

Archaetnos Culture & Cultural Resource Consultants BK 98 09854/23

## A REPORT ON A HERITAGE IMPACT ASSESSMENT FOR THE DIVERSION OF A 400kV ESKOM POWERLINE NEAR MIDDELBURG IN THE MPUMALANGA PROVINCE

For:

Cabanga Concepts

#### REPORT: AE01218V

By:

Dr. A.C. van Vollenhoven (L. Akad. S.A.)

Accredited member of ASAPA Professional member of SASCH

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Archaetnos P.O. Box 55 GROENKLOOF 0027 Tel: **083 2916104** Fax: 086 520 4173 E-mail: antonv@archaetnos.co.za

Members: AC van Vollenhoven BA, BA (Hons), DTO, NDM, MA (Archaeology) [UP], MA (Culture History) [US], DPhil (Archaeology) [UP], Man Dip [TUT], DPhil (History) [US] AJ Pelser BA (UNISA), BA (Hons) (Archaeology), MA (Archaeology) [WITS]

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#### **DECLARATION OF INDEPENDENCE**

I, Anton Carl van Vollenhoven from Archaetnos, hereby declare that I am an independent specialist within the field of heritage management.

follow have

Signed

Date: 5 June 2012

# SUMMARY

Archaetnos cc was appointed by Cabanga Concepts to conduct a cultural heritage study for the proposed diversion of a 400kV power line from the Shanduka MTC Extension/Steelecoal Colliery to adjacent farms. This is located close to Middelburg in the Mpumalanga Province.

The fieldwork undertaken revealed two sites of cultural heritage significance. The first is a grave yard and the second a railway bridge, close to option A.

The grave site is far enough from the line to not be impacted on directly. It should just be steered clear from. The bridge may be over spanned and care should be taken that it is not damaged in the process. Note should also be taken that all archaeological and historical sites may not have been identified. It also is possible that subterranean archaeological sites may be found later on. On identification of these it needs to dealt with by an archaeologist.

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## 1. INTRODUCTION

Archaetnos cc was appointed by Cabanga Concepts to conduct a cultural heritage study for the proposed diversion of a 400kV power line from the Shanduka MTC Extension/Steelecoal Colliery to adjacent farms. This is located close to Middelburg in the Mpumalanga Province.

The client indicated the area where the proposed development is to take place. The field survey was confined to this area.

## 2. TERMS OF REFERENCE

The Terms of Reference for the survey were to:

- 1. Identify objects, sites, occurrences and structures of an archaeological or historical nature (cultural heritage sites) located on the property (see Appendix A).
- 2. Assess the significance of the cultural resources in terms of their archaeological, historical, scientific, social, religious, aesthetic and tourism value (see Appendix B).
- 3. Describe the possible impact of the proposed development on these cultural remains, according to a standard set of conventions.
- 4. Recommend suitable mitigation measures to minimize possible negative impacts on the cultural resources by the proposed development.
- 5. Review applicable legislative requirements.

## 3. CONDITIONS & ASSUMPTIONS

The following conditions and assumptions have a direct bearing on the survey and the resulting report:

- 1. Cultural Resources are all non-physical and physical man-made occurrences, as well as natural occurrences associated with human activity (Appendix A). These include all sites, structure and artifacts of importance, either individually or in groups, in the history, architecture and archaeology of human (cultural) development. Graves and cemeteries are included in this.
- 2. The significance of the sites, structures and artifacts is determined by means of their historical, social, aesthetic, technological and scientific value in relation to their uniqueness, condition of preservation and research potential. The various aspects are not mutually exclusive, and the evaluation of any site is done with reference to any number of these aspects.
- 3. Cultural significance is site-specific and relates to the content and context of the site. Sites regarded as having low cultural significance have already been recorded in full

and require no further mitigation. Sites with medium cultural significance may or may not require mitigation depending on other factors such as the significance of impact on the site. Sites with a high cultural significance require further mitigation (see Appendix C).

- 4. The latitude and longitude of any archaeological or historical site or feature, is to be treated as sensitive information by the developer and should not be disclosed to members of the public.
- 5. All recommendations are made with full cognizance of the relevant legislation.
- 6. It has to be mentioned that it is almost impossible to locate all the cultural resources in a given area, as it will be very time consuming. Developers should however note that the report should make it clear how to handle any other finds that might occur. In this particular case the area was very large and mountainous making it possible that certain areas may not have been surveyed fully. The vegetation cover in certain areas also is very dense making archaeological visibility difficult.

## 4. LEGISLATIVE REQUIREMENTS

Aspects concerning the conservation of cultural resources are dealt with mainly in two acts. These are the National Heritage Resources Act (Act 25 of 1999) and the National Environmental Management Act (Act 107 of 1998).

#### 4.1 The National Heritage Resources Act

According to the above-mentioned act the following is protected as cultural heritage resources:

- a. Archaeological artifacts, structures and sites older than 100 years
- b. Ethnographic art objects (e.g. prehistoric rock art) and ethnography
- c. Objects of decorative and visual arts
- d. Military objects, structures and sites older than 75 years
- e. Historical objects, structures and sites older than 60 years
- f. Proclaimed heritage sites
- g. Grave yards and graves older than 60 years
- h. Meteorites and fossils
- i. Objects, structures and sites or scientific or technological value.

The national estate (see Appendix D) includes the following:

- a. Places, buildings, structures and equipment of cultural significance
- b. Places to which oral traditions are attached or which are associated with living heritage
- c. Historical settlements and townscapes
- d. Landscapes and features of cultural significance
- e. Geological sites of scientific or cultural importance
- f. Archaeological and palaeontological importance

- g. Graves and burial grounds
- h. Sites of significance relating to the history of slavery
- i. Movable objects (e.g. archaeological, palaeontological, meteorites, geological specimens, military, ethnographic, books etc.)

A Heritage Impact Assessment (HIA) is the process to be followed in order to determine whether any heritage resources are located within the area to be developed as well as the possible impact of the proposed development thereon. An Archaeological Impact Assessment only looks at archaeological resources. The different phases during the HIA process are described in Appendix E. An HIA must be done under the following circumstances:

- a. The construction of a linear development (road, wall, power line canal etc.) exceeding 300m in length
- b. The construction of a bridge or similar structure exceeding 50m in length
- c. Any development or other activity that will change the character of a site and exceed  $5\ 000\text{m}^2$  or involve three or more existing erven or subdivisions thereof
- d. Re-zoning of a site exceeding  $10\ 000\ \text{m}^2$
- e. Any other category provided for in the regulations of SAHRA or a provincial heritage authority

#### <u>Structures</u>

Section 34 (1) of the mentioned act states that no person may demolish any structure or part thereof which is older than 60 years without a permit issued by the relevant provincial heritage resources authority.

A structure means any building, works, device or other facility made by people and which is fixed to land, and includes any fixtures, fittings and equipment associated therewith.

Alter means any action affecting the structure, appearance or physical properties of a place or object, whether by way of structural or other works, by painting, plastering or the decoration or any other means.

## Archaeology, palaeontology and meteorites

Section 35(4) of this act deals with archaeology, palaeontology and meteorites. The act states that no person may, without a permit issued by the responsible heritage resources authority (national or provincial):

- a. destroy, damage, excavate, alter, deface or otherwise disturb any archaeological or palaeontological site or any meteorite;
- b. destroy, damage, excavate, remove from its original position, collect or own any archaeological or palaeontological material or object or any meteorite;
- c. trade in, sell for private gain, export or attempt to export from the Republic any category of archaeological or palaeontological material or object, or any meteorite; or
- d. bring onto or use at an archaeological or palaeontological site any excavation equipment or any equipment that assists in the detection or recovery of metals

or archaeological and palaeontological material or objects, or use such equipment for the recovery of meteorites.

e. alter or demolish any structure or part of a structure which is older than 60 years as protected.

The above mentioned may only be disturbed or moved by an archaeologist, after receiving a permit from the South African Heritage Resources Agency (SAHRA). In order to demolish such a site or structure, a destruction permit from SAHRA will also be needed.

#### <u>Human remains</u>

Graves and burial grounds are divided into the following:

- a. ancestral graves
- b. royal graves and graves of traditional leaders
- c. graves of victims of conflict
- d. graves designated by the Minister
- e. historical graves and cemeteries
- f. human remains

In terms of Section 36(3) of the National Heritage Resources Act, no person may, without a permit issued by the relevant heritage resources authority:

- a. destroy, damage, alter, exhume or remove from its original position of otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;
- b. destroy, damage, alter, exhume or remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority; or
- c. bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) any excavation, or any equipment which assists in the detection or recovery of metals.

Unidentified/unknown graves are also handled as older than 60 until proven otherwise.

Human remains that are less than 60 years old are subject to provisions of the Human Tissue Act (Act 65 of 1983) and to local regulations. Exhumation of graves must conform to the standards set out in the **Ordinance on Excavations** (**Ordinance no. 12 of 1980**) (replacing the old Transvaal Ordinance no. 7 of 1925).

Permission must also be gained from the descendants (where known), the National Department of Health, Provincial Department of Health, Premier of the Province and local police. Furthermore, permission must also be gained from the various landowners (i.e. where the graves are located and where they are to be relocated) before exhumation can take place. Human remains can only be handled by a registered undertaker or an institution declared under the **Human Tissues Act (Act 65 of 1983 as amended)**.

## 4.2 The National Environmental Management Act

This act (Act 107 of 1998) states that a survey and evaluation of cultural resources must be done in areas where development projects, that will change the face of the environment, will be undertaken. The impact of the development on these resources should be determined and proposals for the mitigation thereof are made.

Environmental management should also take the cultural and social needs of people into account. Any disturbance of landscapes and sites that constitute the nation's cultural heritage should be avoided as far as possible and where this is not possible the disturbance should be minimized and remedied.

## 5. METHODOLOGY

## 5.1 Survey of literature

A survey of literature was undertaken in order to obtain background information regarding the area. Sources consulted in this regard are indicated in the bibliography.

## **5.2** Field survey

The survey was conducted according to generally accepted HIA practices and was aimed at locating all possible objects, sites and features of cultural significance in the area of proposed development. If required, the location/position of any site was determined by means of a Global Positioning System (GPS)<sup>1</sup>, while photographs were also taken where needed.

The survey was undertaken by a physical survey via off-road vehicle and on foot.

## **5.3** Oral histories

People from local communities are interviewed in order to obtain information relating to the surveyed area. It needs to be stated that this is not applicable under all circumstances. When applicable, the information is included in the text and referred to in the bibliography.

## **5.4** Documentation

All sites, objects features and structures identified were documented according to the general minimum standards accepted by the archaeological profession. Co-ordinates of individual localities were determined by means of the Global Positioning System (GPS). The information was added to the description in order to facilitate the identification of each locality.

<sup>&</sup>lt;sup>1</sup> A Garmin Oregon 550 with an accuracy factor of a few meters.

#### 5.5 Evaluation of Heritage sites

The evaluation of heritage sites is done by giving a field rating of each (see Appendix C) using the following criteria:

- The unique nature of a site
- The integrity of the archaeological deposit
- The wider historic, archaeological and geographic context of the site
- The location of the site in relation to other similar sites or features
- The depth of the archaeological deposit (when it can be determined or is known)
- The preservation condition of the site
- Uniqueness of the site and
- Potential to answer present research questions.

## 6. DESCRIPTION OF THE AREA

The area that was surveyed is situated to the south-west of the town of Middelburg in the Mpumalanga Province. The proposed diversion of the power line runs over portions 3, 26, 68 and 69 of the farm Elandspruit 29I JS and portion 17 of the farm Rietfontein 314 JS (Figure 1-2).



Figure 1 Location of the surveyed area.

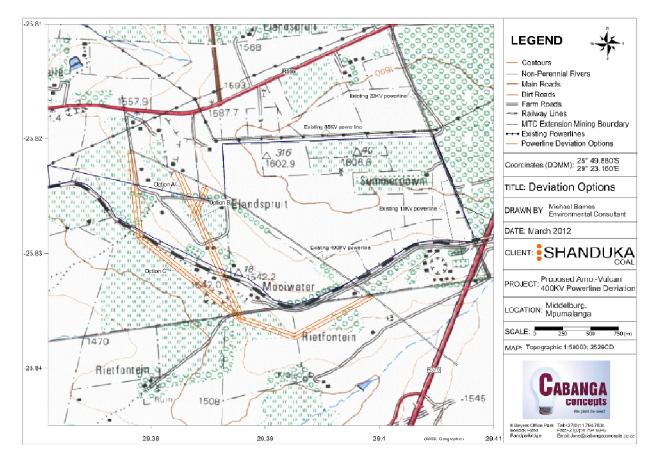


Figure 2 Map indicating the power line diversion alternatives.

The environment of the area is mostly disturbed by earlier farming and current mining activities (Figure 3-6). Some plantations are situated here, but these mostly seem to be the offspring of earlier plantations. A large area is used for grazing although this seems to be mostly on old fields. During the survey the grass cover in certain areas was reasonably high, although it was quite short in others. The first mentioned made archaeological visibility difficult.

The natural topography in the area falls from north to south. Non-perennial streams drain the landscape in a southerly direction.



Figure 3 General view of the surveyed area showing wattle trees.



Figure 4 Another view of the surveyed area showing old fields being used for grazing.



Figure 5 View of grassland showing pioneer vegetation with mining area in the background.



Figure 6 Another view of the surveyed area, close to where options A and B start.

## 7. HISTORICAL CONTEXT

During the survey two sites of cultural heritage significance was located in the area to be developed. These all belong to the Historical Age.

However, there is always a possibility that more sites may become known later and that those need to be dealt with in accordance with the legislation discussed above. In order to enable the reader to better understand archaeological and cultural features, it is necessary to give a background regarding the different phases of human history.

#### 7.1 Stone Age

The Stone Age is the period in human history when lithic material was mainly used to produce tools (Coertze & Coertze 1996: 293). In South Africa the Stone Age can be divided in three periods. It is however important to note that dates are relative and only provide a broad framework for interpretation. The division for the Stone Age according to Korsman & Meyer (1999: 93-94) is as follows:

Early Stone Age (ESA) 2 million  $-150\ 000$  years ago Middle Stone Age (MSA) 150 000  $-30\ 000$  years ago Late Stone Age (LSA) 40 000 years ago -1850 - A.D.

No Stone Age sites are indicated on a map contained in a historical atlas of this area (Bergh 1999: 4). The closest known Stone Age occurrence is that of rock art close to the Olifants River to the south of Witbank (Bergh 1999: 5). This however should rather be seen as a lack of research in the area and not as an indication that such features does not occur.

However, no natural shelters were seen during the survey and therefore it is possible that these people did not stay here for long times. The close vicinity of water sources and ample grazing would have made it a prime spot for hunting and obtaining water during the past. Therefore one may assume that Stone Age people probably would have moved through the area.

During this survey no indication of Stone Age activities were found. However the dense vegetation is probably a contributing factor to this.

## 7.2 Iron Age

The Iron Age is the name given to the period of human history when metal was mainly used to produce metal artifacts (Coertze & Coertze 1996: 346). In South Africa it can be divided in two separate phases according to Van der Ryst & Meyer (1999: 96-98), namely:

Early Iron Age (EIA) 200 – 1000 A.D. Late Iron Age (LIA) 1000 – 1850 A.D.

Huffman (2007: xiii) however indicates that a Middle Iron Age should be included. His dates, which now seem to be widely accepted in archaeological circles, are:

Early Iron Age (EIA) 250 – 900 A.D.

Middle Iron Age (MIA) 900 – 1300 A.D. Late Iron Age (LIA) 1300 – 1840 A.D.

No Iron Age sites are indicated in a historical atlas around the town of Middelburg, but this may only indicate a lack of research. The closest known Iron Age occurrences to the surveyed area are Late Iron Age sites that have been identified to the west of Bronkhorstspruit and in the vicinity of Bethal (Bergh 1999: 7-8). Late Iron Age sites were however identified during a previous survey on the farm Middelburg Town and Townlands 287 JS (Van Vollenhoven & Pelser 2009: 11-19).

The good grazing and access water in the area would have provided a good environment for Iron Age people although building material seem to be reasonably scarce. One would therefore expect that Iron Age people may have utilized the area. This is the same reason why white settlers moved into this environment later on.

#### 7.3 Historical Age

The historical age started with the first recorded oral histories in the area. It includes the moving into the area of people that were able to read and write. This era is sometimes called the Colonial era or the recent past.

Due to factors such as population growth and a decrease in mortality rates, more people inhabited the country during the recent historical past. Therefore and because less time has passed, much more cultural heritage resources from this era have been left on the landscape. It is important to note that all cultural resources older than 60 years are potentially regarded as part of the heritage and that detailed studies are needed in order to determine whether these indeed have cultural significance. Factors to be considered include aesthetic, scientific, cultural and religious value of such resources.

The first white people to move through this area were the party of the traveler, Robert Scoon who passed through during 1836 (Bergh 1999: 13). Although the Voortrekkers moved across the Vaal River during the 1830's, it seems as if white people only settled here after 1850 (Bergh 1999: 14-15).

The town of Middelburg was established in 1872 (Bergh 1999: 20). During the Anglo-Boer War (1899-1902) both the Boer and British forces occupied the town, but no skirmishes took place close thereto (Bergh 1999: 51). There was however concentration camps for both white and black people during this time at Middelburg (Bergh 1999: 54).

## 8. DISCUSSION OF SITES IDENTIFIED DURING THE SURVEY

#### 8.1 Site 1

This is a grave yard found in close proximity to the start of the preferred route (Option 1) for proposed power line deviation and to the south thereof. It consists of 24 graves. Some of them are only marked by stones, some even without headstones. Others are either marked with granite or cement dressing and headstones (Figure 7).



Figure 7 Some of the graves at site no. 1.

Some of the graves have no legible information meaning that it has an unknown date of death. Those with dates seem to range between 1888 and 1949. Some of the surnames identified include Van Niekerk, Du Plooy and Trichard. In fact one of the people buried here, PF Trichard is the son of the Voortrekker Carolus Trichardt. His tombstone indicates that he also played an important role in history having assisted in capturing Dr. LS Jameson during the Jameson raid in 1895 and in establishing the Dutch Reformed church in Kenia (Figure 8-9).

GPS: 25°50.316'S 29°23.728'E

Graves always are regarded as having a **high** cultural significance. In this case there are two categories of graves being those older than 60 years and those of an unknown date. These are therefore all heritage graves. They are of a local significance and are therefore given a rating of Grade IIIB. Under ordinary circumstances it may have been mitigated. However, the grave of FT Trichard is of National significance (Grade I). Within context it means that all the others will have to be dealt with in a similar fashion – it may not be disturbed and should be managed as part of the national estate.

The graves are fenced in and are kept in a good state of preservation. This should be kept up and Eskom should steer clear thereof. The site is south of the proposed power line and it is believed that there will not be an impact.



Figure 8 Left half of the headstone of PF Trichard.



Figure 9 Right half of the headstone of the grave of PF Trichard.

## 8.3 Site 2

This is a small railway bridge over a stream that is most likely older than 60 years of age (Figure 10). The structure is not very unique as there probably are many similar ones in the vicinity.

GPS: 25°49.928'S 29°23.244'E

The site has a **medium** cultural significance. It is of a local significance and is therefore given a general rating of Grade B (IVB). It may therefore be mitigated.

However, the railway line will probably stay intact and therefore also the bridge. Eskom should make sure that it is not damaged when they erect the pylons and power lines.



## Figure 10 Railway bridge.

## 9. CONCLUSIONS AND RECOMMENDATIONS

It is concluded that the assessment of the area was conducted successfully. In the surveyed area two sites (Figure 11) of cultural significance have been found. A local farm worker, Mr. B. Skosana, indicated that he is unaware of any other graves in the vicinity.

The final recommendations are as follows:

- Site no. 1, the graves are of a high cultural significance. Usually graves can be mitigated, but due to the historical figure being buried here (PF Trichard) it may not be mitigated.
- The site is already fenced in and cared after. This should be kept up and Eskom should steer clear of the graves. This should not be a problem is the site lies to the south of the proposed power line.
- Site no. 2, the small railway bridge, is of medium cultural significance. It is however foreseen that the railway line (and therefore the bridge) will stay intact. Eskom should ensure that the structure is not damaged.
- From a cultural historical perspective there is no specific preference for any of the proposed routes of the power line, meaning any option may be utilized.
- It should be remembered that due to the natural factors indicated in the report, it is possible that all cultural sites may not have been identified. Also the subterranean presence of archaeological and/or historical sites, features or artifacts are always a

distinct possibility. Care should therefore be taken when development work commences that, if any more artifacts are uncovered, a qualified archaeologist be called in to investigate.



Figure 11 Google map indicating the sites located during the survey.

#### **10. REFERENCES**

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#### APPENDIX A

### **DEFINITION OF TERMS:**

Site: A large place with extensive structures and related cultural objects. It can also be a large assemblage of cultural artifacts, found on a single location.

Structure: A permanent building found in isolation or which forms a site in conjunction with other structures.

Feature: A coincidental find of movable cultural objects.

Object: Artifact (cultural object).

(Also see Knudson 1978: 20).

# **APPENDIX B**

# **DEFINITION/ STATEMENT OF HERITAGE SIGNIFICANCE:**

Historic value:	Important in the community or pattern of history or has an association with the life or work of a person, group or organization of importance in history.
Aestethic value:	Important in exhibiting particular aesthetic characteristics valued by a community or cultural group.
Scientific value:	Potential to yield information that will contribute to an understanding of natural or cultural history or is important in demonstrating a high degree of creative or technical achievement of a particular period
Social value:	Have a strong or special association with a particular community or cultural group for social, cultural or spiritual reasons.
Rarity:	Does it possess uncommon, rare or endangered aspects of natural or cultural heritage.
Representivity:	Important in demonstrating the principal characteristics of a particular class of natural or cultural places or object or a range of landscapes or environments characteristic of its class or of human activities (including way of life, philosophy, custom, process, land-use, function, design or technique) in the environment of the nation, province region or locality.

## **APPENDIX C**

#### SIGNIFICANCE AND FIELD RATING:

#### **Cultural significance:**

- Low A cultural object being found out of context, not being part of a site or without any related feature/structure in its surroundings. - Medium Any site, structure or feature being regarded less important due to a number of factors, such as date and frequency. Also any important object found out of context. - High Any site, structure or feature regarded as important because of its age or uniqueness. Graves are always categorized as of a high importance. Also any important object found within a specific context. Heritage significance: - Grade I Heritage resources with exceptional qualities to the extent that they are of national significance - Grade II Heritage resources with qualities giving it provincial or regional importance although it may form part of the national estate - Grade III Other heritage resources of local importance and therefore worthy of conservation

## **Field ratings:**

should be managed as part of the national estate
should be managed as part of the provincial estate
should be included in the heritage register and not be mitigated (high significance)
should be included in the heritage register and may be mitigated (high/ medium significance)
site should be mitigated before destruction (high/ medium significance)
site should be recorded before destruction (medium significance)
phase 1 is seen as sufficient recording and it may be demolished (low significance)

#### **APPENDIX D**

### **PROTECTION OF HERITAGE RESOURCES:**

#### **Formal protection:**

National heritage sites and Provincial heritage sites – grade I and II Protected areas - an area surrounding a heritage site Provisional protection – for a maximum period of two years Heritage registers – listing grades II and III Heritage areas – areas with more than one heritage site included Heritage objects – e.g. archaeological, palaeontological, meteorites, geological specimens, visual art, military, numismatic, books, etc.

#### **General protection:**

Objects protected by the laws of foreign states Structures – older than 60 years Archaeology, palaeontology and meteorites Burial grounds and graves Public monuments and memorials

#### **APPENDIX E**

## HERITAGE IMPACT ASSESSMENT PHASES

- 1. Pre-assessment or scoping phase establishment of the scope of the project and terms of reference.
- 2. Baseline assessment establishment of a broad framework of the potential heritage of an area.
- 3. Phase I impact assessment identifying sites, assess their significance, make comments on the impact of the development and makes recommendations for mitigation or conservation.
- 4. Letter of recommendation for exemption if there is no likelihood that any sites will be impacted.
- 5. Phase II mitigation or rescue planning for the protection of significant sites or sampling through excavation or collection (after receiving a permit) of sites that may be lost.
- 6. Phase III management plan for rare cases where sites are so important that development cannot be allowed.