

PROPOSED ESTABLISHMENT OF A NEW WATER SUPPLY SCHEME FOR WARDS 5 AND 7 OF THE MATATIELE LOCAL MUNICIPALITY, ALFRED NZO DISTRICT MUNICIPALITY IN THE EASTERN CAPE PROVINCE

Phase 1 – Heritage Impact Assessment

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Declaration of Independence

The report has been compiled by PGS Heritage, an appointed Heritage Specialist for Beacon Consulting Engineers on behalf of the Alfred Nzo District Municipality. The views stipulated in this report are purely objective and no other interests are displayed during the decision making processes discussed in the Heritage Impact Assessment Process.

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EXECUTIVE SUMMARY

PGS Heritage (PGS) was appointed by IQhawe Consulting Engineers (Pty) Ltd on behalf of the Alfred Nzo District Municipality to undertake a Heritage Impact Assessment (HIA) that forms part of the Basic Environmental Impact Report (BAR) for the proposed development of a new water supply scheme for Wards 5 and 7, Matatiele Municipality, Alfred Nzo District Municipality in the Eastern Cape Province.

During the heritage study a total of 11 heritage sites were identified to be close or within the proposed alignment of the pipeline routes or reservoir sites. Ten of these identified sites are cemeteries or grave sites. The other identified heritage site is a historic/recent homestead with a stone walled kraal found to be close or within the proposed alignment of the pipeline routes or reservoir sites.

The following sites were identified to have graves near or within the proposed development alignment or areas: **M5 001**; **M5 002**; **M5 003** and **M5 005** to **M5 011**.

The identified graves fall within or nearby the proposed area of the development and could possibly be affected by the proposed development. The developer should take note of the location of these graves and also of the recommendations as outlined in this report regarding them.

Graves older than 60 years (or presumed older) and/or <u>not in a municipal graveyard</u> are protected in terms of the National Heritage Act (No. 25 of 1999). Human remains (graves) younger than 60 years may only be handled by a registered undertaker or institution declared under the Human Tissues Act.

The developer is required to follow the process described in the legislation (section 36 of Act No. 25 and its associated regulations) if he wants to develop in or near an area where there are graves present.

It is therefore recommended that the areas with the graves should be avoided.

If the developer decides to plan the development around the identified grave and leave it undisturbed, adequate arrangements should be made to protect the graves from the impact of the development. These should include the following:

- It is important to understand that the identified graves could have significant heritage value to the relevant families (if identified) and should therefore be preserved.
- The relevant families should be identified (if possible) and should be informed about the proposed activities which could possibly affect their graves.
- It is recommended that the identified graves should be clearly marked with danger tape during the entire duration of the project and especially during earth-moving/bush clearing activities and a 10m buffer zone must be allowed around the graves.
- A watching brief performed by a suitable qualified person is recommended during the bush clearing and construction phases of the project. This person should see to it that the graves are safe and protected during these phases.
- It is advisable to fence the graves to prevent future mistakes. A buffer zone of at least 10m around the grave is recommended.
- The proposed earth-moving/bush clearing activities should be altered and should be planned around the graves in order to protect it from any damage or other negative impacts.
- Bush clearing crews should be made aware of the graves in order that the grave will not be accidentally damaged during the earth-moving activities.
- The planning team should <u>ensure that access to the graves is not limited in any way</u>. A small management plan should be set up to ensure the future safety, access and maintenance of the graves next to the proposed development.

If the above recommendations can't be adhered to, further steps and measures should be taken to move the graves and relocate them to an official graveyard in the area. This should only be done as last resort if no other options deem to be possible. The following process is then required:

• A process of consultation with the affected families and communities, if identified, should then be initiated to start the relocation of the graves.

 Various applications to various Departments should be put into motion to obtain the necessary permissions and permits to perform the relocation of the graves. These applications and permits are required by law.

Only after all the required permissions and permits have been obtained, can the relocation of the graves continue as performed by professionals.

A historic/recent homestead and stone walled kraal was identified at site **M5 004.** The following mitigation measures are recommended for the identified structures at site **M5 004**:

- The structures are most probably older than 60 years and has heritage significance and/or value and is also protected under the Heritage Act (Act 25 of 1999).
- It must also be noted that the possibility of infant and stillborn burials does exist in and around the homesteads of tradional communities and therefore such burials can be expected at this site.
- An application for the total destruction of these structure should be filed at the South African Heritage Resources Agency (SAHRA).
- SAHRA will dictate the extent and the standard of recording of the structures. This could include the appointment of a qualified/approved historical architect to document the structures.
- Only after the requirements of SAHRA have been fulfilled can the destruction of the structures continue.

The development site for the proposed Matatiele Ward 5 and 7, Water Supply Scheme, Alfred Nzo District Municipality in the Eastern Cape is underlain by Triassic aged, predominantly mudstone rich, Tarkastad Subgroup sediments that is in most area covered in a relatively deep soil, with few outcrops along road cuttings.

Due to the fact that most of the excavations for this development will be into the deep soils on site, the larger part of the study area is allocated a Low Palaeontological Significance. In small areas where the excavations will cut into bedrock, a Moderate Palaeontological sensitivity must apply. No fossils have however been observed during the field investigation and the overall impact on Palaeontological Heritage can be regarded as Low.

It is recommended that:

- The EAP and ECO be informed of the fact that a Low Palaeontological sensitivity is allocated on the ground of deep soil cover in the development area. If fresh bedrock is exposed, the possibility of finding fossils is high and any fossils observed must be reported and rescued be a qualified palaeontologist.
- A qualified Palaeontologist must be on site during excavations into fresh bedrock of the Burgersdorp Formation where a Moderate Palaeontological sensitivity is allocated to the site or where the Palaeontological sensitivity allocation increases to a High Palaeontological sensitivity when fresh bedrock is exposed during construction.

Further to these recommendations the general Heritage Management Guidelines in Section 8 need to be incorporated into the EMP for the project.

The overall impact of the development on heritage resources is seen as acceptably low and impacts can be mitigated to acceptable levels.

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1 INTRODUCTION

PGS Heritage (PGS) was appointed by IQhawe Consulting Engineers (Pty) Ltd on behalf of the Alfred Nzo District Municipality to undertake a Heritage Impact Assessment (HIA) that forms part of the Basic Environmental Impact Report (BAR) for the proposed development of a new water supply scheme for Wards 5 and 7, Matatiele Municipality, Alfred Nzo District Municipality in the Eastern Cape Province.

1.1 Scope of the Study

The aim of the study is to identify possible heritage sites and finds that may occur in the proposed development area. The Heritage Impact Assessment aims to inform the Basic Environmental Impact Assessment Report (BAR) in the development of a comprehensive EMP to assist the developer in managing the discovered heritage resources in a responsible manner, in order to protect, preserve, and develop them within the framework provided by the National Heritage Resources Act of 1999 (Act 25 of 1999) (NHRA).

1.2 Specialist Qualifications

This Heritage Impact Assessment (HIA) was compiled by PGS Heritage (PGS).

The staff at PGS has a combined experience of nearly 70 years in the heritage consulting industry. PGS and its staff have extensive experience in managing HIA processes and will only undertake heritage assessment work where they have the relevant expertise and experience to undertake that work competently.

Wouter Fourie, Principal Heritage Specialist for this project, is registered as a Professional Archaeologist with the Association of Southern African Professional Archaeologists (ASAPA) and has CRM accreditation within the said organisation, as well as being accredited as a Professional Heritage Practitioner with the Association of Professional Heritage Practitioners – Western Cape (APHP).

Marko Hutten, heritage specialist and project archaeologist, has 15 years of experience in the industry and is registered with the Association of Southern African Professional Archaeologists (ASAPA) as a Professional Archaeologist and is accredited as a Field Director.

Jennifer Kitto, Heritage Specialist for this project, has 16 years' experience in the heritage sector, a large part of which involved working for a government department responsible for administering the

National Heritage Resources Act, No 25 of 1999. She is therefore well-versed in the legislative requirements of heritage management. She holds a BA in Archaeology and Social Anthropology and a BA (Hons) in Social Anthropology.

1.3 Assumptions and Limitations

Not detracting in any way from the comprehensiveness of the fieldwork undertaken, it is necessary to realise that the heritage resources located during the fieldwork do not necessarily represent all the possible heritage resources present within the development area. Various factors account for this, including the subterranean nature of some archaeological sites. As such, should any heritage features and/or objects not included in the present inventory be located or observed, a heritage specialist must immediately be contacted.

Such observed or located heritage features and/or objects may not be disturbed or removed in any way until such time that the heritage specialist has been able to make an assessment as to the significance of the site (or material) in question. This applies to graves and cemeteries as well. In the event that any graves or burial places are located during the development, the procedures and requirements pertaining to graves and burials will apply as set out below.

1.4 Legislative Context

The identification, evaluation and assessment of any cultural heritage site, artefact or find in the South African context is required and governed by the following legislation:

- i. National Environmental Management Act (NEMA) Act 107 of 1998
- ii. National Heritage Resources Act (NHRA) Act 25 of 1999
- iii. Minerals and Petroleum Resources Development Act (MPRDA) Act 28 of 2002
- iv. Development Facilitation Act (DFA) Act 67 of 1995

The following sections in each Act refer directly to the identification, evaluation and assessment of cultural heritage resources.

- i. National Environmental Management Act (NEMA) Act 107 of 1998
 - a. Basic Environmental Assessment (BEA) Section (23)(2)(d)
 - b. Environmental Scoping Report (ESR) Section (29)(1)(d)
 - c. Environmental Impacts Assessment (EIA) Section (32)(2)(d)
 - d. Environmental Management Plan (EMP) Section (34)(b)

- ii. National Heritage Resources Act (NHRA) Act 25 of 1999
 - a. Protection of Heritage Resources Sections 34 to 36; and
 - b. Heritage Resources Management Section 38
- iii. Minerals and Petroleum Resources Development Act (MPRDA) Act 28 of 2002
 - a. Section 39(3)

The NHRA stipulates that cultural heritage resources may not be disturbed without authorization from the relevant heritage authority. Section 34 (1) of the NHRA states that, "no person may alter or demolish any structure or part of a structure which is older than 60 years without a permit issued by the relevant provincial heritage resources authority...". The NEMA (Act No 107 of 1998) states that an integrated EMP should, (23:2 (b)) "...identify, predict and evaluate the actual and potential impact on the environment, socio-economic conditions and cultural heritage". In accordance with legislative requirements and EIA rating criteria, the regulations of SAHRA and ASAPA have also been incorporated to ensure that a comprehensive legally compatible AIA report is compiled.

1.5 Terminology and Abbreviations

Archaeological resources

This includes:

- material remains resulting from human activity which are in a state of disuse and are in or on land and which are older than 100 years including artefacts, human and hominid remains and artificial features and structures;
- ii. rock art, being any form of painting, engraving or other graphic representation on a fixed rock surface or loose rock or stone, which was executed by human agency and which is older than 100 years, including any area within 10m of such representation;
- iii. wrecks, being any vessel or aircraft, or any part thereof which was wrecked in South Africa, whether on land, in the internal waters, the territorial waters or in the maritime culture zone of the republic as defined in the Maritimes Zones Act, and any cargo, debris or artefacts found or associated therewith, which is older than 60 years or which SAHRA considers to be worthy of conservation;
- iv. features, structures and artefacts associated with military history which are older than 75 years and the site on which they are found.

Cultural significance

This means aesthetic, architectural, historical, scientific, social, spiritual, linguistic or technological value or significance

Development

This means any physical intervention, excavation, or action, other than those caused by natural forces, which may in the opinion of the heritage authority in any way result in a change to the nature, appearance or physical nature of a place or influence its stability and future well-being, including:

- i. construction, alteration, demolition, removal or change in use of a place or a structure at a place;
- ii. carrying out any works on or over or under a place;
- iii. subdivision or consolidation of land comprising a place, including the structures or airspace of a place;
- iv. constructing or putting up for display signs or boards;
- v. any change to the natural or existing condition or topography of land; and
- vi. any removal or destruction of trees, or removal of vegetation or topsoil

Early Stone Age

The archaeology of the Stone Age, between 400 000 and 2500 000 years ago.

Fossil

Mineralised bones of animals, shellfish, plants and marine animals. A trace fossil is the track or footprint of a fossil animal that is preserved in stone or consolidated sediment.

Heritage

That which is inherited and forms part of the National Estate (Historical places, objects, fossils as defined by the National Heritage Resources Act 25 of 1999).

Heritage resources

This means any place or object of cultural significance.

Holocene

The most recent geological time period which commenced 10 000 years ago.

Late Stone Age

The archaeology of the last 30 000 years, associated with fully modern people.

Late Iron Age (Early Farming Communities)

The archaeology of the last 1000 years up to the 1800s, associated with people who carried out iron working and farming activities such as herding and agriculture.

Middle Stone Age

The archaeology of the Stone Age between 30-300 000 years ago, associated with early modern humans.

Palaeontology

Any fossilised remains or fossil trace of animals or plants which lived in the geological past, other than fossil fuels or fossiliferous rock intended for industrial use, and any site which contains such fossilised remains or trace.

Abbreviations	Description
AIA	Archaeological Impact Assessment
ASAPA	Association of Southern African Professional Archaeologists
CRM	Cultural Resource Management
DEA	Department of Environmental Affairs
EIA practitioner	Environmental Impact Assessment Practitioner
EIA	Environmental Impact Assessment
ESA	Early Stone Age
GPS	Global Positioning System
HIA	Heritage Impact Assessment
I&AP	Interested & Affected Party
LSA	Late Stone Age
LIA	Late Iron Age
MSA	Middle Stone Age
ΜΙΑ	Middle Iron Age
NEMA	National Environmental Management Act
NHRA	National Heritage Resources Act
PHRA	Provincial Heritage Resources Authority
ROD	Record of Decision
SADC	Southern African Development Community
SAHRA	South African Heritage Resources Agency

Refer to Appendix A for further discussions on heritage management and legislative frameworks.

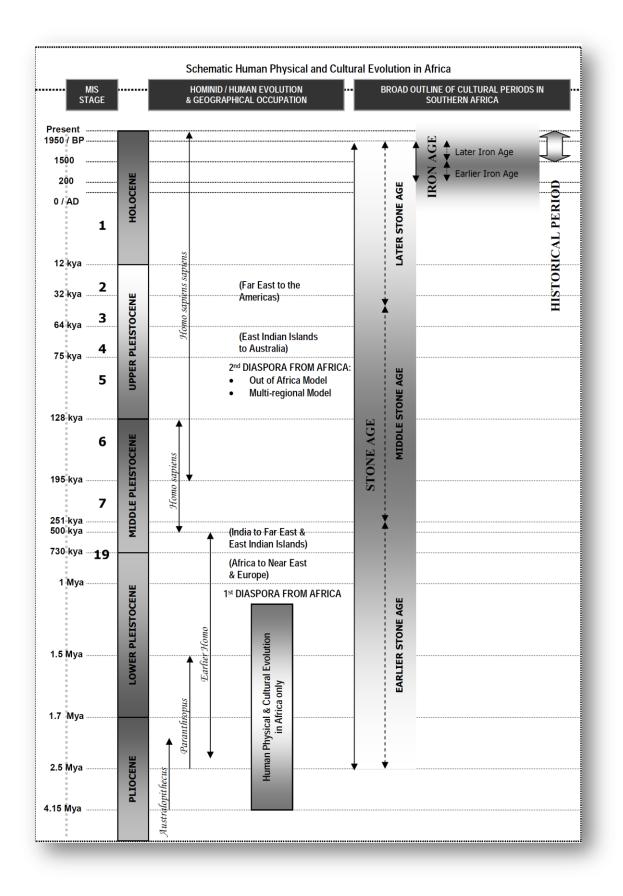


Figure 1 - Human and Cultural Time line in Africa (Morris, 2009).

2 TECHNICAL DETAILS OF THE PROJECT

2.1 Site Location

The Matatiele Local Municipality is part of the Alfred Nzo District Municipality, which is situated in the northern part of the Eastern Cape Province, and is bordered by Lesotho in the north, the Free State in the east and the Northern Cape in the west. The Alfred Nzo District Municipality consists of four local municipalities: Gariep, Maletswai, Elundini, and Senqu (Nortje, 2006;).

Within the Alfred Nzo District Municipality, Wards 5 and 7 are located in the Matatiele Local Municipality, approximately 30km to the north-east of the town of Matatiele. The town of Matatiele is an historic town which was established in 1891 and is associated with the migration of the Griqua people. The project involves the establishment of a new Water supply Scheme by the Matatiele Local Municipality, Alfred Nzo District Municipality in the Eastern Cape Province (Figure 2).

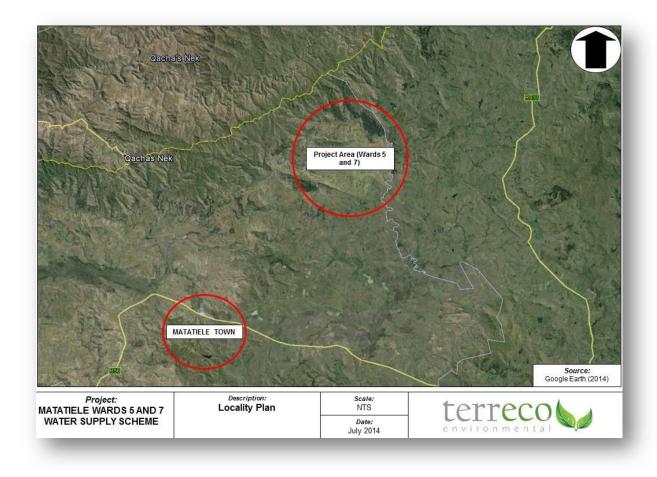


Figure 2 – Study area locality (provided by Terreco Environmental cc)

2.2 Site Description

The proposed alignment of the pipelines and reservoir sites will be situated within Wards 5 and 7 of the Matatiele Municipality and will be aligned within the Nyongo and Mngeni River valleys (**Figure 3**). Several villages are situated within these two valleys (see map: **Figure 10**). The water supply project will provide water for the villages of Taylerville, Kwamatais, Mhlangeni, Pamlaville, Hillside and several smaller villages in the Mzongwana area.

The pipelines will mostly follow routes along existing roads within the villages (**Figure 4**) as well as connecting roads (**Figure 5**) in between the villages. Some sections will be along new routes along open grassland to connect the proposed water supply system to existing infrastructure (**Figure 6**).

The area consist mostly of undulating grassland within the two River valleys. Existing boreholes (**Figure 7**) will be utilised and existing derelict water supply infrastructure (**Figure 8**) will be upgraded.



Figure 3 – View of Nyongo River Valley.



Figure 4 – View of the proposed pipeline route through one of the villages.



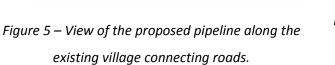


Figure 6 – View of the proposed pipeline route along open grassland.



Figure 7 – View of one of the existing boreholes in the Nyongo River flood plain.

Figure 8 – View of the existing infrastructure to be upgraded.

2.3 Project Description

The Alfred Nzo District Municipality are proposing the implementation of a water supply scheme for Wards 5 and 7 of the Matatiele Municipality. Terreco Environmental cc has been appointed IQhawe Consulting Engineers (Pty) Ltd, on behalf of the Alfred Nzo District Municipality, to undertake the legally required application process for Environmental Authorisation (EA) including the environmental impact assessment and report which must be provided in support of the application.

The projects involve the implementation of a water supply scheme for wards 5 and 7 of the Matatiele Municipality and comprises the establishment of a borehole water supply and the construction of a weir, primary bulk main pipeline (±20km), secondary bulk main pipeline (±50km), two command reservoirs and 17 village storage reservoirs (**Figure 9**).

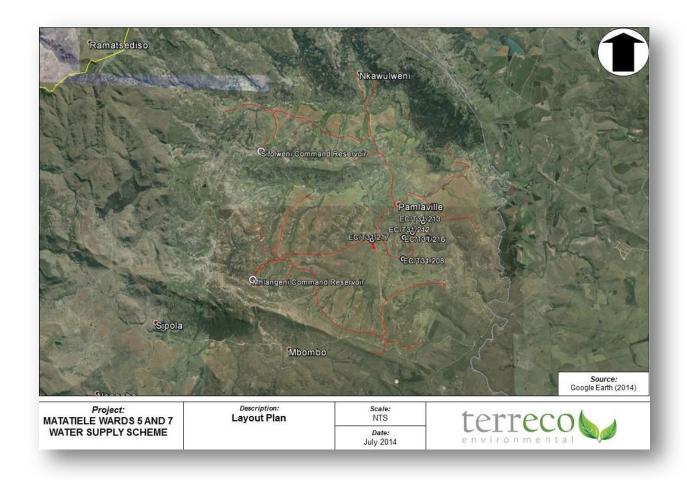


Figure 9 - Proposed site layout (from Terreco Environmental)

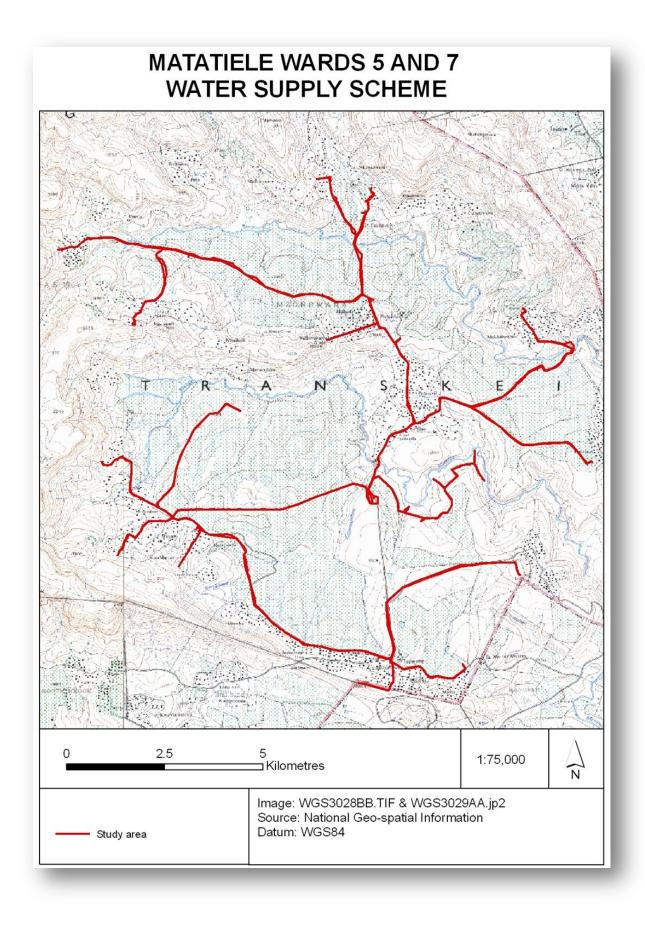


Figure 10 – Topographical map of the proposed project layout.

3 ASSESSMENT METHODOLOGY

The section below outlines the assessment methodologies utilised in the study.

3.1 Methodology for Assessing Heritage Site Significance

This Heritage Impact Assessment (HIA) report was compiled by PGS Heritage (PGS) for the proposed establishment of a new water supply scheme at Wards 5 and 7, Matatiele Muncipality by the Alfred Nzo District Municipality. The applicable maps, tables and figures are included, as stipulated in the NHRA (no 25 of 1999) and the National Environmental Management Act (NEMA) (no 107 of 1998). The HIA process consisted of three steps:

Step I – Literature Review: The background information to the field survey relies greatly on the Heritage Background Research.

Step II – Physical Survey: A physical survey was conducted on foot through the proposed project area by a qualified archaeologist, which aimed at locating and documenting sites falling within and adjacent to the proposed development footprint.

Step III – The final step involved the recording and documentation of relevant archaeological resources, the assessment of resources in terms of the HIA criteria and report writing, as well as mapping and constructive recommendations.

The significance of identified heritage sites was based on four main criteria:

- Site integrity (i.e. primary vs. secondary context),
- Amount of deposit, range of features (e.g., stonewalling, stone tools and enclosures),
- Density of scatter (dispersed scatter)
 - Low <10/50m2
 - o Medium 10-50/50m2
 - High >50/50m2
- Uniqueness; and
- Potential to answer present research questions.

Management actions and recommended mitigation, which will result in a reduction in the impact on the sites, will be expressed as follows:

A - No further action necessary;

- B Mapping of the site and controlled sampling required;
- C No-go or relocate development activity position;
- D Preserve site, or extensive data collection and mapping of the site; and
- E Preserve site.

Impacts on these sites by the development will be evaluated as follows:

Site Significance

Site significance classification standards prescribed by the SAHRA (2006) and approved by the ASAPA for the Southern African Development Community (SADC) region, were used for the purpose of this report.

|--|

FIELD RATING	GRADE	SIGNIFICANCE	RECOMMENDED MITIGATION	
National Significance	Grade 1		Conservation; National Site	
(NS)			nomination	
Provincial Significance	Grade 2		Conservation; Provincial Site	
(PS)			nomination	
Local Significance (LS)	Grade 3A	High Significance	Conservation; Mitigation not advised	
Local Significance (LS)	Grade 3B	High Significance	Mitigation (Part of site should be	
			retained)	
Generally Protected A	Grade 4A	High / Medium	Mitigation before destruction	
(GP.A)		Significance		
Generally Protected B	Grade 4B	Medium Significance	Recording before destruction	
(GP.B)				
Generally Protected C	Grade 4C	Low Significance	Destruction	
(GP.A)				

3.2 Methodology for Impact Assessment

In order to ensure uniformity, a standard impact assessment methodology has been utilised so that a wide range of impacts can be compared. The impact assessment methodology makes provision for the assessment of impacts against the following criteria:

- Significance;
- Spatial scale;
- Temporal scale;
- Probability; and
- Degree of certainty.

A combined quantitative and qualitative methodology was used to describe impacts for each of the aforementioned assessment criteria. A summarised explanation of each of the qualitative descriptors along with the equivalent quantitative rating scale for each of the aforementioned criteria is given in **Table 2**.

CRITERIA	CATEGORIES	EXPLANATION
Overall nature	Negative	Negative impact on affected biophysical or human environment.
	Positive	Benefit to the affected biophysical or human environment.
Spatial Extent over	Site	Immediate area of activity incorporating the 20m zone which
which impact may		extends from the edge of the afforestation area.
be experienced	Local	Area up to and/or within 10km of the 'Site' as defined above.
	Regional	Entire community, drainage basin, landscape etc.
	National	South Africa
Duration of impact	Short-term	Impact would last for the duration of the activity – e.g. activities:
		Land clearing, . Quickly reversible.
	Medium-term	Impact would dissipate after the Project activity. E.g. activity:
		harvesting. Reversible over time.
	Long-term	Impact would persist. E.g. operational period the growth periods
		between each 'short term' activity.
	Permanent	Impact would continue beyond proposed development activity
		harvesting/ extraction of the trees.
Probability of	Unlikely	<40% probability.
occurrence	Possible	40% - 70% probability.
	Probable	>70% probability.
	Definite	>90% probability.
Mitigation	High	Relatively easy and cheap to manage. Specialist expertise or
Potential		equipment is generally not required.
[i.e. the ability to		The nature of the impact is understood and may be mitigated
manage or		through the implementation of a management plan or through
mitigate an impact		'good housekeeping'. Regular monitoring needs to be undertaken
given the		to ensure that any negative consequences remain within
necessary		acceptable limits.
resources and		The significance of the impact after mitigation is likely to be low or negligible.
feasibility of application]	Moderate	Management of this impact requires a higher level of expertise and
application]	Woderate	resources to maintain impacts within acceptable levels. Such
		mitigation can be tied up in the design of the Project.
		The significance of the impacts after mitigation is likely to be low to
		moderate.
		May not be possible to mitigate the impact entirely, with a residual
		impact(s) resulting.
	Low	Will not be possible to mitigate this impact entirely regardless of
		the expertise and resources applied.
		The potential to manage the impact may be beyond the scope of
		the Project.

Table 2: Impact Assessment Criteria

		Management of this impact is not likely to result in a measurable change in the level of significance.
Significance of	Slight	Largely of HIGH mitigation potential.
Impact	Moderate	Largely of MODERATE mitigation potential.
(preliminary only)	Substantial	Largely of LOW mitigation potential.

4 ARCHIVAL AND DESKTOP RESEARCH FINDINGS

The aim of the archival and desktop background research is to identify possible heritage resources that could be encountered during the field work. The archival and desktop research focused on available information sources, which were used to compile a background history of the study area and surrounds, as summarised in **Table 3**. This data then informed the possible heritage resources to be expected during field surveying.

Table 3: Summary of History of Matatiele Town and Surrounding Area

DATE	DESCRIPTION
2.5 million to	Early Stone Age:
250 000 years ago	The Early Stone Age (ESA) dates between 2.5 million to 250 000 years BP, and refers
	to the earliest occurrences of stone tool manufacturing associated with Homo
	Sapiens' predecessors. Technological industries associated with the ESA are the
	Oldowan (2.0-1.7 mya), characterised by large stone tools with minimal retouch, large
	flakes and hammer stones, followed by the Acheulean (1.5mya-250 000 mya),
	characterised by large cutting tools such as hand axes and cleavers (Mitchell, 2002).
	The Early Stone Age occupation of the Eastern Cape dates to a minimum age of
	300,000 B.P. predating the known origins of modern human lineages (Fisher et. al.
	2013). Three Early Stone Age sites are recorded in the KwaZulu-Natal Museum
	heritage data-base in the greater Matatiele area. Stone tools in the form of hand axes
	and cleavers have been recorded on these sites (Prins & Hall, 2012).
250 000 to 20	Middle Stone Age:
000 years ago	
	The Middle Stone Age (MSA) dates between 250 000 to 20 000 years BP. The MSA
	dates from around 250 000 BP originate from sites such as Leopards Kopje in Zambia,
	while the late Pleistocene (125 000 BP) yields a number of important dated sites
	associated with modern humans (Deacon & Deacon, 1999). The MSA is characterised

by flakes and blade industries, the first use of grindstones, wood and bone artefacts, personal ornaments, use of red ochre, circular hearths and a hunting and gathering lifestyle.

Middle Stone Age sites in the Drakensberg region occur in both Lesotho and South Africa. Sites occur as surface scatters as well as deep cave deposits. Prime archaeological deposits, however, occur in the Eastern Cape and Free State sections of the region. Archaeological excavations at Strathalan Cave in the Eastern Cape Province indicate that the Middle Stone Age persisted in the Cape Drakensberg, to the immediate south west of the study area, until around 22 000 years ago (Mitchell 2002). Eleven Middle Stone Age sites, all surface scatters, are known from the greater Matatiele area, although none occur in the project area (Prins & Hall, 2012).

Significant sites in the study area are Strathalan Cave B (

Figure 11) to the south-east of Matatiele, (Opperman and Heydenrych, 1990), a site known to be one of the youngest MSA sites in Southern Africa, dating to 22 000 BP (Deacon & Deacon, 1999).

	Figure 11 – Locality of Strathalan in relation to Maclear (Opperman and Heydenrych,
40 000 years	1990) (Study area in red) Late Stone Age:
ago - to the	The Late Stone Age (LSA) of the study area is significant and characterised by the
historic past	significant density of rock art sites. Excavations at Strathalan indicate that the LSA
	occupations date from 10 000 BP (Opperman and Heydenrych, 1990). This site is
	associated with the San and with the contact between them and the new settlers in
	the form of the Thembu people. A very large number of LSA sites occur in the greater
	Matatiele area. Most of these are San rock art sites but four LSA surface scatters have
	also been recorded in the past (Prins & Hall, 2012).
Rock Art	The Matatiele area has very significant rock art resources and the preliminary desktop
	study, consulting SAHRIS, the Bloemfontein Museum, the Woodhouse Collection, the
	Matatiala Archaeology and Pack Art project and the SARADA database identified a
	Matatiele Archaeology and Rock Art project and the SARADA database identified a
	very large number of recorded sites.

in the Qacha's Nek district, an area which, according to oral traditions (Jolly 2006: Kruger 2011), was occupied by San people into the twentieth century. These rock art images are composed of very finely drawn polychromatic images with narrow lines, small dots and gradated colouring. The images usually depict eland, rhebok, or humans in various states, activities, or postures. Occasionally, lions, other carnivores, other antelope, baboons, cattle, horses, horseback riders, snakes, and extraordinary creatures with human and animal features (known as therianthropes) are depicted (Kruger, 2011).

In spite of this previous research, the Matatiele region was identified as underresearched in a doctoral study in 2005-2008. The Matatiele Archaeology and Rock Art (MARA, Rock Art Research Institute, University of the Witwatersrand) project was therefore established to redress the imbalance in the history of research in this region of the former apartheid homeland of the 'Transkei', and aiming to further investigate the phenomenon of raiding cultures in the nineteenth century within the context of the heritage of all the regional cultures. Initial fieldwork led to the discovery of more than fifteen rock art shelters in previously unexplored valleys in the Maloti-Drakensberg around Matatiele.

Some of these rock art sites contributed to the hypothesis that, in the nineteenthcentury this region was home to creolised 'Bushman' raiding bands of mixed cultures who made paintings of their religious beliefs in the sandstone shelters. The first systematic archaeological survey has yielded over 200 sites, 168 containing rock art. Analysis of finds from excavated shelters is on-going, and has produced material (chiefly lithics, macrobotanicals, and metals) pertaining especially to the period of forager/farmer interaction (Matatiele Archaeology And Rock Art Project, 2014).

AD 900 - AD Iron Age:

1300 - 1800s

Almost 2 000 Iron-Age sites have been identified in the Maloti Drakensberg region, and most occur at altitudes lower than the 1 800 m contour. Stone walled Iron Age settlements have been recorded in the greater Matatiele area and were most probably built by southern Sotho immigrants who settled here after 1870. However, none are known from the project area (Prins & Hall, 2012) although excavations at Strathalan Cave A, close to Maclear, have yielded the remains of sorghum grain and calabash fragments on the living floor, indicating that Nguni farmers were in the area

before the 1800's (Opperman, 1996).

AD 1300-AD Stone Age / Iron Age Contact: 1800s

The San:

The first inhabitants of the study area were the San people (associated with the largest number of rock art sites). The earliest indications of the San date to around 29 000 BP (Opperman, 1999), with their descendants living in the area up to the 1900's. During the more recent past, between 1837 and 1990, detailed historical information has shown that the three major San groups were the Thola, another group united under Mdwebo, and a group under Nqabayo (Mallen, 2009). San groups in the north eastern Cape interacted closely with Bantu-speaking groups in a number of ways, including trade, intermarriage, stock herding and raiding–both raiding partnerships and raiding of one another (Henry 2011). San groups entered into alliances with Bantu-speaking groups and gave them a share of the stock they had raided in return for a certain extent of protection from these chiefs. With increasing pressure on San groups in the north-eastern Cape during the nineteenth century, such alliances often resulted in Bantu-speakers joining San groups for periods of time (Henry 2011).

The Nguni and Sotho:

Early Nguni people arrived in the region between 1100 and 1300 A.D (Feely 1986, cited in Fischer et al. 2013; Feely 1987) and by the beginning of the nineteenth century the main Cape Nguni-speaking agro-pastoralist groups inhabiting the Eastern Cape were the Mpondo, Mpondomise and Thembu (Soga 1930, cited in Henry 2011). By the 1820s, the conflicts of the Mfecane had significantly affected the region, causing disruption amongst these groups (Derricourt 1974, cited in Henry 2011). The effects of the Mfecane were wide-reaching and people were displaced as far as the Zambezi River (Mitchell 2002).

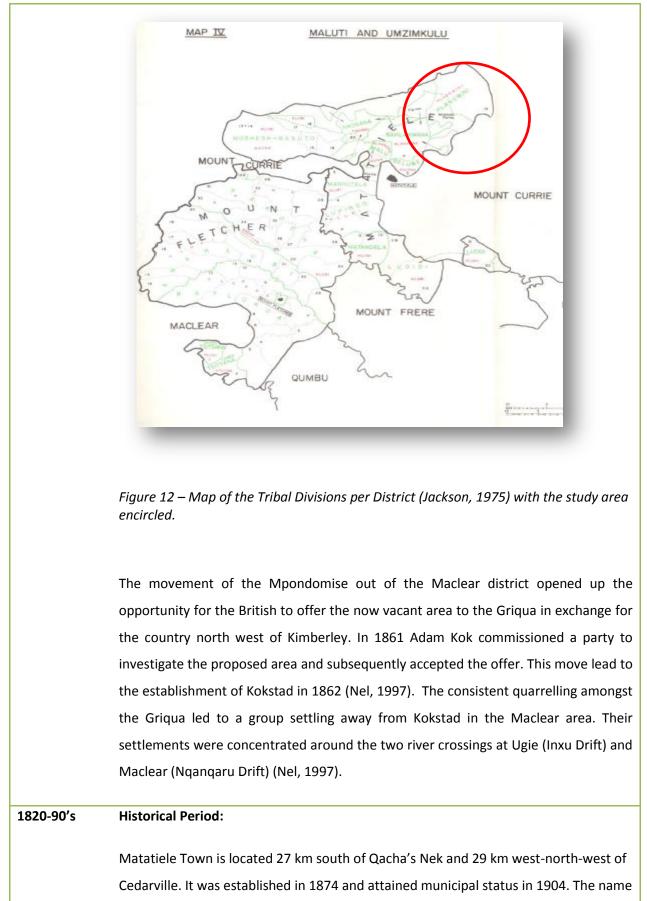
Jackson (1975) conducted a survey in the early 1970's of the ethnic composition of the previous homelands of the Ciskei and the Transkei. The survey included a short and broad history of the settlement of tribes across the Ciskei and the Transkei. He concluded that the Ciskei and the Transkei were occupied largely by the Cape Nguni (to differentiate them from the KwaZulu Natal Nguni groups) and included groups such as the Xhosa, Thembu, Mpondo, Fingo, Hlangwini and even some Sotho groups. These groups can be divided into various smaller groups and tribes who settled across the region. Jackson identified the people who settled in the study area as mostly belonging to the Hlangwini group of tribes as well as some tribes of the Sotho group of tribes. The abaseHlangwini tribe made up for most of the Nguni in this area and the BaHlakwana tribe made up for most of the Sotho in the area (Jackson, 1975).

The Hlangwini group of tribes are related to the main groups of the Fingo such as the amaHlubi, amaZizi and amaBhele tribes. The Hlangwini claim that they originate from Zwaziland. They also entered the Transkei as fugitives during the turmoil of the Shaka Zulu wars. They settled in the Umzimkulu area after an understanding with the Griekwa Chief Adam Kok. Jackson also mentioned that some Hlangwini were moved from Kokstad (Umzimkulu area) to the Matatiel District in 1946. These are most probably the abaseHlangwini that we find in the study area (Jackson, 1975).

The Sotho in the Ciskei and Transkei are mostly made up by the BaKwena, BaTlokwa, BaHlakwana and the BaRolong tribes. The BaHlakwana originate from Lesotho and arrived in the Matatiele area after the arrival of the Griqua Chief Adam Kok in 1862. Two rival brothers supported different sides during the Mponomise Rebellion of 1880/81. Sibi supported the Colonial Government and his brother, Ramohlakwana supported the rebels. Ramohlakwana was forced to flee to Lesotho during or after the rebellion, but later returned to the Matatiele area. Sibi's descendants have consequently been recognised as chiefs, but Ramohlakwana's descendants did not receive the same recognition. These Bahlakwana descendants are most probably the Sotho people that we find in the study area (Jackson, 1975).

The Griqua:

The Griqua people originate from descendants of the Khoikhoi freed slaves and other mixed blood people. The Griqua Nation was formally established at the beginning of the 1800s in the area now known as Griquatown in the Northern Cape Province (Legassick, 2010). By the end of the 1800's, with the discovery of diamonds at Kimberley, the Griqua became involved in a territorial dispute between the British and the Transvaal Republic.



is derived from Sotho, mada-i-yila or matato-a-ile, meaning, 'the ducks have flown'

(Raper, 2004)

Various historical mission stations founded in the mid to late 1800s such as those at Morija and St James in Lesotho and Emmaus, Reichenau, and Mariazell in South Africa, are still in active use. The Mariazell Mission Station, which dates back to the 1860's, is situated to the north west of Matatiele (Prins & Hall, 2012).

1899-1902 The South African War:

At the outbreak of the South African War in 1899, the Cape Colony prepared to stay out of the conflict with the Republican Boer forces. However the need to be prepared for aggression from the Boer forces also required them to plan adequately for the eventuality of war. The uncertainty of the republican intention towards the Transkei Territories, as well as the Eastern Cape regions, pushed the British Army to develop an African volunteer corps, since the Settler volunteers were not regarded as reliable (Nasson, 1999). From December 1899, the African volunteers were developed and consisted predominantly of Bhaca, Thembu and Mfengu tribal groupings. Eventually over 4 000 men were taken up in the Thembuland Field Force and the East Griqualand Field Force. By March of 1900 most of the Transkei force was disbanded as the fear of invasion died down. Smaller contingents were revived from time to time as various scares and plots of invasion were uncovered (Nasson, 1999).

Matatiele District Defence Force (MDDF), 1901-1902.

It is presumed it is the same unit as the one to which Queens medals South Africa were issued, the Matatiele European Reserve. This was a special service mounted corps raised at Matatiele, East Griqualand, early in 1901. Their role was the protection of that part of the country against raids by the Boer forces then operating in the northern part of the Cape Colony, especially given the absence of the East Griqualand Mounted Rifles on war service elsewhere. The unit was raised and commanded by Major Charles Tod, other officers being Captains W. Harley and D. Johnstone, with Lieutenants A. McDonald and Dan B. Menne. The European strength of the corps was about 100, with headquarters at Matatiele. A native troop of about, 50 under Capt. H. Davis, formed part of the unit. They were known by the nick-name of "The Matatiele Lambs," an appellation not always descriptive of the regiment.

The MDDF operated in East Griqualand, parts of the Barkly East district of the Cape and parts of Basutoland and the corps performed very valuable services. The regiment was armed and equipped by the Cape Government, but each member provided his own horse, saddlery and other field necessities. The corps was armed with the .303 Martini-Henry single loader rifle and no regular uniform was worn, each man turning out in his own clothing and gear. The unit was organised along the lines of the commando system, economical, mobile and efficient. The members drew pay on the scale of other mounted units of the Cape Colony, which also covered home allowance.

The MDDF was disbanded in 1902 upon the cessation of hostilities, their services being no longer needed with the regular regiment of East Griqualand having returned. The corps sustained no casualties during its short life, despite numerous brushes with the enemy and no individual distinctions were conferred on members (angloboerwar.com, 2014).

LiberationMariazell Mission and High School is associated with Albertina Sisulu, Thabo Mbeki,Strugglehis mother Epainette Mbeki and Mosiuoa Lekota, who were all educated at the HighHistorySchool and each of whom played a significant role in the liberation struggle of South
Africa (Sisulu, 2002; Presidency, Republic of South Africa, 2014).

4.1 SAHRIS Database – Previous Heritage Impact Assessment Reports

A search of the South African Heritage Resources Information System (<u>http://www.sahra.org.za/sahris</u>) database identified previous HIA's undertaken within the wider

area:

- Prins, F. and Hall, S. 2012. Cultural Heritage Impact Assessment of the Proposed Umzimvubu Ward 14 Water Supply Scheme, Alfred Nzo District Municipality. Active Heritage. This report identified four modern grave sites directly adjacent to the proposed pipeline route. The study area was located in Ward 14, to the south of Matatiele.
- Anderson, G. 2002. Archaeological Survey of the Harry Gwala Housing Development, Matatiele. For Udidi and KwaZulu-Natal Heritage. Institute for Cultural Resource Management, Natal Museum. Several sites were noted in the areas adjacent to, or nearby, the development project. The first site is a Middle Stone Age quarry and stone knapping area. This site is of low

archaeological significance, and no further mitigation is required. Furthermore, Patricia Vinnicombe had previously recorded many rock art sites in the immediate vicinity of Matatiele. Specifically one site is ±1km from the proposed development, in an apparently disused Nature Reserve. This site is a shelter with an archaeological deposit and several rock art images.

- Prins, FE and Hall, SM. 2012. Cultural Heritage Impact Assessment of the Proposed Fobane Water Supply Scheme, Alfred Nzo District Municipality. This study identified twenty modern grave sites directly adjacent to the proposed pipeline route. Eight San rock art sites were also located in the near vicinity of the proposed pipeline route.
- Kruger, N. 2011. Archaeological Impact Assessment (AIA) Of Demarcated Surface Areas at Mafube, Matatiele Municipality, Eastern Cape Province. No Stone Age, no Iron Age (Farmer Period) and no Historical/Colonial Period remains were observed in the survey area.
- Schalkwyk, L. and Wahl, B. 2011. Heritage Impact Assessment of Borrow Pits In Alfred Nzo District Municipality, Eastern Cape Province, South Africa. This study, limited to the impact of quarrying some 30 km west of Matatiele, located a large number of graves including a group of 16 stone-packed graves.
- eThembeni Cultural Heritage Heritage. 2009. Impact Assessment Of Upgrading Of District Road Dr 08012 from Maluti to Qachas Nek, Matatiele, Eastern Cape Province, South Africa. This study in the Matatiele area also located a large number of graves, mostly fairly recent.

A number of other cases were identified from the SAHRIS database including a large number of permit applications for excavations of rock shelters as part of the Matatiele Rock Art and Archaeology Project (e.g. SAHRIS case numbers 1608, 1618 & 1620). One, part of the same project, was for a rescue permit requesting permission from SAHRA to remove a human skeleton, eroding out of deposit at the Vleidraai 1 rock shelter, for preservation, conservation and analysis (SAHRIS case number 342).

In addition a number of other cases in the wider vicinity were examined which had no supporting HIA or AIA studies (e.g. SAHRIS case number 259 for the Umzimvubu Water Supply Scheme: SAHRIS case number 1178 for a proposed road upgrade between Mount Frere and Cedarville and SAHRIScase number 2455 for the development of a borrow pit at Komkulu).

4.2 Palaeontology of the area

4.2.1 Geological setting

The geology of the proposed project area is underlain by rocks of the Triassic aged Tarkastad Subgroup of the Beaufort Group, Karoo Supergroup as well as two prominent sills of Jurassic aged Dolerite (**Figure 13**) (Groenewald, 2014).

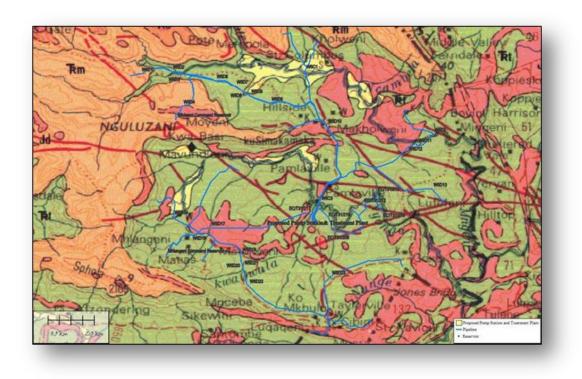


Figure 13 - Geology of the study area, Trt – Tarkastad Subgroup. Trm – Molteno Formation. Jd – Dolerite (Groenewald, 2014)

4.2.2 Palaeontology of the area

Groenewald (2014) indicates that the Triassic Tarkastad Subgroup (trt) is associated with the Lystrosaurus and Cynognathus Assemblage zones. This group of rock represent an important sedimentological and tectonic event in the geological history of the Karoo Supergroup with major deposition of sandstone with associated vertebrate fossils as well as well-defined casts of vertebrate burrows that makes this geological group palaeontological significant.

5 FIELD WORK FINDINGS

Due to the nature of cultural remains, with the majority of artefacts occurring below the surface, a controlled-exclusive surface survey was conducted over a period of 3 days by vehicle and on foot by

an archaeologist and field technician from PGS. The field work was conducted in the week of 29 September 2014.

The survey focussed directly on the proposed pipeline routes and reservoir sites for the establishment of the new water supply scheme. The general area was documented by means of various photographs (**Figure 3** to **Figure 8**) and, where sites of heritage significance were identified, a GPS coordinate was taken as well as a more detailed site recording.

The study area is situated approximately 30km to the north-east of the town of Matatiele in the Matatiele Local Municipality. Vegetation is sparse and consists mostly of low grassland. Overall visibility is good.

During the survey a total of 11 heritage sites were identified of which 10 were cemeteries or single graves and with a single historic/recent homestead and stone walled kraal being the only other heritage feature found to be close or within the proposed alignment of the pipeline routes or reservoir sites. The sites were given an abbreviated name of **M5** (Matatiele Wards 5 & 7) and were numbered from **M5 001** to **M5 011** respectively. Each identified heritage site will be discussed below.

The identified heritage sites and the track logs (in black) for the survey are indicated on the map below (Figure 14).

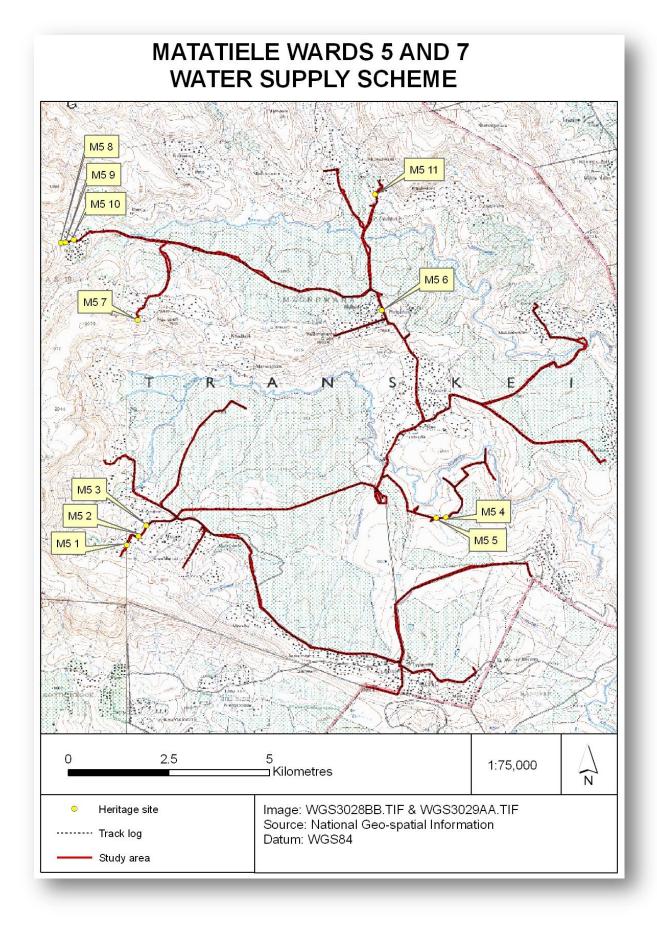


Figure 14 – Map of the study area with identified heritage sites and track logs indicated.

5.1 Heritage Findings

5.1.1 Site M5 001:

GPS: \$30,14091° E28,48655°

Three graves were identified at this location (Figure 15 & Figure 16). The graves are situated right next to and on the eastern side of the road of which the proposed pipeline will follow. The graves are situated within a cluster of trees. Two of the graves were placed next to each othe and the third grave was placed in front of the first two. All three graves are orientated from north to south. The graves have large informal mounds of soil and packed rocks as dressings and they are crudely fenced off.





Figure 15 – View of two of the identified graves next to the road.

Figure 16 – View of the other identified grave next to the road.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in **Section 8** of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.2 Site M5 002:

GPS: \$30,13895° E29,00247°

A small, informal cemetery was identified at this location (**Figure 17**). The cemetery has eleven graves and is situated right next to and on the western side of the road which the proposed pipeline will follow. The graves are situated next to a stand within the village. The graves were placed in three unequal lines and all are orientated from north to south. Ten of the graves have informal mounds of soil and packed rocks as dressing and one grave has a cement dressing and headstone (**Figure 18**). The cemetery measures approximately 20m x 20m in size and is not fenced.





Figure 17 – View of the identified cemetery next to the road.

Figure 18 – View of the grave with the cement dressing and headstone.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the sites cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.3 Site M5 003:

GPS: S30,13654° E29,00417°

Another small, informal cemetery was identified at this location (Figure 19). The cemetery has eleven graves and is situated right next to and on the western side of the road which the proposed pipeline will follow. The graves are situated within a cluster of trees. The graves were placed in four unequal lines and all have informal mounds of soil and packed rocks as dressing (**Figure 20**). Ten of the graves are orientated from north to south and one grave is orientated from west to east. The cemetery measures approximately 10m x 25m in size and is not fenced.





Figure 19 – View of the identified cemetery next to the road.

Figure 20 – View of one of the graves within the informal cemetery.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.4 Site M5 004:

GPS: S30,13479° E29,07113°

The remains of a historic/recent homestead and a stone walled kraal was identified at this location. The homestead consisted of three vertical mud-walled rondawels. The site is characterised by the ruined mud foundations of the three vertical walled rondawels (**Figure 21**). These vertical walled huts started replacing the original beehive huts of the local inhabitants by the 1820's with the arrival of the missionaries (**Figure 23**)(Lewis & Mrara, 1986).

A stone walled kraal is situated approximately 20m from the remains of the homestead (**Figure 22**). The kraal is square in shape and measures approximately 25m x 25 in size. The walls measures approximately 1m high and 0.5m in width.





Figure 21 – View of the remains of one of the mudwalled structures of the site.

Figure 22 – View of the identified stone walled kraal next to the homestead.

The site is of low heritage significance and graded as Grade 3C. It must however be noted that the possibility of infant and stillborn burials does exist in and around the house of the infant's mother and therefore such burials can be expected at this site (Cocks, et al., 2006).

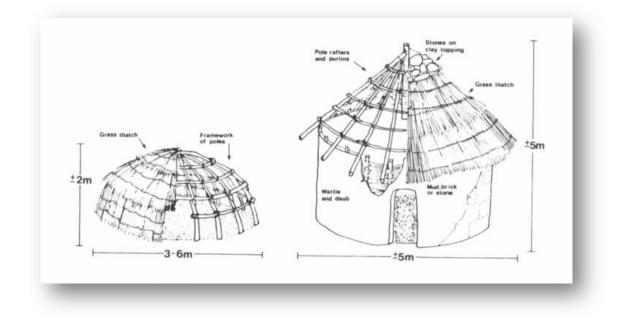


Figure 23 – Traditional beehive huts and their vertical walled rondawel replacements (Lewis & Mrara, 1986).

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on still born graves	Negative	Site	Permanent	Possible	Moderate	Moderate

Mitigation:

- Demarcate as no-go area during the construction phase up to such time as it can be determined that no burials are present around the site.
- If at any stage the site is disturbed, and it is found that human remains were present, a qualified archaeologist must be contracted to evaluate the damage and make recommendations on the appropriate mitigation measures.

5.1.5 Site M5 005:

GPS: \$30,13487° E29,06899°

Three possible graves were identified at this location (Figure 24- Figure 26). The three possible graves are situated approximately 50m from a stone walled kraal (Figure 27) which will not be affected by the proposed alignment of the pipeline. The possible graves are situated within close proximity of each other, but are not located next to each other. The possible graves consist of oval shaped mounds of soil and packed rocks. The three possible graves are orientated from west to east.



Figure 24 – View of one of the identified possible graves.



Figure 25 – View of another one of the identified possible graves.



Figure 26 – View of another one of the identified possible graves.



Figure 27 – View of the nearby identified stone walled kraal.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified possible graves; and
- Demarcate the possible grave sites with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.6 Site M5 006:

GPS: \$30,08846° E29,05681°

Another small, informal cemetery was identified at this location (**Figure 28**). The cemetery has nine graves and is situated next to and on the western side of the road which the proposed pipeline will follow. Two of the graves are situated right next to the road and the other seven graves are situated a bit further away from the road. One of the graves next to the road has a mound of soil and packed rocks as dressing and the other grave has an oval shaped mound of soil as dressing (**Figure 29**). This grave was marked with rocks which were placed at the western and eastern extents of the grave. The other seven graves were placed in three lines next to each other. These graves are all orientated from west to east and have elongated oval shaped mounds of soil as dressings (**Figure 30**). The cemetery measures approximately 10m x 25m in size and is not fenced.





Figure 28 – View of the identified cemetery next to the road.

Figure 29 – View of the two graves right next to the road.



Figure 30 – View of the seven graves a bit further from the road.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.7 Site M5 007:

GPS: \$30,09063° E29,00223°

Two graves were identified at this location (**Figure 31**). The graves are situated within an area proposed for a reservoir. The graves are situated next to each other and are orientated from west to east. The graves have mounds of soil and packed rocks as dressings (**Figure 32**). The graves cover an area of approximately 5m x 5m.



Figure 31 – View of the identified graves at the proposed reservoir location.



Figure 32 – View of one of the identified graves.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.8 Site M5 008:

GPS: \$30,07339° E28,98512°

Another small, informal cemetery was identified at this location (**Figure 33**). The cemetery has sixteen graves and is situated within an area proposed for a reservoir. The graves were placed in five unequal lines and all are orientated from west to east (**Figure 34**). One of the graves has a cement dressing and headstone (**Figure 35**) and the rest of the graves have informal mounds of soil and packed rocks as dressings. The cemetery measures approximately 15m x 25m in size and is not fenced.



Figure 33 – View of the identified cemetery at the proposed reservoir location.



Figure 34 – Another view of the identified informal cemetery.



Figure 35 – View of the grave with the cement dressing and headstone.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the placement of the reservoir to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.9 Site M5 009:

GPS: \$30,07332° E28,98619°

Three informal graves were identified at this location (**Figure 36**). The graves are situated near and on the southern side of the proposed alignment of the pipeline. The graves are situated next to a cluster of trees. The graves were placed in a line next to each other and are orientated from west to east. Two of the graves have mounds of soil and packed rocks as dressings and the third grave only has a mound of soil as dressing (**Figure 37**). Ten of the graves are orientated from north to south and one grave is orientated from west to east. The graves cover an area of approximately 5m x 10m in size and is not fenced.



Figure 36 – View of the identified graves next to the proposed pipeline alignment.



Figure 37 – View of the grave with a mound of soil as dressing.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.10 Site M5 010:

GPS: S30,07277° E28,98800°

Another small, informal cemetery was identified at this location (Figure 38). The cemetery has nineteen situated on the northern side of the proposed pipeline alignment. The graves are situated within a cluster of trees. The graves were placed in three unequal lines and all have informal mounds of soil and packed rocks as dressing (**Figure 39**). All of the graves are orientated from west to east and the cemetery measures approximately 20m x 30m in size and is not fenced.





Figure 38 – View of the identified cemetery next to the proposed pipeline alignment.

Figure 39 – View of the graves situated under the trees.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.1.11 Site M5 011:

GPS: S30,06264° E29,05530°

Another small, informal cemetery was identified at this location (Figure 40). The cemetery has twenty one graves and is situated on the western side of the proposed pipeline alignment. The graves were placed in three unequal lines and all are orientated from west to east. A few of the graves have more formal granite and cement dressings and headstonesd, but most of the graves ave informal mounds of soil as dressings (Figure 41). The cemetery measures approximately 25m x 25m in size and is crudely fenced.



Figure 40 – View of the identified cemetery next to the proposed pipeline alignment.



Figure 41 – View of some of the graves within the identified cemetery.

The site is graded as Grade 3A with high heritage significance and should be mitigated and recorded before it may be destructed.

Impact rating

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on graves	Negative	Site	Permanent	Probable	Moderate	Moderate

Mitigation:

- Adjust the pipeline alignment to avoid the identified graves; and
- Demarcate the grave site with at least a 10 meter buffer.
- In the event that the site cannot be excluded from the pipeline foot print, a grave relocation process as described in Section 5 of this report needs to be implemented.
- The consultation with regards to construction close to graves and cemeteries needs to be done before construction starts, in order to agree on the process to be followed with the community in case graves are damaged or work needs to be done very close to graves.

5.2 Palaeontology

During the field work for the PIA, Groenewald (2014) found that the study area was mostly underlain by deep soils and/or deeply weathered mudstone of the Burgersdorp Formation and dolerite. Only a few outcrops are associated with road cuttings in areas with more rugged topography. Due to the lack of outcrops and the fact that most of the excavations for the pipelines will be in either deep soil or partly weathered mudstone of the Burgersdorp Formation, a Low Palaeontological sensitivity is allocated to a large part of the development site.

The following colour coding method is used to classify a development area's palaeontological impact, as illustrated in **Figure 42**:

- **Red colouration** indicates a very high possibility of finding fossils of a specific assemblage zone. Fossils will most probably be present in all outcrops on the site/route and the chances of finding fossils during the construction phase are very high.
- **Orange colouration** indicates a possibility of finding fossils of a specific assemblage zone either in outcrops or in bedrock on the site/route. Fossils will probably be present on the site/route and the chances of finding fossils during the excavation phase are high.
- **Green colouration** indicates that there is no possibility of finding fossils in that section of the site/route development.

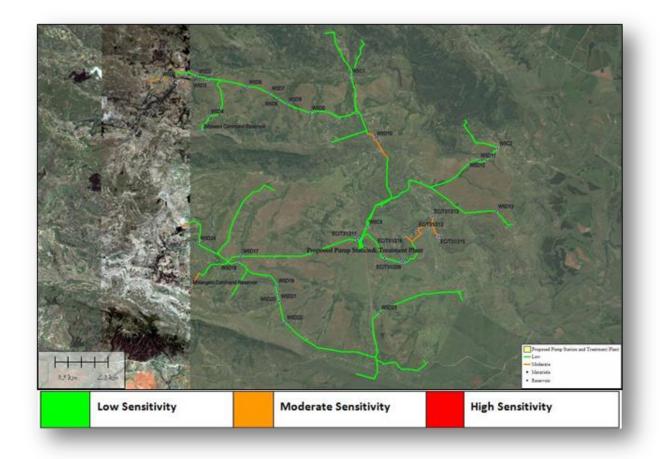


Figure 42 – Palaeontological Sensitivity Map, of the proposed project

The palaeontological significance and rating is summarised in **Table 4** and **Table 6**.

Table 4. Dalassatalasiaal Cianificanasa	f Carlonian IIInita an Cita	(Currented 2014)
Table 4: Palaeontological Significance o	f Geological Units on Site	(Groenewala, 2014)

Geological Unit	Rock Type and Age	Fossil Heritage	Vertebrate Biozone	Palaeontological Sensitivity
Tarkastad Subgroup	Fluvial and lacustrine mudstone and sandstones. EARLY TRIASSIC	Vertebrate fossils from the <i>Cynognathus</i> assemblage zones.	<i>Cynognathus</i> Assemblage Zone	Moderate sensitivity due to lack of outcrops

Table 5: Significance Rating Table as Per CES Template (Groenewald, 2014)

IMPACT	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Tarkastad Subgroup	Negative	International	Permanent	Possible	High	Slight

5.3 Cultural Landscape

Heritage significance of the cultural landscape is derived from the interaction between the natural landscape, and that landscape as created and changed by man and influenced by his construction of roads, bridges, farming landscapes (such as grazing fields, farmsteads, etc.) and townscapes. Also interacting with these physical entities are intangible and historic landscapes and events that are known to have added to the cultural fabric of a place or area.

The evaluation of the study area and surrounds as demarcated, has shown the general area to be rich in heritage resources spanning the archaeological to historical timeframe. The town of Matatiele has evolved as part of the landscape over the past 120+ years. However, since the areas affected by the proposed water supply scheme are located on undeveloped land, no long term impact is foreseen. Short term impacts will only be during construction and will be for the duration of the construction timeframe.

ΙΜΡΑϹΤ	Overall nature	Spatial extent Over which impact may be experienced	Duration of impact	Probability of occurrence	Mitigation Potential	Significance of Impact
Impact on cultural landsacpe	Negativet	Local	Short term	Probable	High	Slight

Mitigation:

Screening of construction activities as per usual construction requirements is recommended.

6 OVERALL IMPACT EVALUATION

The study has identified that the proposed project activities will have a substantative pre-mitigation impact on the identified heritage resources in the project area. It must however be noted that all the envisaged impacts on heritage resources can be mitigated.

6.1 Status Quo and "No Go" option

6.1.1 Status Quo

During the heritage study a total of 11 heritage sites were identified to be close or within the proposed alignment of the pipeline routes or reservoir sites. Ten of these identified sites are cemeteries or grave sites. The other identified heritage site is a historic/recent homestead and stone walled kraal found to be close or within the proposed alignment of the pipeline routes or reservoir sites.

The site sidentified are within the alignments and footprint areas of the proposed project, through implemented mitigation measures these site scan be preserved and the project continue with minimum cost implication.

No fatal flaws were identified from a cultural, historical, archaeological and paleontological perspective

6.1.2 "No go" Option

The implementation of site specific heritage mitigation measures exclude the possibility of a no-go option. All heritage sites identified can also be mitigated in the case that the foot print area cannot be adjusted.

6.2 Project Impact (Unmitigated)

During the construction of the pipelines and allied services impacts could occur to the identified and heritage resources. These impacts could occur as a result of construction activities such as topsoil stripping, excavations and vegetation clearing. The most notable impacts will definitely be on the cemetery and the palaeontologically sensitive substrata that occur throughout the study area.

The combined weighted project impact to the cemetery and palaeontological resources (prior to mitigation) will definitely be of a HIGH negative significance, affecting isolated sites. The impact will be permanent and is going to happen. The impact risk class is thus **Moderate High to High**.

6.3 Cumulative Impact

The baseline impacts are considered to be Very Low, and additional project impacts (if no mitigation measures are implement) will increase the significance of the existing baseline impacts, the

cumulative unmitigated impact will definitely be of a HIGH negative significance, isolated sites in extent. The impact is going to happen and will be permanent. The impact risk class is thus High.

However with the implementation of the recommended management and mitigation measures this risk class can be minimized to a rating of Low.

7 CONCLUSIONS AND RECOMMENDATIONS

During the heritage study a total of 11 heritage sites were identified to be close or within the proposed alignment of the pipeline routes or reservoir sites. Ten of these identified sites are cemeteries or grave sites. The other identified heritage site is a historic/recent homestead and stone walled kraal found to be close or within the proposed alignment of the pipeline routes or reservoir sites.

The following recommendations are made with regards to the finds:

7.1 Graves

The following sites fall in this category and the recommendations are the same for each of these sites: **M5 001**; **M5 002**; **M5 003** and **M5 005** to **M5 011**.

The identified graves fall within or nearby the proposed area of the development and could possibly be affected by the proposed development. The developer should take note of the location of these graves and also of the recommendations as outlined in this report regarding them.

Graves older than 60 years (or presumed older) and/or <u>not in a municipal graveyard</u> are protected in terms of the National Heritage Act (No. 25 of 1999). Human remains (graves) younger than 60 years may only be handled by a registered undertaker or institution declared under the Human Tissues Act.

The developer is required to follow the process described in the legislation (section 36 of Act No. 25 and its associated regulations) if he wants to develop in or near an area where there are graves present.

It is therefore recommended that the areas with the graves should be avoided.

If the developer decides to plan the development around the identified grave and leave it undisturbed, adequate arrangements should be made to protect the graves from the impact of the development. These should include the following:

- It is important to understand that the identified graves could have significant heritage value to the relevant families (if identified) and should therefore be preserved.
- The relevant families should be identified (if possible) and should be informed about the proposed activities which could possibly affect their graves.
- It is recommended that the identified graves should be clearly marked with danger tape during the entire duration of the project and especially during earth-moving/bush clearing activities and a 10m buffer zone must be allowed around the graves.
- A watching brief performed by a suitable qualified person is recommended during the bush clearing and construction phases of the project. This person should see to it that the graves are safe and protected during these phases.
- It is advisable to fence the graves to prevent future mistakes. A buffer zone of at least 10m around the grave is recommended.
- The proposed earth-moving/bush clearing activities should be altered and should be planned around the graves in order to protect it from any damage or other negative impacts.
- Bush clearing crews should be made aware of the graves in order that the grave will not be accidentally damaged during the earth-moving activities.
- The planning team should <u>ensure that access to the graves is not limited in any way</u>. A small management plan should be set up to ensure the future safety, access and maintenance of the graves next to the proposed development.

If the above recommendations can't be adhered to, further steps and measures should be taken to move the graves and relocate them to an official graveyard in the area. This should only be done as last resort if no other options deem to be possible. The following process is then required:

- A process of consultation with the affected families and communities, if identified, should then be initiated to start the relocation of the graves.
- Various applications to various Departments should be put into motion to obtain the necessary permissions and permits to perform the relocation of the graves. These applications and permits are required by law.

Only after all the required permissions and permits have been obtained, can the relocation of the graves continue as performed by professionals.

7.2 Historic Homestead

A historic/recent homestead and stone walled kraal was identified at site **M5 004.** The following mitigation measures are recommended for the identified structures at site **M5 004**:

- The structures are most probably older than 60 years and has heritage significance and/or value and is also protected under the Heritage Act (Act 25 of 1999).
- It must also be noted that the possibility of infant and stillborn burials does exist in and around the homesteads of tradional communities and therefore such burials can be expected at this site.
- An application for the total destruction of these structures should be filed at the South African Heritage Resources Agency (SAHRA).
- SAHRA will dictate the extent and the standard of recording of the structures. This could include the appointment of a qualified/approved historical architect to document the structures.
- Only after the requirements of SAHRA have been fulfilled can the destruction of the structures continue.

7.3 Palaeontology

Due to the fact that most of the excavations for this development will be into the deep soils on site, the larger part of the study area is allocated a Low Palaeontological Significance. In small areas where the excavations will cut into bedrock, a Moderate Palaeontological sensitivity must apply. No fossils have however been observed during the field investigation and the overall impact on Palaeontological Heritage can be regarded as Low.

It is recommended that:

 The EAP and ECO be informed of the fact that a Low Palaeontological sensitivity is allocated on the ground of deep soil cover in the development area. If fresh bedrock is exposed, the possibility of finding fossils is high and any fossils observed must be reported and rescued be a qualified palaeontologist. A qualified Palaeontologist must be on site during excavations into fresh bedrock of the Burgersdorp Formation where a Moderate Palaeontological sensitivity is allocated to the site or where the Palaeontological sensitivity allocation increases to a High Palaeontological sensitivity when fresh bedrock is exposed during construction.

7.4 Cultural landscape

The establishment of the proposed new water supply scheme will not have a negative influence on the cultural landscape or characteristics of the area in the long term. Short term impacts will only be during construction and will be for the duration of the construction timeframe. Screening of construction activities as per usual construction requirements is recommended.

7.5 General

Further to these recommendations, the general Heritage Management Guidelines in Section 8 need to be incorporated into the EMP for the project.

The overall impact of the development on heritage resources is seen as acceptably low and impacts can be mitigated to acceptable levels.

8 HERITAGE MANAGEMENT GUIDELINES

8.1 General Management Guidelines

- 1. The National Heritage Resources Act (Act 25 of 1999) states that, any person who intends to undertake a development categorised as-
 - (a) the construction of a road, wall, transmission line, pipeline, canal or other similar form of linear development or barrier exceeding 300m in length;
 - (b) the construction of a bridge or similar structure exceeding 50m in length;
 - (c) any development or other activity which will change the character of a site-
 - (i) exceeding 5 000 m² in extent; or
 - (ii) involving three or more existing erven or subdivisions thereof; or
 - (iii) involving three or more erven or divisions thereof which have been consolidated within the past five years; or
 - (iv)the costs of which will exceed a sum set in terms of regulations by SAHRA or a provincial heritage resources authority;
 - (d) the re-zoning of a site exceeding $10\,000\,\text{m}^2$ in extent; or

(e) any other category of development provided for in regulations by SAHRA or a provincial heritage resources authority, must at the very earliest stages of initiating such a development, notify the responsible heritage resources authority and furnish it with details regarding the location, nature and extent of the proposed development.

In the event that an area previously not included in an archaeological or cultural resources survey is to be disturbed, the SAHRA needs to be contacted. An enquiry must be lodged with them into the necessity for a Heritage Impact Assessment.

 In the event that a further heritage assessment is required it is advisable to utilise a qualified heritage practitioner, preferably registered with the Cultural Resources Management Section (CRM) of the Association of Southern African Professional Archaeologists (ASAPA).

This survey and evaluation must include:

- (a) The identification and mapping of all heritage resources in the area affected;
- (b) An assessment of the significance of such resources in terms of the heritage assessment criteria set out in section 6 (2) or prescribed under section 7 of the National Heritage Resources Act;
- (c) An assessment of the impact of the development on such heritage resources;
- (d) An evaluation of the impact of the development on heritage resources relative to the sustainable social and economic benefits to be derived from the development;
- (e) The results of consultation with communities affected by the proposed development and other interested parties regarding the impact of the development on heritage resources;
- (f) If heritage resources will be adversely affected by the proposed development, the consideration of alternatives; and
- (g) Plans for mitigation of any adverse effects during and after the completion of the proposed development.
- 3. It is advisable that an information section on cultural resources be included in the SHEQ training given to contractors involved in surface earthmoving activities. These sections must include basic information on:
 - a. Heritage;
 - b. Graves;
 - c. Archaeological finds; and
 - d. Historical Structures.

This module must be tailor made to include all possible finds that could be expected in that area of construction.

- 4. In the event that a possible find is discovered during construction, all activities must be halted in the area of the discovery and a qualified archaeologist contacted.
- 5. The archaeologist needs to evaluate the finds on site and make recommendations towards possible mitigation measures.
- 6. If mitigation is necessary, an application for a rescue permit must be lodged with SAHRA.
- 7. After mitigation, an application must be lodged with SAHRA for a destruction permit. This application must be supported by the mitigation report generated during the rescue excavation. Only after the permit is issued may such a site be destroyed.
- 8. If during the initial survey sites of cultural significance are discovered, it will be necessary to develop a management plan for the preservation, documentation or destruction of such a site. Such a program must include an archaeological/palaeontological monitoring programme, timeframe and agreed upon schedule of actions between the company and the archaeologist.
- 9. In the event that human remains are uncovered, or previously unknown graves are discovered, a qualified archaeologist needs to be contacted and an evaluation of the finds made.
- 10. If the remains are to be exhumed and relocated, the relocation procedures as accepted by SAHRA need to be followed. This includes an extensive social consultation process.

*The purpose of an archaeological/palaeontological monitoring programme*¹ *is*:

- To allow, within the resources available, the preservation by recording of archaeological/palaeontological deposits, the presence and nature of which could not be established (or established with sufficient accuracy) in advance of development or other potentially disruptive works
- To provide an opportunity, if needed, for the watching archaeologist to signal to all interested parties, before the destruction of the material in question, that an

¹ The definition of an archaeological/palaeontological monitoring programme is a formal program of observation and investigation conducted during any operation carried out for non-archaeological reasons. This will be within a specified area or site on land, in the inter-tidal zone or underwater, where there is a possibility that archaeological deposits may be disturbed or destroyed. The programme will result in the preparation of a report and ordered archive.

archaeological/palaeontological find has been made for which the resources allocated to the watching brief itself are not sufficient to support treatment to a satisfactory and proper standard.

- A monitoring programme is not intended to reduce the requirement for excavation or preservation of known or inferred deposits, and it is intended to guide, not replace, any requirement for contingent excavation or preservation of possible deposits.
- The objective of the monitoring programme is to establish and make available information about the archaeological resource existing on a site.

PGS can be contacted on the way forward in this regard.

Table 6: Roles and responsibilities of archaeological and heritage management

ROLE	RESPONSIBILITY	IMPLEMENTATION
A responsible specialist needs to be allocated	The client	Archaeologist and a
and should attend all relevant meetings,		competent archaeology
especially when changes in design are		support team
discussed, and liaise with SAHRA.		
If chance finds and/or graves or burial	The client	Archaeologist and a
grounds are identified during construction or		competent archaeology
operational phases, a specialist must be		support team
contacted in due course for evaluation.		
Comply with defined national and local	The client	Environmental Consultancy
cultural heritage regulations on management		and the Archaeologist
plans for identified sites.		
Consult the managers, local communities and	The client	Environmental Consultancy
other key stakeholders on mitigation of		and the Archaeologist
archaeological sites.		
Implement additional programs, as	The client	Environmental Consultancy
appropriate, to promote the safeguarding of		and the Archaeologist,
our cultural heritage. (i.e. integrate the		
archaeological components into the		
employee induction course).		
If required, conservation or relocation of	The client	Archaeologist, and/or
burial grounds and/or graves according to the		competent authority for
applicable regulations and legislation.		relocation services
Ensure that recommendations made in the	The client	The client

Heritage Report are adhered to.		
Provision of services and activities related to	The client	Environmental Consultancy
the management and monitoring of		and the Archaeologist
significant archaeological sites.		
After the specialist/archaeologist has been	Client and Archaeologist	Archaeologist
appointed, comprehensive feedback reports		
should be submitted to relevant authorities		
during each phase of development.		

8.2 All phases of the project

Based on the findings of the HIA, all stakeholders and key personnel should undergo an heritage induction course during this phase. Induction courses generally form part of the employees' overall training and the heritage component can easily be integrated into these training sessions. Two courses should be organised - one aimed more at managers and supervisors, highlighting the value of this exercise and the appropriate communication channels that should be followed after chance finds, and the second targeting the actual workers and getting them to recognize artefacts, features and significant sites. This needs to be supervised by a qualified archaeologist. This course should be reinforced by reminding of the possibility of finding posters operators archaeological/palaeontological sites.

The project will encompass a range of activities during the construction phase, including ground clearance, establishment of construction camps area and small scale infrastructure development associated with the project/operations.

It is possible that cultural material will be exposed during operations and may be recoverable, but this is the high-cost front of the operation, and so any delays should be minimised. Development surrounding infrastructure and construction of facilities results in significant disturbance, but construction trenches do offer a window into the past and it thus may be possible to rescue some of the data and materials. It is also possible that substantial alterations will be implemented during this phase of the project and these must be catered for. Temporary infrastructure is often changed or added to during the subsequent history of the project. In general these are low impact developments as they are superficial, resulting in little alteration of the land surface, but still need to be catered for.

During the construction/operational phase, it is important to recognise any significant material being unearthed, and to make the correct judgment on which actions should be taken. A responsible

archaeologist/palaeontologist must be appointed for this commission. This person does not have to be a permanent employee, but needs to attend relevant meetings, for example when changes in design are discussed, and notify SAHRA of these changes. The archaeologist would inspect the site and any development on a recurrent basis, with more frequent visits to the actual workface and operational areas.

In addition, feedback reports can be submitted by the archaeologist to the client and SAHRA to ensure effective monitoring. This archaeological monitoring and feedback strategy should be incorporated into the Environmental Management Plan (EMP) of the project. Should an archaeological/palaeontological site or cultural material be discovered during construction (or operation), such as burials or grave sites, the project needs to be able to call on a qualified expert to make a decision on what is required and if it is necessary to carry out emergency recovery. SAHRA would need to be informed and may give advice on procedure. The developers therefore should have some sort of contingency plan so that operations could move elsewhere temporarily while the material and data are recovered. The project thus needs to have an archaeologist/palaeontologist available to do such work. This provision can be made in an archaeological/palaeontological monitoring programme.

8.2.1 Graves

In the case where a grave is identified during construction the following measures must be taken:

- Upon the accidental discovery of graves, a buffer of at least 20 meters should be implemented.
- If graves are accidentally discovered during construction, activities must cease in the area and a qualified archaeologist be contacted to evaluate the find. To remove the remains a permit must be applied for from SAHRA and other relevant authorities. The local South African Police Services must immediately be notified of the find.
- Where it is recommended that the graves be relocated, a full grave relocation process that includes comprehensive social consultation must be followed.

The grave relocation process must include:

- i. A detailed social consultation process, that will trace the next-of-kin and obtain their consent for the relocation of the graves, that will be at least 60 days in length;
- ii. Site notices indicating the intent of the relocation;
- iii. Newspaper notices indicating the intent of the relocation;
- iv. A permit from the local authority;

- v. A permit from the Provincial Department of Health;
- vi. A permit from the South African Heritage Resources Agency, if the graves are older than 60 years or unidentified and thus presumed older than 60 years;
- vii. An exhumation process that keeps the dignity of the remains intact;
- viii. The whole process must be done by a reputable company that is well versed in relocations;
- ix. The exhumation process must be conducted in such a manner as to safeguard the legal rights of the families as well as that of the developing company.

9 PREPARERS

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Appendix A

LEGISLATIVE REQUIREMENTS – TERMINOLOGY AND ASSESSMENT CRITERIA

1 General principles

In areas where there has not yet been a systematic survey to identify conservation worthy places, a permit is required to alter or demolish any structure older than 60 years. This will apply until a survey has been done and identified heritage resources are formally protected.

Archaeological and palaeontological sites, materials, and meteorites are the source of our understanding of the evolution of the earth, life on earth and the history of people. In the NHRA, permits are required to damage, destroy, alter, or disturb them. People who already possess material are required to register it. The management of heritage resources is integrated with environmental resources and this means that before development takes place heritage resources are assessed and, if necessary, rescued.

In addition to the formal protection of culturally significant graves, all graves, which are older than 60 years and are not in a formal cemetery (such as ancestral graves in rural areas), are protected. The legislation protects the interests of communities that have an interest in the graves: they should be consulted before any disturbance takes place. The graves of victims of conflict and those associated with the liberation struggle are to be identified, cared for, protected and memorials erected in their honour.

Anyone who intends to undertake a development must notify the heritage resource authority and if there is reason to believe that heritage resources will be affected, an impact assessment report must be compiled at the construction company's cost. Thus, the construction company will be able to proceed without uncertainty about whether work will have to be stopped if an archaeological or heritage resource is discovered.

According to the National Heritage Act (Act 25 of 1999 section 32) it is stated that:

An object or collection of objects, or a type of object or a list of objects, whether specific or generic, that is part of the national estate and the export of which SAHRA deems it necessary to control, may be declared a heritage object, including –

 objects recovered from the soil or waters of South Africa, including archaeological and palaeontological objects, meteorites and rare geological specimens;

- visual art objects;
- military objects;
- numismatic objects;
- objects of cultural and historical significance;
- objects to which oral traditions are attached and which are associated with living heritage;
- objects of scientific or technological interest;
- books, records, documents, photographic positives and negatives, graphic material, film
 or video or sound recordings, excluding those that are public records as defined in
 section 1 (xiv) of the National Archives of South Africa Act, 1996 (Act No. 43 of 1996), or
 in a provincial law pertaining to records or archives; and
- any other prescribed category.

Under the National Heritage Resources Act (Act No. 25 of 1999), provisions are made that deal with, and offer protection to, all historic and pre-historic cultural remains, including graves and human remains.

2 Graves and cemeteries

Graves younger than 60 years fall under Section 2(1) of the Removal of Graves and Dead Bodies Ordinance (Ordinance no. 7 of 1925) as well as the Human Tissues Act (Act 65 of 1983) and are under the jurisdiction of the National Department of Health and the relevant Provincial Department of Health and must be submitted for final approval to the Office of the relevant Provincial Premier. This function is usually delegated to the Provincial MEC for Local Government and Planning, or in some cases the MEC for Housing and Welfare. Authorisation for exhumation and reinterment must also be obtained from the relevant local or regional council where the grave is situated, as well as the relevant local or regional council to where the grave is being relocated. All local and regional provisions, laws and by-laws must also be adhered to. In order to handle and transport human remains, the institution conducting the relocation should be authorised under Section 24 of Act 65 of 1983 (Human Tissues Act).

Graves older than 60 years, but younger than 100 years, fall under Section 36 of Act 25 of 1999 (National Heritage Resources Act) as well as the Human Tissues Act (Act 65 of 1983) and are under the jurisdiction of the South African Heritage Resource Agency (SAHRA). The procedure for Consultation Regarding Burial Grounds and Graves (Section 36(5) of Act 25 of 1999) is applicable to graves older than 60 years that are situated outside a formal cemetery administrated by a local

authority. Graves in the category located inside a formal cemetery administrated by a local authority will also require the same authorisation as set out for graves younger than 60 years, over and above SAHRA authorisation.

If the grave is not situated inside a formal cemetery but is to be relocated to one, permission from the local authority is required and all regulations, laws and by-laws set by the cemetery authority must be adhered to.

Appendix B

HERITAGE MAP

