Phase 1 Cultural Heritage Impact Assessment:

THE PROPOSED DEVELOPMENT OF A TOWNSHIP NAMED ROCKDALE NORTH EXTENSION 1, MIDDELBURG, STEVE TSHWETE LOCAL MUNICIPALITY, MPUMALANGA PROVINCE

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Declaration:

I, J.A. van Schalkwyk, declare that:

- I am suitably qualified and accredited to act as independent specialist in this application.
- I do not have any financial or personal interest in the proposed development, nor its developers or any of their subsidiaries, apart from the provision of heritage assessment and management services, for which a fair numeration is charged.
- The work was conducted in an objective manner and any circumstances that might have compromised this have been reported.

J A van Schalkwyk Heritage Consultant February 2017















EXECUTIVE SUMMARY

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According to the 2011 Census, the population residing within the Steve Tshwete municipal area was estimated at 228 220, with an estimated growth rate of about 4,7%. The migration of people to these towns has, amongst other things, created a demand for housing and serviced stands. Huge demand is at low income housing and affordable housing income categories. Accordingly, it is proposed to establish a new township, to be known as Rockdale North Extension 1, on the south-eastern outskirts of Middelburg.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by the Environamics Consulting to conduct a cultural heritage assessment to determine if the proposed development of the township would have an impact on any sites, features or objects of cultural heritage significance.

The cultural landscape qualities of the region is made up of a pre-colonial element consisting of very limited Stone Age and Iron Age occupation, as well as a much later colonial (farmer) component, which eventually gave rise to an urban and industrial (mining) component.

Identified sites

- Homestead: (8.3.3.1) What seems to be the remains of an old homestead was identified
 on the site. Only a vague outline of the foundations remains. It was probably constructed
 out of mud, as only few stones occur on the site. It is not indicated on the old
 topocadastral map (1939), which implies that it is much older than that and was
 abandoned a long time prior to that.
 - Due to the fact that very little of this feature remains, it is viewed to have low significance on a local level – Grade IV - C.

Impact assessment

Impact analysis of cultural heritage resources under threat of the proposed development, is based on the present understanding of the development:

- Homestead: (8.3.3.1) The remains of an old homestead was identified on the site.
 - The significance weighting for the impact on the identified site is rated as medium.
 - <u>Mitigation</u>: Due to the ephemeral nature of this feature, it is seen to be fully recorded after inclusion in this report. No further action is required.

Heritage sites	Significance of impact	Mitigation measures				
Rockdale North Extension 1: Construction Phase						
Without mitigation	n/a	n/a				
With mitigation	n/a	n/a				
Rockdale North Extension 1: Operation Phase						
Without mitigation	n/a	n/a				
With mitigation	n/a	n/a				

Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view it is recommended that the proposed development be allowed to continue on acceptance of the proposed mitigation measures.

Conditions for inclusion in the environmental authorisation:

 Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made.

J A van Schalkwyk Heritage Consultant February 2017

TECHNICAL SUMMARY

Project description				
Description	Establishment of a township			
Project name	Rockdale North Extension 1			

Applicant	
Steve Tshwete Local Municipality	

Environmental assessors			
Environamics Consulting			
Ms. L de Swardt			

Property details							
Province	Mpur	Mpumalanga					
Magisterial district	Midd	elburg					
Local municipality	Steve	Steve Tshwete					
Topo-cadastral map	2529	2529DC					
Farm name	Rock	Rockdale 443JS					
Closest town	Midd	Middelburg					
Coordinates	Cent	Centre point					
	No	No Latitude Longitude No Latitude Longitude					
	1	1 -25.81256 29.52678					

Development criteria in terms of Section 38(1) of the NHR Act			
Construction of road, wall, power line, pipeline, canal or other linear form of			
development or barrier exceeding 300m in length			
Construction of bridge or similar structure exceeding 50m in length	No		
Development exceeding 5000 sq m			
Development involving three or more existing erven or subdivisions			
Development involving three or more erven or divisions that have been			
consolidated within past five years			
Rezoning of site exceeding 10 000 sq m			
Any other development category, public open space, squares, parks, recreation			
grounds			

Land use				
Previous land use	Farming			
Current land use	Vacant			

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GLOSSARY OF TERMS AND APPREVIATIONS

TERMS

Stone Age: The first and longest part of human history is the Stone Age, which began with the appearance of early humans between 3-2 million years ago. Stone Age people were hunters, gatherers and scavengers who did not live in permanently settled communities. Their stone tools preserve well and are found in most places in South Africa and elsewhere.

Early Stone Age 2 000 000 - 150 000 Before Present

Middle Stone Age 150 000 - 30 000 BP Later Stone Age 30 000 - until c. AD 200

Iron Age: Period covering the last 1800 years, when new people brought a new way of life to southern Africa. They established settled villages, cultivated domestic crops such as sorghum, millet and beans, and they herded cattle as well as sheep and goats. As they produced their own iron tools, archaeologists call this the Iron Age.

 Early Iron Age
 AD 200 - AD 900

 Middle Iron Age
 AD 900 - AD 1300

 Later Iron Age
 AD 1300 - AD 1830

Historical Period: Since the arrival of the white settlers - c. AD 1840 - in this part of the country.

Cumulative impacts: "Cumulative Impact", in relation to an activity, means the past, current and reasonably foreseeable future impact of an activity, considered together with the impact of activities associated with that activity, that in itself may not be significant, but may become significant when added to existing and reasonably foreseeable impacts eventuating from similar or diverse activities.

Mitigation, means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

ABBREVIATIONS

ADRC Archaeological Data Recording Centre

ASAPA Association of Southern African Professional Archaeologists

CS-G Chief Surveyor-General

EIA Early Iron Age
ESA Early Stone Age
LIA Late Iron Age
LSA Later Stone Age

HIA Heritage Impact Assessment

MSA Middle Stone Age

NASA National Archives of South Africa NHRA National Heritage Resources Act

PHRA Provincial Heritage Resources Agency
SAHRA South African Heritage Resources Agency

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1. INTRODUCTION

According to the 2011 Census, the population residing within the Steve Tshwete municipal area was estimated at 228 220, with an estimated growth rate of about 4,7%. The mines, power stations and industrial development taking place around the geographic area of Steve Tshwete Local Municipality are the pull factors that encourage people to migrate to Middelburg, Mhluzi, Hendrina and Kwazamokuhle towns in search of jobs. The migration of people to these towns has, amongst other things, created a demand for housing and serviced stands. Huge demand is at low income housing and affordable housing income categories. Notwithstanding challenges such as not enough finances and land resources, the municipality endeavours to plan and supply serviced stands through the establishment of integrated human settlements within the confines of the available and limited resources. Accordingly, it is proposed to establish a new township, to be known as Rockdale North Extension 1, on the south-eastern outskirts of Middelburg.

South Africa's heritage resources, also described as the 'national estate', comprise a wide range of sites, features, objects and beliefs. However, according to Section 27(18) of the National Heritage Resources Act (NHRA), No. 25 of 1999, no person may destroy, damage, deface, excavate, alter, remove from its original position, subdivide or change the planning status of any heritage site without a permit issued by the heritage resources authority responsible for the protection of such site.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by the Environamics Consulting to conduct a cultural heritage assessment to determine if the proposed establishment of the township would have an impact on any sites, features or objects of cultural heritage significance.

This report forms part of the Environmental Impact Assessment (EIA) as required by the EIA Regulations in terms of the National Environmental Management Act, 1998 (Act No. 107 of 1998) as amended and is intended for submission to the South African Heritage Resources Agency (SAHRA).

2. TERMS OF REFERENCE

The aim of a full HIA investigation is to provide an informed heritage-related opinion about the proposed development by an appropriate heritage specialist. The objectives are to identify heritage resources (involving site inspections, existing heritage data and additional heritage specialists if necessary); assess their significances; assess alternatives in order to promote heritage conservation issues; and to assess the acceptability of the proposed development from a heritage perspective.

The result of this investigation is a heritage impact assessment report indicating the presence/ absence of heritage resources and how to manage them in the context of the proposed development.

Depending on SAHRA's acceptance of this report, the developer will receive permission to proceed with the proposed development, on condition of successful implementation of proposed mitigation measures.

2.1 Scope of work

The aim of this study is to determine if any sites, features or objects of cultural heritage significance occur within the boundaries of the area where the township is to be established. This includes:

- Conducting a desk-top investigation of the area;
- A visit to the proposed development site,

The objectives were to

- Identify possible archaeological, cultural and historic sites within the proposed development areas;
- Evaluate the potential impacts of construction, operation and maintenance of the proposed development on archaeological, cultural and historical resources;
- Recommend mitigation measures to ameliorate any negative impacts on areas of archaeological, cultural or historical importance.

2.2 Limitations

The investigation has been influenced by the following factors:

- It is assumed that the description of the proposed project, provided by the client, is accurate.
- No subsurface investigation (i.e. excavations or sampling) were undertaken, since a permit from SAHRA is required for such activities.
- It is assumed that the public consultation process undertaken as part of the Environmental Impact Assessment (EIA) is sufficient and that is does not have to be repeated as part of the heritage impact assessment.
- The unpredictability of buried archaeological remains.
- This report does not consider the palaeontological potential of the site.

3. LEGISLATIVE FRAMEWORK

The HIA is governed by national legislation and standards and International Best Practise. These include:

- South African Legislation
 - National Heritage Resources Act, 1999 (Act No. 25 of 1999) (NHRA) see Appendix 4 for more detail on this Act
 - Mineral and Petroleum Resources Development Act, 2002 (Act No. 22 of 2002) (MPRDA);
 - National Environmental Management Act 1998 (Act No. 107 of 1998) (NEMA);
 and
 - National Water Act, 1998 (Act No. 36 of 1998) (NWA).
- Standards and Regulations
 - South African Heritage Resources Agency (SAHRA) Minimum Standards;
 - Association of Southern African Professional Archaeologists (ASAPA)
 Constitution and Code of Ethics;
 - Anthropological Association of Southern Africa Constitution and Code of Ethics.
- International Best Practise and Guidelines
 - ICOMOS Standards (Guidance on Heritage Impact Assessments for Cultural World Heritage Properties); and
 - The UNESCO Convention concerning the Protection of the World Cultural and Natural Heritage (1972).

4. HERITAGE RESOURCES

4.1 The National Estate

The NHRA (No. 25 of 1999) defines the heritage resources of South Africa which are of cultural significance or other special value for the present community and for future generations that must be considered part of the national estate to include:

- places, buildings, structures and equipment of cultural significance;
- places to which oral traditions are attached or which are associated with living heritage;
- historical settlements and townscapes;
- landscapes and natural features of cultural significance;
- geological sites of scientific or cultural importance;
- archaeological and palaeontological sites;
- graves and burial grounds, including
 - o ancestral graves;
 - o royal graves and graves of traditional leaders;
 - o graves of victims of conflict;
 - o graves of individuals designated by the Minister by notice in the Gazette;
 - historical graves and cemeteries; and
 - o other human remains which are not covered in terms of the Human Tissue Act, 1983 (Act No. 65 of 1983);
- sites of significance relating to the history of slavery in South Africa;
- movable objects, including-
 - objects recovered from the soil or waters of South Africa, including archaeological and palaeontological objects and material, meteorites and rare geological specimens:
 - objects to which oral traditions are attached or which are associated with living heritage;
 - ethnographic art and objects;
 - military objects;
 - o objects of decorative or fine art;
 - o objects of scientific or technological interest; and
 - books, records, documents, photographic positives and negatives, graphic, film or video material or sound recordings, excluding those that are public records as defined in section 1(xiv) of the National Archives of South Africa Act, 1996 (Act No. 43 of 1996).

4.2 Cultural significance

In the NHRA, Section 2 (vi), it is stated that "cultural significance" means aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technological value or significance. This is determined in relation to a site or feature's uniqueness, condition of preservation and research potential.

According to Section 3(3) of the NHRA, a place or object is to be considered part of the national estate if it has cultural significance or other special value because of

- its importance in the community, or pattern of South Africa's history;
- its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage:
- its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;

- its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa; and
- sites of significance relating to the history of slavery in South Africa.

A matrix was developed whereby the above criteria were applied for the determination of the significance of each identified site (see Table 1 below and Appendix 3). This allowed some form of control over the application of similar values for similar identified sites.

SAHRA Cultural Heritage Site Significance Significance Recommended Mitigation Field Rating Grade National Grade I High Conservation by SAHRA, national site nomination, Significance significance mention any relevant international ranking. No alteration whatsoever without permit from SAHRA Provincial Grade II High Conservation by provincial heritage authority, provincial site nomination. No alteration whatsoever without permit Significance significance from provincial heritage authority. Grade III-A Conservation by local authority, Local High no alteration Significance whatsoever without permit from provincial heritage significance authority. Mitigation as part of development process not advised. Grade III-B Local High Conservation by local authority, no external alteration Significance without permit from provincial heritage authority. Could significance be mitigated and (part) retained as heritage register site. Generally Grade IV-A High/medium Conservation by local authority. Site should be mitigated Protected A significance before destruction. Destruction permit required from provincial heritage authority. Conservation by local authority. Site should be recorded Generally Grade IV-B Medium Protected B significance before destruction. Destruction permit required from provincial heritage authority. Generally Grade IV-C Conservation by local authority. Low Site has Protected C significance sufficiently recorded in the Phase 1 HIA. It requires no further recording before destruction. Destruction permit required from provincial heritage authority.

Table 1: Site Grading System.

5. STUDY APPROACH AND METHODOLOGY

5.1 Extent of the Study

This survey and impact assessment covers the area as presented in Section 7 below and illustrated in Figure 2.

5.2 Methodology

5.2.1.1 Survey of the literature

A survey of the relevant literature was conducted with the aim of reviewing the previous research done and determining the potential of the area. In this regard, various anthropological, archaeological and historical sources were consulted – see list of references in Section 11.

 Information on events, sites and features in the larger region were obtained from these sources.

5.2.1.2 Data bases

The Heritage Atlas Database, various SAHRA databases, the Environmental Potential Atlas, the Chief Surveyor General and the National Archives of South Africa were consulted.

 Database surveys produced a number of sites located in the larger region of the proposed development.

5.2.1.3 Other sources

Aerial photographs and topocadastral and other maps were also studied - see the list of references below.

• Information of a very general nature were obtained from these sources

5.2.1.4 Interviews

None possible.

The results of the above investigation are summarised in Table 1 below – see list of references in Section 11.

Category	Period	Probability	Reference
Early hominin	Pliocene – Lower Pleistocene		
	Early hominin	None	
Stone Age	Lower Pleistocene – Holocene		
	Early Stone Age	None	
	Middle Stone Age	Low	Mason (1969)
	Later Stone Age	None	
	Rock Art	None	
Iron Age	Holocene		
	Early Iron Age	None	
	Middle Iron Age	None	
	Later Iron Age	Low	Huffman (2007); Mason (1968);
			Van Schalkwyk (2008)
Colonial period	Holocene		
	Contact period	Low	
	Recent history	Medium	Grundlingh (1952); Nkangale
			District Municipality (2004); Praagh
			(1906); Van Schalkwyk (2008)
	Industrial heritage	High	Nkangale District Municipality (2004); Van Schalkwyk (2008)

Table 2: Pre-Feasibility Assessment

5.2.2 Field survey

The field survey was done according to generally accepted archaeological practices, and was aimed at locating all possible sites, objects and structures. The area that had to be investigated was identified by the Environamics Consulting by means of maps and .kml files indicating the development area. This was loaded onto a HP device and used in Google Earth during the field survey to access the areas.

The site was visited on 28 January 2017. The site was investigated by walking different transects across it – see Fig. 1 below.

• During the site visit the archaeological visibility was impacted on by tall grass that cover the area due to the recent good rains in the region.

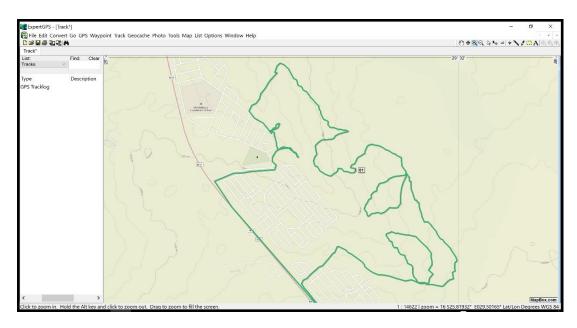


Fig. 1. Map indicating the track log of the field survey.

5.2.3 Documentation

All sites, objects and structures that are identified are documented according to the general minimum standards accepted by the archaeological profession. Coordinates of individual localities are determined by means of the *Global Positioning System* (GPS) and plotted on a map. This information is added to the description in order to facilitate the identification of each locality.

The track log and identified sites were recorded by means of a Garmin Oregon 550 handheld GPS device. Photographic recording was done by means of a Canon EOS 550D digital camera.

Map datum used: Hartebeeshoek 94 (WGS84).

6. SITE SIGNIFICANCE AND ASSESSMENT

6.1 Heritage assessment criteria and grading

The National Heritage Resources Act, Act no. 25 of 1999, stipulates the assessment criteria and grading of heritage sites. The following grading categories are distinguished in Section 7 of the Act:

- **Grade I**: Heritage resources with qualities so exceptional that they are of special national significance;
- Grade II: Heritage resources which, although forming part of the national estate, can be
 considered to have special qualities which make them significant within the context of a
 province or a region; and
- Grade III: Other heritage resources worthy of conservation on a local authority level.

A matrix was developed whereby the criteria, as set out in Sections 3(3) and 7 of the NHRA, were applied for each identified site (see Appendix 1). This allowed some form of control over the application of similar values for similar sites.

The occurrence of sites with a Grade I significance will demand that the development activities be drastically altered in order to retain these sites in their original state. For Grade II and Grade III sites, the applicable of mitigation measures would allow the development activities to continue.

6.2 Methodology for the assessment of potential impacts

All impacts identified during the EIA stage of the study will be classified in terms of their significance. Issues were assessed in terms of the following criteria:

- The nature, a description of what causes the effect, what will be affected and how it will be affected:
- The physical **extent**, wherein it is indicated whether:
 - 1 the impact will be limited to the site;
 - o 2 the impact will be limited to the local area;
 - 3 the impact will be limited to the region;
 - 4 the impact will be national; or
 - 5 the impact will be international;
- The duration, wherein it is indicated whether the lifetime of the impact will be:
 - 1 of a very short duration (0–1 years);
 - 2 of a short duration (2-5 years);
 - 3 medium-term (5–15 years);
 - 4 long term (> 15 years); or
 - 5 permanent;
- The **magnitude** of impact, quantified on a scale from 0-10, where a score is assigned:
 - 0 small and will have no effect;
 - 2 minor and will not result in an impact;
 - 4 low and will cause a slight impact;
 - 6 moderate and will result in processes continuing but in a modified way;
 - 8 high, (processes are altered to the extent that they temporarily cease); or
 - 10 very high and results in complete destruction of patterns and permanent cessation of processes;
- The **probability** of occurrence, which describes the likelihood of the impact actually occurring and is estimated on a scale where:
 - 1 very improbable (probably will not happen;
 - o 2 improbable (some possibility, but low likelihood);
 - 3 probable (distinct possibility);
 - 4 highly probable (most likely); or
 - 5 definite (impact will occur regardless of any prevention measures);
- The significance, which is determined through a synthesis of the characteristics described above (refer formula below) and can be assessed as low, medium or high;
- The **status**, which is described as either positive, negative or neutral;
- The degree to which the impact can be reversed;
- The degree to which the impact may cause irreplaceable loss of resources; and
- The degree to which the impact can be mitigated.

The **significance** is determined by combining the criteria in the following formula:

 $S = (E+D+M) \times P$; where

S = Significance weighting

E = Extent

D = Duration

M = Magnitude

P = Probability

The significance weightings for each potential impact are calculated as follows:

Table 3: Significance Ranking

Significance of impact						
Extent	Duration	Magnitude		Probability	Significance	Weight
-	-	-		-	-	-
Points	Significant Weighting		ghting Discussion			
< 30 points			Where this impact would not have a direct influence on the decision to develop in the area.			
31-60 points	Medium	Where the impact could influence the decision to develop in the area unless it is effectively mitigate				
> 60 points	High		Where the impact must have an influence on the decision process to develop in the area.			

7. PROJECT DESCRIPTION

7.1 Site location

The site is located to the south-east of Middelburg, east of the N11 and north of the N4 in the Steve Tshwete Local Municipality of Mpumalanga Province (Fig. 2). For more information, see the Technical Summary on p. iii above.

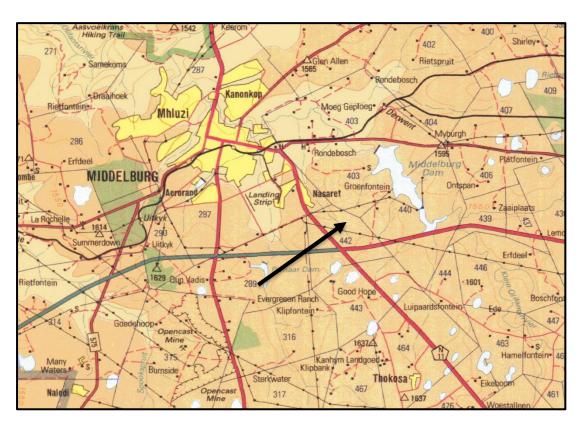


Fig. 2. Location of the study area in regional context. (Map 2528: Chief Surveyor General)

7.2 Development proposal

The project is located in Ward 8 of Steve Tshwete, but is for the benefit of the entire community. Township establishment on 45 hectares of portion of Portion 6 of the farm Rockdale 442JS. The identified piece of land shall be subdivided into 650 stands, which are to be designed and allocated as

- Residential 1;
- Residential 3;
- Business:
- Institutional;
- Industrial;
- Municipal;
- Open spaces;
- Roads.

8. DESCRIPTION OF THE AFFECTED ENVIRONMENT

8.1 Site description

The geology is made up of shale and the original vegetation is classified as Moist Cool Highveld Grassland. The topography is described as undulating plains and pans. From the graph in Figure 4 below it can be seen that the area is relatively flat, with an elevation loss of 34 metres over a distance of 1,33 km on a line northwards along the streamed.



Fig. 3. Graph indicating the topography across the study area.

Current land use:

Currently the area is used for grazing of cattle, although some sections seems to have been subjected to ploughing at some point in the past.







Fig. 4. Views over the study area.

From the map in Fig. 5 it can be seen that very little development existed in the region of the study area more than 60 years ago.

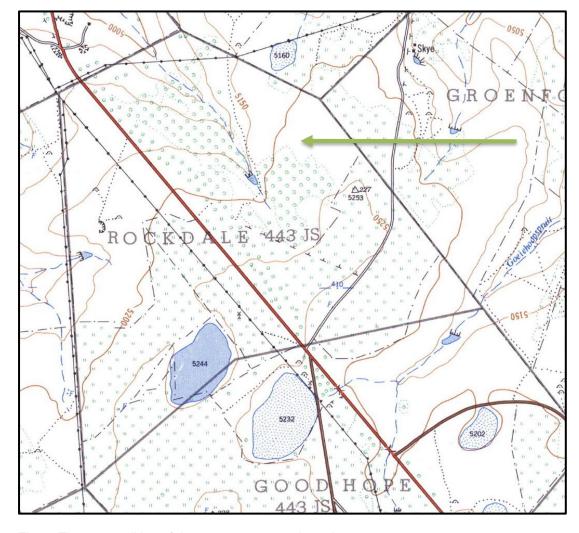


Fig. 5. The 1939 edition of the 1:50 000 topocadastral map. (Map 2529DC: Chief Surveyor-General)



Fig. 6. Aerial view of the study area. (Google Earth)

8.2 Overview of the region

The aim of this section is to present an overview of the history of the larger region in order to eventually determine the significance of heritage sites identified in the study area, within the context of their historic, aesthetic, scientific and social value, rarity and representivity – see Section 3.2 and Appendix 3 for more information.

The cultural landscape qualities of the region is made up of a pre-colonial element consisting of very limited Stone Age and Iron Age occupation, as well as a much later colonial (farmer) component, which eventually gave rise to an urban and industrial component.

Stone Age

Little information about Stone Age habitation of the area is available. It is unlikely that Early Stone Age people would have occupied the area specific, as it would have been too cold.

In all probability people occupied the area during Middle Stone Age times for shorter periods during summer. People were more mobile and as result of increased technological

capabilities they started to occupy areas formerly avoided. Middle Stone Age tools are therefore usually found over large areas. However, it might have been too cold for them to occupy this area permanently they would have visited it only on a seasonal basis, keeping close to the various perennial water sources.

Late Stone Age people had more advanced technology than the MSA people and therefore succeeded in occupying even more diverse habitats. However, they preferred rock shelters and caves to live in. These are usually found close to rivers at outcrops. No such sites are known to exist in the region of the study area.

Iron Age

Iron Age people started to settle in southern Africa c. AD 300, with one of the oldest known sites at Silver Leaves, south east of Tzaneen dating to AD 270. However, Iron Age occupation of the eastern highveld area (including the study area) did not start much before the 1500s. Although no such sites were identified in the study area, they are known to exist north, west and southwest of the town, especially in proximity of the Olifants River and the Elandspruit (Van Schalkwyk 2008). Another area of settlement is located on the escarpment, starting from east of Belfast towards Lydenburg and eastwards towards Carolina. These sites are attributed to the Ndebele and Koni (Sotho) people respectively.

Historic period

The historical period in this area starts with the arrival of early missionaries, hunters and traders, followed later by the Voortrekkers, who settled permanently and started to farm in the area. The establishment of the town Middelburg was recommended by a Rev. J. H. Neethling, as the selected site was located approximately halfway between Pretoria and Lydenburg. However, a new district was demarcated and named Nazareth and later a town by the same name was established by the Dutch Reformed Church on the farm Sterkfontein. This created a problem with regard to future development of the town and its services. Therefore, after investigation and deliberation the Volksraad decided on 23 October 1874, instead of establishing a new town, to rename the existing one to Middelburg. During its first year of existence, the town had only seven houses. The Kruger Dam was built in 1897 to supply the town with water (Grundlingh 1952).

Due to its history and location, the town boasts a number of heritage sites: Meijer Bridge across the Klein Olifants River; the old NZASM railway station; the Gedenkkerk (Dutch Reformed); Anglo Boer War concentration camp cemeteries; and a variety of other old buildings. Most of these were declared as National Monuments under the previous legislation. Under current legislation they would probably be reclassified as Grade II heritage resources. However, none of these resources are in danger of being impacted on by the proposed development.

8.3 Identified sites

The following sites, features and objects of cultural significance were identified in the study area – see Appendix 6 for a discussion of each individual site.

In terms of Section 7 of the NHRA, all the sites currently known or which are expected to occur in the study area are evaluated to have a grading as identified in the table below.

8.3.1 Stone Age

No sites, features or objects dating to the Stone Age were identified in the study area.

8.3.2 Iron Age

No sites, features or objects dating to the Iron Age were identified in the study area.

8.3.3 Historic period

Homestead

- (8.3.3.1) What seems to be the remains of an old homestead was identified on the site. Only a vague outline of the foundations remains. It was probably constructed out of mud, as only few stones occur on the site. It is not indicated on the old topocadastral map (1939), which implies that it is much older than that and was abandoned a long time prior to that.
 - Due to the fact that very little of this feature remains, it is viewed to have low significance on a local level – Grade IV - C.

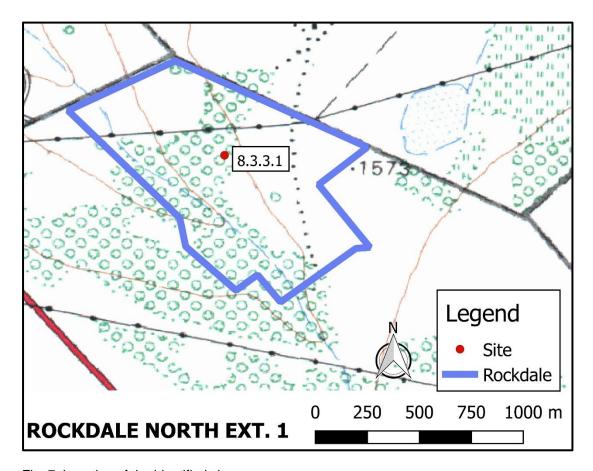


Fig. 7. Location of the identified sites.

Table 4. Summary of Identified Heritage Resources in the Study Area.

IDENTIFIED HERITAGE RESOURCES						
NHRA category Number Coordinates Impact rating						
Formal protections (NHRA)						
National heritage site (Section 27) None						
Provincial heritage site (Section 27)	None	-	-			

Provisional protection (Section 29)	None	-	-
Listed in heritage register (Section 30)	None	-	-
General protections (NHRA)			
Structures older than 60 years (Section 34)	None	-	-
Archaeological site or material (Section 35)	8.3.3.1	-25.80928, 29.52391	
Palaeontological site or material (Section 35)	None	-	-
Graves or burial grounds (Section 36)	None	-	-
Public monuments or memorials (Section 37)	None	-	-
Other			
Any other heritage resources (describe)	None	-	-

8.4 Impact assessment

Heritage impacts are categorised as:

- Direct or physical impacts, implying alteration or destruction of heritage features within the project boundaries
- Indirect impacts, e.g. restriction of access or visual intrusion concerning the broader environment
- Cumulative impacts that are combinations of the above

Impact can be managed through one or a combination of the following measures:

- Mitigation
- Avoidance
- Compensation
- Enhancement (positive impacts)
- Rehabilitation
- Interpretation
- Memorialisation

Sources of risk were considered with regards to development activities defined in Section 2(viii) of the NHRA that may be triggered and are summarised in Table 5 below. These issues formed the basis of the impact assessment described. The potential risks are discussed according to the various phases of the project below.

Table 5. Potential Risk Sources.

	Activity	Description	Risk
Issue 1	Removal of Vegetation	Vegetation removal for site preparation and the installation of required infrastructure, e.g. access roads and water pipelines.	The identified risk is damage or changes to resources that are generally protected in terms of Sections 27, 28, 31, 32, 34, 35, 36 and 37 of the NHRA that may occur in the proposed project area.
Issue 2	Construction of required infrastructure, e.g. access roads, water pipelines	Construction machinery and vehicles will be utilised to construct the required infrastructure, e.g. access roads and water pipelines.	The identified risk is damage or changes to resources that are generally protected in terms of Sections 27, 28, 31, 32, 34, 35, 36 and 37 of the NHRA that may occur in the proposed project area.
Issue 3	Construction of houses, schools, etc.	Construction machinery and vehicles will be utilised to construct the required infrastructure,	The identified risk is damage or changes to resources that are generally protected in terms of Sections 27, 28, 31,

e.g. access roads and water pipelines.	32, 34, 35, 36 and 37 of the NHRA that may occur in the
	proposed project area.

Impact analysis of cultural heritage resources under threat of the proposed development, is based on the present understanding of the development and is presented in Appendix 7 and summarised in Table 5 below:

- (8.3.3.1) What seems to be the remains of an old homestead was identified on the site.
 Only a vague outline of the foundations remains. It was probably constructed out of mud, as only few stones occur on the site.
 - The significance weighting for the impact on the identified site is rated as medium.
 - <u>Mitigation</u>: Due to the ephemeral nature of this feature, it is seen to be fully recorded after inclusion in this report. No further action is required.

Table 5: Impacts on identified Heritage Sites

Heritage sites	Significance of impact	Mitigation measures			
Rockdale North Extension 1: Construction Phase					
Without mitigation	n/a	n/a			
With mitigation	n/a	n/a			
Rockdale North Extension 1: Operation Phase					
Without mitigation	n/a	n/a			
With mitigation	n/a	n/a			

8.5 Alternatives considered

The only alternative considered was similar sized areas in the immediate vicinity of the proposed township site. In terms of knowledge and understanding of the heritage landscape, sites and features region the potential sources of risk would be the same as for the preferred site.

9. MANAGEMENT MEASURES

Heritage sites are fixed features in the environment, occurring within specific spatial confines. Any impact upon them is permanent and non-reversible. Those resources that cannot be avoided and that are directly impacted by the proposed development can be excavated/recorded and a management plan can be developed for future action. Those sites that are not impacted on can be written into the management plan, whence they can be avoided or cared for in the future.

9.1 Objectives

• Protection of archaeological, historical and any other site or land considered being of cultural value within the project boundary against vandalism, destruction and theft.

• The preservation and appropriate management of new discoveries in accordance with the NHRA, should these be discovered during construction activities.

The following shall apply:

- Known sites should be clearly marked in order that they can be avoided during construction activities.
- The contractors and workers should be notified that archaeological sites might be exposed during the construction activities.
- Should any heritage artefacts be exposed during excavation, work on the area where the
 artefacts were discovered, shall cease immediately and the Environmental Control Officer
 shall be notified as soon as possible;
- All discoveries shall be reported immediately to a heritage practitioner so that an
 investigation and evaluation of the finds can be made. Acting upon advice from these
 specialists, the Environmental Control Officer will advise the necessary actions to be
 taken;
- Under no circumstances shall any artefacts be removed, destroyed or interfered with by anyone on the site; and
- Contractors and workers shall be advised of the penalties associated with the unlawful removal of cultural, historical, archaeological or palaeontological artefacts, as set out in the National Heritage Resources Act (Act No. 25 of 1999), Section 51. (1).

9.2 Control

In order to achieve this, the following should be in place:

- A person or entity, e.g. the Environmental Control Officer, should be tasked to take responsibility for the heritage sites and should be held accountable for any damage.
- Known sites should be located and isolated, e.g. by fencing them off. All construction workers should be informed that these are no-go areas, unless accompanied by the individual or persons representing the Environmental Control Officer as identified above.
- In areas where the vegetation is threatening the heritage sites, e.g. growing trees pushing
 walls over, it should be removed, but only after permission for the methods proposed has
 been granted by SAHRA. A heritage official should be part of the team executing these
 measures.

10. RECOMMENDATIONS

According to the 2011 Census, the population residing within the Steve Tshwete municipal area was estimated at 228 220, with an estimated growth rate of about 4,7%. The mines, power stations and industrial development taking place around the geographic area of Steve Tshwete Local Municipality are the pull factors that encourage people to migrate to Middelburg, Mhluzi, Hendrina and Kwazamokuhle towns in search of jobs. The migration of people to these towns has, amongst other things, created a demand for housing and serviced stands. Huge demand is at low income housing and affordable housing income categories. Accordingly, it is proposed to establish a new township, to be known as Rockdale North Extension 1, on the south-eastern outskirts of Middelburg.

The cultural landscape qualities of the region is made up of a pre-colonial element consisting of very limited Stone Age and Iron Age occupation, as well as a much later colonial (farmer) component, which eventually gave rise to an urban and industrial (mining) component.

Identified sites

- Homestead: (8.3.3.1) What seems to be the remains of an old homestead was identified
 on the site. Only a vague outline of the foundations remains. It was probably constructed
 out of mud, as only few stones occur on the site. It is not indicated on the old
 topocadastral map (1939), which implies that it is much older than that and was
 abandoned a long time prior to that.
 - Due to the fact that very little of this feature remains, it is viewed to have low significance on a local level – Grade IV - C.

Impact assessment

Impact analysis of cultural heritage resources under threat of the proposed development, is based on the present understanding of the development:

- Homestead: (8.3.3.1) The remains of an old homestead was identified on the site.
 - The significance weighting for the impact on the identified site is rated as medium.
 - <u>Mitigation</u>: Due to the ephemeral nature of this feature, it is seen to be fully recorded after inclusion in this report. No further action is required.

Heritage sites	Significance of impact	Mitigation measures			
Rockdale North Extension 1: Construction Phase					
Without mitigation	n/a	n/a			
With mitigation	n/a	n/a			
Rockdale North Extension 1: Operation Phase					
Without mitigation	n/a	n/a			
With mitigation	n/a	n/a			

Reasoned opinion as to whether the proposed activity should be authorised:

 From a heritage point of view it is recommended that the proposed development be allowed to continue on acceptance of the proposed mitigation measures.

Conditions for inclusion in the environmental authorisation:

• Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made.

11. REFERENCES

11.1 Data bases

Chief Surveyor General
Environmental Potential Atlas, Department of Environmental Affairs and Tourism.
Heritage Atlas Database, Pretoria.
National Archives of South Africa
SAHRA Archaeology and Palaeontology Report Mapping Project (2009)
SAHRIS Database

11.2 Literature

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Grundlingh, F.A. 1952. Geskiedenis van Middleburg, Transvaal. Middelburg: Van Riebeeck-Fees.

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Praagh, L.V. (ed.) 1906. The Transvaal and its mines. London: Praagh & Lloyd.

Richardson, D. 2001. Historic sites of South Africa. Cape Town: Struik Publishers.

Van Schalkwyk, J.A. 2004. Heritage impact scoping report for the Rockdale-Middelburg electricity sub-transmission line, Mpumalanga. Unpublished report 2004KH21.

Van Schalkwyk, J.A. 2008. Heritage impact survey report for the proposed mining development on the farm Elandspruit 291JS, Middelburg magisterial district, Mpumalanga Province. Unpublished report 2008JvS007.

11.3 Maps and aerial photographs

1: 50 000 Topocadastral maps Google Earth

APPENDIX 1: INDEMNITY AND TERMS OF USE OF THIS REPORT

The findings, results, conclusions and recommendations given in this report are based on the author's best scientific and professional knowledge as well as available information. The report is based on survey and assessment techniques which are limited by time and budgetary constraints relevant to the type and level of investigation undertaken and the author reserve the right to modify aspects of the report including the recommendations if and when new information may become available from ongoing research or further work in this field, or pertaining to this investigation.

Although all possible care is taken to identify all sites of cultural importance during the investigation of study areas, it is always possible that hidden or sub-surface sites could be overlooked during the study. The author of this report will not be held liable for such oversights or for costs incurred as a result of such oversights.

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APPENDIX 2: SPECIALIST COMPETENCY

Johan (Johnny) van Schalkwyk

J A van Schalkwyk, D Litt et Phil, heritage consultant, has been working in the field of heritage management for more than 40 years. Originally based at the National Museum of Cultural History, Pretoria, he has actively done research in the fields of anthropology, archaeology, museology, tourism and impact assessment. This work was done in Limpopo Province, Gauteng, Mpumalanga, North West Province, Eastern Cape, Northern Cape, Botswana, Zimbabwe, Malawi, Lesotho and Swaziland. Based on this work, he has curated various exhibitions at different museums and has published more than 70 papers, most in scientifically accredited journals. During this period he has done more than 2000 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.

APPENDIX 3: CONVENTIONS USED TO ASSESS THE SIGNIFICANCE OF HERITAGE RESOURCES

A system for site grading was established by the NHRA and further developed by the South African Heritage Resources Agency (SAHRA 2007) and has been approved by ASAPA for use in southern Africa and was utilised during this assessment.

Significance

According to the NHRA, Section 2(vi) the **significance** of a heritage sites and artefacts is determined by it aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technical value in relation to the uniqueness, condition of preservation and research potential. It must be kept in mind that the various aspects are not mutually exclusive, and that the evaluation of any site is done with reference to any number of these.

Matrix used for assessing the significance of each identified site/feature

1. SITE EVALUATION				
1.1 Historic value				
Is it important in the community, or pattern of history				
Does it have strong or special association with the life or work	of a persor	n, group or		
organisation of importance in history	•	, 0		
Does it have significance relating to the history of slavery				
1.2 Aesthetic value				
It is important in exhibiting particular aesthetic character	ristics val	ued by a		
community or cultural group		•		
1.3 Scientific value				
Does it have potential to yield information that will contribute to	an unders	standing of		
natural or cultural heritage		G		
Is it important in demonstrating a high degree of creative or to	echnical ac	hievement		
at a particular period				
1.4 Social value				
Does it have strong or special association with a particular of	ommunity	or cultural		
group for social, cultural or spiritual reasons				
1.5 Rarity				
Does it possess uncommon, rare or endangered aspects	of natural	or cultural		
heritage				
1.6 Representivity				
Is it important in demonstrating the principal characteristics of a particular class of				
natural or cultural places or objects				
Importance in demonstrating the principal characteristics of a				
or environments, the attributes of which identify it as being cha				
Importance in demonstrating the principal characteristics				
(including way of life, philosophy, custom, process, land-use		design or		
technique) in the environment of the nation, province, region or		1		
2. Sphere of Significance	High	Medium	Low	
International				
National				
Provincial				
Regional				
Local				
Specific community				
3. Field Register Rating				
1. National/Grade 1: High significance - No alteration whatsoever without permit				
from SAHRA				
2. Provincial/Grade 2: High significance - No alteration whatsoever without permit				
from provincial heritage authority.				

3.	Local/Grade 3A: High significance - Mitigation as part of development process	
	not advised.	
4.	Local/Grade 3B: High significance - Could be mitigated and (part) retained as	
	heritage register site	
5.	Generally protected A: High/medium significance - Should be mitigated before	
	destruction	
6.	Generally protected B: Medium significance - Should be recorded before	
	destruction	
7.	Generally protected C: Low significance - Requires no further recording before	
	destruction	

APPENDIX 4: RELEVANT LEGISLATION

All archaeological and palaeontological sites, and meteorites are protected by the National Heritage Resources Act (Act no 25 of 1999) as stated in Section 35:

- (1) Subject to the provisions of section 8, the protection of archaeological and palaeontological sites and material and meteorites is the responsibility of a provincial heritage resources authority: Provided that the protection of any wreck in the territorial waters and the maritime cultural zone shall be the responsibility of SAHRA.
- (2) Subject to the provisions of subsection (8)(a), all archaeological objects, palaeontological material and meteorites are the property of the State. The responsible heritage authority must, on behalf of the State, at its discretion ensure that such objects are lodged with a museum or other public institution that has a collection policy acceptable to the heritage resources authority and may in so doing establish such terms and conditions as it sees fit for the conservation of such objects.
- (3) Any person who discovers archaeological or palaeontological objects or material or a meteorite in the course of development or agricultural activity must immediately report the find to the responsible heritage resources authority, or to the nearest local authority offices or museum, which must immediately notify such heritage resources authority.
- (4) No person may, without a permit issued by the responsible heritage resources authority-
 - (a) destroy, damage, excavate, alter, deface or otherwise disturb any archaeological or palaeontological site or any meteorite;
 - (b) destroy, damage, excavate, remove from its original position, collect or own any archaeological or palaeontological material or object or any meteorite;
 - (c) trade in, sell for private gain, export or attempt to export from the Republic any category of archaeological or palaeontological material or object, or any meteorite; or
 - (d) bring onto or use at an archaeological or palaeontological site any excavation equipment or any equipment which assist in the detection or recovery of metals or archaeological and palaeontological material or objects, or use such equipment for the recovery of meteorites.

In terms of cemeteries and graves the following (Section 36):

- (1) Where it is not the responsibility of any other authority, SAHRA must conserve and generally care for burial grounds and graves protected in terms of this section, and it may make such arrangements for their conservation as it sees fit.
- (2) SAHRA must identify and record the graves of victims of conflict and any other graves which it deems to be of cultural significance and may erect memorials associated with the grave referred to in subsection (1), and must maintain such memorials.
- (3) No person may, without a permit issued by SAHRA or a provincial heritage resources authority-
 - (a) destroy, damage, alter, exhume or remove from its original position or otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;
 - (b) destroy, damage, alter, exhume, remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority; or
 - (c) bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) any excavation equipment, or any equipment which assists in the detection or recovery of metals.
- (4) SAHRA or a provincial heritage resources authority may not issue a permit for the destruction or damage of any burial ground or grave referred to in subsection (3)(a) unless it is satisfied that the applicant has made satisfactory arrangements for the exhumation and reinterment of the contents of such graves, at the cost of the applicant and in accordance with any regulations made by the responsible heritage resources authority.

The National Heritage Resources Act (Act no 25 of 1999) stipulates the assessment criteria and grading of archaeological sites. The following categories are distinguished in Section 7 of the Act:

- **Grade I**: Heritage resources with qualities so exceptional that they are of special national significance;
- **Grade II**: Heritage resources which, although forming part of the national estate, can be considered to have special qualities which make them significant within the context of a province or a region; and
- **Grade III**: Other heritage resources worthy of conservation, and which prescribes heritage resources assessment criteria, consistent with the criteria set out in section 3(3), which must be used by a heritage resources authority or a local authority to assess the intrinsic, comparative and contextual significance of a heritage resource and the relative benefits and costs of its protection, so that the appropriate level of grading of the resource and the consequent responsibility for its management may be allocated in terms of section 8.

Presenting archaeological sites as part of tourism attraction requires, in terms 44 of the Act, a Conservation Management Plan as well as a permit from SAHRA.

- (1) Heritage resources authorities and local authorities must, wherever appropriate, coordinate and promote the presentation and use of places of cultural significance and heritage resources which form part of the national estate and for which they are responsible in terms of section 5 for public enjoyment, education. research and tourism, including-
 - (a) the erection of explanatory plaques and interpretive facilities, including interpretive centres and visitor facilities;
 - (b) the training and provision of guides;
 - (c) the mounting of exhibitions;
 - (d) the erection of memorials; and
 - (e) any other means necessary for the effective presentation of the national estate.
- (2) Where a heritage resource which is formally protected in terms of Part I of this Chapter is to be presented, the person wishing to undertake such presentation must, at least 60 days prior to the institution of interpretive measures or manufacture of associated material, consult with the heritage resources authority which is responsible for the protection of such heritage resource regarding the contents of interpretive material or programmes.
- (3) A person may only erect a plaque or other permanent display or structure associated with such presentation in the vicinity of a place protected in terms of this Act in consultation with the heritage resources authority responsible for the protection of the place.

APPENDIX 5: RELOCATION OF GRAVES

If the graves are younger than 60 years, an undertaker can be contracted to deal with the exhumation and reburial. This will include public participation, organising cemeteries, coffins, etc. They need permits and have their own requirements that must be adhered to.

If the graves are older than 60 years old or of undetermined age, an archaeologist must be in attendance to assist with the exhumation and documentation of the graves. This is a requirement by law.

Once it has been decided to relocate particular graves, the following steps should be taken:

- Notices of the intention to relocate the graves need to be put up at the burial site for a period of 60 days. This should contain information where communities and family members can contact the developer/archaeologist/public-relations officer/undertaker. All information pertaining to the identification of the graves needs to be documented for the application of a SAHRA permit. The notices need to be in at least 3 languages, English, and two other languages. This is a requirement by law.
- Notices of the intention needs to be placed in at least two local newspapers and have the same information as the above point. This is a requirement by law.
- Local radio stations can also be used to try contact family members. This is not required by law, but is helpful in trying to contact family members.
- During this time (60 days) a suitable cemetery need to be identified close to the development area or otherwise one specified by the family of the deceased.
- An open day for family members should be arranged after the period of 60 days so that they can gather to discuss the way forward, and to sort out any problems. The developer needs to take the families requirements into account. This is a requirement by law.
- Once the 60 days has passed and all the information from the family members have been received, a permit can be requested from SAHRA. This is a requirement by law.
- Once the permit has been received, the graves may be exhumed and relocated.
- All headstones must be relocated with the graves as well as any items found in the grave.

Information needed for the SAHRA permit application

- The permit application needs to be done by an archaeologist.
- A map of the area where the graves have been located.
- A survey report of the area prepared by an archaeologist.
- All the information on the families that have identified graves.
- If graves have not been identified and there are no headstones to indicate the grave, these are then unknown graves and should be handled as if they are older than 60 years. This information also needs to be given to SAHRA.
- A letter from the landowner giving permission to the developer to exhume and relocate the graves.
- A letter from the new cemetery confirming that the graves will be reburied there.
- Details of the farm name and number, magisterial district and GPS coordinates of the gravesite.

APPENDIX 6: INVENTORY OF IDENTIFIED CULTURAL HERITAGE SITES

NHRA Category Archaeological sites and material					
Protection status					
General Protection	- Structures older than 60 years (Section 34)				

Location	No. 8.3.3.1	Rockdale 443JS	-25.80928, 29.52391	
Description				

What seems to be the remains of an old homestead was identified on the site. Only a vague outline of the foundations remains. It was probably constructed out of mud, as only few stones occur on the site. It is not indicated on the old topocadastral map (1939), which implies that it is much older than that and was abandoned a long time prior to that.

Significance of site/feature Grade IV-C: Low significance (See Table 1)

Impact assessment

Due to its location, this site will be impacted on by the proposed development of the township.

•	Significance of impact							
	Extent Duration		Magnitude	Probability	Significance	Weight		
	2	5	4	4	44	Medium		

Mitigation

Due to the ephemeral nature of this feature, it is seen to be fully recorded after inclusion in this report. No further action is required.

Requirements

None

References

1: 50 000 topocadastral map: 2529DC





Low ridges and changes in vegetation pattern seems to outline some of the structures.



APPENDIX 7: IMPACT TABLES

Nature: As no sites, features or objects of cultural significance are known to exist in the development area, there would be no impact as a result of the proposed development. Without mitigation With mitigation **Construction Phase** Probability Definite (4) Definite (1) Duration Permanent (5) Permanent (5) Extent Limited to the site (2) Limited to the site (1) Magnitude Low (4) Minor (2) Significance 44 (medium) 14 (low) Status (positive or negative) Negative Negative **Operational Phase** Probability Definite (4) Definite (1) Duration Permanent (5) Permanent (5) Limited to the site (2) Limited to the site (1) Extent Magnitude Minor (4) Low (2) **Significance** 44 (low) 14 (low) Status (positive or negative) Negative Negative Reversibility Low Moderate Irreplaceable loss of resources? Moderate Low Can impacts be mitigated? Yes