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## REPORT ON A PHASE 1 HIA FOR THE PROPOSED IPELEGENG EXTENSION 12 TOWNSHIP ESTABLISHMENT AT SCHWEIZER-RENEKE IN THE MAMUSA LOCAL MUNICIPALITY OF THE NORTHWEST PROVINCE

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## **SUMMARY**

APelser Archaeological Consulting (APAC) was appointed by Maxim Planning Solutions to undertake a Phase 1 HIA for the proposed Ipelegeng Extension 12 Township Establishment in the Mamusa Local Municipality at Schweizer-Reneke in the Northwest Province.

The project is conducted under instruction from King & Associates Engineering and Project Managers (Pty) Ltd.

A number of known cultural heritage sites (archaeological and/or historical) exist in the larger geographical area within which the study area falls. There are no known sites on the specific land parcel, and no culturally significant sites were identified in the study area during the assessment. The report will discuss the results of the desktop and field assessment and provide recommendations on the way forward at the end of the document.

From a Cultural Heritage point of view the proposed development can continue, taking into consideration the mitigation measures proposed in the report.

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#### 1. INTRODUCTION

APelser Archaeological Consulting (APAC) was appointed by Maxim Planning Solutions to undertake a Phase 1 HIA for the proposed Ipelegeng Extension 12 Township Establishment in the Mamusa Local Municipality at Schweizer-Reneke in the Northwest Province.

The project is conducted under instruction from King & Associates Engineering and Project Managers (Pty) Ltd. in their capacity as Program Management Unit of the Department of Local Government and Human Settlements (North West) and in association with the Mamusa Local Municipality.

A number of known cultural heritage sites (archaeological and/or historical) exist in the larger geographical area within which the study area falls. There are no known sites on the specific land parcel, and no culturally significant sites were identified in the study area during the assessment.

The client indicated the location and boundaries of the Project Area, and the assessment focused on this area.

#### 2. TERMS OF REFERENCE

The Terms of Reference for the study was to:

- 1. Identify all objects, sites, occurrences and structures of an archaeological or historical nature (cultural heritage sites) located on the portion of land that will be impacted upon by the proposed development;
- 2. Assess the significance of the cultural resources in terms of their archaeological, historical, scientific, social, religious, aesthetic and tourism value;
- 3. Describe the possible impact of the proposed development on these cultural remains, according to a standard set of conventions;
- 4. Propose suitable mitigation measures to minimize possible negative impacts on the cultural resources;
- 5. Review applicable legislative requirements;

#### 3. LEGISLATIVE REQUIREMENTS

Aspects concerning the conservation of cultural resources are dealt with mainly in two acts. These are the National Heritage Resources Act (Act 25 of 1999) and the National Environmental Management Act (Act 107 of 1998).

## 3.1 The National Heritage Resources Act

According to the above-mentioned act the following is protected as cultural heritage resources:

- a. Archaeological artifacts, structures and sites older than 100 years
- b. Ethnographic art objects (e.g. prehistoric rock art) and ethnography
- c. Objects of decorative and visual arts
- d. Military objects, structures and sites older than 75 years
- e. Historical objects, structures and sites older than 60 years
- f. Proclaimed heritage sites
- g. Grave yards and graves older than 60 years
- h. Meteorites and fossils
- i. Objects, structures and sites of scientific or technological value.

## The National Estate includes the following:

- a. Places, buildings, structures and equipment of cultural significance
- b. Places to which oral traditions are attached or which are associated with living heritage
- c. Historical settlements and townscapes
- d. Landscapes and features of cultural significance
- e. Geological sites of scientific or cultural importance
- f. Sites of Archaeological and palaeontological importance
- g. Graves and burial grounds
- h. Sites of significance relating to the history of slavery
- i. Movable objects (e.g. archaeological, palaeontological, meteorites, geological specimens, military, ethnographic, books etc.)

A Heritage Impact Assessment (HIA) is the process to be followed in order to determine whether any heritage resources are located within the area to be developed as well as the possible impact of the proposed development thereon. An Archaeological Impact Assessment (AIA) only looks at archaeological resources. An HIA must be done under the following circumstances:

- a. The construction of a linear development (road, wall, power line, canal etc.) exceeding 300m in length
- b. The construction of a bridge or similar structure exceeding 50m in length
- c. Any development or other activity that will change the character of a site and exceed 5 000m<sup>2</sup> or involve three or more existing erven or subdivisions thereof
- d. Re-zoning of a site exceeding 10 000 m<sup>2</sup>
- e. Any other category provided for in the regulations of SAHRA or a provincial heritage authority

### **Structures**

Section 34 (1) of the mentioned act states that no person may demolish any structure or part thereof which is older than 60 years without a permit issued by the relevant provincial heritage resources authority.

A structure means any building, works, device or other facility made by people and which is fixed to land, and includes any fixtures, fittings and equipment associated therewith.

Alter means any action affecting the structure, appearance or physical properties of a place or object, whether by way of structural or other works, by painting, plastering or the decoration or any other means.

### Archaeology, palaeontology and meteorites

Section 35(4) of this act deals with archaeology, palaeontology and meteorites. The act states that no person may, without a permit issued by the responsible heritage resources authority (national or provincial)

- a. destroy, damage, excavate, alter, deface or otherwise disturb any archaeological or palaeontological site or any meteorite;
- b. destroy, damage, excavate, remove from its original position, collect or own any archaeological or palaeontological material or object or any meteorite;
- c. trade in, sell for private gain, export or attempt to export from the Republic any category of archaeological or palaeontological material or object, or any meteorite; or
- d. bring onto or use at an archaeological or palaeontological site any excavation equipment or any equipment that assists in the detection or recovery of metals or archaeological and palaeontological material or objects, or use such equipment for the recovery of meteorites.
- e. alter or demolish any structure or part of a structure which is older than 60 years as protected.

The above mentioned may only be disturbed or moved by an archaeologist, after receiving a permit from the South African Heritage Resources Agency (SAHRA). In order to demolish such a site or structure, a destruction permit from SAHRA will also be needed.

#### **Human remains**

Graves and burial grounds are divided into the following:

- a. ancestral graves
- b. royal graves and graves of traditional leaders
- c. graves of victims of conflict
- d. graves designated by the Minister
- e. historical graves and cemeteries
- f. human remains

In terms of Section 36(3) of the National Heritage Resources Act, no person may, without a permit issued by the relevant heritage resources authority:

- a. destroy, damage, alter, exhume or remove from its original position of otherwise disturb the grave of a victim of conflict, or any burial ground or part thereof which contains such graves;
- b. destroy, damage, alter, exhume or remove from its original position or otherwise disturb any grave or burial ground older than 60 years which is situated outside a formal cemetery administered by a local authority; or
- c. bring onto or use at a burial ground or grave referred to in paragraph (a) or (b) any excavation, or any equipment which assists in the detection or recovery of metals.

Human remains that are less than 60 years old are subject to provisions of the Human Tissue Act (Act 65 of 1983) and to local regulations. Exhumation of graves must conform to the standards set out in the **Ordinance on Excavations** (**Ordinance no. 12 of 1980**) (replacing the old Transvaal Ordinance no. 7 of 1925).

Permission must also be gained from the descendants (where known), the National Department of Health, Provincial Department of Health, Premier of the Province and local police. Furthermore, permission must also be gained from the various landowners (i.e. where the graves are located and where they are to be relocated to) before exhumation can take place.

Human remains can only be handled by a registered undertaker or an institution declared under the **Human Tissues Act** (Act 65 of 1983 as amended).

#### 3.2 The National Environmental Management Act

This act states that a survey and evaluation of cultural resources must be done in areas where development projects, that will change the face of the environment, will be undertaken. The impact of the development on these resources should be determined and proposals for the mitigation thereof are made.

Environmental management should also take the cultural and social needs of people into account. Any disturbance of landscapes and sites that constitute the nation's cultural heritage should be avoided as far as possible and where this is not possible the disturbance should be minimized and remedied

#### 4. METHODOLOGY

#### **4.1** Survey of literature

A survey of available literature was undertaken in order to place the development area in an archaeological and historical context. The sources utilized in this regard are indicated in the bibliography.

#### **4.2** Field survey

The field assessment section of any study is conducted according to generally accepted HIA practices and aims at locating all possible objects, sites and features of heritage significance in the area of the proposed development. The location/position of all sites, features and objects is determined by means of a Global Positioning System (GPS) where possible, while detailed photographs are also taken where needed.

#### **4.3** Oral histories

People from local communities are sometimes interviewed in order to obtain information relating to the surveyed area. It needs to be stated that this is not applicable under all circumstances. When applicable, the information is included in the text and referred to in the bibliography.

#### **4.4** Documentation

All sites, objects, features and structures identified are documented according to a general set of minimum standards. Co-ordinates of individual localities are determined by means of the Global Positioning System (GPS). The information is added to the description in order to facilitate the identification of each locality.

#### 5. DESCRIPTION OF THE AREA

APelser Archaeological Consulting (APAC) was appointed by Maxim Planning Solutions to undertake a Phase 1 HIA for the proposed Ipelegeng Extension 12 Township Establishment in the Mamusa Local Municipality at Schweizer-Reneke in the Northwest Province.

The topography of the study area is in general flat and open, with no real rocky outcrops or ridges present. Grass cover in sections is relatively dense, while tree cover is fairly limited. The largest part of the study and proposed development area was used in the past for agricultural purposes and currently most of the properties are used for livestock grazing as well. Many of the land parcels are rented from the Municipality by private individuals for this purpose. Access to many of the properties was restricted and this can be seen as a limitation in the study. A large Landfill Site is located in the study area and as indicated a large buffer zone within which no development is allowed will be placed around the landfill area.

Despite the limited access it is believed that it is unlikely that any sites of cultural heritage origin or significance will be present in the area. This aspect and the recommended mitigation measures to limit negative impacts on any potentially unknown sites by the proposed development will be discussed later on in the report.



Figure 1: The location and footprint of the study & development area (Google Earth 2020).

#### 6. **DISCUSSION**

The Stone Age is the period in human history when lithic (stone) material was mainly used to produce tools. In South Africa the Stone Age can be divided basically into three periods. It is however important to note that dates are relative and only provide a broad framework for interpretation. A basic sequence for the South African Stone Age (Lombard et.al 2012) is as follows:

Earlier Stone Age (ESA) up to 2 million – more than 200 000 years ago Middle Stone Age (MSA) less than 300 000 – 20 000 years ago Later Stone Age (LSA) 40 000 years ago – 2000 years ago

It should also be noted that these dates are not a neat fit because of variability and overlapping ages between sites (Lombard et.al 2012: 125).

The closest known Stone Age sites are located at Matlawase and close to Wolmaransstad, and include a fairly larger number of rock engravings around the Schweizer-Reneke area and other locations in the larger geographical area (Bergh 1999: 4-5). During a 2019 heritage assessment a few kilometers south of the current study area some Stone Age material (stone tools) was found by the author in the area (Pelser 2019: 16; 20-24).

No Stone Age sites or material (stone tools) were identified in the study area during the assessment. If any are to be found they would more than likely be single, out of context, objects scattered around the area.

The Iron Age is the name given to the period of human history when metal was mainly used to produce artifacts. In South Africa it can be divided in two separate phases (Bergh 1999: 96-98), namely:

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Early Iron Age (EIA) 200 – 1000 A.D.
Late Iron Age (LIA) 1000 – 1850 A.D.
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Huffman (2007: xiii) indicates that a Middle Iron Age should be included. His dates, which are widely accepted in archaeological circles, are:

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Early Iron Age (EIA) 250 – 900 A.D.
Middle Iron Age (MIA) 900 – 1300 A.D.
Late Iron Age (LIA) 1300 – 1840 A.D.
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There are no known Iron Age sites close to the study area (Bergh 1999: 6-7), although this might just point to a lack of archaeological research in the region. Based on Huffman's research the possibility of the presence of Iron Age sites in the larger geographical area cannot be excluded. His research, based on pottery, shows that the Olifantspoort facies of the Urewe Iron Age Tradition and dating to between AD 1500 & AD1700 and the Thabeng facies of the same tradition (AD1700-AD1840) could occur in the larger area (Huffman 2007: 191; 195).

### No Iron Age sites or material were identified in the study areas during the assessment.

The historical age started with the first recorded oral histories in the area. It includes the moving into the area of people that were able to read and write. The earliest Europeans to travel through the area were the groups of Broadbent & Hodgson in 1823, Hodgson & Archbell in 1826 and later that of Krebs in 1838 (Bergh 1999:12-13). They were closely followed by the Voortrekkers (p.14).

Schweizer-Reneke was formerly part of the old Transvaal province. Founded on 1 October 1888, the town is situated on the banks of the Harts River, with six regional roads exiting the town. The town is named after Captain C.A. Schweizer and Field Cornet C.N. Reyneke. Both men distinguished themselves and were among the ten soldiers killed while storming the stronghold of the Khoi Koi Koranna Khoe and their chief David Massouw on the nearby Mamusa Hill on 2 December 1885 during an action to put an end to cattle rustling in the area. The remains of the stone fortifications of Chief David Massouw can still be seen on Mamusa Hill (www.wikipedia.org).

No significant historical sites, features or material were identified in the study area during the assessment. The remains of recent farming related structures were identified however as will be shown in the next section.

#### Results of the November 2020 Fieldwork

No sites, features or material of any real cultural heritage (archaeological and/or historical) origin or significance were identified in the study area during the assessment. The only sites identified are the remains (foundations) of recent farming related structures, but these are of recent age. The dumping of building rubble also occurs in the area in places.

Access to parts of the study was not possible due to the fact that it is fenced-off and is in the hands of private individuals (tenants renting from the Municipality) and entry to these properties were not possible. However, it is believed that it is highly unlikely that any sites of heritage significance will be impacted by the proposed development. The remains of some farming-related structures were also observed on aerial images (Google Earth) of the study area, but these could not be physically assessed however. There could possibly be more similar sites in the larger area.



Figure 2: A view of a part of the area. The remains of recent structures are visible as well.



Figure 3: Some existing urban housing developments occur on the boundaries of the proposed development area.



Figure 4: The dumping of building rubble is found in some sections.



Figure 5: More remains of recent structures.



Figure 6: General view of another section. Note the dense grass cover.



Figure 7: The area is in general fairly flat and open.



Figure 8: Partial view of the Landfill site.



Figure 9: A view of the area close to the Landfill.



Figure 10: Another view of a section of the area close to the landfill.



Figure 11: One of the areas used for livestock grazing.



Figure 12: General view of another part of the study area.



Figure 13: Closer view of the location of the Landfill area (Google Earth 2020).



Figure 14: The remains of recent farming-related structures in the area that could not be accessed. These are located in an area close to the Landfill Site (Google Earth 2020)

From a Cultural Heritage point of view it is believed that the proposed development should be allowed to continue.

It should be noted that although all efforts are made to cover a total area and therefore to identify all possible sites or features of cultural (archaeological and/or historical) heritage origin and significance, that there is always the possibility of something being missed. This aspect should be kept in mind when development work commences and if any sites (including informal or unmarked graves & cemeteries) are identified then an expert should be called in to investigate and recommend on the best way forward.

#### 7. CONCLUSIONS AND RECOMMENDATIONS

APelser Archaeological Consulting (APAC) was appointed by Maxim Planning Solutions to undertake a Phase 1 HIA for the proposed Ipelegeng Extension 12 Township Establishment in the Mamusa Local Municipality at Schweizer-Reneke in the Northwest Province.

The project is conducted under instruction from King & Associates Engineering and Project Managers (Pty) Ltd.

A number of known cultural heritage sites (archaeological and/or historical) exist in the larger geographical area within which the study area falls. There are no known sites on the specific land parcel. No sites, features or material of any real cultural heritage (archaeological and/or historical) origin or significance were identified in the study area during the assessment. The only sites identified are the remains (foundations) of recent farming related structures, but these are of recent age. The dumping of building rubble also occurs in the area in places.

Access to parts of the study was not possible due to the fact that it is fenced-off and is in the hands of private individuals (tenants renting from the Municipality) and entry to these properties were not possible. However, it is believed that it is highly unlikely that any sites of heritage significance will be impacted by the proposed development. The remains of some farming-related structures were also observed on aerial images (Google Earth) of the study area, but these could not be physically assessed however. There could possibly be more similar sites in the larger area.

However, it should be noted that although all efforts are made to locate, identify and record all possible cultural heritage sites and features (including archaeological remains) there is always a possibility that some might have been missed as a result of grass cover and other factors. The subterranean nature of these resources (including low stone-packed or unmarked graves) should also be taken into consideration. Should any previously unknown or invisible sites, features or material be uncovered during any development actions then an expert should be contacted to investigate and provide recommendations on the way forward.

From a cultural heritage point of view the proposed Ipelegeng Extension 12 Township Development should therefore be allowed continue, taking cognizance of the above recommendations.

## 8. REFERENCES

Aerial views of study area location and footprint: Google Earth 2020.

Bergh, J.S. (red.). 1999. **Geskiedenisatlas van Suid-Afrika. Die vier noordelike provinsies**. Pretoria: J.L. van Schaik.

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www.wikipedia.org.

# APPENDIX A DEFINITION OF TERMS:

**Site**: A large place with extensive structures and related cultural objects. It can also be a large assemblage of cultural artifacts, found on a single location.

**Structure**: A permanent building found in isolation or which forms a site in conjunction with other structures.

Feature: A coincidental find of movable cultural objects.

Object: Artifact (cultural object).

(Also see Knudson 1978: 20).

## APPENDIX B DEFINITION/ STATEMENT OF HERITAGE SIGNIFICANCE:

**Historic value**: Important in the community or pattern of history or has an association with the life or work of a person, group or organization of importance in history.

**Aestetic value**: Important in exhibiting particular aesthetic characteristics valued by a community or cultural group.

**Scientific value**: Potential to yield information that will contribute to an understanding of natural or cultural history or is important in demonstrating a high degree of creative or technical achievement of a particular period

**Social value**: Have a strong or special association with a particular community or cultural group for social, cultural or spiritual reasons.

Rarity: Does it possess uncommon, rare or endangered aspects of natural or cultural heritage.

**Representivity**: Important in demonstrating the principal characteristics of a particular class of natural or cultural places or object or a range of landscapes or environments characteristic of its class or of human activities (including way of life, philosophy, custom, process, landuse, function, design or technique) in the environment of the nation, province region or locality.

## APPENDIX C SIGNIFICANCE AND FIELD RATING:

### **Cultural significance:**

- Low: A cultural object being found out of context, not being part of a site or without any related feature/structure in its surroundings.
- Medium: Any site, structure or feature being regarded less important due to a number of factors, such as date and frequency. Also any important object found out of context.
- High: Any site, structure or feature regarded as important because of its age or uniqueness. Graves are always categorized as of a high importance. Also any important object found within a specific context.

#### Heritage significance:

- Grade I: Heritage resources with exceptional qualities to the extent that they are of national significance
- Grade II: Heritage resources with qualities giving it provincial or regional importance although it may form part of the national estate
- Grade III: Other heritage resources of local importance and therefore worthy of conservation

#### Field ratings:

- i. National Grade I significance: should be managed as part of the national estate
- ii. Provincial Grade II significance: should be managed as part of the provincial estate
- iii. Local Grade IIIA: should be included in the heritage register and not be mitigated (high significance)
- iv. Local Grade IIIB: should be included in the heritage register and may be mitigated (high/medium significance)
- v. General protection A (IV A): site should be mitigated before destruction (high/medium significance)
- vi. General protection B (IV B): site should be recorded before destruction (medium significance)
- vii. General protection C (IV C): phase 1 is seen as sufficient recording and it may be demolished (low significance)

# APPENDIX D PROTECTION OF HERITAGE RESOURCES:

## Formal protection:

National heritage sites and Provincial heritage sites – Grade I and II

Protected areas - An area surrounding a heritage site

Provisional protection – For a maximum period of two years

Heritage registers – Listing Grades II and III

Heritage areas – Areas with more than one heritage site included

Heritage objects – e.g. Archaeological, palaeontological, meteorites, geological specimens, visual art, military, numismatic, books, etc.

## **General protection:**

Objects protected by the laws of foreign states Structures – Older than 60 years Archaeology, palaeontology and meteorites Burial grounds and graves Public monuments and memorials

## APPENDIX E HERITAGE IMPACT ASSESSMENT PHASES

- 1. Pre-assessment or Scoping Phase Establishment of the scope of the project and terms of reference.
- 2. Baseline Assessment Establishment of a broad framework of the potential heritage of an area.
- 3. Phase I Impact Assessment Identifying sites, assess their significance, make comments on the impact of the development and makes recommendations for mitigation or conservation.
- 4. Letter of recommendation for exemption If there is no likelihood that any sites will be impacted.
- 5. Phase II Mitigation or Rescue Planning for the protection of significant sites or sampling through excavation or collection (after receiving a permit) of sites that may be lost.
- 6. Phase III Management Plan For rare cases where sites are so important that development cannot be allowed.