## Phase 1 Cultural Heritage Impact Assessment:

THE PROPOSED ESTABLISHMENT OF A TOWNSHIP ON VARIOUS PORTIONS OF THE FARMS STRYDFONTEIN 306JR AND STRYDFONTEIN 307JR IN PRETORIA NORTH, CITY OF TSHWANE METROPOLITAN MUNICIPALITY, GAUTENG PROVINCE

## Prepared for:

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## Prepared by:

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Date: May 2020
Revision No: Date: -

## Submission of the report:

It remains the responsibility of the client to submit the report to the South African Heritage Resources Agency (SAHRA) or relevant Provincial Heritage Resources Agency (PHRA) by means of the online SAHRIS System.















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## Specialist competency:

Johan A van Schalkwyk, D Litt et Phil, heritage consultant, has been working in the field of heritage management for more than 40 years. Originally based at the National Museum of Cultural History, Pretoria, he has actively done research in the fields of anthropology, archaeology, museology, tourism and impact assessment. This work was done in Limpopo Province, Gauteng, Mpumalanga, North West Province, Eastern Cape Province, Northern Cape Province, Botswana, Zimbabwe, Malawi, Lesotho and Swaziland. Based on this work, he has curated various exhibitions at different museums and has published more than 70 papers, most in scientifically accredited journals. During this period, he has done more than 2000 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.

J A van Schalkwyk Heritage Consultant May 2020















#### **SPECIALIST DECLARATION**

I, J A van Schalkwyk, as the appointed independent specialist, in terms of the 2014 EIA Regulations (as amended), hereby declare that I:

- I act as the independent specialist in this application;
- I perform the work relating to the application in an objective manner, even if this results in views and findings that are not favourable to the applicant;
- regard the information contained in this report as it relates to my specialist input/study to be true and correct, and do not have and will not have any financial interest in the undertaking of the activity, other than remuneration for work performed in terms of the NEMA, the Environmental Impact Assessment Regulations, 2014 (as amended) and any specific environmental management Act.
- I declare that there are no circumstances that may compromise my objectivity in performing such work:
- I have expertise in conducting the specialist report relevant to this application, including knowledge
  of the Act, Regulations and any guidelines that have relevance to the proposed activity;
- I will comply with the Act, Regulations and all other applicable legislation;
- I have no, and will not engage in, conflicting interests in the undertaking of the activity;
- I have no vested interest in the proposed activity proceeding;
- I undertake to disclose to the applicant and the competent authority all material information in my
  possession that reasonably has or may have the potential of influencing any decision to be taken
  with respect to the application by the competent authority; and the objectivity of any report, plan
  or document to be prepared by myself for submission to the competent authority;
- I have ensured that information containing all relevant facts in respect of the specialist input/study was distributed or made available to interested and affected parties and the public and that participation by interested and affected parties was facilitated in such a manner that all interested and affected parties were provided with a reasonable opportunity to participate and to provide comments on the specialist input/study;
- I have ensured that the comments of all interested and affected parties on the specialist input/study were considered, recorded and submitted to the competent authority in respect of the application;
- all the particulars furnished by me in this specialist input/study are true and correct; and
- I realise that a false declaration is an offence in terms of regulation 48 and is punishable in terms of section 24F of the Act.

Signature of the specialist

Maha Many h

J A van Schalkwyk May 2020

## **EXECUTIVE SUMMARY**

#### **Phase 1 Cultural Heritage Impact Assessment:**

THE PROPOSED ESTABLISHMENT OF A TOWNSHIP ON VARIOUS PORTIONS OF THE FARMS STRYDFONTEIN 306JR AND STRYDFONTEIN 307JR IN PRETORIA NORTH, CITY OF TSHWANE METROPOLITAN MUNICIPALITY, GAUTENG PROVINCE

The City of Tshwane Metropolitan Municipality intends to establish a township with associated infrastructure on an area of approximately 200 hectares in the Pretoria North region.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by *Nkhopele Holdings* to conduct a cultural heritage assessment to determine if the establishment of the township and associated infrastructure would have an impact on any sites, features or objects of cultural heritage significance.

This report describes the methodology used, the limitations encountered, the heritage features that were identified and the recommendations and mitigation measures proposed relevant to this. The HIA consisted of a desktop study (archival sources, database survey, maps and aerial imagery) and a physical survey that included the interviewing of relevant people. It should be noted that the implementation of the mitigation measures is subject to SAHRA/PHRA's approval.

The cultural landscape qualities of the region essentially consist of two components. The first is a rural area in which the human occupation is made up of a pre-colonial (Stone Age and Iron Age) occupation and a much later colonial (farmer) component. The second component is an urban one, most of which developed during the last 50 years or less.

### **Identified sites**

During the physical survey, no sites, features or objects of cultural significance were identified.

• The consultant was informed that it was not part of the scope of work to review the existing built structures on the site, as the City of Tshwane would undertake that separately.

#### Impact assessment and proposed mitigation measures

Impact analysis of cultural heritage resources under threat of the proposed township establishment is based on the present understanding of the project:

 For the current study, as no sites, features or objects of cultural significance were identified, no mitigation measures are proposed.

Heritage sites	Significance of impact	Mitigation measures		
Township Establishment Strydfontein: Construction Phase				
Without mitigation	n/a	n/a		
With mitigation	n/a	n/a		
Township Establishment Strydfontein: Operation Phase				
Without mitigation	n/a	n/a		
With mitigation	n/a	n/a		

### Legal requirements

The legal requirements related to heritage specifically are specified in Section 3 of this report. For this proposed project, the assessment has determined that no sites, features or objects of heritage

significance occur in the study area. If heritage features are identified during construction, as stated in the management recommendation, these finds would have to be assessed by a specialist, after which a decision will be made regarding the application for relevant permits.

## Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view, it is recommended that the proposed township establishment be allowed to continue on acceptance of the conditions proposed below.

## Conditions for inclusion in the environmental authorisation:

• Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made.

J A van Schalkwyk Heritage Consultant

May 2020

# **TECHNICAL SUMMARY**

Project description			
Description	Establishment of a township		
Project name	Strydfontein Township		

Applicant	
City of Tshwane	

Environmental assessors	
Nkhophele Holdings	
Ms T Kobe	

Property details						
Province	Gaut	Gauteng				
Magisterial district	Won	Wonderboom 1				
Local municipality	City	City of Tshwane				
Topo-cadastral map	2528CA					
Farm name	Stryd	Strydfontein 306JR				
Closest town	Pretoria					
Coordinates	Centi	re point (approx	kimate)			
	No	Latitude	Longitude	No	Latitude	Longitude
	1	S 25,64531	E 28,05166			
	.kml t	files¹	<b>*</b>			

Development criteria in terms of Section 38(1) of the NHR Act		
Construction of road, wall, power line, pipeline, canal or other linear form of development		
or barrier exceeding 300m in length		
Construction of bridge or similar structure exceeding 50m in length	No	
Development exceeding 5000 sq m	Yes	
Development involving three or more existing erven or subdivisions		
Development involving three or more erven or divisions that have been consolidated		
within past five years		
Rezoning of site exceeding 10 000 sq m		
Any other development category, public open space, squares, parks, recreation grounds	No	

Land use	
Previous land use	Farming
Current land use	Vacant/Small holdings

 $^1$  Left click on the icon to open the file in Google Earth, if installed on the computer. Alternatively, right click on the icon. In dialog box, select "Save Embedded File to Disk" and save to folder of choice.

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#### **GLOSSARY OF TERMS AND ABBREVIATIONS**

## **TERMS**

**Bioturbation:** The burrowing by small mammals, insects and termites that disturb archaeological deposits.

**Cumulative impacts:** "Cumulative Impact", in relation to an activity, means the past, current and reasonably foreseeable future impact of an activity, considered together with the impact of activities associated with that activity, that in itself may not be significant, but may become significant when added to existing and reasonably foreseeable impacts eventuating from similar or diverse activities.

**Debitage:** Stone chips discarded during the manufacture of stone tools.

**Factory site:** A specialised archaeological site where a specific set of technological activities has taken place – usually used to describe a place where stone tools were made.

Historic Period: Since the arrival of the white settlers - c. AD 1830 - in this part of the country.

Holocene: The most recent time period, which commenced c. 10 000 years ago.

**Iron Age** (also referred to as **Early Farming Communities**): Period covering the last 1800 years, when new people brought a new way of life to southern Africa. They established settled villages, cultivated domestic crops such as sorghum, millet and beans, and they herded cattle as well as sheep and goats. As they produced their own iron tools, archaeologists call this the Iron Age.

 Early Iron Age
 AD 200 - AD 900

 Middle Iron Age
 AD 900 - AD 1300

 Later Iron Age
 AD 1300 - AD 1830

Midden: The accumulated debris resulting from human occupation of a site.

**Mitigation**, means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

National Estate: The collective heritage assets of the Nation.

**Pleistocene:** Geological time period of 3 000 000 to 20 000 years ago.

**Stone Age:** The first and longest part of human history is the Stone Age, which began with the appearance of early humans between 3-2 million years ago. Stone Age people were hunters, gatherers and scavengers who did not live in permanently settled communities. Their stone tools preserve well and are found in most places in South Africa and elsewhere.

Early Stone Age 2 500 000 - 250 000 Before Present Middle Stone Age 250 000 - 40 000 - 25 000 BP Later Stone Age 40-25 000 - until c. AD 200

**Tradition:** As used in archaeology, it is a seriated sequence of artefact assemblages, particularly ceramics.

## **ACRONYMS and ABBREVIATIONS**

AD Anno Domini (the year 0)

ASAPA Association of Southern African Professional Archaeologists

BC Before the Birth of Christ (the year 0)
BCE Before the Common Era (the year 0)

BP Before Present (calculated from 1950 when radio-carbon dating was established)

CE Common Era (the year 0)

CRM Cultural Resources Management

CS-G Chief Surveyor-General

EAP Environmental Assessment Practitioner

EIA Early Iron Age ESA Early Stone Age

HIA Heritage Impact Assessment
I & AP's Interested and Affected Parties

ICOMOS International Council on Monuments and Sites

LIA Late Iron Age
LSA Later Stone Age
MIA Middle Iron Age
MSA Middle Stone Age

NASA National Archives of South Africa

NHRA National Heritage Resources Act

PHRA Provincial Heritage Resources Agency

SAHRA South African Heritage Resources Agency

SAHRIS South African Heritage Resources Information System

# COMPLIANCE WITH APPENDIX 6 OF THE 2014 EIA REGULATIONS (AS AMENDED)

Requirements of Appendix 6 – GN R982	Addressed in the Specialist Report
1. (1) A specialist report prepared in terms of these Regulations must contain-	Specialist Nepult
a) details of-     details of-	
,	Front nogo
<ul><li>i. the specialist who prepared the report; and</li><li>ii. the expertise of that specialist to compile a specialist report including a</li></ul>	Front page
	Page i
curriculum vitae;	Addendum Section 5
b) a declaration that the specialist is independent in a form as may be specified by	Page ii
the competent authority;	Cartina 1
c) an indication of the scope of, and the purpose for which, the report was	Section 1
prepared;	
(cA) an indication of the quality and age of base data used for the specialist report;	Section 4
(cB) a description of existing impacts on the site, cumulative impacts of the proposed	Section 7
development and levels of acceptable change;	
d) the duration, date and season of the site investigation and the relevance of the	Section 4.2.2
season to the outcome of the assessment;	
e) a description of the methodology adopted in preparing the report or carrying	Section 4
out the specialised process inclusive of equipment and modelling used;	
f) details of an assessment of the specific identified sensitivity of the site related to	Section 7;
the proposed activity or activities and its associated structures and	Figure 15
infrastructure, inclusive of a site plan identifying site alternatives;	
g) an identification of any areas to be avoided, including buffers;	Section 8
h) a map superimposing the activity including the associated structures and	Figure 15
infrastructure on the environmental sensitivities of the site including areas to be	Section 7
avoided, including buffers;	
i) a description of any assumptions made and any uncertainties or gaps in	Section 2
knowledge;	Section 2
j) a description of the findings and potential implications of such findings on the	Section 7
impact of the proposed activity or activities;	
k) any mitigation measures for inclusion in the EMPr;	Section 8 & 10
any conditions for inclusion in the environmental authorisation;	Section 10
m) any monitoring requirements for inclusion in the EMPr or environmental	Section 9
authorisation;	Section 9
n) a reasoned opinion-	Section 10
i. whether the proposed activity, activities or portions thereof should be	Section 10
authorised; (iA) regarding the acceptability of the proposed activity or activities; and	
	Coation 9 10
ii. if the opinion is that the proposed activity, activities or portions thereof	Section 8, 10
should be authorised, any avoidance, management and mitigation	
measures that should be included in the EMPr, and where applicable, the	
closure plan;	
o) a description of any consultation process that was undertaken during the course	-
of preparing the specialist report;	
p) a summary and copies of any comments received during any consultation	-
process and where applicable all responses thereto; and	
q) any other information requested by the competent authority.	-
(2) Where a government notice by the Minister provides for any protocol or minimum	-
information requirement to be applied to a specialist report, the requirements as	
indicated in such notice will apply.	

#### **Phase 1 Cultural Heritage Impact Assessment:**

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#### 1. INTRODUCTION

## 1.1 Background

The City of Tshwane Metropolitan Municipality intends to establish a township with associated infrastructure on an area of approximately 200 hectares in the Pretoria North region. The proposed township will have 5000 stands.

*Nkhopele Holdings* was contracted by the *City of Tshwane* as independent environmental consultant to undertake the Basic Assessment for the establishment of the township and associated infrastructure.

South Africa's heritage resources, also described as the 'national estate', comprise a wide range of sites, features, objects and beliefs. However, according to Section 27(18) of the National Heritage Resources Act (NHRA), No. 25 of 1999, no person may destroy, damage, deface, excavate, alter, remove from its original position, subdivide or change the planning status of any heritage site without a permit issued by the heritage resources authority responsible for the protection of such site.

In accordance with Section 38 of the NHRA, an independent heritage consultant was appointed by *Nkhopele Holdings* to conduct a cultural heritage assessment to determine if the establishment of the township and associated infrastructure would have an impact on any sites, features or objects of cultural heritage significance.

This report forms part of the Environmental Impact Assessment (EIA) as required by the EIA Regulations in terms of the National Environmental Management Act, 1998 (Act No. 107 of 1998) as amended and is intended for submission to the South African Heritage Resources Agency (SAHRA).

## 1.2 Terms and references

The aim of a full HIA investigation is to provide an informed heritage-related opinion about the proposed development by an appropriate heritage specialist. The objectives are to identify heritage resources (involving site inspections, existing heritage data and additional heritage specialists if necessary); assess their significances; assess alternatives in order to promote heritage conservation issues; and to assess the acceptability of the proposed development from a heritage perspective.

The result of this investigation is a heritage impact assessment report indicating the presence/absence of heritage resources and how to manage them in the context of the proposed development. Depending on SAHRA's acceptance of this report, the developer will receive permission to proceed with the proposed development, on condition of successful implementation of proposed mitigation measures.

#### 1.2.1 Scope of work

The aim of this study is to determine if any sites, features or objects of cultural heritage significance occur within the boundaries of the area where the establishment of the township and associated infrastructure is to take place. This included:

Conducting a desk-top investigation of the area;

A visit to the proposed township site.

The objectives were to:

- Identify possible archaeological, cultural and historic sites within the proposed development areas.
- Identify any potential 'fatal flaws' related to the proposed development.
- Evaluate the potential impacts of construction, operation and maintenance of the proposed development on archaeological, cultural and historical resources.
- Recommend mitigation measures to ameliorate any negative impacts on areas of archaeological, cultural or historical importance.
- Provide guideline measures to manage any impacts that might occur during the construction phase as well as the implementation phase.

#### 1.2.2 Assumptions and Limitations

The investigation has been influenced by the following factors:

- It is assumed that the description of the proposed project, provided by the client, is accurate.
- The unpredictability of buried archaeological remains.
- No subsurface investigation (i.e. excavations or sampling) were undertaken, since a permit from SAHRA is required for such activities.
- It is assumed that the public consultation process undertaken as part of the Environmental Impact Assessment (EIA) is sufficient and that it does not have to be repeated as part of the heritage impact assessment.
- The consultant was informed that it was not part of the scope of work to review the existing built structures on the site, as the City of Tshwane would undertake that separately.

### 2. LEGISLATIVE FRAMEWORK

## 2.1 Background

Heritage Impact Assessments are governed by national legislation and standards and International Best Practise. These include:

- South African Legislation
  - National Heritage Resources Act, 1999 (Act No. 25 of 1999) (NHRA);
  - o Mineral and Petroleum Resources Development Act, 2002 (Act No. 22 of 2002) (MPRDA);
  - o National Environmental Management Act 1998 (Act No. 107 of 1998) (NEMA); and
  - o National Water Act, 1998 (Act No. 36 of 1998) (NWA).
- Standards and Regulations
  - o South African Heritage Resources Agency (SAHRA) Minimum Standards;
  - Association of Southern African Professional Archaeologists (ASAPA) Constitution and Code of Ethics;
  - o Anthropological Association of Southern Africa Constitution and Code of Ethics.
- International Best Practise and Guidelines
  - o ICOMOS Standards (Guidance on Heritage Impact Assessments for Cultural World Heritage Properties); and
  - The UNESCO Convention concerning the Protection of the World Cultural and Natural Heritage (1972).

## 2.2 Heritage Impact Assessment Studies

South Africa's unique and non-renewable archaeological and palaeontological heritage sites are 'generally' protected in terms of the National Heritage Resources Act (Act No 25 of 1999, Section 35) and may not be disturbed at all without a permit from the relevant heritage resources authority.

The National Heritage Resources Act (Act No. 25 of 1999, Section 38) provides guidelines for Cultural Resources Management and prospective developments:

"38 (1) Subject to the provisions of subsections (7), (8) and (9), any person who intends to undertake a development categorised as:

- (a) the construction of a road, wall, powerline, pipeline, canal or other similar form of linear development or barrier exceeding 300m in length;
- (b) the construction of a bridge or similar structure exceeding 50m in length;
- (c) any development or other activity which will change the character of a site:
  - (i) exceeding 5 000 m2 in extent; or
  - (ii) involving three or more existing erven or subdivisions thereof; or
  - (iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or
  - (iv) the costs of which will exceed a sum set in terms of regulations by SAHRA or a provincial heritage resources authority;
- (d) the re-zoning of a site exceeding 10 000 m2 in extent; or
- (e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority, must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development."

### And:

- "38 (3) The responsible heritage resources authority must specify the information to be provided in a report required in terms of subsection (2)(a): Provided that the following must be included:
  - (a) The identification and mapping of all heritage resources in the area affected;
  - (b) an assessment of the significance of such resources in terms of the heritage assessment criteria set out in section 6(2) or prescribed under section 7;
  - (c) an assessment of the impact of the development on such heritage resources;
  - (d) an evaluation of the impact of the development on heritage resources relative to the sustainable social and economic benefits to be derived from the development;
  - (e) the results of consultation with communities affected by the proposed development and other interested parties regarding the impact of the development on heritage resources;
  - (f) if heritage resources will be adversely affected by the proposed development, the consideration of alternatives; and
  - (g) plans for mitigation of any adverse effects during and after the completion of the proposed development."

#### 3. HERITAGE RESOURCES

### 3.1 The National Estate

The National Heritage Resources Act (No. 25 of 1999) defines the heritage resources of South Africa which are of cultural significance or other special value for the present community and for future generations that must be considered part of the national estate to include:

- places, buildings, structures and equipment of cultural significance;
- places to which oral traditions are attached or which are associated with living heritage;
- historical settlements and townscapes;

- landscapes and natural features of cultural significance;
- geological sites of scientific or cultural importance;
- archaeological and palaeontological sites;
- graves and burial grounds, including-
  - ancestral graves;
  - o royal graves and graves of traditional leaders;
  - graves of victims of conflict;
  - o graves of individuals designated by the Minister by notice in the Gazette;
  - o historical graves and cemeteries; and
  - o other human remains which are not covered in terms of the Human Tissue Act, 1983 (Act No. 65 of 1983);
- sites of significance relating to the history of slavery in South Africa;
- movable objects, including
  - o objects recovered from the soil or waters of South Africa, including archaeological and palaeontological objects and material, meteorites and rare geological specimens;
  - objects to which oral traditions are attached or which are associated with living heritage;
  - ethnographic art and objects;
  - military objects;
  - o objects of decorative or fine art;
  - o objects of scientific or technological interest; and
  - books, records, documents, photographic positives and negatives, graphic, film or video material or sound recordings, excluding those that are public records as defined in section 1(xiv) of the National Archives of South Africa Act, 1996 (Act No. 43 of 1996).

#### 3.2 Cultural significance

In the NHRA, Section 2 (vi), it is stated that "cultural significance" means aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technological value or significance. This is determined in relation to a site or feature's uniqueness, condition of preservation and research potential.

According to Section 3(3) of the NHRA, a place or object is to be considered part of the national estate if it has cultural significance or other special value because of

- its importance in the community, or pattern of South Africa's history;
- its possession of uncommon, rare or endangered aspects of South Africa's natural or cultural heritage;
- its potential to yield information that will contribute to an understanding of South Africa's natural or cultural heritage;
- its importance in demonstrating the principal characteristics of a particular class of South Africa's natural or cultural places or objects;
- its importance in exhibiting particular aesthetic characteristics valued by a community or cultural group;
- its importance in demonstrating a high degree of creative or technical achievement at a particular period;
- its strong or special association with a particular community or cultural group for social, cultural or spiritual reasons;
- its strong or special association with the life or work of a person, group or organisation of importance in the history of South Africa; and
- sites of significance relating to the history of slavery in South Africa.

A matrix (see Section 2 of Addendum) was developed whereby the above criteria were applied for the determination of the significance of each identified site. This allowed some form of control over the application of similar values for similar identified sites.

## 4. PROJECT DESCRIPTION

#### 4.1 Site location

The study area is located at the north-eastern corner of the intersection of the N4 Bakwena Platinum Highway and the M17 (Hornsnek) Road in the Pretoria North region of the City of Tshwane Metropolitan Municipality (Fig. 1). For more information, see the Technical Summary on p. V above.

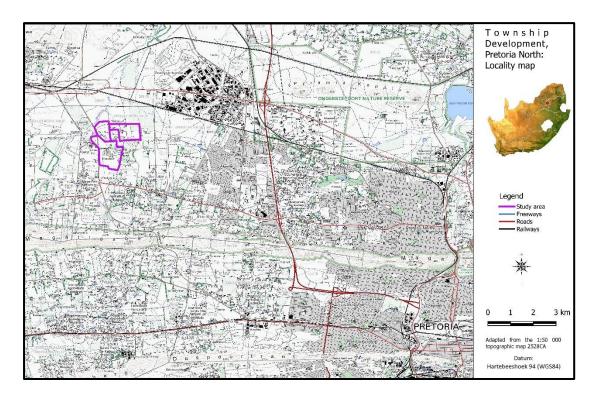


Figure 1. Location of the study area in regional context (Please note that this, the latest available map, 2001, does not reflect the current state of development in the region)

## 4.2 Development proposal

The City of Tshwane Metropolitan Municipality intends to establish a township with associated infrastructure on an area of approximately 200 hectares. The proposed township will have 5000 stands.

The proposed township establishment is to take place on Portion 7, R/36, 37, R/39, R51, 60, 61, 62, 64, 65, 69, 116 of the Farm Strydfontein 306-JR and Portions 6, 9, 10, 11, 13, 14, 15, 52 of the Farm Strydfontein 307-JR in Pretoria North.



Figure 2. Layout of the proposed township

(After: https://csg.esri-southafrica.com/portal/apps/webappviewer)

## 5. STUDY APPROACH AND METHODOLOGY

## 5.1 Extent of the Study

This survey and impact assessment cover all facets of cultural heritage located in the study area as presented in Section 4 above and illustrated in Figures 1 & 2.

## 5.2 Methodology

## 5.2.1 Pre-feasibility assessment

## 5.2.1.1 Survey of the literature

A survey of the relevant literature was conducted with the aim of reviewing the previous research done and determining the potential of the area. In this regard, various anthropological, archaeological and historical sources were consulted – see list of references in Section 11.

• Information on events, sites and features in the larger region were obtained from these sources.

## 5.2.1.2 Survey of heritage impact assessments (HIAs)

A survey of HIAs done for projects in the region by various heritage consultants was conducted with the aim of determining the heritage potential of the area – see list of references in Section 11.

Information on sites and features in the larger region were obtained from these sources.

### 5.2.1.3 Data bases

The Heritage Atlas Database, various SAHRA databases, the Environmental Potential Atlas, the Chief Surveyor General and the National Archives of South Africa were consulted.

 Database surveys produced a number of sites located in the larger region of the proposed township establishment.

## 5.2.1.4 Other sources

Aerial photographs and topocadastral and other maps were also studied - see the list of references below.

• Information of a very general nature were obtained from these sources

The results of the above investigation are presented in Table 1 and Figure 3 below – see list of references in Section 11 – and can be summarised as follows:

- Stone Age tools, dating to the MSA occur as low-density scatters on some outcrops in the larger region.
- Stone walled sites dating to the dating the Late Iron Age occur to the north and east of the study.
- A number of formally declared historic structures, inclusive of buildings and monuments occur sporadically all over.
- Formal burial sites occur sporadically throughout the larger region.

Based on the above assessment, the probability of cultural heritage sites, features and objects occurring in the study area is deemed to be **low**.

Table 1: Pre-Feasibility Assessment

Category	Period	Probability	Reference	
Landscapes				
Natural/Cultural		None	Aerial photographs; Historic maps	
Early hominin	Pliocene – Lower Pleistocene			
	Early hominin	None	-	
Stone Age	Lower Pleistocene – Holocene			
	Early Stone Age	Low	Heritage Atlas Database; Mason (1969)	
	Middle Stone Age	Low	Heritage Atlas Database	
	Later Stone Age	Low	Heritage Atlas Database	
	Rock Art	None	-	
Iron age	Holocene			
	Early Iron Age	None	-	
	Middle Iron Age	None	-	
	Late Iron Age	Low	Huffman (2007); Mason (1969); Van Schalkwyk <i>et al</i> (2000)	
Colonial period	Holocene			
	Contact period/Early historic	Possible	Becker (1972); Carruthers (1990); Engelbrecht <i>et al</i> (1955); Horn (1998); Rasmussen (1978)	
	Recent history	Possible	Carruthers (1990); Coetzee (2008); Engelbrecht <i>et al</i> (1955); Horn (1998)	
	Industrial heritage	Low	Heritage Atlas Database	

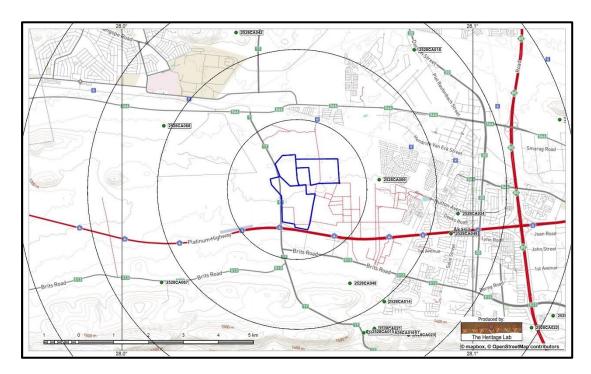


Figure 3. Location of known heritage sites and features in relation to the study area (Circles spaced at a distance of 2km: heritage sites = coded green dots)

## 5.2.2 Field survey

The field survey was done according to generally accepted archaeological practices, and was aimed at locating all possible sites, objects and structures. The area that had to be investigated was identified by the *Nkhophele Holdings* by means of maps and .kml files indicating the township area. This was loaded onto a Samsung digital device and used in Google Earth during the field survey to access the area.

• The site was visited on 12 May 2020. During the site visit, archaeological visibility was much limited as most of the area was covered by tall grass and dense shrub growth – see Fig. 5 below.

Due to the dense vegetation cover encountered, use was made of internal roads to access the area, after which the various sites and features identified in the pre-feasibility study were investigated on foot – see Fig. 4 below.

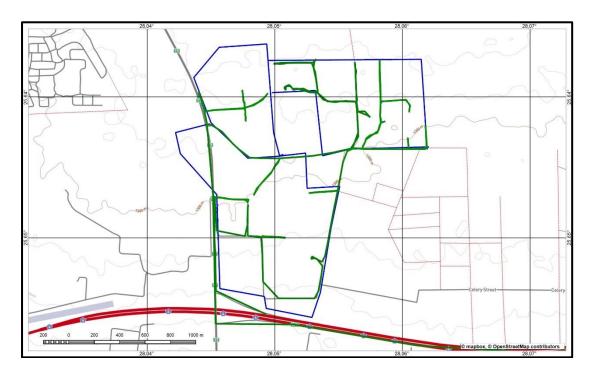


Figure 4. Map indicating the track log of the field survey. (Site = blue polygon; track log = green line)

#### 5.2.3 Documentation

All sites, objects and structures that are identified are documented according to the general minimum standards accepted by the archaeological profession. Coordinates of individual localities are determined by means of the *Global Positioning System* (GPS) and plotted on a map. This information is added to the description in order to facilitate the identification of each locality. Map datum used: Hartebeeshoek 94 (WGS84).

The track log and identified sites were recorded by means of a Garmin Oregon 550 handheld GPS device. Photographic recording was done by means of a Canon EOS 550D digital camera. Geo-rectifying of the aerial photographs and historic maps was done by means of a professional software package: ExpertGPS.

## 6. DESCRIPTION OF THE AFFECTED ENVIRONMENT

## **6.1 Natural Environment**

The study area lies in a highly transformed environment with a newly established urban setting. The original vegetation is classified as Marikana Thornveld, a savanna biome, falling in the Central Bushveld Bioregion (Muncina & Rutherford 2006). However, most of this has been transformed due to former farming and recent urbanisation activities (Fig. 5).

The geology of the region is made up of pyroxenite, harzburgite and norite of the Rustenburg Layered Suite of the Bushveld Complex. A thin band of quartzite, shale and subordinate subgreywacke of the Rayton Formation of the Pretoria Group of the Transvaal Supergroup runs through the central section of the study area.

No hills or outcrops occur in the study area. A small unnamed tributary stream of the Sandspruit passes on the western boundary, flowing from south to north.



Figure 5. The vegetation cover encountered during the field survey

The Palaeontological Sensitivity Map (SAHRIS) indicate that most of the study area (Fig. 6) has an insignificant to zero possibility of fossil remains to be found and therefore no palaeontological assessment is required. However, a narrow section across the northern part has a moderate sensitivity and therefore a desktop study is required.

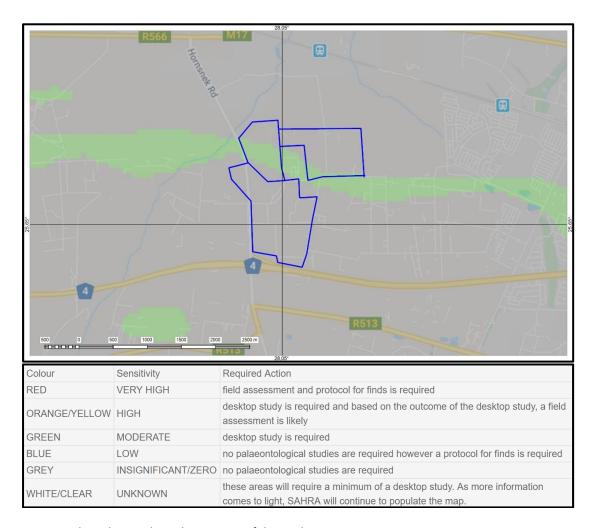


Figure 6. The Palaeontological sensitivity of the study area

# 6.2 Cultural Landscape

The aim of this section is to present an overview of the history of the larger region in order to eventually determine the significance of heritage sites identified in the study area, within the context of their historic, aesthetic, scientific and social value, rarity and representivity.

## 6.2.1 Stone Age

The larger region has been inhabited by early hominids since early Pliocene times, but it was only from about 2,5 million years ago that they started to produce stone tools, effectively beginning the Early Stone Age (ESA). Tools dating to this period are mostly, although not exclusively, found in the vicinity of watercourses – only one site containing in situ assemblage of ESA material is known from the region, namely Wonderboomnek.

During Middle Stone Age (MSA) times (c. 150 000 - 30 000 BP), people became more mobile, occupying areas formerly avoided. Open sites were still preferred near watercourses, but also on rock outcrops where boulders and small rock shelters gave protection against the various natural elements as well as animals.

Late Stone Age (LSA) people had even more advanced technology than the MSA people and therefore succeeded in occupying even more diverse habitats. Also, for the first time we now get evidence of people's activities derived from material other than stone tools. Ostrich eggshell beads, ground bone arrowheads, small bored stones and wood fragments with incised markings are traditionally linked with the LSA.

## 6.2.2 Iron Age

Iron Age people started to settle in southern Africa c. AD 300, with one of the oldest known sites at Broederstroom, dating to AD 470, located south of Hartebeespoort Dam. Having only had cereals (sorghum, millet) that need summer rainfall, Early Iron Age (EIA) people did not move outside this rainfall zone, and neither did they occupy the central interior highveld area.

Iron Age occupation of the region did not start much before the 1500s. By that time, groups of Tswana and Ndebele speaking people were moving into the area, occupying the different hills and outcrops, using the ample resources such as grazing, game and metal ores (Van Schalkwyk, Pelser & Van Vuuren 1996; Van Schalkwyk, Pelser & Teichert 2000).

During the early decades of the 19th century, the Tswana- and Ndebele-speakers were dislodged by the Matabele of Mzilikazi. Internal strife caused Mzilikazi, a general of King Shaka, and his followers to move away from the area between the Thukela and Mfolozi river (KwaZulu-Natal). Eventually, after a sojourn in the Sekhukhuneland area, followed by a short stay in the middle reaches of the Vaal River, they settled north of the Magaliesberg. One of three main settlements established by them, eKungwini, was on the banks of the Apies River, just north of Wonderboompoort (Carruthers 1990). However, no remains of this settlement have ever been identified.

It was during the Matabele's stay along the Apies River that the first white people entered the area: travellers and hunters such as Cornwallis Harris and Andrew Smith, traders Robert Schoon and Andrew McLuckie, and missionaries James Archbell and Robert Moffat. It is known from oral history the Robert Schoon sent Mzilikazi huge quantities of glass trade beads, rather than the guns that the latter coveted so much (Becker 1972).

## 6.2.3 Historic period

White settlers started to occupy huge tracts of land, claiming it as farms since the late 1840s. Of these, some of the earliest were Lucas Bronkhorst (Groenkloof), David Botha (Hartebeestpoort – Silverton) and Doors Erasmus (Wonderboom). With the establishment of Pretoria (1850) services such as roads, started to develop. An increase in population also demanded more food, which stimulated development of farming on the alluvial soils on the banks of the Apies River, close to the water. The area remained a farming community for a long time and it was only since the 1970s and 1980s that the area known as Pretoria-North rapidly expanded with hew suburbs that were developed.

During the past 40 years, the area to the west of the study area has been part of the former Bophuthatswana, where large numbers of so-called "surplus" people were resettled after being removed from "white" areas. This led to the rapid increase in urban development in the region. A number of well-known townships were developed: GaRankuwa, Soshanguve, Winterveld, etc.

## 6.3 Site specific review

Although landscapes with cultural significance are not explicitly described in the NHRA, they are protected under the broad definition of the National Estate (Section 3): Section 3(2)(c) and (d) list

"historical settlements and townscapes" and "landscapes and natural features of cultural significance" as part of the National Estate.

The examination of historical maps and aerial photographs help us to reconstruct how the cultural landscape has changed over time as is show how humans have used the land.

The original Deed of Grant, No. 190/1891, (Fig. 7) the farm Strydfontein 306JR (original No. 630) dates back to 23 January 1891, but no grantee is indicated. From this it can also be seen that various deductions were made over time.

From the official aerial photograph (Fig. 8), dating to 1938, it can be seen that development in the region largely consisted of agricultural fields, with at least one farmstead located to the north west in the study area. This information is mirrored on the 1939 version of the 1:50 000 topographic map (Fig. 9), although a number of farm-labourer homesteads are indicated. During the period 1948 to 1958, the area seems to have been divided into a number of small-holdings and a few more houses were added (Fig. 10 & 11). This situation remains basically the same for some years, and it was only during the early 2000s that more houses were established (Fig. 12).

Although Fig. 12, dating to 2020, shows a large number of houses, this is actually a false picture. As can be seen in a test sample of images of the eastern section of the study area dating from 2004 through to 2017 (Fig. 13), the picture changes drastically over a short period of time — which is also holds true for the rest of the study area. In 2004 only four homesteads can be counted in this section. By 2016 there should have been eight, but one of the original ones has since disappeared. A year later, in 2017, all of these structures have been abandoned and by 2020 the sites have been stripped of useable material and plant growth is busy overtaking the sites (Fig. 14).

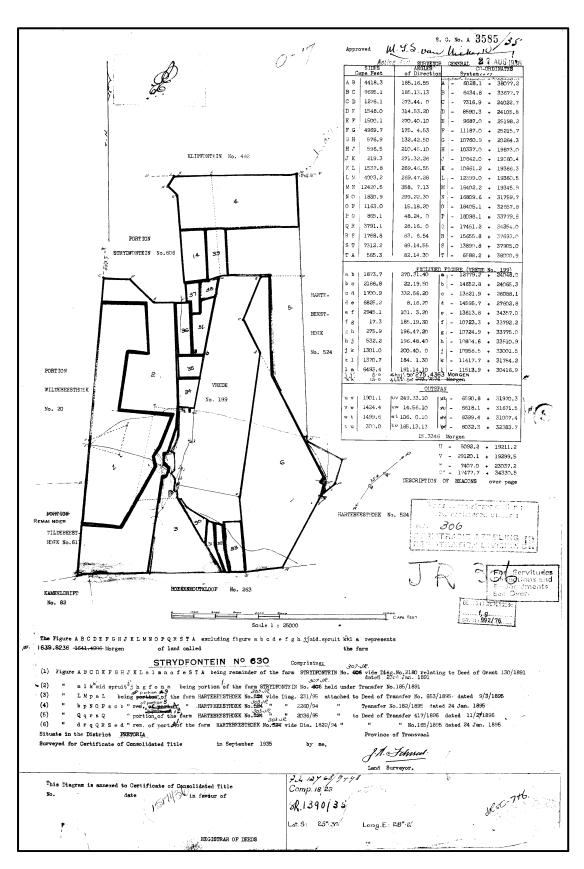


Figure 7. Copy of the original Deed of Transfer for the Farm Strydfontein (CS-G A3585/1935; photograph: 10239966)

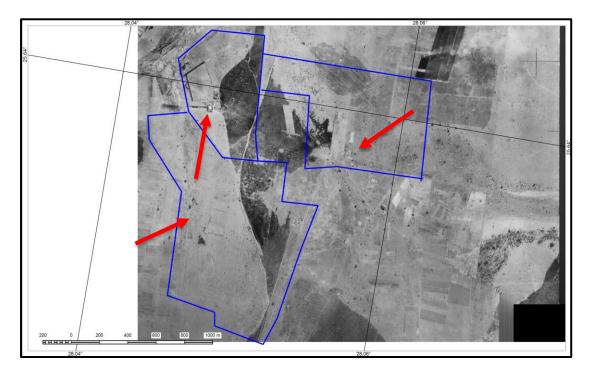


Figure 8. Aerial view of the study region dating to 1939 (CS-G photograph: 147\_007\_26348)

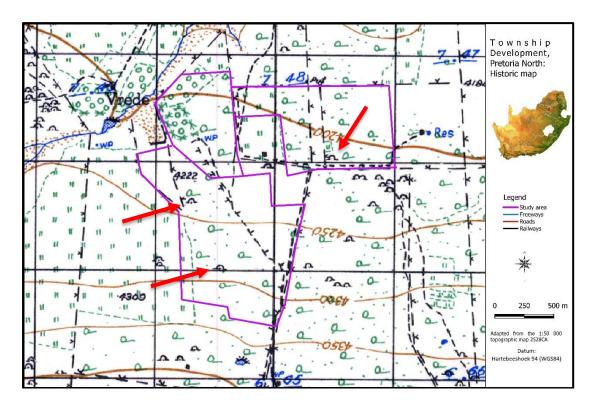


Figure 9. The study region on the 1939 version of the 1:50 000 topographic map

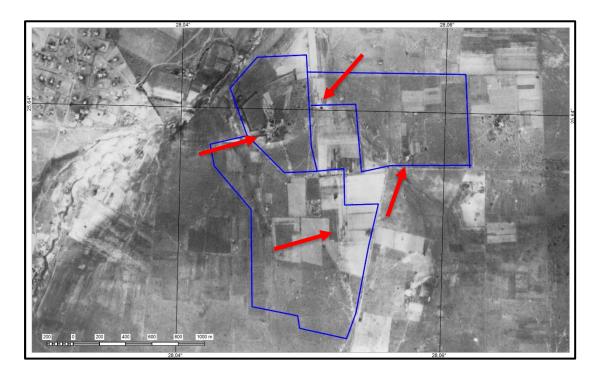


Figure 10. Aerial view of the study region dating to 1948 (CS-G photograph: 217\_004\_92502)

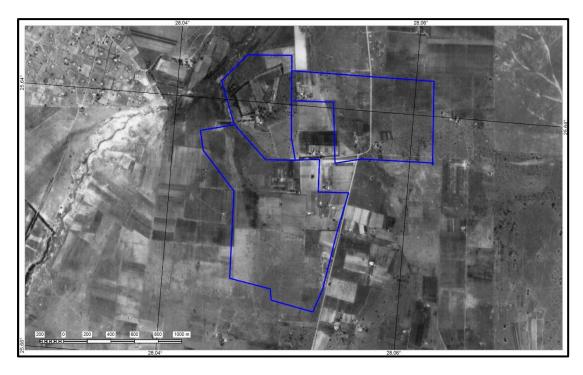


Figure 11. Aerial view of the study region dating to 1958 (CS-G photograph: 411\_004\_01177)



Figure 12. Aerial view of the study area dating to 2020 (Image: Google Earth)







Google Earth 2016



Figure 13. Aerial views of the study area dating between 2004 and 2020 (Images: Google Earth)



Figure 14. Some of the demolished homesteads

# 7. SURVEY RESULTS

During the physical survey, the following sites, features and objects of cultural significance were identified in the study area (Fig. 15).

## 7.1 Stone Age

 No sites, features or objects of cultural significance dating to the Stone Age were identified in the study area

## 7.2 Iron Age

• No sites, features or objects of cultural significance dating to the Iron Age were identified in the study area.

## 7.3 Historic period

 No sites, features or objects of cultural significance dating to the historic period were identified in the study area.

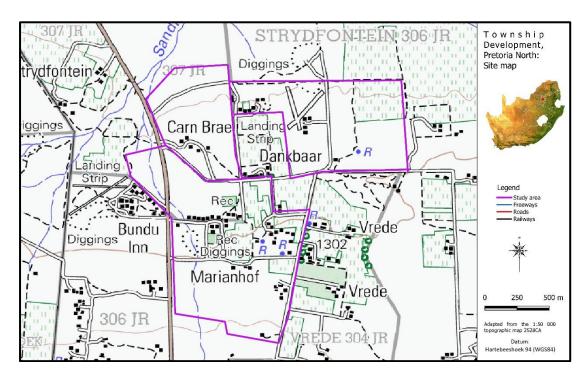


Figure 15. Location of heritage sites in the study area (Please note that as no sites or features were identified, nothing is shown on the map)<sup>2</sup>

## 8. IMPACT ASSESSMENT RATINGS AND MITIGATION MEASURES

## 8.1 Impact assessment

Heritage impacts are categorised as:

- Direct or physical impacts, implying alteration or destruction of heritage features within the project boundaries;
- Indirect impacts, e.g. restriction of access or visual intrusion concerning the broader environment;
- Cumulative impacts that are combinations of the above.

Impact analysis of cultural heritage resources under threat of the proposed township establishment, is based on the present understanding of the project and is summarised in Table 2 below:

Table 2: Calculation of the impact on the identified heritage features

Heritage sites	Significance of impact	Mitigation measures			
Township Establishment Strydfontein: Construction Phase					
Without mitigation	n/a	n/a			
With mitigation	n/a	n/a			
Township Establshment Strydfontein: Operation Phase					
Without mitigation	n/a	n/a			
With mitigation	n/a	n/a			

<sup>&</sup>lt;sup>2</sup> Please note that the latest available topographic map do not reflect the more recent urbanisation development in the region.

## 8.2 Mitigation measures

Mitigation: means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

 For the current study, as no sites, features or objects of cultural significance were identified, no mitigation measures are proposed.

#### 9. MANAGEMENT MEASURES

Heritage sites are fixed features in the environment, occurring within specific spatial confines. Any impact upon them is permanent and non-reversible. Those resources that cannot be avoided and that are directly impacted by the proposed development can be excavated/recorded and a management plan can be developed for future action. Those sites that are not impacted on can be written into the management plan, whence they can be avoided or cared for in the future.

Sources of risk were considered with regards to development activities defined in Section 2(viii) of the NHRA that may be triggered and are summarised in Table 3A and 3B below. These issues formed the basis of the impact assessment described. The potential risks are discussed according to the various phases of the project below.

## 9.1 Objectives

- Protection of archaeological, historical and any other site or land considered being of cultural value within the project boundary against vandalism, destruction and theft.
- The preservation and appropriate management of new discoveries in accordance with the NHRA, should these be discovered during construction activities.

The following shall apply:

- Known sites should be clearly marked in order that they can be avoided during construction activities
- The contractors and workers should be notified that archaeological sites might be exposed during the construction activities.
- Should any heritage artefacts be exposed during excavation, work on the area where the artefacts
  were discovered, shall cease immediately and the Environmental Control Officer shall be notified
  as soon as possible;
- All discoveries shall be reported immediately to a heritage practitioner so that an investigation and evaluation of the finds can be made. Acting upon advice from these specialists, the Environmental Control Officer will advise the necessary actions to be taken;
- Under no circumstances shall any artefacts be removed, destroyed or interfered with by anyone on the site; and
- Contractors and workers shall be advised of the penalties associated with the unlawful removal of cultural, historical, archaeological or palaeontological artefacts, as set out in the National Heritage Resources Act (Act No. 25 of 1999), Section 51. (1).

## 9.2 Control

In order to achieve this, the following should be in place:

- A person or entity, e.g. the Environmental Control Officer, should be tasked to take responsibility for the heritage sites and should be held accountable for any damage.
- Known sites should be located and isolated, e.g. by fencing them off. All construction workers should be informed that these are no-go areas, unless accompanied by the individual or persons representing the Environmental Control Officer as identified above.
- In areas where the vegetation is threatening the heritage sites, e.g. growing trees pushing walls over, it should be removed, but only after permission for the methods proposed has been granted by SAHRA. A heritage official should be part of the team executing these measures.

Table 3A: Construction Phase: Environmental Management Programme for the project

Action required	Protection of heritage sites, features and objects				
Potential Impact	The identified risk is damage or changes to resources that are generally protected in				
	terms of Sections 27, 28, 31, 32, 34, 35, 36 and 37 of the NHRA that may occur in the proposed project area.				
Risk if impact is not mitigated	Loss or damage to sites, features or objects of cultural heritage significance				
Activity / issue	Mitigation: Action/control Responsibility Timeframe				
1. Removal of	See discussion in Section 9.1	Environmental	During construction		
Vegetation	above	Control Officer	only		
2. Construction of					
required infrastructure,					
e.g. access roads, water					
pipelines					
Monitoring	See discussion in Section 9.2 above				

Table 3B: Operation Phase: Environmental Management Programme for the project

Action required	Protection of heritage sites, features and objects			
Potential Impact	It is unlikely that the negative impacts identified for pre-mitigation will occur if the			
	recommendations are followed.			
Risk if impact is not	Loss or damage to sites, features or objects of cultural heritage significance			
mitigated				
Activity / issue	Mitigation: Action/control	Responsibility	Timeframe	
1. Removal of	See discussion in Section 9.1	Environmental	During	construction
Vegetation	above	Control Officer	only	
2. Construction of				
required infrastructure,				
e.g. access roads, water				
pipelines				
Monitoring	See discussion in Section 9.2 above			

## 10. CONCLUSIONS AND RECOMMENDATIONS

The City of Tshwane Metropolitan Municipality intends to establish a township with associated infrastructure on an area of approximately 200 hectares in the Pretoria North region.

This report describes the methodology used, the limitations encountered, the heritage features that were identified and the recommendations and mitigation measures proposed relevant to this. The HIA consisted of a desktop study (archival sources, database survey, maps and aerial imagery) and a physical survey that included the interviewing of relevant people. It should be noted that the implementation of the mitigation measures is subject to SAHRA/PHRA's approval.

The cultural landscape qualities of the region essentially consist of two components. The first is a rural area in which the human occupation is made up of a pre-colonial (Stone Age and Iron Age) occupation and a much later colonial (farmer) component. The second component is an urban one, most of which developed during the last 50 years or less.

## **Identified sites**

During the physical survey, no sites, features or objects of cultural significance were identified.

• The consultant was informed that it was not part of the scope of work to review the existing built structures on the site, as the City of Tshwane would undertake that separately.

## Impact assessment and proposed mitigation measures

Impact analysis of cultural heritage resources under threat of the proposed township establishment is based on the present understanding of the project:

• For the current study, as no sites, features or objects of cultural significance were identified, no mitigation measures are proposed.

Heritage sites	Significance of impact	Mitigation measures	
Township Establishment Strydfontein: Construction Phase			
Without mitigation	n/a	n/a	
With mitigation	n/a	n/a	
Township Establishment Strydfontein: Operation Phase			
Without mitigation	n/a	n/a	
With mitigation	n/a	n/a	

## Legal requirements

The legal requirements related to heritage specifically are specified in Section 3 of this report. For this proposed project, the assessment has determined that no sites, features or objects of heritage significance occur in the study area. If heritage features are identified during construction, as stated in the management recommendation, these finds would have to be assessed by a specialist, after which a decision will be made regarding the application for relevant permits.

## Reasoned opinion as to whether the proposed activity should be authorised:

• From a heritage point of view, it is recommended that the proposed township establishment be allowed to continue on acceptance of the conditions proposed below.

## Conditions for inclusion in the environmental authorisation:

• Should archaeological sites or graves be exposed during construction work, it must immediately be reported to a heritage practitioner so that an investigation and evaluation of the finds can be made.

#### 11. REFERENCES

## 11.1 Data bases

Chief Surveyor General
Environmental Potential Atlas, Department of Environmental Affairs and Tourism.
Heritage Atlas Database, Pretoria
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SAHRA Archaeology and Palaeontology Report Mapping Project (2009)
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#### 11.2 Literature

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Van Schalkwyk, J.A., Pelser, A.J. & Teichert, F. 2000. Archaeological investigation of a Late Iron Age Tswana settlement on the farm Hoekfontein 432JQ, Odi 1 District, North West Province. *Research by the National Cultural History Museum* 9:58-64.

## 11.3 Archival sources, maps and aerial photographs

1: 50 000 Topographic maps Google Earth Aerial Photographs: Chief Surveyor-General http://vmus.adu.org.za

#### 12. ADDENDUM

#### 1. Indemnity and terms of use of this report

The findings, results, conclusions and recommendations given in this report are based on the author's best scientific and professional knowledge as well as available information. The report is based on survey and assessment techniques which are limited by time and budgetary constraints relevant to the type and level of investigation undertaken and the author reserve the right to modify aspects of the report including the recommendations if and when new information may become available from ongoing research or further work in this field, or pertaining to this investigation.

Although all possible care is taken to identify all sites of cultural importance during the investigation of study areas, it is always possible that hidden or sub-surface sites could be overlooked during the study. The author of this report will not be held liable for such oversights or for costs incurred as a result of such oversights.

Although the author exercises due care and diligence in rendering services and preparing documents, he accepts no liability and the client, by receiving this document, indemnifies the author against all actions, claims, demands, losses, liabilities, costs, damages and expenses arising from or in connection with services rendered, directly or indirectly by the author and by the use of the information contained in this document.

This report must not be altered or added to without the prior written consent of the author. This also refers to electronic copies of this report which are supplied for the purposes of inclusion as part of other reports, including main reports. Similarly, any recommendations, statements or conclusions drawn from or based on this report must make reference to this report. If these form part of a main report relating to this investigation or report, this report must be included in its entirety as an appendix or separate section to the main report.

## 2. Assessing the significance of heritage resources and potential impacts

A system for site grading was established by the NHRA and further developed by the South African Heritage Resources Agency (SAHRA 2007) and has been approved by ASAPA for use in southern Africa and was utilised during this assessment.

## 2.1 Significance of the identified heritage resources

According to the NHRA, Section 2(vi) the **significance** of a heritage sites and artefacts is determined by it aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technical value in relation to the uniqueness, condition of preservation and research potential. It must be kept in mind that the various aspects are not mutually exclusive, and that the evaluation of any site is done with reference to any number of these.

## Matrix used for assessing the significance of each identified site/feature

1. SITE EVALUATION			
1.1 Historic value			
Is it important in the community, or pattern of history			
Does it have strong or special association with the life or work of a person,	group or o	rganisation	
of importance in history			
Does it have significance relating to the history of slavery			
1.2 Aesthetic value			
It is important in exhibiting particular aesthetic characteristics valued by a	community	or cultural	
group			
1.3 Scientific value			
Does it have potential to yield information that will contribute to an under cultural heritage	rstanding of	f natural or	
Is it important in demonstrating a high degree of creative or technical achie	vement at a	a particular	
period			
1.4 Social value			
Does it have strong or special association with a particular community or cu	ıltural group	o for social,	
cultural or spiritual reasons			
1.5 Rarity			
Does it possess uncommon, rare or endangered aspects of natural or cultur	al heritage		
1.6 Representivity			
Is it important in demonstrating the principal characteristics of a particu	lar class of	natural or	
cultural places or objects			
Importance in demonstrating the principal characteristics of a range of landscapes or			
environments, the attributes of which identify it as being characteristic of it			
Importance in demonstrating the principal characteristics of human activitie			
philosophy, custom, process, land-use, function, design or technique) in the environment of the			
	nation, province, region or locality.		
2. Sphere of Significance High		Medium	Low
International			
National			
Provincial			
Regional			
Local Consider a second state of the constant			
Specific community			
3. Field Register Rating		CALIDA	I
1. National/Grade 1: High significance - No alteration whatsoever without permit from SAHRA			
2. Provincial/Grade 2: High significance - No alteration whatsoever	without pe	ermit from	
provincial heritage authority.  3. Local/Grade 3A: High significance - Mitigation as part of development process not advised.			
3. Local/Grade 3A: High significance - Mitigation as part of development	it process n	ot advised.	

4.	Local/Grade 3B: High significance - Could be mitigated and (part) retained as heritage register site	
5.	Generally protected 4A: High/medium significance - Should be mitigated before destruction	
6.	Generally protected 4B: Medium significance - Should be recorded before destruction	
7.	Generally protected 4C: Low significance - Requires no further recording before destruction	

## 2.2 Significance of the anticipated impact on heritage resources

All impacts identified during the HIA stage of the study will be classified in terms of their significance. Issues would be assessed in terms of the following criteria:

#### Nature of the impact

A description of what causes the effect, what will be affected and how it will be affected.

#### **Extent**

The physical **extent**, wherein it is indicated whether:

- 1 The impact will be limited to the site;
- 2 The impact will be limited to the local area;
- 3 The impact will be limited to the region;
- 4 The impact will be national; or
- 5 The impact will be international.

#### Duration

Here it should be indicated whether the lifespan of the impact will be:

- 1 Of a very short duration (0–1 years);
- 2 Of a short duration (2-5 years);
- 3 Medium-term (5–15 years);
- 4 Long term (where the impact will persist possibly beyond the operational life of the activity); or
- 5 Permanent (where the impact will persist indefinitely).

#### Magnitude (Intensity)

The magnitude of impact, quantified on a scale from 0-10, where a score is assigned:

- 0 Small and will have no effect;
- 2 Minor and will not result in an impact;
- 4 Low and will cause a slight impact;
- 6 Moderate and will result in processes continuing but in a modified way;
- 8 High, (processes are altered to the extent that they temporarily cease); or
- 10 Very high and results in complete destruction of patterns and permanent cessation of processes.

### **Probability**

This describes the likelihood of the impact actually occurring and is estimated on a scale where:

- 1 Very improbable (probably will not happen);
- 2 Improbable (some possibility, but low likelihood);
- 3 Probable (distinct possibility);
- 4 Highly probable (most likely); or
- 5 Definite (impact will occur regardless of any prevention measures).

#### Significance

The significance is determined through a synthesis of the characteristics described above (refer to the formula below) and can be assessed as low, medium or high:

 $S = (E+D+M) \times P$ ; where

S = Significance weighting

E = Extent

D = Duration

M = Magnitude

P = Probability

Significance of impact			
Points	Significant Weighting	Discussion	
< 30 points	Low	Where this impact would not have a direct influence on the decision to develop in the area.	
31-60 points	Medium	Where the impact could influence the decision to develop in the area unless it is effectively mitigated.	
> 60 points	High	Where the impact must have an influence on the decision process to develop in the area.	

#### Confidence

This should relate to the level of confidence that the specialist has in establishing the nature and degree of impacts. It relates to the level and reliability of information, the nature and degree of consultation with I&AP's and the dynamic of the broader socio-political context.

- High, where the information is comprehensive and accurate, where there has been a high degree of consultation and the socio-political context is relatively stable.
- Medium, where the information is sufficient but is based mainly on secondary sources, where there has been a limited targeted consultation and socio-political context is fluid.
- Low, where the information is poor, a high degree of contestation is evident and there is a state of socio-political flux.

## **Status**

• The status, which is described as either positive, negative or neutral.

## Reversibility

The degree to which the impact can be reversed.

## Mitigation

• The degree to which the impact can be mitigated.

Nature:		
	Without mitigation	With mitigation
Construction Phase		
Probability		
Duration		
Extent		
Magnitude		
Significance		
Status (positive or negative)		
Operation Phase		
Probability		
Duration		
Extent		
Magnitude		
Significance		
Status (positive or negative)		
Reversibility		
Irreplaceable loss of resources?		
Can impacts be mitigated		

## 3. Mitigation measures

 Mitigation: means to anticipate and prevent negative impacts and risks, then to minimise them, rehabilitate or repair impacts to the extent feasible.

Impacts can be managed through one or a combination of the following mitigation measures:

- Avoidance
- Investigation (archaeological)
- Rehabilitation
- Interpretation
- Memorialisation
- Enhancement (positive impacts)

For the current study, the following mitigation measures are proposed, to be implemented only if any of the identified sites or features are to be impacted on by the proposed development activities:

- (1) Avoidance/Preserve: This is viewed to be the primary form of mitigation and applies where any type of development occurs within a formally protected or significant or sensitive heritage context and is likely to have a high negative impact. This measure often includes the change / alteration of development planning and therefore impact zones in order not to impact on resources. The site should be retained *in situ* and a buffer zone should be created around it, either temporary (by means of danger tape) or permanently (wire fence or built wall). Depending on the type of site, the buffer zone can vary from
  - o 10 metres for a single grave, or a built structure, to
  - o 50 metres where the boundaries are less obvious, e.g. a Late Iron Age site.
- (2) Archaeological investigation/Relocation of graves: This option can be implemented with
  additional design and construction inputs. This is appropriate where development occurs in a
  context of heritage significance and where the impact is such that it can be mitigated. Mitigation
  is to excavate the site by archaeological techniques, document the site (map and photograph) and
  analyse the recovered material to acceptable standards. This can only be done by a suitably
  qualified archaeologist.
  - This option should be implemented when it is impossible to avoid impacting on an identified site or feature.
  - This also applies for graves older than 60 years that are to be relocated. For graves younger than 60 years a permit from SAHRA is not required. However, all other legal requirements must be adhered to.
    - Impacts can be beneficial e.g. mitigation contribute to knowledge
- (3) Rehabilitation: When features, e.g. buildings or other structures are to be re-used. Rehabilitation is considered in heritage management terms as an intervention typically involving the adding of a new heritage layer to enable a new sustainable use.
  - The heritage resource is degraded or in the process of degradation and would benefit from rehabilitation.
  - Where rehabilitation implies appropriate conservation interventions, i.e. adaptive reuse, repair and maintenance, consolidation and minimal loss of historical fabric.
    - Conservation measures would be to record the buildings/structures as they are (at a particular point in time). The records and recordings would then become the 'artefacts' to be preserved and managed as heritage features or (movable) objects.
    - This approach automatically also leads to the enhancement of the sites or features that are re-used.

- (4) Mitigation is also possible with additional design and construction inputs. Although linked to the previous measure (rehabilitation) a secondary though 'indirect' conservation measure would be to use the existing architectural 'vocabulary' of the structure as guideline for any new designs.
  - The following principle should be considered: heritage informs design.
    - This approach automatically also leads to the enhancement of the sites or features that are re-used.
- (5) No further action required: This is applicable only where sites or features have been rated to be of such low significance that it does not warrant further documentation, as it is viewed to be fully documented after inclusion in this report.
  - Site monitoring during development, by an ECO or the heritage specialist are often added to this recommendation in order to ensure that no undetected heritage/remains are destroyed.

## 4. Relocation of graves

If the graves are younger than 60 years, an undertaker can be contracted to deal with the exhumation and reburial. This will include public participation, organising cemeteries, coffins, etc. They need permits and have their own requirements that must be adhered to.

If the graves are older than 60 years old or of undetermined age, an archaeologist must be in attendance to assist with the exhumation and documentation of the graves. This is a requirement by law.

Once it has been decided to relocate particular graves, the following steps should be taken:

- Notices of the intention to relocate the graves need to be put up at the burial site for a period of 60 days. This should contain information where communities and family members can contact the developer/archaeologist/public-relations officer/undertaker. All information pertaining to the identification of the graves needs to be documented for the application of a SAHRA permit. The notices need to be in at least 3 languages, English, and two other languages. This is a requirement by law.
- Notices of the intention needs to be placed in at least two local newspapers and have the same information as the above point. This is a requirement by law.
- Local radio stations can also be used to try contact family members. This is not required by law, but is helpful in trying to contact family members.
- During this time (60 days) a suitable cemetery need to be identified close to the development area or otherwise one specified by the family of the deceased.
- An open day for family members should be arranged after the period of 60 days so that they can gather to discuss the way forward, and to sort out any problems. The developer needs to take the families requirements into account. This is a requirement by law.
- Once the 60 days has passed and all the information from the family members have been received, a permit can be requested from SAHRA. This is a requirement by law.
- Once the permit has been received, the graves may be exhumed and relocated.
- All headstones must be relocated with the graves as well as any items found in the grave.

## Information needed for the SAHRA permit application

- The permit application needs to be done by an archaeologist.
- A map of the area where the graves have been located.
- A survey report of the area prepared by an archaeologist.
- All the information on the families that have identified graves.
- If graves have not been identified and there are no headstones to indicate the grave, these are then unknown graves and should be handled as if they are older than 60 years. This information also needs to be given to SAHRA.
- A letter from the landowner giving permission to the developer to exhume and relocate the graves.
- A letter from the new cemetery confirming that the graves will be reburied there.
- Details of the farm name and number, magisterial district and GPS coordinates of the gravesite.

## 5. Curriculum vitae

## Johan Abraham van Schalkwyk

#### **Personal particulars**

Date of birth: 14 April 1952
Identity number: 520414 5099 08 4
Marital status: Married; one daughter

Nationality: South African

#### **Current address: home**

62 Coetzer Ave, Monument Park, Pretoria, 0181

Mobile: 076 790 6777; E-mail: jvschalkwyk@mweb.co.za

## Qualifications

1995	DLitt et Phil (Anthropology), University of South Africa
1985	MA (Anthropology), University of Pretoria
1981	BA (Hons), Anthropology, University of Pretoria
1979	Post Graduate Diploma in Museology, University of Pretoria
1978	BA (Hons), Archaeology, University of Pretoria
1976	BA, University of Pretoria

## Non-academic qualifications

12th HSRC-School in Research Methodology - July 1990 Dept. of Education and Training Management Course - June 1992 Social Assessment Professional Development Course - 1994 Integrated Environmental Management Course, UCT - 1994

## **Professional experience**

**Private Practice** 

2017 - current: Professional Heritage Consultant

### National Museum of Cultural History

- 1992 2017: Senior researcher: Head of Department of Research. Manage an average of seven researchers in this department and supervise them in their research projects. Did various projects relating to Anthropology and Archaeology in Limpopo Province, Mpumalanga, North West Province and Gauteng. Headed the Museum's Section for Heritage Impact Assessments.
- 1978 1991: Curator of the Anthropological Department of the Museum. Carried out extensive fieldwork in both anthropology and archaeology

#### Department of Archaeology, University of Pretoria

1976 - 1977: Assistant researcher responsible for excavations at various sites in Limpopo Province and Mpumalanga.

#### Awards and grants

- 1. Hanisch Book Prize for the best final year Archaeology student, University of Pretoria 1976.
- 2. Special merit award, National Cultural History Museum 1986.
- 3. Special merit award, National Cultural History Museum 1991.
- 4. Grant by the Department of Arts, Culture, Science and Technology, to visit the various African countries to study museums, sites and cultural programmes 1993.
- 5. Grant by the USA National Parks Service, to visit the United States of America to study museums, sites, tourism development, cultural programmes and impact assessment programmes 1998.
- 6. Grant by the USA embassy, Pretoria, under the Bi-national Commission Exchange Support Fund, to visit cultural institutions in the USA and to attend a conference in Charleston 2000.
- 7. Grant by the National Research Foundation to develop a model for community-based tourism 2001.

8. Grant by the National Research Foundation to develop a model for community-based tourism - 2013. In association with RARI, Wits University.

#### **Publications**

Published more than 70 papers, mostly in scientifically accredited journals, but also as chapters in books.

## **Conference Contributions**

Regularly presented papers at conferences, locally as well as internationally, on various research topics, ranging in scope from archaeology, anthropological, historical, cultural historical and tourism development.

#### **Heritage Impact Assessments**

Since 1992, I have done more than 2000 Phase 1 and Phase 2 impact assessments (archaeological, anthropological, historical and social) for various government departments and developers. Projects include environmental management frameworks, roads, pipeline-, and power line developments, dams, mining, water purification works, historical landscapes, refuse dumps and urban developments.