drainage pipe and waterlogged conditions on the south eastern edge of the study area.

Figure 7.4. Illegal dumping taking place along the southern edge of the study area limiting access and visibility.

Figure 7.5. Large trench situated on the northern edge of the study area along the N4 highway.

Figure 7.6. General site conditions towards the central part of the study area – Large portions of the project area has been burnt giving a high overall visibility.

Figure 7.7. General site conditions - Eastern portions of the proposed project area is fairly overgrown with thick grass and small shrubs.

Figure 7.8. General site conditions - Western boundary of the study area.

8 Findings of the Survey

8.1 Heritage Resources

The study area is generally flat without any major topographical features like pans or rocky outcrops that would be focal points for archaeological sites. Furthermore, the site show signs of disturbance through infrastructure development and no heritage resources were recorded.

8.2 Cultural Landscape

The Project area is located in an urban area that used to be agricultural holdings with no developments within the study area (Figure 8.1 to 8.3).

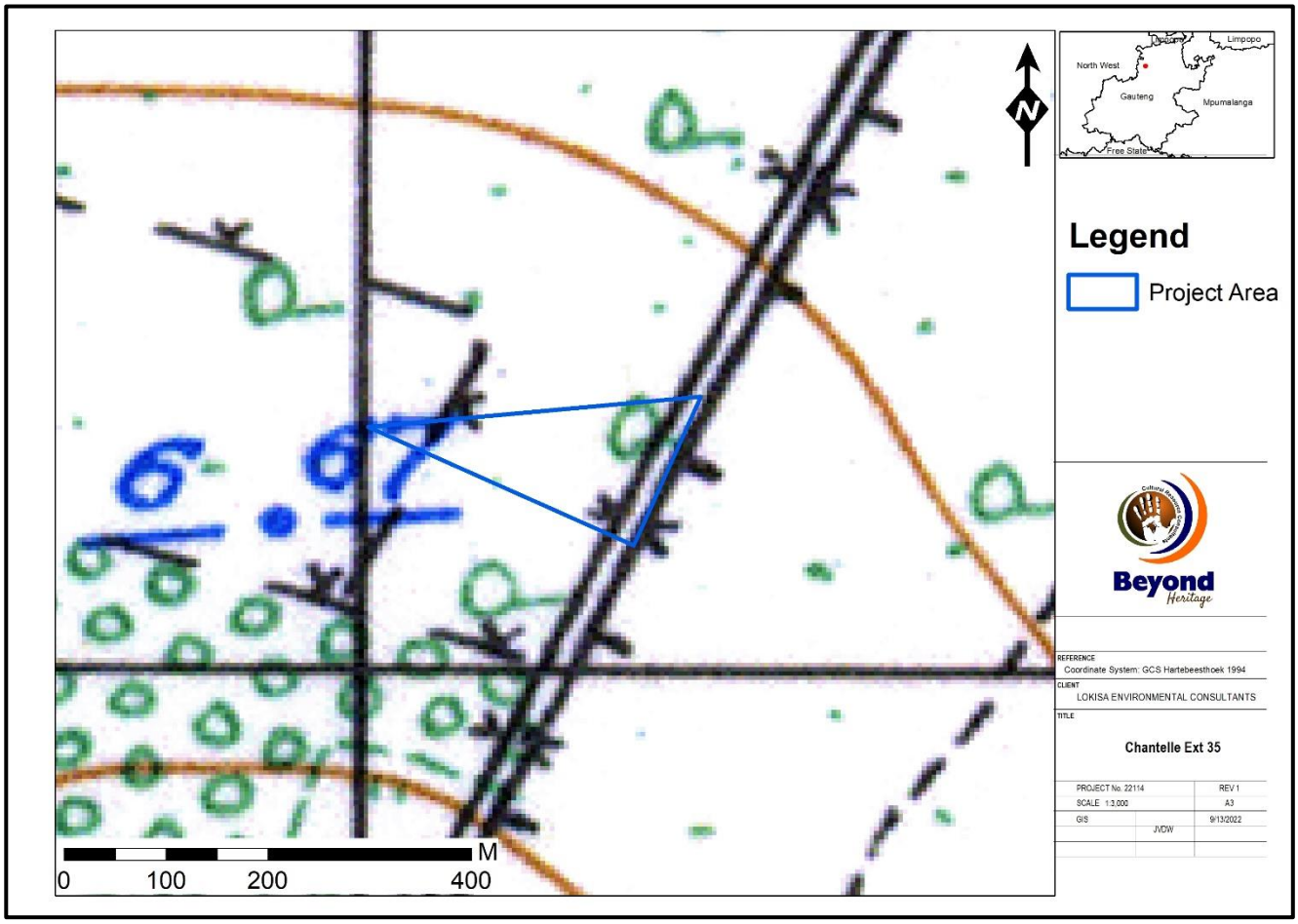


Figure 8.1. 1939 Topographic map of the area showing no developments in the area apart from a road.

Figure 8.2. 1965 Topographic map showing the development of roads in the area and the Project site being fallow. A few structures also appear outside of the project area.

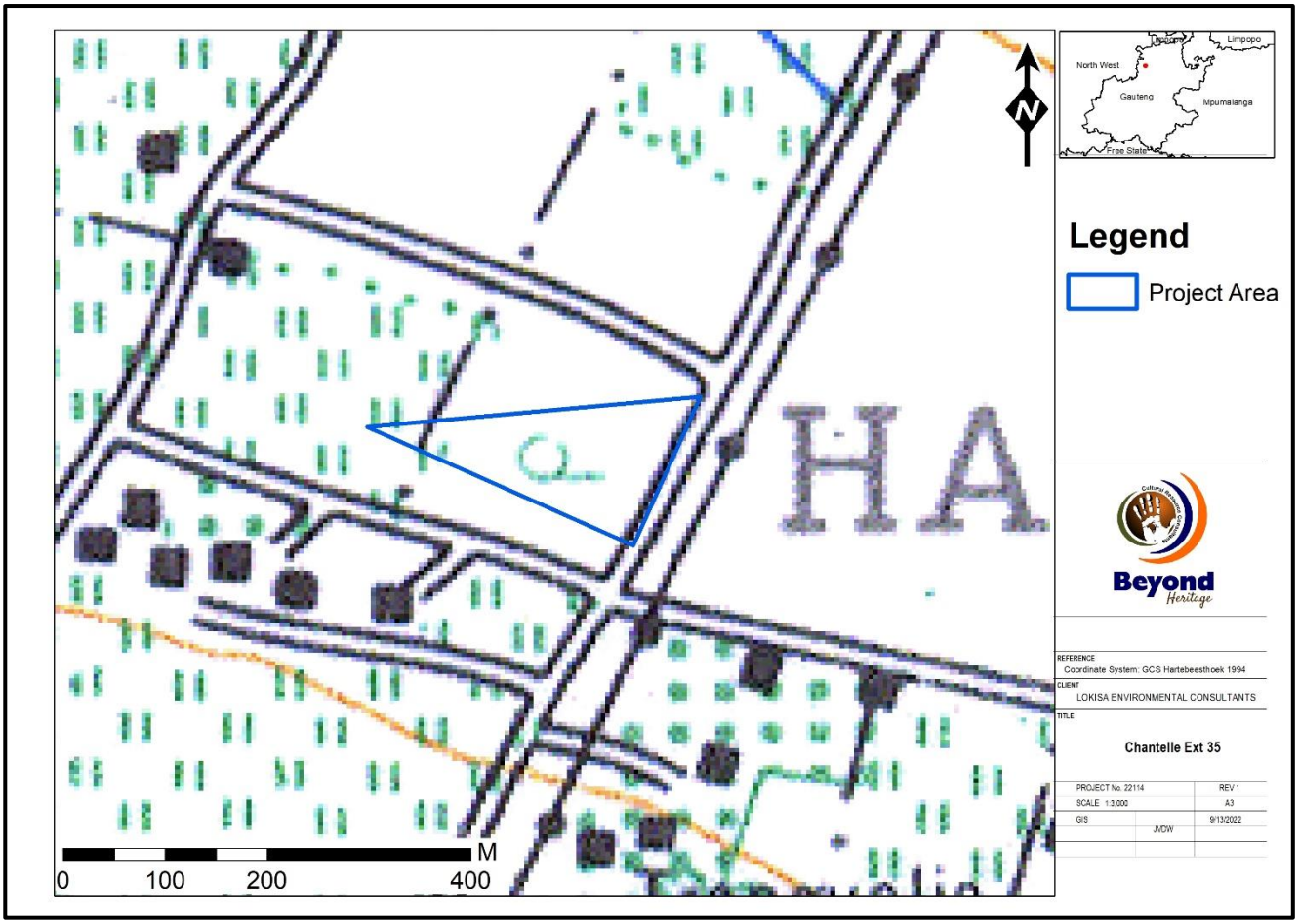
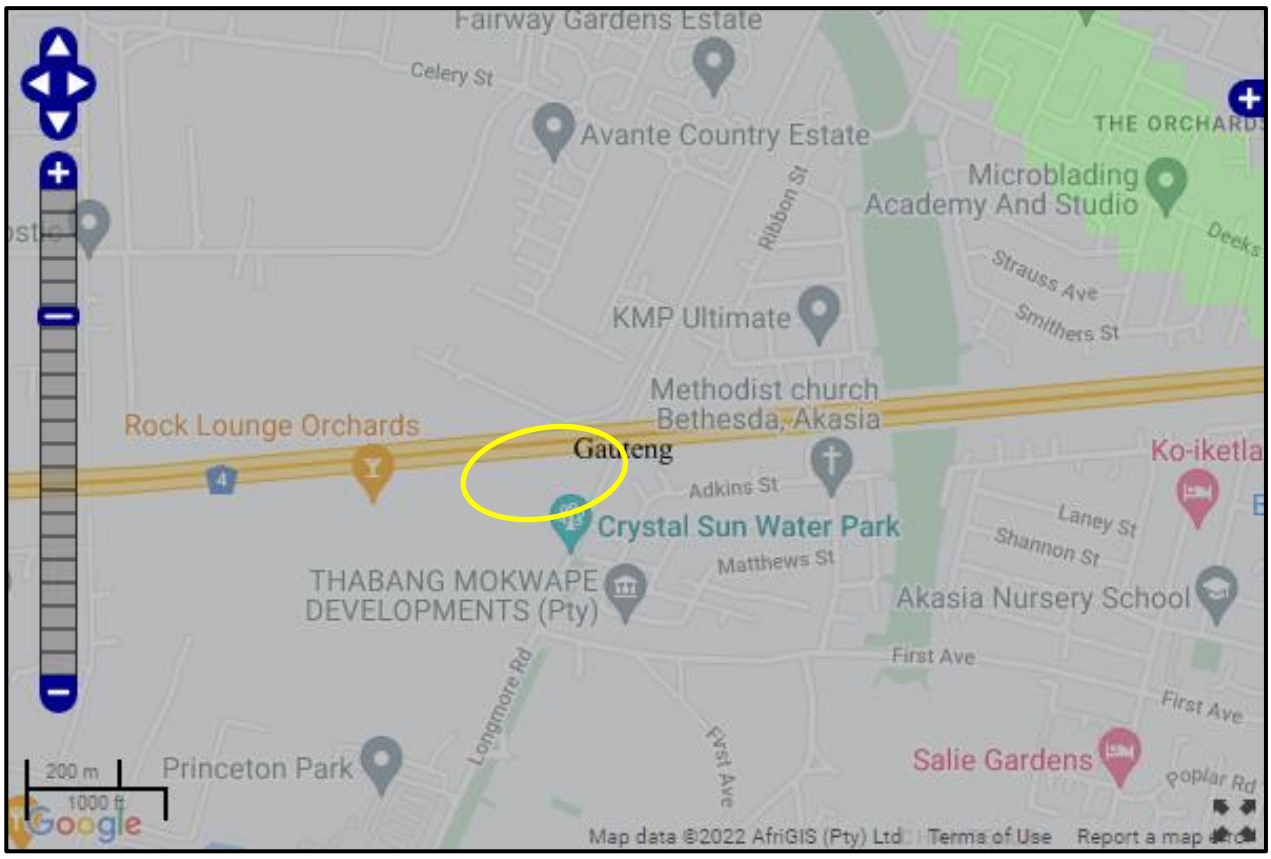


Figure 8.3. 1977 Topographic map of the study area showing structures along with roads, and a powerline outside of the study area. The surrounding area is also cultivation with some orchards.

8.3 Paleontological Heritage

According to the SAHRA Paleontological map the study area is of insignificant/zero paleontological significance (Figure 8.4) and no further palaeontological studies are required.



Colour	Sensitivity	Required Action
RED	VERY HIGH	Field assessment and protocol for finds is required
ORANGE/YELLOW	HIGH	Desktop study is required and based on the outcome of the desktop study, a field assessment is likely
GREEN	MODERATE	Desktop study is required
BLUE	LOW	No palaeontological studies are required however a protocol for finds is required
GREY	INSIGNIFICANT/ZERO	No palaeontological studies are required
WHITE/CLEAR	UNKNOWN	These areas will require a minimum of a desktop study. As more information comes to light, SAHRA will continue to populate the map

Figure 8.4. Paleontological sensitivity of the approximate study area (yellow polygon) as indicated on the SAHRA Palaeontological sensitivity map.

9 Potential Impact

Due to the lack of any archaeological finds, there will be no impact to known heritage resources. Any additional effects to subsurface heritage resources can be successfully mitigated by implementing a chance find procedure. Monitoring procedures and management guidelines outlined in Table 8 and 9 will ensure that no potential subsurface heritage resources will be negatively impacted on.

Cumulative impacts considered as an effect caused by the proposed action that results from the incremental impact of an action when added to other past, present, or reasonably foreseeable future actions. (Cornell Law School Information Institute, 2020). Cumulative impacts occur from the combination of effects of various impacts on heritage resources. The importance of identifying and assessing cumulative impacts is that the whole is greater than the sum of its parts. In the case of this project, impacts can be mitigated to an acceptable level. However, this and other projects in the area can have a negative impact on heritage sites in the area where these sites have been destroyed unknowingly.

9.1.1 Pre-Construction phase

It is assumed that the pre-construction phase involves the removal of topsoil and vegetation as well as the establishment of infrastructure. These activities can have a negative and irreversible impact on heritage features if any occur. Impacts include destruction or partial destruction of non-renewable heritage resources.

9.1.2 Construction Phase

During this phase, the impacts and effects are similar in nature but more extensive than the pre-construction phase. Potential impacts include destruction or partial destruction of non-renewable heritage resources.

9.1.3 Operation Phase

No impacts are expected during the operation phase.

9.1.4 Impact Assessment for the Project

Table 7. Impact assessment for the proposed project.

Nature: During the construction phase activities resulting in disturbance of surfaces and/or sub-surfaces may destroy, damage, alter, or remove from its original position archaeological and paleontological material or objects.		
	Without mitigation	**With mitigation (Preservation/ excavation of site)**
Extent	Local (2)	Local (2)
Duration	Permanent (5)	Permanent (5)
Magnitude	Minor (2)	Minor (2)
Probability	Improbable (2)	Improbable (2)
Significance	**18 (Low)**	**18 (Low)**
Status (positive or negative)	Negative	Negative
Reversibility	Not reversible	Not reversible
Irreplaceable loss of resources?	Yes	Yes
Can impacts be mitigated?	NA	NA
Mitigation: • Implementation of the Chance Find Procedure for the project; • The study area must be monitored by the ECO during construction.		
Cumulative impacts:		

Other authorised projects (e.g., farming developments) in the area could have a cumulative impact on the heritage landscape. The impact on physical heritage is low as no sites of significance will be impacted on by the new developments.
Residual Impacts: Although surface sites can be avoided or mitigated, there is a chance that completely buried sites would still be impacted on, but this cannot be quantified.

10 Conclusion and recommendations

The study area is a disturbed piece of land that has been fallow for several years. Illegal dumping of building rubble and refuse material occur throughout the site and no standing structures or heritage resources were noted during the site visit. According to the SAHRA Paleontological sensitivity map the study area is of insignificant/zero paleontological significance and no further studies are required for this aspect

The impact on heritage resources is considered to be low and the project can be authorised provided that the recommendations in this report are adhered to and based on the South African Heritage Resource Authority (SAHRA) 's approval.

10.1 Recommendations for condition of authorisation

The following recommendations for Environmental Authorisation apply and the project may only proceed based on approval from SAHRA:

Recommendations:

- Implementation of the Chance Find Procedure for the project as outlined under Section 10.2.
- The study area should be monitored by the ECO during construction.

10.2 Chance Find Procedures

10.2.1 Heritage Resources

The possibility of the occurrence of subsurface finds cannot be excluded. Therefore, if during construction any possible finds such as stone tool scatters, artefacts or bone and fossil remains are made, the operations must be stopped, and a qualified archaeologist must be contacted for an assessment of the find and therefor chance find procedures should be put in place as part of the EMP. A short summary of chance find procedures is discussed below and monitoring guidelines for this procedure are provided in Section 10.5.
This procedure applies to the developer's permanent employees, its subsidiaries, contractors and subcontractors, and service providers. The aim of this procedure is to establish monitoring and reporting procedures to ensure compliance with this policy and its associated procedures. Construction crews must be properly inducted to ensure they are fully aware of the procedures regarding chance finds as discussed below.

- If during the pre-construction phase, construction, operations or closure phases of this project, any person employed by the developer, one of its subsidiaries, contractors and subcontractors, or service provider, finds any artefact of cultural significance or heritage site, this person must cease work at the site of the find and report this find to their immediate supervisor, and through their supervisor to the senior on-site manager.
- It is the responsibility of the senior on-site Manager to make an initial assessment of the extent of the find and confirm the extent of the work stoppage in that area.
- The senior on-site Manager will inform the ECO of the chance find and its immediate impact on operations. The ECO will then contact a professional archaeologist for an assessment of the finds who will notify the SAHRA.

10.3 Reasoned Opinion

The overall impact of the project is considered to be low and residual impacts can be managed to an acceptable level through implementation of the recommendations made in this report. The socio-economic benefits also outweigh the possible impacts of the development if the correct mitigation measures are implemented for the project.

10.4 Potential risk

Potential risks to the proposed project are the occurrence of intangible features and unrecorded cultural resources (of which graves and subsurface cultural material are the highest risk). This can cause delays during construction, as well as additional costs involved in mitigation and possible layout changes.

10.5 Monitoring Requirements

Day to day monitoring can be conducted by the Environmental Control Officers (ECO). The ECO or other responsible persons should be trained along the following lines:

- *Induction training:* Responsible staff identified by the developer should attend a short course on heritage management and identification of heritage resources.
- *Site monitoring and watching brief*: As most heritage resources occur below surface, all earth-moving activities need to be routinely monitored in case of accidental discoveries. The greatest potential impacts are from pre-construction and construction activities. The ECO should monitor all such activities. If any heritage resources are found, the chance finds procedure must be followed as outlined above.

Table 8. Monitoring requirements for the project

Heritage Monitoring					
Aspect	**Area**	**Responsible for monitoring and measuring**	**Frequency**	**Proactive or reactive measurement**	**Method**
Cultural Heritage Resources	Entire project area	EO & ECO	Weekly (Pre construction and construction phase)	Proactively	• If risks are manifested (accidental discovery of heritage resources) the chance find procedure should be implemented: 1. Cease all works immediately; 2. Report incident to Site Manager 3. EPC (Engineering Procurement and Construction) Contractor to contact an archaeologist/ palaeontologist to inspect the site; 4. Report incident to SAHRA; as advised by specialist and 5. Employ site specific mitigation measures recommended by the specialist after assessment in accordance with the requirements of the relevant authorities. • Only recommence operations once impacts have been mitigated.

10.6 Management Measures for inclusion in the EMPr

Table 9. Heritage Management Plan for EMPr implementation

Area	Mitigation measures	Phase	Timeframe	Responsible party for implementation	Target	Performance indicators (Monitoring tool)
General project area	Implement chance find procedures in case possible heritage finds are uncovered	Construction	Throughout the project	Applicant EPC Contractor	Ensure compliance with relevant legislation and recommendations from SAHRA under Section 35, 36 and 38 of NHRA	ECO Checklist/Report

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